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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

JASWINDER KAUR JHAWAR,
Plaintiff,
v.
COMMISSIONER OF SOCIAL
SECURITY,
Defendant.

No. 2:12-cv-02368-KJN

ORDER

Plaintiff seeks judicial review of a final decision of the Commissioner of Social Security (“Commissioner”) denying plaintiff’s application for Supplemental Security Income (“SSI”) under Title XVI of the Social Security Act (“Act”).¹ In her motion for summary judgment, plaintiff principally contends that the Commissioner erred by finding that plaintiff was not disabled from August 1, 2002, plaintiff’s alleged disability onset date, through the date of the final administrative decision. (ECF No. 13.) The Commissioner filed an opposition to plaintiff’s motion and a cross-motion for summary judgment. (ECF No. 14.) Thereafter, plaintiff filed a reply brief. (ECF No. 15.)

¹ This action was initially referred to the undersigned pursuant to E.D. Cal. L.R. 302(c)(15), and both parties voluntarily consented to proceed before a United States Magistrate Judge for all purposes. (ECF Nos. 6, 9.)

1 For the reasons that follow, the court denies plaintiff's motion for summary judgment,
2 grants the Commissioner's cross-motion for summary judgment, and enters judgment for the
3 Commissioner.

4 I. BACKGROUND

5 Plaintiff was born on December 20, 1960, earned a 10th grade education in India, and
6 cannot communicate in English.² (Administrative Transcript ("AT") 53, 65, 280, 291.) On
7 March 16, 2009, plaintiff applied for SSI alleging a disability onset date of August 1, 2002. (AT
8 77, 142.) Plaintiff complained of leg pain and depression. (AT 66, 147.) Plaintiff claimed that
9 she had a fear of going outside and that her pain prevented her from standing for more than ten
10 minutes. (AT 147.) On July 17, 2009, the Commissioner denied plaintiff's application for
11 benefits, finding that plaintiff was not disabled. (AT 77.) Upon plaintiff's request for
12 reconsideration, the determination was affirmed on April 1, 2010. (AT 78.) Thereafter, plaintiff
13 requested a hearing before an administrative law judge ("ALJ"), which took place on May 25,
14 2011, and at which plaintiff (represented by counsel) and a vocational expert ("VE") testified.
15 (AT 61, 71, 107).

16 In a decision dated June 22, 2011, the ALJ determined that plaintiff was not disabled and
17 thus ineligible for benefits. (AT 45-55.) The ALJ's decision became the final decision of the
18 Commissioner when the Appeals Council denied plaintiff's request for review on July 17, 2012.
19 (AT 1.) Thereafter, plaintiff filed this action in federal district court on September 14, 2012, to
20 obtain judicial review of the Commissioner's final decision. (ECF No. 1.)

21 II. ISSUES PRESENTED

22 Plaintiff raises three issues: (1) whether "the Commissioner erred in failing to articulate
23 specific and legitimate reasons for failing to credit the opinion of Dr. Modi" (ECF No. 13-1 at
24 12); (2) whether "the Commissioner erred in finding that [plaintiff's] venous insufficiency in her
25 legs did not result in any physical limitations" (*Id.* at 17); and (3), whether "the Appeals Council

26 ² Because the parties are familiar with the factual background of this case, including plaintiff's
27 medical and mental health history, the court does not exhaustively relate those facts in this order.
28 The facts related to plaintiff's impairments and treatment will be addressed insofar as they are
relevant to the issues presented by the parties' respective motions.

1 abused its discretion in failing to remand the case to the [ALJ] for further evaluation” in light of
2 medical evidence submitted after the ALJ’s decision. (Id. at 20.)

3 III. LEGAL STANDARD

4 The court reviews the Commissioner’s decision to determine whether (1) it is based on
5 proper legal standards pursuant to 42 U.S.C. § 405(g), and (2) substantial evidence in the record
6 as a whole supports it. Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). Substantial
7 evidence is more than a mere scintilla, but less than a preponderance. Connett v. Barnhart, 340
8 F.3d 871, 873 (9th Cir. 2003) (citation omitted). It means “such relevant evidence as a reasonable
9 mind might accept as adequate to support a conclusion.” Orn v. Astrue, 495 F.3d 625, 630 (9th
10 Cir. 2007), quoting Burch v. Barnhart, 400 F.3d 676, 679 (9th Cir. 2005). “The ALJ is
11 responsible for determining credibility, resolving conflicts in medical testimony, and resolving
12 ambiguities.” Edlund v. Massanari, 253 F.3d 1152, 1156 (9th Cir. 2001) (citation omitted). “The
13 court will uphold the ALJ’s conclusion when the evidence is susceptible to more than one rational
14 interpretation.” Tommasetti v. Astrue, 533 F.3d 1035, 1038 (9th Cir. 2008).

15 IV. DISCUSSION

16 A. Summary of the ALJ’s Findings

17 The ALJ evaluated plaintiff’s entitlement to SSI pursuant to the Commissioner’s standard
18 five-step analytical framework.³ At the first step, the ALJ concluded that plaintiff had not

19 ³ Disability Insurance Benefits are paid to disabled persons who have contributed to the Social
20 Security program. 42 U.S.C. §§ 401 et seq. Supplemental Security Income is paid to disabled
21 persons with low income. 42 U.S.C. §§ 1382 et seq. Both provisions define disability, in part, as
22 an “inability to engage in any substantial gainful activity” due to “a medically determinable
23 physical or mental impairment. . . .” 42 U.S.C. §§ 423(d)(1)(a) & 1382c(a)(3)(A). A parallel
24 five-step sequential evaluation governs eligibility for benefits under both programs. See 20
25 C.F.R. §§ 404.1520, 404.1571-76, 416.920 & 416.971-76; Bowen v. Yuckert, 482 U.S. 137, 140-
26 42 (1987). The following summarizes the sequential evaluation:

25 Step one: Is the claimant engaging in substantial gainful activity? If so, the
26 claimant is found not disabled. If not, proceed to step two.

27 Step two: Does the claimant have a “severe” impairment? If so, proceed to step
28 three. If not, then a finding of not disabled is appropriate.

Step three: Does the claimant’s impairment or combination of impairments meet or

1 engaged in substantial gainful activity since March 16, 2009, the date plaintiff applied for SSI
2 benefits. (AT 47.) At step two, the ALJ determined that plaintiff had the severe impairment of
3 depression. (Id.) The ALJ found plaintiff's alleged leg pain non-severe. (Id.) At step three, the
4 ALJ determined that plaintiff did not have an impairment or combination of impairments that met
5 or medically equaled an impairment listed in 20 C.F.R. Part 404, Subpart P, Appendix 1. (Id.)

6 Before proceeding to step four, the ALJ assessed plaintiff's residual functional capacity
7 ("RFC") as follows:

8 After careful consideration of the entire record, the undersigned
9 finds that the claimant has the residual functional capacity to
10 perform a full range of work at all exertional levels but with the
11 following nonexertional limitations: can understand, remember and
12 carry out simple instructions only; has a poor ability to deal with
13 the public (poor is defined as seriously limited but not precluded).

14 (AT 49.)

15 At step four, the ALJ found that plaintiff had no past relevant work. (AT 53.) Finally, at
16 step five, the ALJ determined, in reliance on the VE's testimony, that, considering plaintiff's age,
17 education, work experience, and RFC, there were jobs in significant numbers in the national
18 economy that plaintiff could perform. (AT 53-54.) Specifically, the VE testified that plaintiff
19 would be able to perform the jobs of hand packager, with 100,000 jobs in California; dish washer,
20 with 20,000 jobs in California; and car washer, with 5,000 jobs in California. (AT 54, 73-74.)
21 Accordingly, the ALJ concluded that plaintiff had not been under a disability, as defined in the

22 equal an impairment listed in 20 C.F.R., Pt. 404, Subpt. P, App. 1? If so, the
23 claimant is automatically determined disabled. If not, proceed to step four.

24 Step four: Is the claimant capable of performing his past relevant work? If so, the
25 claimant is not disabled. If not, proceed to step five.

26 Step five: Does the claimant have the residual functional capacity to perform any
27 other work? If so, the claimant is not disabled. If not, the claimant is disabled.

28 Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995).

The claimant bears the burden of proof in the first four steps of the sequential evaluation process. Bowen, 482 U.S. at 146 n.5. The Commissioner bears the burden if the sequential evaluation process proceeds to step five. Id.

1 Act, from March 16, 2009, through the date of the ALJ's decision. (AT 54.)⁴

2 B. Plaintiff's Substantive Challenges to the Commissioner's Determinations

3
4 1. Whether the Commissioner failed to articulate specific and legitimate reasons for discounting the opinion of Dr. Modi

5 The weight given to medical opinions depends in part on whether they are proffered by
6 treating, examining, or non-examining professionals. Holohan v. Massanari, 246 F.3d 1195,
7 1201-02 (9th Cir. 2001); Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1995). Ordinarily, more
8 weight is given to the opinion of a treating professional, who has a greater opportunity to know
9 and observe the patient as an individual. Id.; Smolen v. Chater, 80 F.3d 1273, 1285 (9th Cir.
10 1996).

11 To evaluate whether an ALJ properly rejected a medical opinion, in addition to
12 considering its source, the court considers whether (1) contradictory opinions are in the record;
13 and (2) clinical findings support the opinions. An ALJ may reject an uncontradicted opinion of a
14 treating or examining medical professional only for "clear and convincing" reasons. Lester, 81
15 F.3d at 830-31. In contrast, a contradicted opinion of a treating or examining professional may be
16 rejected for "specific and legitimate" reasons. Lester, 81 F.3d at 830. While a treating
17 professional's opinion generally is accorded superior weight, if it is contradicted by a supported
18 examining professional's opinion (supported by different independent clinical findings), the ALJ
19 may resolve the conflict. Andrews v. Shalala, 53 F.3d 1035, 1041 (9th Cir. 1995) (citing
20 Magallanes v. Bowen, 881 F.2d 747, 751 (9th Cir. 1989)). The regulations require the ALJ to
21 weigh the contradicted treating physician opinion, Edlund, 253 F.3d at 1157,⁵ except that the ALJ
22 in any event need not give it any weight if it is conclusory and supported by minimal clinical
23 findings. Meanel v. Apfel, 172 F.3d 1111, 1114 (9th Cir. 1999) (treating physician's conclusory,

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25 ⁴ Regardless of the alleged disability onset date, SSI is not payable prior to the month following the month in which the application was filed. 20 C.F.R. § 416.335.

26 ⁵ The factors include: (1) length of the treatment relationship; (2) frequency of examination; (3)
27 nature and extent of the treatment relationship; (4) supportability of diagnosis; (5) consistency;
28 and (6) specialization. 20 C.F.R. § 404.1527.

1 minimally supported opinion rejected); see also Magallanes, 881 F.2d at 751. The opinion of a
2 non-examining professional, without other evidence, is insufficient to reject the opinion of a
3 treating or examining professional. Lester, 81 F.3d at 831.

4 a. Summary of Dr. Modi’s opinion and treatment records

5 Dr. Modi, an internist, was plaintiff’s treating physician from 2002 through at least
6 late-2010.⁶ (AT 276, 281, 372.) On October 6, 2008, Dr. Modi completed a Medical
7 Certification for Disability Exceptions form. (AT 279-81.) On this form, Dr. Modi stated
8 that plaintiff “has [a history] of chronic major depression with psychotic features and is
9 unable to learn English due to poor mental condition.” (AT 280.) Dr. Modi also stated
10 that plaintiff was “doing okay currently on Paxil,” an antidepressant. (Id.)

11 On August 19, 2009, Dr. Modi completed a Mental Impairment Questionnaire
12 (“MIQ”). (AT 336-40.) In the MIQ, Dr. Modi noted that plaintiff suffered from a “lack of
13 education” and “economic problems.” (AT 336.) At the time of the MIQ, Dr. Modi
14 assessed plaintiff’s Global Assessment of Functioning (“GAF”) score as 31-40, with a
15 peak GAF of 21-30 in the preceding year. (Id.)⁷ Dr. Modi noted that plaintiff “had a fair
16 response to psychiatric drugs with occasional relapses of her acute depression” and that

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18 ⁶ Plaintiff asserts that “Dr. Modi’s records appear to be incomplete” and that portions of the
19 progress notes are “blacked out.” (ECF No. 13-1 at 17.) However, Dr. Modi’s notes were
20 requested by the Commissioner and incorporated into the administrative transcript as received –
21 there is no indication that the Commissioner on its own accord redacted portions of Dr. Modi’s
22 notes. (AT 254.) Moreover, plaintiff was represented by counsel at the administrative level, who
23 certainly had an opportunity to submit any existing supplemental records to the ALJ if they were
24 material to the case.

25 ⁷ GAF is a scale reflecting “psychological, social, and occupational functioning on a hypothetical
26 continuum of mental health-illness.” Diagnostic and Statistical Manual of Mental Disorders 34
27 (4th ed. 2000). A GAF score of 31-40 indicates “[s]ome impairment in reality testing or
28 communication (e.g., speech is at times illogical, obscure, or irrelevant) OR major impairment in
several areas, such as work or school, family relations, judgment, thinking, or mood (e.g.,
depressed man avoids friends, neglects family, and is unable to work; child frequently beats up
younger children, is defiant at home, and is failing at school).” Id. A GAF score of 21-30
indicates that “[b]ehavior is considerably influenced by delusions or hallucinations OR serious
impairment in communication or judgment (e.g., sometimes incoherent, acts grossly
inappropriately, suicidal preoccupation) OR inability to function in almost all areas (e.g., stays in
bed all day; no job, home, or friends).” Id.

1 plaintiff's leg pain "has been poorly controlled." (Id.) Plaintiff obtained a Mini Mental
2 Status Examination ("MMSE") score of 20. (Id.) Dr. Modi opined that plaintiff suffered
3 from a wide range of difficulties stemming from her psychological condition, including
4 "generalized persistent anxiety," "persistent disturbances of mood or affect," and
5 "pressures of speech." (AT 337.) Additionally, Dr. Modi stated that plaintiff's
6 psychological condition exacerbated her experience of pain. (AT 338.) With respect to
7 plaintiff's functional limitations, Dr. Modi indicated that plaintiff was not significantly
8 limited in activities of daily living; had moderate limitations in maintaining social
9 functioning and concentration, persistence, or pace; and had one to two episodes of
10 decompensation within a 12 month period. (AT 339.) Conversely, Dr. Modi noted that
11 plaintiff's "performance of [these mental functions] is totally precluded on a sustained
12 bases and would result in failure after even short durations ... from 5 to 15 minutes" and
13 that plaintiff had a "complete inability to function independently outside the area" of her
14 home. (AT 338-39.) Dr. Modi opined that plaintiff would be absent from work more than
15 four days per month due to her impairments and treatment. (AT 339-40.) Finally, Dr.
16 Modi stated that plaintiff had "chronic ... leg pains which have not been responding to
17 treatment well so far." (AT 340.)

18 On October 13, 2009, plaintiff visited Dr. Modi for an exam in preparation for
19 cataract surgery. (AT 324.) At the exam, plaintiff indicated that her rheumatoid arthritis
20 was worse since her last visit, but Dr. Modi noted that "the pain [was] alleviated with
21 narcotic pain meds." (Id.) Additionally, Dr. Modi noted that plaintiff's gait was slowed,
22 she had a decreased range of motion in her knees, and had pain with range of motion in
23 her ankles. (AT 325.) However, Dr. Modi also noted that plaintiff's muscle strength was
24 "5/5 in all major muscle groups" and plaintiff had "normal overall tone." (Id.) Dr. Modi
25 indicated that plaintiff's rheumatoid arthritis was "stable on current meds." (AT 326.) In
26 reviewing plaintiff's psychiatric symptoms, Dr. Modi noted that plaintiff was "positive for
27 depression." (AT 324.) Yet, elsewhere in the same report, Dr. Modi indicated that
28 plaintiff had "appropriate affect and demeanor [and a] normal speech pattern." (AT 326.)

1 On December 28, 2009, plaintiff presented to Dr. Modi complaining of leg pain,
2 cough, sneezing, insomnia, numbness, tingling sensation in the left hand, and prolonged
3 vaginal bleeding. (AT 330.) Dr. Modi noted that plaintiff’s chest was clear, prescribed
4 Flonase, and discontinued plaintiff’s Premphase prescription. (Id.) Dr. Modi’s other
5 notations for this visit are largely illegible.

6 On January 29, 2010, plaintiff presented to Dr. Modi with complaints of leg pain
7 (stating that her symptoms are worse since her last visit), generalized abdominal pain, and
8 a history of acquired hypothyroidism. (AT 381.) Dr. Modi’s notes from this visit again
9 indicate that plaintiff’s leg pain was “alleviated with narcotic pain meds.” (Id.) Dr. Modi
10 also noted that plaintiff had a history of major depression, psychosis, and schizophrenia,
11 had an “anxious” affect and demeanor, and displayed psychomotor agitation. (AT 381-
12 83.) Yet, upon reviewing plaintiff’s symptoms, Dr. Modi noted that plaintiff was
13 “[n]egative for anxiety, depression, and sleep disturbances,” and plaintiff had a “normal
14 speech pattern.” (Id.) At this examination, plaintiff’s gait was slowed and had a
15 decreased range of motion in her knees, experiencing pain. (AT 383.) Again, plaintiff’s
16 muscle strength was “5/5 in all major muscle groups” and she had “normal overall”
17 muscle tone. (Id.) For plaintiff’s leg pain, Dr. Modi recommended over-the-counter
18 Tylenol Arthritis, “initiation of an exercise program, smoking cessation, weight loss,
19 improvement in sleep hygiene, and treatment of depression,” and Dr. Modi refilled
20 plaintiff’s prescription of Nortriptyline, a tricyclic antidepressant. (Id.) Dr. Modi also
21 continued plaintiff on her other medications. (AT 383-84.)

22 On June 11, 2010, plaintiff presented to Dr. Modi with “hearing loss, heavy
23 periods and postmenopausal vaginal bleeding, and allergies and sore throat.” (AT 376.)
24 Additionally, Dr. Modi indicated that “medical problems to be addressed today include
25 hypothyroidism.” (Id.) Like previous visits, Dr. Modi noted that while plaintiff had a
26 slowed gait and some decreased and painful range of motion, her muscle strength was “5/5
27 in all major muscle groups” and she had “normal overall tone.” (AT 378.) With respect
28 to psychiatric issues, Dr. Modi’s record again indicates that plaintiff was “negative for

1 anxiety, depression, and sleep disturbances,” but that she had “an anxious demeanor ...
2 display[ed] psychomotor agitation,” and had a “normal speech pattern.” (Id.)

3 On September 3, 2010, Dr. Modi examined plaintiff again. (AT 372.) Plaintiff
4 presented “with a history of acquired hypothyroidism ... [with] associated symptoms
5 include[ing] arthralgias” and rheumatoid arthritis. (Id.) Dr. Modi noted that the
6 rheumatoid arthritis was alleviated with narcotic pain medicine, plaintiff’s speech pattern
7 was normal, and plaintiff was “negative for anxiety, depression, and sleep disturbances,”
8 despite also stating that plaintiff had an anxious demeanor and psychomotor agitation.
9 (AT 372, 374.) As with plaintiff’s other visits to Dr. Modi, she displayed a slowed gait, a
10 decreased and painful range of motion in her knees, yet had a muscle strength of “5/5 in
11 all major muscle groups [with] normal overall tone.” (AT 374.)

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13 b. The ALJ’s treatment of Dr. Modi’s opinion was supported by substantial
14 evidence in the record as a whole

15 In discussing Dr. Modi’s opinion, the ALJ gave little weight to the assessed GAF
16 scores “because they do not accurately reflect [plaintiff’s] overall level of functioning or
17 daily activities.” (AT 51.) Additionally, the ALJ stated that “even if the GAF scores
18 given accurately reflected [plaintiff’s] GAF at the time, the GAF scale does not have a
19 direct correlation to the severity requirements of the Social Security Administration’s
20 mental disorders listings.” (Id.)

21 As to Dr. Modi’s August 19, 2009 MIQ, the ALJ stated that she gave “this opinion
22 little weight as the severity is not supported by the medical records and it is not consistent
23 with other substantial evidence in the record such as the lack of treatment records from a
24 psychiatric hospitalization.”⁸ (AT 51.) The ALJ found that Dr. Modi’s MIQ indicated

25 ⁸ Plaintiff correctly points out that psychiatric hospitalization “is not required to establish that a
26 [plaintiff] has mental limitations or for a doctor’s opinion to be credited.” (ECF No. 13-1 at 16.)
27 However, the ALJ did not assert that lack of psychiatric hospitalization was dispositive as to
28 plaintiff’s mental limitations or Dr. Modi’s findings, but merely considered it as one factor in
evaluating Dr. Modi’s relatively severe opinion.

1 that plaintiff was responding well to treatment.⁹ Additionally, the ALJ also opined that
2 “[t]hese drastic difference[s] may be the possible result of sympathy for the patient or an
3 effort to avoid unnecessary tension with the patient after a demand for supporting material
4 has been made.” (Id.) As a whole, the ALJ’s treatment of Dr. Modi’s opinion is
5 supported by substantial evidence.

6 As the ALJ stated, Dr. Modi’s MIQ “is not supported by the medical records.”
7 (AT 51.) Dr. Modi’s records contradict themselves and are internally inconsistent at
8 numerous points, as demonstrated in the summary above. Moreover, Dr. Modi’s MIQ is
9 at times inconsistent with his own treatment records. For example, while Dr. Modi’s MIQ
10 indicated that plaintiff had “a poverty of content of speech” and “pressures of speech,”
11 (AT 337), Dr. Modi’s treatment records consistently note that plaintiff had “normal speech
12 pattern[s].” (AT 326, 374, 378, 383.) Likewise, Dr. Modi’s MIQ noted that plaintiff
13 suffered from a wide range of psychological problems (AT 337); yet, as detailed above,
14 Dr. Modi’s treatment records state that plaintiff had “appropriate affect and demeanor”
15 (AT 326) and was “negative for anxiety, depression, and sleep disturbances.” (AT 372,
16 377, 381.) To the extent that Dr. Modi’s treatment records also contain notations
17 indicating that plaintiff is “positive for depression” (AT 324), had an anxious demeanor,
18 or displayed psychomotor agitation (AT 374, 378, 383), these inconsistencies only
19 underscore the ambiguity and general unreliability of Dr. Modi’s medical records.

20 Dr. Modi’s MIQ also noted that plaintiff suffered from “chronic leg pain” which
21 was “not responding to treatment well so far.” (AT 340.) As the ALJ noted, Dr. Modi’s
22 medical records do not support this finding. (AT 51.) On no fewer than three occasions
23

24 ⁹ Plaintiff argues that the ALJ misstated this portion of Dr. Modi’s opinion. (ECF No. 13-1 at
25 15.) Dr. Modi indicated that plaintiff generally had a fair response to psychiatric drugs, but that
26 the pain in her legs were poorly controlled. (AT 336.) Even though it appears that the ALJ, in
27 noting a favorable response to treatment, was primarily referring to treatment of plaintiff’s mental
28 condition, the court agrees that the ALJ somewhat overstated Dr. Modi’s observation.
Nevertheless, as discussed in this order, substantial evidence, separate and apart from Dr. Modi’s
statements regarding plaintiff’s response to treatment, supports the ALJ’s decision to discount Dr.
Modi’s opinion.

1 did Dr. Modi note that pain medication alleviated plaintiff's leg pain. (AT 324, 372, 381.)
2 Additionally, after plaintiff complained of increased leg pain, Dr. Modi told plaintiff to
3 take Tylenol Arthritis as needed and recommended that plaintiff begin an exercise
4 program, stop smoking, lose weight, improve her "sleep hygiene," and treat her
5 depression. (AT 384.) Therefore, the ALJ permissibly found that Dr. Modi's MIQ was
6 not supported by Dr. Modi's medical records. (AT 51.)

7 Furthermore, the ALJ permissibly gave little weight to Dr. Modi's MIQ, because
8 the MIQ was inconsistent "with other substantial evidence in the record." (AT 51.)
9 Indeed, with respect to the MIQ's indications of poorly controlled leg pain, consultative
10 examining physician and internist Dr. Chen noted that plaintiff was "well developed and
11 nourished in no acute distress" and that plaintiff "walk[ed] without difficulty and [sat]
12 comfortably." (AT 290.) Likewise, the straight leg raising test Dr. Chen conducted was
13 negative and plaintiff had "5/5" motor strength "in the upper and lower extremities." (AT
14 291.) Dr. Chen concluded that plaintiff suffered from "no functional limitations." (AT
15 291.) The ALJ observed that Dr. Chen's findings were "consistent with the medical
16 record such as other strength tests showing five out of five strength." (AT 52 (citing AT
17 374).) Because Dr. Chen personally examined plaintiff and his opinion is based on
18 independent clinical findings, it constitutes substantial evidence on which the ALJ was
19 entitled to rely. Additionally, state agency physician Dr. Gilpeer, who has a specialty in
20 internal medicine, echoed Dr. Chen's findings, opining that plaintiff had no exertional
21 limitations. (AT 307.)

22 Moreover, the court notes that even if the ALJ were to accept Dr. Modi's findings with
23 respect to leg pain, plaintiff would not necessarily be disabled. Dr. Modi noted that plaintiff
24 could not sit, stand, or walk for more than two hours at a time. (AT 340.) As the Commissioner
25 has determined that normal work breaks occur at two-hour intervals, the sit/stand/walk limitations
26 that Dr. Modi found would not preclude plaintiff from working. See SSR 96-9P ("In order to
27 perform a full range of sedentary work, an individual must be able to remain in a seated position
28 for approximately 6 hours of an 8-hour workday, with a morning break, a lunch period, and an

1 afternoon break at approximately 2-hour intervals.”).

2 With respect to the psychological findings in Dr. Modi’s MIQ, the ALJ’s
3 determination that these findings were inconsistent “with other substantial evidence in the
4 record” is also well supported. (AT 51.) Plaintiff told consultative examiner Dr.
5 Chandler, a registered psychological assistant working under the supervision of
6 psychologist Dr. Roxanne Morse, that plaintiff was able to wash dishes, do laundry,
7 prepare simple meals, dress and groom herself, and go grocery shopping unattended, in
8 stark contrast to the far more restrictive limitations assessed by Dr. Modi. (AT 287, 338.)
9 Dr. Chandler stated that, “at present, [plaintiff’s] psychiatric symptoms appear to be
10 mostly controlled by medication.” (AT 288.) During the testing process, plaintiff
11 “engaged in many behaviors suggestive of decreased motivation and effort” and “appeared
12 to be deliberately trying to misrepresent her cognitive abilities,” suspicions that were
13 confirmed by the Test of Memory Malingering (“TOMM”) conducted by Dr. Chandler.
14 (AT 286-88.) The ALJ permissibly gave Dr. Chandler’s findings substantial weight
15 because they were “based on psychometric tests ... [and] Dr. Chandler conducted an in-
16 person examination and provided a thorough and detailed report.” (AT 50.) Furthermore,
17 unlike Dr. Modi, Drs. Chandler and Morse were mental health specialists. Additionally,
18 the state agency psychiatrist, Dr. Paxton, also found, based on his review of plaintiff’s
19 records, that plaintiff could “do simple level tasks and understand simple level
20 instructions,” while working in two-hour increments in an eight-hour day with occasional
21 public contact. (AT 360-62.)

22 Therefore, substantial evidence in the record as a whole supports the ALJ’s
23 decision to discount Dr. Modi’s opinion.

24 2. Whether the Commissioner erred in finding that plaintiff’s venous
25 insufficiency in her legs did not result in any physical limitations

26 In determining that plaintiff’s leg pain was non-severe, the ALJ stated:

27 The [plaintiff’s] motor strength was tested on two different
28 occasions and was five out of five in the extremities [citing AT 290-91, 374]. The [plaintiff] testified that she experiences fatigue due to hypothyroidism, yet there is little evidence in the record that

1 [plaintiff] requires naps or complains of fatigue... [Dr. Chen], noted
2 that [plaintiff] did not have any functional limitations on a medical
3 basis [citing AT 290-91]. On July 15, 2009, [Dr. Gilpeer,]...
4 concluded [plaintiff] had no exertional limitations [citing AT 306-
11]. Based on the foregoing, I find these alleged physical
5 impairments non-severe, as they do not produce significant
6 limitations in [plaintiff's] ability to perform basic work activities.

7 (AT 47.)

8 Plaintiff argues that, “[g]iven Dr. Thakur’s test results and Dr. Modi’s notations of
9 leg pain and treatment of her leg pain, the ALJ erred in finding that [plaintiff] had no
10 physical limitations.” (ECF No. 13-1 at 20.) For the reasons discussed above, the ALJ
11 permissibly discounted Dr. Modi’s opinion.

12 Dr. Thakur ruled out deep vein thrombosis, diagnosed plaintiff with venous
13 insufficiency (including an aneurism with “no obvious problems” at the time), and
14 referred plaintiff to a different medical provider, although there is no evidence in the
15 record that plaintiff ultimately consulted with that provider. (AT 216-17, 228.)

16 Importantly, despite Dr. Thakur’s diagnoses, Dr. Thakur’s records do not contain any
17 concrete functional limitations resulting from the diagnosed impairments that the ALJ
18 failed to consider.

19 Finally, as noted above, the ALJ reasonably relied on the opinions of consultative
20 examiner Dr. Chen and state agency physician Dr. Gilpeer, neither of which found that
21 plaintiff had any physical limitations.

22 3. Whether the Appeals Council abused its discretion in failing to remand the
23 case in light of Dr. Chellsen’s opinion

24 After the ALJ issued her decision, plaintiff submitted a report by Dr. Chellsen, a clinical
25 and forensic psychologist, to the Appeals Council (“AC”). (ECF Nos. 13-1 at 11, 13-2.) The AC
26 examined Dr. Chellsen’s medical evaluation but concluded that “this new information is about a
27 later time.” (AT 2.) “Therefore,” the AC stated, Dr. Chellsen’s report “does not affect the
28 decision about whether [plaintiff was] disabled beginning on or before June 22, 2011 [the date of
the ALJ’s decision].” (*Id.*) In the pending motion for summary judgment, plaintiff argues that
the AC “abused its discretion in failing to remand the case to the [ALJ] for further evaluation” in

1 light of Dr. Chellsen’s report. (ECF No. 13-1 at 20.)

2 As an initial matter, it is clear that Dr. Chellsen’s report is part of the record before the
3 court, because Dr. Chellsen’s report was presented to, and examined by, the AC. Brewes v.
4 Comm’r of Soc. Sec. Admin., 682 F.3d 1157, 1163 (9th Cir. 2012) (“[W]hen the Appeals Council
5 considers new evidence in deciding whether to review a decision of the ALJ, that evidence
6 becomes part of the administrative record.”). Although the AC ultimately determined that the
7 report did not relate to the relevant period, the AC nonetheless considered the report, and it
8 should have been included in the administrative transcript for purposes of judicial review.

9 Proceeding to the merits of plaintiff’s argument, it is well established that retrospective
10 opinions are less persuasive in the specialty of mental health. “The opinion of a psychiatrist who
11 examines the claimant after the expiration of his disability insured status, however, is entitled to
12 less weight than the opinion of a psychiatrist who completed a contemporaneous exam.” Macri v.
13 Chater, 93 F.3d 540, 545 (9th Cir. 1996); Vincent v. Heckler, 739 F.2d 1393, 1395 (9th Cir.
14 1984) (“After-the-fact psychiatric diagnoses are notoriously unreliable”); Weetman v. Sullivan,
15 877 F.2d 20, 23 (9th Cir.1989) (new medical report following adverse administrative decision
16 denying benefits carries little, if any, weight) (citing Key v. Heckler, 754 F.2d 1545, 1550 (9th
17 Cir. 1985)).

18 In addition to the inherently unreliable nature of retrospective mental health opinions,
19 there is significant support for the Commissioner’s assertion that Dr. Chellsen’s report relates to
20 plaintiff’s *present* condition and not to her condition during the relevant time period. For
21 instance, in a section titled “Capabilities and Limitations,” Dr. Chellsen states that:

22 [Plaintiff] *evidences* marked social, personal and occupational
23 limitations. It is doubtful that she would be capable of living
24 independently and *will likely* require supervision and assistance for
25 the foreseeable future. She *has* severe constrictions in her range of
26 activities and interests. Her social skills are essential nonfunctional
[sic] *at this point*... [Plaintiff] *appears* to be incapable to [sic]
tolerating or adapting to even simple part time work stressors and
routines. She *is* regarded as being incompetent to manage funds in
her own behalf.

27 (ECF No. 13-2 at 3 (emphasis added).) To be sure, portions of Dr. Chellsen’s report may be
28 retrospective, such as the onset of plaintiff’s mental health condition purportedly coinciding with

1 the death of her father. However, because Dr. Chellsen did not treat plaintiff prior to his
2 evaluation, his findings as to any onset dates are essentially based on plaintiff's subjective
3 reports.

4 Furthermore, even assuming that Dr. Chellsen's report relates to the relevant time period,
5 the court finds that Dr. Chellsen's report is not material and would not provide a basis for
6 changing the ALJ's decision. See Booz v. Sec'y of Health & Human Servs., 734 F.2d 1378,
7 1380-81 (9th Cir. 1984) (In ascertaining whether new evidence is material, the court must
8 "determine whether there is a reasonable possibility" that the new evidence "would have changed
9 the outcome of the present case."). As in Dr. Chandler's testing (AT 287-88), Dr. Chellsen noted
10 that plaintiff "put forth a minimal degree of effort during the testing portion of the evaluation."
11 (ECF No. 13-2 at 2.) Indeed, Dr. Chellsen acknowledged that plaintiff was "difficult to engage
12 ... in any of the testing that was attempted." (Id.) Moreover, Dr. Chellsen conceded that plaintiff
13 presented a "somewhat vague clinical picture." (Id.) Although Dr. Chellsen then concluded that
14 plaintiff suffers from severe mental impairments, it is notable that Dr. Chellsen, unlike Dr.
15 Chandler, did not conduct any testing for malingering.¹⁰ Thus, given Dr. Chellsen's significant
16 reliance on plaintiff's subjective statements (as translated by plaintiff's daughter), the court finds
17 it unlikely that Dr. Chellsen's report would have changed the ALJ's decision, even if the report
18 were found to relate to the relevant period.

19 V. CONCLUSION

20 For the foregoing reasons, the court finds that the ALJ's decision is free from prejudicial
21 error and supported by substantial evidence in the record as a whole. Accordingly, IT IS
22 HEREBY ORDERED that:

- 23 1. Plaintiff's motion for summary judgment (ECF No. 13) is DENIED.

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26 _____
27 ¹⁰ The ALJ also questioned plaintiff's credibility based on several inconsistencies between
28 plaintiff's statements at the hearing, in function reports, and to consultative examiners relating to
plaintiff's household chores, daily activities, and history of hospitalization. (See AT 51-53, 66-
68, 147, 286-87, 290, 305.)

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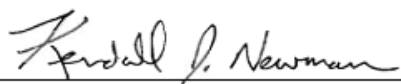
2. The Commissioner's cross-motion for summary judgment (ECF No. 14) is
GRANTED.

3. Judgment is entered for the Commissioner.

4. The Clerk of Court is directed to close this case and vacate all dates.

IT IS SO ORDERED.

Dated: December 18, 2013


KENDALL J. NEWMAN
UNITED STATES MAGISTRATE JUDGE