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7 UNITED STATES DISTRICT COURT  
8 FOR THE EASTERN DISTRICT OF CALIFORNIA  
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10 KENNETH CALIHAN,

11 Plaintiff,

12 v.

13 MATTHEW CATE, et al.,

14 Defendants.  
15

No. 2:12-cv-2937-MCE-EFB P

ORDER AND FINDINGS AND  
RECOMMENDATIONS

16 Plaintiff is a state prisoner proceeding without counsel in an action brought under 42  
17 U.S.C. § 1983. Defendant Knipp moves to dismiss and to declare plaintiff a vexatious litigant.<sup>1</sup>  
18 ECF No. 30. For the reasons that follow, it is recommended that the motion to dismiss be granted  
19 and the motion to declare plaintiff vexatious be denied.

20 **I. Background**

21 Plaintiff's second amended complaint alleges the following facts: On December 9, 2011,  
22 plaintiff (an inmate at Mule Creek State Prison, hereinafter "MCSP") was attacked by fellow  
23 inmate Tab Bennett and suffered "major injuries."<sup>2</sup> ECF No. 17 at 2. Bennett was a "level four"  
24 inmate, while plaintiff was "level two." *Id.* According to prison policies, inmates with such  
25 disparate classification numbers must not be placed on the same yard. *Id.* In addition, defendant

26 <sup>1</sup> Knipp is the sole remaining defendant in this action. ECF Nos. 18, 23.  
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28 <sup>2</sup> As of May 2013, Bennett was being prosecuted in Amador County for the attack against  
plaintiff. *Id.* at 6.

Knipp, the warden at MCSP, knew that plaintiff had good reason to fear for his safety, having testified against Mexican Mafia members in another trial. *Id.* at 1, 3. According to the complaint, another witness in the same trial was killed for having testified. *Id.* at 3. Nevertheless, Knipp allegedly did not tell his staff about plaintiff's safety concerns. *Id.* at 1.

## II. Defendant's Motion to Dismiss

### A. Failure to State a Claim

Defendant argues that plaintiff has failed to state a claim upon which relief may be granted and thus dismissal is warranted under Federal Rule of Civil Procedure 12(b)(6). In order to survive a motion to dismiss under that rule, a complaint must contain "enough facts to state a claim to relief that is plausible on its face." *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 554-55, 562-63, 570 (2007) (stating that the 12(b)(6) standard that dismissal is warranted if plaintiff can prove no set of facts in support of his claims that would entitle him to relief "has been questioned, criticized, and explained away long enough," and that having "earned its retirement," it "is best forgotten as an incomplete, negative gloss on an accepted pleading standard"). Thus, the grounds must amount to "more than labels and conclusions" or a "formulaic recitation of the elements of a cause of action. *Id.* at 1965. Instead, the "[f]actual allegations must be enough to raise a right to relief above the speculative level on the assumption that all the allegations in the complaint are true (even if doubtful in fact)." *Id.* (internal citation omitted). Dismissal may be based either on the lack of cognizable legal theories or the lack of pleading sufficient facts to support cognizable legal theories. *Balistreri v. Pacifica Police Dep't*, 901 F.2d 696, 699 (9th Cir. 1990).

The complaint's factual allegations are accepted as true. *Church of Scientology of Cal. v. Flynn*, 744 F.2d 694, 696 (9th Cir. 1984). The court construes the pleading in the light most favorable to plaintiff and resolves all doubts in plaintiff's favor. *Parks Sch. of Bus., Inc. v. Symington*, 51 F.3d 1480, 1484 (9th Cir. 1995). General allegations are presumed to include specific facts necessary to support the claim. *Lujan v. Defenders of Wildlife*, 504 U.S. 555, 561 (1992).

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1 The court may disregard allegations contradicted by the complaint's attached exhibits.  
2 *Durning v. First Boston Corp.*, 815 F.2d 1265, 1267 (9th Cir. 1987); *Steckman v. Hart Brewing,*  
3 *Inc.*, 143 F.3d 1293, 1295-96 (9th Cir.1998). Furthermore, the court is not required to accept as  
4 true allegations contradicted by judicially noticed facts. *Sprewell v. Golden State Warriors*, 266  
5 F.3d 979, 988 (9th Cir. 2001) (citing *Mullis v. U.S. Bankr. Ct.*, 828 F.2d 1385, 1388 (9th Cir.  
6 1987)). The court may consider matters of public record, including pleadings, orders, and other  
7 papers filed with the court. *Mack v. South Bay Beer Distributors*, 798 F.2d 1279, 1282 (9th Cir.  
8 1986) (abrogated on other grounds by *Astoria Fed. Sav. & Loan Ass'n v. Solimino*, 501 U.S. 104  
9 (1991)). "[T]he court is not required to accept legal conclusions cast in the form of factual  
10 allegations if those conclusions cannot reasonably be drawn from the facts alleged." *Clegg v.*  
11 *Cult Awareness Network*, 18 F.3d 752, 754-55 (9th Cir. 1994). Neither need the court accept  
12 unreasonable inferences, or unwarranted deductions of fact. *Sprewell*, 266 F.3d at 988.

13 Pro se pleadings are held to a less stringent standard than those drafted by lawyers.  
14 *Haines v. Kerner*, 404 U.S. 519, 520-21 (1972). Unless it is clear that no amendment can cure its  
15 defects, a pro se litigant is entitled to notice and an opportunity to amend the complaint before  
16 dismissal. *Lopez v. Smith*, 203 F.3d 1122, 1127-28 (9th Cir. 2000) (en banc); *Noll v. Carlson*,  
17 809 F.2d 1446, 1448 (9th Cir. 1987).

18 Plaintiff's claim against defendant arises under the Eighth Amendment to the U.S.  
19 Constitution. "'Prison officials have a duty . . . to protect prisoners from violence at the hands of  
20 other prisoners.'" *Farmer v. Brennan*, 511 U.S. 825, 833 (1994) (quoting *Cortes-Quinones v.*  
21 *Jimenez-Nettleship*, 842 F.2d 556, 558 (1st Cir. 1988)). The failure of prison officials to protect  
22 inmates from attacks by other inmates may rise to the level of an Eighth Amendment violation  
23 when: (1) the deprivation alleged is "objectively, sufficiently serious" and (2) the prison officials  
24 had a "sufficiently culpable state of mind," acting with deliberate indifference. *Farmer*, 511 U.S.  
25 at 834 (internal quotations omitted). "Deliberate indifference entails something more than mere  
26 negligence . . . [but] is satisfied by something less than acts or omissions for the very purpose of  
27 causing harm or with knowledge that harm will result." *Id.* at 835. To show deliberate  
28 indifference, "an inmate must prove that the official was both aware of facts from which the

1 inference could be drawn that a substantial risk of serious harm existed, and he must also have  
2 drawn the inference.” *Wallis v. Baldwin*, 70 F.3d 1074, 1077 (9th Cir. 1995) (internal quotation  
3 marks omitted).

4 Defendant argues that plaintiff’s claim should be dismissed because plaintiff has not  
5 alleged that defendant knew that Bennett, in particular, posed a risk of harm to plaintiff.  
6 Defendant argues that, because there is nothing in the complaint suggesting that Bennett attacked  
7 plaintiff because of his testimony, or that would have indicated to defendant that Bennett posed a  
8 risk specifically to plaintiff, plaintiff’s claim fails.

9 No case authority is cited holding that the defendant must be aware that another inmate  
10 poses a risk of harm specific to the plaintiff to state a claim for deliberate indifference. The  
11 absence of such authority is not surprising – such a rule would permit prison officials to  
12 deliberately place inmates they know to be uncontrollably violent in the general prison  
13 population, so long as the violent inmate did not have a specific target in mind. Here, plaintiff  
14 has alleged that it was indifferent of defendant to place Bennett and himself in the same yard due  
15 to their disparate custody levels, which in turn are based at least in part on an assessed risk of the  
16 inmate’s propensity for violence. These general allegations are sufficient for the parties and the  
17 court to infer that defendant knew it would be risky to place Bennett on the lower-custody yard,  
18 but did so anyway. *See also* Cal. Code Regs. tit. 15, § 3375 (providing the classification process,  
19 and noting, “A lower placement score indicates lesser security control needs and a higher  
20 placement score indicates greater security control needs.”).<sup>3</sup> Plaintiff alleges that defendant was  
21 aware of Bennett’s higher custody level, as well as plaintiff’s specific fears of retribution, but  
22 nevertheless placed Bennett on the yard with plaintiff. These allegations sufficiently claim that  
23 defendant was aware of facts from which a substantial risk of serious harm could be inferred.

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26 <sup>3</sup> Defendant argues that plaintiff may not base his claim on a violation of state prison  
27 regulations. While this is true enough (*James v. Sweeny*, No. 1:12-cv-01704-LJO-MJS (PC),  
28 2012 U.S. Dist. LEXIS 182344. at \*12 (E.D. Cal. Dec. 27, 2012)), a prison policy may be  
relevant to the question of whether the defendant knowingly disregarded a risk of harm; for  
example, where a defendant flagrantly violates a policy specifically designed to maintain safety.

1 Defendant also argues that the complaint lacks any allegation that defendant actually drew  
2 the inference of risk. Plaintiff does allege, however, that “defendant[] clearly knew of the  
3 substantial risk of serious harm and disregarded that risk[.]” ECF No. 17 at 3. Combined with  
4 plaintiff’s allegations that defendant knew of facts showing that Bennett posed a risk of harm to  
5 inmates on plaintiff’s yard, this allegations suffices to plead that defendant actually inferred from  
6 those facts such risk of harm.

7 Defendant next argues that the complaint must be dismissed because plaintiff’s allegations  
8 regarding his injuries are insufficient to show more than de minimis physical injury as required by  
9 42 U.S.C. § 1997e(e). That statute provides: “No Federal civil action may be brought by a  
10 prisoner . . . for mental or emotional injury suffered while in custody without a prior showing of  
11 physical injury . . . .” Defendant relies on *Oliver v. Keller*, 289 F.3d 623, 629 (9th Cir. 2002) to  
12 argue that plaintiff’s allegation that he suffered “major injuries” as the result of Bennett’s attack is  
13 insufficient under § 1997e(e). Defendant argues that, pursuant to that statute, plaintiff’s  
14 complaint “alleges no entitlement to damages.” ECF No. 30-1 at 13.

15 In *Oliver*, the U.S. Court of Appeals for the Ninth Circuit determined that the plaintiff had  
16 alleged only de minimis physical injury and thus could not proceed on a claim for emotional  
17 injury. 289 F.3d at 629. The plaintiff had testified at deposition that his alleged pain was  
18 “nothing too serious” and did not require medical treatment. *Id.* He further failed to describe the  
19 nature, if any, of the physical injuries he sustained in a fight. *Id.* The court was careful to state,  
20 however, that the failure to meet the physical injury requirement defeated only the plaintiff’s  
21 claims for mental and emotional injury and that any other claim for compensatory, nominal, or  
22 punitive damages remained. *Id.* at 629-30.

23 Here, while plaintiff’s amended complaint does not go into detail about the precise nature  
24 of the injuries he suffered, it does allege that plaintiff was physically attacked by another inmate  
25 and consequently suffered “serious” injury to the extent that he was “almost murdered.” ECF No.  
26 17 at 3. Elsewhere in the complaint plaintiff states that “[d]ue to the major – injuries that plaintiff  
27 suffered on the date of 12-09-2011, plaintiff can bring a civil rights case . . . .” *Id.* at 2. While the  
28 “almost murdered” characterization is not described in terms of what bodily injury occurred, the

1 allegation of having sustained “serious” and “major” injuries suffices at this stage of the  
2 proceedings to allege more than de minimis physical injury. Accordingly, defendant’s request to  
3 dismiss the complaint for failure to allege more than de minimis physical injury must be rejected.

4 **B. Res Judicata and the “Two Dismissal Rule”**

5 Defendant next argues that the complaint must be dismissed as barred by res judicata  
6 because plaintiff has already dismissed two prior cases involving the attack by Bennett, and the  
7 second dismissal was “on the merits” pursuant to Federal Rule of Civil Procedure 41(a)(1)(B).<sup>4</sup>  
8 That rule provides that a voluntary dismissal is ordinarily without prejudice. “But if the plaintiff  
9 previously dismissed any federal- or state-court action based on or including the same claim, a  
10 notice of dismissal operates as an adjudication on the merits.” Fed. R. Civ. P. 41(a)(1)(B).

11 Defendant presents these two prior cases voluntarily dismissed as ground for application  
12 of the two dismissal rule here:

- 13 1. *Kenny Calihan v. M. Kaplan, et al.*, Amador County Superior Court, Case No. 12-  
14 CVC-07748 (hereinafter *Kaplan*). Plaintiff filed this action in 2012, alleging  
15 negligence against correctional supervisor Kaplan (also named a defendant in this  
16 action prior to screening). ECF No. 30-5. Plaintiff alleged that Kaplan failed to  
17 supervise his staff at the time Bennett attacked plaintiff. *Id.* Plaintiff also alleged that  
18 Kaplan wrongfully allowed Bennett to access the exercise yard at the same time as

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19 <sup>4</sup> Defendant presents this argument as two separate arguments: (1) that the complaint  
20 should be dismissed pursuant to the “two dismissal” rule and (2) that the complaint should be  
21 dismissed under the doctrine of res judicata. Defendant states that, under the “two dismissal”  
22 rule, “the second voluntary dismissal bars a subsequent third action, when it is filed,” citing  
23 *Commercial Space Management Co. v. Boeing Co.*, 193 F.3d 1074, 1076 (9th Cir. 1999). Neither  
24 that case nor Rule 41(a) itself contains any such language. The rule simply states that the second  
25 voluntary dismissal of an action “based on or including the same claim . . . operates as  
26 adjudication on the merits.” Fed. R. Civ. P. 41(a)(1)(B). Thus, defendant’s two arguments are  
27 part of a single analysis: whether plaintiff’s current case is barred by principles of claim  
28 preclusion due to the effect of second dismissal of prior action being an adjudication on the  
merits. *See, generally, Lake at Las Vegas Investors Group v. Pacific Malibu Dev. Corp.*, 933  
F.2d 724 (9th Cir. 1991) (referring to the analysis as “Rule 41(a)(1) res judicata”); *Melamed v.*  
*Blue Cross of Cal.*, 557 F. App’x. 659, 661-62 (9th Cir. 2014) (affirming district court’s dismissal  
of third action pursuant to Rule 41’s “two dismissal rule,” applying res judicata principles to  
determine that the adjudication of the second action on the merits under Rule 41 barred a third  
action based on the same nucleus of operative facts).

1 plaintiff, knowing of their disparate custody classifications and plaintiff's safety  
2 concerns. *Id.* Plaintiff voluntarily dismissed *Kaplan* in September 2012. ECF Nos.  
3 30-6, 30-7.

- 4 2. *Calihan v. Knipp*, Eastern District of California Case No. 2:12-cv-2356 (hereinafter  
5 *Knipp*). Plaintiff filed this action one month prior to dismissing *Kaplan* in the state  
6 court, alleging that defendant Knipp, along with Kaplan and two other correctional  
7 staff members (Barroga, who was screened from this action, and Ybarra) failed to  
8 supervise their inferior correctional officers during the time Bennett attacked plaintiff.  
9 ECF No. 30-8. Plaintiff claimed that defendants failed to use medical detectors to  
10 check for weapons on entering the exercise yard. *Id.* Plaintiff alleged that defendant  
11 Knipp was not present, in violation of state regulations. *Id.* Plaintiff voluntarily  
12 dismissed *Knipp* in February 2014. ECF No. 30-9.

13 Defendant argues that the voluntary dismissal of the second of these cases resulted in an  
14 adjudication on the merits by operation of Rule 41(a)(1)(B) and that is therefore res judicata as to  
15 the instant case.

16 Res judicata will bar a later suit when an earlier suit ““(1) involved the same ‘claim’ or  
17 cause of action as the later suit, (2) reached a final judgment on the merits, and (3) involved  
18 identical parties or privies.”” *Mpoyo v. Litton Electro-Optical Systems*, 430 F.3d 985, 987 (9th  
19 Cir. 2005) (quoting *Sidhu v. Flecto Co.*, 279 F.3d 896, 900 (9th Cir. 2002)). Thus, to determine  
20 whether the instant case is barred by the combined effect of Rule 41(a)(1)(B) and res judicata, the  
21 court must undertake the following step-wise analysis: First, the court must determine whether  
22 *Kaplan* and *Knipp* were “based on or include[ed] the same claim” as that phrase is used in Rule  
23 41(a)(1)(B). This analysis is identical to determining whether *Kaplan* and *Knipp* would be  
24 considered to involve the same “claim or cause of action” under familiar res judicata law. *Lee v.*  
25 *Thornburg Mortg. Home Loans Inc.*, No. 14-cv-00602 NC, 2014 U.S. Dist. LEXIS 137758, at  
26 \*13-14 (N.D. Cal. Sept. 29, 2014); *Thomas v. Wells Fargo Bank, N.A.*, No. 13-02065 JSW, 2013  
27 U.S. Dist. LEXIS 135954, at \*6-7 (N.D. Cal. Sept. 23, 2013). If not, there has been no prior  
28 adjudication on the merits, and res judicata is inapplicable. If so, then *Knipp* must be considered

1 to have been adjudicated on the merits under the two dismissal rule, and the court must proceed to  
2 a second step. At the second step, the court must determine whether the instant case and *Knipp*  
3 involve the same claim or cause of action and involve identical parties or privies. If not, res  
4 judicata does not apply. If so, the instant case is barred by res judicata.

5 Turning to the first step, *Kaplan* and *Knipp* will be considered “based on or including the  
6 same claim” if: (1) the two suits arise out of the same transactional nucleus of facts; (2) rights or  
7 interest established by the prior judgment would be destroyed or impaired by prosecution of the  
8 second action; (3) the two suits involve infringement of the same right; and (4) substantially the  
9 same evidence would be presented in both actions. *Mpoyo*, 430 F.3d at 987.

10 The court must use a “transaction test” to determine whether *Kaplan* and *Knipp* arise from  
11 the same transactional nucleus of fact; i.e., they do if “they are related to the same set of facts and  
12 . . . could be conveniently tried together.” *Id.* (quoting *Western Sys., Inc. v. Ulloa*, 958 F.2d 864,  
13 871 (9th Cir. 1992)). The Ninth Circuit has indicated that this element – sharing the same nucleus  
14 of facts – is often outcome-determinative. *Id.* at 988. Here, it is clear that *Kaplan* and *Knipp* pass  
15 the transaction test – both cases relate to Bennett’s attack on plaintiff and, because both cases  
16 revolve around plaintiff’s claims that the attack resulted from poor job performance by prison  
17 officials (and include identical allegations against Kaplan), they could conveniently be tried  
18 together.

19 As there was no judgment in *Kaplan*, the court cannot assess whether rights established by  
20 a judgment in that case would have been impaired by the prosecution of *Knipp*. Nevertheless,  
21 because Kaplan was a defendant in both actions, if *Kaplan* had reached a final determination on  
22 the merits, proceeding against him in *Knipp* based on the same incident could certainly have  
23 destroyed or impaired the resolution reached in *Kaplan*. Additionally, both suits involve the  
24 infringement of the same right – plaintiff’s right to adequate protection from attack while under  
25 the care of state prison authorities. Lastly, because plaintiff sued Kaplan in both cases on  
26 substantially the same claims and alleged many of the same facts, some evidence would have  
27 been duplicated had both cases proceeded.

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1 In sum, these four factors all weigh in favor of a finding that *Kaplan* and *Knipp* were  
2 based on the same claim. Accordingly, plaintiff's voluntary dismissal of *Knipp* must be viewed  
3 as a disposition on the merits, and the court must proceed to the second step of the analysis:  
4 whether the instant case and *Knipp* involve the same claim or cause of action and involve  
5 identical parties or privies.

6 The court again employs the transaction test to determine whether this case and *Knipp*  
7 involve the same claim and concludes that the two cases share the same core facts. Again, both  
8 cases arise out of the attack by Bennett on plaintiff. Both cases allege that the attack was caused  
9 or allowed by prison official malfeasance and include mostly the same defendants (*Knipp* also  
10 raised claims against a correctional officer named Ybarra). Both cases include many of the same  
11 factual allegations. It is again easy to conclude that the cases share the same core facts and could  
12 conveniently be tried together and thus that they arise from the same transactional nucleus of fact.

13 In addition, because *Knipp* must be considered to have been dismissed on the merits under  
14 Rule 41(a)(1)(B) and included the same claims against all defendants named in this action,  
15 including the only remaining defendant (*Knipp*), allowing this case to go forward would destroy  
16 the expectation of those defendants that plaintiff's claims against them for whatever role they had  
17 in the incident with Bennett were extinguished. Both this case and *Knipp* rested on plaintiff's  
18 claim that his constitutional rights were violated by these officers' acts or failures to act during  
19 and before that incident. Both cases would involve the same evidence. Accordingly, under the  
20 transaction test, this case and *Knipp* are based on the same claim.

21 By operation of Rule 41(a)(1)(B) as discussed above, *Knipp* resulted in a final  
22 determination on the merits. As both cases involved the same parties, all elements of claim  
23 preclusion have been met here (that is, the cases involve the same claim, the earlier case  
24 concluded on the merits, and the cases involve the same parties). For that reason, plaintiff's  
25 complaint must be dismissed without leave to amend.

### 26 **III. Defendant's Motion to Declare Plaintiff Vexatious**

27 Defendant asks the court to declare plaintiff a vexatious litigant, require him to post a  
28 security before proceeding further in this action, and issue a pre-filing order prohibiting him from

1 filing any future cases against defendant relating to the attack by Bennett without first obtaining  
2 the court's permission.

3 Under Eastern District of California Local Rule 151(b),

4 [T]he Court may at any time order a party to give a security, bond, or undertaking  
5 in such amount as the Court may determine to be appropriate. The provisions of  
6 Title 3A, part 2, of the California Code of Civil Procedure, relating to vexatious  
7 litigants, are hereby adopted as a procedural Rule of this Court on the basis of  
8 which the Court may order the giving of a security, bond, or undertaking,  
9 although the power of the Court shall not be limited thereby.

8 California Code of Civil Procedure, part 2, Title 3A is entitled "Vexatious Litigants" and includes  
9 the following provision:

10 In any litigation pending . . . , at any time until final judgment is entered, a  
11 defendant may move the court, upon notice and hearing, for an order requiring the  
12 plaintiff to furnish security . . . . The motion for an order requiring the plaintiff to  
13 furnish security shall be based upon the ground, and supported by a showing, that  
14 the plaintiff is a vexatious litigant and that there is not a reasonable probability  
15 that he or she will prevail in the litigation against the moving defendant.

14 Cal. Civ. Proc. Code § 391.1. As is relevant to this motion, California law defines a vexatious  
15 litigant as a person who, in the seven years immediately preceding the motion, has commenced,  
16 prosecuted, or maintained *in propria persona* at least five litigations other than in a small claims  
17 court that have been finally determined adversely to the person. *Id.* § 391(b)(1). To order the  
18 posting of a security under § 391.1, the court must additionally conclude, after hearing evidence,  
19 "that there is no reasonable probability that the plaintiff will prevail in the litigation against the  
20 moving defendant." *Id.* § 391.3(a). Thus, to issue the order requested by defendant, this court  
21 must find that: (1) plaintiff has filed five litigations in the past seven years that have been finally  
22 determined adversely to plaintiff and (2) there is no reasonable probability that plaintiff will  
23 succeed on his claims against defendant. "One purpose of authorizing security for costs is to  
24 allow the court to have some control over the administration of a lawsuit." *Sherman v. City of*  
25 *Davis*, No. S-11-0820 JAM GGH PS, 2012 U.S. Dist. LEXIS 29787, at \*31 (E.D. Cal. Mar. 6,  
26 2012); *Ilro Productions, Ltd. v. Music Fair Enterprises*, 94 F.R.D. 76, 78 (S.D.N.Y. 1982) (citing  
27 *Leighton v. Paramount Pictures Corp.*, 340 F.2d 859, 861 (2d Cir. 1965). "In determining  
28 whether to impose a bond, the court may 'take all the pertinent circumstances into account

1 including the conduct of the litigants and the background and purpose of the litigation.’’ *Id.*  
2 (quoting *Leighton*, 340 F. 2d at 861). The undersigned does not find that a security is currently  
3 warranted in this action.

4 Defendant also requests that the court issue an order requiring plaintiff to obtain leave of  
5 court before filing any new cases against him with respect to the attack by Bennett. This court  
6 has inherent power under the All Writs Act, 28 U.S.C. § 1651(a), to enter a pre-filing order  
7 against a vexatious litigant, but a pre-filing order is “an extreme remedy that should rarely be  
8 used.” *Molski v. Evergreen Dynasty Corp.*, 500 F.3d 1047, 1057 (9th Cir. 2007). Such orders  
9 should be rare because they “can tread on a litigant’s due process right of access to the courts.”  
10 *Id.* Prior to issuing such an order, the court must (1) provide plaintiff with an opportunity to be  
11 heard; (2) compile an adequate record; (3) make substantive findings about the frivolous or  
12 harassing nature of plaintiff’s litigation; and (4) narrowly tailor the order to closely fit the specific  
13 vice encountered. *Id.*

14 The federal definition of vexatiousness that plaintiff must fall within for a pre-filing order  
15 to issue is much narrower than that provided by the California Code of Civil Procedure. The  
16 court looks to both the number and content of plaintiff’s filings to determine whether his claims  
17 have been frivolous. *Id.* at 1059. For a pre-filing order to issue, plaintiff’s claims must not only  
18 be numerous but also either patently without merit or containing false factual assertions. *Id.* at  
19 1060-61.

20 Defendant has summarized 11 prior cases brought by plaintiff but has identified none in  
21 which the claims were patently without merit or contained false factual assertions. Plaintiff  
22 voluntarily dismissed four of the actions, four were dismissed for failure to state a claim, one was  
23 dismissed when plaintiff failed to post a security, one was dismissed because plaintiff had not  
24 exhausted his administrative remedies, and one was dismissed because plaintiff failed to submit a  
25 compliant in forma pauperis application as ordered by the court. Defendant has not shown any of  
26 these cases to be frivolous or filed to harass. Accordingly, the court should decline to enter the  
27 prefiling order sought by defendant.

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#### IV. Defendant's Motion to Strike Plaintiff's Sur-reply

Plaintiff filed a sur-reply to defendant's motion to dismiss. Defendant asks the court to strike it. The request will be granted. Parties do not have the right to file sur-replies and motions are deemed submitted when the time to reply has expired. Local Rule 230(l). The Court generally views motions for leave to file a sur-reply with disfavor. *Hill v. England*, 2005 U.S. Dist. LEXIS 29357, 2005 WL 3031136, at \*1 (E.D. Cal. 2005) (citing *Fedrick v. Mercedes-Benz USA, LLC*, 366 F. Supp. 2d 1190, 1197 (N.D. Ga. 2005)). However, district courts have the discretion to either permit or preclude a sur-reply. See *U.S. ex rel. Meyer v. Horizon Health Corp.*, 565 F.3d 1195, 1203 (9th Cir. 2009) (district court did not abuse discretion in refusing to permit "inequitable sur-reply"); *JG v. Douglas County School Dist.*, 552 F.3d 786, 803 n.14 (9th Cir. 2008) (district court did not abuse discretion in denying leave to file sur-reply where it did not consider new evidence in reply); *Provenz v. Miller*, 102 F.3d 1478, 1483 (9th Cir. 1996) (new evidence in reply may not be considered without giving the non-movant an opportunity to respond).

Here, plaintiff did not obtain permission to file the sur-reply. The filing is unnecessary to the disposition of this motion and will be stricken.

#### V. Order and Recommendation

For the reasons stated above, it is hereby ORDERED that plaintiff's sur-reply to the motion to dismiss (ECF No. 33) is stricken.

It is further RECOMMENDED that defendant's motion to dismiss and to declare plaintiff a vexatious litigant (ECF No. 30) be granted in part, such that:

- a. Defendant's motion to dismiss be granted and the complaint be dismissed without leave to amend;
- b. Defendant's motion that plaintiff be deemed a vexatious litigant under Local Rule 151(b) and be required to post a security be denied; and
- c. Defendant's motion that plaintiff be subjected to a pre-filing order be denied.

These findings and recommendations are submitted to the United States District Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days

1 after being served with these findings and recommendations, any party may file written  
2 objections with the court and serve a copy on all parties. Such a document should be captioned  
3 “Objections to Magistrate Judge’s Findings and Recommendations.” Failure to file objections  
4 within the specified time may waive the right to appeal the District Court’s order. *Turner v.*  
5 *Duncan*, 158 F.3d 449, 455 (9th Cir. 1998); *Martinez v. Ylst*, 951 F.2d 1153 (9th Cir. 1991).

6 DATED: February 25, 2015.

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8 EDMUND F. BRENNAN  
9 UNITED STATES MAGISTRATE JUDGE  
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