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UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

RODOLFO VELASQUEZ,  
Plaintiff,

NO. CIV. S-12-0433 LKK/CKD PS

v.

O R D E R

CHASE HOME FINANCE LLC,  
FANNIE MAE, NDEx WEST LLC,  
Defendants.

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In this foreclosure case, plaintiff seeks a preliminary injunction to restrain the sale of his home, located in Vallejo. This court issued a Temporary Restraining Order on February 29, 2012. The TRO is set to expire on March 14, 2012, absent further order from this court. For the reasons that follow, plaintiff's motion for a preliminary injunction is DENIED.

**I. Factual Background**

The court has gathered the following factual allegations from the complaint, ECF No. 1. Plaintiff and defendants are parties to a residential mortgage pertaining to the property at 426 Idora Avenue in Vallejo, California. Plaintiff is disabled and resides

1 in that home, which is modified to accommodate his disability. At  
2 some point, plaintiff requested from defendant Chase Home Finance  
3 a loan modification that would reduce the principal of his  
4 mortgage. Defendant supplied plaintiff with a loan modification  
5 application on three separate occasions. Plaintiff submitted the  
6 first application in 2008.<sup>1</sup> Plaintiff submitted a second loan  
7 modification application to defendant Chase in May, 2011, and a  
8 third in January 2012. According to plaintiff, the latter two loan  
9 modifications have never been reviewed by Chase.

10 Plaintiff alleges the following causes of action arising from  
11 these facts: breach of contract, fraud and deceit and/or negligent  
12 misrepresentation, negligence, RESPA violations, Unfair Competition  
13 Law violations, disability discrimination, and wrongful  
14 foreclosure.

15 Defendants assert, in their opposition to the preliminary  
16 injunction, that plaintiff has already filed numerous suits  
17 revolving around his home loan and foreclosure. The court takes  
18 judicial notice of documents filed by defendant showing the  
19 following facts.

20 On August 19, 2009, plaintiff voluntarily dismissed a  
21 complaint filed against defendants in the Northern District of  
22 California (Alsup), No. 09-2409. On June 14, 2010, plaintiff filed  
23 a second complaint against defendants in the Northern District

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24  
25 <sup>1</sup> The 2008 loan modification application is the subject of  
26 case filed by plaintiff in the Northern District of California.  
Plaintiff asserts that that action "should be rendered moot" in  
light of the subsequent loan modification applications.

1 Court (Illston) asserting causes of action that arise from his home  
2 loan and foreclosure of the Vallejo property. That complaint was  
3 dismissed with leave to amend as to some causes of action on August  
4 11, 2010. Plaintiff filed an amended complaint on August 26, 2010,  
5 and the amended complaint was dismissed with prejudice on January  
6 10, 2011. Plaintiff appealed that dismissal to the Ninth Circuit.  
7 Plaintiff filed an adversary action against Chase Home Finance, LLC  
8 on January 18, 2011. The Bankruptcy Court dismissed that proceeding  
9 for lack of subject matter jurisdiction. Plaintiff then filed a  
10 complaint against Chase Home Finance in Solano County Superior  
11 Court on February 23, 2011. That case was removed to the Eastern  
12 District Court (England), and ultimately dismissed on res judicata  
13 grounds. Plaintiff has appealed that dismissal to the Ninth  
14 Circuit.

15 The instant complaint alleges only claims arising from an  
16 alleged promise made by Chase to review and plaintiff's loan  
17 modification applications.

## 18 **II. Standard**

19 Fed. R. Civ. P. 65 provides authority to issue either  
20 preliminary injunctions or temporary restraining orders.  
21 Ordinarily, a plaintiff seeking a preliminary injunction must  
22 demonstrate that it is "[1] likely to succeed on the merits, [2]  
23 that he is likely to suffer irreparable harm in the absence of  
24 preliminary relief, [3] that the balance of equities tips in his  
25 favor, and [4] that an injunction is in the public interest." Am.  
26 Trucking Ass'ns v. City of Los Angeles, 559 F.3d 1046, 1052 (9th

1 Cir. 2009) (quoting Winter v. Natural Res. Def. Council, 129 S. Ct.  
2 365, 374 (2008)). The requirements for a temporary restraining  
3 order are largely the same. Stuhlbarq Int'l Sales Co. v. John D.  
4 Brush & Co., 240 F.3d 832, 839 (9th Cir. 2001); see also Wright and  
5 Miller, 11A Fed. Prac. & Proc. Civ. § 2951 (2d ed.). After Winter,  
6 the Ninth Circuit modified its "sliding scale" approach to  
7 balancing the elements of the preliminary injunction test. "The  
8 'serious questions' approach survives Winter when applied as part  
9 of the four-element Winter test. In other words, 'serious questions  
10 going to the merits' [rather than a likelihood of success on the  
11 merits] and a hardship balance that tips sharply toward the  
12 plaintiff can support issuance of an injunction, assuming the other  
13 two elements of the Winter test are also met." Alliance For The  
14 Wild Rockies v. Cottrell, 632 F.3d 1127, 1132 (9th Cir. 2011).

### 15 **III. Analysis**

#### 16 **A. Likelihood of Success on the Merits**

17 Defendant argues that plaintiff's complaint will fail  
18 primarily because the causes of action are based on an offer that  
19 defendant allegedly made in the context of negotiating the  
20 settlement of one of plaintiff's prior lawsuits. Because evidence  
21 of such offers are barred by FRE 408, defendant argues, plaintiff's  
22 claim will fail.

23 In his complaint, plaintiff alleges that he had a written and  
24 oral agreement with defendant Chase Bank ("Chase") that if  
25 plaintiff provided Chase with certain documents regarding  
26 plaintiff's financial situation, Chase would process plaintiff's

1 loan modification application. Plaintiff alleges that he provided  
2 all of the requested documents in 2008, in May 2011, and again in  
3 January 2012. Plaintiff also alleges that defendant Chase has not  
4 reviewed or processed his loan modification applications, in breach  
5 of the parties' oral and written agreements. Plaintiff alleges that  
6 absent such a breach, plaintiff would have been offered a loan  
7 modification, and would have been able to afford his payments and  
8 avoid foreclosure. Plaintiff also alleges that defendants' conduct  
9 revolving around the alleged agreement to review the loan  
10 modification agreement constitutes fraud, negligence, violation of  
11 RESPA, violation of California's Unfair Competition Law, disability  
12 discrimination, and wrongful foreclosure. Compl., ECF No. 1.

13 Defendant asserts that evidence of any agreement reached in  
14 the context of settlement negotiations for the prior lawsuit is  
15 inadmissible under Fed. R. Evid. 408. Attached as an exhibit to  
16 plaintiff's complaint is a letter dated January 12, 2012, and  
17 referencing "USDC Eastern District of California Case No. 2:11-CV-  
18 01019-GEB-(JFM)." Ex. 1 to Compl., ECF No. 1. Defendant asserts  
19 that this letter, which requests certain financial documents from  
20 plaintiff in order for defendant to "further evaluate [plaintiff's]  
21 loan modification," was sent in the course of settling plaintiff's  
22 previously filed suit against the defendants.

23 Rule 408 provides that evidence of "furnishing or offering or  
24 promising to furnish. . . a valuable consideration in compromising  
25 or attempting to compromise the claim" is inadmissible "when  
26 offered to prove liability for a claim." The purpose of the rule

1 is a policy of promoting the compromise and settlement of disputes.  
2 Weinstein on Evidence Section 408.02.

3       However, "Rule 408 does not require the exclusion of evidence  
4 regarding the settlement of a claim different from the one  
5 litigated, though admission of such evidence may nonetheless  
6 implicate the same concerns of prejudice and deterrence of  
7 settlements which underlie Rule 408." Towerridge, Inc. v. T.A.O.,  
8 Inc., 111 F.3d 758 (10th Cir. 1997)(citations omitted). See also  
9 Zurich Am. Ins. Co. v. Watts Indus., 417 F.3d 682 (7th Cir. 2005)  
10 (The balance [between the need for the settlement evidence and the  
11 potentially chilling effect on future settlement negotiations] is  
12 especially likely to tip in favor of admitting evidence when the  
13 settlement communications at issue arise out of a dispute distinct  
14 from the one for which the evidence is being offered").  
15 Accordingly, even if this court were to ultimately find that the  
16 letter offered as evidence of the agreement was sent as part of  
17 settlement negotiations, the letter would not necessarily be barred  
18 by Fed. R. Evid. 408.

19       Nonetheless, plaintiff appears unlikely to succeed on the  
20 merits of his claims, and defendant's opposition extinguishes any  
21 "serious question" that may have existed at the time this court  
22 issued the temporary restraining order.

23 **i. Breach of Contract**

24       In order to prevail on a breach of contract claim, plaintiff  
25 will have to prove "the existence of the contract, performance by  
26 the plaintiff or excuse for nonperformance, breach by the defendant

1 and damages." First Commercial Mortgage Co. v. Reece, 89 Cal. App.  
2 4th 731, 745 (Cal. App. 2d Dist. 2001).<sup>2</sup>

3 Plaintiff's complaint alleges that he "entered into a written  
4 and oral contract with Chase Home Finance," but he does not allege  
5 when the contract was entered into, or what were its terms.  
6 Plaintiff has not produced any written contract. The following are  
7 the only factual allegation in the complaint that appears to be  
8 related to plaintiff's claim that defendant had a contractual  
9 obligation to review plaintiff's loan modification application:  
10 "Chase Home finance submitted to Plaintiff an application for loan  
11 modification that contemplates principal reduction. . . it must  
12 decide the . . . application for loan modification first [before]  
13 foreclosing.," Compl. 3:14-15; plaintiff "spent substantial amount  
14 of time preparing and attaching documents to the loan application  
15 in order to ease the application review," and "defendants  
16 carelessly enlarged for years the application processing and  
17 reviewing," Compl. 7:15-19; "Chase Home Finance Breached the loan  
18 application contract with Plaintiff by failing to process and  
19 review his loan modification applications that contemplates  
20 principle reduction, and that further would place him into a  
21 permanent HAMP modification after the conclusion of the trial  
22 period," Compl. 8:23-26.

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23  
24 <sup>2</sup> Although defendant properly recited the elements of a breach  
25 of contract claim, defendant erroneously recited California  
26 pleading standards, which are of course inapplicable in federal  
court. See Opp'n to Preliminary Injunction 6. Defendant is  
cautioned to refrain from citing to inapplicable law in future  
briefing to this court.

1           The court finds that an allegation that defendant gave  
2 plaintiff a blank loan modification application to fill out does  
3 not support plaintiff's claim that defendant entered into a binding  
4 agreement to review that application. Similarly, other than the  
5 conclusory statement above, plaintiff has not allege any facts from  
6 which the court can infer that he would have been placed in a  
7 permanent HAMP modification, making it unlikely that plaintiff will  
8 be able to show damages for any breach by defendant.

9           Plaintiff has not alleged any facts demonstrating the  
10 existence of a written contract.

11           Accordingly, the court finds that plaintiff is unlikely to  
12 succeed on his breach of contract claim. Nor has plaintiff's  
13 complaint raised a serious question on the merits.

14 **ii. Fraud and Deceit and/or Negligent Misrepresentation**

15           Plaintiff asserts that defendant falsely represented that it  
16 would process and review plaintiff's loan modification application,  
17 that plaintiff justifiably relied on those representations, and  
18 that the misrepresentation resulted in escalating late fees,  
19 penalties, and other charges, ultimately resulting in default and  
20 pending foreclosure. Compl. 9-10.

21           The elements of fraud generally in California are (1) a  
22 misrepresentation (false representation, concealment, or  
23 nondisclosure); (b) scienter; (c) intent to defraud; (d)  
24 justifiable reliance; and (e) resulting damages. Lazar v. Superior  
25 Court, 12 Cal. 4th 631 (Cal. 1996). When asserting a fraud claim,  
26 the Federal Rules require that plaintiff's complaint "state with



1 particularity the circumstances constituting fraud or mistake.  
2 Malice, intent, knowledge, and other conditions of a person's mind  
3 may be alleged generally." Fed. R. Civ. P. 9(b).<sup>3</sup> The circumstances  
4 that must be pled include the "time, place, and specific content  
5 of the false representations as well as the identities of the  
6 parties to the misrepresentations." Swartz v. KPMG LLP, 476 F.3d  
7 756, 764 (9th Cir. 2007) (quoting Edwards v. Marin Park, Inc., 356  
8 F.3d 1058, 1066 (9th Cir. 2004)). "In the context of a fraud suit  
9 involving multiple defendants, a plaintiff must, at a minimum,  
10 'identif[y] the role of [each] defendant [] in the alleged  
11 fraudulent scheme.'" Id. at 765 (quoting Moore v. Kayport Package  
12 Express, 885 F.2d 531, 541 (9th Cir. 1989)). To state a fraud claim  
13 against a corporation, plaintiff "must allege the names of the  
14 persons who made the allegedly fraudulent representations, their  
15 authority to speak, to whom they spoke, what they said or wrote,  
16 and when it was said or written." Magdaleno v. IndyMac Bancorp,  
17 Inc., 2011 U.S. Dist. LEXIS 13561 (E.D. Cal. Jan. 28,  
18 2011)(applying, in federal court, the pleading requirements from  
19 Lazar v. Superior Court, 12 Cal. 4th 631, 645, 49 Cal. Rptr. 2d  
20 377, 909 P.2d 981 (1996)). See also, Ungerleider v. Bank of Am.  
21 Corp., 2010 U.S. Dist. LEXIS 138294 (C.D. Cal. Dec. 27, 2010);

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22  
23 <sup>3</sup> Federal courts adjudicating state law claims apply state  
24 substantive law, Erie R.R. v. Tompkins, 304 U.S. 64, 78 (1938), but  
25 federal procedural rules, Vess v. Ciba-Geigy Corp. USA, 317 F.3d  
26 1097, 1102 (9th Cir. 2003). Here, the elements of plaintiff's fraud  
claim are defined in California law, but the applicable pleading  
standard comes from Fed. R. Civ. P. 9(b). Thus, defendants'  
citations to California case law regarding the heightened pleading  
standard for fraud in California courts are unavailing.

1 Yulaeva v. Greenpoint Mortg. Funding, Inc., 2010 U.S. Dist. LEXIS  
2 137988 (E.D. Cal. Dec. 20, 2010)(holding that although Lazar  
3 articulates a California pleading standard, "numerous district  
4 courts have followed this rule, at least insofar as to require  
5 identification of a particular speaker.").

6 Plaintiff's complaint is devoid of the particular facts needed  
7 to support a fraud claim. Plaintiff has identified the dates on  
8 which defendant supplied plaintiff with an application form, but  
9 has not asserted who made any representations, where they were  
10 made, or whether the person making the representations had  
11 authority to speak for Chase Home Finance. Additionally, plaintiff  
12 has not pled, even generally, that the defendant acted with malice  
13 or intent. Accordingly, the court finds that plaintiff's complaint  
14 does not raise a serious question on the merits and is not likely  
15 to succeed.

16 **iii. Negligence**

17 Plaintiff asserts that defendants were negligence by  
18 "colluding to lure the plaintiff into the filing of an application  
19 for loan modification. . . that defendant knew or should have  
20 known. . . [was] never going to be processed and reviewed, nor  
21 approved for the subject modification loan." Compl. 10.

22 Under California law, the elements of a claim for negligence  
23 are "(a) a legal duty to use due care; (b) a breach of such legal  
24 duty; and (c) the breach as the proximate or legal cause of the  
25 resulting injury." Ladd v. County of San Mateo, 12 Cal.4th 913,  
26 917, 50 Cal.Rptr.2d 309, 911 P.2d 496 (1996) (internal citations

1 and quotations omitted); see also Cal Civ Code § 1714(a).

2 California courts have stated that "as a general rule, a  
3 financial institution owes no duty of care to a borrower when the  
4 institution's involvement in the loan transaction does not exceed  
5 the scope of its conventional role as a mere lender of money."  
6 Nymark v. Heart Fed. Savings & Loan Assn., 231 Cal.App.3d 1089  
7 (1998). See also Wagner v. Benson, 101 Cal.App.3d 27, 35 (1980) (a  
8 lender has no duty to ensure that borrower will use borrowed money  
9 wisely).

10 The Nymark rule is limited in two ways. First, a lender may  
11 owe to a borrower a duty of care sounding in negligence when the  
12 lender's activities exceed those of a conventional lender. Nymark  
13 implied that had an intent to induce plaintiff to enter into a loan  
14 transaction been present, the lender may have had a duty to  
15 exercise due care in preparing the appraisal. Id. at 1096-97, 283  
16 Cal.Rptr. 53. See also Wagner v. Benson, 101 Cal.App.3d 27, 35, 161  
17 Cal.Rptr. 516 (1980) ("Liability to a borrower for negligence  
18 arises only when the lender actively participates in the financed  
19 enterprise beyond the domain of the usual money lender.").

20 Second, even when a lender's acts are confined to their  
21 traditional scope, Nymark announced only a "general" rule. Rather  
22 than conclude that no duty existed per se, the Nymark court  
23 determined whether a duty existed on the facts of that case by  
24 applying the six-factor test established by the California Supreme  
25 Court in Biakanja v. Irving, 49 Cal.2d 647, 320 P.2d 16 (1958).  
26 Nymark, 231 Cal.App.3d at 1098, 283 Cal.Rptr. 53; see also Glenn

1 K. Jackson Inc. v. Roe, 273 F.3d 1192, 1197 (9th Cir. 2001). This  
2 test balances six non-exhaustive factors:

3 [1] the extent to which the transaction was intended to  
4 affect the plaintiff, [2] the foreseeability of harm to him,  
5 [3] the degree of certainty that the plaintiff suffered  
6 injury, [4] the closeness of the connection between the  
defendant's conduct and the injury suffered, [5] the moral  
blame attached to the defendant's conduct, and [6] the policy  
of preventing future harm.

7 Roe, 273 F.3d at 1197 (quoting Biakanja, 49 Cal.2d at 650, 320 P.2d  
8 16) (modification in Roe ). Nymark held that this test determines  
9 "whether a financial institution owes a duty of care to a  
10 borrower-client," 231 Cal.App.3d at 1098, 283 Cal.Rptr. 53.

11 Here, plaintiff has alleged that defendant "lured" plaintiff  
12 into completing a loan modification application, demanded piecemeal  
13 and duplicative paperwork from plaintiff, systematically ignored  
14 plaintiff's written and oral requests, and provided misleading  
15 information to plaintiff. Plaintiff alleges that he was deterred  
16 from seeking other remedies to address his default because of the  
17 faith he put in the loan modification process based on defendant's  
18 conduct.

19 Defendant argues that the Nymark general rule disposes of the  
20 matter, asserting "as lenders, defendants did not owe plaintiff a  
21 duty of care." Defendants make no argument with respect to the six-  
22 factor test.

23 The court finds that most of the six factors weigh against a  
24 finding of a duty of care in this case. The transaction was clearly  
25 intended to affect plaintiff and defendant's conduct, as alleged  
26 in the complaint, was morally blameworthy. The policy for

1 preventing future harm is furthered by a finding that lenders owe  
2 a duty to be forthright with homeowners seeking alternatives to  
3 foreclosure. However, the degree of certainty of injury and the  
4 foreseeability of the harm are tenuous in this case. There is no  
5 certainty that plaintiff would qualify for a modification, or that  
6 plaintiff would have succeeded in any alternative remedies had  
7 defendants not lured plaintiff into the loan modification  
8 application process, as is alleged. Similarly, there is no clear  
9 connection between the harm alleged and defendant's conduct because  
10 plaintiff was in default on his loan at the time the parties  
11 discussed modification.

12       These last three factors are also instructive on whether  
13 plaintiff is likely to be able to show that defendant's conduct was  
14 the proximate cause of any harm to plaintiff, and whether plaintiff  
15 suffered any injury. As noted, there is no evidence that a  
16 modification would have been approved, had defendants timely  
17 reviewed the application. The court is also not convinced that  
18 defendants made any promise to review the loan application.  
19 Plaintiff's complaint alleges that defendants "lured" him into  
20 filing the application, but he does not allege specifically that  
21 defendant promised to review it or indicated any belief that he  
22 would be approved. Even if defendant did have a duty of care,  
23 plaintiff's complaint does not allege sufficient facts from which  
24 the court can infer that defendants breached that duty, or that  
25 plaintiff suffered injury because of the breach.

26       The court finds that plaintiff is unlikely to succeed on the

1 merits of his negligence claim.

2 **iv. RESPA**

3 Plaintiff alleges that defendants violated RESPA by failing  
4 to provide a written response to plaintiff's loan modification  
5 applications. Plaintiff argues that, under RESPA, defendant was  
6 required to process plaintiff's loan applications within twenty  
7 days of receipt. However, RESPA only requires a written response  
8 to a "Qualified Written Request," that "includes a statement of the  
9 reasons for the belief of the borrower, that the account is in  
10 error or provides sufficient detail to the servicer regarding other  
11 information sought by the borrower." Here, plaintiff does not  
12 assert that the loan application contained such a statement.

13 The court concludes that plaintiff has not raised a serious  
14 question, and is not likely to succeed on the merits of his RESPA  
15 claim.

16 **v. Unfair Competition Law**

17 Plaintiff's Unfair Competition Law claim arises from the same  
18 conduct alleged under the other causes of action in the complaint.  
19 Plaintiff asks the court to "enjoin the practice of unfairly  
20 denying and failing to enter into permanent loan modification for  
21 homeowner who has complied with the loan applications requirement.  
22 . . ."

23 As noted elsewhere, plaintiff has not alleged that he was  
24 qualified to receive a permanent loan modification. He only alleges  
25 that he submitted all of the documents requested during the loan  
26 modification application procedure.

1 **vi. Disability Discrimination**

2 Plaintiff alleges that he is disabled and that his home is  
3 specially equipped for him to carry out his daily activities.  
4 Plaintiff appears to allege a cause of action under the Americans  
5 with Disabilities Act and the Rehabilitation Act, but has not cited  
6 any provision of the act that would require defendants to  
7 accommodate his disability by refraining from foreclosing on his  
8 home. Nor is the court aware of any such provision. Plaintiff has  
9 also not alleged any discriminatory motive for defendant's actions.

10 **vii. Wrongful Foreclosure**

11 Plaintiff alleges that defendant had an obligation, under the  
12 Home Affordable Modification Program ("HAMP") to process  
13 plaintiff's loan application and place plaintiff in a trial  
14 modification for three months. Plaintiff has not alleged that he  
15 would have qualified for a loan modification under HAMP. Moreover,  
16 there is no private right of action under HAMP, which is part of  
17 the Troubled Asset Relief Program ("TARP"). See, e.g., *Wigod v.*  
18 *Wells Fargo Bank, N.A.*, 2012 WL 727646 (7<sup>th</sup> Cir. 2012)(lack of  
19 private right of action under HAMP does not pre-empt plaintiff's  
20 state law claims); *Pantoja v. Countrywide Home Loans, Inc.*, 640 F.  
21 Supp. 2d 1177 (N.D. Cal. 2009)(WARE)(no private right of action to  
22 sue TARP recipients).

23 Accordingly plaintiff's claim arising under HAMP will be  
24 dismissed.

25 **B. Irreparable Harm**

26 If the court does not issue a preliminary injunction,

1 plaintiff's home is likely to be sold at foreclosure. The loss of  
2 one's personal residence is an irreparable harm. See, e.g. Sundance  
3 Land Corp. V. Community First Federal sav. And Loan Ass'n., 840  
4 F.2d 653 (9th Cir. 1988)(loss of real property, because it is  
5 unique, is an irreparable injury). In this case, plaintiff has made  
6 the requisite showing of risk of irreparable harm.

7 **C. Balance of the Equities**

8 According to the complaint, plaintiff has severe physical  
9 disabilities. He has owned the property that is the subject of this  
10 action for more than 20 years and has made substantial payments on  
11 the loan. If the foreclosure were to occur, plaintiff would be  
12 ejected from his home.

13 Chase Bank may be harmed by a delay in the foreclosure of the  
14 subject property, but the court finds that the balance of equities  
15 tips sharply in plaintiff's favor.

16 **D. The Public Interest**

17 It is in the public interest to require lenders to comply with  
18 the California and Federal statutes enacted to protect homeowners  
19 from unnecessary foreclosures. The court finds, therefore, that the  
20 public interest may weigh in favor of granting plaintiff's  
21 preliminary injunction.

22 **IV. Conclusion**

23 Because plaintiff has not raised a serious question and seems  
24 unlikely to succeed the merits of his claims, the motion for a  
25 preliminary injunction is DENIED.

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IT IS SO ORDERED.

DATED: March 16, 2012.

  
LAURENCE K. KARLTON  
SENIOR JUDGE  
UNITED STATES DISTRICT COURT