



1 The complaint states a colorable First Amendment claim against  
2 defendants Ruggiero, Campbell and Audette . . . , on grounds that  
3 they retaliated against plaintiff [by falsely validating him as a gang  
4 associate] for the filing of complaint(s) against a correctional  
5 officer or officers. Plaintiff also states a Fourteenth Amendment  
6 due process claim against defendants Ruggiero, Audette, Marquez  
7 and Harrison for knowingly validating plaintiff as a prison gang  
8 member or associate on the basis of fabricated or insubstantial  
evidence, and thus improperly subjecting him to prolonged  
segregated housing. Plaintiff also states an Eighth Amendment  
deliberate indifference claim against Correctional Sergeant  
Ruggiero for allegedly taking plaintiff's orthopedic boots which  
had been prescribed to cushion plaintiff's knees as a result of seven  
failed knee surgeries.

9 Defendants answered the complaint. ECF No. 20. Discovery proceeded through December 5,  
10 2014. ECF No. 23. On March 6, 2015, defendants filed the pending motion, seeking summary  
11 judgment on the merits of plaintiff's First and Fourteenth Amendment claims and based on  
12 plaintiff's failure to exhaust his administrative remedies on his Eighth Amendment claim;  
13 alternatively, defendants contend that they are entitled to qualified immunity. ECF No. 32.  
14 Plaintiff filed an opposition, ECF No. 38, and defendants filed a reply, ECF No. 42.

### 15 III. Legal Standards for Summary Judgment

16 Summary judgment is appropriate when the moving party "shows that there is no genuine  
17 dispute as to any material fact and the movant is entitled to judgment as a matter of law." Fed. R.  
18 Civ. P. 56(a). Under summary judgment practice, the moving party "initially bears the burden of  
19 proving the absence of a genuine issue of material fact." Nursing Home Pension Fund, Local 144  
20 v. Oracle Corp. (In re Oracle Corp. Securities Litigation), 627 F.3d 376, 387 (9th Cir. 2010)  
21 (citing Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986)). The moving party may accomplish  
22 this by "citing to particular parts of materials in the record, including depositions, documents,  
23 electronically stored information, affidavits or declarations, stipulations (including those made for  
24 purposes of the motion only), admission, interrogatory answers, or other materials" or by showing  
25 that such materials "do not establish the absence or presence of a genuine dispute, or that the  
26 adverse party cannot produce admissible evidence to support the fact." Fed. R. Civ. P. 56  
27 (c)(1)(A), (B).

28 When the non-moving party bears the burden of proof at trial, "the moving party need

1 only prove that there is an absence of evidence to support the nonmoving party’s case.” Oracle  
2 Corp., 627 F.3d at 387 (citing Celotex, 477 U.S. at 325); see also Fed. R. Civ. P. 56(c)(1)(B).  
3 Indeed, summary judgment should be entered, after adequate time for discovery and upon motion,  
4 against a party who fails to make a showing sufficient to establish the existence of an element  
5 essential to that party’s case, and on which that party will bear the burden of proof at trial. See  
6 Celotex, 477 U.S. at 322. “[A] complete failure of proof concerning an essential element of the  
7 nonmoving party’s case necessarily renders all other facts immaterial.” Id. In such a  
8 circumstance, summary judgment should be granted, “so long as whatever is before the district  
9 court demonstrates that the standard for entry of summary judgment ... is satisfied.” Id. at 323.

10 If the moving party meets its initial responsibility, the burden then shifts to the opposing  
11 party to establish that a genuine issue as to any material fact actually does exist. See Matsushita  
12 Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986). In attempting to establish the  
13 existence of this factual dispute, the opposing party may not rely upon the allegations or denials  
14 of its pleadings but is required to tender evidence of specific facts in the form of affidavits, and/or  
15 admissible discovery material, in support of its contention that the dispute exists. See Fed. R.  
16 Civ. P. 56(c)(1); Matsushita, 475 U.S. at 586 n.11. Moreover, “[a] [p]laintiff’s verified complaint  
17 may be considered as an affidavit in opposition to summary judgment if it is based on personal  
18 knowledge and sets forth specific facts admissible in evidence.” Lopez v. Smith, 203 F.3d 1122,  
19 1132 n.14 (9th Cir. 2000) (en banc).<sup>1</sup>

20 The opposing party must demonstrate that the fact in contention is material, i.e., a fact that  
21 might affect the outcome of the suit under the governing law, see Anderson v. Liberty Lobby,

---

22 <sup>1</sup> In addition, in considering a dispositive motion or opposition thereto in the case of a pro se  
23 plaintiff, the court does not require formal authentication of the exhibits attached to plaintiff’s  
24 verified complaint or opposition. See Fraser v. Goodale, 342 F.3d 1032, 1036 (9th Cir. 2003)  
(evidence which could be made admissible at trial may be considered on summary judgment);  
25 see also Aholelei v. Hawaii Dept. of Public Safety, 220 Fed. Appx. 670, 672 (9th Cir. 2007)  
(district court abused its discretion in not considering plaintiff’s evidence at summary judgment,  
26 “which consisted primarily of litigation and administrative documents involving another prison  
27 and letters from other prisoners” which evidence could be made admissible at trial through the  
28 other inmates’ testimony at trial); see Ninth Circuit Rule 36-3 (unpublished Ninth Circuit  
decisions may be cited not for precedent but to indicate how the Court of Appeals may apply  
existing precedent).

1 Inc., 477 U.S. 242, 248 (1986); T.W. Elec. Serv., Inc. v. Pacific Elec. Contractors Assoc., 809  
2 F.2d 626, 630 (9th Cir. 1987), and that the dispute is genuine, i.e., the evidence is such that a  
3 reasonable jury could return a verdict for the nonmoving party, see Wool v. Tandem Computers,  
4 Inc., 818 F.2d 1433, 1436 (9th Cir. 1987).

5 In the endeavor to establish the existence of a factual dispute, the opposing party need not  
6 establish a material issue of fact conclusively in its favor. It is sufficient that “the claimed factual  
7 dispute be shown to require a jury or judge to resolve the parties’ differing versions of the truth at  
8 trial.” T.W. Elec. Serv., 809 F.2d at 631. Thus, the “purpose of summary judgment is to ‘pierce  
9 the pleadings and to assess the proof in order to see whether there is a genuine need for trial.’”  
10 Matsushita, 475 U .S. at 587 (citations omitted).

11 In evaluating the evidence to determine whether there is a genuine issue of fact,” the court  
12 draws “all reasonable inferences supported by the evidence in favor of the non-moving party.”  
13 Walls v. Central Costa County Transit Authority, 653 F.3d 963, 966 (9th Cir. 2011) (per curiam).  
14 It is the opposing party’s obligation to produce a factual predicate from which the inference may  
15 be drawn. See Richards v. Nielsen Freight Lines, 602 F. Supp. 1224, 1244–45 (E.D. Cal. 1985),  
16 aff’d, 810 F.2d 898, 902 (9th Cir. 1987). Finally, to demonstrate a genuine issue, the opposing  
17 party “must do more than simply show that there is some metaphysical doubt as to the material  
18 facts. . . . Where the record taken as a whole could not lead a rational trier of fact to find for the  
19 nonmoving party, there is no ‘genuine issue for trial.’” Matsushita, 475 U.S. at 587 (citation  
20 omitted).

21 In applying these rules, district courts must “construe liberally motion papers and  
22 pleadings filed by pro se inmates and . . . avoid applying summary judgment rules strictly.”  
23 Thomas v. Ponder, 611 F.3d 1144, 1150 (9th Cir. 2010). However, “[if] a party fails to properly  
24 support an assertion of fact or fails to properly address another party’s assertion of fact, as  
25 required by Rule 56(c), the court may . . . consider the fact undisputed for purposes of the motion  
26 . . . .” Fed. R. Civ. P. 56(e)(2).

27 ///

28 ///

1 IV. Facts

2 Unless otherwise noted, the following facts are undisputed by the parties or, following the  
3 court's review, are deemed undisputed for purposes of the pending motion.<sup>2</sup>

- 4 • At all relevant times, plaintiff was a state prisoner incarcerated at High Desert State  
5 Prison (HDSP), under the authority of California Department of Corrections (CDCR).
- 6 • During his incarceration at HDSP, plaintiff pursued a civil rights suit against officials at  
7 California State Prison-Sacramento (CSP-SAC), including against Correctional Officer Flory.<sup>3</sup>
- 8 • The Black Guerilla Family (BGF) is a prison gang involved in violent and criminal  
9 activities both inside and outside prisons, the latter in association with street gangs. Formed in  
10 1966, BGF has branches in prisons throughout the United States. "Originally, the BGF was an  
11 ideologically based, African-American Marxist revolutionary organization with the stated goal of  
12 overthrowing the United States government, . . . target[ing] what it believed to be the white-racist  
13 infrastructure of the prison system." Marquez Decl. ¶ 16; Harrison Decl. ¶ 12. George Jackson  
14 was a co-founder of BGF and is revered as a martyr for the gang. Jackson was an inmate,  
15 political activist, writer, and member of the "Soledad Brothers," and was killed in a prison  
16 uprising in August 1971. BGF created the annual observance "Black August" to pay tribute to  
17 George Jackson and others. Marquez Decl. ¶ 17-22; Harrison Decl. ¶ 13-4. BGF "uses Black  
18 August literature as propaganda to spread the gang's beliefs and ideologies throughout the prison  
19 system, and to train new members and associates." Marquez Decl. ¶ 22; Harrison Decl. ¶ 14. For  
20 this reason, an inmate's possession of Black August literature is considered by CDCR to be an

---

21 <sup>2</sup> The court has reviewed defendants' statement of undisputed facts, ECF No. 32-2; defendants'  
22 response to plaintiff's disputed facts, ECF No. 42-2, and defendants' respective declarations and  
23 exhibits, see ECF Nos. 32-3 through 32-10. The court has also reviewed plaintiff's verified  
24 complaint and exhibits, ECF No. 1; verified opposition, response to defendants' undisputed facts,  
25 and exhibits, ECF No. 38; and deposition testimony, see ECF No. 34. (Although the hand-written  
26 portion of plaintiff's complaint is not verified, see ECF No. 1 at 30, the form portion is, see ECF  
27 No. 1 at 4, and the court liberally construes these portions together for purposes of addressing the  
28 instant motion.). Defendants' objections to plaintiff's evidence, see ECF No. 42-1, are overruled;  
the court relies on plaintiff's evidence to the extent it is relevant to the issues before the court.

<sup>3</sup> On October 4, 2010, plaintiff initiated a civil rights action entitled Watts v. Flory et al., Case  
No. 2:10-cv-2688 GEB CKD P. Summary judgment was entered for defendants on December 4,  
2014. Plaintiff's appeal was dismissed on April 22, 2015. This court may take judicial notice of  
its own records and the records of other courts. See United States v. Howard, 381 F.3d 873, 876  
n.1 (9th Cir. 2004); United States v. Wilson, 631 F.2d 118, 119 (9th Cir. 1980).

1 indirect link to BGF and a legitimate validation point. Marquez Decl. ¶ 22-3; Harrison Decl. ¶  
2 14. BGF has adopted the silverback gorilla as a symbol of allegiance to and membership in the  
3 gang. Marquez Decl. ¶ 29-30; Harrison Decl. ¶ 19. Hence, CDCR considers an inmate's  
4 possession of a picture of a silverback gorilla as some evidence of the inmate's association with  
5 BGF. Id.

6 • In 2011, CDCR's gang validation procedures included, at each prison, the Warden's  
7 appointment of a Correctional Lieutenant to serve as an Institutional Gang Investigator (IGI).  
8 "IGIs are specifically trained to recognize gang activity and are tasked with documenting  
9 allegations and evidence of gang involvement and gang activity within the prison system."  
10 Marquez Decl. ¶ 11; Harrison Decl. ¶ 14. "The IGI was the critical decision maker in the gang-  
11 identification process. The IGI was tasked with investigating allegations of gang involvement,  
12 confirming whether sufficient evidence supported the validation decision, and ensuring that the  
13 inmate received advance notice of the charges and an opportunity to present his views, including  
14 a written rebuttal. When the IGI gathered enough information to present at least three points of  
15 validation, the evidence, known as a validation package, was provided to a SSU [Special Services  
16 Unit] Special Agent for administrative verification. A second Special Agent then reviewed and  
17 confirmed the validation decision." Harrison Decl. ¶ 11; Marquez Decl. ¶ 15.

18 • "Validation was the process through which CDCR formally identified an inmate's  
19 membership in or association with a prison gang. Under CDCR regulations, at least three  
20 independent sources items indicative of association with the gang were required. At least one  
21 item had to show a direct link between the inmate and a current or former validated gang member  
22 or associate." Harrison Decl. ¶ 10.

23 • Defendant M. Ruggiero was at all relevant times employed by CDCR as a Correctional  
24 Sergeant and Assistant Institutional Gang Investigator (Assistant IGI) at HDSP, whose  
25 responsibilities included gathering and documenting evidence of prison gang involvement and  
26 activity. Ruggiero Decl. ¶¶ 1-2, Dfs. Ex. 8, ECF No. 32-8 at 31-7.<sup>4</sup> When evidence was brought

27 \_\_\_\_\_  
28 <sup>4</sup> Page references reflect the court's electronic pagination as reflected on the docket pursuant to  
the court's Case Management/Electronic Case Files (CM/ECF) system.

1 to his attention implicating an inmate’s association with a gang, defendant Ruggiero was required  
2 to conduct an investigation and, if appropriate, consolidate the evidence in a validation package  
3 and transmit it to the Special Services Unit (SSU) of the Office of Correctional Safety (OCS) for  
4 final review. Id. ¶ 2.

5 • Defendant Ruggiero maintains that his “investigation of Watts was triggered by another  
6 correctional officer who suggested that Watts might be associated with the [BGF] gang.” Id. ¶ 9.  
7 The gang validation packet subsequently prepared by Ruggiero indicates that the investigation  
8 into plaintiff’s suspected gang affiliation was initiated on April 1, 2011. See Dfs. Ex. C  
9 (Validation Packet), ECF No. 32-7 at 3. Ruggiero recounts that an initial search of plaintiff’s cell  
10 was conducted on April 21, 2011,<sup>5</sup> which disclosed plaintiff’s possession of the name and CDCR  
11 number of inmate Austin inscribed on the back of a photo of E. Austin, plaintiff and a third party.  
12 Austin was a validated BGF associate who had formally dropped out of the gang. Ruggiero avers  
13 that this evidence supported plaintiff’s association with the BGF, “one point supporting his  
14 validation,” and that he was required to document it. Id. ¶ 10; see also id. at ¶¶ 27, 40 (possession  
15 of name and number of a current or former validated gang member or associate is considered one  
16 point of validation and a direct link to the gang).

17 • Defendant E. Campbell was at all relevant times employed by CDCR as a Correctional  
18 Officer at HDSP, and “intermittently worked with the IGI Unit on special assignments involving  
19 gang debriefings during 2011;” however, he “was not responsible for, or involved in, the decision  
20 to validate” plaintiff or place him in segregated housing. Campbell Decl. ¶¶ 1-4, Dfs. Ex. 9, ECF  
21 No. 32-8 at 30-8.

22 • On April 28, 2011, defendant Campbell and Officer Nelson conducted a search of  
23 plaintiff’s cell incidental to a broader search. In response to a report that an inmate had a phone,  
24 and a search of his cell failed to disclose the phone, Campbell and his partner were directed to  
25 search adjacent cells, including plaintiff’s, and did so in plaintiff’s absence. Id. ¶¶ 7, 11, 13, 15,  
26

---

27 <sup>5</sup> No cell search receipt has been submitted by any party concerning the April 21, 2011 search.  
28 Although the receipt for defendant Ruggiero’s May 9, 2011 search of plaintiff’s cell, discussed  
below, includes the confiscation of “1 photo,” that photo has not been identified.

1 17-8. The search was conducted at the direction of Campbell's supervisor, not defendant  
2 Ruggiero. Id. ¶¶ 16-7. At the time of the search, Campbell did not know plaintiff or Officer  
3 Flory. Id. ¶¶ 8, 10. The search included books and stacks of documents because contraband can  
4 be hidden in cavities created by cutting out pages of those items. Id. ¶ 19.

5 • During the April 28, 2011 search of plaintiff's cell, Campbell discovered a 2008  
6 California Prison Focus publication, see Dfs. Ex. B,<sup>6</sup> and a picture of a silverback gorilla, see Dfs.  
7 Ex. C (indicating on the cell receipt, "I/M [inmate] torn out of magazine"). Id. ¶ 20. Because  
8 these items "were indicative of [plaintiff's] possible association with the BGF prison gang,"  
9 Campbell confiscated them and provided them to defendant Assistant IGI Ruggiero for further  
10 investigation. Id. ¶¶ 20-5.

11 • Plaintiff avers that the April 28, 2011 search of his cell was conducted at the direction  
12 of defendant Ruggiero, with the specific goal of locating items that would support plaintiff's  
13 validation. Plaintiff alleges that the picture of the gorilla was torn out of his National Geographic  
14 magazine or art book by defendant Campbell. See Compl., ECF No. 1 at 7, 11, 25, 44, Ex. C (cell  
15 search receipt); Oppo., ECF No. 38 at 3, 55, Ex. C (same); see also Oppo., ECF No. 38 at 4, 5, 18,  
16 24 ("both art book and National Geographic"); Pl. Depo. 23:18-22 (picture was in plaintiff's  
17 "stack of pictures" in a hard cover book).

18 • On May 9, 2011, defendant Ruggiero searched the property confiscated from plaintiff's  
19 cell by defendant Campbell on April 28, 2011, "which included a picture of a silverback gorilla  
20 and a Prison Focus magazine containing an article on Black August," together serving as one  
21 "source document . . . [constituting] one point supporting his validation." Id. ¶ 11; see also id. at  
22 ¶¶ 23, 31 (possession of Black August article and possession of picture of silverback gorilla each  
23 considered "a legitimate point of validation, and an indirect link to the gang").

24 \_\_\_\_\_  
25 <sup>6</sup> The court grants defendants' request, see ECF No. 32-4, to take judicial notice of the Summer  
26 2008 edition of California Prison Focus magazine (No. 31), entitled "Black August, We Will  
27 Never Forget." See Dfs. Ex 2-B. Defendants also direct the court to a website that provides an  
28 electronic copy of the edition. See Fed. R. Evid. 201(b) (court may take judicial notice of facts  
that "can be accurately and readily determined from sources whose accuracy cannot reasonably  
be questioned"). See also Mack v. S. Bay Beer District, 798 F.2d 1279, 1282 (9th Cir. 1986)  
(authorizing courts to take judicial notice of matters of public record).



1           • Also on May 9, 2011, defendant Ruggiero conducted an independent search of  
2 plaintiff’s cell. See Compl., ECF No. 1 at 45, Ex. C (cell search receipt); Oppo., ECF No. 38 at 3,  
3 56, Ex. C (same). Ruggiero confiscated plaintiff’s address book and what he thought were  
4 plaintiff’s “privately owned, non-state-issued boots.” Ruggiero Decl. ¶ 12, and Dfs. Ex. 4-D.  
5 Ruggiero avers that he “did not know that the boots were orthopedic or medically required, and I  
6 was not aware of Watts’ medical needs. I did not know that the confiscation of the boots posed  
7 any substantially serious risk to Watts’ health. I did not see any medical chrono authorizing  
8 Watts to have the boots. Because it appeared that the boots were contraband, I believed that I was  
9 required to confiscate them.” Id.

10           • Upon examining plaintiff’s address book, Ruggiero discovered a “mail-drop” address  
11 for inmate Chappell, under the name F. Richard. Ruggiero explains, “CDCR regulations preclude  
12 gang-affiliated inmates from corresponding with other inmates. To prevent correctional staff  
13 from knowing the destination and recipient, and therefore avoid detection, gang members and  
14 associates commonly use mail-drop addresses to communicate. An inmate sends correspondence  
15 to a street address (the mail drop) for the recipient to forward to another inmate. The fact Watts  
16 possessed an address used by a validated associate of the BGF showed that he had the ability to  
17 communicate with the gang.” Id. ¶ 13.

18           • On May 11, 2011, defendant Ruggiero “searched the outgoing mail for the facility  
19 where Watts was housed . . . [and] discovered an envelope that Watts was attempting to send to  
20 Chappell using the mail-drop address. The envelope contained two letters. The first letter was  
21 intended for [F]. Richard and thanked her for helping Watts get in touch with inmate Chappell.  
22 The second letter was intended for inmate Chappell.” Id. ¶ 14. Plaintiff’s letter to Chappell  
23 thanked him for “the documents Preliminary Injunction or Temporary Restraining Order you sent  
24 to me,” and a “Declaration package;” sent good wishes for the recovery of Chappell’s father; and  
25 informed Chappell that plaintiff’s cell had been searched, with officials confiscating, inter alia,  
26 “my prison focus Mag that’s in my name. And two pictures of Silver Backs. Then told me  
27 they’re turning them into IGI. . . . They have been playing with my mail for the longest. . . . They  
28 can’t tell me what to draw. . . .” See Dfs. Ex. C, ECF No. 32-7 at 9.

1 • Defendant Ruggiero determined that plaintiff’s “possession of Chappell’s mail-drop  
2 address, and his documented use of that address to communicate with Chappell, directly linked  
3 him to the BGF, and was some evidence of his association with the gang. . . . [and] a point of  
4 validation.” Ruggiero Decl. ¶ 36.

5 • Because Ruggiero had three independent source items indicating plaintiff’s association  
6 with BGF, including direct links to current or former validated associates, he “was required to  
7 prepare and submit a gang-validation packet.” *Id.* ¶ 16.

8 • On June 1, 2011, Ruggiero completed plaintiff’s Gang Validation Packet, consisting of  
9 a CDCR 128B cover sheet and documentation of the following three “source items,” *see* Dfs. Ex.  
10 C (Validation Packet), ECF No. 32-7 (emphasis added):

11 SOURCE ITEM NO. 1 (**Association/Direct Link**): CDCR 128-  
12 B4, dated May 13, 2011, completed by defendant Ruggiero, asserts  
13 a “direct link” between plaintiff and a current validated BGF  
14 associate. *See* Cal. Code Regs. tit. 15, § 3378(c)(4) (2011)  
15 (validation of prisoner as a gang associate requires at least one  
16 source item demonstrating a direct link to a current or former  
17 validated member or associate of the gang within six months of the  
18 identified activity). In support of this source item, Ruggiero noted  
19 that **plaintiff’s address book, confiscated from his cell on May 9,  
20 2011, included a known “mail-drop address” for another  
21 inmate, [R]. Chappell, a validated BGF associate.** A “mail-  
22 drop” or “boomerang” address is used by one prisoner to  
23 communicate with another prisoner, via a nonprisoner at the mail-  
24 drop address who forwards mail to its intended recipient. The drop  
25 address identified in plaintiff’s address book is that of F. Richard,  
26 the girlfriend of [R]. Chappell. Review of Chappell’s validation  
27 package revealed an envelope from Chappell addressed to F.  
28 Richard, which had previously contained another envelope and  
letter intended to be forwarded to another prisoner. Further,  
**Ruggiero noted that on May 11, 2011, he discovered in HDSP’s  
intended outgoing mail an envelope from plaintiff addressed to  
F. Richard, which contained two letters, one intended for F.  
Richard, the other letter intended for Chappell.**

SOURCE ITEM NO. 2 (**Symbols**): CCDR 128-B4, dated May 15,  
2011, completed by defendant Ruggiero, identifies **two BGF  
symbols** in plaintiff’s possession. *See* Cal. Code Regs. tit. 15, §  
3378(c)(8)(B) (2011) (symbols must be distinctive to the specific  
gang). In support of this source item, Ruggiero noted that the  
**search of plaintiff’s cell on May 9, 2011 disclosed the following  
items: (i) a California Prison Focus magazine with the words  
“Black August” on the cover, containing an article entitled  
“Black August 2008” and a picture of BGF co-founder George  
Jackson, who was killed in August 1971, while a prisoner at San  
Quentin, *see also* Dfs. Ex. B (California Prison Focus magazine No.**

1 31, Summer 2008), ECF No. 32-6 at 5-37); and (ii) a photograph  
2 of a Silverback Gorilla, which “appeared to be cut out of a  
3 magazine and was hidden inside of an envelope in order to be  
4 concealed.” Ruggiero noted that “[t]he month of August is  
5 commonly referred to as Black August among [BGF] members/  
6 associates . . . to honor [brothers] George and Jonathan Jackson . . .  
7 [and] use[] this month to train, recruit new members, and focus on  
8 fighting CDCR. . . .” Ruggiero also noted that the “Silverback  
9 Guerilla” represents the BGF gang name, and is intended to reflect  
10 the dominant and controlling characteristics of its members.  
11 Ruggiero concluded that plaintiff’s possession of these symbols  
12 demonstrate his “loyalty and allegiance” to BGF.

13 SOURCE ITEM NO. 3 (Association/Direct Link): CDCR 128-B4,  
14 dated May 17, 2011, completed by defendant Ruggiero, asserts  
15 another “direct link” between plaintiff and a current BGF associate,  
16 [E]. Austin. **Including in a stack of photographs in plaintiff’s  
17 cell when it was searched on April 21, 2011, was a photograph  
18 which, on the back, contained the handwritten name and  
19 CDCR number of Austin, a validated BGF associate.** Ruggiero  
20 concluded that this information “shows that [plaintiff] has the  
21 ability to communicate with a validated associate” of BGF, thus  
22 establishing another gang association and direct link. See Cal.  
23 Code Regs. tit. 15, § 3378(c)(8)(G) (2011) (association).

24 • The cover sheet of the validation packet indicates that the evidence underlying  
25 plaintiff’s proposed validation was disclosed to plaintiff on June 1, 2011. See Dfs. Ex. C  
26 (Validation Packet), ECF No. 32-7 at 3. However, the Gang Validation Chrono completed June  
27 21, 2011 indicates that the disclosures were made on May 31, 2011. Id., ECF No. 32-7 at 4.

28 • Plaintiff avers that, on June 1, 2011, five HDSP officers escorted him from his cell to  
the Program Office to talk with defendant Ruggiero and Officer Wheeler. Defendant Ruggiero  
told plaintiff that he was recommending his validation, and informed him of the underlying  
evidence. Defendant Ruggiero allegedly told plaintiff that he knew plaintiff was not a BGF  
member but “we’re gonna validate you anyway, just because you know [] Chappell and you filed  
a civil suit on Officer Flory [who] is a good officer [and a personal friend of mine while I was at  
Folsom]. We validated Chappell the same way. We knew he wasn’t BGF either.” Compl., ECF  
No. 1 at 9, 12; see also Oppo., ECF No. 38 at 2. Allegedly, Ruggiero further stated, “We know  
both you guys come from East Palo Alto California. We know both of you don’t belong to any  
gang. But you’re not programmers. All you and Chappell do is file law suits. . . . I know you and  
Chappell from Folsom. . . . That’s why I’m validating you, you file nothing but paper work on

1 officers.” Compl., ECF No. 1 at 10.

2 • Defendant Ruggiero also allegedly told plaintiff, “I’m gonna take your personal boots,  
3 I happen to like those Stacy Adams, and then I’m gonna break your TV,” and he did exactly that.”  
4 Compl., ECF No. 1 at 13.

5 • Plaintiff avers that defendant Ruggiero also stated that he was aware plaintiff had lost  
6 his parents and son while serving his life sentence, and defendant intended to validate plaintiff to  
7 “just compound all that,” leading plaintiff to request placement on suicide watch. Id. at 10-1.  
8 Plaintiff was placed in the Administrative Segregation Unit (ASU) on June 1, 2011. On June 9,  
9 2011, plaintiff appeared before the Institutional Classification Committee (ICI), which decided to  
10 retain plaintiff in the ASU pending the conclusion of the validation process. See Pl. Ex. B  
11 (Classification Chrono), ECF No. 1 at 42.

12 • Defendant Ruggiero denies that he told plaintiff he knew plaintiff was not associated  
13 with BGF, or that he would make plaintiff’s validation “stick.” Id. ¶¶ 20, 21. Ruggiero also  
14 denies that he had any “authority over, or involvement in, any housing or placement decision for  
15 inmate Watts.” Id. ¶ 23.

16 • Defendant Ruggiero avers that he “knew Officer Flory because he had worked with  
17 him two or three times” at CSP-SAC, and considers Flory a coworker, but not a friend. Ruggiero  
18 avers that “[a]ny complaints, accusations or litigation that Watts pursued against Officer Flory  
19 had no bearing on my actions in investigating and documenting Watts’ association with BGF.”  
20 Id. ¶ 22.

21 • In response to receiving the evidence in his gang validation packet, plaintiff submitted  
22 a written rebuttal, which he signed on June 17, 2011. See Dfs. Ex. C (Validation Packet), ECF  
23 No. 32-7 at 3. On June 21, 2011, plaintiff was interviewed by defendant Ruggiero and provided  
24 an opportunity to rebut the evidence in the packet. Id. at 4. On the same date, defendants  
25 Ruggiero and Audette signed and authorized plaintiff’s Gang Validation Chrono, and indicated  
26 that the information would be forwarded to the OCS. Id.; see also Ruggiero Decl. ¶ 17.

27 • Ruggiero avers that he had no authority over plaintiff’s validation after the packet was  
28 transferred to OCS, explaining that “I was not the final decision maker regarding Watts’

1 validation and I had no authority over the OCS's review, or whether the OCS would validate  
2 Watts." Ruggiero Decl. ¶ 21.

3 • Defendant A. Audette was at all relevant times employed by CDCR as the Acting  
4 Lieutenant, and then Lieutenant, of HDSP's IGI Unit. He states that "[i]t is the responsibility of  
5 the [IGI] Unit to investigate and document evidence" indicative of gang association. Defendant  
6 Audette "did not personally conduct gang-validation investigations or instruct my officers whom  
7 to investigate," but his "role in the validation process was limited to reviewing the validation  
8 packets prepared by other officers," who were the "critical decision makers" in the validation  
9 process. Audette Decl. ¶¶ 1-5, Dfs. Ex. 7, ECF No. 32-8 at 22-9.

10 • Defendant Audette's role is limited to assessing whether there is "sufficient evidence  
11 [in a gang validation packet] . . . to comply with CDCR regulations." Id. ¶ 5. If so, defendant  
12 Audette forwards the packet to the OCS for review, at which point he "ha[s] no authority over the  
13 packet or the inmate's validation." Id. In the instant case, defendant Audette avers that he "did  
14 not personally investigate Watts' association with the BGF, direct the search of Watts' cell, or  
15 direct that Watts' association with the BGF be investigated. Assistant IGI Ruggiero was  
16 responsible for investigating the evidence of Watts' gang involvement, determining whether  
17 sufficient evidence existed to submit a validation packet to the OCS, and ensuring that Watts had  
18 notice of the charges and an opportunity to present his views." Id. ¶ 11. Defendant Audette  
19 continues, "[a]s Ruggiero's supervisor, I reviewed the validation packet that he prepared  
20 documenting Watts' association with the BGF before it was submitted to the OCS for review, and  
21 confirmed that the documentation satisfied CDCR's requirements to substantiate validation[  
22 Because it did, it was my duty to forward the packet to OCS for review." Id. ¶ 12.

23 • Defendant Audette avers that "[m]y signing of Watts' validation packet was based only  
24 on my review of the evidence Ruggiero provided. . . . I had no reason to believe that the packet  
25 [may have] been submitted for any improper reason. I did not know of any litigation that inmate  
26 Watts may have been pursuing, . . . I did not know whether Watts participated in CDCR  
27 programming opportunities . . . I never worked at Folsom State Prison, and I do not know an  
28 officer Flory." Id. ¶ 18.

1 • Defendant Audette submitted plaintiff’s validation packet to OCS on approximately  
2 June 27, 2011. Id. ¶ 20.

3 • Defendants R. Marquez and J. Harrison were at all relevant times Special Agents in the  
4 SSU, a division of the OCS, which is an investigative arm of CDCR. The SSU is charged with  
5 investigating and thwarting prison gang activities, and trains IGIs. Marquez Decl. ¶¶ 1-3;  
6 Harrison Decl. ¶¶ 1-3. Both agents were responsible for conducting “an independent,  
7 administrative, third-party review of gang validation packets to verify that at least three of the  
8 points of validation met CDCR’s regulatory criteria.” Marquez Decl. ¶ 5; Harrison Decl. ¶ 5.

9 • “On June 27, 2011, the SSU received a validation package from High Desert State  
10 Prison [] for inmate Timothy Watts []. The package contained three forms documenting Watts’  
11 association with the BGF.” Marquez Decl. ¶ 33; Harrison Decl. ¶ 20. Agents Marquez and  
12 Harrison both reviewed plaintiff’s validation package “to verify that at least three points of  
13 validation met CDCR’s regulatory criteria, and confirmed that they did.” Id.

14 • On September 7, 2011, Agents Marquez and Harrison both approved and signed  
15 plaintiff’s formal validation, and issued a CDC 128-B2 Chrono documenting that approval. See  
16 Marquez Decl. ¶ 41; Harrison Decl. ¶ 24; see also Dfs. Ex. 3(C), ECF No. 32-7 at 5. Consistent  
17 with CDCR regulations, neither agent met or otherwise communicated with plaintiff before  
18 affirming his validation, because it is the responsibility of the assigned IGI to provide the inmate  
19 with the evidence in his packet and an opportunity to be heard. Marquez Decl. ¶ 42; Harrison  
20 Decl. ¶ 25.

21 • Agents Marquez and Harrison “had no authority over, and [were] not involved in, any  
22 housing or placement decision for inmate Watts.” Marquez Decl. ¶ 8; Harrison Decl. ¶ 8.

23 • Plaintiff received a copy of the final Validation Chrono, dated September 7, 2011, on  
24 October 12, 2011. See Dfs. Ex. C, ECF No. 32-7 at 5; Audette Decl. ¶ 20.

25 • On October 16, 2011, plaintiff signed and submitted an administrative appeal  
26 challenging his validation on due process grounds. See Appeal Log No. HDSP-11-01661,  
27 Compl., ECF No. 1 at 3, 108-16 (Ex. L); see also Oppo., ECF No. 38 at 81-90 (Ex H). The  
28 appeal alleged the failure of staff to provide plaintiff with a Form 1030 before placing him in Ad

1 Seg, and false statements by staff that plaintiff was informed of the evidence underlying his  
2 validation on May 31, 2011, rather than June 1, 2011. The appeal challenges the reliance on a 15-  
3 year-old photo to validate plaintiff despite regulations limiting such reliance to photos taken no  
4 more than six years before.<sup>7</sup> Plaintiff requested that “I be released from Ad-Seg [due] to my due  
5 process rights have been violated. Per (DOM, under reliability).”

6 • First level review was bypassed on October 18, 2011. See ECF No. 1 at 111, 113. A  
7 second level review decision, denying plaintiff’s appeal, was issued by HDSP’s Chief Deputy  
8 Warden on January 10, 2012, reportedly following plaintiff’s interview with defendant Audette  
9 on the same date. The second level decision provided in pertinent part, see ECF No. 1 at 115-16:

10 [1] “Due to the fact that there was not confidential information  
11 used, IGI [Institutional Gang Investigation] was not required to  
12 issue you a CDCR 1030 form documenting any confidential  
information.”

13 [2] “IGI used the name and CDCR number of Inmate Austin as a  
14 direct link in your validation and not the photograph itself. . . .  
15 [Although] [t]here is a six-month (sic) rule when using photographs  
in a validation . . . this rule does not apply when using an inmate’s  
name and CDCR number.”

16 [3] “HDSP IGI submitted your validation package to the Office of  
17 Correctional Safety (OCS) for review and processing . . . [which]

---

18 <sup>7</sup> As initially framed in his appeal, plaintiff alleged as follows, see ECF No. 1 at 111, 113 (sic):  
19 I just received my CDC 128-B per validation I am appealing June 9,  
20 2011. Staff claim there was three anonymous notes dropped on me  
21 from the lower year 2-Block by one inmate indicating that I was a  
22 associate of BGF which lead to staff removing me out of (D-Fac  
23 GP) and placing me in (Ad-Seg). Staff failed to provide me with a  
24 1030-Form which is required before placing a inmate in Ad-Seg  
25 note: Check the (DOM, under reliability) and (see 114-D dated  
26 June 1, 2011. Disclosure part is not dated. That is a violation of  
27 my due process rights.) On the gang validation chrono dated: 6-21-  
28 11 disclosure and notification states: On May 31, 2011 at  
approximately 11:45 hrs subject was disclosed all into being  
utilized in the validation process. Quote: Subject was disclosed all  
info via CDCR-128-B as relevant to his validation. I didn’t have  
knowledge of any validation was taken place until June 1, 2011,  
when 4 staff members came to my cell to escort me to program.  
CDCR-128 B dated 5-17-11 (Association/Direct Link). The photo  
is (15) years old. 3378 Documentation of Critical Case Info. (d)  
Photographs. Individual or group photographs with gang  
connotations such as those which include insignia symbols, or  
validated gang affiliated. No photograph shall be considered for  
validation purposes that is estimated to be older than six (6) years.

1 concurred with the HDSP IGI Unit's conclusion . . . [and] followed  
2 all rules and regulations. . . .”

3 • Plaintiff appealed the second level review decision on January 24, 2012, asserting in  
4 pertinent part: (1) A Form 1030 was warranted because Officer Wells informed plaintiff in Ad  
5 Seg that IGI searched plaintiff's cell based on confidential information obtained from three  
6 “kites” prepared by other inmates; (2) plaintiff was never interviewed by defendant Audette or  
7 any other official concerning his appeal; and (3) the notations on the back of the confiscated  
8 photograph are not indicative of gang activity because placed there to “ensure that [the photo]  
9 would not get lost[.]” See ECF No. 1 at 112, 114.

10 • The third and final level decision was issued on July 19, 2012, denying plaintiff's  
11 appeal on the same grounds set forth in the second level decision. See ECF No. 1 at 108-09. This  
12 appeal, Log No. HDSP-11-01661, is plaintiff's only relevant appeal that was administratively  
13 exhausted.

14 • Nevertheless, plaintiff asserts that he attempted to pursue a second appeal. Attached to  
15 plaintiff's complaint is a putative appeal with supporting exhibits challenging Audette's alleged  
16 conduct, signed by plaintiff on January 12, 2012 and designated “my copy.” See Compl., ECF  
17 No. 1 at 122-28, Pl. Ex. M. There is no indication that these documents were officially received  
18 or responded to, and no other evidence of record so indicates. The putative appeal alleges that  
19 defendant Audette, on January 5, 2012, attempted to bribe plaintiff, offering to “dismiss” his  
20 validation and supply plaintiff with drugs he allegedly confiscated from other inmates, in  
21 exchange for becoming an informant. Attached is a putative letter from plaintiff to HDSP  
22 Warden McDonald, dated January 5, 2012, which states that it is plaintiff's second letter to  
23 McDonald concerning these matters. Plaintiff avers therein that, on January 1, 2012, Audette  
24 came to plaintiff's cell “for a 602 hearing” and, ECF No. 1 at 128 (sic):

25 [D]uring that time he [Audette] told me that they really don't have  
26 anything on you for, but we will validate you because that's what  
27 Ruggiero wants. But this validation shit will go away if you drop  
28 the civil suit on C/O Flory, and go back out of here and be an  
informant for us. He then said it doesn't have to be all us, it comes  
with its advantages. Like if we bust somebody with drugs you get  
part of that. But if you refuse (You will get validated).



1           • Further confusion concerning these dates is contained in the body of the complaint.  
2 Plaintiff avers that defendant Audette “came to interview plaintiff on his CDC-602 (for gang  
3 validation at plaintiff’s cell door) and was screaming out plaintiff’s business. That was January  
4 10, 2012.” Compl., ECF No. 1 at 19. Plaintiff alleges that Audette conceded that “we really  
5 don’t have anything on you . . . but even Ruggiero will back off if you drop the civil suit against  
6 Officer Flory . . . and go back out here and be an informant for us. . . . [I]t comes with its  
7 advantages ‘like we bust somebody with drugs you get part of that. But if you refuse you will be  
8 validated.’” Id. at 19, 21, 25-6, and Pl. Ex. M; Oppo., ECF No. 38 at 8, 11-2, 16, 20, 22; see also  
9 Pl. Depo. 27:18-21; 28:20-29:21. However, at his deposition, plaintiff testified that defendant  
10 Audette never spoke with him about his gang validation appeal on January 10, 2012. Rather,  
11 plaintiff testified that it was January 25, 2012 when Audette came to plaintiff’s cell door to  
12 interview plaintiff about another appeal (concerning the misplacement of plaintiff’s cane) and  
13 allegedly attempted to bribe plaintiff. Pl. Depo. 29:1-17.

14           • Defendant Audette disputes plaintiff’s allegations that he told plaintiff he would push  
15 his validation unless plaintiff dropped his civil suit against Officer Flory and serve as an  
16 informant. Moreover, Audette emphasizes that in January 2012, the date of his alleged conduct,  
17 plaintiff had already been validated for four months. Audette Decl. ¶ 21.

18           • On August 19, 2013, plaintiff filed the complaint in this action.<sup>8</sup> See ECF No. Plaintiff  
19 pursues a Fourteenth Amendment due process claim against defendants Ruggiero, Audette,  
20 Marquez and Harrison, for allegedly relying on unreliable evidence to validate plaintiff as a BGF  
21 associate and their alleged failure to adhere to required procedures to validate plaintiff and place  
22 him in segregated housing. Plaintiff also pursues a First Amendment claim against defendants  
23 Ruggiero, Audette and Campbell, on the alleged ground that they validated plaintiff in retaliation  
24 for his then pending civil rights action against CSP-SAC Correctional Officer Flory. Finally,  
25 plaintiff asserts an Eighth Amendment claim against defendant Ruggiero on the ground that he

---

26 <sup>8</sup> This filing date is based on the prison mailbox rule, pursuant to which a document is deemed  
27 served or filed on the date a prisoner signs the document and gives it to prison officials for  
28 mailing. See Houston v. Lack, 487 U.S. 266 (1988) (establishing prison mailbox rule); Campbell  
v. Henry, 614 F.3d 1056, 1059 (9th Cir. 2010) (applying the mailbox rule to both state and federal  
filings by incarcerated inmates).

1 allegedly acted with deliberate indifference to plaintiff's serious medical needs when he  
2 confiscated plaintiff's orthopedic boots.

3 • Plaintiff alleges that, as a result of his validation and related placement in the  
4 Segregated Housing Unit (SHU), he has suffered mentally and physically. Plaintiff seeks  
5 expungement of his validation and release from the SHU based on "an adequate professional  
6 review of [his] 30 years of accumulated central file" and "a polygraph examination administered  
7 by [a] court appointee (independent of CDCR)." Compl., ECF No. 1 at 29. Plaintiff seeks an  
8 order directing CDCR officials to stop attempting to cell plaintiff with BGF members, and  
9 directing the return of plaintiff's address book so that he can communicate with family. Plaintiff  
10 also seeks compensatory and punitive damages. More broadly, plaintiff seeks elimination of  
11 CDCR's reliance on inmate subscriptions to California Prison Focus magazine as a validation  
12 source item, and elimination of CDCR's requirement that an inmate debrief or become an  
13 informant as a precondition for formally disassociating from a gang. Compl., ECF No. 1 at 28-  
14 30.

15 • Defendants move for summary judgment on the merits of plaintiff's First and  
16 Fourteenth Amendment claims, and on the ground that plaintiff failed to administratively exhaust  
17 his Eighth Amendment claim. The court resolves each of these matters on the merits, and  
18 therefore does not reach defendants' alternative contention they are entitled to qualified  
19 immunity.

#### 20 V. Fourteenth Amendment Due Process Claims

21 Plaintiff challenges the reliability of each of the source items underlying his validation,  
22 the procedures by which he was validated and moved to segregated housing, and the handling of  
23 his administrative appeal.

#### 24 A. Reliability of Source Items

25 Plaintiff contends that defendants Ruggiero, Audette, Marquez and Harrison violated  
26 plaintiff's Fourteenth Amendment due process rights by validating him as a BGF associate based  
27 on "coerced, erroneous, false [and] unreliable information." Compl., ECF No. 1 at 8. Plaintiff  
28 maintains that he is not BGF and doesn't want to associate with BGF associates and members.

1 The court focuses on the arguments set forth in plaintiff’s rebuttal to his proposed validation. See  
2 Dfs. Ex. C (Validation Packet), ECF No. 32-7 at 12-3.

3 1. Legal Standards

4 In 2011, when plaintiff was validated as a BGF associate, California regulations defined  
5 an “associate” of a prison gang as an inmate “who is involved periodically or regularly with  
6 members or associates of a gang.” Cal. Code Regs. tit. 15, §§ 3378(c)(4) (2011). Validation as a  
7 prison gang associate required evidence of “at least three (3) independent source items of  
8 documentation indicative of actual membership,” with “at least one (1) source item be[ing] a  
9 direct link to a current or former validated member or associate of the gang, or to an  
10 inmate/parolee or any person who is validated by the department within six (6) months of the  
11 established or estimated date of activity identified in the evidence considered.” Id. The  
12 regulations listed thirteen types of “independent source items.” Id., § 3378(c)(8). “If a source  
13 item does not categorically evidence gang affiliation or activity, prison officials may only rely on  
14 it if they can articulate how that item provides such evidence.” Castro v. Terhune, 712 F.3d 1304,  
15 1311 (9th Cir. 2013) (citing 15 Cal. Code Regs. § 3378(c)(8) (2013)).

16 The standards are less stringent when a federal district court assesses the reliability of the  
17 evidence underlying a California prison’s validation decision. A validation decision meets  
18 federal due process requirements if it is supported by “some evidence.” Bruce v. Ylst, 351 F.3d  
19 1283, 1287 (citing Superintendent v. Hill, 472 U.S. 445, 454 (1985)). A single piece of evidence  
20 may satisfy this “some evidence” requirement if the evidence has a “sufficient indicia of  
21 reliability.” Bruce, 351 F.3d at 1288 (citing Toussaint v. McCarthy, 926 F.2d 800, 803 (9th Cir.  
22 1990), cert. denied, 502 U.S. 874 (1991)). As summarized by the Ninth Circuit, Castro v.  
23 Terhune, 712 F.3d at 1314:

24 “Some evidence” review requires us to ask only “whether there is  
25 any evidence in the record that could support the conclusion.”  
26 Bruce, 351 F.3d at 1287 (emphasis added). This test is “minimally  
27 stringent.” Powell v. Gomez, 33 F.3d 39, 40 (9th Cir. 1994).  
28 Accordingly, “we do not examine the entire record, independently  
assess witness credibility, or reweigh the evidence.” Bruce, 351  
F.3d at 1287. Evidence only must bear “some indicia of reliability”  
to be considered “some evidence.” Toussaint v. McCarthy, 926  
F.2d [at] 803 []. Moreover, evidence may qualify as “some

1 evidence,” even if it does not “logically preclude[ ] any conclusion  
2 but the one reached.” Hill, 472 U.S. at 457.

3 Significantly, plaintiff does not contest the authenticity of the contested evidence in the  
4 instant case. Plaintiff concedes that he had possession of each piece of evidence before it was  
5 confiscated. It is the reliability of prison officials’ interpretation of the evidence that plaintiff  
6 challenges. Cf. Cal. Code Regs. tit. 15, § 3321 (assessing reliability of confidential information);  
7 Toussaint, supra, 926 F.2d at 805-06 (assessing reliability of scientific evidence, i.e. polygraph  
8 exams).

9 2. Reliability of Evidence Underlying Each Source Item

10 a. Source Item One

11 The evidence underlying this source item is the mail-drop address for R. Chappell found  
12 in plaintiff’s address book, and plaintiff’s attempted use of the address to correspond with  
13 Chappell, as discovered by defendant Ruggiero when he searched HDSP’s outgoing mail. This  
14 evidence was designated a “direct link” with a current validated BGF associate, and meets the  
15 six-month requirement of Cal. Code Regs. tit. 15, § 3378(c)(4) (2011).

16 Plaintiff does not dispute that this address book is his, was found in his cell, and contains  
17 the address of F. Richard; nor does plaintiff refute that he attempted to use the address to forward  
18 a letter to Chappell, or that he wrote the subject letter. Instead, plaintiff asserts that Chappell is  
19 not really a BGF associate but, like plaintiff, was validated in retaliation for his First Amendment  
20 activities. Plaintiff explains that he was childhood friends with Chappell in East Palo Alto, their  
21 families remain close and the two remain friends; that Chappell was plaintiff’s cellmate for 9 out  
22 of his 32 years in prison; and that plaintiff regularly communicates with Chappell to obtain help  
23 with his legal work.

24 Although plaintiff’s explanations for maintaining communication with Chappell are both  
25 compelling and pragmatic, it is not the role of this court to assess plaintiff’s credibility or reweigh  
26 the evidence. As a matter of CDCR policy, an inmate’s use of a mail-drop address to  
27 communicate with a validated gang associate constitutes “some evidence” that the inmate has a  
28 direct link with the gang. The Ninth Circuit has affirmed decisions of this court so finding. See,

1 e.g., Castro v. Prouty, 2011 WL 529493, at \*2, 4, 2011 U.S. Dist. LEXIS 16694, at \*4, 9-10 (E.D.  
2 Cal. Feb. 3, 2011) (Case No. 1:09-cv-01763 GBC PC), aff'd, 478 Fed. Appx. 449 (9th Cir. 2012).  
3 Moreover, in the instant case, plaintiff's intended letter to Chappell recounts the search of his cell,  
4 the seizure of his Prison Focus magazine and "two pictures of Silver Backs," as well as the  
5 pending IGI investigation. See Dfs. Ex. C, ECF No. 32-7 at 9. Far less explicit communications  
6 have been deemed sufficient to constitute some evidence of gang affiliation. See, e.g., Castro v.  
7 Terhune, 712 F.3d at 1315 (inmate's signing of birthday card intended for a validated gang  
8 member was considered "some evidence" of gang affiliation).

9 For these reasons, the court finds that plaintiff's possession and use of a mail-drop address  
10 to communicate with validated BGF associate Chappell constitutes "some evidence" supporting  
11 a "direct link" with a current validated BGF associate within the preceding six months. See Cal.  
12 Code Regs. tit. 15, § 3378(c)(4) (2011). Although this finding is sufficient to sustain plaintiff's  
13 validation as a BGF associate, see Bruce, 351 F.3d at 1288 (a single piece of evidence satisfies  
14 the due process requirement of "some evidence" if it bears a "sufficient indicia of reliability"), the  
15 court addresses plaintiff's further challenges.

16 b. Source Item Two

17 The evidence underlying this source item is the 2008 "Black August" edition of California  
18 Prison Focus magazine, and a photograph of a silverback gorilla. This evidence was relied on to  
19 find that plaintiff possessed and retained "symbols" associated with BGF. See Cal. Code Regs.  
20 tit. 15, § 3378(c)(8)(B) (2011).

21 Plaintiff does not dispute that these items were found in his cell. However, plaintiff  
22 contends that he is an artist, has been drawing his entire life, and routinely sends his art work  
23 home to family members. Plaintiff states that he retains pictures of many types of things,  
24 including animals, in magazines and art books. He alleges that the photo of the gorilla "was not  
25 hidden" but was with his "other art photos," and that it "was removed by staff from a hardcover  
26 art book which I was issued [with] my personal property when I arrived." Rebuttal, ECF No. 32-  
27 7 at 12. Plaintiff also contends that he was never informed he could not retain copies of Prison  
28 Focus magazine; that he had a subscription when incarcerated at New Folsom (CSP-SAC); and

1 that, like his art materials, these copies were inspected and returned to plaintiff with his other  
2 property when he transferred to HDSP. He contends that the magazine is not on CDCR's list of  
3 disapproved publications,<sup>9</sup> and that plaintiff has no control over what is printed in the magazine.<sup>10</sup>

4 As an artist whose drawings include animals, plaintiff's possession of a photograph of a  
5 silverback gorilla appears nonconsequential in itself. However, it appears that plaintiff  
6 understood the significance of the photograph because he informed Chappell that correctional  
7 staff had confiscated from his cell "two pictures of Silver Backs." See Dfs. Ex. C, ECF No. 32-7  
8 at 9. Plaintiff does not dispute that Silver Back Gorillas are emblematic for BGF. Moreover,  
9 despite conflicting statements in his briefing, plaintiff did not assert in his validation rebuttal that  
10 staff "tore" the picture from one of his magazines or books, only that the picture was with his  
11 "other art photos" and "removed by staff from a hardcover art book." Rebuttal, ECF No. 32-7 at  
12 12.

13 Perhaps in recognition of the picture's limited evidentiary value, Ruggiero consolidated it  
14 with plaintiff's possession of the 2008 "Black August" edition of California Prison Focus  
15 magazine to form one source item designated "BGF Symbols." Plaintiff contends that he was  
16 never informed of the potential consequences for possessing the Black August edition, and that its  
17 confiscation from his cell was unfairly selective because plaintiff also possessed other copies of  
18 Prison Focus magazine. However, material associated with Black August and George Jackson is  
19 routinely construed by CDCR to reflect alliance with BGF. See e.g. Gray v. Woodford, 2010 WL  
20 2231805, at \*4, 2010 U.S. Dist. LEXIS 54662, at \*27 (S.D. Cal. Feb. 10, 2010) (Case No. 05-cv-  
21 1475 MMA CAB) ("some evidence" supporting validation decision included the inmate's

---

23 <sup>9</sup> See Compl., ECF No. 1 at 95-100 (Ex. J), and Oppo., ECF No. 38 at 4, 57-62 (Ex. D) (Sept. 21,  
24 2011 CDCR Centralized List of Disapproved Publications). This list does not include Prison  
25 Focus magazine, but expressly provides that unlisted publications remain subject to disapproval  
26 by institutions on a case-by-case basis.

27 <sup>10</sup> Plaintiff relies on an August 2010 letter written to CDCR by Prison Focus staff, which states  
28 that the organization, now more than 25 years old, has no links with prison gangs and does not  
promote such activity, but is a "human rights organization that . . . monitor[s] and educate[s] the  
public about the treatment and living conditions of prisoners in California's Secure Housing Units  
(SHUs)." See Compl., ECF No. 1 at 52-3 (Ex. D-1), and Oppo., ECF No. 38 at 64-5 (Ex. E)  
(Aug. 17, 2010 letter from Calif. Prison Focus Staff to former CDCR Secretary Cate).

1 possession of literature by George Jackson and display of a photograph of George Jackson),  
2 report and recommendation adopted, 2010 WL 2231808, 2010 U.S. Dist. LEXIS 53694 (S.D. Cal.  
3 June 2, 2010); see also In re Furnace, 185 Cal. App. 4th 649, 661-62 (2010) (inmate's possession  
4 of flyer for 2005 Black August event, newspaper article promoting Black August, and book,  
5 pictures and CD about George Jackson, in combination with direct link to BGF member,  
6 constituted "some evidence" supporting inmate's validation) (rehearing denied June 11, 2010,  
7 review denied Sept. 22, 2010). Moreover, such material, which is readily distinguishable from  
8 other prison news, may be confiscated without warning by prison officials to prevent gang  
9 activity, even if not included on a list of disapproved publications. See e.g. Hawkins v. Russell,  
10 2012 WL 1027762, 2012 U.S. Dist. LEXIS 41158 (E.D. Cal. Mar. 26, 2012) (Case No. 2:08-cv-  
11 2791 CKD P) (confiscation of book authored by George Jackson did not violate inmate's rights  
12 under the First Amendment, or Due Process and Equal Protection Clauses).

13 As defendant Ruggiero averred, "I found it relevant that Watts had saved this particular  
14 volume of the magazine, which had been published in 2008, until it was confiscated from him in  
15 2011. Given the restrictions placed on the volume of property inmates are permitted to retain in  
16 their cells, Watts' decision to keep this particular publication suggested that he kept it because of  
17 its importance to the gang." Ruggiero Decl. ¶ 38. This inference is reasonable and supports a  
18 finding that plaintiff's retention and possession of the 2008 "Black August" edition of California  
19 Prison Focus magazine, with or without the gorilla photo, was symbolic evidence of plaintiff's  
20 affiliation with BGF and thus "some evidence" in support of his validation.

21 c. Source Item Three

22 The evidence underlying this source item is plaintiff's possession of the name and CDCR  
23 number of inmate E. Austin on the back of a photograph of plaintiff, Austin and a third party.  
24 This inscription was designated evidence of association and therefore a direct link with a former  
25 validated BGF associate.

26 Plaintiff does not dispute that the photo was found in his cell, and explains that it was  
27 taken in 1995 at New Folsom. Plaintiff explains that he and Austin both grew up in East Palo  
28 Alto, and Austin "went to school with my younger sister and lived right around the corner from

1 my mom[’s] house.” Rebuttal, ECF No. 32-7 at 12. Plaintiff explains that “[t]he reason his name  
2 and number [are] on the back of the photo is because his wife paid for making our copies. She  
3 wrote his name & number on all three photos when she forwarded them to her husband.” Id.  
4 Plaintiff adds that he and Austin “have not once communicated with one another by mail.” Id.

5 Although plaintiff is correct that, in 2011, prison officials were precluded from relying on  
6 photographs older than six years for validation purposes, see Cal. Code Regs. tit. 15, §  
7 3378(c)(8)(D) (2011) (“No photograph shall be considered for validation purposes that is  
8 estimated to be older than six (6) years.”), only the inscription on the back of this photo was  
9 relied on for purposes of plaintiff’s validation. Additionally, as asserted by defendants, California  
10 district courts recognize that prison officials’ reliance on an inmate’s possession of a “document  
11 with the name and CDCR number of an individual previously validated as a member of the BGF  
12 is sufficient under the ‘some evidence’ standard.” Barnett v. Cate, 2011 WL 5508943, at \*5,  
13 2011 U.S. Dist. LEXIS 129960, at \*14-5 (E.D. Cal. Nov. 9, 2011) (Case No. 1:10-cv-00842 JLT  
14 PC) (screening out plaintiff’s validation claim as “not plausible” because he possessed George  
15 Jackson’s name and CDCR number, and bore tattoos of BGF symbols).

16 Although this evidence does not meet the six-month requirement of a “direct link,” as  
17 required in 2011, see Cal. Code Regs. tit. 15, § 3378(c)(4) (2011), it does meet the criteria for  
18 association with a current or former validated gang associate, see id., § 3378(c)(8)(G).  
19 Accordingly, this source item also provides “some evidence” in support of plaintiff’s gang  
20 validation.

### 21 3. Summary

22 Although some of the evidence underlying plaintiff’s validation may reasonably be  
23 construed to reflect plaintiff’s long-term personal relationships with Chappell and Austin, rather  
24 than gang activity, this inference is not relevant to this court’s “some evidence” review. See Hill,  
25 supra, 472 U.S. at 457. As emphasized by the Ninth Circuit, this court is not to undertake a de  
26 novo review of the evidence or assess plaintiff’s credibility. See Bruce, 351 F.3d at 1287.  
27 Instead, applying the “minimally stringent” test that is mandatory in this context, this court finds  
28 that the record evidence supports the assessments of defendant Ruggiero and the other defendants



1 that each source item reflects some aspect of plaintiff’s gang association or activity, and thus is  
2 sufficient to find the requisite “some evidence” supporting plaintiff’s gang validation. Id.

3 For these reasons, defendants’ motion for summary judgment on plaintiff’s due process  
4 claims against defendants Ruggiero, Audette, Marquez and Harris, premised on the sufficiency of  
5 the evidence underlying plaintiff’s validation, should be granted.

6 B. Procedural Due Process Challenges

7 Plaintiff’s filings may liberally be construed to present several procedural challenges. The  
8 court addresses these challenges ad seriatim.

9 1. Legal Standards

10 “California’s policy of assigning suspected gang affiliates to the Security Housing Unit is  
11 not a disciplinary measure, but an administrative strategy designed to preserve order in the prison  
12 and protect the safety of all inmates.” Munoz v. Rowland, 104 F.3d 1096, 1098 (9th Cir.1997)  
13 (quoted with approval in Bruce v. Ylst, 351 F.3d at 1287). “[W]hen prison officials initially  
14 determine whether a prisoner is to be segregated for administrative reasons due process only  
15 requires the following procedures: Prison officials must hold an informal nonadversary hearing  
16 within a reasonable time after the prisoner is segregated. The prison officials must inform the  
17 prisoner of the charges against the prisoner or their reasons for considering segregation. Prison  
18 officials must allow the prisoner to present his views.” Toussaint v. McCarthy, 801 F.2d 1080,  
19 1100, fn. omitted (9th Cir.1986), cert. denied, 481 U.S. 1069 (1987). The “due process clause  
20 does not require detailed written notice of charges, representation by counsel or counsel-  
21 substitute, an opportunity to present witnesses, or a written decision describing the reasons for  
22 placing the prisoner in administrative segregation.” Id. at 1100-01. However, the determination  
23 to administratively segregate an inmate must be supported by “some evidence” under the standard  
24 set forth in Superintendent v. Hill, supra, 472 U.S. at 455. Bruce, 351 F.3d at 1287.<sup>11</sup>

25 ///

26 <sup>11</sup> Due process also requires that prison officials engage in periodic reviews of a prisoner’s  
27 segregated confinement. See Hewitt v. Helms, 459 U.S. 460, 477 n.9 (1983), abrogated in part  
28 on other grounds by Sandin v. Connor, 515 U.S. 472, 479-84 (1995); Toussaint, 801 F.2d at 1101.  
These periodic reviews must be more than “meaningless gestures” to satisfy due process. See  
Toussaint v. Rowland, 711 F. Supp. 536, 540 n.11 (N.D. Cal. 1989).



1 Third, plaintiff contends that the failure of OCS defendants Marquez and Harrison to talk  
2 with plaintiff about his recommended validation, and merely to “rubber stamp” the  
3 recommendation, violated plaintiff’s due process right to present his views. Compl., ECF No. 1  
4 at 20. However, as both defendants respond, neither was required to meet with plaintiff.  
5 Marquez Decl. ¶ 42; Harrison Decl. ¶ 25. Rather, due process was satisfied when plaintiff was  
6 provided his validation packet by defendant Ruggiero and then permitted the opportunity to  
7 express his views in writing and in person before Ruggiero.

8 Fourth, plaintiff contends that, on January 10, 2012, defendant Audette did not interview  
9 plaintiff pursuant to the second level review of plaintiff’s validation appeal, despite Audette’s  
10 statement to the contrary. Compl., ECF No. 1 at 112, 114. Even if this is true, plaintiff received a  
11 comprehensive second level decision authored by HDSP’s Chief Deputy Warden, and was  
12 subsequently able to exhaust his administrative remedies. More importantly, because “[t]here is  
13 no legitimate claim of entitlement to a grievance procedure,” Mann v. Adams, 855 F.2d 639, 640  
14 (9th Cir. 1988), cert. denied, 488 U.S. 898 (1988), the allegation that a prison official failed to  
15 comply with grievance procedures does not state a cognizable claim under Section 1983, see, e.g.,  
16 Buckley v. Barlow, 997 F.2d 494, 495 (8th Cir. 1993) (failure to process plaintiff’s grievances not  
17 actionable under Section 1983). Thus, even if Audette failed to interview plaintiff, this was not a  
18 due process violation.

19 Fifth, and finally, plaintiff challenges his placement in segregated housing on the ground  
20 that there was an alleged error in his placement notice. As initially alleged pursuant to his  
21 administrative appeal, plaintiff contends that the disclosure portion of his CDC Form 114-D,  
22 Administrative Segregation Unit Placement Notice (ASU Placement Notice), is not dated.  
23 However, review of the copy of the form submitted by plaintiff does provide a date of disclosure,  
24 June 1, 2011, the date of plaintiff’s initial placement in Ad Seg. See Pl. Ex. B, ECF No. 1 at 32.  
25 The court does not discern the error that plaintiff asserts. The form indicates that plaintiff  
26 declined to sign the form on that date. Id. The form further indicates that thereafter, on June 7,  
27 2011, plaintiff’s placement was reviewed and extended by Officer Chapman, and that plaintiff  
28 was present for the review. Id. Officer Chapman also wrote: “Due process violation noted[,]”

1 review not completed first working day following placement.” Id. However, plaintiff’s signature  
2 on the form signals a waiver of his right to “72 hours preparation time” and a waiver of witnesses.  
3 Id.

4 On June 9, 2011, apparently upon plaintiff’s release from suicide watch, see Compl., ECF  
5 No. 1 at 11, plaintiff appeared before the Institutional Classification Committee (ICC) for his  
6 “Initial ASU Review.” See Pl. Ex. B (Classification Chrono), ECF No. 1 at 42. Consistent with  
7 the notations on plaintiff’s ASU Placement Notice, the ICC chrono notes that the initial review of  
8 plaintiff’s Ad Seg placement “was not completed within the required time frame due to  
9 administrative error,” but that plaintiff “waived his 72-hour notice.” Id. The ICC decided to  
10 retain plaintiff in the ASU pending the validation process. Plaintiff was present at the ICC  
11 meeting and accorded an opportunity to express his views. A Mental Health representative  
12 opined that plaintiff’s “mental health was not likely to deteriorate further due to being retained in  
13 segregated housing.” Id.

14 The information on these forms, including the noted procedural irregularity, which  
15 plaintiff apparently waived, demonstrates that prison officials satisfied federal due process  
16 requirements in their decision to place plaintiff in segregated housing and retain him there  
17 pending the results of the gang validation process. Officials convened a nonadversarial hearing  
18 within a reasonable time after plaintiff’s initial segregation, where plaintiff was informed of the  
19 reasons for his segregated placement, and provided an opportunity to present his views.  
20 Toussaint, 801 F.2d at 1100-11. No more is required under federal due process standards. Id.,  
21 accord, Bruce, 351 F.3d at 1287.

### 22 3. Summary

23 For the foregoing reasons, the court finds no due process error in the procedures  
24 associated with plaintiff’s placement in segregated housing or the tandem gang validation process  
25 against him.<sup>13</sup> Accordingly, defendants’ motion for summary judgment on plaintiff’s procedural

---

26 <sup>13</sup> Plaintiff also contends that defendants violated the terms of the settlement agreement in  
27 Castillo v. Terhune, Case No. C 94-2847 MJJ JCS (N.D. Cal. 1994). See, e.g., Compl., ECF No.  
28 1 at 8. Defendants did not address this contention. Nevertheless, this claim fails as a matter of  
law, for the reasons stated by other judges in this court. As set forth by the magistrate judge in

1 due process claims against defendants Ruggiero, Audette, Marquez and Harris, should be granted.

2 VI. First Amendment Retaliation Claims

3 Plaintiff contends that defendants Campbell, Ruggiero, and Audette pursued plaintiff's  
4 gang validation in retaliation for plaintiff's exercise of his First Amendment rights.

5 1. Legal Standards for First Amendment Retaliation Claim

6 "Within the prison context, a viable claim of First Amendment retaliation entails five  
7 basic elements: (1) An assertion that a state actor took some adverse action against an inmate (2)  
8 because of (3) that prisoner's protected conduct, and that such action (4) chilled the inmate's  
9 exercise of his First Amendment rights, and (5) the action did not reasonably advance a legitimate  
10 correctional goal." Rhodes v. Robinson, 408 F.3d 559, 567-68 (9th Cir. 2005) (fn. and citations  
11 omitted); accord, Watison v. Carter, 668 F.3d 1108, 114-15 (9th Cir. 2012). "[A] plaintiff who  
12 fails to allege a chilling effect may still state a claim if he alleges he suffered some other harm" as  
13 a retaliatory adverse action. Brodheim v. Cry, 584 F.3d 1262, 1269 (9th Cir. 2009), citing  
14 Rhodes, 408 F.3d at 568, n.11.

15 Filing administrative grievances and pursuing civil rights litigation are protected activities,  
16 and it is impermissible for prison officials to retaliate against prisoners for engaging in these  
17 activities. Rhodes, 408 F.3d at 567-68; see also Silva v. Di Vittorio, 658 F.3d 1090, 1104 (9th  
18 Cir. 2011) (prisoners retain First Amendment rights not inconsistent with their prisoner status or  
19 penological objectives, including the right to file inmate appeals and the right to pursue civil  
20 rights litigation).

21 Plaintiff need not prove that the alleged retaliatory action, in itself, violated a

---

22 Suarez v. Cate, 2014 WL 996018, at \*17, 2014 U.S. Dist. LEXIS 33650, at \*48-9 (E.D. Cal. Mar.  
23 13, 2014) (Case No. 2:12-cv-2048 KJM EFB P), report and recommendations adopted, 2014 WL  
24 2745724, 2014 U.S. Dist. LEXIS 82463 (E. D. Cal. June 17, 2014):

25 The violation of consent decrees, settlements, or injunctions in  
26 other cases does not provide liability in this action. See Frost v.  
27 Symington, 197 F.3d 348, 353 (9th Cir. 1999); Coleman v. Wilson,  
28 912 F. Supp. 1282, 1294 (E.D. Cal. 1995). Additionally, the  
Castillo settlement "provides that alleged noncompliance with the  
agreement cannot be the basis for granting an individual inmate  
relief regarding his gang validation." Garcia v. Stewart, No. C 06-  
6735 MMC (PR), 2009 WL 688887, \*7 (N.D. Cal. Mar. 16, 2009)  
(citing Settlement Agreement § 30c).

1 constitutional right. Pratt v. Rowland, 65 F.3d 802, 806 (1995) (to prevail on a retaliation claim,  
2 plaintiff need not “establish an independent constitutional interest” was violated); see also Hines  
3 v. Gomez, 108 F.3d 265, 268 (9th Cir.1997) (upholding jury determination of retaliation based on  
4 filing of a false rules violation report); Rizzo v. Dawson, 778 F.2d 527, 531 (transfer of prisoner  
5 to a different prison constituted adverse action for purposes of retaliation claim). Rather, the  
6 interest asserted in a retaliation claim is the right to be free of conditions that would not have been  
7 imposed but for the alleged retaliatory motive.

8 To sustain a retaliation claim, plaintiff must plead facts that support a reasonable inference  
9 that plaintiff’s exercise of his constitutionally protected rights was the “substantial” or  
10 “motivating” factor behind the defendant’s challenged conduct. See Soranno’s Gasco, Inc. v.  
11 Morgan, 874 F.2d 1310, 1314 (9th Cir. 1989) (citing Mt. Healthy City School Dist. Bd. of Educ.  
12 v. Doyle, 419 U.S. 274, 287 (1977)). Plaintiff must also plead facts which suggest an absence of  
13 legitimate correctional goals for the challenged conduct. Pratt, 65 F.3d at 806 (citing Rizzo, 778  
14 F.2d at 532). Mere allegations of retaliatory motive or conduct will not suffice. A prisoner must  
15 “allege specific facts showing retaliation because of the exercise of the prisoner’s constitutional  
16 rights.” Frazier v. Dubois, 922 F.2d 560, 562 n.1 (10th Cir. 1990).

17 If the adverse action occurred “soon after” the protected conduct, such ““timing can  
18 properly be considered as circumstantial evidence of retaliatory intent.”” Bruce, supra, 351 F.3d  
19 at 1288 (quoting Pratt, 65 F.3d at 805); accord, Soranno’s Gasco, 874 F.2d at 1316. However,  
20 not every allegedly adverse action will support a retaliation claim. See, e.g., Huskey v. City of  
21 San Jose, 204 F.3d 893, 899 (9th Cir. 2000) (retaliation claim cannot rest on “the logical fallacy  
22 of post hoc, ergo propter hoc, literally, ‘after this, therefore because of this’”) (citation omitted).

## 23 2. Analysis

### 24 a. Defendant Campbell<sup>14</sup>

25 Plaintiff avers that defendant Campbell searched his cell on April 28, 2011, at the

26 \_\_\_\_\_  
27 <sup>14</sup> Defendants contend, alternatively, that plaintiff failed to exhaust his First Amendment  
28 retaliation claim against defendant Campbell because plaintiff did not timely file a grievance  
challenging Campbell’s April 28, 2011 search of plaintiff’s cell and confiscation of property. See  
MSJ, ECF No. 32 at 32. The court has chosen to address this matter on the merits.

1 direction of defendant Ruggiero, for the purpose of locating items that would support plaintiff's  
2 validation as a BGF associate, in retaliation for plaintiff's litigation against Officer Flory.

3 Pursuant to this search, Campbell confiscated the 2008 "Black August" edition of California  
4 Prison Focus magazine and a picture of a silverback gorilla. Both items were later relied on to  
5 support plaintiff's validation. At his deposition, plaintiff testified that he had a conversation with  
6 Campbell about his lawsuit against Officer Flory, but was unable to remember when, and stated  
7 that "I can't tell you verbatim what I said." Pl. Depo. 26:19-23; see also 21:4-24:25; 28:10-9.

8 In response, defendant Campbell avers that his search of plaintiff's cell was incidental to a  
9 broader search for the phone (contraband) of another inmate whose cell was adjacent to plaintiff's  
10 cell. Defendant Campbell avers that he conducted the search at the direction of his supervisor,  
11 not defendant Ruggiero, and that at the time of the search he did not know plaintiff or Officer  
12 Flory.

13 It is undisputed that plaintiff was pursuing a civil action against Officer Flory at the time  
14 of Campbell's search. This evidence supports the first and third elements of plaintiff's retaliation  
15 claim, specifically, that defendant Campbell took adverse action against plaintiff during the same  
16 period of time that plaintiff was exercising his First Amendment rights. See Rhodes, 408 F.3d at  
17 567-68. This evidence does not, however, support a causal connection between the two.

18 Plaintiff has submitted no evidence to support his allegation that defendant Campbell  
19 acted at the direction of defendant Ruggiero, or to rebut defendant Campbell's sworn statement  
20 that his search of plaintiff's cell was commenced at the direction of his supervisor, not defendant  
21 Ruggiero. Regardless of who ordered the search and that person's motivations, Campbell could  
22 be liable only if he personally was motivated by retaliatory intent. Plaintiff has identified no  
23 evidence to rebut Campbell's sworn statement that, at the time of the search, he knew neither  
24 plaintiff nor Officer Flory. Thus, there is no evidence to support an inference that Campbell  
25 undertook the contested search and confiscation of plaintiff's property because plaintiff was  
26 exercising his First Amendment rights. The Ninth Circuit has "repeatedly held that mere  
27 speculation that defendants acted out of retaliation is not sufficient." Wood v. Yordy, 753 F.3d  
28 899, 905 (9th Cir. 2014) (citing cases)). "[A]rgument[s] are not evidence, and they cannot by

1 themselves create a factual dispute sufficient to defeat a summary judgment motion where no  
2 dispute otherwise exists.” British Airways Board v. Boeing Co., 585 F.2d 946, 952 (9th Cir.  
3 1978) (citation omitted).

4 Accordingly, despite construing the record in the light most favorable to plaintiff, this  
5 court concludes that no reasonable juror could find that defendant Campbell’s challenged conduct  
6 was motivated by retaliation. Therefore, no material factual dispute requires a trial on this matter,  
7 and summary judgment should be granted for defendant Campbell on plaintiff’s retaliation claim.

8 b. Defendant Ruggiero

9 The verified allegations of plaintiff’s complaint assert that defendant Ruggiero expressly  
10 told plaintiff that he was recommending plaintiff’s validation because of his First Amendment  
11 activities, particularly plaintiff’s continued pursuit of his civil rights action against Office Flory  
12 and others, and generally because plaintiff “file[d] law suits” and “file[d] nothing but paper work  
13 on officers.” Compl., ECF No. 1 at 9-12. Plaintiff also alleges that Ruggiero conceded he  
14 “knew” plaintiff was not a BGF member but was “gonna validate [him] anyway,” just like he did  
15 Chappell. Id. at 10, 12. According to the complaint, Ruggiero made these statements on June 1,  
16 2011, when he spoke with plaintiff in the program office and disclosed to him the evidence  
17 underlying plaintiff’s recommended validation. See Compl., ECF No. 1 at 9 et seq.

18 At his deposition, plaintiff testified that he had this discussion with Ruggiero “during my  
19 rebuttal in my validation,” Pl. Depo. 30:22-5, which was June 21, 2011, see ECF No. 32-7 at 4;  
20 see also Pl. Depo. 31:20-32:4, 33:10, 34:4-5. Plaintiff alleges that during this meeting, defendant  
21 talked “about me knowing [] Chappell. Saying he’s going to validate me, too. Saying I litigate,  
22 for filing paper on an Officer Flory;<sup>15</sup> he’s a good man. . . Told me I’m a non-programmer based  
23 on [] Chappell and saying I’m a litigator and asking me why I filed paperwork on Officer Flory,  
24 saying I may not remember him, but he used to be at CSP-SAC where I housed at.” Id. at 31:8-  
25 19. Plaintiff testified that defendant “validated [me] because of [] Chappell, as well as me filing  
26 paperwork on Officer Flory.” Id. at 34:24-5; see also 35:6-7.

27 \_\_\_\_\_  
28 <sup>15</sup> The deposition transcript references Officer “Flores,” not “Flory;” the court ignores this  
discrepancy in these findings and recommendations.



1           There is no dispute that plaintiff’s civil rights action against Officer Flory and other  
2 “paper work on officers” are constitutionally protected activities. It is also undisputed that gang  
3 validation is both an adverse action and a direct harm that satisfies the “chilling” requirement of a  
4 retaliation claim. Rhodes, 408 F.3d at 567-68; Brodheim, 584 F.3d at 1269. This court’s analysis  
5 is therefore limited to the remaining two elements of plaintiff’s retaliation claim: (i) whether  
6 defendant Ruggiero commenced the validation process against plaintiff because of his protected  
7 conduct; and (ii) whether defendant’s challenged conduct did not reasonably advance a legitimate  
8 correctional goal. Rhodes, 408 F.3d at 567-68.

9           Ruggiero avers under penalty of perjury that he commenced the validation process against  
10 plaintiff because he was presented with evidence supporting plaintiff’s BGF associations and, in  
11 his position as HDSP Assistant IGI, was required to document the evidence for submission to IGI  
12 Audette and the OCS. See Ruggiero Decl. ¶¶ 1-2, 10-11, 15-6, 19. Ruggiero avers that he never  
13 told plaintiff that he knew plaintiff was not associated with BGF, or threaten to make plaintiff’s  
14 validation “stick.” Id. ¶¶ 20-1. Ruggiero also avers that Officer Flory was not a personal friend  
15 and that “[a]ny complaints, accusations or litigation that Watts pursued against Officer Flory had  
16 no bearing on my actions in investigating and documenting Watts’ association with BGF.” Id. ¶  
17 22. Rather, Ruggiero asserts that his “investigation of Watts was triggered by another  
18 correctional officer who suggested that Watts may be associated with the [BGF] gang.” Id. ¶ 9.

19           To demonstrate a triable issue as to motive, plaintiff must offer ““either direct evidence of  
20 retaliatory motive or at least one of three general types of circumstantial evidence of such  
21 motive.”” McCullum v. CDCR, 647 F.3d 870, 882 (9th Cir. 2011) (quoting Allen v. Iranon, 283  
22 F.3d 1070, 1077 (9th Cir. 2002)). These three types of circumstantial evidence are: (1) proximity  
23 in time between the protected conduct and the alleged retaliation; (2) defendant’s expressed  
24 opposition to the protected conduct; and (3) any other evidence demonstrating that defendant’s  
25 asserted reasons for his adverse action were false or pretextual. McCullum, 647 F.3d at 882  
26 (citing Allen, 283 F.3d at 1077).

27           Here, plaintiff’s testimony provides direct evidence of defendant Ruggiero’s allegedly  
28 express opposition to plaintiff’s protected conduct and resulting retaliatory animus in pursuing

1 plaintiff's validation. Plaintiff's verified statements and sworn deposition testimony must be  
2 accepted as true for purposes of summary judgment. Thus, viewing the evidence in the light most  
3 favorable to plaintiff, the court finds that there exists a material factual dispute concerning the  
4 second, causal element for sustaining a retaliation claim, that is, whether defendant Ruggiero's  
5 adverse action was "because of" plaintiff's protected conduct. Rhodes, 408 F.3d at 567-68;  
6 Brodheim, 584 F.3d at 1269.

7 The last element of a retaliation claim requires that plaintiff introduce evidence  
8 demonstrating that the adverse action taken by defendant Ruggiero "did not reasonably advance a  
9 legitimate correctional goal," Rhodes, 408 F.3d at 567-68, and that plaintiff's protected activity  
10 was "the 'substantial' or 'motivating' factor behind the defendant's conduct," Soranno's Gasco,  
11 874 F.2d at 1314. Plaintiff bears the burden of proving the absence of legitimate correctional  
12 goals for defendant's challenged conduct. See Pratt, 65 F.3d at 806 (citing Rizzo, 778 F.2d at  
13 532).

14 "[I]f, in fact, the defendants abused the gang validation procedure as a cover or a ruse to  
15 silence and punish [an inmate] because he filed grievances [and/or pursued litigation], they  
16 cannot assert that [the inmate's] validation served a valid penological purpose, even though he  
17 may have arguably ended up where he belonged." Bruce, 351 F.3d at 1289 (citations omitted).  
18 Thus, the court cannot rely on "some evidence" supporting plaintiff's gang validation to find that  
19 Ruggiero's conduct was not retaliatory. Id. (citation omitted) ("The 'some evidence' standard  
20 applies only to due process claims attacking the result of a disciplinary board's proceeding, not  
21 the correctional officer's retaliatory accusation."). Nor may defendant "defeat a retaliation claim  
22 on summary judgment simply by articulating a general justification for a neutral process[.]" Id.  
23 Nevertheless, this court is required to "'afford appropriate deference and flexibility' to prison  
24 officials in the evaluation of proffered legitimate penological reasons for conduct alleged to be  
25 retaliatory." Pratt, 65 F.3d at 807 (citing Sandin, 515 U.S. at 481).

26 Defendant Ruggiero avers, with supporting affidavits by the other defendants, that the  
27 evidence of plaintiff's suspected gang involvement required plaintiff's validation, thus serving the  
28 "legitimate penological interest in stopping prison gang activity." Bruce, 351 F.3d at 1289.

1 Ruggiero argues that this general justification was particularized for him as HDSP's Assistant IGI  
2 – presented with such evidence, Ruggiero was required to document it.

3 Nevertheless, plaintiff rebuts this “general justification for a neutral process,” *id.*, with his  
4 verified allegations and deposition testimony that defendant Ruggiero expressly informed  
5 plaintiff that he was being validated because of his constitutionally protected activities. As  
6 succinctly framed by plaintiff, defendant Ruggiero “can’t abuse authority to personally screw  
7 people.”<sup>16</sup> *Oppo.*, ECF No. 38 at 20. Although there is evidence that may reasonably be  
8 construed to cast doubt the credibility of plaintiff’s testimony,<sup>17</sup> credibility may not be  
9 determined by the court on summary judgment. It is a quintessential jury issue. Viewing the  
10 evidence in the light most favorable to plaintiff, the court finds that there exists a material factual  
11 dispute whether defendant Ruggiero’s validation of plaintiff advanced a legitimate correctional  
12 goal. *See Rhodes*, 408 F.3d at 567-68. “[P]rison officials may not defeat a retaliation claim on  
13 summary judgment simply by articulating a general justification for a neutral process, when there  
14 is a genuine issue of material fact as to whether the action was taken in retaliation for the exercise  
15 of a constitutional right[.]” *Bruce*, 351 F.3d at 1289; *accord*, *Brodheim*, 584 F.3d at 1273  
16 (defendant’s express intent to retaliate against prisoner for exercise of his First Amendment rights  
17 “cannot escape constitutional scrutiny by citing a legitimate penological interest”).

18 For these reasons, defendants’ motion for summary judgment on plaintiff’s retaliation  
19 claim against defendant Ruggiero should be denied.

20 ///

21 \_\_\_\_\_  
22 <sup>16</sup> Plaintiff made this statement in response to defendants’ reliance on decisions of the Supreme  
23 Court in the Title VII context which apply a “but-for” causation analysis to sustain a retaliation  
24 claim, requiring evidence that the challenged adverse action would not have occurred “but for”  
25 the defendant’s retaliatory motive. *See, e.g., Hartman v. Moore*, 547 U.S. 250, 260 (2006)  
26 (“action colored by some degree of bad motive does not amount to a constitutional tort if that  
27 action would have been taken anyway”) (citing *Crawford-El v. Britton*, 523 U.S. 574, 593 (1998),  
28 and *Mt. Healthy*, *supra*, 419 U.S. at 285-864. Plaintiff responded that “but-for don’t even matter  
(whatever but-for is). [Defendant Ruggiero’s] actions is (sic) probably covered by this but-for as  
well. He can’t abuse authority to personally screw people.” *Oppo.*, ECF No. 38 at 19-20.

<sup>17</sup> For example, plaintiff’s June 17, 2011 written rebuttal to his proposed validation is silent as to  
Ruggiero’s alleged retaliatory statements made June 1, 2011. Similarly, plaintiff’s October 2011  
administrative appeal is silent as to Ruggiero’s alleged retaliatory statements made June 1, 2011  
and/or at plaintiff’s June 21, 2011 interview.

1 c. Defendant Audette

2 Plaintiff claims that defendant Audette attempted to bribe him in January 2012 by offering  
3 to “back off” plaintiff’s gang validation if plaintiff dropped his suit against Officer Flory, and by  
4 offering plaintiff drugs confiscated from other inmates if plaintiff would act as an informant.

5 Defendant Audette has filed an affidavit in which he avers that he never made the  
6 statements alleged by plaintiff. Audette also states that he had no authority to impact the  
7 validation decision after forwarding plaintiff’s packet to OCS in June 2011, and that, in any case,  
8 the final decision validating plaintiff was reached in September 2011, four months before his  
9 alleged interactions with plaintiff.

10 Plaintiff’s evidence fails to support the essential elements of a retaliation claim against  
11 defendant Audette, for several reasons. First, there is no evidence that Audette personally took  
12 adverse action against plaintiff. Audette was not involved in the decisions to search plaintiff’s  
13 cell, or in the determination that a validation packet was warranted. He did not make the  
14 validation determination. Audette merely received the validation packet from Ruggiero,  
15 determined that it complied with CDCR regulations, and forwarded it to OCS. Second, there is  
16 no evidence that Audette knew about the Flory matter prior to processing the validation packet.  
17 Audette avers that he never knew about plaintiff’s litigation, and plaintiff’s only proffered  
18 evidence on the matter involves statements allegedly made four months after validation. This  
19 evidentiary record does not support an inference of retaliatory intent related to Audette’s  
20 forwarding of the packet. Third, while the offering of a bribe would certainly constitute grave  
21 misconduct, plaintiff’s verified allegations in this regard do not raise a triable issue as to  
22 retaliation. Even if an unsuccessful bribe attempt could constitute adverse action for purposes of  
23 a First Amendment retaliation claim,<sup>18</sup> the bribe here was allegedly offered *after* the disputed  
24 validation. Accordingly, it cannot support a finding that the validation was retaliatory.

25 \_\_\_\_\_  
26 <sup>18</sup> Cf., Brodheim, 584 F.3d at 1265-66, 1270-71 (material factual dispute whether handwritten  
27 note prepared by appeals coordinator, warning plaintiff “to be careful what you write” on inmate  
28 request for interview form, was an “adverse action” supporting a retaliation claim). Because  
plaintiff’s claim against Audette fails on other grounds, there is no need to decide whether bribes  
as well as threats may constitute adverse actions.

1 “Where the record taken as a whole could not lead a rational trier of fact to find for the  
2 nonmoving party, there is no genuine issue for trial.” Matsushita, 475 U.S. at 587 (citation and  
3 internal quotation marks omitted). Accordingly, this court recommends that summary judgment  
4 be granted for defendant Audette on plaintiff’s retaliation claim.

5 VII. Eighth Amendment Claim

6 Defendants contend that plaintiff failed to exhaust his Eighth Amendment deliberate  
7 indifference claim against defendant Ruggiero for confiscating plaintiff’s orthopedic boots  
8 pursuant to his search of plaintiff’s cell on May 9, 2011, and for then failing to return them.  
9 Plaintiff responds that administrative remedies were unavailable to him on this claim because  
10 defendant Ruggiero intercepted and destroyed each of plaintiff’s attempted appeals.

11 A. Additional Facts

12 It is undisputed that defendant Ruggiero confiscated plaintiff’s orthopedic boots on May  
13 9, 2011, assertedly because he did not know that the boots were medically required and believed  
14 them to be contraband. See Ruggiero Decl. ¶ 12, and Dfs. Ex. 4-D. Plaintiff testified that he was  
15 thereafter relegated to using “little shoes” without insoles and with “little bitty holes in the  
16 bottom,” that were very uncomfortable and failed to provide adequate stability. Pl. Depo. 71:15-  
17 72; 72:16-73:17.

18 Plaintiff has submitted substantial evidence supporting his allegations that he has serious  
19 medical problems with his knees, including physical and mobility impairments despite several  
20 knee surgeries, and chronic pain for which he is prescribed pain medication. See Compl., ECF  
21 No. 1 at 57-71 (Pl. Ex. F). Plaintiff has also submitted a copy of an accommodation chrono  
22 issued on his behalf in 2006 that includes authorization to possess “Stacy Adams” orthopedic  
23 shoes. See id. at 72-73 (Pl. Ex. F-1). Although this accommodation is designated both  
24 “permanent” and for a “12 month” duration, id., plaintiff testified at his deposition that the  
25 “permanent” designation prevailed, Pl. Depo. 69:13-24. Plaintiff also testified that, when  
26 Ruggiero confiscated his boots, plaintiff had two recent, active chronos authorizing his possession  
27 of the boots. Pl. Depo. 68:21-3. Although copies of these chronos have not been submitted to  
28 the court, plaintiff testified that they were dated March 25, 2011 and April 4, 2011, and that both

1 chronos authorized plaintiff's possession of "hinged knee braces and orthopedic boots." Id. at  
2 69:25-70:12.

3 Plaintiff testified that he was transferred to HDSP with his orthopedic boots on November  
4 2, 2010. Id. at 70:13-24. At the time of his deposition on October 24, 2014, plaintiff was wearing  
5 orthopedic shoes and two hinged knee braces that he had purchased himself. Pl. Depo. 68:17-20.  
6 He testified that they had been issued in November 2013 during his incarceration at California  
7 State Prison-Corcoran. Id. at 72:7-12.

8 Plaintiff contends that defendant Ruggiero threw away every appeal he submitted  
9 challenging Ruggiero's confiscation of plaintiff's boots and other items, and therefore that  
10 administrative remedies were unavailable to him. Plaintiff alleges in pertinent part, ECF No. 38  
11 at 9, 24 (with minor edits):

12 Plaintiff exhausted all available administrative remedies. (Those  
13 that were not exhausted is because defendants did not return the  
14 appeal.) ¶ And in accordance with [the PLRA], I have to exhaust  
15 those remedies that are available, excessible [sic] to me. If  
16 defendant Ruggiero don't return plaintiff's CDC-602/grievance,  
17 then plaintiff's available remedies [sic, incomplete sentence]. It  
18 was common practice at [HDSP] to throw away, or stagnate and  
19 stifle CDC-602/appeals and each time plaintiff did submit one on  
20 the matter of his phone book and orthopedic boots, defendant  
21 Ruggiero would come and tell plaintiff that he has that appeal, so  
22 the plaintiff could not exhaust any appeals. Defendant Ruggiero  
23 told plaintiff that ISU takes the mail bags every day to their quarters  
24 and read the outgoing mail, and when plaintiff's 602's come  
25 through, he gets them. In other words, there was no available  
26 remedies.

27 . . . When defendants intentionally stagnate and stifle that process,  
28 then there is no available remedy, and for purpose of civil action  
plaintiff has exhausted those remedies available. Ruggiero told  
plaintiff he took his appeal and that they get mail bags every  
morning and will get all appeals filed by plaintiff. . . . Plaintiff has .  
. . . exhausted those remedies available to him.

24 HDSP Appeals Coordinator L. Lopez has filed a declaration addressing these matters. See  
25 Lopez Decl., Dfs. Ex. 12. Lopez avers that on May 19, 2011, ten days after the confiscation of  
26 plaintiff's boots by Ruggiero, plaintiff submitted a grievance seeking the return of his boots and  
27 other confiscated items. The grievance was screened out the next day because plaintiff had used

28 ////

1 dividers in violation of CDCR regulations. Lopez Decl. ¶ 11; see also Cal. Code Regs. tit. 15, §  
2 3084.6(b)(12) (2011).

3 Six days later, on May 26, 2011, plaintiff resubmitted the grievance without dividers.  
4 However, this was screened out on the same date because, upon examination, it was clear that  
5 plaintiff had not first sought informal resolution of his grievance utilizing the proper form. See  
6 Cal. Code Regs. tit. 15, § 3084.6(b)(14), (15) (2011). Plaintiff was instructed to submit a CDCR  
7 22 Form<sup>19</sup> to Campbell or Ruggiero, requesting the return of his confiscated items. Watts had 30  
8 calendar days to correct this deficiency. Lopez Decl. ¶ 11. However, plaintiff waited more than  
9 30 days to resubmit his grievance, and attempted to submit it on July 12, 2011, November 23,  
10 2011, and December 2, 2011. Each resubmission was screened out and rejected as untimely.  
11 Plaintiff did challenge the rejection decision. Lopez Decl. ¶ 11.

12 Thereafter, following plaintiff's transfer from HDSP, he submitted four medical appeals  
13 addressing his need for orthopedic shoes. Two appeals were submitted during plaintiff's  
14 incarceration at California Correctional Institution (CCI), and two were submitted during his  
15 incarceration at California State Prison-Corcoran (CSP-COR). However, none of these appeals  
16 identified HDSP or defendant Ruggiero.<sup>20</sup>

---

17 <sup>19</sup> Lopez explains that new CDCR regulations were implemented January 28, 2011, requiring that  
18 inmates initially seek informal resolution of grievances that are not staff complaints, using the  
19 new CDCR 22 Form. Lopez explains, Lopez Decl., ¶ 4:

20 One use of the CDCR 22 Form was for inmates to address appeal  
21 issues that were not classified as staff complaints, and receive a  
22 written response from a particular staff member. The staff member  
23 was expected to respond to the CDCR 22 Form within three  
24 working days, unless unusual or exigent circumstances exist. Upon  
25 submission of a CDCR 22 Form, the inmate receives a receipt.  
26 When an inmate receives a dissatisfactory response to a CDCR 22  
27 Form, or no response at all, he can present either the CDCR 22  
28 response or receipt to the staff member's supervisor for a response.  
If dissatisfied with the supervisor's response, the inmate can, within  
30 calendar days of receipt, file an administrative grievance,  
attaching the CDCR 22 Forms or receipt as supporting  
documentation.

20 These grievances were designated Appeal Log No. CCI-HC-12033691(submitted in April  
2012); Appeal Log No. CCI-HC-12033754 (submitted in May 2012); Appeal Log No. COR-HC-  
12050979 (submitted in July 2012); and Appeal Log No. COR-HC-13054247 (submitted in  
September 2013). See Defendants' Separate Statement of Undisputed Material Facts, ECF No.  
32-1 at 1-16, ¶¶ 71-84, relying on the declarations of R. Briggs, CDCR Acting Chief of the  
CDCR Office of Appeals (Dfs. Ex. 10); R. Robinson, Chief of the Inmate Correspondence and  
Appeals Branch of California Correctional Health Care Services (Dfs. Ex. 11); L. Lopez, HDSP

1                   B.       Legal Standards for Exhausting Administrative Remedies

2                   The Prison Litigation Reform Act (PLRA) requires that prisoners exhaust “such  
3 administrative remedies as are available” before commencing a suit challenging prison  
4 conditions. 42 U.S.C. § 1997e(a). Regardless of the relief sought, a prisoner must pursue an  
5 appeal through all levels of a prison’s grievance process as long as some remedy remains  
6 available. “The obligation to exhaust ‘available’ remedies persists as long as *some* remedy  
7 remains ‘available.’ Once that is no longer the case, then there are no ‘remedies . . . available,’  
8 and the prisoner need not further pursue the grievance.” Brown v. Valoff, 422 F.3d 926, 935 (9th  
9 Cir. 2005) (original emphasis) (citing Booth v. Churner, 532 U.S. 731, 739 (2001)). Hence, “[a]n  
10 inmate has no obligation to appeal from a grant of relief, or a partial grant that satisfies him, in  
11 order to exhaust his administrative remedies.” Harvey v. Jordan, 605 F.3d 681, 685 (9th Cir.  
12 2010).

13                   The PLRA also requires that prisoners, when grieving their appeal, adhere to CDCR’s  
14 “critical procedural rules.” Woodford v. Ngo, 548 U.S. 81, 91 (2006). “The level of detail  
15 necessary in a grievance to comply with the grievance procedures will vary from system to  
16 system and claim to claim, but it is the prison’s requirements, and not the PLRA, that define the  
17 boundaries of proper exhaustion.” Jones v. Bock, 549 U.S. 199, 218 (2007).

18                   In 2011, as now, an appeal may be “rejected” for several reasons, including the failure to  
19 submit the appeal “on the departmentally approved appeal forms,” or “at an inappropriate level  
20 bypassing required lower level(s) of review,” and, inter alia, the use of “dividers or tabs.” See  
21 Cal. Code Regs. tit. 15, § 3084.6(14), (15) and (12) (2011), respectively. In 2011, when an  
22 appeal is “rejected,” the appeals coordinator was required to “provide clear and sufficient  
23 instructions regarding further actions the inmate . . . must take to qualify the appeal for  
24 processing,” and provide 30 calendar days within which to do so. Id., § 3084.6(a)(1), (2).

25                   Although “the PLRA’s exhaustion requirement applies to all inmate suits about prison  
26 life,” Porter v. Nussle, 534 U.S. 516, 532 (2002), the requirement for exhaustion under the PLRA

---

27  
28 Appeals Coordinator (Dfs. Ex. 12) ; A. Pacillas, Corcoran State Prison Appeals Coordinator (Dfs.  
Ex. 13); and J. Wood, California Correctional Institution Appeals Coordinator (Dfs. Ex. 14).



1 is not absolute. As explicitly stated in the statute, “[t]he PLRA requires that an inmate exhaust  
2 only those administrative remedies ‘as are available.’” Sapp v. Kimbrell, 623 F.3d 813, 822 (9th  
3 Cir. 2010) (quoting 42 U.S.C. § 1997e(a)) (administrative remedies plainly unavailable if  
4 grievance was screened out for improper reasons); see also Nunez v. Duncan, 591 F.3d 1217,  
5 1224 (9th Cir. 2010) (“Remedies that rational inmates cannot be expected to use are not capable  
6 of accomplishing their purposes and so are not available.”). “We have recognized that the PLRA  
7 therefore does not require exhaustion when circumstances render administrative remedies  
8 ‘effectively unavailable.’” Sapp, 623 F.3d at 822 (citing Nunez, 591 F.3d at 1226); accord  
9 Brown, 422 F.3d at 935.

10 The Ninth Circuit has laid out the analytical approach to be taken by district courts in  
11 assessing the merits of a motion for summary judgment based on the alleged failure of a prisoner  
12 to exhaust his administrative remedies. As set forth in Albino v. Baca, 747 F.3d 1162, 1172 (9th  
13 Cir. 2014), cert. denied sub nom. Scott v. Albino, 135 S. Ct. 403 (2014) (citation and internal  
14 quotations omitted):

15 [T]he defendant’s burden is to prove that there was an available  
16 administrative remedy, and that the prisoner did not exhaust that  
17 available remedy. . . . Once the defendant has carried that burden,  
18 the prisoner has the burden of production. That is, the burden shifts  
19 to the prisoner to come forward with evidence showing that there is  
something in his particular case that made the existing and  
generally available administrative remedies effectively unavailable  
to him. However, . . . the ultimate burden of proof remains with the  
defendant.

20 If a court concludes that a prisoner failed to exhaust his available administrative remedies,  
21 the proper remedy is dismissal without prejudice. See Jones v. Bock, 549 U.S. 199, 223-24  
22 (2010); Lira v. Herrera, 427 F.3d 1164, 1175-76 (9th Cir. 2005).

23 C. Analysis: Plaintiff Failed to Exhaust his Administrative Remedies

24 Applying the analytical framework set forth in Albino, defendants bear the initial burden  
25 of demonstrating that plaintiff had an available administrative remedy to grieve his deliberate  
26 indifference claim against defendant Ruggiero, but did not exhaust that remedy. See Albino, 747  
27 F.3d at 1172.

28 Defendants rely generally on the sworn statements of prison officials that CDCR’s

1 comprehensive administrative appeals process was available to all inmates, including those at  
2 HDSP, during the relevant period. See Declarations of R. Briggs, CDCR Acting Chief of the  
3 CDCR Office of Appeals, Dfs. Ex. 10; R. Robinson, Chief of the Inmate Correspondence and  
4 Appeals Branch of California Correctional Health Care Services, Dfs. Ex. 11; and L. Lopez,  
5 HDSP Appeals Coordinator, Dfs. Ex. 12. These statements are consistent with plaintiff's verified  
6 acknowledgement on the face of his complaint that HDSP offered an administrative process that  
7 he effectively utilized to exhaust the appeal challenging his validation (Appeal Log No. HDSP-  
8 11-01661). See Compl., ECF No. 1 at 3. Together these statements support a finding that  
9 HDSP's administrative appeals process was generally available to plaintiff to challenge  
10 Ruggiero's confiscation of his boots as a deliberate indifference claim.

11 However, as conceded by plaintiff, he did not exhaust his administrative remedies in  
12 pursuing this claim.<sup>21</sup>

13 The burden now shifts to plaintiff "to come forward with evidence showing that there is  
14 something in his particular case that made the existing and generally available administrative  
15 remedies effectively unavailable to him." Albino, 747 F.3d at 1166.

16 Plaintiff contends that HDSP's grievance process was effectively unavailable to him  
17 because defendant Ruggiero intercepted his appeals and, consistent with "common practice" at  
18 HDSP, threw them away or otherwise prevented their processing. See Oppo., ECF No. 38 at 9,  
19 24. Moreover, plaintiff contends that defendant Ruggiero so informed plaintiff. Id.

20 However, plaintiff has submitted no evidence in support of his allegations, which lack  
21 sufficient specificity to create a material factual dispute. Plaintiff does not describe, or attempt to  
22 describe, the dates or content of his allegedly relevant appeals, and does not identify the dates or  
23 circumstances of defendant Ruggiero's alleged interceptions of plaintiff's appeals, or defendant's  
24 alleged statements to plaintiff conceding that he did so. "Plaintiff has failed to provide specific

---

25 <sup>21</sup> See also Defendants' Separate Statement of Undisputed Material Facts, ECF No. 32-1 at 1-16,  
26 ¶¶ 71-84, which relies on the declarations of R. Briggs, CDCR Acting Chief of the CDCR Office  
27 of Appeals (Dfs. Ex. 10); R. Robinson, Chief of the Inmate Correspondence and Appeals Branch  
28 of California Correctional Health Care Services (Dfs. Ex. 11); L. Lopez, HDSP Appeals  
Coordinator (Dfs. Ex. 12); A. Pacillas, Corcoran State Prison Appeals Coordinator (Dfs. Ex. 13);  
and J. Wood, California Correctional Institution Appeals Coordinator (Dfs. Ex. 14).

1 factual information concerning to whom he gave the appeals, whether he submitted follow-up  
2 inquiries regarding these appeals, or whether he attempted to resubmit the appeal once he  
3 allegedly received no response.” Bassett v. Callison, 2010 WL 5393985, at \*7, 2010 U.S. Dist.  
4 LEXIS 137987, at \*18 (E.D. Cal. Dec. 22, 2010) (Case No. 2:10-cv-0539 KJN P) (“Plaintiff  
5 stated, in conclusory fashion, that officials destroyed or lost these appeals . . . [but] he provided  
6 no facts or evidence to support this conclusion”).<sup>22</sup>

7 For these reasons, the court finds that plaintiff has submitted no evidence creating a  
8 material factual dispute on the question whether his administrative remedies were effectively  
9 unavailable for the purpose of exhausting his deliberate indifference claim against defendant  
10 Ruggiero. Despite receiving timely and adequate notice of the necessity to submit evidence in  
11 support of his allegations in opposition to defendants’ motion for summary judgment premised on  
12 administrative exhaustion, see ECF No. 16 at 6; ECF No. 32 at 2-3, plaintiff failed to do so.

13 Accordingly, the court finds that plaintiff has not met his burden of producing evidence  
14 that HDSP’s generally available administrative remedies were effectively unavailable to plaintiff  
15 in exhausting his deliberate indifference claim against defendant Ruggiero. See Albino, 747 F.3d  
16 at 1172. As a result, defendants’ motion for summary judgment on this matter should be granted

17 ///

18  
19 <sup>22</sup> Accord Gaines v. C/O Bennett, 2016 WL 426609, at \*8, 2016 U.S. Dist. LEXIS 13736, at \*22-  
20 3 (E.D. Cal. Feb. 4, 2016) (Case No. 2:13-CV-2070 KJM AC P) (report and recommendations)  
(collecting cases, as follows):

21 . . . Jones v. Bishop, 2010 WL 4628067, at \*6, 2010 U.S. Dist.  
22 LEXIS 117837, at \*16 (E.D. Cal. Nov. 5, 2010) (Case No. 2:09-cv-  
23 0150 JLQ EFB P) (“There is no evidence in the record to support  
24 Plaintiff’s bald assertion that he ever timely filed or attempted to  
25 timely file a grievance/appeal . . . . Although the court must  
26 construe the Plaintiff’s materials liberally, it is not permissible for  
27 the court to sustain a general allegation . . . without any measure of  
28 evidentiary support in the record.”); . . . Bull v. Scribner, 2012 WL  
5878195, at \*5, 2012 U.S. Dist. LEXIS 165840, at \*17 (E.D. Cal.  
Nov. 20, 2012) (Case No. 1:05-cv-01255 LJO GSA P) (“Plaintiff  
fails to demonstrate that he properly utilized the process available  
to him.”), aff’d sub nom. Bull v. Brown, 616 F. Appx. 289 (9th Cir.  
2015); Webb v. Cahlander, 2015 WL 6531642, at \*4, 2015 U.S.  
Dist. LEXIS 146352, at \*9 (E.D. Cal. Oct. 28, 2015) (Case No.  
1:13-cv-01154 DLB P) (“Plaintiff fails to substantiate his claim  
with evidence in any manner.”).

1 and plaintiff's deliberate indifference claim against defendant Ruggiero should be dismissed  
2 without prejudice. See Jones, 549 U.S. at 223-24.

3 VIII. Summary of Findings and Recommendations

4 Defendants' motion for summary judgment on plaintiff's Fourteenth Amendment due  
5 process claims should be granted because the evidence relied on by prison officials constitutes  
6 "some evidence" supporting plaintiff's gang validation, and the procedures associated with  
7 plaintiff's related placement in segregated housing complied with federal due process standards.

8 Defendants' motion for summary judgment on plaintiff's First Amendment retaliation  
9 claims should be granted in part and denied in part for the following reasons: (1) defendants'  
10 motion should be granted on plaintiff's retaliation claim against defendant Campbell because  
11 plaintiff submitted no evidence to support his allegation that Campbell confiscated items from  
12 plaintiff's cell in response to plaintiff's constitutionally protected activities; (2) defendants'  
13 motion should be denied on plaintiff's retaliation claim against defendant Ruggiero because  
14 plaintiff submitted evidence demonstrating a genuine issue of material fact whether Ruggiero  
15 recommended plaintiff's validation in retaliation for plaintiff's exercise of his constitutionally  
16 protected rights right; and (3) defendants' motion should be granted on plaintiff's retaliation  
17 claim against defendant Audette because plaintiff failed to state a cognizable claim.

18 Defendants' motion for summary judgment on plaintiff's Eighth Amendment deliberate  
19 indifference claim should be granted because plaintiff submitted no evidence on which a  
20 reasonable juror could conclude that HDSP's administrative remedies were effectively  
21 unavailable to plaintiff to exhaust this claim.

22 IX. Conclusion

23 For the foregoing reasons, this court recommends that defendants' motion for summary  
24 judgment, ECF No. 32, be granted in part and denied in part, as follows:

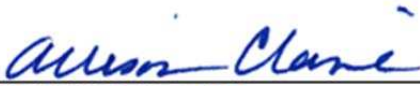
25 1. Defendants' motion for summary judgment should be granted on plaintiff's Eighth and  
26 Fourteenth Amendment claims, and on plaintiff's First Amendment claims against defendants  
27 Campbell and Audette.

28 2. Defendants' motion for summary judgment should be denied on plaintiff's First

1 Amendment claim against defendant Ruggiero.

2           These findings and recommendations are submitted to the United States District Judge  
3 assigned to this case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days  
4 after being served with these findings and recommendations, any party may file written  
5 objections with the court and serve a copy on all parties. Such a document should be captioned  
6 “Objections to Magistrate Judge’s Findings and Recommendations.” The parties are advised that  
7 failure to file objections within the specified time may waive the right to appeal the District  
8 Court’s order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

9 DATED: March 9, 2016

10   
11 \_\_\_\_\_  
12 ALLISON CLAIRE  
13 UNITED STATES MAGISTRATE JUDGE  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28