1 2 3 4 5 6 7 IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF CALIFORNIA 8 9 JOHN GONZALES JOSEPH, 10 Petitioner, No. CIV S-11-0260 GGH P 11 VS. GARY SWARTHOUT, 12 13 ORDER & Respondent. FINDINGS AND RECOMMENDATIONS 14 15 Petitioner, a state prisoner proceeding pro se, has filed a petition for writ of habeas 16 corpus pursuant to 28 U.S.C. § 2254. Petitioner was sentenced to a term of sixteen years to life 17 with the possibility of parole in 1997, having been convicted of second degree murder with an enhancement for use of a deadly weapon. Petition, p. 1. Petitioner challenges the decision by the 18 19 California Board of Parole Hearings (BPH) finding him unsuitable for parole which became final 20 in January 2010. Petitioner raises three grounds for his challenge: 1) the BPH's unlawful 21 practice of denying parole in 99.7% of initial parole hearings denied him an individualized parole consideration¹; 2) violation of due process because there was not "some evidence" in the record 22 23 to support BPH's finding that he poses a current unreasonable risk to public safety; 3) Marsy's ///// 24 25 26 ¹The court understands this claim to be a "bias of the adjudicator" due process claim.

Law² violates the ex post facto and due process clauses of the state and federal constitutions. <u>See</u> Petition.

As to claim 2, on January 24, 2011, the United States Supreme Court in a per curiam decision found that the Ninth Circuit erred in commanding a federal review of the state's application of state law in applying the "some evidence" standard in the parole eligibility habeas context. Swarthout v. Cooke, 502 U.S. ____, ___ S. Ct. ____, 2011 WL 197627 *2 (Jan. 24, 2011). Quoting, inter alia, Estelle v. McGuire, 502 U.S. 62, 67 (1991), the Supreme Court reaffirmed that "federal habeas corpus relief does not lie for errors of state law." Id. While the high court found that the Ninth Circuit's holding that California law does create a liberty interest in parole was "a reasonable application of our cases" (while explicitly not reviewing that holding), the Supreme Court stated:

When, however, a State creates a liberty interest, the Due Process Clause requires fair procedures for its vindication-and federal courts will review the application of those constitutionally required procedures. In the context of parole, we have held that the procedures required are minimal.

Swarthout v. Cooke, at *2.

Citing <u>Greenholtz</u>,⁴ the Supreme Court noted it had found under another state's similar parole statute that a prisoner had "received adequate process" when "allowed an

² Cal. Penal Code § 3041.5, as amended in 2008 by Proposition 9 (Marsy's Law).

³ While not specifically overruling <u>Hayward v. Marshall</u>, 603 F.3d 546 (9th Cir. 2010) (en banc), the Supreme Court instead referenced <u>Pearson v. Muntz</u>, 606 F.3d 606 (9th Cir. 2010), which further explained <u>Hayward</u>. Thus, the Supreme Court's decision in <u>Swarthout</u>, essentially overruled the general premise of <u>Hayward</u>. When circuit authority is overruled by the Supreme Court, a district court is no longer bound by that authority, and need not wait until the authority is also expressly overruled. <u>See Miller v. Gammie</u>, 335 F.3d 889, 899-900 (9th Cir. 2003) (en banc). Furthermore, "circuit precedent, authoritative at the time it was issued, can be effectively overruled by subsequent Supreme Court decisions that 'are closely on point,' even though those decisions do not expressly overrule the prior circuit precedent." <u>Miller</u>, 335 F.3d at 899 (quoting <u>Galbraith v. County of Santa Clara</u>, 307 F.3d 1119, 1123 (9th Cir. 2002)). Therefore, this court is not bound by <u>Hayward</u>.

⁴ Greenholtz v. Inmates of Neb. Penal and Correctional Complex, 442 U.S. 1, 16 (1979).

opportunity to be heard" and "provided a statement of the reasons why parole was denied."

Swarthout, at *2. Noting their holding therein that "[t]he Constitution [] does not require more," the justices in the instances before them, found the prisoners had "received at least this amount of process: They were allowed to speak at their parole hearings and to contest the evidence against them, were afforded access to their records in advance, and were notified as to the reasons why parole was denied." Id.

The Supreme Court was emphatic in asserting "[t]hat should have been the beginning and the end of the federal habeas courts' inquiry...." Swarthout, at *3. "It will not do to pronounce California's 'some evidence' rule to be 'a component' of the liberty interest...." Id. "No opinion of ours supports converting California's "some evidence" rule into a substantive federal requirement." Id. Thus, it appears there is no federal due process requirement for a "some evidence" review and it also appears that federal courts are precluded from review of the state court's application of its "some evidence" standard. Therefore, this claim should be dismissed.

As to claim 3, implicating Marsy's Law for his three-year parole denial, that claim should be dismissed in light of the class action, <u>Gilman v. Fisher</u>, CIV-S-05-0830 LKK GGH.

The parameters of the <u>Gilman</u> class, as is made clear in the <u>Order</u> certifying the class, include petitioner. <u>Order</u>, filed on March 4, 2009, in <u>Gilman v. Fisher</u>, CIV-S-05-0830 LKK GGH.⁵

The Gilman class is made up of:

California state prisoners who: "(i) have been sentenced to a term that includes life; (ii) are serving sentences that include the possibility of parole; (iii) are eligible for parole; and (iv) have been denied parole on one or more occasions."

Id., p. 10.6

⁵ See Docket # 182 of Case No. 05-CV-0830.

⁶ As noted in the October 18, 2010, <u>Order</u>, at p. 3, the Ninth Circuit affirmed the <u>Order</u>, certifying the class. See Docket # 258 in Case No. 05-CV-0830.

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What is at issue in the suit are: "the procedures used in determining suitability for parole: the factors considered, the explanations given, and the frequency of the hearings." Id., p. 8 [emphasis in original]. The "frequency of the hearings" is precisely what is at issue in the third claim of the instant petition.

Accordingly, IT IS HEREBY ORDERED that a district judge be assigned to this case.

IT IS HEREBY RECOMMENDED that claims 2 and 3 be dismissed from this petition and this matter proceed only as to claim 1.

If petitioner files objections, he shall also address if a certificate of appealability should issue and, if so, as to which issues. A certificate of appealability may issue under 28 U.S.C. § 2253 "only if the applicant has made a substantial showing of the denial of a constitutional right." 28 U.S.C. § 2253(c)(2). The certificate of appealability must "indicate which specific issue or issues satisfy" the requirement. 28 U.S.C. § 2253(c)(3).

These findings and recommendations are submitted to the United States District Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days after being served with these findings and recommendations, petitioner may file written objections with the court. Such a document should be captioned "Objections to Magistrate Judge's Findings and Recommendations." Petitioner is advised that failure to file objections within the specified time may waive the right to appeal the District Court's order. Martinez v. <u>Ylst</u>, 951 F.2d 1153 (9th Cir. 1991).

DATED: February 7, 2011

/s/ Gregory G. Hollows

GREGORY G. HOLLOWS UNITED STATES MAGISTRATE JUDGE

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