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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

REX CHAPPELL,

 Plaintiff,

 v.

OFFICER FLEMING, et al.,

 Defendants.

No. 2:12-cv-0234 MCE AC P

FINDINGS & RECOMMENDATIONS

Plaintiff, a state prisoner proceeding pro se, seeks relief pursuant to 42 U.S.C. § 1983. Pending before the court are: (1) Defendant Murphy’s motion to dismiss for failing to exhaust administrative remedies (ECF No. 54); (2) a separate motion to dismiss filed by Defendant Murphy for failure to state a claim pursuant to Rule 12(b)(6) of the Federal Rules of Civil Procedure (ECF No. 51); and (3) the remaining eleven defendants’ motion to dismiss for failure to state a claim (ECF No. 42). Plaintiff has opposed all three motions to dismiss (ECF Nos. 64, 65, 67) and defendants have replied (ECF Nos. 66, 68, 69). The pending motions were referred to the undersigned pursuant to 28 U.S.C. § 636(b)(1)(B) and Local Rule 302. For the reasons discussed below, the undersigned recommends that the motions be denied in part and granted in part.

I. Allegations of the Amended Complaint

This action proceeds on the first amended complaint (ECF No. 14). Four defendants and

1 six claims have previously been dismissed. See ECF Nos. 24 (Order adopting Findings and
2 Recommendation); 16 (Findings and Recommendation). The twelve remaining defendants,
3 movants here, are correctional officers and institutional gang investigators at High Desert State
4 Prison (HDSP), and California Department of Corrections and Rehabilitation (CDCR) officials.

5 Plaintiff alleges that certain defendants violated his First Amendment rights by validating
6 him as a member of the Black Guerilla Family prison gang (“the BGF”) and placing him in the
7 SHU for an indeterminate term, all in retaliation for his filing of prior lawsuits against prison
8 officials and based on the way plaintiff talked to defendant Harrison after a prison riot. ECF No.
9 14 at 34, 38-39.¹ Plaintiff further alleges that certain defendants conspired to validate him and
10 fabricated evidence against him in support of the validation because, among other things, he had
11 filed a lawsuit against a prison official. ECF No. 14 at 39. Plaintiff also raises a Fourteenth
12 Amendment challenge to the sufficiency and reliability of the evidence used to validate him as a
13 gang member. ECF No. 14 at 43. Separate and apart from his gang validation, plaintiff also
14 alleges that certain defendants endangered his life in violation of the Eighth Amendment by
15 disclosing to other prisoners that plaintiff had suffered a prior conviction for rape. ECF No. 14 at
16 40-41.

17 II. Motions to Dismiss Pursuant to Rule 12(b)(6)

18 Defendant Murphy argues that he should be dismissed from this civil action because the
19 amended complaint fails to state either an Eighth Amendment or a First Amendment claim upon
20 which relief can be granted. ECF No. 51 at 3. The only count in the amended complaint in which
21 defendant Murphy is named alleges that Murphy fabricated a CDC-1030 form on May 11, 2009
22 which was placed in plaintiff’s central file at the request of defendants Fleming and Brackett.
23 ECF No. 14 at 32, 39-40. Plaintiff alleges that this evidence was fabricated in order to retaliate
24 against him for his prior civil lawsuits against CDCR officials and/or his 2001 grievance against
25 defendant Murphy. Id. at 32, 39. Defendant Murphy argues that “[t]o the extent that plaintiff
26 attempts to allege that Murphy conspired with Fleming and Brackett to forge records, the

27
28 ¹ Citations to court documents refer to the page numbers assigned by the court’s electronic
docketing system and not those assigned by the parties.

1 amended complaint fails to meet the strict pleading requirements for conspiracy.” ECF No. 51 at
2 7. The amended complaint fails to state an Eighth Amendment claim with respect to defendant
3 Murphy because he was not present at High Desert State Prison on October 26, 2009 when other
4 defendants allegedly placed plaintiff’s life in danger by informing an entire cell block about
5 plaintiff’s prior rape conviction. ECF No. 51 at 5. Furthermore, according to defendant Murphy,
6 the amended complaint does not allege that he took any adverse action against plaintiff that would
7 cause a chilling effect on plaintiff’s First Amendment rights because nowhere in the amended
8 complaint does it explain what a CDC-1030 is, or what role, if any, it played in plaintiff’s
9 validation.” ECF No. 51 at 8. Defendant Murphy also argues that plaintiff has failed to state a
10 valid retaliation claim because his classification as a gang member furthered the legitimate
11 penological purpose of stopping gang activity. ECF No. 51 at 8-9.

12 The remaining eleven defendants also move for dismissal pursuant to Rule 12(b)(6). ECF
13 No. 42. With respect to plaintiff’s due process challenge to his gang validation, defendants Cates,
14 McDonald, Perez, J. Harrison and Marquez argue that he fails to state a claim because the
15 documents attached to the amended complaint indicate that he received notice and an opportunity
16 to respond to his gang validation and that it was based on “some evidence.” ECF No. 42-1 at 4-9.

17 Defendants Cate, McDonald and Perez further submit that the amended complaint fails to
18 establish their personal participation in the alleged violation of plaintiff’s constitutional. ECF No.
19 42-1 at 9-10. The mere fact that these defendants worked in a supervisory capacity is not
20 sufficient to state a claim under Section 1983. *Id.* at 10. Additionally, because there was some
21 evidence supporting plaintiff’s gang validation and because validation advanced a legitimate
22 penological purpose, defendants argue that plaintiff has failed to state a claim for retaliation under
23 the First Amendment. ECF No. 42-1 at 10-11.

24 Defendants Brackett, Amero, Perez, Audette, and Harrison assert that the amended
25 complaint fails to establish that their actions were motivated by a retaliatory animus or responsive
26 to protected conduct. ECF No. 42-1 at 11-12. As an additional ground to grant the motion to
27 dismiss, defendants assert that the vague and conclusory assertions of a conspiracy are not
28 sufficient to meet the heightened pleading requirements of a conspiracy claim under Section

1 1983. ECF No. 42-1 at 12-13.

2 With respect to the Eighth Amendment claim for placing plaintiff's life in danger by
3 announcing to other prisoners that he was a rapist, defendants Fleming, Harrison, Brackett, and
4 Audette argue that the exhibits attached to the amended complaint establish otherwise. ECF No.
5 42-1 at 13-15. Plaintiff admits in the exhibits that prison inmates read his transcripts twenty years
6 ago and that if his prior rape conviction actually placed him in danger he "would've ended up
7 stabbed or dead 30 years ago." ECF No. 42-1 at 13 (quoting ECF No. 14 at 54). The Eighth
8 Amendment claim should also be dismissed because plaintiff has failed to allege any actual
9 injury, and is also moot due to his subsequent transfer to California Correctional Institute (CCI).
10 ECF No. 42-1 at 14. At most, defendants assert, plaintiff's Eighth Amendment claim establish
11 only a generalized fear or an emotional injury that is not sufficient under Section 1997e(e) of the
12 Prison Litigation Reform Act (PLRA). Id. at 14.

13 For the first time in their reply, defendants assert a brand new basis upon which to dismiss
14 plaintiff's amended complaint. See ECF No. 66 at 1-2, 6-7. Defendants contend that plaintiff's
15 retaliation claim is Heck barred because plaintiff is seeking to expunge his gang validation and
16 thereby invalidate or reduce his current term of imprisonment. See Heck v. Humphrey, 512 U.S.
17 477 (1994). The basis for a Heck challenge was apparent from the time that plaintiff filed his
18 amended complaint. See ECF No. 14 at 44-46 (prayer for relief); see also ECF No. 7 at 4-5
19 (original screening order). This theory was therefore available to defendants at the time they filed
20 their original motion to dismiss. By waiting until their reply to raise the issue, they foreclosed
21 plaintiff's ability to respond. Such sand-bagging of a pro se plaintiff will not be condoned by this
22 court. For this reason, the undersigned declines to address the issue at this time.

23 III. Standards Governing a Motion to Dismiss

24 The purpose of a motion to dismiss pursuant to Rule 12(b)(6) is to test the legal
25 sufficiency of the complaint. N. Star Int'l v. Ariz. Corp. Comm'n, 720 F.2d 578, 581 (9th Cir.
26 1983). "Dismissal can be based on the lack of a cognizable legal theory or the absence of
27 sufficient facts alleged under a cognizable legal theory." Balistreri v. Pacifica Police Dep't, 901
28 F.2d 696, 699 (9th Cir. 1990). In order to survive dismissal for failure to state a claim, a

1 complaint must contain more than a “formulaic recitation of the elements of a cause of action;” it
2 must contain factual allegations sufficient to “raise a right to relief above the speculative level.”
3 Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007). “The pleading must contain
4 something more ... than ... a statement of facts that merely creates a suspicion [of] a legally
5 cognizable right of action.” Id., (quoting 5 C. Wright & A. Miller, Federal Practice and
6 Procedure § 1216, pp. 235–236 (3d ed.2004)). “[A] complaint must contain sufficient factual
7 matter, accepted as true, to ‘state a claim to relief that is plausible on its face.’” Ashcroft v. Iqbal,
8 556 U.S. 662, 678 (2009) (quoting Twombly, 550 U.S. at 570). “A claim has facial plausibility
9 when the plaintiff pleads factual content that allows the court to draw the reasonable inference
10 that the defendant is liable for the misconduct alleged.” Id.

11 In considering a motion to dismiss, the court must accept as true the allegations of the
12 complaint in question, Hospital Bldg. Co. v. Rex Hospital Trustees, 425 U.S. 738, 740 (1976),
13 construe the pleading in the light most favorable to the party opposing the motion and resolve all
14 doubts in the pleader's favor. Jenkins v. McKeithen, 395 U.S. 411, 421, reh'g denied, 396 U.S.
15 869 (1969). Moreover, pro se pleadings are held to a less stringent standard than those drafted by
16 lawyers. Haines v. Kerner, 404 U.S. 519, 520 (1972). A motion to dismiss for failure to state a
17 claim should not be granted unless it appears beyond doubt that plaintiff can prove no set of facts
18 in support of the claim that would entitle him to relief. See Hishon v. King & Spalding, 467 U.S.
19 69, 73 (1984), citing Conley v. Gibson, 355 U.S. 41, 45-46 (1957); see also Palmer v. Roosevelt
20 Lake Log Owners Ass'n, 651 F.2d 1289, 1294 (9th Cir. 1981).

21 The court may consider facts established by exhibits attached to the complaint. Durning
22 v. First Boston Corp., 815 F.2d 1265, 1267 (9th Cir. 1987). The court may also consider facts
23 which may be judicially noticed, Mullis v. United States Bankruptcy Ct., 828 F.2d 1385, 1388
24 (9th Cir. 1987); and matters of public record, including pleadings, orders, and other papers filed
25 with the court, Mack v. South Bay Beer Distributors, 798 F.2d 1279, 1282 (9th Cir. 1986). The
26 court need not accept legal conclusions “cast in the form of factual allegations.” Western Mining
27 Council v. Watt, 643 F.2d 618, 624 (9th Cir. 1981).

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1 IV. Analysis

2 A. First Amendment Retaliation Claim

3 1. Legal Standards

4 “Within the prison context, a viable claim of First Amendment retaliation entails five
5 basic elements: (1) An assertion that a state actor took some adverse action against an inmate (2)
6 because of (3) that prisoner's protected conduct, and that such action (4) chilled the inmate's
7 exercise of his First Amendment rights, and (5) the action did not reasonably advance a legitimate
8 correctional goal .” Rhodes v. Robinson, 408 F.3d 559, 567–68 (9th Cir. 2005). An allegation of
9 retaliation against a prisoner's First Amendment right to file a prison grievance is sufficient to
10 support a claim under section 1983. Bruce v. Ylst, 351 F.3d 1283, 1288 (9th Cir. 2003). Adverse
11 action is action that “would chill a person of ordinary firmness” from engaging in that activity.
12 Pinard v. Clatskanie School Dist., 467 F.3d 755, 770 (9th Cir. 2006).

13 2. Sufficiency of the Claim

14 Plaintiff states two distinct factual predicates for his retaliation claim. First, plaintiff
15 alleges that Officer Fleming informed him that he was going to validate plaintiff based on the
16 surly way in which plaintiff talked to Fleming’s partner, defendant Harrison. See ECF No. 14 at
17 13, 34. While the amended complaint is full of salty language that plaintiff directed at various
18 CDCR officers and staff, rude and insolent language is not protected conduct under the First
19 Amendment. See Rhodes v. Robinson, 408 F.3d 559 (9th Cir. 2005). Even though defendant
20 Fleming’s alleged retort was unprofessional, it does not rise to the level of a constitutional
21 violation. For this reason, the undersigned recommends dismissing this aspect of plaintiff’s First
22 Amendment retaliation claim.

23 Plaintiff also alleges in his amended complaint that Defendants Fleming, Brackett, W.
24 Harrison, Amero and Perez “targeted plaintiff for validation of the BGF gang and an
25 indeterminate SHU [term]... solely because of plaintiff exercising protected conduct... [in filing]
26 a criminal complaint against Mike Wright (who used to be their supervisor of I.G.I), and [a] civil
27 action against Defendant Perez....” ECF No. at 12-13, 21, 34. According to the verified
28 allegations in the amended complaint, defendant Fleming informed plaintiff that he was going to

1 validate him because plaintiff filed a civil suit and criminal complaint against “Mike.” ECF No.
2 14 at 13. Defendants Brackett and W. Harrison were allegedly present while this statement was
3 made. Id. On another occasion Fleming, Brackett, W. Harrison and another officer surrounded
4 plaintiff while Fleming expressly threatened him with retaliatory validation. ECF No. 14 at 15.
5 Defendant Perez allegedly acknowledged that the officers knew plaintiff was not BGF but
6 intended to validate him anyway because he was a litigator. ECF No. 14 at 30-31, 38.
7 Defendants Fleming, Brackett, W. Harrison, Amero and Perez all participated in the creation of
8 an evidentiary record to support gang validation despite the fact that plaintiff had no BGF ties.
9 ECF No. 14 at 21-24. As stated above, the filing of a prison grievance or a civil rights lawsuit is
10 protected conduct under the First Amendment. Therefore, plaintiff has stated a valid claim of
11 retaliation against these defendants. For that reason, the undersigned recommends denying these
12 defendants’ motion to dismiss for failing to state a First Amendment retaliation claim.

13 B. Eighth Amendment Claims

14 1. Legal Standards

15 Prison officials have a duty to take reasonable steps to protect inmates from violence at
16 the hands of other prisoners. See Farmer v. Brennan, 511 U.S. 825, 833 (1994). To establish a
17 violation of this duty, the prisoner must establish that prison officials were deliberately indifferent
18 to serious threats to an inmate’s safety. Id. at 834. However, just like any other claim for
19 damages under § 1983, plaintiff must have suffered an actual injury that “need not be significant
20 but must be more than de minimis.” Oliver v. Keller, 289 F.3d 623, 627 (9th Cir. 2002).

21 2. Sufficiency of the Claim

22 The factual basis for plaintiff’s Eighth Amendment claim is centered on an October 26,
23 2009 incident that occurred in plaintiff’s housing unit. According to plaintiff’s verified amended
24 complaint, defendants Fleming, Brackett, W. Harrison, and Audette surrounded plaintiff’s cell
25 and ordered him out. ECF No. 14 at 15-19. A verbal exchange ensued between the officers and
26 plaintiff, during which defendant Fleming informed the entire cell block that plaintiff was a
27 rapist. Id. at 17. Plaintiff alleges that this information placed him in danger of physical attack
28 from other inmates. Id. Defendants Fleming, Brackett, W. Harrison, and Audette then ordered

1 plaintiff to strip down in front of the entire cell block and took turns “making [plaintiff] bend over
2 excessive time[s], spreading his buttocks[,] bending over and coughing in [an] attempt to
3 humiliate plaintiff.” Id. at 19.

4 These allegations against defendants Fleming, Brackett, W. Harrison, and Audette fail to
5 state an Eighth Amendment claim upon which relief may be granted, because there is no
6 allegation of any actual physical injury. See Oliver v. Keller, 289 F.3d at 627. The exhibits
7 attached to plaintiff’s amended complaint undercut his claims of a legitimate fear of physical
8 injury from other inmates who learned about his prior rape conviction. See ECF No. 14-1 at 5-
9 12. First, plaintiff affirmatively represented that the sexual assault case (which he insists was
10 based on a false accusation) was widely known among the inmate population before Fleming’s
11 disclosure. ECF No. 14-1 at 10 (factual statement in support of inmate staff complaint) (“I then
12 stated, Everybody knows about my case. I had a nothing white girl. . .”). Second, an affidavit
13 that plaintiff prepared and circulated to other prisoners to sign suggests that plaintiff won his
14 appeal of the conviction, which was also widely known. ECF No. 14 at 59 (“Fleming said, I saw
15 your appeal on the rape. Did you win it? And Chappell stated, ‘If I didn’t, I would have been
16 stabbed up or dead 30 years ago.’”) Finally, the alleged disclosure occurred in 2009 and plaintiff
17 does not describe any resulting physical harm he has suffered since then. At most plaintiff has
18 alleged emotional harm or fear of harm, which is insufficient to state an Eighth Amendment
19 claim. See Oliver v. Keller, 289 F.3d at 629 (plaintiff may not pursue claims for mental and
20 emotional injury). The humiliation that plaintiff suffered as a result of defendants’ strip search
21 falls into this same category. Because plaintiff has failed to allege a “substantial risk of serious
22 harm” as a result of the defendants’ conduct in informing other inmates of his prior rape
23 conviction, the undersigned recommends granting defendants Fleming, Brackett, W. Harrison and
24 Audette’s motion to dismiss this Eight Amendment claim. See Farmer v. Brennan, 511 U.S. 825,
25 832-33 (1994).

26 The court further finds that there are no factual allegations included in the amended
27 complaint or exhibits attached thereto that connect defendants Perez, St. Andre or A. Murphy to
28 the incident on October 26, 2009. Because plaintiff has failed to allege any specific facts

1 indicating these defendants' personal involvement, the undersigned recommends dismissing the
2 Eighth Amendment claim as to them.

3 C. Supervisory Liability

4 1. Legal Standard

5 Supervisory personnel are generally not liable under § 1983 for the actions of their
6 employees under a theory of respondeat superior. Accordingly, when a named defendant holds a
7 supervisory position, the causal link between the individual defendant and the claimed
8 constitutional violation must be specifically alleged. See Robertson v. Sichel, 127 U.S. 507,
9 515–516 (1888) (“A public officer or agent is not responsible for the misfeasances or position
10 wrongs, or for the nonfeasances, or negligences, or omissions of duty, of the subagents or
11 servants or other persons properly employed by or under him, in the discharge of his official
12 duties”); Fayle v. Stapley, 607 F.2d 858, 862 (9th Cir. 1979); Mosher v. Saalfeld, 589 F.2d 438,
13 441 (9th Cir. 1978), cert. denied, 442 U.S. 941 (1979). Vague and conclusory allegations
14 concerning the involvement of official personnel in civil rights violations are not sufficient. See
15 Ivey v. Board of Regents, 673 F.2d 266, 268 (9th Cir. 1982). Therefore, a “plaintiff must plead
16 that each Government-official defendant, through the official's own individual actions, has
17 violated the Constitution.” Ashcroft v. Iqbal, 556 U.S. 662, 676 (2009); see also Ortez v.
18 Washington County, Or., 88 F.3d 804, 809 (9th Cir. 1996) (concluding that it was proper to
19 dismiss where there were no allegations of knowledge of or participation in the alleged
20 violation).²

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23 ² Plaintiff does not predicate any claim of supervisory liability on an official policy, practice or
24 custom implemented by defendants Cates, McDonald, or Perez. Therefore, the court does not
25 find it necessary to discuss that theory of supervisory liability. Compare Ashcroft v. Iqbal, 556
26 U.S. 662 (2009) (finding that a supervisor’s mere awareness of the discriminatory effects of his or
27 her actions or inaction is not sufficient to state a claim of unconstitutional discrimination); with
28 Starr v. Baca, 652 F.3d 1202, 1216 (9th Cir. 2011) (finding that an inmate had adequately stated a
claim against the sheriff in his supervisory capacity because the complaint contained “detailed
factual allegations that go well beyond reciting the elements of a claim of deliberate indifference”
and because the “complaint plausibly suggest[ed] that Sheriff Baca acquiesced in the
unconstitutional conduct of his subordinates....”).

1 2. Sufficiency of the Claim

2 Defendants Cate and McDonald are named only in Count 11 of plaintiff’s amended
3 complaint, which alleges a Fourteenth Amendment due process violation based on insufficient
4 evidence supporting plaintiff’s gang validation. See ECF No. 14 at 43. In his amended
5 complaint, plaintiff alleges that defendants Cates and McDonald failed to independently
6 investigate the evidence supporting his gang validation and that they “make’s [sic] the decision to
7 retain an inmate in (SHU) and for validation.” Id. at 43. This general and conclusory allegation
8 is not sufficient to demonstrate supervisory liability by either Cates or McDonald.

9 Plaintiff further attempts to implicate defendants Cates, McDonald, and Perez based on
10 letters he sent to them complaining about the violation of his constitutional rights. In the letters,
11 plaintiff clearly indicated his intent to include these defendants in a future civil lawsuit in order to
12 obtain additional damages. See ECF No. 14 at 82-87 (letters to Warden McDonald); 89-91 (letter
13 to Associate Warden Perez stating that “I don’t expect you to do anything. I am making you
14 responsible... so I can sue you again.”). Plaintiff also attaches a memorandum signed by
15 defendant McDonald explaining that plaintiff’s November 11, 2009 correspondence concerning
16 allegations of staff misconduct was being returned to plaintiff because it circumvented the CDCR
17 602 administrative appeal process. See ECF No. 14 at 81. These letters do not support an
18 inference that these defendants were involved in or even knew about the alleged constitutional
19 violations when they happened. Any notice that these defendants received occurred after the
20 alleged retaliatory actions had taken place. Therefore, the amended complaint fails to allege facts
21 affirmatively linking any actions by defendants Cates, McDonald, and Perez to the asserted First
22 Amendment violation based on letters that they received from plaintiff. See Johnson v. Duffy,
23 588 F.2d 740, 743 (9th Cir. 1978) (emphasizing that Section 1983 liability requires “personal
24 participation in the deprivation”).

25 However, plaintiff does specifically allege individual participation by defendant Perez
26 based on statements he purportedly made during a classification hearing on November 5, 2009.
27 See ECF No. 14 at 29. According to the amended complaint, Perez told plaintiff “that if we
28 validate a bunch of you guy’s gang members, you litigators, we will change your release dates.

1 It's a Senate Bill x3-18. We can't even apply it to inmates that's been locked up (30) years like
2 you have, but we're gonna do it anyway, and by the time you fight it in court, you will have done
3 (3) to (4) extra years." ECF No. 14 at 30-31. These allegations, assumed true for the purposes of
4 the instant motion, are sufficient to state a First Amendment retaliation claim against defendant
5 Perez. For that reason, the undersigned recommends denying the motion to dismiss the First
6 Amendment claim as to defendant Perez, but granting the motion to dismiss as to defendants
7 Cates and McDonald.

8 D. Due Process

9 1. Legal Standard

10 The Fourteenth Amendment's due process clause encompasses both substantive and
11 procedural protections. See Zinermon v. Burch, 494 U.S. 113, 125-28 (1990). As a substantive
12 matter, due process requires that gang validations by prison officials be supported by "some
13 evidence." See Castro v. Terhune, 712 F.3d 1304 n. 4 (9th Cir. 2013) (citing Superintendent v.
14 Hill, 472 U.S. 445, 455 (1985) and Bruce v. Ylst, 351 F.3d 1283, 1287 (9th Cir. 2003)). The
15 Ninth Circuit has explained that "[u]nder Hill, we do not examine the entire record, independently
16 assess witness credibility, or reweigh the evidence; rather, 'the relevant question is whether there
17 is any evidence in the record that could support the conclusion.'" Bruce, 351 F.3d at 1287.
18 Procedural due process "requires that the prison officials provide the inmate with 'some notice of
19 the charges against him and an opportunity to present [the inmate's] views to the prison official
20 charged with deciding whether to transfer [the inmate] to administrative segregation" as well as
21 notice of any adverse decision. Barnett v. Centoni, 31 F.3d 813 (9th Cir. 1994); see also
22 Wilkinson v. Austin, 545 U.S. 209, 229 (2005); Greenholtz v. Inmates of Nebraska Penal and
23 Corr. Complex, 442 U.S. 1, 16 (1979).

24 2. Sufficiency of the Claim

25 The amended complaint and attached exhibits establish that plaintiff was afforded all of
26 the procedural protections guaranteed by the due process clause, including notice of the gang
27 validation investigation, an opportunity to be heard by the institutional classification committee,
28 and notice of its findings. See ECF No. 14 at 56, 100; ECF No. 14-1 at 18-28; Cervantes v.

1 Adams, 507 Fed. Appx. 644 (9th Cir. 2013) (unpub.) (affirming the dismissal of due process
2 claims regarding prisoner's gang validation and assignment to the SHU because, even assuming
3 he had a liberty interest in avoiding indeterminate SHU confinement, the facts alleged showed
4 that he received all the process that he was due); Ruiz v. Cate, 436 Fed. Appx. 760, 761 (9th Cir.
5 2011) (same).³ Therefore, defendants Cates, McDonald, Perez, J. Harrison, and Marquez's
6 motion to dismiss Count 11 for failing to state a procedural due process claim should be granted.

7 To the extent that the motion also seeks dismissal of Count 11's substantive due process
8 challenge to the sufficiency and reliability of the evidence supporting plaintiff's gang validation,
9 however, the undersigned recommends denying the motion. First, plaintiff's challenge to the
10 evidence used to validate him is interconnected with plaintiff's claim of retaliation. Specifically,
11 plaintiff alleges that one of the retaliatory acts taken against him was the fabrication of false
12 evidence to support gang validation. Because of this relationship between plaintiff's First
13 Amendment retaliation claim, which is proceeding, and plaintiff's challenge to the evidence
14 supporting his gang validation, the undersigned recommends that the motion to dismiss the
15 substantive due process challenge be denied. For the reasons discussed *supra* in relation to
16 supervisory liability, the undersigned further finds that plaintiff has not stated a colorable
17 substantive due process claim against defendants Cates, McDonald and Perez. There simply are
18 no factual allegations sufficient to establish these defendants personal involvement in the review
19 of plaintiff's gang validation. Accordingly, the substantive due process challenge is properly
20 plead only as to defendants J. Harrison and Marquez.

21 E. Conspiracy Claim

22 1. Legal Standard

23 In order to allege a claim of conspiracy under Section 1983, plaintiff must allege facts that
24 demonstrate an agreement or a meeting of the minds amongst the defendants to violate his
25 constitutional rights. See Margolis v. Ryan, 140 F.3d 850, 853 (9th Cir. 1998); Woodrum v.
26 Woodward County, 866 F.2d 1121, 1126 (9th Cir. 1989).

27 ³ These unpublished decisions are citable pursuant to Rule 32.1 of the Federal Rules of Appellate
28 Procedure. See also 9th Cir. R. 36-3.

1 2. Sufficiency of the Claim

2 Here, plaintiff’s conclusory assertions of a conspiracy among the defendants fail to satisfy
3 the requirement of a specific agreement or meeting of the minds. That is especially so as it relates
4 to defendant Murphy, who was employed at a different prison than the other defendants in 2009
5 when the alleged conspiracy was apparently hatched. No facts demonstrating the existence of an
6 agreement are pleaded as to any defendant. Accordingly, the undersigned recommends
7 dismissing the conspiracy claim as to all defendants because plaintiff has failed to state a claim
8 upon which relief may be granted.

9 V. Motion to Dismiss for Failure to Exhaust Administrative Remedies

10 Defendant Murphy also moves for dismissal of the amended complaint under Rule 12(b),
11 on the ground that plaintiff failed to exhaust his administrative remedies as required under 42
12 U.S.C. § 1997e(a). See ECF No. 54. Because the undersigned has concluded that plaintiff has
13 failed to state an Eighth Amendment claim against Murphy, the court finds it unnecessary to
14 address the separate motion to dismiss for failure to exhaust administrative remedies. Likewise,
15 the undersigned finds it unnecessary to address defendant Murphy’s contention that the claim
16 against him is time-barred. See ECF Nos. 68 at 3-4.

17 VI. Conclusion

18 For the reasons explained above, IT IS HEREBY RECOMMENDED that:

- 19 1. Defendant Murphy's motion to dismiss (ECF No. 51) be GRANTED for failing to state
20 an Eighth Amendment or a retaliation/conspiracy claim upon which relief can be granted;
- 21 2. Defendant Murphy's motion to dismiss for failing to exhaust administrative remedies
22 (ECF No. 54) be DENIED AS MOOT based on the court's recommendation to dismiss defendant
23 Murphy on other grounds;
- 24 3. The remaining defendants’ motion to dismiss (ECF No. 42) be GRANTED IN PART
25 and the following claims dismissed:
 - 26 a. Plaintiff’s First Amendment retaliation claim against Defendant Fleming based
27 on the allegation that Fleming validated plaintiff as a gang member because of plaintiff's use of
28 derogatory language;

1 b. Plaintiff's Eighth Amendment claim as to Defendants Fleming, Brackett, W.
2 Harrison, Audette, Perez, and St. Andre;

3 c. Plaintiff's procedural due process claim against Defendants Cates, McDonald,
4 Perez, J. Harrison and Marquez;

5 d. Plaintiff's substantive due process claim against Defendants Cates, McDonald,
6 and Perez;

7 e. Plaintiff's First Amendment retaliation claim against Defendants Cates and
8 McDonald; and

9 f. Plaintiff's conspiracy claims as to all remaining defendants

10 4. The defendants' motion to dismiss (ECF No. 42) be DENIED IN PART as to the
11 following claims only:

12 a. Plaintiff's First Amendment retaliation claim against Defendants Fleming,
13 Brackett, W. Harrison, Amero, and Perez;

14 b. Plaintiff's substantive due process claim against Defendants J. Harrison and
15 Marquez; and

16 5. Defendants Fleming, Brackett, W. Harrison, Amero, Perez, J. Harrison, and Marquez
17 be ordered to file an answer to the claims identified in the previous paragraph within thirty days
18 of the district judge's review and adoption of these Findings and Recommendation.


19 These findings and recommendations are submitted to the United States District Judge
20 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within twenty-one days
21 after being served with these findings and recommendations, any party may file written
22 objections with the court and serve a copy on all parties. Such a document should be captioned
23 "Objections to Magistrate Judge's Findings and Recommendations." Due to the exigencies of the
24 court's calendar, there will be NO EXTENSIONS OF TIME GRANTED in which to file
25 objections. Any response to the objections shall be served and filed within fourteen days after
26 service of the objections. The parties are advised that failure to file objections within the

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1 specified time may waive the right to appeal the District Court's order. Martinez v. Ylst, 951
2 F.2d 1153 (9th Cir. 1991).

3 DATED: February 25, 2014

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5 ALLISON CLAIRE
6 UNITED STATES MAGISTRATE JUDGE
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