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IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

GLENN GARY,

Petitioner,

No. CIV S-11-1769 GEB GGH P

vs.

RICK HILL,

Respondent.

\_\_\_\_\_  
FINDINGS AND RECOMMENDATIONS

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Petitioner, a state prisoner proceeding pro se, has filed a petition for writ of habeas corpus pursuant to 28 U.S.C. § 2254. Petitioner challenges the decision by the California Board of Parole Hearings (BPH) finding him unsuitable for parole.

On January 24, 2011, the United States Supreme Court in a per curiam decision found that the Ninth Circuit erred in commanding a federal review of the state’s application of state law in applying the “some evidence” standard in the parole eligibility habeas context. Swarthout v. Cooke, \_\_\_ U.S. \_\_\_, 131 S. Ct. 859, 861 (2011). Quoting, inter alia, Estelle v. McGuire, 502 U.S. 62, 67 (1991), the Supreme Court re-affirmed that “federal habeas corpus relief does not lie for errors of state law.” Id. While the high court found that the Ninth Circuit’s holding that California law does create a liberty interest in parole was “a reasonable

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1 application of our cases” (while explicitly not reviewing that holding),<sup>1</sup> the Supreme Court  
2 stated:

3           When, however, a State creates a liberty interest, the Due Process  
4           Clause requires fair procedures for its vindication-and federal  
5           courts will review the application of those constitutionally required  
6           procedures. In the context of parole, we have held that the  
7           procedures required are minimal.

8 Swarthout v. Cooke, at 862.

9           Citing Greenholtz,<sup>2</sup> the Supreme Court noted it had found under another state’s  
10 similar parole statute that a prisoner had “received adequate process” when “allowed an  
11 opportunity to be heard” and “provided a statement of the reasons why parole was denied.”  
12 Swarthout v. Cooke, at 862. Noting their holding therein that “[t]he Constitution [] does not  
13 require more,” the justices in the instances before them, found the prisoners had “received at least  
14 this amount of process: They were allowed to speak at their parole hearings and to contest the  
15 evidence against them, were afforded access to their records in advance, and were notified as to  
16 the reasons why parole was denied.” Id.

17           The Supreme Court was emphatic in asserting “[t]hat should have been the  
18 beginning and the end of the federal habeas courts’ inquiry....” Swarthout v. Cooke, at 862. “It  
19 will not do to pronounce California’s ‘some evidence’ rule to be ‘a component’ of the liberty  
20 interest....” Id., at 863. “No opinion of ours supports converting California’s “some evidence”

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21           <sup>1</sup> While not specifically overruling Hayward v. Marshall, 603 F.3d 546 (9th Cir. 2010) (en  
22 banc), the Supreme Court instead referenced Pearson v. Muntz, 606 F.3d 606 (9th Cir. 2010),  
23 which further explained Hayward. Thus, the Supreme Court’s decision in Swarthout, essentially  
24 overruled the general premise of Hayward. When circuit authority is overruled by the Supreme  
25 Court, a district court is no longer bound by that authority, and need not wait until the authority is  
26 also expressly overruled. See Miller v. Gammie, 335 F.3d 889, 899-900 (9th Cir. 2003) (en  
banc). Furthermore, “circuit precedent, authoritative at the time it was issued, can be effectively  
overruled by subsequent Supreme Court decisions that ‘are closely on point,’ even though those  
decisions do not expressly overrule the prior circuit precedent.” Miller, 335 F.3d at 899 (quoting  
Galbraith v. County of Santa Clara, 307 F.3d 1119, 1123 (9th Cir. 2002)). Therefore, this court  
is not bound by Hayward.

<sup>2</sup> Greenholtz v. Inmates of Neb. Penal and Correctional Complex, 442 U.S. 1, 16 (1979).

1 rule into a substantive federal requirement.” Id., at 862. The Ninth Circuit recently noted that in  
2 light of Swarthout v. Cooke, certain Ninth Circuit jurisprudence had been reversed and “there is  
3 no substantive due process right created by California’s parole scheme.” Roberts v. Hartley, 640  
4 F.3d 1042, 1046 (9th Cir. 2011). Thus, there is no federal due process requirement for a “some  
5 evidence” review and federal courts are precluded from review of the state court’s application of  
6 its “some evidence” standard.<sup>3</sup> Therefore, all claims related to the “some evidence” standard  
7 should be dismissed. Petitioner variously phrases his claims, but the first two of three claims  
8 relate to the substantive decision of the Board, and not the minimum procedural due process  
9 discussed in Swarthout. As such, the claims cannot go forward.

10           Petitioner also raises an ex post facto claim (Claim 3) regarding Proposition 9 that  
11 changed California Penal Code § 3041.5(b)(2) which resulted in sometimes less-frequent parole  
12 hearings for inmates who have served enough of their sentence to be at least eligible for parole.  
13 This claim is not properly brought in habeas petition and petitioner is part of the class action,  
14 Gilman v. Fisher, CIV-S-05-0830 LKK GGH, that is challenging Proposition 9. Therefore his  
15 claim should be dismissed without prejudice.<sup>4</sup>

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17           <sup>3</sup> The court notes some perversity in the result here. Loss of good-time credits, even for a  
18 day, pursuant to decision at a prison disciplinary hearing, must be supported by “some evidence.”  
19 Superintendent v. Hill, 472 U.S. 445, 455, 105 S.Ct. 2768 (1985). Assignment to administrative  
20 segregation requires the same “some evidence” before such an assignment can be justified.  
21 Bruce v. Ylst, 351 F.3d 1283, 1288 (9th Cir.2003). However, a denial of parole eligibility after  
22 sometimes decades in prison, and where another opportunity for parole can be delayed for as  
23 long as fifteen more years, requires no such protection from the federal due process standpoint.  
24 Nevertheless, such is the state of the law.

25           <sup>4</sup> A member of a class action seeking equitable relief cannot raise those same claims in a  
26 separate equitable action. Crawford v. Bell, 599 F.2d 890, 892-93 (9th Cir. 1979). See also  
McNeil v. Guthrie, 945 F.2d 1163, 1165 (10th Cir. 1991) (“Individual suits for injunctive relief  
from alleged unconstitutional prison conditions cannot be brought where there is an existing  
class action. To permit them would allow interference with the ongoing class action.”); Gillespie  
v. Crawford, 858 F.2d 1101, 1103 (5th Cir. 1988) (“To allow individual suits would interfere  
with the orderly administration of the class action and risk inconsistent adjudication.”). Indeed,  
“[a] district court has inherent power to choose among its broad arsenal of remedies when  
confronted with situations where, as here, continued litigation of a matter would create undue  
hardship on the litigating parties, or would improvidently circumscribe the actions of another

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2 IT IS HEREBY RECOMMENDED that this petition be dismissed.

3 If petitioner files objections, he shall also address if a certificate of appealability  
4 should issue and, if so, as to which issues. A certificate of appealability may issue under 28  
5 U.S.C. § 2253 “only if the applicant has made a substantial showing of the denial of a  
6 constitutional right.” 28 U.S.C. § 2253(c)(2). The certificate of appealability must “indicate  
7 which specific issue or issues satisfy” the requirement. 28 U.S.C. § 2253(c)(3).

8 These findings and recommendations are submitted to the United States District  
9 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen  
10 days after being served with these findings and recommendations, petitioner may file written  
11 objections with the court. Such a document should be captioned “Objections to Magistrate  
12 Judge’s Findings and Recommendations.” Petitioner is advised that failure to file objections  
13 within the specified time may waive the right to appeal the District Court’s order. *Martinez v.*  
14 *Ylst*, 951 F.2d 1153 (9th Cir. 1991). \_\_\_\_\_

15 DATED: August 23, 2011

16 /s/ Gregory G. Hollows  
17 UNITED STATES MAGISTRATE JUDGE  
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18 GGH: AB  
19 gary1769.parole.scmII

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24 court handling a prior certified action.” *Crawford*, 599 F.2d at 892 (quoting *Tate v. Werner*, 68  
25 F.R.D. 513, 520 (E.D. Pa 1975). Moreover, “increasing calender congestion in the federal courts  
26 makes it imperative to avoid concurrent litigation in more than one forum whenever consistent  
with the rights of the parties.” Finally, it makes little sense to have the ex post facto issue  
decided in habeas as the standard of review is AEDPA reasonableness, but in a civil rights action  
the issue would receive de novo review.