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UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

MAURICE JOHNSON,  
Plaintiff,  
v.  
TOM FELKER, et al.,  
Defendants.

No. 2:12-cv-02719 GEB KJN (PC)

ORDER

Plaintiff is a state prisoner proceeding without counsel. Plaintiff seeks relief pursuant to 42 U.S.C. § 1983, and is proceeding in forma pauperis. This proceeding was referred to this court pursuant to 28 U.S.C. § 636(b)(1) and Local Rule 302.

On November 5, 2012, plaintiff initiated this action. ECF No. 1. Plaintiff’s original complaint was dismissed with leave to amend. ECF No. 8. Plaintiff’s first amended complaint is now before the court.

**I. Screening Requirement**

The court is required to screen complaints brought by prisoners seeking relief against a governmental entity or officer or employee of a governmental entity. 28 U.S.C. § 1915A(a). The court must dismiss a complaint or portion thereof if the prisoner has raised claims that are legally “frivolous or malicious,” that fail to state a claim upon which relief may be granted, or that seek monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915A(b)(1), (2).

1 A claim is legally frivolous when it lacks an arguable basis either in law or in fact.  
2 Neitzke v. Williams, 490 U.S. 319, 325 (1989); Franklin v. Murphy, 745 F.2d 1221, 1227-28 (9th  
3 Cir. 1984). The court may, therefore, dismiss a claim as frivolous where it is based on an  
4 indisputably meritless legal theory or where the factual contentions are clearly baseless. Neitzke,  
5 490 U.S. at 327. The critical inquiry is whether a constitutional claim, however inartfully  
6 pleaded, has an arguable legal and factual basis. See Jackson v. Arizona, 885 F.2d 639, 640 (9th  
7 Cir. 1989); Franklin, 745 F.2d at 1227.

8 A complaint, or portion thereof, should only be dismissed for failure to state a claim upon  
9 which relief may be granted if it appears beyond doubt that plaintiff can prove no set of facts in  
10 support of the claim or claims that would entitle him to relief. Hishon v. King & Spalding, 467  
11 U.S. 69, 73 (1984) (citing Conley v. Gibson, 355 U.S. 41, 45-46 (1957)); Palmer v. Roosevelt  
12 Lake Log Owners Ass'n, 651 F.2d 1289, 1294 (9th Cir. 1981). In reviewing a complaint under  
13 this standard, the court must accept as true the allegations of the complaint in question, Hospital  
14 Bldg. Co. v. Rex Hosp. Trustees, 425 U.S. 738, 740 (1976), construe the pleading in the light  
15 most favorable to the plaintiff, and resolve all doubts in the plaintiff's favor, Jenkins v.  
16 McKeithen, 395 U.S. 411, 421 (1969).

## 17 **II. Plaintiff's First Amended Complaint**

18 In his first amended complaint, filed on May 6, 2013, plaintiff names thirty-eight  
19 defendants: Tom Felker, Matthew Cate, Mike McDonald, M. Wright, T. Perez, P. Cochrane, D.  
20 Griffith, R. Rath, D. Spangle, B. Ingwerson, J. Lewis, J. Miller, M. Beutler, D. Phang, B.  
21 Ramesy, L. Alexander, R. Anderson, C. Aston, B. Cook, S. Boone, J. Fannon, N. Guzman, L.  
22 Hall, G. Harnden, M. Lindsey, S. Look, C. Mayo, D. McBride, W. McCart, J. McMoran, M.  
23 Morris, D. Rainwater, C. Walker, B. Wheeler, T. Wheeler, T. Young, M. Dangler, and D.  
24 Jackson. Pl.'s First Am. Compl. ("FAC") (ECF No. 16) ¶¶ 5-42.

25 To the extent the court can construe the allegations plaintiff sets forth in his first amended  
26 complaint, they will each be addressed in turn below.

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1           **A.     Class Action**

2           In his first amended complaint plaintiff indicates he is bringing this action on behalf of a  
3 class. FAC ¶ 1. Plaintiff, however, is a non-lawyer proceeding without counsel. It is well  
4 established that a layperson cannot ordinarily represent the interests of a class. See McShane v.  
5 United States, 366 F.2d 286 (9th Cir. 1966). This rule becomes almost absolute when, as here,  
6 the putative class representative is incarcerated and proceeding pro se. Oxendine v. Williams,  
7 509 F.2d 1405, 1407 (4th Cir. 1975). In direct terms, plaintiff cannot “fairly and adequately  
8 protect the interests of the class,” as required by Rule 23(a)(4) of the Federal Rules of Civil  
9 Procedure. See Martin v. Middendorf, 420 F. Supp. 779 (D.D.C. 1976). This action, therefore,  
10 will not be construed as a class action and instead will be construed as an individual civil suit  
11 brought by plaintiff. Plaintiff should not include any such claims in any future amended  
12 complaint.

13           **B.     Supervisory Liability**

14           Plaintiff alleges defendants Felker and Cate failed to “instruct, supervise, control, and/or  
15 discipline all named Defendants . . . in the performance of their duties to refrain from falsifying  
16 reports, conspiring to violate prisoner rights, retaliating against prisoners, neglecting to follow  
17 proper CDCR policy, failing to conduct lawful investigations of prisoners complaints, otherwise  
18 depriving persons of their constitutional, statutory and department privileges, rights and  
19 immunities.” FAC ¶¶ 109, 113. Plaintiff further alleges defendants Cate, Felker, McDonald,  
20 Wright, Cochrane, Griffith, Ingwerson and Lewis violated his Eight Amendment right by failing  
21 to “adequately supervise the correctional officers subordinate to them.” Id. ¶ 122.

22           As set forth in this court’s prior screening order, to the extent plaintiff is attempting to  
23 assert a Section 1983 claim against the named supervisory defendants, plaintiff is advised that the  
24 Civil Rights Act under which this action was filed provides as follows:

25                   Every person who, under color of [state law] . . . subjects, or causes  
26                   to be subjected, any citizen of the United States . . . to the  
27                   deprivation of any rights, privileges, or immunities secured by the  
28                   Constitution . . . shall be liable to the party injured in an action at  
29                   law, suit in equity, or other proper proceeding for redress.

42 U.S.C. § 1983. The statute requires that there be an actual connection or link between the

1 actions of the defendants and the deprivation alleged to have been suffered by plaintiff. See  
2 Monell v. Department of Social Servs., 436 U.S. 658 (1978); Rizzo v. Goode, 423 U.S. 362  
3 (1976). “A person ‘subjects’ another to the deprivation of a constitutional right, within the  
4 meaning of § 1983, if he does an affirmative act, participates in another’s affirmative acts or  
5 omits to perform an act which he is legally required to do that causes the deprivation of which  
6 complaint is made.” Johnson v. Duffy, 588 F.2d 740, 743 (9th Cir. 1978).

7 Moreover, supervisory personnel are generally not liable under § 1983 for the actions of  
8 their employees under a theory of *respondeat superior* and, therefore, when a named defendant  
9 holds a supervisory position, the causal link between him and the claimed constitutional  
10 violation must be specifically alleged. See Fayle v. Stapley, 607 F.2d 858, 862 (9th Cir. 1979);  
11 Mosher v. Saalfeld, 589 F.2d 438, 441 (9th Cir. 1978), cert. denied, 442 U.S. 941 (1979). Vague  
12 and conclusory allegations concerning the involvement of official personnel in civil rights  
13 violations are not sufficient. See Ivey v. Board of Regents, 673 F.2d 266, 268 (9th Cir. 1982).  
14 Here, as with plaintiff’s original complaint, plaintiff has failed to establish a causal link between  
15 the named supervisory defendants and his alleged constitutional violations. Plaintiff should not  
16 include any such claims in any future amended complaint.

### 17 **C. Eighth Amendment Claims**

#### 18 **1. Conditions of Confinement**

19 Plaintiff alleges defendants Cate, Felker, McDonald, Wright, Cochrane, Griffith,  
20 Ingwerson and Lewis were aware of a “population crisis” in the state prison system. FAC ¶¶ 44,  
21 47. According to plaintiff, defendant Cate “subjected over 10,000 prisoners, including Plaintiff,  
22 to conditions of confinement posing a substantial risk to their health and safety.” FAC ¶ 49.  
23 Plaintiff further alleges that “Defendants, Cate, Felker, McDonald, Wright, Cochrane, Griffith,  
24 Ingwerson and Lewis enacted constitutionally-flawed policies, practices, or customs at [High  
25 Desert State Prison] of maintaining overcrowded conditions” that resulted in plaintiff suffering  
26 from “racial and class-based discrimination.” FAC ¶ 51. Finally, plaintiff alleges that these  
27 defendants’ policies – such as “severe overcrowding,” housing prisoners in gymnasiums,  
28 “returning prisoners back onto the yard who have previously been involved in an altercation/riot,”

1 “inadequate weapon control,” and “severe understaffing” – and their failure to remedy the  
2 conditions of confinement, have “deprive[d] Plaintiff of his Constitutional right to personal  
3 safety, violating Plaintiff’s rights under the Eight Amendment.” FAC ¶¶ 120-21, 135-36, 140.

4 Allegations of overcrowding alone are insufficient to state a claim under the Eighth  
5 Amendment. Rhodes v. Chapman, 452 U.S. 337, 348 (1981); Balla v. Idaho State Bd. of Corr.,  
6 869 F.2d 461, 471 (9th Cir. 1989); Akao v. Shimoda, 832, F.2d 119, 120 (9th Cir. 1987) (per  
7 curiam) (citing Hoptowit v. Ray, 682 F.2d 1237, 1249 (9th Cir. 1982)). Rather, it must give rise  
8 to some condition which objectively can be said to deprive prisoners of the minimal civilized  
9 measure of life’s necessities. Wilson v. Seiter, 501 U.S. 294, 298 (1991); Chapman, 452 U.S. at  
10 347. Where crowding causes an increase in violence or reduces the provision of other  
11 constitutionally required services, or reaches a level where the institution is no longer fit for  
12 human habitation, however, the prisoner may be able to state a claim. Balla, 869 F.2d at 471.

13 Here, notwithstanding plaintiff’s alleged injury of “racial and class-based discrimination,”  
14 FAC ¶ 51, plaintiff fails to allege specific injuries he has suffered due to the alleged  
15 overcrowding. Thus, plaintiff’s conclusory allegation that the institutional policies of defendants  
16 Cate, Felker, McDonald, Wright, Cochrane, Griffith, Ingwerson and Lewis violate his Eight  
17 Amendment rights fails to state a cognizable claim. However, in an abundance of caution,  
18 plaintiff will be given leave to amend his first amended complaint. Plaintiff must allege with  
19 specificity facts that demonstrate a violation of his constitutional rights. Furthermore, plaintiff  
20 must identify the individual defendants in each paragraph of his amended complaint,<sup>1</sup> and link  
21 each named defendant to any act or failure to act that caused him to be harmed. See Hansen v.  
22 Black, 885 F.2d 642, 646 (9th Cir. 1989); Johnson, 588 F.2d at 743-44.

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26 <sup>1</sup> The court notes that plaintiff fails to identify defendants by name in many paragraphs of the first  
27 amended complaint. See, e.g., FAC ¶ 64 (“Defendants, utilizing the DMS . . . proceeded to  
28 release the building for scheduled dayroom and RDO . . . worker yard.”). Plaintiff has named  
thirty-eight defendants in his first amended complaint. The court will not undertake the tedious  
task of determining which defendant(s) plaintiff intends to name in each of these paragraphs. As  
a result, many of plaintiff’s allegations are vague and difficult to decipher.

1                                   **2.       Failure to Protect**

2               With regard to plaintiff’s failure to protect claim, plaintiff alleges as follows. On July 28,  
3 2007, plaintiff and another inmate were told by defendants Beutler and Miller to leave their  
4 assigned housing facility to see defendant Ingwerson. FAC ¶ 63. Defendant Ingwerson then told  
5 plaintiff and another inmate that he needed their “help in consolidating bed moves.” FAC ¶ 66.  
6 Defendant Ingwerson directed plaintiff to go to the prison yard despite plaintiff not being  
7 permitted yard access at that time. FAC ¶¶ 68-69. Defendant Ingwerson then stated to plaintiff,  
8 “I caught wind that something is going down today. Nothing is going to happen on my yard  
9 today, is it!?” FAC ¶ 70. According to plaintiff, “[t]he manner and tone used by [defendant]  
10 Ingwerson indicated that he, in fact, was completely aware of a possible disorder occurring on the  
11 yard and failed to take the minimal necessary steps to prevent its occurrence.” *Id.* Plaintiff  
12 replied that he had “no idea,” and defendant Ingwerson “then smiled, shook his head, smirked,  
13 turned and walked inside the program office.” FAC ¶ 71. Approximately five minutes later,  
14 African American prisoners, including plaintiff, were attacked by prisoners with weapons. FAC ¶  
15 72. As a result of the attack, “correctional officers, armed with chemical agents and expandable  
16 batons, on their own and/or through orders, admittedly ran and watched behind the safety of  
17 closed doors and locked fences, placed their backs on the wall, and retreated back into building  
18 housing units.” *Id.* Plaintiff alleges that during the attack defendants Rath, Spangle, Ingwerson,  
19 Lewis, Miller, Beutler, Phang, Ramsey, Alexander, Anderson, Aston, Cook, Boone, Fannon,  
20 Guzman, Hall, Harnden, Lindsey, Look, Mayo, McBride, McCart, McMoran, Morris, Rainwater,  
21 Walker, Wheeler B., Wheeler T., and Young failed to protect him by “watching as plaintiff was  
22 being attacked with weapons.” FAC ¶¶ 73, 133.

23               The United States Supreme Court has determined that cruel and unusual punishment  
24 involves more than negligence or lack of due care for a prisoner’s interests or safety. Whitley v.  
25 Albers, 475 U.S. 312, 319 (1986). Specifically, “it is obduracy and wantonness, not inadvertence  
26 or error in good faith, that characterize the conduct prohibited by the Cruel and Unusual  
27 Punishment Clause, whether that conduct occurs in connection with establishing conditions of  
28 confinement, supplying medical needs, or restoring official control over a tumultuous cellblock.”

1 Id. As explained in this court’s previous order dismissing plaintiff’s original complaint,

2 the Eighth Amendment’s prohibition on cruel and unusual  
3 punishment imposes on prison officials, among other things, a duty  
4 to “take reasonable measures to guarantee the safety of inmates.”  
5 See Farmer v. Brennan, 511 U.S. 825, 832 (1991). To properly  
6 allege an Eighth Amendment claim for failure to protect an inmate  
7 from violence, the inmate must assert that he was incarcerated  
8 under conditions posing a “substantial risk of serious harm,” and  
9 that a prison official displayed “deliberate indifference” to that risk.  
10 See id. at 834. A prison official displays deliberate indifference to  
11 inmate-on-inmate violence when he is “both aware of facts from  
12 which the inference could be drawn that a substantial risk of serious  
13 harm exists, and he must also draw the inference.” Id. at 837.

9 ECF No. 8 at 4.

10 Here, as noted in this court’s previous order, plaintiff has sufficiently alleged a failure to  
11 protect claim against defendant Ingwerson. See FAC ¶ 70 (“The manner and tone used by Sgt.  
12 Ingwerson indicated that he, in fact, was completely aware of a possible disorder occurring on the  
13 yard and failed to take the minimal necessary steps to prevent its occurrence.”); see also ECF No.  
14 8 at n.1. Plaintiff’s claim that correctional officers failed to protect him by watching the attack  
15 from “behind the safety of closed doors and locked fences” may sufficiently allege a failure to  
16 protect claim against the following defendants: Rath, Spangle, Ingwerson, Lewis, Miller, Beutler,  
17 Phang, Ramsey, Alexander, Anderson, Aston, Cook, Boone, Fannon, Guzman, Hall, Harnden,  
18 Lindsey, Look, Mayo, McBride, McCart, McMoran, Morris, Rainwater, Walker, Wheeler B.,  
19 Wheeler T., and Young. See FAC ¶¶ 73, 133. However, plaintiff does not include any factual  
20 basis as to how he knows such defendants watched the attack behind closed doors and locked  
21 fences – especially in light of the sheer number of defendants named by plaintiff. Plaintiff is  
22 advised to reallege the allegations against some or all of these defendants in an amended  
23 complaint, if plaintiff can sufficiently allege a factual basis for his allegation as to each defendant  
24 that he or she watched the attack from a safe location.

25 However, to the extent plaintiff seeks to allege supervisory personnel failed to protect him  
26 during the attack, see e.g., FAC ¶ 132, plaintiff is again informed of the following principles as  
27 stated in this court’s previous order:

28 ////

1 supervisory personnel are generally not liable under § 1983 for the  
2 actions of their employees under a theory of respondeat superior  
3 and, therefore, when a named defendant holds a supervisory  
4 position, the causal link between him and the claimed constitutional  
5 violation must be specifically alleged. See Fayle v. Stapley, 607  
6 F.2d 858, 862 (9th Cir. 1979); Mosher v. Saalfeld, 589 F.2d 438,  
7 441 (9th Cir. 1978).

8 ECF No. 8 at 4. Plaintiff has failed to state a cognizable Eighth Amendment claim against  
9 supervisory personnel defendants. Plaintiff should not include any such claims in any future  
10 amended complaint.

11 **D. Fourteenth Amendment Due Process Claims**

12 **1. Grievance Process**

13 Plaintiff alleges that defendants Felker, McDonald, Wright, Perez, Dangler and Jackson  
14 violated his constitutional rights by failing to properly process his grievances which prevent his  
15 access to the courts. FAC ¶¶ 1, 87, 89, 92, 102, 108, 112, 115, 146.

16 To the extent plaintiff seeks to state a due process claim predicated on these defendants’  
17 alleged failure to process grievances filed by plaintiff, plaintiff is informed that prisoners do not  
18 have a “separate constitutional entitlement to a specific prison grievance procedure.”<sup>2</sup> Ramirez v.  
19 Galaza, 334 F.3d 850, 860 (9th Cir. 2003) (citing Mann v. Adams, 855 F.2d 639, 640 (9th Cir.  
20 1988)). Even the non-existence of, or the failure of prison officials to properly implement, an  
21 administrative appeals process within the prison system does not raise constitutional concerns.  
22 Mann, 855 F.2d at 640; see also Buckley v. Barlow, 997 F.2d 494, 495 (8th Cir. 1993); Flick v.  
23 Alba, 932 F.2d 728 (8th Cir. 1991); Azeez v. DeRobertis, 568 F.Supp. 8, 10 (N.D. Ill. 1982) (“[A  
24 prison] grievance procedure is a procedural right only, it does not confer any substantive right  
25 upon the inmates. Hence, it does not give rise to a protected liberty interest requiring the  
26 procedural protections envisioned by the fourteenth amendment”). Specifically, a failure to

27 <sup>2</sup> To the extent plaintiff seeks to bring this action based upon grievances filed by his family  
28 members, plaintiff lacks standing. The rights protected by the Constitution are personal rights  
and only the person subject to the violation has standing to bring suit. See Lujan v. Defenders of  
Wildlife, 504 U.S. 555, 560-61 & n.1 (1992) (holding that an “injury in fact” “must affect the  
plaintiff in a personal and individual way”). If plaintiff chooses to file a second amended  
complaint, this claim should not be included.



1 process a grievance does not state a constitutional violation. Buckley, supra. State regulations  
2 give rise to a liberty interest protected by the Due Process Clause of the federal constitution only  
3 if those regulations pertain to “freedom from restraint” that “imposes atypical and significant  
4 hardship on the inmate in relation to the ordinary incidents of prison life.” Sandin v. Conner, 515  
5 U.S. 472 (1995).

6 Plaintiff has failed to state a cognizable Fourteenth Amendment claim based on the  
7 processing of his grievances. Plaintiff should not include any such claims in any future amended  
8 complaint.

## 9 2. Fabricated Rules Violation Report and Disciplinary Hearing

10 Plaintiff alleges that defendants McDonald, Wright, Ingwerson, Lewis, Alexander, and  
11 Lindsey violated his constitutional rights by preparing a fraudulent Rules Violation Report. FAC  
12 ¶¶ 110, 144. Plaintiff also alleges that defendant Griffith and P. Statti, an unnamed defendant,  
13 violated his constitutional rights by denying him requested evidence and the right to present  
14 witnesses during a disciplinary hearing.<sup>3</sup> FAC ¶¶ 91, 95, 142.

15 Prisoners have no constitutionally guaranteed right to be free from false accusations of  
16 misconduct, so the mere falsification of a report does not give rise to a claim under § 1983. See  
17 Sprouse v. Babcock, 870 F.2d 450, 452 (8th Cir. 1989); Freeman v. Rideout, 808 F.2d 949, 952  
18 (2nd Cir. 1986). As long as a prisoner is afforded procedural due process in the disciplinary  
19 hearing, allegations of a fabricated charge generally fail to state a claim under section 1983.  
20 Hanrahan v. Lane, 747 F.2d 1137, 1139-40 (7th Cir. 1984) (“The protections against this arbitrary  
21 action, however, are the procedural due process requirements as set forth in Wolff v. McDonnell[],  
22 418 U.S. 539, 558 (1974)]. Before a prisoner can be sanctioned, such as the plaintiff in this case  
23 was sanctioned, the prison officials must provide those procedural requirements outlined in Wolff  
24 v. McDonnell: advance written notice of violation, written statement of fact-finding, the right to  
25 present witnesses and present evidence where it would not be unduly hazardous to institutional  
26 safety.”). An exception exists when the fabrication of charges infringed on the inmate’s

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27  
28 <sup>3</sup> To the extent plaintiff seeks to name additional defendants, the court is unable to determine  
which defendants plaintiff intended.

1 substantive constitutional rights, such as when false charges are made in retaliation for an  
2 inmate's exercise of a constitutionally protected rights. See Sprouse, 870 F.2d at 452 (holding  
3 that the filing of false disciplinary charges in retaliation for a grievance filed by an inmate is  
4 actionable under section 1983).

5 Here, plaintiff does not allege that the false disciplinary report was issued because of  
6 plaintiff's protected conduct. Instead, plaintiff alleges the false disciplinary report was issued "to  
7 cover up and justify constitutionally-flawed discriminatory policies and practices of ingrained  
8 racism, staged gladiator fights and set ups of African-American prisoners." FAC ¶ 144.  
9 However, plaintiff does allege that he was denied procedural due process protections during his  
10 disciplinary hearing.

11 With regard to plaintiff's disciplinary hearing, plaintiff alleges that defendant Griffith  
12 denied him requested evidence and the right to present witnesses during his February 12, 2008  
13 disciplinary hearing. FAC ¶¶ 91, 142.<sup>4</sup> According to plaintiff, his first rules violation report was  
14 "reissued and reheard for due process violations." FAC ¶ 92. Plaintiff alleges P. Statti, an  
15 unnamed defendant, also denied him requested evidenced and the right to present witnesses  
16 during the adjudication of his second rules violation report on May 9, 2008. FAC ¶¶ 95, 142.  
17 Plaintiff further alleges that P. Statti relied on the report used in his first disciplinary hearing  
18 during the May 9, 2008 adjudication in violation of his due process rights.<sup>5</sup> FAC ¶¶ 95, 143.

19 Plaintiff provided copies of the February 12, 2008 and May 9, 2008 rules violation report  
20 hearings with his amended complaint. See FAC at 38-41, 53-57. With regard to the witnesses  
21 requested by plaintiff during the February 12, 2008 disciplinary hearing, the report states:

22 Inmate JOHNSON was given an opportunity to request the  
23 presence of witnesses, at this hearing; at the time he was given his

24 <sup>4</sup> The court notes that plaintiff included two paragraphs identified with the number 142. This  
section refers to the second paragraph 142.

25 <sup>5</sup> Plaintiff also alleges P. Statti denied him an "investigative employee/staff assistant." FAC ¶ 95.  
26 The court notes that plaintiff provided a copy of the rules violation report with his amended  
27 complaint. In the report, plaintiff marked the "waived by inmate" box in the staff assistant  
28 section. Plaintiff signed his name in this section, and dated it April 20, 2008, and later May 1,  
2008. FAC, Ex. Q. Given plaintiff's waiver, plaintiff cannot state a due process claim for failing  
to provide him with assistance when he declined this option at least eight days prior to the  
disciplinary hearing.

1 copy of the COC-115-A. Inmate JOHNSON requested the presence  
2 of the following individuals as witnesses at this hearing.

- 3 1. Correctional Sergeant Ingwerson.
- 4 2. Correctional Officer Buetler
- 5 3. Zuniga, V-91 067
- 6 4. Brown, 0-72906
- 7 5. Hawkins, E-23776
- 8 6. Thompson, 0-44119
- 9 7. Thompson, T-98039

10 . . . .  
11 The SHO made numerous attempts to contact both Sergeant  
12 Ingwerson and Officer Buetler by telephone at their residence. No  
13 contact was made with either staff member. Therefore the SHO has  
14 denied these staff members as witnesses per CCR Title 15 Section  
15 3315 (e)(1) (C) the witnesses were unavailable.

16 The SHO has denied Inmate Zuniga as a witness to this hearing per  
17 CCR Title 15 Section 3315(e)(1)(A) the appearance of this witness  
18 would endanger the witness.

19 The SHO has denied Inmates Brown, Hawkins, Thompson and  
20 Thompson as witnesses to this hearing per CCR Title 15 Section  
21 3315(e)(1)(8) the SHO has determined that these witnesses would  
22 provide no additional information.

23 FAC, Ex. O. At the May 9, 2008 disciplinary hearing, plaintiff's requested witnesses were  
24 addressed as follows:

25 Inmate JOHNSON was given an opportunity to request the  
26 presence of witnesses at this hearing at the time he was given his  
27 copy of the CDC 115-A. The CDC 115-A shows that inmate  
28 JOHNSON wanted "numerous" witnesses for this hearing. When  
this SHO asked for clarification, inmate JOHNSON stated that he  
wanted the same witnesses that were questioned in the original I.E.  
report. This SHO stated that all the requested inmate witnesses'  
statements were included in the current I.E. report, and their  
presence at this hearing would not add further to this proceeding.

This SHO did have the reporting employee, Officer Alexander,  
present at this hearing. However, inmate JOHNSON stated that he  
did not have any questions to ask of Officer Alexander, and did not  
want Officer Alexander called as a witness for this hearing.

24 FAC, Ex. Q.

25 Here, plaintiff states a potentially cognizable claim for relief against defendant Griffith for  
26 his allegedly being denied the right to present witnesses and evidence. If plaintiff chooses to  
27 amend his complaint, plaintiff is advised to reallege the allegations against defendant Griffith in  
28 an amended complaint. Further, plaintiff should include P. Statti as a named defendant if he

1 seeks to include the allegations regarding his involvement with the second rules violation report  
2 hearing.

#### 3 **4. Access to the Courts**

4 Plaintiff alleges that defendants Felker, McDonald, Wright and Perez have a policy of  
5 only permitting priority library users access to the law library during periods of lockdown or  
6 modified program status. FAC ¶¶ 105-06, 114. Plaintiff alleges this limited access is “hindering  
7 [his] efforts to properly file this complaint” because he “has been denied the minimal two hours  
8 per calendar week of requested physical law library access.” Id. As a result, plaintiff has been  
9 unable to “file, plead, and research non[-]frivolous Constitutional claim [sic]” which has resulted  
10 in the dismissal of his original complaint with leave to amend. Id. at ¶ 114.

11 “It is now established beyond doubt that prisoners have a constitutional right of access to  
12 the courts.” Bounds v. Smith, 430 U.S. 817, 821 (1977); see also Ching v. Lewis, 895 F.2d 608,  
13 609 (9th Cir. 1990). This right “requires prison authorities to assist inmates in the preparation  
14 and filing of meaningful legal papers by providing prisoners with adequate law libraries or  
15 adequate assistance from persons trained in the law.” Bounds, 430 U.S. at 828. However,  
16 prisoners do not have a “freestanding right” to access a law library or legal assistance. Lewis v.  
17 Casey, 518 U.S. 343, 351 (1996). The accessibility or adequacy of a law library is of  
18 constitutional concern only when it thwarts a prisoner from exercising his right to access the  
19 courts for the purpose of seeking redress for “claimed violations of fundamental constitutional  
20 rights.” Id. (quoting Bounds, 430 U.S. at 825). In order to state a denial of access claim under  
21 the Fourteenth Amendment, a prisoner must show that he suffered an “actual injury” as a result of  
22 the defendants’ actions by explaining how the challenged officials’ acts or omissions hindered  
23 plaintiff’s efforts to pursue a nonfrivolous legal claim. Lewis, 518 U.S. at 351-55. Actual injury  
24 may be shown if the alleged shortcomings “hindered his efforts to pursue a legal claim,” such as  
25 having his complaint dismissed for “for failure to satisfy some technical requirement” or if he  
26 “suffered arguably actionable harm that he wished to bring before the courts, but was so stymied  
27 by inadequacies of the law library that he was unable even to file a complaint.” Id. at 351. In  
28 other words, under Lewis, prison officials violate this constitutional right to access the courts if,

1 by their acts, they prevent an inmate from bringing, or caused an inmate to lose, an actionable  
2 claim. Id. at 356.

3 Here, while plaintiff has alleged that his efforts have been hindered, he fails to allege that,  
4 for example, he has been unable to timely file his federal complaint or to present his claims to this  
5 court. Therefore, plaintiff has failed to allege sufficient facts to support his right of access to the  
6 courts claim.

7 **E. Fourteenth Amendment Equal Protection Claim**

8 Plaintiff alleges defendants McDonald and Wright violated his rights by placing a  
9 fraudulent report in his file “[w]hile not doing the same to Hispanic prisoners.” FAC ¶ 110.  
10 Plaintiff further alleges that defendant Ramsey “target[ed]” unarmed African American prisoners  
11 during the July 28, 2007 assault “while failing to take the same measures with armed Hispanic  
12 prisoners” in violation of his Fourteenth Amendment rights. FAC ¶ 145.

13 The Equal Protection Clause “is essentially a direction that all persons similarly situated  
14 be treated alike.” City of Cleburne, Tex. v. Cleburne Living Center, 473 U.S. 432, 439 (1985).  
15 An equal protection claim may be established by showing that the defendant intentionally  
16 discriminated against the plaintiff based on the plaintiff’s membership in a protected class, Lee v.  
17 City of Los Angeles, 250 F.3d 668, 686 (2001); Barren v. Harrington, 152 F.3d 1193, 1194  
18 (1998), or that similarly situated individuals were intentionally treated differently without a  
19 rational relationship to a legitimate state purpose, Thornton v. City of St. Helens, 425 F.3d 1158,  
20 1167 (2005); Village of Willowbrook v. Olech, 528 U.S. 562, 564 (2000).

21 Here, plaintiff’s conclusory allegations of racial profiling and targeting of African American  
22 inmates are insufficient to state a plausible equal protection claim. Ashcroft v. Iqbal, 556 U.S.  
23 662, 677-81 (2009). Plaintiff should not include any such claims in any future amended  
24 complaint.

25 **F. Conspiracy**

26 Plaintiff alleges that defendants Rath, Spangle, Ingwerson, Lewis, Miller, Beutler, Phang,  
27 Ramesy, Alexander, Anderson, Aston, Cook, Boone, Fannon, Guzman, Hall, Harnden, Lindsey,  
28 Look, Mayo, McBride, McCart, McMoran, Morris, Rainwater, Walker, Wheeler, Wheeler and

1 Young conspired to violate his constitutional rights by “implement[ing] and wilfully [sic]  
2 participat[ing] in a code of silence, each knowingly falsifying a legal document to cover up and  
3 justify constitutionally-flawed discriminatory policies and practices, of ingrained racism, staged  
4 gladiator fights and set ups of African-American prisoners.” FAC ¶¶ 82-83, 144.

5 A claim for conspiracy under § 1983 requires proof of “ ‘an agreement or meeting of the  
6 minds to violate constitutional rights,’” Franklin v. Fox, 312 F.3d 423, 441 (9th Cir. 2001)  
7 (quoting United Steel Workers of Am. v. Phelps Dodge Corp., 865 F.2d 1539, 1540-41 (9th Cir.  
8 1989) (citation omitted)), and “ ‘an actual deprivation of constitutional rights,’” Hart v. Parks,  
9 450 F.3d 1059, 1071 (9th Cir. 2006) (quoting Woodrum v. Woodward County, Okla., 866 F.2d  
10 1121, 1126 (9th Cir. 1989)). While it is not necessary to prove each participant in a conspiracy  
11 know the exact parameters of the plan, they must at least share a general conspiratorial objective.  
12 Woodrum, 866 F.2d at 1126; Fonda v. Gray, 707 F.2d 435, 438 (9th Cir. 1983); Franklin, 312  
13 F.3d at 441 (each participant must at least share the common objective of the conspiracy)  
14 (quoting United Steel Workers, 865 F.2d at 1541). Vague and conclusory allegations with no  
15 supporting factual averments are insufficient to support a claim under § 1983. Woodrum, 866  
16 F.2d at 1126; Aldabe v. Aldabe, 616 F.2d 1089, 1090 (9th Cir. 1980); Lockry v. Kayfetz, 587  
17 F.Supp. 631, 639 (N.D. Cal. 1984) (allegations of conspiracy must be supported by material facts,  
18 not merely conclusory statements).

19 Here, the first amended complaint is devoid of any factual allegations that demonstrate an  
20 agreement or meeting of the minds between these defendants to violate plaintiff’s rights, and a  
21 violation of his rights. Thus, plaintiff’s allegations fail to state a claim that the named defendants  
22 conspired to violate his rights. Plaintiff should not include any such claims in any future  
23 amended complaint.

### 24 **III. Conclusion**

25 Notwithstanding plaintiff’s failure to protect and due process claims discussed above, the  
26 court finds the remaining allegations in plaintiff’s first amended complaint so vague and  
27 conclusory that it is unable to determine whether the current action is frivolous or fails to state a  
28 claim for relief. The court has determined that the first amended complaint does not contain a

1 short and plain statement as required by Fed. R. Civ. P. 8(a)(2). Although the Federal Rules  
2 adopt a flexible pleading policy, a complaint must give fair notice and state the elements of the  
3 claim plainly and succinctly. Jones v. Cmty. Redev. Agency, 733 F.2d 646, 649 (9th Cir. 1984).  
4 Plaintiff must allege with at least some degree of particularity overt acts which defendants  
5 engaged in that support plaintiff's claim. Id. Because plaintiff has failed to comply with the  
6 requirements of Fed. R. Civ. P. 8(a)(2), the first amended complaint must be dismissed.

7 If plaintiff chooses to file a second amended complaint, plaintiff must demonstrate how  
8 the conditions complained of have resulted in a deprivation of plaintiff's constitutional rights.  
9 See Ellis v. Cassidy, 625 F.2d 227 (9th Cir. 1980). Also, the second amended complaint must  
10 allege in specific terms how each named defendant is involved. There can be no liability under  
11 42 U.S.C. § 1983 unless there is some affirmative link or connection between a defendant's  
12 actions and the claimed deprivation. Rizzo, 423 U.S. 362; May v. Enomoto, 633 F.2d 164, 167  
13 (9th Cir. 1980); Johnson, 588 F.2d at 743. Furthermore, vague and conclusory allegations of  
14 official participation in civil rights violations are not sufficient. Ivey, 673 F.2d at 268.

15 In addition, plaintiff is informed that the court cannot refer to a prior pleading in order to  
16 make plaintiff's second amended complaint complete. Local Rule 220 requires that an amended  
17 complaint be complete in itself without reference to any prior pleading. This is because, as a  
18 general rule, an amended complaint supersedes the original complaint.<sup>6</sup> See Loux v. Rhay, 375  
19 F.2d 55, 57 (9th Cir. 1967). Once plaintiff files a second amended complaint, the original  
20 pleading no longer serves any function in the case. Therefore, in a second amended complaint, as  
21 in an original complaint, each claim and the involvement of each defendant must be sufficiently  
22 alleged.

23 In accordance with the above, IT IS HEREBY ORDERED that:

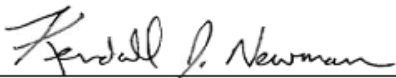
- 24 1. Plaintiff's first amended complaint is dismissed;
- 25 2. Plaintiff's request to attach exhibits to his amended complaint (ECF No. 17) is denied;

26 <sup>6</sup> On May 31, 2013, plaintiff filed a request to have his original complaint exhibits attached to his  
27 amended complaint. ECF No. 17. Plaintiff is advised that the court will not consider prior  
28 pleadings, which includes prior exhibits. Loux, 375 F.2d at 57. Plaintiff's request will therefore  
be denied. If plaintiff chooses to file a second amended complaint, plaintiff must attach a  
complete set of exhibits to his new filing.

1 and

2 3. Plaintiff is granted thirty days from the date of service of this order to file a second  
3 amended complaint that complies with the requirements of the Civil Rights Act, the Federal Rules  
4 of Civil Procedure, and the Local Rules of Practice; the second amended complaint must bear the  
5 docket number assigned this case and must be labeled "Second Amended Complaint"; plaintiff  
6 must file an original and two copies of the second amended complaint; failure to file a second  
7 amended complaint in accordance with this order will result in a recommendation that this action  
8 be dismissed.

9 Dated: December 3, 2013

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11 \_\_\_\_\_  
12 KENDALL J. NEWMAN  
13 UNITED STATES MAGISTRATE JUDGE

14 john2719.14amd.new

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