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UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF CALIFORNIA

DIONNE SMITH-DOWNS and
JAMES E. RIVERA, both individually
and as successors in interest to
Decedent James E. Rivera, Jr.

No. 2:10-cv-02495-MCE-GGH

MEMORANDUM AND ORDER

Plaintiffs,
v.

CITY OF STOCKTON, et al.,
Defendants.

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Plaintiffs Dionne Smith-Downs and James E. Rivera
(collectively, "Plaintiffs") seek redress from Defendants City of
Stockton ("City"), police officers Eric Azarvand and Gregory
Dunn, Deputy Sheriff John Nesbitt, Chief of Police Blair Uling,
and Sheriff Steve Moore (collectively, "Defendants") regarding a
fatal incident between the Stockton police and Plaintiffs' son,
sixteen-year-old James Rivera, Jr. ("Decedent").

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1 Presently before the Court is a Motion to Dismiss
2 Plaintiffs' Fourth Amended Complaint for failure to state a claim
3 upon which relief may be granted, filed by Defendants Moore and
4 Nesbitt, pursuant to Federal Rule of Civil Procedure 12(b)(6).¹
5 Defendant City of Stockton, and individual Defendants Azarvand,
6 Dunn and Ulring joined the Motion to Dismiss.

7
8 **BACKGROUND**
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10 Plaintiffs allege in their FAC that on July 22, 2010,
11 Decedent was pursued by police officers and sheriff's deputies
12 (collectively, "officers") after being observed driving a
13 suspected stolen van through a residential neighborhood. During
14 the pursuit, several police cars deliberately struck the van
15 while Decedent was inside, which caused Decedent to lose control
16 of the van and crash into a wall. At some subsequent point,
17 officers repeatedly discharged their firearms toward Decedent,
18 who died as a result of the gunshot wounds he sustained. The
19 officers were observed laughing and "high-fiving" each other
20 after the shooting.

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27 ¹ Because oral argument will not be of material assistance,
28 the Court ordered this matter submitted on the briefing. E.D.
Cal. R. 230(g).

1 "Factual allegations must be enough to raise a right to relief
2 above the speculative level." Twombly, 550 U.S. at 555.

3 Furthermore, "Rule 8(a)(2) . . . requires a 'showing,'
4 rather than a blanket assertion, of entitlement to relief."

5 Twombly, 550 U.S. at 556 n.3 (internal citations and quotations
6 omitted). "Without some factual allegation in the complaint, it

7 is hard to see how a claimant could satisfy the requirements of
8 providing not only 'fair notice' of the nature of the claim, but

9 also 'grounds' on which the claim rests." Id. (citation

10 omitted). A pleading must contain "only enough facts to state a
11 claim to relief that is plausible on its face." Id. at 570. If

12 the "plaintiffs . . . have not nudged their claims across the
13 line from conceivable to plausible, their complaint must be

14 dismissed." Id. However, "a well-pleaded complaint may proceed
15 even if it strikes a savvy judge that actual proof of those facts

16 is improbable, and 'that a recovery is very remote and

17 unlikely.'" Id. at 556 (quoting Scheuer v. Rhodes, 416 U.S. 232,
18 236 (1974)).

19 A court granting a motion to dismiss a complaint must then
20 decide whether to grant a leave to amend. Leave to amend should

21 be "freely given" where there is no "undue delay, bad faith or
22 dilatory motive on the part of the movant, . . . undue prejudice

23 to the opposing party by virtue of allowance of the amendment,

24 [or] futility of the amendment" Foman v. Davis, 371 U.S.
25 178, 182 (1962); Eminence Capital, LLC v. Aspeon, Inc., 316 F.3d

26 1048, 1052 (9th Cir. 2003) (listing the Foman factors as those to
27 be considered when deciding whether to grant leave to amend).

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1 Dismissal without leave to amend is proper only if it is clear
2 that "the complaint could not be saved by any amendment."
3 Intri-Plex Techs., Inc. v. Crest Group, Inc., 499 F. 3d 1048,
4 1056 (9th Cir. 2007) (internal citations and quotations omitted).

5
6 **ANALYSIS**

7 **A. Plaintiffs' Standing to Bring Successor In Interest**
8 **Claims**

9 As a threshold matter, Defendants argue that Plaintiffs lack
10 standing to bring their lawsuit because Plaintiffs have failed to
11 comply with the requirements of California law pertaining to
12 bringing a survival action.³ (Defs.' Mot. To Dismiss Pls.'
13 Fourth Am. Compl. ["MTD"], filed July 8, 2011 [ECF No. 44].)
14 It is clear in this circuit that standing "is a threshold issue
15 that precedes consideration of any claim on the merits." Cotton
16 v. City of Eureka, No. C 08-04386, 2010 WL 5154945, at *3 (N.D.
17 Cal. Dec. 14, 2010) (citing Moreland v. City of Las Vegas,
18 159 F.3d 365, 369 (9th Cir. 1998)).

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23 ³ Out of the three claims in the FAC, only two are survival
24 actions: the Fourth Amendment Claim for violation of Decedent's
25 civil rights under 42 U.S.C. § 1983 and the Monell claim under 42
26 U.S.C. § 1983. The remaining claim in the FAC (the Fourteenth
27 Amendment claim for violation of Plaintiffs' right to enjoy
28 continued family relations) is not a survival claim because
Plaintiffs assert their own personal right and do not bring this
claim as Decedent's successors in interest. Accordingly, the
requirements of California law regarding Plaintiffs' "standing"
to bring their claims as Decedent's successors in interest apply
only to Plaintiffs' first and third causes of action.

1 Any party who seeks to "bring a survival action bears the burden
2 of demonstrating that a particular state's law authorizes a
3 survival action and that the plaintiff meets that state's
4 requirements for bringing [it]." Moreland, 159 F.3d at 369.

5 In California, "a cause of action for or against a person is
6 not lost by reason of the person's death, but survives subject to
7 the applicable statute of limitations period." Cal. Civ. Proc.
8 Code § 377.20(a). Under California law, a person who "seeks to
9 commence an action or proceeding . . . as the decedent's
10 successor in interest . . . , shall execute and file an affidavit
11 or a declaration under penalty of perjury" that confirms
12 decedent's personal information, the facts of their death, and
13 other information confirming that the plaintiff is the proper
14 successor to decedent's interests. Id. § 377.32(a). A certified
15 copy of the decedent's death certificate is required to be
16 attached to the affidavit or declaration. Id. § 377.32(c).

17 For purposes of § 377.32, a successor in interest is "the
18 beneficiary of the decedent's estate." Id. § 377.11. When a
19 decedent does not leave a will, a beneficiary of the decedent's
20 estate is defined under the statute as "the sole person or all of
21 the persons who succeed to a cause of action." Id. § 377.10.
22 Thus, Plaintiffs' declarations to the Court must definitely prove
23 they are "all of the persons" to succeed Decedent's interests.

24 In three previous orders, the Court requested Plaintiffs to
25 provide appropriate documentation demonstrating that Plaintiffs
26 complied with the requirements under California Code of Civil
27 Procedure.

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1 The Court is presently in receipt of the joint Declaration of
2 Dionne Smith-Downs and James E. Rivera, Sr. ("the Declaration")
3 stating that they are the successors in interest to the Decedent,
4 and that no other person has a superior right to commence this
5 action. The Court is satisfied that the content of the
6 Declaration meets the substantive requirements of California Code
7 of Civil Procedure § 377.32.

8 However, Defendants claim that Plaintiffs' Declaration
9 remains inadequate to establish their capacity to bring this
10 action because the Declaration is not actually signed by either
11 Plaintiff. Instead of hand-written signatures of both
12 Plaintiffs, the electronically submitted Declaration bears a
13 "/s/" and Plaintiffs' types names on the two signature lines.

14 Local Rule 131(f) allows an attorney to submit documents
15 containing non-attorney signatures electronically. However, to
16 be adequate, such electronically submitted documents, in addition
17 to bearing a "/s/" and the person's name on the signature line,
18 should also state that counsel has a signed original of the
19 electronically-submitted document. Plaintiffs' Declaration lacks
20 the requisite annotation.

21 The Court has already granted Plaintiffs three opportunities
22 to cure the defects of the Complaint pertaining to demonstrating
23 Plaintiffs' successor in interest status. In its previous order,
24 the Court specifically warned Plaintiffs that they would not be
25 provided any additional opportunities to correct the Complaint's
26 defects. [ECF No. 42, at 4.]

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1 Plaintiffs' counsel attributes the inadequacy of the
2 submitted Declaration to inadvertence and/or clerical error, and
3 assures the Court that he, indeed, possesses the original
4 Declaration bearing the handwritten signature of each Plaintiff.
5 (Pls.' Opp. to Defs.' MTD, filed July 28, 2011 [ECF No. 47], at
6 6:7-9, 7:11-15.) Considering that this is Plaintiffs' fourth
7 attempt to comply with the requirements of California Code of
8 Civil Procedure § 377.32, the Court is inclined to find more than
9 mere inadvertence on the part of Plaintiffs' counsel.⁴ However,
10 the Court recognizes that dismissing Plaintiffs' claims with
11 prejudice would "severely penalize plaintiff[s] for the
12 derelictions of [their] counsel." See Hardin v. Wal-Mart, Inc.,
13 89 F.R.D. 449, 452 (E.D. Ark. 1981); see also Betty K Agencies,
14 Ltd. v. M/V Monada, 432 F.3d 1333, 1338 (11th Cir. 2005) ("[T]he
15 harsh sanction of dismissal with prejudice is thought to be more
16 appropriate in a case where a party, as distinct from counsel, is
17 culpable.").

18 Accordingly, the Court declines to dismiss Plaintiff's first
19 and third causes of action on the basis of the inadequacy of
20 Plaintiffs' Declaration under Local Rule 131(f).

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24 ⁴ The Court also notes a discrepancy in the submitted
25 Declaration and the attached Decedent's death certificate
26 regarding the last name of Decedent's mother. Decedent's death
27 certificate lists Decedent's mother as Dionne Pruitt, while the
28 Declaration is signed by Dionne Smith-Downs. The Court suspects
that "Pruitt" is Dionne Smith-Downs' maiden name (as the death
certificate asks for the mother's "birth name"), but cannot be
sure that Dionne Smith-Downs and Dionne Pruitt are the same
person without Decedent's mother explicitly confirming it in the
Declaration.

1 Plaintiffs' counsel is hereby directed to submit a corrected
2 declaration which confirms to Local Rule 131(f) and also corrects
3 the discrepancy regarding Decedent's mother's name (noted in
4 footnote 4) within 20 days of the date of this order. In future
5 filings, strict compliance with Local Rules is required, and
6 failure to submit the corrected declaration may result in
7 sanctions, including but not limited to, dismissal.

8
9 **B. First Cause of Action: Violation of Decedent's Fourth**
10 **Amendment Right not to be Subjected to Unreasonable**
11 **Seizure**

12 In their first cause of action, Plaintiffs appear to
13 intertwine two distinct causes of action: a Fourth Amendment
14 claim on behalf of Decedent and a wrongful death claim on
15 Plaintiffs' own behalf. The heading for Plaintiffs' first cause
16 of action reads: "Violation of Civil Rights - Wrongful Death -
17 42 U.S.C. § 1983." (FAC at 4:20-22.) Under California law,
18 "survival actions" under 42 U.S.C. § 1983 are distinguishable
19 from actions for the wrongful death. Duenez v. City of Manteca,
20 No. CIV. S-11-1820, 2011 WL 5118912, at *6 (E.D. Cal. Oct. 27,
21 2011) (citing Grimshaw v. Ford Motor. Co., 119 Cal. App. 3d 757
22 (1981)).

23 A survival action is an action that "survives" the
24 decedent's death and can be brought by the decedent's estate for
25 the purpose of recovering damages that would have been awarded
26 personally to the decedent had he lived. Cal. Civ. Proc. Code
27 § 377.20.

28 ///

1 A wrongful death action, on the other hand, is an independent
2 claim by decedent's heirs for damages they personally suffered as
3 a result of the decedent's death. Cal. Civ. Proc. Code § 377.60.
4 A person bringing a wrongful death action does not act in a
5 representative capacity, but sues for his or her own deprivation.
6 "Only survival actions, not wrongful death claims, are
7 compensable under § 1983." Martinez v. County of Madera,
8 No. 104-CV-05919, 2005 WL 2562715, at *3 (E.D. Cal. Oct. 8,
9 2005); see also Basler v. City of Susanville, No. CIV. S-06-1813,
10 2007 WL 2710845, at *6 (E.D. Cal. Sept. 14, 2007) ("Unlike
11 plaintiff's survival action, which relies upon § 1983, the
12 wrongful death action does not.").

13 Because Plaintiffs base their first cause of action
14 exclusively on the violation of Decedent's Fourth Amendment
15 right, and do not appear to assert that they personally suffered
16 damages as a result of Decedent's wrongful death, the Court will
17 treat Plaintiffs' first cause of action as a survival action to
18 recover for Decedent's alleged constitutional deprivation under
19 the Fourth Amendment.

20 Plaintiffs allege that the use of force by Defendants in
21 apprehending Decedent was unreasonable under the circumstances
22 and thus violated Decedent's right not to be subjected to
23 unreasonable seizure guaranteed by the Fourth Amendment. (FAC
24 ¶ 16.) Defendants contend that the factual allegations
25 supporting Plaintiffs' Fourth Amendment claim are inadequate to
26 state a claim for relief. (MTD at 6:9-10.) The Court agrees
27 with Defendants.

28 ///

1 An officer's use of excessive force to effect an arrest is a
2 violation of a person's Fourth Amendment right to be free from
3 unreasonable searches and seizures. Graham v. Connor, 490 U.S.
4 386, 395 (1989). Courts analyze the Fourth Amendment excessive
5 force claims under an "objective reasonableness" standard. Id.
6 at 388. Determination of reasonableness requires the Court to
7 balance "the nature and quality of the intrusion of the
8 individual's Fourth Amendment interests against the
9 countervailing governmental interests at stake." Id. at 396
10 (internal quotations omitted). The reasonableness of the use of
11 force is "judged from the perspective of a reasonable officer on
12 the scene," and not from the perspective of the person seized or
13 of a court reviewing the situation "with the 20/20 vision of
14 hindsight." Id.

15 Apprehension by the use of deadly force is a seizure subject
16 to the Fourth Amendment's reasonableness requirement.
17 Wilkinson v. Torres, 610 F.3d 546, 550 (9th Cir. 2010); Curnow v.
18 Ridgecrest Police, 952 F.2d 321, 324 (9th Cir. 1991). "However,
19 an officer using deadly force is entitled to qualified immunity,
20 unless the law was clearly established that the use of force
21 violated the Fourth Amendment." Wilkinson, 610 F.3d at 550. In
22 analyzing whether qualified immunity applies, courts consider:
23 (1) "whether the facts that a plaintiff has alleged . . . or
24 shown . . . make out a violation of a constitutional right" and
25 (2) "whether the right at issue was 'clearly established' at the
26 time of defendant's alleged misconduct." Pearson v. Callahan,
27 555 U.S. 223, 232 (2009).

28 ///

1 Case law has clearly established that an officer may not use
2 deadly force to apprehend a suspect where the suspect poses no
3 immediate threat to the officer or others." Wilkinson, 610 F.3d
4 at 550 (citing Tennessee v. Garner, 471 U.S. 1, 11 (1985)).
5 However, the use of deadly force is constitutionally permissible
6 "[w]here the officer has probable cause to believe that the
7 suspect poses a threat of serious physical harm, either to the
8 officer or to others." Id. (quoting Garner, 471 U.S. at 11).
9 "Whether the use of deadly force is reasonable is highly fact-
10 specific." Id. at 551 (emphasis added).

11 The FAC's factual content with regard to circumstances
12 surrounding Decedent's death is insufficient to show Plaintiffs'
13 plausible entitlement to relief for the violation of Decedent's
14 Fourth Amendment rights. Plaintiffs' factual allegations are
15 limited to demonstrating that: (1) Defendant officers were
16 pursuing a stolen van driven by Decedent in a residential
17 neighborhood; (2) Officers "deliberately" struck the van which
18 caused Decedent to crash into the wall of the garage triplex; and
19 (3) Officers subsequently shot Decedent, while Decedent was still
20 seated behind the wheel of the van and still within the interior
21 of the garage. (FAC ¶ 14.) Contrary to Plaintiffs' contention
22 that they have stated a viable claim, the FAC's factual
23 allegations are not sufficient "to raise [Plaintiffs'] right to
24 relief above the speculative level." See Twombly, 550 U.S. at
25 555. Without more facts illuminating the circumstances
26 confronting the officers before the fatal shooting, the Court is
27 unable to plausibly infer that their use of force was excessive.
28 ///

1 Although the FAC alleges that, at the time of the shooting,
2 Decedent did not pose any imminent threat to the lives and safety
3 of any person (FAC ¶ 14), this allegation is a legal conclusion,
4 which is not supported by sufficient factual content, and thus is
5 not entitled to be taken as true. See Iqbal, 129 S. Ct. at 1950.
6 Accordingly, the Court dismisses Plaintiffs' first cause of
7 action for failure to state a claim under Rule 12(b)(6).

8
9 **C. Second Cause of Action: Violation of Plaintiffs'
10 Fourteenth Amendment Right to Enjoy Continued Family
11 Relations**

12 Plaintiffs allege that as a proximate result of Defendants'
13 use of force to apprehend Decedent, Plaintiffs have been deprived
14 of their Fourteenth Amendment right to enjoy continuing family
15 relations with Decedent. (FAC ¶ 17.) Defendants contend that
16 the factual allegations in the FAC are insufficient to
17 demonstrate the official conduct that "shocks the conscience"
18 required for establishing liability under the Fourteenth
19 Amendment's due process clause. (MTD at 7:17-8:2.) The Court
20 finds Defendants' contentions persuasive.

21 Parents of a person killed by law enforcement officers may
22 assert a substantive due process claim under the Fourteenth
23 Amendment based on deprivation of the liberty interest arising
24 out of familial relations. Moreland, 159 F.3d at 371; see also
25 Wilkinson, 610 F.3d at 554 ("This Circuit has recognized that
26 parents have a Fourteenth Amendment liberty interest in the
27 companionship and society of their children.").

28 ///

1 However, the Fourteenth Amendment inquiry is different from the
2 "objective reasonableness" standard used in the Fourth Amendment
3 excessive force claims. Under the Fourteenth Amendment, "only
4 the official conduct that 'shocks the conscience' is cognizable
5 as a due process violation." Porter v. Osborn, 546 F.3d 1131,
6 1137 (9th Cir. 2008). The threshold question in such cases is
7 "whether the behavior of the government officer is so egregious,
8 so outrageous, that it may fairly be said to shock the
9 contemporary conscience." County of Sacramento v. Lewis,
10 523 U.S. 833, 847 n.8 (1998).

11 In determining whether police conduct "shocks the
12 conscience," courts use two standards of culpability: "deliberate
13 indifference" and "purpose to harm." Porter, 546 F.3d at 1137.
14 The deliberate indifference standard applies "[w]here actual
15 deliberation is practical." Wilkinson, 610 F.3d at 554. The
16 more demanding standard of "purpose to harm" applies "where a law
17 enforcement officer makes a snap judgment because of an
18 escalating situation," for example "where the suspect's evasive
19 actions force the officers to act quickly." Id. In such
20 situations, the proper inquiry is whether the police officer
21 "acts with a purpose to harm unrelated to legitimate law
22 enforcement objectives." Id.

23 The parties disagree as to what standard applies to the
24 alleged Fourteenth Amendment violation of Plaintiffs' rights.
25 Defendants argue that a more demanding showing of the "purpose to
26 harm" is required because the alleged factual situation – "a
27 fleeing criminal suspect at large . . . in a residential
28 neighborhood" – required the officers to "make a snap judgment."

1 (MTD at 7:22-8:2.) Plaintiffs contend that the less demanding
2 showing of "deliberate indifference" is sufficient because the
3 officers had "an opportunity to reflect on their actions and
4 assess that the shooting was not necessary." (Pls.' Opp. at
5 10:14-17.)

6 The FAC's limited factual content does not allow the Court
7 to determine which standard of culpability should apply to the
8 alleged Fourteenth Amendment violation. However, such a
9 determination is not necessary at this stage in the litigation.
10 As long as the FAC sufficiently shows Plaintiffs' entitlement to
11 relief based on either standard, the motion to dismiss should be
12 denied. The Court finds that Plaintiffs have failed to make the
13 requisite showing.

14 The only support for Plaintiffs' Fourteenth Amendment claim
15 in the FAC is the allegation that the officers discharged their
16 firearms at Decedent although Decedent did not pose any imminent
17 threat to the lives or safety of persons, and that Defendants'
18 conduct in this respect was "unreasonable." (FAC ¶¶ 14,16.) The
19 FAC is void of any explicit or implicit language suggesting that
20 the alleged police conduct "shocks the conscience." Plaintiffs'
21 allegations of "unreasonable" behavior by the officers are not
22 sufficient to state a claim for a violation of the Fourteenth
23 Amendment due process clause against the officers.

24 Moreover, the Plaintiffs' factual allegations are inadequate
25 under Iqbal and Twombly to "nudge[] their claims across the line
26 from conceivable to plausible." See Twombly, 550 U.S. at 570.
27 The FAC provides little or no information detailing the
28 circumstances leading to the fatal shooting.

1 The FAC's allegations amount, at best, to "an unadorned,
2 the-defendant-unlawfully-harmed-me accusation," which is
3 insufficient to state a claim for relief. See Iqbal, 129 S. Ct.
4 at 1949. Accordingly, the Court dismisses Plaintiffs' second
5 cause of action for failure to state a claim under Rule 12(b)(6).
6

7 **D. Third Cause of Action: Monell Claim Against the City,**
8 **Moore, Ullring⁵**

9 Plaintiffs allege that the City and Defendant Ullring had a
10 duty to adequately train, supervise and discipline their police
11 officers in order to protect members of the public, including
12 Decedent, from being harmed by the police unnecessarily. (FAC
13 ¶ 20.) Plaintiffs further allege that Defendant Moore had the
14 same duty regarding training, supervising and disciplining the
15 County's deputy sheriffs. (FAC ¶ 21.) According to Plaintiffs,
16 these Defendants "were deliberately indifferent to such duties
17 and thereby proximately caused injury to Plaintiffs." (FAC
18 ¶ 22.) Defendants contend that Plaintiffs' allegations are not
19 sufficient to state a Monell claim. (MTD at 6:22-7:15). The
20 Court agrees with Defendants.

21 Municipalities and local officials cannot be vicariously
22 liable for the conduct of their employees under § 1983, but
23 rather are only "responsible for their own illegal acts."
24

25 ///

26
27 ⁵In their third cause of action, Plaintiffs also identify
28 "the County" as a Defendant. (FAC ¶ 21.) However, the FAC's
caption does not list any "County" as a Defendant in this action.
Accordingly, the Court disregards Plaintiffs' references to "the
County" in their third cause of action.

1 Connick v. Thompson, 131 S. Ct. 1350, 1359 (2011) (quoting
2 Pembaur v. Cincinnati, 475 U.S. 469, 479 (1986)) (emphasis in the
3 original). In other words, a municipality may only be liable
4 where it individually caused a constitutional violation via
5 "execution of a government's policy or custom, whether by its
6 lawmakers or by those whose edicts or acts may fairly be said to
7 represent official policy." Monell v. Dep't of Social Servs.,
8 436 U.S. 658, 694 (1978); Ulrich v. City & County of S.F.,
9 308 F.3d 968, 984 (9th Cir. 2002). A recent decision from this
10 district summarized the Ninth Circuit standard of municipal
11 liability under § 1983 in the following way:

12 Municipal liability may be premised on: (1) conduct
13 pursuant to an expressly adopted official policy; (2) a
14 longstanding practice or custom which constitutes the
15 "standard operating procedure" of the local government
16 entity; (3) a decision of a decision-making official
17 who was, as a matter of state law, a final policymaking
18 authority whose edicts or acts may fairly be said to
19 represent official policy in the area of decision; or
20 (4) an official with final policymaking authority
21 either delegating that authority to, or ratifying the
22 decision of, a subordinate.

18 Young v. City of Visalia, 687 F. Supp. 2d 1141, 1147 (E.D. Cal.
19 2009) (citing Price v. Sery, 513 F.3d 962, 966 (9th Cir. 2008);
20 Lytle v. Carl, 382 F.3d 978, 982 (9th Cir. 2004); Ulrich,
21 308 F.3d at 984-85, Trevino v. Gates, 99 F.3d 911, 918 (9th Cir.
22 1996)).

23 Besides demonstrating that one of the methods of
24 establishing municipal liability applies, Plaintiffs must also
25 show that the challenged municipal conduct was both the cause in
26 fact and the proximate cause of the constitutional deprivation.
27 Trevino, 99 F.3d at 918.

28 ///

1 In other words, Plaintiffs bear the burden of demonstrating that
2 the City's policy or custom was a "moving force" of the
3 constitutional deprivation and that the alleged injury would have
4 been avoided had the City had a constitutionally proper policy.
5 Gibson v. County of Washoe, 290 F.3d at 1175, 1196 (9th Cir.
6 2002).

7 A negligent municipal policy does not violate the
8 Constitution; rather, Plaintiffs must demonstrate that the need
9 for more or different action is "obvious, and the inadequacy [of
10 the current procedure] so likely to result in the violation of
11 constitutional rights, that the policymakers . . . can reasonably
12 be said to have been deliberately indifferent to the need." City
13 of Canton v. Harris, 489 U.S. 378, 390 (1989); Mortimer v. Baca,
14 594 F.3d 714, 722 (9th Cir. 2010). "Liability for improper
15 custom may not be predicated on isolated or sporadic incidents;
16 it must be founded upon practices of sufficient duration,
17 frequency and consistency that the conduct has become a
18 traditional method of carrying out policy." Trevino, 99 F.3d at
19 918.

20 A municipality's failure to train its employees may create a
21 § 1983 liability where the "failure to train amounts to
22 deliberate indifference to the rights of persons with whom the
23 [employees] come into contact." City of Canton, 489 U.S. at 388;
24 Lee v. City of L.A., 250 F.3d 668, 681 (2001). "The issue is
25 whether the training program is adequate and, if it is not,
26 whether such inadequate training can justifiably be said to
27 represent the municipal policy." Long v. County of L.A.,
28 442 F.3d 1178, 1186 (2006).

1 A plaintiff alleging a failure to train must show that "(1) he
2 was deprived of a constitutional right; (2) the [municipality]
3 had a training policy that 'amounts to deliberate indifference to
4 the [constitutional] rights of the persons' with whom [its
5 employees] are likely to come into contact'; and (3) his
6 constitutional injury would have been avoided had the
7 [municipality] properly trained those officers." Blankenhorn v.
8 City of Orange, 485 F.3d 463, 484 (9th Cir. 2007).

9 Generally, "[e]vidence of the failure to train a single
10 officer is insufficient to establish a municipality's deliberate
11 policy." Id. "That a particular officer may be unsatisfactorily
12 trained will not alone suffice to fasten liability of the
13 [municipality], for the officer's shortcomings may have resulted
14 from factors other than a faulty training program." City of
15 Canton, 489 U.S. at 390-91. Moreover, "adequately trained
16 officers may occasionally make mistakes; the fact that they do
17 says little about the training program or the legal basis for
18 holding the [municipality] liable." Id. at 391. Accordingly,
19 "absent evidence of a 'program-wide inadequacy in training,' any
20 shortfall in a single officer's training 'can only be classified
21 as negligence on the part of the municipal defendant - a much
22 lower standard of fault than deliberate indifference.'" Blankenhorn,
23 485 F.3d at 484-85 (quoting Alexander v. City &
24 County of S.F., 29 F.3d 1355, 1367 (9th Cir. 1994)).

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1 In arguing that the FAC sufficiently states a Monell claim
2 against the City, Ullring, and Moore, Plaintiffs rely on the Ninth
3 Circuit's pre-Iqbal decision in Karim-Panahi, 839 F.2d 621, 624
4 (9th Cir. 1988), which held that "a claim of municipal liability
5 under section 1983 is sufficient to withstand a motion to dismiss
6 even if the claim is based on nothing more than a bare allegation
7 that the individual officers' conduct conformed to official
8 policy, custom, or practice." (Pls.' Opp. at 11:14-12:13.)
9 Plaintiffs' reliance on pre-Iqbal law to demonstrate sufficiency
10 of their complaint is misplaced. The Supreme Court in Iqbal made
11 it clear that conclusory, "threadbare" allegations merely
12 reciting the elements of a cause of action cannot defeat the Rule
13 12(b)(6) motion to dismiss. Iqbal, 129 S. Ct. at 1949-50. "In
14 light of Iqbal, it would seem that the prior Ninth Circuit
15 pleading standard for Monell claims (i.e., 'bare allegations') is
16 no longer viable." Young, 687 F. Supp. 2d at 1149. Thus, a
17 viable Monell claim against the City, Ullring and Moore requires
18 more than "labels and conclusions" or "a formulaic recitation of
19 the elements of a cause of action.'" See Iqbal, 129 S. Ct. at
20 1949 (quoting Twombly, 550 U.S. at 555).

21 The FAC does not contain any factual allegations plausibly
22 demonstrating that the City, Ullring or Moore had official or
23 de facto policies of failure to train police officers and deputy
24 sheriffs. Plaintiffs have failed to identify what training
25 practices the City, Ullring or Moore had and how these practices
26 were deficient.

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1 See Young v. City of Visalia, 687 F. Supp. 2d 1141, 1150 (E.D.
2 Cal. 2009) (“[W]ithout identifying the training and hiring
3 practices, how those practices were deficient, and without an
4 identification of the obviousness of the risk involved, the Court
5 cannot determine if a plausible claim is made for deliberate
6 indifference conduct.”). Moreover, the FAC’s factual content is
7 not sufficient to plausibly suggest that the alleged municipal
8 policies were “the moving force” behind the constitutional
9 deprivation at issue.

10 Accordingly, construing the facts in the light most
11 favorable to the non-moving party, the Court finds that
12 Plaintiffs have failed to state a Monell claim upon which relief
13 can be granted.

14
15 **CONCLUSION**
16

17 For the reasons stated above, Defendants’ Motion to Dismiss
18 the Forth Amended Complaint is GRANTED. There is sufficient
19 basis to dismiss this action with prejudice because Plaintiffs
20 have been afforded several opportunities to cure the defects of
21 their complaint but failed to do so adequately. Moreover,
22 Plaintiffs’ opposition explicitly states that Plaintiffs “do not
23 seek leave of the Court to amend the Complaint.” (Pls.’ Opp. at
24 13:10-11.) However, the Court believes that dismissing the FAC
25 with prejudice would be a harsh punishment for Plaintiffs arising
26 from failures of their counsel.

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1 Additionally, although the Court warned Plaintiffs that they
2 would be granted no additional leave to amend, the Court believes
3 that dismissal with prejudice would be unfair to Plaintiffs
4 because the Court's prior orders did not address the merits of
5 the complaint and did not consider the complaint's sufficiency
6 under Rule 12(b)(6).

7 The Ninth Circuit has instructed district courts to grant
8 leave to amend when dismissing a case for failure to state a
9 claim, even if a plaintiff has made no request to amend the
10 pleading, "unless [the court] determines that the pleading could
11 not possibly be cured by the allegations of other facts."
12 Lopez v. Smith, 203 F.3d 1122, 1127 (9th Cir. 2000).

13 Accordingly, the Court grants Plaintiffs one final opportunity to
14 cure the deficiencies of their complaint. Plaintiffs are
15 therefore given leave to amend to file their Fifth Amended
16 Complaint; however, no further leave to amend will be given. If
17 Plaintiffs decide to amend their complaint, the Court expects
18 Plaintiffs to cure both the technical deficiencies of their
19 Declaration and the substantive deficiencies of their complaint.

20 Any amended pleading consistent with the terms of this
21 Memorandum and Order must be filed not later than twenty (20)
22 days following the date the Memorandum and Order is signed.

23 IT IS SO ORDERED.

24 Dated: February 29, 2012

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26 

27 MORRISON C. ENGLAND, JR.
28 UNITED STATES DISTRICT JUDGE