

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

IVAN TROFIMUK,  
Plaintiff,  
v.  
COMMISSIONER OF SOCIAL  
SECURITY,  
Defendant.

No. 2:12-cv-2482-KJN

ORDER

Plaintiff seeks judicial review of a final decision of the Commissioner of Social Security (“Commissioner”) denying plaintiff’s application for Supplemental Security Income (“SSI”) under Title XVI of the Social Security Act (“Act”).<sup>1</sup> In his motion for summary judgment, plaintiff principally contends that the Commissioner erred by finding that plaintiff was not disabled from May 29, 2009, the date plaintiff filed his application, through the date of the final administrative decision. (ECF No. 16.) The Commissioner filed an opposition to plaintiff’s motion and a cross-motion for summary judgment. (ECF No. 17.) Thereafter, plaintiff filed a reply brief. (ECF No. 18.)

///

---

<sup>1</sup> This action was initially referred to the undersigned pursuant to E.D. Cal. L.R. 302(c)(15), and both parties voluntarily consented to proceed before a United States Magistrate Judge for all purposes. (ECF Nos. 8, 10.)

1 For the reasons that follow, the court denies plaintiff's motion for summary judgment,  
2 grants the Commissioner's cross-motion for summary judgment, and enters judgment for the  
3 Commissioner.

4 I. BACKGROUND

5 Plaintiff was born on June 10, 1957, has a tenth grade education, and has no work  
6 history.<sup>2</sup> (Administrative Transcript ("AT") 31-32, 129, 136.) On May 29, 2009, plaintiff  
7 applied for SSI, alleging an onset date of March 1, 1995. (AT 105-13.) Plaintiff primarily  
8 complained of scoliosis and back pain that had resulted from a childhood back injury, as well as  
9 anxiety, kidney problems, and hip and leg pain. (AT 32-42, 136.) Plaintiff claimed that he  
10 "cannot do any physical activities," that his "whole body is twisted," and that he is in constant  
11 pain. (AT 136.) On July 29, 2009, the Commissioner determined that plaintiff was not disabled.  
12 (AT 48.) Upon plaintiff's request for reconsideration, the determination was affirmed on March  
13 30, 2010. (AT 61.) Thereafter, plaintiff requested a hearing before an administrative law judge  
14 ("ALJ"), which took place on October 12, 2010, and at which plaintiff (represented by counsel)  
15 testified. (AT 27-42.)

16 In a decision dated February 4, 2011, the ALJ determined that plaintiff had not been under  
17 a disability, as defined in the Act, from May 29, 2009, the date that his SSI application was filed,  
18 through the date of the ALJ's decision. (AT 11-18.) The ALJ's decision became the final  
19 decision of the Commissioner when the Appeals Council denied plaintiff's request for review on  
20 August 23, 2012. (AT 1.) Thereafter, plaintiff filed this action in federal district court on  
21 September 30, 2012, to obtain judicial review of the Commissioner's final decision. (ECF No. 1.)

22 II. ISSUES PRESENTED

23 Plaintiff raises the following three issues: (1) whether the ALJ improperly addressed  
24 plaintiff's mental impairments; (2) whether the ALJ improperly declined to apply a prior  
25 favorable disability determination; and (3) whether the ALJ erred in assessing plaintiff's residual

---

26 <sup>2</sup> Because the parties are familiar with the factual background of this case, including plaintiff's  
27 medical and mental health history, the court does not exhaustively relate those facts in this order.  
28 The facts related to plaintiff's impairments and treatment will be addressed insofar as they are  
relevant to the issues presented by the parties' respective motions.

1 functional capacity (“RFC”).

2 III. LEGAL STANDARD

3 The court reviews the Commissioner’s decision to determine whether (1) it is based on  
4 proper legal standards pursuant to 42 U.S.C. § 405(g), and (2) substantial evidence in the record  
5 as a whole supports it. Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). Substantial  
6 evidence is more than a mere scintilla, but less than a preponderance. Connett v. Barnhart, 340  
7 F.3d 871, 873 (9th Cir. 2003) (citation omitted). It means “such relevant evidence as a reasonable  
8 mind might accept as adequate to support a conclusion.” Orn v. Astrue, 495 F.3d 625, 630 (9th  
9 Cir. 2007) (quoting Burch v. Barnhart, 400 F.3d 676, 679 (9th Cir. 2005)). “The ALJ is  
10 responsible for determining credibility, resolving conflicts in medical testimony, and resolving  
11 ambiguities.” Edlund v. Massanari, 253 F.3d 1152, 1156 (9th Cir. 2001) (citation omitted). “The  
12 court will uphold the ALJ’s conclusion when the evidence is susceptible to more than one rational  
13 interpretation.” Tommasetti v. Astrue, 533 F.3d 1035, 1038 (9th Cir. 2008).

14 IV. DISCUSSION

15 A. Summary of the ALJ’s Findings

16 The ALJ evaluated plaintiff’s entitlement to SSI pursuant to the Commissioner’s standard  
17 five-step analytical framework.<sup>3</sup> At the first step, the ALJ concluded that plaintiff had not

18 <sup>3</sup> Disability Insurance Benefits are paid to disabled persons who have contributed to the Social  
19 Security program. 42 U.S.C. §§ 401 et seq. Supplemental Security Income is paid to disabled  
20 persons with low income. 42 U.S.C. §§ 1382 et seq. Both provisions define disability, in part, as  
21 an “inability to engage in any substantial gainful activity” due to “a medically determinable  
22 physical or mental impairment. . . .” 42 U.S.C. §§ 423(d)(1)(a) & 1382c(a)(3)(A). A parallel  
23 five-step sequential evaluation governs eligibility for benefits under both programs. See 20  
24 C.F.R. §§ 404.1520, 404.1571-76, 416.920 & 416.971-76; Bowen v. Yuckert, 482 U.S. 137, 140-  
25 42 (1987). The following summarizes the sequential evaluation:

26 Step one: Is the claimant engaging in substantial gainful activity? If so, the  
27 claimant is found not disabled. If not, proceed to step two.

28 Step two: Does the claimant have a “severe” impairment? If so, proceed to step  
three. If not, then a finding of not disabled is appropriate.

Step three: Does the claimant’s impairment or combination of impairments meet or  
equal an impairment listed in 20 C.F.R., Pt. 404, Subpt. P, App. 1? If so, the  
claimant is automatically determined disabled. If not, proceed to step four.

1 engaged in substantial gainful activity since May 29, 2009, the date plaintiff applied for SSI. (AT  
2 13.) At step two, the ALJ determined that plaintiff had the following severe impairments:  
3 “thoracic scoliosis and a history of thoracic strain.” (Id.) However, at step three, the ALJ  
4 determined that plaintiff did not have an impairment or combination of impairments that meet or  
5 medically equal an impairment listed in 20 C.F.R. Part 404, Subpart P, Appendix 1. (AT 14.)

6 Before proceeding to step four, the ALJ assessed that plaintiff had the RFC “to perform  
7 the full range of medium work as defined in 20 C.F.R. 416.967(c).” (Id.) At step four, the ALJ  
8 found that plaintiff had no past relevant work experience. (AT 17.) Finally, at step five, the ALJ  
9 determined that, considering plaintiff’s age, education, work experience, and RFC, there existed  
10 jobs in significant numbers in the national economy that plaintiff could perform. (Id.)  
11 Accordingly, the ALJ concluded that plaintiff had not been under a disability as defined in the  
12 Act from May 29, 2009, through the date of the ALJ’s decision.

13 B. Plaintiff’s Substantive Challenges to the Commissioner’s Determinations

14 1. Whether the ALJ Improperly Addressed Plaintiff’s Mental Impairments

15 Plaintiff makes two arguments regarding the ALJ’s determinations concerning plaintiff’s  
16 mental impairments. First, plaintiff argues that the ALJ improperly determined that plaintiff’s  
17 mental impairments were non-severe at step two. In finding plaintiff’s mental impairments to be  
18 non-severe, the ALJ noted that plaintiff “indicated that medication controls [his] anxiety and  
19 depression related symptoms” and that plaintiff “has received scant treatment for mental health  
20 issues.” (AT 13.) The ALJ also noted that plaintiff’s “mental status examination was

---

21  
22 Step four: Is the claimant capable of performing his past relevant work? If so, the  
claimant is not disabled. If not, proceed to step five.

23  
24 Step five: Does the claimant have the residual functional capacity to perform any  
other work? If so, the claimant is not disabled. If not, the claimant is disabled.

25 Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995).

26 The claimant bears the burden of proof in the first four steps of the sequential evaluation  
27 process. Bowen, 482 U.S. at 146 n.5. The Commissioner bears the burden if the sequential  
28 evaluation process proceeds to step five. Id.

1 unremarkable” and that “his treating physician did not report depression and anxiety in a  
2 submitted medical assessment form.” (Id.)

3 Plaintiff contends that the fact that he was prescribed Zoloft, Paxil, Klonopin, and  
4 Wellbutrin, and complained to his doctors about anxiety, insomnia, and depression shows that his  
5 mental afflictions were not trivial or readily alleviated. However, “[i]mpairments that can be  
6 controlled effectively with medication are not disabling for the purpose of considering eligibility  
7 for SSI benefits.” Warre v. Comm’r of Soc. Sec., 439 F.3d 1001, 1006 (9th Cir. 2006). The ALJ  
8 took into account the fact that plaintiff was taking medications for these mental impairments and  
9 properly determined that the medical records and plaintiff’s own statements regarding these  
10 impairments indicated that they were effectively controlled. The record shows that the ALJ’s  
11 reasoning and overall determination was based on substantial evidence. (See AT 201-05 (noting  
12 only physical health problems); 213 (noting plaintiff’s allegations regarding his impairments,  
13 none of which are mental in nature); 216 (making no note in the section regarding whether  
14 plaintiff has any emotional or mental impairments). As the ALJ noted, even plaintiff’s treating  
15 physician, who gave the most severe assessment of plaintiff’s ability to work, did not note that  
16 plaintiff had any mental impairments that affected his ability to work. (See AT 216.)

17 Plaintiff further asserts that the fact that plaintiff testified during his hearing with the ALJ  
18 that “sometimes the medication kind[] of kills those feelings and then it’s coming back again,”  
19 shows that the ALJ’s reasoning that plaintiff “indicated that medication controls” his mental  
20 impairments is unsupported by the record. However, the rest of the record reveals that the ALJ’s  
21 reasoning on this point was supported by substantial evidence. Prior to his hearing with the ALJ,  
22 plaintiff stated that he was not filing his SSI claim on the basis of anxiety or depression and that  
23 his medications controlled those conditions. (AT 147, 201.) Furthermore, even during the  
24 hearing plaintiff stated that his medications help control these conditions and did not mention that  
25 these conditions affected his ability to work. (AT 37, 40.) Moreover, the ALJ gave additional  
26 reasons for why she determined plaintiff’s mental impairments to be non-severe that, for the  
27 reasons stated above, were based on substantial evidence from the record. Accordingly,  
28 plaintiff’s argument that the ALJ erred in not finding plaintiff’s alleged mental impairments to be

1 “severe” at step two of the analysis is without merit.

2 Second, plaintiff argues that, regardless of whether the ALJ properly determined  
3 plaintiff’s medical impairments to be non-severe, the ALJ’s failure to account for plaintiff’s  
4 mental impairments in the RFC assessment cannot be harmless error because “the decision  
5 doesn’t tell us what the effect of these mental impairments is, so we don’t know whether they  
6 necessitated vocational input [at step five].” (ECF No. 16 at 6.) As plaintiff points out in his  
7 reply briefing, the Commissioner does not address this particular argument in her opposition  
8 brief.

9 The regulations provide, “We will consider all of your medically determinable  
10 impairments of which we are aware, including your medically determinable impairments that are  
11 not ‘severe’ . . . when we assess your residual functional capacity.” 20 C.F.R. § 416.945(a)(2).  
12 Here, the ALJ concluded at step two that plaintiff had the medically determinable mental  
13 impairments of anxiety and depression and also concluded that these impairments were non-  
14 severe. (AT 13-14.) However, the ALJ did not allude to these two impairments at any point  
15 within her discussion regarding plaintiff’s RFC. Nevertheless, contrary to plaintiff’s argument,  
16 the ALJ’s failure to include the above mental limitations in her RFC assessment was harmless  
17 because the Ninth Circuit Court of Appeals has already held that moderate mental limitations do  
18 not even require vocational expert testimony. Hoopai v. Astrue, 499 F.3d 1071, 1077 (9th Cir.  
19 2007). In Hoopai, a medical source determined that the claimant was moderately limited in “his  
20 ability to maintain attention and concentration for extended periods; his ability to perform  
21 activities within a schedule, maintain regular attendance, and be punctual with customary  
22 tolerance; and his ability to complete a normal workday and workweek without interruption from  
23 psychologically-based symptoms and to perform at a consistent pace without an unreasonable  
24 number and length of rest periods.” Id. After the ALJ utilized the grids at step five to determine  
25 that the claimant was not disabled, plaintiff contended on appeal that the ALJ was required to  
26 seek vocational expert testimony regarding the limitations assessed. Id. at 1075. The Ninth  
27 Circuit Court of Appeals rejected this argument, holding that these moderate limitations were not  
28 sufficiently severe to prohibit the ALJ from relying on the grids without the assistance of a

1 vocational expert. Id. at 1077.

2 Here, the medical record shows that plaintiff's anxiety and depression were far less  
3 limiting on plaintiff's ability to work than the mental impairments suffered by the claimant in  
4 Hoopai. As stated above, plaintiff's medical records and own statements indicate that plaintiff's  
5 mental impairments were not severe enough to impact plaintiff's ability to do work beyond the  
6 exertional limitation. (See, e.g., AT 37, 40, 147, 201-05, 216.) At no point in the record is it  
7 indicated that plaintiff's ability to perform workplace functions of any kind were affected by his  
8 anxiety and depression. Because substantial evidence supports the ALJ's conclusion that  
9 plaintiff's anxiety and depression were not sufficiently severe non-exertional limitations that  
10 prohibited the ALJ's reliance on the grids without the assistance of a vocational expert, the ALJ's  
11 error in failing to discuss plaintiff's mental impairments when she assessed plaintiff's RFC was a  
12 harmless one.

13 2. Whether the ALJ Improperly Declined to Apply the Findings from a Prior  
14 Favorable Disability Determination

15 Plaintiff next contends that the ALJ erred by declining to adopt the findings of a prior  
16 disability determination that had been favorable to plaintiff. In rejecting plaintiff's argument that  
17 the prior favorable determination should be adopted, the ALJ stated:

18 At the hearing, the claimant's representative argued that a prior  
19 favorable determination should be adopted and that the claimant  
20 should be reviewed for medical improvement. The claimant's  
21 benefits were previously terminated because he had excess  
22 resources, and, as a result, was not eligible for [SSI]. A prior  
23 determination cannot be adopted if the claimant's [SSI] benefits  
24 have been terminated. See POMS DI 11011.001.

22 (AT 11.) Plaintiff argues that principles of res judicata made certain findings from the earlier  
23 favorable decision binding on the ALJ, and that the ALJ's failure to consider those findings was  
24 in error. The Commissioner counters that res judicata does not apply because the prior favorable  
25 determination was terminated, thus prohibiting the ALJ from adopting the prior decision under  
26 the rule set out in the Social Security Administration's Program Operations Manual System

27 ////

28 ////

1 (“POMS”)<sup>4</sup> DI 11011.001.<sup>5</sup> Plaintiff correctly points out in his reply briefing, however, that  
2 POMS DI 11011.001 addresses collateral estoppel, a different issue from the res judicata  
3 argument plaintiff asserts here. Nevertheless, for the reasons stated below, plaintiff’s argument  
4 that res judicata bound the ALJ to accept the findings from the prior determination lacks merit.

5 The Act directs that “[t]he findings and decision of the Commissioner of Social Security  
6 after a hearing shall be binding upon all individuals who were parties to such hearing.” 42 U.S.C.  
7 § 405(h); see 20 C.F.R. §§ 404.957(c)(1), 416.1457(c)(1) (stating that res judicata applies where  
8 the Commissioner has made a previous final decision based “on the same facts and on the same  
9 issue or issues”). “For example, prior findings about an applicant’s RFC, education, and work  
10 experience are entitled to some preclusive effect as long as the adjudicator does not consider new  
11 and material evidence on the issue.” Nursement v. Astrue, 477 F. App’x 453, 454 (9th Cir. 2012)  
12 (citing Chavez v. Bowen, 844 F.2d 691, 694 (9th Cir. 1988)); Stubbs-Danielson v. Astrue, 539  
13 F.3d 1169, 1173 (9th Cir. 2008) (citing Chavez, 844 F.2d at 694) (“[A] previous ALJ’s findings  
14 concerning residual functional capacity, education, and work experience are entitled to some res  
15 judicata consideration and such findings cannot be reconsidered by a subsequent judge absent  
16 new information not presented to the first judge.”). “Medical evaluations conducted after a prior

---

17  
18 <sup>4</sup> Although the POMS is not a product of formal rulemaking, the courts may treat it with  
19 deference to the degree that it is persuasive. See Washington State Dep’t of Social and Health  
20 Servs. v. Guardianship Estate of Keffeler, 537 U.S. 371, 385-86 (2003); Newton v. Comm’r of  
21 Soc. Sec., 2009 WL 250603 at \*1, n.2 (E.D. Cal. Feb. 2, 2009) (finding the POMS definition for a  
22 particular term to be the controlling definition).

23 <sup>5</sup> POMS DI 11011.001 states, in pertinent part:

24 Based on the rules of Collateral Estoppel, a prior favorable determination or  
25 decision made by SSA or the court must be adopted for the same period on the  
26 new claim unless the prior favorable determination can be reopened under the  
27 rules of administrative finality.

28 EXCEPTION: For disability claims, the prior favorable medical determination  
cannot be adopted if . . . the title XVI record is currently in terminated status.

POMS DI 11011.001 (2014), available at <http://policy.ssa.gov/poms.nsf/lnx/0411011001> (as  
visited February 21, 2014).



1 adjudication necessarily constitute new and material evidence.” Id. (citing Stubbs-Danielson v.  
2 Astrue, 539 F.3d 1169, 1172-73 (9th Cir. 2008)).

3 Plaintiff argues that the holding in Chavez that principles of res judicata make a first  
4 judge’s determination regarding a claimant’s RFC binding on a subsequent determination should  
5 be applied to this case. However, as the Ninth Circuit Court of Appeals explained in Stubbs-  
6 Danielson, “[i]n Chavez, [the court] observed that principles of res judicata apply to  
7 administrative decisions regarding disability and impose an obligation on the claimant, in  
8 instances where a prior ALJ has made a finding of non-disability, to come forward with evidence  
9 of ‘changed circumstances’ in order to overcome a presumption of continuing non-disability.”  
10 539 F.3d at 1173. The court in Chavez did not address the situation presented by this case and  
11 Stubbs-Danielson where there is a previous favorable disability determination that was terminated  
12 prior to the challenged determination of non-disability. See Stubbs-Danielson, 539 F.3d at 1173  
13 (“[Claimant] has cited no authority extending the principles of Chavez, which applied preclusive  
14 effect to a prior finding of non-disability, to the present context, an attempt to apply that same  
15 presumption to a prior finding of disability.”). In Stubbs-Danielson, the court declined to require  
16 an ALJ to give preclusive effect to the findings of a prior favorable disability determination that  
17 had been terminated for non-medical reasons when the ALJ made her determination based  
18 entirely on medical evaluations conducted after the terminated disability determination because  
19 “[t]hese evaluations necessarily presented new and material information not presented to the first  
20 ALJ.” 593 F.3d at 1173.

21 All of the medical evaluations considered by the ALJ in making her determination in the  
22 present case were conducted *after* the termination of the prior favorable determination.  
23 Therefore, the ALJ based her determination entirely on new and material evidence and was not  
24 required to give the findings from the prior adjudication preclusive effect.

25 Plaintiff also argues that, “[e]ven if Stubbs-Danielson’s gravamen is accepted,” the ALJ  
26 erred by not considering the medical opinions and other evidence presented during the prior  
27 adjudication because plaintiff’s “scoliosis happens to be a longstanding impairment unlikely to  
28 improve with time.” (Pl.’s Mot for Summ. J. at 6.) However, plaintiff fails to cite to any

1 authority to support this proposition and the Ninth Circuit Court of Appeals has previously  
2 declined to accept similar arguments. See Nursement, 477 F. App'x at 455 (declining to accept  
3 the claimant's argument that the ALJ erred by not considering an evaluation giving the claimant a  
4 low IQ score that had been presented during a previous administrative adjudication when the  
5 claimant asserted that this evidence showed that his mental capacity for work could not improve).  
6 Accordingly, the ALJ did not err in declining to give the prior disability determination's findings  
7 preclusive effect.

### 8 3. Whether the ALJ Erred in Assessing Plaintiff's RFC

9 Plaintiff makes two arguments for why the ALJ erred in assessing plaintiff's RFC. First,  
10 he argues that the ALJ failed to provide an independent function-by-function evaluation stating  
11 plaintiff's limitations. Second, plaintiff argues that the ALJ failed to properly weigh the medical  
12 evidence.

#### 13 a. Whether the ALJ Failed to Properly Assess Plaintiff's RFC on a 14 Function-by-Function Basis

15 An ALJ's RFC assessment must "first identify the individual's functional limitations or  
16 restrictions and assess his or her work-related abilities on a function-by-function basis . . . . Only  
17 after that may RFC be expressed in terms of the exertional levels of work, sedentary, light,  
18 medium, heavy, and very heavy." Social Security Ruling ("SSR") 96-8p.<sup>6</sup> The reason for this  
19 requirement is to ensure that, at step four of the analysis, the ALJ properly determines whether  
20 the claimant is capable of still performing his or her past work as he or she actually performed it.  
21 Id. The actual functional requirements of a claimant's prior job might not mirror the functional  
22 requirements stated under the relevant category of the Dictionary of Occupational Titles  
23 ("DOT"). For example, the claimant's prior job may have required the claimant to perform  
24 certain functions at a more strenuous level of exertion than what the DOT listing requires for

---

25 <sup>6</sup> "The Secretary issues Social Security Rulings to clarify the Secretary's regulations and policy."  
26 Bunnell v. Sullivan, 947 F.2d 341, 346 n.3 (9th Cir. 1991). While SSRs do not have the force of  
27 law, they are binding on ALJs and courts will "defer to [SSRs] unless they are plainly erroneous  
28 or inconsistent with the Act or regulations." Quang Van Han v. Bowen, 882 F.2d 1453, 1457 (9th  
Cir. 1989); Holohan v. Massanari, 246 F.3d 1195, 1202 n.1 (9th Cir. 2001) (citing Bunnell, 947  
F.2d at 346 n.3).

1 those particular functions.

2 Here, the ALJ did not explicitly discuss plaintiff's RFC on a function-by-function basis.  
3 Instead, the ALJ stated that plaintiff had the RFC "to perform the full range of medium work as  
4 defined in 20 CFR 416.967(c)."<sup>7</sup> While the ALJ did not explicitly lay out plaintiff's limitations,  
5 her citation to 20 CFR 416.967(c), which does state RFC on a function-by-function basis, was  
6 functionally equivalent to explaining plaintiff's limitations on a function-by-function basis.  
7 Furthermore, any error the ALJ made in stating plaintiff's RFC in these terms was harmless error.  
8 The ALJ had no need to determine whether the plaintiff was capable of performing his past work  
9 as he actually performed it because plaintiff had no work history. See SSR 96-8p. Accordingly,  
10 the main reason for SSR 96-8p's function-by-function requirement was not present in this case.  
11 See id. Therefore, plaintiff's argument is not well taken.

12 b. Whether the ALJ Failed to Properly Weigh the Medical Evidence

13 Plaintiff next argues that the ALJ erred in giving only limited weight to the opinion of Dr.  
14 Rafanov, plaintiff's treating physician, while assigning great weight to the opinions of Dr. Siciarz,  
15 plaintiff's examining physician, and Dr. Chan and Dr. Tambellini, two non-examining physicians  
16 who reviewed plaintiff's medical records.

17 The weight given to medical opinions depends in part on whether they are proffered by  
18 treating, examining, or non-examining professionals. Holohan v. Massanari, 246 F.3d 1195,  
19 1201-02 (9th Cir. 2001); Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1995). Ordinarily, more  
20 weight is given to the opinion of a treating professional, who has a greater opportunity to know  
21 and observe the patient as an individual. Id.; Smolen v. Chater, 80 F.3d 1273, 1285 (9th Cir.  
22 1996).

---

23  
24 <sup>7</sup> 20 CFR 416.967(c) states:

25 Medium work. Medium work involves lifting no more than 50 pounds at a time  
26 with frequent lifting or carrying of objects weighing up to 25 pounds. If someone  
27 can do medium work, we determine that he or she can also do sedentary and light  
work.

28 Id.

1 To evaluate whether an ALJ properly rejected a medical opinion, in addition to  
2 considering its source, the court considers whether (1) contradictory opinions are in the record;  
3 and (2) clinical findings support the opinions. An ALJ may reject an uncontradicted opinion of a  
4 treating or examining medical professional only for “clear and convincing” reasons. Lester, 81  
5 F.3d at 830-31. In contrast, a contradicted opinion of a treating or examining professional may be  
6 rejected for “specific and legitimate” reasons. Lester, 81 F.3d at 830. While a treating  
7 professional’s opinion generally is accorded superior weight, if it is contradicted by a supported  
8 examining professional’s opinion (supported by different independent clinical findings), the ALJ  
9 may resolve the conflict. Andrews v. Shalala, 53 F.3d 1035, 1041 (9th Cir. 1995) (citing  
10 Magallanes v. Bowen, 881 F.2d 747, 751 (9th Cir. 1989)). The regulations require the ALJ to  
11 weigh the contradicted treating physician opinion, Edlund v. Massanari, 253 F.3d 1152, 1157 (9th  
12 Cir. 2001), except that the ALJ in any event need not give it any weight if it is conclusory and  
13 supported by minimal clinical findings. Meanel v. Apfel, 172 F.3d 1111, 1114 (9th Cir. 1999)  
14 (treating physician’s conclusory, minimally supported opinion rejected); see also Magallanes, 881  
15 F.2d at 751. The opinion of a non-examining professional, without other evidence, is insufficient  
16 to reject the opinion of a treating or examining professional. Lester, 81 F.3d at 831.

17 Dr. Rafanov examined plaintiff on April 9, 2010. Dr. Rafanov diagnosed plaintiff with  
18 severe thoraco-lumbar scoliosis and thoracic lumbar strain with an onset date of 1967. (AT 215.)  
19 Dr. Rafanov also found plaintiff’s physical impairments to be chronic in nature. (AT 217.) He  
20 opined that during an eight-hour work day, plaintiff could: walk for two to four hours total and  
21 for less than one hour without interruption, stand for one to two hours total and for less than one  
22 hour without interruption, and sit for four to six hours total and one to two hours without  
23 interruption. (Id.) He further found that plaintiff could frequently carry objects less than five  
24 pounds, occasionally carry objects between five and ten pounds, and never carry objects over  
25 twenty pounds. (AT 216.) He also opined that plaintiff’s physical impairments partially  
26 restricted him in climbing stairs and ladders, restricted him in his ability to bend, and restricted  
27 his ability to sit for a prolonged period of time, making him incapable of performing at least the  
28 full range of sedentary work. (Id.) Finally, Dr. Rafanov opined that plaintiff could not work five

1 days a week for eight hours a day due to the back pain caused by his impairments. (Id.)

2 The ALJ gave the following reasons for assigning limited weight to Dr. Rafanov's  
3 opinion:

4 Dr. Rafanov's statements are at odds with physical examinations  
5 and the claimant's reported activities. Dr. Rafanov also notes that  
6 these limitations have been present since 1967 but there is no  
7 indication Dr. Rafanov has treated the claimant for such a long  
8 duration. Since the opinion is without substantial support from the  
9 other evidence of record, the undersigned has given only limited  
10 weight to Dr. Rafanov's statements.

11 (AT 16-17.) Plaintiff asserts that the ALJ's three reasons for assigning limited weight to this  
12 opinion are insufficient because they are not based on substantial evidence in the record. For the  
13 reasons stated below, plaintiff's argument is without merit.

14 As the ALJ stated, Dr. Rafanov's statements concerning plaintiff's RFC "are at odds with  
15 [the] other physical examinations" in the record. (AT 16.) In particular, Dr. Rafanov's opinion is  
16 contradicted by the opinions of Dr. Siciarz, Dr. Tambellini, and Dr. Chan.

17 Dr. Siciarz examined plaintiff on July 9, 2009. During this examination, Dr. Siciarz  
18 observed that plaintiff's movements were normal and that plaintiff did not need to use an assistive  
19 device for ambulation, could sit comfortably, and was able to stand up from sitting and supine  
20 positions without any difficulty. (AT 202-03.) Dr. Siciarz noted that plaintiff was sixty-four  
21 inches in height and weighed 160 pounds. (AT 202.) He further noted that plaintiff had  
22 thoracolumbar scoliosis and a deformity in his mid-chest wall, but that plaintiff had normal  
23 respiration. (AT 203.) He also noted that plaintiff had right hand grip strength of 35/35/35  
24 pounds and left hand grip strength of 40/40/45 pounds. (AT 202.) Dr. Siciarz opined that  
25 plaintiff could push, pull, lift, and carry fifty pounds occasionally and twenty-five pounds  
26 frequently, could stand and walk six hours of an eight hour day, could sit and climb without  
27 restriction, and could frequently engage in postural activities such as crouching, bending, and  
28 kneeling. (AT 204.)

Dr. Tambellini was a consulting physician who analyzed plaintiff's medical records on  
July 21, 2009. He opined that plaintiff could occasionally lift and carry fifty pounds, could  
frequently lift and carry twenty-five pounds, could stand or walk for about six hours in an eight-

1 hour workday, and could sit for about six hours in an eight-hour workday. (AT 207.) He also  
2 found that plaintiff had no postural, manipulative, visual, communicative, or environmental  
3 limitations. (AT 208-09.) After reviewing plaintiff's records, Dr. Tambellini agreed with the  
4 RFC assessment made by Dr. Siciarz. (AT 210.)

5 Dr. Chan reviewed plaintiff's medical records on March 25, 2010, after plaintiff filed an  
6 application for reconsideration of his case and after plaintiff was examined by Dr. Rafanov. Dr.  
7 Chan noted the findings of Dr. Siciarz, Dr. Tambellini, and Dr. Rafanov. After reviewing  
8 plaintiff's examination records, Dr. Chan determined that there had not been a significant material  
9 change to plaintiff's physical condition since Dr. Siciarz's examination and concurred with Dr.  
10 Siciarz's initial assessment that plaintiff had a medium-range RFC. (AT 213.)

11 The fact that Dr. Siciarz conducted an independent examination of plaintiff and found  
12 plaintiff to be less physically limited than the contradictory opinion of Dr. Rafanov was, by itself,  
13 substantial evidence sufficient to support the ALJ's accordance of "limited weight" to Dr.  
14 Rafanov's opinion. See Andrews, 53 F.3d at 1041 (citing Magallanes, 881 F.2d at 751).  
15 ("[W]here the opinion of Plaintiff's treating physician is contradicted, and the opinion of a  
16 nontreating source is based on independent clinical findings that differ from those of the treating  
17 physician, the opinion of the nontreating physician may itself be substantial evidence; it is solely  
18 the province of the ALJ to resolve the conflict."). Moreover, the ALJ's decision to give limited  
19 weight to Dr. Rafanov's opinion was further bolstered by the consultative opinions of Dr.  
20 Tambellini and Dr. Chan, which were in accordance with Dr. Siciarz's opinion. (See AT 201-  
21 14); Thomas v. Barnhart, 278 F.3d 947, 957 (9th Cir. 2002) ("The opinions of non-treating or  
22 non-examining physicians may also serve as substantial evidence when the opinions are  
23 consistent with independent clinical findings or other evidence in the record."). In particular, Dr.  
24 Chan concurred with Dr. Siciarz's opinion even after taking Dr. Rafanov's contrary opinion into  
25 account. (See AT 213.) The ALJ was entitled to rely on these doctors' opinions as a reason for  
26 assigning a reduced weight to Dr. Rafanov's opinion.

27 Furthermore, the other evidence in the record, including plaintiff's own testimony, is  
28 more consistent with the opinions of Dr. Siciarz, Dr. Tambellini, and Dr. Chan than it is with Dr.

1 Rafanov’s opinion. See 20 C.F.R. § 416.927(c)(4) (“Generally, the more consistent an opinion is  
2 with the record as a whole, the more weight we will give to that opinion.”). For instance, during  
3 the hearing, plaintiff testified that he could possibly walk up to two miles, even though he had  
4 never tried to do so, took his daughters to school nearly every other day, and was able to go out  
5 with his family to shop for groceries and other household items. (AT 38-39.) In addition,  
6 plaintiff testified that the pain caused by his physical impairment was a “five to six” on a ten-  
7 point scale when he was not using medication and “maybe [a] two” when he was on medication  
8 (AT 35), indicating that plaintiff’s physical impairments were not as debilitating as Dr. Rafanov’s  
9 assessment made them out to be.

10 For the above reasons, substantial evidence from the record supported the ALJ’s decision  
11 to assign limited weight to Dr. Rafanov’s opinion.<sup>8</sup> Accordingly, plaintiff’s argument that the  
12 ALJ erred in weighing the medical evidence as she did is without merit.

13 V. CONCLUSION

14 For the foregoing reasons, the court finds that the ALJ’s decision was free from  
15 prejudicial error and supported by substantial evidence in the record as a whole. Accordingly, IT  
16 IS HEREBY ORDERED that:

- 17 1. Plaintiff’s motion for summary judgment (ECF No. 16) is DENIED.
- 18 2. The Commissioner’s cross-motion for summary judgment (ECF No. 17) is  
19 GRANTED.
- 20 3. Judgment is entered for the Commissioner.

21 ///

22 ///

23 ///

---

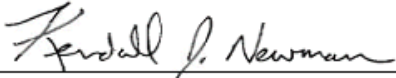
24 <sup>8</sup> The ALJ also discounted Dr. Rafanov’s opinion because Dr. Rafanov found that plaintiff’s  
25 physical limitations began in 1967 even though there was no evidence the Dr. Rafanov had a  
26 treatment relationship plaintiff that far back. (AT 16.) Plaintiff claims that this was an improper  
27 reason for assigning limited weight to Dr. Rafanov’s opinion. However, because the ALJ’s other  
28 reasons for assigning limited weight to Dr. Rafanov’s opinion were based on substantial evidence  
from the record, and, thus, sufficiently supported the ALJ’s determination, the court need not  
address plaintiff’s additional contention.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

4. The Clerk of Court is directed to close this case and vacate all dates.

IT IS SO ORDERED.

Dated: February 26, 2014

  
KENDALL J. NEWMAN  
UNITED STATES MAGISTRATE JUDGE