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8	UNITED STATES DISTRICT COURT	
9	FOR THE EASTERN	DISTRICT OF CALIFORNIA
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11	MICHAEL E. SCOTT,	No. 2:12-cv-2326 KJM AC P
12	Plaintiff,	
13	V.	ORDER
14	TIM VIRGA, et al.,	
15	Defendants.	
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17	Plaintiff is a state prisoner proceeding	g pro se with a civil rights action pursuant to 42
18	U.S.C. § 1983. Currently before the court is	defendants' fully briefed motion to dismiss. ECF
19	No. 48.	
20	I. <u>Plaintiff's Allegations</u>	
21	This case proceeds on the second amended complaint. ECF No. 38. In the complaint,	
22	plaintiff alleges that defendants Virga, Nappi	, Hamad, Shannon, Williams, and Kostecky violated
23	his First and Fourteenth Amendment rights o	f access to the courts. Id. Following the denial of
24	his federal habeas corpus petition by the Unit	ted States District Court for the Northern District of
25	California in case 3:06-cv-01147-JSW, and the denial of a certificate of appealability by the Ninth	
26	Circuit Court of Appeals, plaintiff sought to petition the United States Supreme Court for a non-	
27	frivolous writ of certiorari. <u>Id.</u> at 4-56 ¶¶ 5, 7	7, 16. However, during the time plaintiff was
28	attempting to prepare his petition for certiora	ri, the prison unit in which he was housed was
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1 placed on lockdown/modified program which prevented him from visiting the law library to 2 access materials to complete his petition. Id. at 4-5, ¶ 6-12. Plaintiff had no involvement in the 3 incidents that caused the lockdown and prison officials were aware of his upcoming court 4 deadline due to the "Inmate Appeal forms, Inmate Request for Interview forms" and other 5 correspondence that plaintiff submitted advising them of that deadline. Id. at 4, ¶¶ 6, 7. There 6 were no alternative means to obtain law library access because the paging system was inadequate 7 and impossible to conduct legal research with. Id.,  $\P$  8. As a result, plaintiff was unable to timely 8 file a certiorari petition with the United States Supreme Court. Id. at 5, ¶¶ 13, 14. 9 The issue plaintiff sought to appeal to the Supreme Court dealt with whether Crawford v.

Washington, 541 U.S. 36 (2004), applied to his case. Id., ¶ 17. In his federal habeas petition
plaintiff argued that his rights under the Confrontation Clause were violated because the out-ofcourt statements that he was the murderer, made by three non-testifying witnesses, were admitted
into evidence through the testimony of Sergeant Louis Cruz. Id. at 6, ¶ 18A. Plaintiff claims that
because his conviction was not finalized until after the decision in Crawford was issued, the
district court was mistaken when it found that Crawford did not apply retroactively to his case.
Id. at 5, 13-15, ¶¶ 17, 18.

Plaintiff seeks declaratory relief, unspecified injunctive relief, and compensatory and
punitive damages against defendants. Id. at 3, 8.

19 II. <u>Motion to Dismiss</u>

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A. Legal Standard for Motion to Dismiss Under Fed. R. Civ. P. 12(b)(6)

21 In order to survive dismissal for failure to state a claim pursuant to Rule 12(b)(6), a 22 complaint must contain more than a "formulaic recitation of the elements of a cause of action;" it 23 must contain factual allegations sufficient to "raise a right to relief above the speculative level." 24 Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555 (2007) (citations omitted). "The pleading must 25 contain something more ... than ... a statement of facts that merely creates a suspicion [of] a 26 legally cognizable right of action." Id. (quoting 5 C. Wright & A. Miller, Federal Practice and 27 Procedure § 1216, pp. 235-36 (3d ed. 2004)). "[A] complaint must contain sufficient factual 28 matter, accepted as true, to 'state a claim to relief that is plausible on its face." Ashcroft v. Iqbal,

1	556 U.S. 662, 678 (2009) (quoting <u>Twombly</u> , 550 U.S. at 570). "A claim has facial plausibility
2	when the plaintiff pleads factual content that allows the court to draw the reasonable inference
3	that the defendant is liable for the misconduct alleged." <u>Id.</u> (citing <u>Twombly</u> , 550 U.S. at 556).
4	In considering a motion to dismiss, the court must accept as true the allegations of the
5	complaint in question, Hosp. Bldg. Co. v. Rex Hosp. Tr., 425 U.S. 738, 740 (1976), and construe
6	the pleading in the light most favorable to the party opposing the motion and resolve all doubts in
7	the pleader's favor. Jenkins v. McKeithen, 395 U.S. 411, 421. The court will "presume that
8	general allegations embrace those specific facts that are necessary to support the claim." <u>Nat'l</u>
9	Org. for Women, Inc. v. Scheidler, 510 U.S. 249, 256 (1994) (quoting Lujan v. Defenders of
10	Wildlife, 504 U.S. 555, 561 (1992)). The court need not accept legal conclusions "cast in the
11	form of factual allegations." <u>W. Mining Council v. Watt</u> , 643 F.2d 618, 624 (9th Cir. 1981).
12	B. <u>Legal Standard for Access to the Courts Claim</u>
13	Under the First and Fourteenth Amendments to the Constitution, state inmates have a
14	fundamental constitutional right of access to the courts. Lewis v. Casey, 518 U.S. 343, 346
15	(1996); Phillips v. Hust, 477 F.3d 1070, 1075 (9th Cir. 2007), overruled on other grounds by Hust
16	v. Phillips, 555 U.S. 1150 (2009). The right is limited to direct criminal appeals, habeas petitions,
17	and civil rights actions. Lewis, 518 U.S. at 354. Prisoners do not, however, have a constitutional
18	right to a law library. Id., 518 U.S. at 350-51. Law libraries are just one means of assuring
19	prisoners meaningful access to the courts. Id.
20	Claims for denial of access to the courts may arise from the frustration or hindrance of "a
21	litigating opportunity yet to be gained" (forward-looking access claim) or from the loss of a
22	meritorious suit that cannot now be tried (backward-looking claim). Christopher v. Harbury, 536
23	U.S. 403, 412-15 (2002). For backward-looking claims, plaintiff "must show: 1) the loss of a
24	'nonfrivolous' or 'arguable' underlying claim; 2) the official acts frustrating the litigation; and 3)
25	a remedy that may be awarded as recompense but that is not otherwise available in a future suit."
26	Phillips, 477 F.3d at 1076 (citing Christopher, 536 U.S. at 413-14).
27	To have standing to bring this claim, plaintiff must allege he suffered an actual injury.
28	Lewis, 518 U.S. at 351-52; Vandelft v. Moses, 31 F.3d 794, 798 (9th Cir. 1994). To succeed, a
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1	prisoner must have been denied the necessary tools to litigate a nonfrivolous claim attacking a
2	conviction, sentence, or conditions of confinement. Christopher, 536 U.S. at 415; Lewis, 518
3	U.S. at 353 & n.3. Plaintiff need not show that he would have been successful on the merits of
4	his claims, but only that they were not frivolous. Allen v. Sakai, 48 F.3d 1082, 1085 & n.12 (9th
5	Cir. 1994). "A claim is frivolous if it is without arguable merit either in law or fact." <u>Bilal v.</u>
6	Driver, 251 F.3d 1346, 1349 (11th Cir. 2001) (citations omitted). The Ninth Circuit has
7	emphasized that "[a] prisoner need not show, ex post, that he would have been successful on the
8	merits had his claim been considered. To hold otherwise would permit prison officials to
9	substitute their judgment for the courts' and to interfere with a prisoner's right to court access on
10	the chance that the prisoner's claim would eventually be deemed frivolous." Allen, 48 F.3d at
11	1085. To properly plead a denial of access to the courts claim, "the complaint should state the
12	underlying claim in accordance with Federal Rule of Civil Procedure 8(a), just as if it were being
13	independently pursued, and a like plain statement should describe any remedy available under the
14	access claim and presently unique to it." Christopher, 536 U.S. at 417-18.
15	C. <u>Discussion</u>
16	Defendants argue that the second amended complaint should be dismissed because
17	plaintiff has failed to adequately plead sufficient personal involvement by any of the defendants
18	in the violation of his constitutional rights and because plaintiff has failed to allege that
19	prohibiting access to the law library during a lockdown is a constitutional violation. ECF No. 48-
20	1.
21	1. <u>Personal Involvement</u>
22	There can be no liability under 42 U.S.C. § 1983 unless there is some affirmative link or
23	causal connection between a defendant's actions and the claimed deprivation. Rizzo v. Goode,
24	423 U.S. 362, 371 (1976); Johnson v. Duffy, 588 F.2d 740, 743 (9th Cir. 1978). The second
25	amended complaint alleges only that plaintiff's constitutional rights were violated by "the
26	defendants" generically. ECF No. 38. Plaintiff does not, at any time, identify the specific acts of
27	any defendant. Id. However, the proposed third amended complaint, attached to plaintiff's
20	response to the motion to dismiss, demonstrates that plaintiff is capable of suring this deficiency

28 response to the motion to dismiss, demonstrates that plaintiff is capable of curing this deficiency

through amendment. ECF No. 51 at 5-13. Therefore, defendants' motion to dismiss will be
 granted on the grounds that plaintiff has failed to allege sufficient personal involvement of the
 defendants and plaintiff will be afforded an opportunity to file an amended complaint as set forth
 below in Section III.

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## 2. <u>Constitutional Violation</u>

Defendants also argue that the second amended complaint should be dismissed because 6 7 plaintiff fails to allege facts that would show the lockdown was not reasonably related to 8 legitimate penological objectives. ECF No. 48-1 at 5-6. In support of their argument Defendants 9 rely on Fosselman v. Hidalgo, 1:11-cv-00575-AWI-MJS (PC), 2012 WL 484699, at \*5 (E.D. Cal. 10 Feb. 14, 2012), in which the district court screened out the plaintiff's access to the courts claim 11 because the plaintiff had sufficiently meaningful access to the courts and alternatively did not 12 present any "evidence demonstrating why the program lock-down was instituted, or that it was 13 other than reasonably related to legitimate penological objectives." Id. at 6. Fosselman is not 14 controlling, and even if it were, it is distinguishable from the instant case.

15 In Fosselman, the plaintiff alleged only that the lockdown "only affected prisoners of 16 Afrikan decent" and "caused many problems with the court" such as late filings. Fosselman, 17 2012 WL 484699, at \*2. While plaintiff in this case does allege that he was included in the 18 lockdown or modified program based solely on his race, he also alleges that the paging system 19 was inadequate, that he requested to be moved to another section of the prison where he would be 20 allowed access to the law library, and that there is precedent for transferring inmates or escorting 21 inmates to the law library. ECF No. 38 at 4-5, ¶¶ 6, 8, 10, 15. In determining whether a prison 22 regulation affecting constitutional rights is reasonable, the policy must be analyzed under Turner 23 v. Safely, 482 U.S. 78 (1987). The four factors that must be considered under Turner are (1) 24 whether there is a "valid, rational connection' between the prison regulation and the legitimate 25 governmental interest;" (2) "whether there are alternative means of exercising the right that 26 remain open;" (3) the impact of accommodating the constitutional right; and (4) "the absence of 27 ready alternatives." Id. at 89-90. Even if the court assumes there was a rational connection 28 between the lockdown and a legitimate government interest, the additional allegations by plaintiff

1	implicate the second and fourth <u>Turner</u> factors, and, if true, would indicate those factors weigh in
2	plaintiff's favor. The court therefore finds that at the pleading stage, plaintiff has sufficiently
3	alleged the restrictions he was subject to were not reasonable and therefore violated his rights.
4	Defendants' argument that plaintiff's allegations regarding the adequacy of the paging
5	system are insufficient (ECF No. 52 at 2) is without merit. Plaintiff alleges that "the paging
6	system is inadequate, and impossible to conduct legal research, find case law regarding his issues
7	without being able to check out the legal books." "In reviewing a motion to dismiss pursuant to
8	Rule 12(b)(6), [the court] must accept as true all factual allegations in the complaint and draw all
9	reasonable inferences in favor of the nonmoving party." <u>Retail Prop. Trust v. United Bhd. Of</u>
10	Carpenters and Joinders of Am., 768 F.3d 938, 945 (9th Cir. 2014) (citing Silvas v. E*Trade
11	Mortg. Corp., 514 F.3d 1001, 1003 (9th Cir. 2008)). While additional facts regarding the
12	specifics of the paging system would no doubt be beneficial, the facts as currently alleged are
13	sufficient to support the reasonable inference that plaintiff is claiming that in order to conduct
14	legal research using the paging system, he must first have access to the legal books to know what
15	to request and that he cannot access the legal books without first going to the law library.
16	D. <u>Conclusion</u>
17	Defendants' motion to dismiss will be granted on the grounds that plaintiff has failed to
18	allege sufficient personal involvement by the individual defendants.
19	III. Leave to Amend
20	Plaintiff has included a proposed third amended complaint with his response to
21	defendants' motion to dismiss. ECF No. 51 at 5-13. Because deficiencies remain with respect to
22	the allegations against some defendants, the court will disregard the proposed third amended
23	complaint and plaintiff shall be given leave to file a third amended complaint to cure the
24	deficiencies.
25	If plaintiff chooses to file a third amended complaint, he must demonstrate how the
26	conditions about which he complains resulted in a deprivation of his constitutional rights. <u>Rizzo</u> ,
27	423 U.S. at 371. Also, the complaint must allege in specific terms how each named defendant is
28	involved. Id. There can be no liability under 42 U.S.C. § 1983 unless there is some affirmative

link or connection between a defendant's actions and the claimed deprivation. <u>Id.</u>; <u>Johnson v.</u>
 <u>Duffy</u>, 588 F.2d 740, 743 (9th Cir. 1978). Furthermore, "vague and conclusory allegations of
 official participation in civil rights violations are not sufficient." <u>Ivey v. Bd. of Regents</u>, 673 F.2d
 266, 268 (9th Cir. 1982) (citations omitted). In other words, plaintiff must identify the specific
 actions of each defendant, not simply make claims against "the defendants" generically.

6 Additionally, there is no respondeat superior liability under § 1983. Taylor v List, 880 7 F.2d 1040, 1045 (9th Cir. 1989). "A defendant may be held liable as a supervisor under § 1983 8 'if there exists either (1) his or her personal involvement in the constitutional deprivation, or (2) a 9 sufficient causal connection between the supervisor's wrongful conduct and the constitutional 10 violation." Starr v. Baca, 652 F.3d 1202, 1207 (9th Cir. 2011) (quoting Hansen v. Black, 885 11 F.2d 642, 646 (9th Cir. 1989)). Supervisory liability may also exist without any personal 12 participation if the official implemented "a policy so deficient that the policy itself is a 13 repudiation of the constitutional rights and is the moving force of the constitutional violation." 14 Redman v. Cnty. of San Diego, 942 F.2d 1435, 1446 (9th Cir. 1991) (citations and internal quotations marks omitted), abrogated on other grounds by Farmer v. Brennan, 511 U.S. 825 15 16 (1970). Therefore, to the extent plaintiff seeks to bring claims against supervisors, he cannot 17 simply rely on their position as supervisors and must identify the actions taken by the individuals 18 that violated or led to the violation of his rights or identify the deficient policy the supervisor 19 implemented.

Finally, "inmates lack a separate constitutional entitlement to a specific prison grievance
procedure." <u>Ramirez v. Galaza</u>, 334 F.3d 850, 860 (9th Cir. 2003) (citing <u>Mann v. Adams</u>, 855
F.2d 639, 640 (9th Cir. 1988) ("There is no legitimate claim of entitlement to a grievance
procedure.")). Accordingly, the prison grievance procedure does not confer any substantive
constitutional rights upon inmates and actions in reviewing and denying inmate appeals generally
do not serve as a basis for liability under section 1983. <u>Id.; George v. Smith</u>, 507 F.3d 605, 609
(7th Cir. 2007). The Seventh Circuit has observed:

Only persons who cause or participate in the violations are responsible. Ruling against a prisoner on an administrative complaint does not cause or contribute to the violation. A guard

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who stands and watches while another guard beats a prisoner violates the Constitution; a guard who rejects an administrative complaint about a completed act of misconduct does not.

George, 507 F.3d at 609-10. However, because prison administrators cannot willfully turn a 3 4 blind eye to constitutional violations being committed by subordinates, an individual who denies an inmate appeal and who had the authority and opportunity to prevent an ongoing constitutional 5 violation could potentially be subject to liability if the individual knew about an existing or 6 impending violation and failed to prevent it. See e.g., Jett v. Penner, 439 F.3d 1091, 1098 (9th 7 Cir. 2006). So, to the extent plaintiff seeks to bring claims against defendants based on their 8 9 involvement in the grievance process, he must allege sufficient facts to show that the individual was aware of an ongoing violation of his rights and had the authority and opportunity to intervene 10 or take some other corrective action. 11

In addition, plaintiff is informed that the court cannot refer to a prior pleading in order to 12 make his third amended complaint complete. Local Rule 220 requires that an amended complaint 13 be complete in itself without reference to any prior pleading. This is because, as a general rule, 14 "[t]he amended complaint supersedes the original, the latter being treated thereafter as non-15 existent." Loux v. Rhay, 375 F.2d 55, 57 (9th Cir. 1967), overruled in part by Lacey v. Maricopa 16 Cnty., 693 F.3d 896, 929 (9th Cir. 2012) (claims dismissed with prejudice and without leave to 17 amend do not have to be re-pled in subsequent amended complaint to preserve appeal). Once 18 plaintiff files a third amended complaint, the previous pleading no longer serves any function in 19 the case. Therefore, in a third amended complaint, as in an original complaint, each claim and the 20 involvement of each defendant must be sufficiently alleged. 21

IV. Conclusion 22

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- For the reasons set forth above, defendants' motion to dismiss will be granted and plaintiff

shall be given leave to file a third amended complaint. 24

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IT IS HEREBY ORDERED that:

1. Defendants' motion to dismiss (ECF No. 48) is granted on the grounds that plaintiff 26 has failed to allege sufficient personal involvement of the individual defendants and the second 27 amended complaint (ECF No. 38) is dismissed. 28

1	2. Plaintiff is granted thirty days from the date of service of this order to file a third	
2	amended complaint that complies with the requirements of the Civil Rights Act, the Federal Rules	
3	of Civil Procedure, and the Local Rules of Practice; the third amended complaint must bear the	
4	docket number assigned this case and must be labeled "Third Amended Complaint"; plaintiff	
5	must file an original and two copies of the third amended complaint; failure to file a third	
6	amended complaint in accordance with this order will result in dismissal of this action.	
7	DATED: September 9, 2015	
8	allison claire	
9 10	UNITED STATES MAGISTRATE JUDGE	
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