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UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

CURTIS NUNEZ, JR.,  
Plaintiff,  
v.  
K. M. PORTER, et al.,  
Defendants.

No. 2:12-cv-02775-JAM-KJN P

ORDER and  
FINDINGS AND RECOMMENDATIONS

I. Introduction

Plaintiff is a state prisoner, currently incarcerated at Calipatria State Prison (CSP), who proceeds without counsel and in forma pauperis in this civil rights action filed pursuant to 42 U.S.C. § 1983. This case proceeds on the original complaint against defendants K.M. Porter, D. Till, S. Norton, and D. Caraballo, each a correctional sergeant at California State Prison-Sacramento (CSP-SAC).

Presently pending is defendants’ motion to dismiss the following claims: (1) plaintiff’s First Amendment claims against defendants Caraballo, Till and Norton, for failure to exhaust administrative remedies; (2) plaintiff’s First Amendment claims against defendant Caraballo for failure to state a claim; and (3) plaintiff’s Fourteenth Amendment claims against all defendants for failure to state a claim. Defendants concede that the complaint states a potentially cognizable and administratively exhausted First Amendment claim against defendant Porter.

1 For the reasons that follow, this court recommends that defendants’ motion be granted in  
2 part, and denied in part.

3 II. Defendants’ Motion to Strike

4 Plaintiff filed an opposition (ECF No. 24) to defendants’ motion to dismiss (ECF No. 20);  
5 defendants filed a reply (ECF No. 28). Within a week of filing his opposition, plaintiff submitted  
6 an “Amendment to Opposition” (Amendment) (ECF No. 26), in which he requests that the court  
7 consider three new exhibits, and plaintiff’s refined legal arguments, together with plaintiff’s  
8 original opposition. Defendants move to strike plaintiff’s Amendment (ECF No. 29); plaintiff has  
9 filed a response (ECF No. 30).

10 Defendants assert that plaintiff’s Amendment should be stricken because filed outside the  
11 briefing deadlines set by the court. Plaintiff responds that his Amendment is better characterized  
12 as a “Supplement,” because it contains newly acquired evidence that is relevant to the court’s  
13 decision, and the submission of this evidence demonstrates plaintiff’s attempt to provide the most  
14 complete record possible. Moreover, plaintiff argues, defendants do not assert that they have  
15 been prejudiced by plaintiff’s additional briefing and exhibits.

16 Review of plaintiff’s opposition and proposed Amendment, together with their respective  
17 exhibits, demonstrates that the court’s consideration of both filings are necessary to a thorough  
18 assessment of the merits of defendants’ motion to dismiss, particularly based on failure-to-  
19 exhaust grounds.<sup>1</sup> Although the Local Rules do not provide for the unauthorized submission of  
20 an amendment or supplement to an opposition, see generally Local Rule 230(1), Ninth Circuit  
21 authority concerning the appropriate evaluation of a motion to dismiss for failure to exhaust  
22 administrative remedies, see n.1 supra, and good cause grounded in plaintiff’s pro se status and

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23 <sup>1</sup> As set forth in defendants’ own notice to plaintiff concerning the requirements for opposing a  
24 motion to dismiss for failure to exhaust administrative remedies, “[t]he court is authorized to  
25 resolve factual disputes against any party based on the evidence submitted by the parties;”  
26 plaintiff has “the right to present any evidence to show that [he] did exhaust [his] available  
27 administrative remedies before coming to federal court;” and if plaintiff fails to submit evidence  
28 in opposition to defendants’ motion to dismiss, his case may be dismissed. (ECF No. 20 at 2;  
ECF No. 24 at 2.) See Woods v. Carey, 684 F.3d 934, 940 n.6 (9th Cir. 2012); Wyatt v. Terhune,  
315 F.3d 1108, 1120 n.14 (9th Cir. 2003); and Rand v. Rowland, 154 F.3d 952, 962-63 (9th Cir.  
1998) (en banc).

1 belated finding of pertinent documents, supports the court’s consideration of both plaintiff’s  
2 opposition and his Amendment.

3 Accordingly, defendants’ motion to strike plaintiff’s Amendment is denied.

4 **III. The Complaint**

5 The complaint alleges that defendants Porter, Till, Norton, and Caraballo, acting in  
6 retaliation against plaintiff for assisting another inmate with prison grievances and civil litigation,  
7 or for challenging these matters in an administrative grievance, each filed, ratified or otherwise  
8 endorsed false disciplinary charges against plaintiff and/or ruled against plaintiff in his related  
9 administrative challenge.

10 The complaint alleges that, while plaintiff was incarcerated at CSP-SAC, in the  
11 Correctional Treatment Center (CTC) (also referred to as the “Taj Mahal”), he served as  
12 Chairman of the “Men’s Advisory Counsel” (sic) (MAC), and was a recognized “Prisoner  
13 Laymen” (sic), known for his legal advocacy skills. Plaintiff alleges that inmate Giraldes, also  
14 housed in the CTC, “requested that plaintiff raise the issue of obtaining the Antenna Wall Cable  
15 System for the inmates housed in the CTC at a Warden’s Meeting, so they could receive regular  
16 [programming] over the air channels.” (Complaint, ECF No. 1 at 3.) When the administrative  
17 request to the warden proved unsuccessful, plaintiff assisted Giraldes in filing a related civil  
18 action. Allegedly in retaliation for this advocacy, defendant Porter, a Correctional Sergeant,  
19 authored three allegedly false disciplinary “write-ups” against plaintiff. Plaintiff asserts that “two  
20 of the three write-ups resulted in CDC-128A, ‘Custodial Counseling Chronos,’ which by (CDCR)  
21 [California Department of Corrections and Rehabilitation] policy cannot be challenged for the  
22 purpose of having them removed from one’s file.” (Id. at 5.) The complaint alleges that this  
23 action resulted in a loss of plaintiff’s privileges, and will prejudice him at his next Parole Board  
24 Hearing.

25 The complaint identifies the following two “write-ups,” without clearly explaining the  
26 third: (1) Rules Violation Report (RVR) Log No. A-11-07-002 (“Out of Bounds”); and (2) RVR  
27 Log No. A-11-08-003 (“Job Performance”). However, the exhibits attached to plaintiff’s  
28 opposition and Amendment identify the following pertinent disciplinary matters:

1 1. CDC 128-A (Custodial Chrono) Log No. FA8-208, dated May  
2 10, 2011: Prepared by Correctional Sergeant Porter, finding that  
3 plaintiff had talked through the back window of his workplace, the  
4 Canteen, to other inmates, despite having been previously and  
repeatedly informed that the area is “Out-of-Bounds for loitering.”  
(ECF No. 24 at 26.)

5 2. RVR Log No. A-11-07-002 (“Out-of-Bounds”), dated July 11,  
6 2011: Prepared by Correctional Sergeant Porter, reporting that  
7 plaintiff had again talked through the back window of the Canteen  
8 to another inmate, despite prior disciplinary action for the same  
9 violation, and despite the fact that the area is clearly designated  
10 “out of bounds.” Porter stated that he “again” spoke with Canteen  
11 Manager Harmon of the need to prevent such unauthorized conduct.  
12 On July 30, 2011, Correctional Sergeant Till found plaintiff  
13 “guilty” of the charge. Plaintiff received a CDC-128A (Counseling  
14 Chrono) and 5-day loss of weekend yard privileges, without credit  
15 forfeiture. (See ECF No. 24 at 22-3; see also ECF No. 26 at 11-2.)

16 3. RVR Log No. A-11-08-003 (“Job Performance”), dated August  
17 8, 2011: Prepared by Correctional Sergeant Porter, reported that  
18 plaintiff had posted an unauthorized sign in the Canteen window  
19 that read: “Do not approach or talk to the canteen worker at this  
20 window subject to a CDC-115 per Sergeant Porter.” (ECF No. 24  
21 at 24; see also ECF No. 26 at 13.) Canteen Manager Harmon  
22 reportedly stated that plaintiff “does canteen money checks for the  
23 inmates on the yard out the back window which is a violation of  
24 current policy.” (*Id.*) Sergeant Porter opined that “Canteen  
25 Manager Harmon is still allowing Nunez to break the rules of  
26 working in A-Facility Canteen,” and requested that plaintiff “be  
27 removed from the position of Canteen Clerk A-Facility . . . due to  
28 his constant violation of the rules of his job.” (*Id.*) On August 10,  
2011, Correctional Sergeant Norton found plaintiff “guilty” of the  
charge. Plaintiff was assessed “10 days loss of evening dayroom  
and telephone privileges,” and “10 day loss of weekend yard  
program,” and was referred to the Institutional Classification  
Committee (ICC) for removal from his job assignment. (ECF No.  
26 at 13-4.)

4. RVR Log No. A-11-08-003 led to Sergeant Porter’s completion  
of another CDC 128-A (Counseling Chrono) Log No. FA8-205,  
dated August 15, 2011. (*Id.* at 27.)

23 The complaint alleges that defendant Till, also a Correctional Sergeant, was the hearing  
24 officer assigned to review Porter’s write-up against plaintiff for being “Out of Bounds” while  
25 working at the canteen (Log No. A-11-07-002). The complaint alleges that defendants Till and  
26 Porter are “friends,” and that defendant Till “was often in the company of defendant Porter,” and  
27 therefore biased against plaintiff. (ECF No. 1 at 6, 7.) The complaint alleges that, in response to  
28 plaintiff pleading “not guilty” to the charge, Till stated: “[A]lthough I know that you are

1 innocent and were at your job assignment, I'm going to find you guilty and make you win on  
2 appeal. This is what you get for backing that asshole Giraldes, and there will more if you keep up  
3 your shit and don't wise up. . . ." (Id. at 6.) Plaintiff contends that defendant Till "used his  
4 position as the Disciplinary Hearing officer for this write-up to retaliate against plaintiff for him  
5 assisting inmate Giraldes as a MAC Member. . . ." (Id.) The complaint alleges that this  
6 disciplinary action was later dismissed by the Chief Disciplinary Officer because the allegations  
7 failed to meet the institutional criteria for "Out of Bounds." (Id. at n.2.)

8 The complaint further alleges that, on August 10, 2011, defendant Norton, another  
9 Correctional Sergeant, and also an alleged friend of Porter, was assigned as the hearing officer to  
10 consider plaintiff's disciplinary write-up concerning his "Job Performance" (Log No. A-11-08-  
11 003). The complaint alleges that plaintiff's "supervisor, Ms. Harmon[,] clearly stated to  
12 defendant Norton on the day of the hearing that she asked plaintiff to put up the sign that led to  
13 the 'Poor Job Performance write-up.' He [Norton] did not allow her testimony at the hearing.  
14 Norton stated, 'I don't care what you have to say, you can't help him. . . ." (Id. at 8.) The  
15 complaint alleges that Norton "knowingly found plaintiff guilty for the write-up authored by  
16 defendant Porter, even though, he was told by plaintiff's civilian work supervisor that she  
17 instructed plaintiff to put the sign up." (Id. at 7.) The complaint alleges that Norton, like Till, was  
18 a friend of Porter, and acted in tandem with the other defendants to retaliate against plaintiff for  
19 exercising his First Amendment rights.

20 The complaint next alleges that plaintiff filed an administrative grievance asserting that  
21 defendants were retaliating against plaintiff for the exercise of his First Amendment rights.  
22 Defendant Caraballo, a Correctional Sergeant, was assigned as the First Level reviewer of the  
23 grievance. Plaintiff alleges that Caraballo commenced the First Level Review on October 6,  
24 2011, in the prison canteen. However, on October 7, 2011, defendant Caraballo allegedly  
25 summoned plaintiff to the CTC, where he asked plaintiff more questions in the presence of  
26 defendant Till and another, unnamed, Correctional Sergeant; Till was seated behind plaintiff. The  
27 complaint alleges that Caraballo and Till tried to persuade plaintiff to cancel the grievance, as he  
28 had allegedly tried the day before. When plaintiff refused, Caraballo allegedly asked, "Who was

1 the Hearing Officer again on the Out of Bounds write-up?” Plaintiff was required to identify  
2 Till. Caraballo denied plaintiff’s grievance in a written decision issued October 11, 2011. (ECF  
3 No. 1 at 17-8.) The complaint alleges that Caraballo and Till sought to intimidate plaintiff at the  
4 hearing, and that this conduct, together with Caraballo “upholding” the allegedly unsupported  
5 “guilty finding” on the Out-of-Bounds charge,<sup>2</sup> were retaliatory acts against plaintiff for utilizing  
6 the administrative appeals process.<sup>3</sup>

7 Based on these alleged facts, the complaint alleges in conclusion that “[a]ll defendants  
8 violated plaintiff’s protected conduct under the Federal Constitutional (sic), which are rights  
9 guaranteed to plaintiff [as] a state prisoner under the First and Fourteenth Amendments. . . .”  
10 (ECF No. 1 at 10.) Plaintiff seeks declaratory relief, damages, and costs.

#### 11 IV. Motion to Dismiss Based on Alleged Failure to Exhaust Administrative Remedies

12 Defendants move to dismiss defendants Caraballo, Till and Norton from this action on the  
13 ground that plaintiff allegedly failed to exhaust his available administrative remedies as to these  
14 defendants. Defendants concede that “[p]laintiff exhausted his administrative remedies against  
15 Defendant Porter.” (ECF No. 28 at 2.)

##### 16 A. Legal Standards for Motion Premised on Alleged Failure to Exhaust

17 In the Ninth Circuit, motions to dismiss for failure to exhaust administrative remedies are  
18 normally brought, as here, pursuant to an “unenumerated Rule 12(b)” motion, Federal Rules of  
19 Civil Procedure. See Albino v. Baca, 697 F.3d 1023, 1029 (9th Cir. 2012). Review of an  
20 exhaustion motion requires the court to look beyond the pleadings in “a procedure closely  
21 analogous to summary judgment.” Wyatt v. Terhune, *supra*, 315 F.3d at 1119 n.14. “In deciding  
22 a motion to dismiss for a failure to exhaust nonjudicial remedies, the court may look beyond the  
23 pleadings and decide disputed issues of fact.” *Id.* at 1119.

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24  
25 <sup>2</sup> Caraballo denied plaintiff’s administrative grievance at the First Level, based on the finding that  
26 Porter had “acted appropriately,” without evidence that she had acted in retaliation against  
plaintiff. (See ECF No. 24 at 17-8.)

27 <sup>3</sup> The complaint further alleges that, the next day, on October 8, 2011, “they” (referencing Porter  
28 and/or Till and/or Caraballo) further retaliated when they “falsified the reason to remove plaintiff  
and the MAC Body Members from their MAC Room.” (ECF No. 1 at 7.)

1           The Prison Litigation Reform Act (PLRA) provides that, “[n]o action shall be brought  
2 with respect to prison conditions under section 1983 of this title, or any other Federal law, by a  
3 prisoner confined in any jail, prison, or other correctional facility until such administrative  
4 remedies as are available are exhausted.” 42 U.S.C. § 1997e(a). Pursuant to this rule, prisoners  
5 must exhaust their administrative remedies regardless of the relief they seek, i.e., whether  
6 injunctive relief or money damages, even though the latter is unavailable pursuant to the  
7 administrative grievance process. Booth v. Churner, 532 U.S. 731, 741 (2001). Exhaustion  
8 requires that the prisoner complete the administrative review process in accordance with all  
9 applicable procedural rules, including deadlines. Woodford v. Ngo, 548 U.S. 81 (2006).  
10 However, “a prisoner need not press on to exhaust further levels of review once he has received  
11 all ‘available’ remedies at an intermediate level of review or has been reliably informed by an  
12 administrator that no remedies are available.” Brown v. Yaloff, 422 F.3d 926, 935 (9th Cir.  
13 2005).

14           The PLRA requires that available administrative remedies be exhausted prior to filing suit.  
15 McKinney v. Carey, 311 F.3d 1198 (9th Cir. 2002). The exhaustion requirement is not  
16 jurisdictional, but an affirmative defense that may be raised by a defendant in a motion to dismiss  
17 pursuant to Federal Rule of Civil Procedure 12(b). See Jones v. Bock, 549 U.S. 199, 216 (2007)  
18 (“inmates are not required to specially plead or demonstrate exhaustion in their complaints”); see  
19 also Wyatt, 315 F.3d at 1117-19 (failure to exhaust is an affirmative defense). Defendants bear  
20 the burden of raising and proving the absence of exhaustion, and their failure to do so waives the  
21 defense. Id. at 1119.

22           When a district court concludes that a prisoner has not exhausted his available  
23 administrative remedies on a claim, “the proper remedy is dismissal of the claim without  
24 prejudice.” Wyatt, 315 F.3d at 1120; see also Lira v. Herrera, 427 F.3d 1164, 1170 (9th Cir.  
25 2005) (“mixed” complaints may proceed on exhausted claims). Thus, “if a complaint contains  
26 both good and bad claims, the court proceeds with the good and leaves the bad.” Jones, 549 U.S.  
27 at 221.

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1           B. Subject Administrative Appeal

2           Defendants submitted a copy of plaintiff's only pertinent administrative appeal (Log No.  
3 SAC-11-00796). The appeal was considered exhausted at the Second Level of review, as is  
4 routine for administrative challenges to a Rules Violation Report. (See ECF No. 20-1 at 3, 5, 7;  
5 see also ECF No. 24 at 11-2.) Plaintiff made the following allegations in his initial appeal,  
6 designated a "Staff Complaint," and entitled by plaintiff, "Denial of Due Process, Harassment,  
7 Retaliation, False Charges" (ECF No. 20-2 at 6-7; ECF No. 24 at 13, 15):

8                       On June 11, 2011, I was falsely charged with a CCR Title 15 Rules  
9 Violation by Correctional Sergeant K.M. Porter. As a form of  
10 harassment this same sergeant again wrote this appellant up for  
11 violating CCR Title 15 Rules. This was the third time this sergeant  
12 made the decision to act in a retaliatory manner towards this  
13 appellant, causing him to lose privileges even though the charged  
14 offenses were dismissed and/or cleared of being a rules violation.  
15 Moreover, as a life prisoner, these charges will surely affect his  
16 possible chances at parole. Sergeant Porter had clear knowledge  
17 that I was "not" out-of-bounds when she charged me with being out  
18 of bounds. Because I have a relationship with inmate Giralde she  
19 has chosen to retaliate towards me because he exercises his right to  
20 litigate against her assigned work area (CTC). I have two guilty  
21 findings now in my record (although dismissed and lowered to 128)  
22 due to two impartial (sic) decisionmakers (friends) of this sergeant.  
23 Sergeant K. M. Porter's actions have violated my federal constitutional  
24 rights to: Due Process of law, First (1st) Amendment, and  
25 8th Amendment protections. It is very clear that the "BBT" uses  
26 128 chronos against lifers.

27 Plaintiff requested that Sergeant Porter "be reprimanded" and "re-trained," and that plaintiff be  
28 awarded damages.

29           Defendant Caraballo denied the appeal at the First Level. Plaintiff requested further  
30 review (in Part D of the appeal), on the following grounds (ECF No. 20-2 at 8-9; ECF No. 24 at  
31 14, 16):

32                       The First Level Response fails to address the appeal issues. Sgt.  
33 Porter and Sgt. Till conspired to draft fraudulent and factually  
34 impossible reports circumventing RVR processing mandates to do  
35 so, and arranged for a hearing to be had where a "false" finding of  
36 guilt could be assured. This is all due to my advocating (as a MAC  
37 member) on behalf of inmate Giralde, who is housed in the CTC,  
38 and who Sgt. Porter and Sgt. Till tried to have assaulted. The  
39 advocating turned their rights (sic) towards me, and false retaliatory  
40 charges ensued. Inmates have the right to appeal an action and  
41 assist others in their appeals, and [it] is a guaranteed right that these  
42 sergeants are attempting to chill. All reports written by Sgt. Porter

1 claim impossible scenarios, and are driven by my refusal to get  
2 Giraldes to withdraw his appeals against her and when I refused to  
3 withdraw the instant appeal, she and Sgt. Till immediately ordered I  
4 loose (sic) access to the assigned MAC office. Failure to address  
5 the actual issues in this appeal only proves the point to be made in  
6 the civil suit I am filing after exhaustion. The First Level reviewer,  
7 Sgt. Caraballo's intimidation tactic of calling me to Taj Mahal so he  
8 could seat me with Sgt. Till seated behind me asking me, "If I know  
9 who the hearing sergeants were?" and if I know who the staff are  
10 that involved in the false RVR situation, is a perfect example of the  
11 threats of reprisal, both implied and implemented. These staff use  
12 to get inmates to withdrawal their appeals. The reviewer left all  
13 issues unaddressed, and rewrote the appeal without making any  
14 actual findings. This is only beneficial as long as staff are hidden  
15 behind CSP-SAC walls. Please exhaust so we can get outside the  
16 walls where rational decision makers can decide if this conduct  
17 should go unpunished. The First Level Reviewer, Sgt. Caraballo,  
18 spent more time trying to convince me to withdraw the appeal than  
19 taking down my statement on my appeal issues, with Sgt. Till  
20 seated behind me in Taj Mahal.

21 Attached to the appeal were copies of plaintiff's RVRs, Log Nos. A-11-07-002, and A-11-08-003,  
22 and plaintiff's CDC 128-A, dated May 10, 2011.

23 At the Second Level Review, CSP-SAC Warden T. Virga denied the appeal, finding that  
24 plaintiff had "offered no proof that he is/was being retaliated against," and "offered no proof, nor  
25 has he submitted any evidence to substantiate his claims" that Porter falsely charged plaintiff, or  
26 that plaintiff's constitutional rights had been violated. (ECF No. 20-1 at 9-10.)

27 This grievance was deemed exhausted at the Second Level Review. (See ECF No. 20-1 at  
28 7.)

### 29 C. Analysis

30 Defendants contend that plaintiff "never submitted an administrative appeal regarding the  
31 alleged incidents involving Defendants Caraballo, Norton, and Till." (ECF No. 20 at 7.) While  
32 defendants concede that plaintiff asserted allegations of misconduct by defendants Till and  
33 Caraballo in Part D of the appeal (when plaintiff requested Second Level review), defendants  
34 assert that these allegations cannot be construed as part of the appeal because not originally  
35 asserted, and because CDCR regulations require that each appeal be limited to "one issue" that  
36 identifies "all staff member(s) involved." (ECF No. 20 at 7 n.1 (citing 15 Cal. Code Regs. §§  
37 3084.2(a)(1)-(3)).

1           The cited regulation is expressly broader than defendants assert, requiring that each appeal  
2 be “limited to one issue *or related set of issues . . .*” Id., § 3084.2(a)(1) (emphasis added). More  
3 importantly, pertinent case law authorizes civil actions against defendants who were not named in  
4 the underlying administrative appeal, based on legal claims that were not then fully articulated.  
5 In Griffin v. Arpaio, 557 F.3d 1117 (9th Cir. 2009), the Ninth Circuit adopted the standard  
6 enunciated in Strong v. David, 297 F.3d 646 (7th Cir. 2002), that “when a prison’s grievance  
7 procedures are silent or incomplete as to factual specificity, ‘a grievance suffices if it alerts the  
8 prison to the nature of the wrong for which redress is sought.’” Griffin, 557 F.3d at 1120  
9 (quoting Strong, 297 F.3d at 650). “A grievance need not include legal terminology or legal  
10 theories unless they are in some way needed to provide notice of the harm being grieved. A  
11 grievance also need not contain every fact necessary to prove each element of an eventual legal  
12 claim. The primary purpose of a grievance is to alert the prison to a problem and facilitate its  
13 resolution, not to lay groundwork for litigation.” Griffin, 557 F.3d at 1120 (Arizona grievance  
14 procedures); accord Morton v. Hall, 599 F.3d 942, 946 (9th Cir. 2010) (California grievance  
15 procedures). Further, the Supreme Court has held that, absent an express requirement to the  
16 contrary, “exhaustion is not per se inadequate simply because an individual later sued was not  
17 named in the grievances.” Jones v. Bock, 549 U.S. at 219.

18           The court finds the subject administrative appeal reasonably construed to include  
19 plaintiff’s retaliation claims against defendants Caraballo, Till and Norton, as well as defendant  
20 Porter. There is no authority to support defendants’ argument that plaintiff’s allegations against  
21 Caraballo and Till are foreclosed because initially raised in Part D of the appeal. Plaintiff’s  
22 allegations, taken together, clearly assert that these defendants, like defendant Porter, were  
23 retaliating against plaintiff due to his advocacy in support of inmate Giraldes. Moreover, based  
24 on the allegedly false and retaliatory nature of the underlying disciplinary charges, the  
25 administrative appeal implicitly encompasses plaintiff’s allegations that defendant Norton also  
26 acted in retaliation, particularly after allegedly refusing the exculpatory statement offered by  
27 Canteen Manager Harmon. The complaint identifies defendants Till and Norton as the “two  
28 friends” of Porter identified in Part A of the appeal. The court finds that this appeal, taken as a

1 whole, alerted prison officials to plaintiff's allegations that these correctional officials were  
2 retaliating against plaintiff for exercising his First Amendment rights, Griffin, 557 F.3d at 1120,  
3 specifically, by Porter allegedly filing false disciplinary charges against plaintiff, and by Till and  
4 Norton finding plaintiff guilty of these charges, in retaliation for plaintiff's advocacy in support of  
5 Giraldes; and by Caraballo and Till attempting to intimidate and threaten plaintiff in an effort to  
6 persuade him to withdraw his administrative grievance challenging these charges and findings.  
7 These allegations reasonably alerted prison officials to a problem of alleged constitutional  
8 significance, amenable to institutional resolution. Id. Although, at the Second Level Review,  
9 Warden Virga found no irregularities requiring resolution, the appeal adequately set forth  
10 plaintiff's pertinent factual allegations against these defendants.

11 For these reasons, the court finds that plaintiff exhausted his administrative remedies  
12 concerning his First Amendment retaliation claims against all named defendants, viz., Porter,  
13 Caraballo and Till and Norton. Defendants' motion to dismiss defendants Carballo, Till, and  
14 Norton on exhaustion grounds should therefore be denied.

#### 15 V. Motion to Dismiss Based on Alleged Failure to State a Claim

16 Defendants move to dismiss, for failure to state a cognizable claim, plaintiff's First  
17 Amendment claim against defendant Caraballo, and plaintiff's Fourteenth Amendment claims  
18 against all defendants.

##### 19 A. Legal Standards for Motion Premised on Alleged Failure to State a Claim

20 A motion to dismiss, for failure to state a claim, is brought pursuant to Rule 12(b)(6),  
21 Federal Rules of Civil Procedures, which authorizes motions to dismiss for "failure to state a  
22 claim upon which relief can be granted." Fed. R. Civ. P. 12(b)(6). In considering a motion to  
23 dismiss pursuant to Rule 12(b)(6), the court must accept as true the allegations of the complaint in  
24 question, Erickson v. Pardus, 551 U.S. 89 (2007), and construe the pleading in the light most  
25 favorable to the plaintiff, Scheuer v. Rhodes, 416 U.S. 232, 236 (1974). In order to survive  
26 dismissal for failure to state a claim, a complaint must contain more than "a formulaic recitation  
27 of the elements of a cause of action;" it must contain factual allegations sufficient "to raise a right  
28 to relief above the speculative level." Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 554 (2007).

1 However, “[s]pecific facts are not necessary; the statement [of facts] need only give the defendant  
2 fair notice of what the ... claim is and the grounds upon which it rests.” Erickson, 551 U.S.89,  
3 (quoting Bell Atlantic, 550 U.S. at 554) (internal citation and quotation marks omitted).

4 B. First Amendment Claims

5 Defendants move to dismiss plaintiff’s First Amendment claim against defendant  
6 Caraballo for failure to state a claim.

7 Defendants correctly contend that plaintiff has failed to state a claim against defendant  
8 Caraballo on the ground that he denied plaintiff’s administrative grievance at the First Level  
9 Review. A prisoner has no constitutional right to an effective or favorable grievance procedure.  
10 See Ramirez v. Galaza, 334 F.3d 850, 860 (9th Cir. 2003), cert. denied, 541 U.S. 1063 (2004)  
11 (citing Mann v. Adams, 855 F.2d 639, 640 (9th Cir. 1988)); accord, George v. Smith, 507 F.3d  
12 605, 609-10 (7th Cir. 2007) (“[r]uling against a prisoner on an administrative complaint does not  
13 cause or contribute to [a constitutional] violation”); Shehee v. Luttrell, 199 F.3d 295, 300 (6th  
14 Cir. 1999) (prison official whose only role involved the denial of a prisoner’s administrative  
15 grievance cannot be held liable under Section 1983), cert. denied, 530 U.S. 1264 (2000); Buckley  
16 v. Barlow, 997 F.2d 494, 495 (8th Cir. 1993) (a “prison grievance procedure is a procedural right  
17 only, it does not confer any substantive right upon the inmates”) (internal punctuation omitted).

18 Defendants do not otherwise challenge the sufficiency of plaintiff’s First Amendment  
19 retaliation claim against defendant Caraballo or any other defendant, nor is there presently a basis  
20 for doing so. Plaintiff has adequately stated a prima facie retaliation claim against each  
21 defendant. Plaintiff’s factual allegations, as set forth in his administrative grievance and this  
22 action, include each of the five basis elements required to state a viable First Amendment  
23 retaliation claim within the prison context: “(1) An assertion that a state actor took some adverse  
24 action against an inmate (2) because of (3) that prisoner’s protected conduct, and that such action  
25 (4) chilled the inmate’s exercise of his First Amendment rights, and (5) the action did not  
26 reasonably advance a legitimate correctional goal.” Rhodes v. Robinson, 408 F.3d 559, 567-68  
27 (9th Cir. 2005) (fn. and citations omitted).

28 ///

1 Here plaintiff has adequately alleged that defendant Porter filed false disciplinary charges  
2 against plaintiff because he advocated on behalf of a fellow inmate, resulting in a direct harm to  
3 plaintiff that did not advance a legitimate correctional goal.<sup>4</sup> Similarly, plaintiff has adequately  
4 alleged that defendants Till and Norton, similarly motivated, knowingly found plaintiff guilty of  
5 these false charges, causing further direct harm. Finally, plaintiff has adequately alleged that  
6 defendants Caraballo and Till conspired to intimidate and threaten plaintiff to withdraw his  
7 related administrative grievance, an inherently unconstitutional retaliatory act.<sup>5</sup> Rhodes, 408 F.3d  
8 at 567-68.

9 Pursuant to these allegations, plaintiff's First Amendment retaliation claims should  
10 proceed against all named defendants.

### 11 C. Fourteenth Amendment Claims

12 Defendants next seek to dismiss plaintiff's Fourteenth Amendment claims against all  
13 defendants for failure to state a claim.

14 Plaintiff alleges that his loss of privileges, as a result of receiving two CDC-128A  
15 Counseling Chronos "resulted in plaintiff losing privileges that are protected under the Due

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16 <sup>4</sup> At the pleading stage, the "chilling" requirement is met if the "official's acts would chill or  
17 silence a person of ordinary firmness from future First Amendment activities." Rhodes, 408  
18 F.3d at 568 (quoting Mendocino Environmental Center v. Mendocino County, 192 F.3d 1283,  
1300 (9th Cir. 1999)). However, direct and tangible harm will support a First Amendment  
19 retaliation claim even without demonstration of a chilling effect on the further exercise of a  
20 prisoner's First Amendment rights. Rhodes, 408 F.3d at 568 n.11. "[A] plaintiff who fails to  
21 allege a chilling effect may still state a claim if he alleges he suffered some other harm" as a  
22 retaliatory adverse action. Brodheim v. Cry, 584 F.3d 1262, 1269 (9th Cir. 2009) (citing Rhodes,  
408 F.3d at 568, n11). The plaintiff need not prove that the alleged retaliatory action, in itself,  
23 violated a constitutional right. Pratt v. Rowland, 65 F.3d 802, 806 (1995) (to prevail on a  
24 retaliation claim, plaintiff need not "establish an independent constitutional interest" was  
25 violated); see also Hines v. Gomez, 108 F.3d 265, 268 (9th Cir. 1997) (upholding jury  
determination of retaliation based on filing of a false rules violation report); Rizzo v. Dawson,  
778 F.2d 527, 531 (transfer of prisoner to a different prison constituted adverse action for  
26 purposes of retaliation claim). Rather, the interest asserted in a retaliation claim is the right to be  
27 free of conditions that would not have been imposed but for the alleged retaliatory motive.

28 <sup>5</sup> Filing administrative grievances and initiating litigation are protected activities, and it is  
impermissible for prison officials to retaliate against prisoners for engaging in these activities.  
Rhodes, 408 F.3d at 567-68.

1 Process Clause of the Federal Constitution, i.e. loss of yard privileges.” (ECF No. 1 at 5.) In  
2 opposition to the pending motion, plaintiff explains that this due process claim is based on his  
3 anticipated loss of liberty should the Parole Board, at plaintiff’s next parole hearing, deny  
4 plaintiff parole due to these disciplinary findings. Plaintiff has submitted a copy of his January 5,  
5 2010 parole denial which recommends, in anticipation of plaintiff’s next parole hearing in 2017,  
6 that he “stay disciplinary free,” receive “no more 115’s or 128A’s,” and “earn positive chronos.”  
7 (ECF No. 26 at 16-7.)

8 The Due Process Clause protects prisoners from being deprived of liberty without due  
9 process of law. Wolff v. McDonnell, 418 U.S. 539, 556 (1974). In order to state a cause of  
10 action for deprivation of due process, a plaintiff must first establish the existence of a liberty  
11 interest for which the protection is sought. “States may under certain circumstances create liberty  
12 interests which are protected by the Due Process Clause.” Sandin v. Conner, 515 U.S. 472, 483-  
13 84 (1995). Liberty interests created by state law are generally limited to freedom from restraint  
14 which “imposes atypical and significant hardship on the inmate in relation to the ordinary  
15 incidents of prison life.” Sandin, 515 U.S. at 484. “Prison disciplinary proceedings are not part  
16 of a criminal prosecution, and the full panoply of rights due a defendant in such proceedings does  
17 not apply.” Wolff, 418 U.S. at 556. Rather, the minimum procedural requirements that must be  
18 met in a prison disciplinary proceedings are as follows: (1) written notice of the charges; (2) at  
19 least 24 hours between the time the prisoner receives written notice and the time of the hearing,  
20 so that the prisoner may prepare his defense; (3) a written statement by the fact finders of the  
21 evidence they rely on and reasons for taking disciplinary action; (4) the right of the prisoner to  
22 call witnesses and present documentary evidence in his defense, when permitting him to do so  
23 would not be unduly hazardous to institutional safety or correctional goals; and (5) legal  
24 assistance to the prisoner where the prisoner is illiterate or the issues presented are legally  
25 complex. Id. at 563-71. As long as the five minimum Wolff requirements are met, due process  
26 has been satisfied. Walker v. Sumner, 14 F.3d 1415, 1420 (9th Cir. 1994).

27 The anticipatory reliance of the Parole Board on the subject disciplinary findings does not  
28 sustain a due process claim. Plaintiff does not claim, and the record does not support a finding,

1 that the subject disciplinary hearings failed to satisfy the minimum requirements identified in  
2 Wolff.<sup>6</sup>

3 For these reasons, the court finds that defendants' motion to dismiss plaintiff's Fourteenth  
4 Amendment claims should be granted on behalf of all defendants. As a result, this action should  
5 proceed only on plaintiff's First Amendment retaliation claims.

6 **VI. Conclusion**

7 For the foregoing reasons, IT IS HEREBY ORDERED that:

8 1. Defendants' motion (ECF No. 29) to strike plaintiff's Amendment is denied.

9 In addition, IT IS HEREBY RECOMMENDED that:

10 1. Defendants' motion to dismiss (ECF No. 20) be granted in part, and denied in part.

11 2. Plaintiff's Fourteenth Amendment claims should be dismissed in their entirety, as to all  
12 defendants.

13 3. This action should proceed only on plaintiff's First Amendment retaliation claims  
14 against all named defendants, viz., defendants Porter, Till, Norton and Caraballo.

15 These findings and recommendations are submitted to the United States District Judge  
16 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days  
17 after being served with these findings and recommendations, petitioner any party may file written

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19 <sup>6</sup> Moreover, plaintiff cannot pursue a civil rights damages claim based on an allegedly false  
20 disciplinary finding that remains in effect. "[I]n order to recover damages for allegedly  
21 unconstitutional conviction or imprisonment, or for other harm caused by actions whose  
22 unlawfulness would render a conviction or sentence invalid, a § 1983 plaintiff must prove that the  
23 conviction or sentence has been reversed on direct appeal, expunged by executive order, declared  
24 invalid by a state tribunal authorized to make such determination, or called into question by a  
25 federal court's issuance of a writ of habeas corpus, 28 U.S.C. § 2254. A claim for damages  
26 bearing that relationship to a conviction or sentence that has not been so invalidated is not  
27 cognizable under § 1983. Thus, when a state prisoner seeks damages in a § 1983 suit, the district  
28 court must consider whether a judgment in favor of the plaintiff would necessarily imply the  
invalidity of his conviction or sentence; if it would, the complaint must be dismissed unless the  
plaintiff can demonstrate that the conviction or sentence has already been invalidated." Heck v.  
Humphrey, 512 U.S. 477, 486-87 (1994) (fn. omitted). While plaintiff asserts in a footnote that  
the disciplinary action on his Out-of-Bounds charge "was eventually dismissed and voided . . . by  
the Chief Disciplinary Officer" (ECF No. 1 at 6 n.2), plaintiff has submitted no evidence or  
citation to support this assertion (and if it was so dismissed, presumably it will not be relied upon  
by the Parole Board).

1 objections with the court and serve a copy on all parties. Such a document should be captioned  
2 “Objections to Magistrate Judge’s Findings and Recommendations.” Any response to the  
3 objections shall be filed and served within fourteen days after service of the objections. The  
4 parties are advised that failure to file objections within the specified time may waive the right to  
5 appeal the District Court’s order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

6 DATED:

7 Dated: January 10, 2014

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KENDALL J. NEWMAN  
UNITED STATES MAGISTRATE JUDGE

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