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8	IN THE UNITED STATES DISTRICT COURT
9	FOR THE EASTERN DISTRICT OF CALIFORNIA
10	CODIE WILLIAMS,
11	Plaintiff, No. CIV S-11-1538 EFB P vs.
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13	CITY OF SACRAMENTO POLICE DEPARTMENT, et al.,
14	Defendants. <u>ORDER</u>
15	/
16	Plaintiff is a state prisoner proceeding pro se with this civil rights action under 42 U.S.C.
17	§ 1983. In addition to filing a complaint, plaintiff has filed an application to proceed in forma
18	pauperis. This proceeding was referred to this court by Local Rule 302 pursuant to 28 U.S.C.
19	§ 636(b)(1) and is before the undersigned pursuant to plaintiff's consent. See E.D. Cal. Local
20	Rules, Appx. A, at (k)(4).
21	I. Request to Proceed In Forma Pauperis
22	Plaintiff has requested leave to proceed in forma pauperis pursuant to 28 U.S.C. § 1915.
23	Dckt. Nos. 2, 8, 10. Plaintiff's application makes the showing required by 28 U.S.C.
24	§ 1915(a)(1) and (2). Accordingly, by separate order, the court directs the agency having
25	custody of plaintiff to collect and forward the appropriate monthly payments for the filing fee as
26	set forth in 28 U.S.C. § 1915(b)(1) and (2).
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1 II. Screening Order

Federal courts must engage in a preliminary screening of cases in which prisoners seek
redress from a governmental entity or officer or employee of a governmental entity. 28 U.S.C.
§ 1915A(a). The court must identify cognizable claims or dismiss the complaint, or any portion
of the complaint, if the complaint "is frivolous, malicious, or fails to state a claim upon which
relief may be granted," or "seeks monetary relief from a defendant who is immune from such
relief." *Id.* § 1915A(b).

In order to avoid dismissal for failure to state a claim a complaint must contain more than
"naked assertions," "labels and conclusions" or "a formulaic recitation of the elements of a cause
of action." *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555-557 (2007). In other words,
"[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory
statements do not suffice." *Ashcroft v. Iqbal*, 129 S. Ct. 1937, 1949 (2009).

Furthermore, a claim upon which the court can grant relief has facial plausibility. *Twombly*, 550 U.S. at 570. "A claim has facial plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable inference that the defendant is liable for the misconduct alleged." *Iqbal*, 129 S. Ct. at 1949. When considering whether a complaint states a claim upon which relief can be granted, the court must accept the allegations as true, *Erickson v. Pardus*, 127 S. Ct. 2197, 2200 (2007), and construe the complaint in the light most favorable to the plaintiff, *see Scheuer v. Rhodes*, 416 U.S. 232, 236 (1974).

A pro se plaintiff must satisfy the pleading requirements of Rule 8(a) of the Federal
Rules of Civil Procedure. Rule 8(a)(2) "requires a complaint to include a short and plain
statement of the claim showing that the pleader is entitled to relief, in order to give the defendant
fair notice of what the claim is and the grounds upon which it rests." *Bell Atl. Corp. v. Twombly*,
550 U.S. 544, 554, 562-563 (2007) (citing *Conley v. Gibson*, 355 U.S. 41 (1957)).

The court has reviewed plaintiff's complaint pursuant to 28 U.S.C. § 1915A and finds it
does not state a cognizable claim against any defendant for the following reasons.

1 Plaintiff names as defendants the City of Sacramento Police Department, and Wilhite, 2 Faria, and Ellis, who are alleged to be police officers. He alleges defendants Wilhite, Faria, and 3 Ellis arrived at a residence on January 19, 2010 with a warrant for his arrest. He claims Faria 4 pulled out his gun and told the woman who had opened the front door to get out of the residence. 5 Plaintiff claims he was standing eight feet away from Faria with his hands up, and Faria ordered plaintiff to get on the ground. Faria purportedly got on top of plaintiff and put him in a wrist 6 7 lock "in an aggressive manner exerting excessive force causing excruciating pain and tearing 8 tendon from bone," which resulted in plaintiff's need for corrective surgery. Dckt. No. 1 at 3. 9 Plaintiff claims he complied with all of Faria's orders and "did nothing wrong." Id. Faria then 10 allegedly placed plaintiff in handcuffs, which were too tight. Faria then allegedly searched 11 plaintiff and found two ecstacy pills.

12 Next, plaintiff claims defendants Wilhite and Ellis entered the residence and "began an unwarranted and unconsentual illegal search of the home." Id. at 4. The officers allegedly 13 14 detected the smell of marijuana and searched the contents of plaintiff's cell phone. Without 15 reading plaintiff his Miranda rights, defendant Ellis allegedly questioned plaintiff about the 16 phone's content and asked, "where's the cocaine?" Id. at 5. Plaintiff alleges Ellis later "twisted" 17 plaintiff's "non-Mirandized" responses to incriminate plaintiff. He also alleges Ellis informed the woman at the residence of plaintiff's alleged infidelity based on what he had seen on 18 19 plaintiff's cell phone.

He claims defendants found \$2550 in cash at the home, and that Ellis wrote a false report
claiming plaintiff requested that Ellis "retrieve" the money. *Id.* at 6.

Plaintiff claims he was placed in the defendants' vehicle and denied medical attention,
and that Ellis made comments about plaintiff being in a relationship with a white woman. He
alleges that he was abused "as part of a policy and practice of wantonly inflicting physical pain
upon arrestees who are persons of color." *Id.* at 7.

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He claims defendants violated his Fourth Amendment rights to be free from unreasonable
searches and excessive force, and his Fourteenth Amendment right to equal protection. He also
alleges he was denied constitutionally adequate medical care and that his bail was excessively
set at \$1.2 million for a "minor felony conviction, to ensure the unnecessary infliction of cruel
and unusual punishment against a person of color." *Id.* at 11. He also alleges violations of
California's Bane Act, assault and battery, and intentional and negligent infliction of emotional
distress.

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A.

Heck & Claims of Unlawful Search, Seizure, and Interrogation

9 Plaintiff claims that defendants violated his constitutional rights by conducting an 10 unlawful search and seizure, and obtaining incriminating statements from him without reading 11 him his Miranda rights. The viability of plaintiff's claims is complicated by the issue of whether 12 they implicitly call into question the validity of his conviction or sentence. As a general rule, a 13 challenge in federal court to the fact of conviction or the length of confinement must be raised in 14 a petition for writ of habeas corpus pursuant to 28 U.S.C. § 2254. See Preiser v. Rodriguez, 411 15 U.S. 475 (1973). Where, "success in a . . . [section] 1983 damages action would implicitly 16 question the validity of conviction or duration of sentence, the litigant must first achieve 17 favorable termination of his available state, or federal habeas, opportunities to challenge the underlying conviction or sentence." Muhammad v. Close, 540 U.S. 749, 751 (2004) (citing Heck 18 19 v. Humphrey, 512 U.S. 477 (1994)). It appears from plaintiff's allegations that he is currently 20 serving a state prison sentence based upon a criminal conviction following his January 19, 2010 21 arrest. If so, then his allegations implicate the validity of his current confinement, and his claims 22 are barred until plaintiff invalidates the results of those proceedings. See Wilkinson v. Dotson, 23 544 U.S. 74, 81-82 (2005) (citing *Heck*, 512 U.S. 477). However, if plaintiff is not currently 24 confined as a result of the January 19, 2010 events, or, if the resulting conviction has been either 25 reversed or declared invalid, than plaintiff may amend his complaint with respect to these claims. 26 ////

Otherwise, plaintiff's claims of an unlawful search, seizure, and interrogation, are barred by
 Heck.

B. Excessive Force

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Plaintiff fails to state facts establishing that defendant Faria's actions in handcuffing 4 5 plaintiff were objectively unreasonable. The Fourth Amendment does not prohibit the use of reasonable force. Tatum v. City & County of San Francisco, 441 F.3d 1090, 1095 (9th Cir. 6 7 2006). Whether the force was excessive depends on "whether the officers' actions [were] 8 'objectively reasonable' in light of the facts and circumstances confronting them, without regard 9 to their underlying intent or motivation." Graham v. Connor, 490 U.S. 386, 397 (1989); Tatum, 10 441 F.3d at 1095; Lolli v. County of Orange, 351 F.3d 410, 415 (9th Cir. 2003). The court must 11 balance the nature and quality of the intrusion against the countervailing governmental interests 12 at stake. Graham, 490 U.S. at 396; Lolli, 351 F.3d at 415. Moreover, the reasonableness of a 13 particular use of force is "judged from the perspective of a reasonable officer on the scene." Graham, 490 U.S. at 396 (citations omitted). "Whether a particular use of force was 'objectively 14 15 reasonable' depends on several factors, including the severity of the crime that prompted the use 16 of force, the threat posed by a suspect to the police or to others, and whether the suspect was 17 resisting arrest." Tatum, 441 F.3d at 1095. To state an excessive force claim, plaintiff must provide additional details about the nature and circumstances of his arrest and Faria's alleged use 18 19 of force in effecting that arrest. See Wilkins v. Gaddy, 130 S.Ct. 1175, 1178 (2010) 20 (emphasizing that the "core judicial inquiry" is "not whether a certain quantum of injury was 21 sustained, but rather whether force was applied in a good-faith effort to maintain or restore 22 discipline, or maliciously and sadistically to cause harm.").

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C.

Equal Protection

Plaintiff also fails to allege sufficient facts to state a claim for violation of the Equal
Protection Clause of the Fourteenth Amendment. "To state a § 1983 claim for violation of the
Equal Protection Clause, a plaintiff must show that he was treated in a manner inconsistent with

others similarly situated, and that the defendants acted with an intent or purpose to discriminate 1 against the plaintiff based upon membership in a protected class." Thornton v. City of St. 2 Helens, 425 F.3d 1158, 1166-67 (9th Cir. 2005) (internal quotations omitted). Here, plaintiff 3 4 alleges he is a "a person of color," but alleges no facts demonstrating he was treated in a manner 5 inconsistent with others similarly situated. He claims that Ellis made a comment about plaintiff's relationship with "a white woman," and alleges in conclusory terms that the 6 7 Sacramento City Police Department has a policy of abusing arrestees who are persons of color, 8 but it does not follow from these bare allegations that any defendant purposely discriminated 9 against plaintiff because of his race.

10 **D.** Medical Care

11 Plaintiff alleges in conclusory terms that he was denied medical care, but it is not clear 12 against whom such a claim is alleged, or for what exactly condition or injuries plaintiff required 13 medical care. To state a section 1983 claim for a constitutional violation based on inadequate medical care, plaintiff must allege "acts or omissions sufficiently harmful to evidence deliberate 14 indifference to serious medical needs." Estelle v. Gamble, 429 U.S. 97, 106 (1976). A pretrial 15 detainee's claim for unconstitutional conditions of confinement arises from the Fourteenth 16 17 Amendment Due Process Clause rather than from the Eighth Amendment prohibition against cruel and unusual punishment. Bell v. Wolfish, 441 U.S. 520, 535 (1979). Nevertheless, the 18 19 same standards are applied, requiring proof that the defendant acted with deliberate indifference. 20 See Frost v. Agnos, 152 F.3d 1124, 1128 (9th Cir. 1998).

To prevail, plaintiff must show both that his medical needs were objectively serious, and that defendant possessed a sufficiently culpable state of mind. *Wilson v. Seiter*, 501 U.S. 294, 23297-99 (1991); *McKinney v. Anderson*, 959 F.2d 853, 854 (9th Cir. 1992). A serious medical need is one that significantly affects an individual's daily activities, an injury or condition a reasonable doctor or patient would find worthy of comment or treatment, or the existence of chronic and substantial pain. *See, e.g., McGuckin v. Smith*, 974 F.2d 1050, 1059-60 (9th Cir.

1 1992), overruled on other grounds by WMX Techs. v. Miller, 104 F.2d 1133, 1136 (9th Cir.1997)
 2 (en banc).

3 Deliberate indifference may be shown by the denial, delay or intentional interference 4 with medical treatment or by the way in which medical care is provided. Hutchinson v. United 5 States, 838 F.2d 390, 394 (9th Cir. 1988). To act with deliberate indifference, a prison official must both be aware of facts from which the inference could be drawn that a substantial risk of 6 7 serious harm exists, and he must also draw the inference. Farmer v. Brennan, 511 U.S. 825, 837 (1994). Thus, a defendant is liable if he knows that plaintiff faces "a substantial risk of serious 8 9 harm and disregards that risk by failing to take reasonable measures to abate it." Id. at 847. "[I]t 10 is enough that the official acted or failed to act despite his knowledge of a substantial risk of 11 serious harm." Id. at 842. A physician need not fail to treat an inmate altogether in order to 12 violate that inmate's Eighth Amendment rights. Ortiz v. City of Imperial, 884 F.2d 1312, 1314 13 (9th Cir. 1989). A failure to competently treat a serious medical condition, even if some 14 treatment is prescribed, may constitute deliberate indifference in a particular case. *Id.* However, 15 it is important to differentiate common law negligence claims of malpractice from claims predicated on violations of the Eight Amendment's prohibition of cruel and unusual punishment. 16 17 In asserting the latter, "[m]ere 'indifference,' 'negligence,' or 'medical malpractice' will not support this cause of action." Broughton v. Cutter Laboratories, 622 F.2d 458, 460 (9th Cir. 18 19 1980) (citing Estelle, 429 U.S. at 105-06); see also Toguchi v. Chung, 391 F.3d 1051, 1057 (9th 20 Cir. 2004). It is well established that mere differences of opinion concerning the appropriate 21 treatment cannot be the basis of an Eighth Amendment violation. Jackson v. McIntosh, 90 F.3d 22 330, 332 (9th Cir. 1996); Franklin v. Oregon, 662 F.2d 1337, 1344 (9th Cir. 1981).

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E.

Excessive Bail

In order to prevail on a § 1983 claim that his bail violated the Excessive Bail Clause of
the Eight Amendment, plaintiff must demonstrate that his bail was enhanced for purposes
unauthorized by California law or that the amount of bail was excessive in light of the valid

purposes for which it was set. *Galen v. County of Los Angeles*, 477 F.3d 652, 661 (9th Cir.
2007). California Penal Code section 1269b(c) provides that "[i]t is the duty of the superior
court judges in each county to prepare, adopt, and annually revise a uniform countywide
schedule of bail for all bailable felony offenses" Cal. Pen. Code § 1269b(c). Certain jail
custodians are authorized to immediately release those who are arrested and booked, prior to an
initial court appearance, upon the posting of bail in the amount specified in the countywide
schedule of bail. *Id.* § 1269b(b).

To the extent plaintiff seeks to hold the superior court liable for an allegedly excessive
bail schedule, the claim is barred by the Eleventh Amendment and it must be dismissed without
leave to amend. *See Simmons v. Sacramento County Super. Ct.*, 318 F.3d 1156, 1161 (9th Cir.
2003) (plaintiff cannot state a claim against Sacramento County Superior Court because it is an
arm of the state and thus barred by the Eleventh Amendment); *Franceschi v. Schwartz*, 57 F.3d
828, 831 (9th Cir. 1995) (claim against South Orange County Municipal Court barred by
Eleventh Amendment because it is "arm of the state").

To the extent that plaintiff is suggesting that his bail amount was improperly enhanced by
defendants or jail employees, it is not articulated as such. *See Galen*, 477 F.3d at 663 (9th Cir.
2007) (law enforcement officers can only be held liable for excessive bail "only if they
prevented the [judicial officer] from exercising his independent judgment.). Plaintiff has not
alleged any facts indicating that any defendant prevented a judicial officer from exercising his or
her independent judgment.

21 **F.** Seized Cash

To the extent plaintiff intends to state a claim based upon the cash that was allegedly
retrieved from the residence, plaintiff fails to state a claim. An unauthorized taking of property
does not violate the due process clause of the Fourteenth Amendment when, as here, state law
provides an adequate post deprivation remedy. *Hudson v. Palmer*, 468 U.S. 517, 533 (1984); *Barnett v. Centoni*, 31 F.3d 813, 816-17 (9th Cir. 1994) (per curiam).

G. State Law Claims

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2 The California Torts Claims Act ("GCA")¹ requires that a party seeking to recover 3 money damages from a public entity or its employees must submit a claim to the entity *before* filing suit in court, generally no later than six months after the cause of action accrues. Cal. 4 5 Gov't Code §§ 905, 911.2, 945, 950.2 (emphasis added); see also Shirk v. Vista Unified Sch. Dist., 42 Cal. 4th 201, 208 (2007) ("Before suing a public entity, the plaintiff must present a 6 7 timely written claim. . .") (emphasis added). "The legislature's intent to require the presentation 8 of claims before suit is filed could not be clearer." City of Stockton v. Super. Ct., 42 Cal. 4th 9 730, 746 (2007). Timely claim presentation is not merely a procedural requirement of the GCA but is an element of a plaintiff's cause of action. Shirk, 42 Cal. 4th at 209. Thus, when a 10 11 plaintiff asserts a claim subject to the GCA, he must affirmatively allege compliance with the claim presentation procedure, or circumstances excusing such compliance, in his complaint. Id. 12 13 The requirement that a plaintiff asserting claims subject to the GCA must affirmatively allege 14 compliance with the claims filing requirement applies in federal court as well. Karim-Panahi v. Los Angeles Police Dep't, 839 F.2d 621, 627 (9th Cir. 1988). Plaintiff's state law claims must 15 16 be dismissed with leave to amend for failure to allege compliance with the GCA.

17 **III.** Leave to Amend

Plaintiff will be granted leave to file an amended complaint, if plaintiff can allege a
cognizable legal theory against a proper defendant and sufficient facts in support of that
cognizable legal theory. *Lopez v. Smith*, 203 F.3d 1122, 1126-27 (9th Cir. 2000) (en banc)
(district courts must afford pro se litigants an opportunity to amend to correct any deficiency in
their complaints). Should plaintiff choose to file an amended complaint, the amended complaint
shall clearly set forth the claims and allegations against each defendant.

 ²⁵ ¹ In 2007, the California Supreme Court adopted the practice of using the title
 "Government Claims Act" instead of "California Tort Claims Act." *See City of Stockton v. Superior Court*, 42 Cal. 4th 730, 741-42 (2007).

1 Plaintiff is hereby informed that an individual defendant is not liable on a civil rights 2 claim unless the facts establish the defendant's personal involvement in the constitutional 3 deprivation or a causal connection between the defendant's wrongful conduct and the alleged 4 constitutional deprivation. See Hansen v. Black, 885 F.2d 642, 646 (9th Cir. 1989); Johnson v. 5 Duffy, 588 F.2d 740, 743-44 (9th Cir. 1978). That is, plaintiff may not sue any official on the theory that the official is liable for the unconstitutional conduct of his or her subordinates. 6 7 Ashcroft v. Iqbal, 129 S. Ct. 1937, 1948 (2009). Because respondeat superior liability is inapplicable to § 1983 suits, "a plaintiff must plead that each Government-official defendant, 8 9 through the official's own individual actions, has violated the Constitution." Id. It is plaintiff's 10 responsibility to allege facts to state a plausible claim for relief. *Iqbal*, 129 S. Ct. at 1949; *Moss* 11 v. U.S. Secret Serv., 572 F.3d 962, 969 (9th Cir. 2009).

Any amended complaint must cure the deficiencies identified above and also be complete
in itself without reference to any prior pleading. E.D. Cal. Local Rule 220; *see Loux v. Rhay*,
375 F.2d 55, 57 (9th Cir. 1967). Once plaintiff files an amended complaint, the original pleading
is superseded. Plaintiff may not change the nature of this suit by alleging new, unrelated claims
in an amended complaint. *George v. Smith*, 507 F.3d 605, 607 (7th Cir. 2007) (no "buckshot"
complaints).

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Accordingly, the court hereby orders that:

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1. Plaintiff's request to proceed in forma pauperis is granted.

2. Plaintiff shall pay the statutory filing fee of \$350. All payments shall be collected in
 accordance with the notice to the Director of the California Department of Corrections and
 Rehabilitation filed concurrently herewith.

3. The complaint is dismissed with leave to amend within 30 days. The amended
complaint must bear the docket number assigned to this case and be titled "First Amended
Complaint." Failure to comply with this order will result in this action being dismissed for
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failure to state a claim. If plaintiff files an amended complaint stating a cognizable claim the
 court will proceed with service of process by the United States Marshal.

3 Dated: March 5, 2012.

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EDMUND F. BRÈNNAN UNITED STATES MAGISTRATE JUDGE