

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

NANCY E ORTIZ,
Plaintiff,
v.
COMMISSIONER OF SOCIAL
SECURITY,
Defendant.

No. 2:13-cv-2091-KJN

ORDER

Plaintiff seeks judicial review of a final decision of the Commissioner of Social Security (“Commissioner”) denying plaintiff’s application for Supplemental Security Income (“SSI”) under Title XVI of the Social Security Act (“Act”).¹ In her motion for summary judgment, plaintiff principally contends that the Commissioner erred by finding that plaintiff was not disabled from August 6, 2010, the date plaintiff’s application was filed, through the date of the final administrative decision. (ECF No. 14.) The Commissioner filed an opposition to plaintiff’s motion and a cross-motion for summary judgment. (ECF No. 19.) Thereafter, plaintiff filed a reply brief. (ECF No. 22.)

///

¹ This action was initially referred to the undersigned pursuant to E.D. Cal. L.R. 302(c)(15), and both parties voluntarily consented to proceed before a United States Magistrate Judge for all purposes. (ECF Nos. 7, 10.)

1 For the reasons that follow, the court denies plaintiff's motion for summary judgment,
2 grants the Commissioner's cross-motion for summary judgment, and enters judgment for the
3 Commissioner.

4 I. BACKGROUND

5 Plaintiff was born on December 12, 1967, attended school until the eleventh grade,
6 obtained a GED, and previously worked as a cashier and certified nursing assistant.²
7 (Administrative Transcript ("AT") 45, 216.) On August 6, 2010, plaintiff applied for SSI,
8 alleging that she was unable to work as of January 15, 2003. (AT 20, 163-69.) On December 7,
9 2010, the Commissioner determined that plaintiff was not disabled. (AT 20, 108-14.) Upon
10 plaintiff's request for reconsideration, the determination was affirmed on June 23, 2011. (AT 20.)
11 Thereafter, plaintiff requested a hearing before an administrative law judge ("ALJ"), which took
12 place on May 24, 2012, and at which plaintiff (represented by counsel) and a vocational expert
13 ("VE") testified. (AT 20, 38-71.)

14 In a decision dated June 18, 2012, the ALJ determined that plaintiff had not been under a
15 disability, as defined in the Act, from August 6, 2010, the date plaintiff filed her application,
16 through the date of the ALJ's decision. (AT 20-33.) The ALJ's decision became the final
17 decision of the Commissioner when the Appeals Council denied plaintiff's request for review on
18 August 13, 2013. (AT 1-6.) Thereafter, plaintiff filed this action in federal district court on
19 October 9, 2013 to obtain judicial review of the Commissioner's final decision. (ECF No. 1.)

20 II. ISSUES PRESENTED

21 Plaintiff raises the following issues: (1) whether the ALJ erred in evaluating the medical
22 evidence in the record when making his residual functional capacity ("RFC") determination; (2)
23 whether the ALJ erred in adopting the RFC findings of a previous ALJ's decision that denied
24 plaintiff's previous application for SSI; and (3) whether the ALJ made an improper credibility
25 determination with respect to plaintiff's testimony.

26 ² Because the parties are familiar with the factual background of this case, including plaintiff's
27 medical and mental health history, the court does not exhaustively relate those facts in this order.
28 The facts related to plaintiff's impairments and treatment will be addressed insofar as they are
relevant to the issues presented by the parties' respective motions.

1 III. LEGAL STANDARD

2 The court reviews the Commissioner’s decision to determine whether (1) it is based on
3 proper legal standards pursuant to 42 U.S.C. § 405(g), and (2) substantial evidence in the record
4 as a whole supports it. Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). Substantial
5 evidence is more than a mere scintilla, but less than a preponderance. Connett v. Barnhart, 340
6 F.3d 871, 873 (9th Cir. 2003) (citation omitted). It means “such relevant evidence as a reasonable
7 mind might accept as adequate to support a conclusion.” Orn v. Astrue, 495 F.3d 625, 630 (9th
8 Cir. 2007) (quoting Burch v. Barnhart, 400 F.3d 676, 679 (9th Cir. 2005)). “The ALJ is
9 responsible for determining credibility, resolving conflicts in medical testimony, and resolving
10 ambiguities.” Edlund v. Massanari, 253 F.3d 1152, 1156 (9th Cir. 2001) (citation omitted). “The
11 court will uphold the ALJ’s conclusion when the evidence is susceptible to more than one rational
12 interpretation.” Tommasetti v. Astrue, 533 F.3d 1035, 1038 (9th Cir. 2008).

13 IV. DISCUSSION

14 A. Summary of the ALJ’s Findings

15 The ALJ evaluated plaintiff’s entitlement to SSI pursuant to the Commissioner’s standard
16 five-step analytical framework.³ At the first step, the ALJ concluded that plaintiff had not

17 ³ Disability Insurance Benefits are paid to disabled persons who have contributed to the Social
18 Security program. 42 U.S.C. §§ 401 et seq. Supplemental Security Income is paid to disabled
19 persons with low income. 42 U.S.C. §§ 1382 et seq. Both provisions define disability, in part, as
20 an “inability to engage in any substantial gainful activity” due to “a medically determinable
21 physical or mental impairment. . . .” 42 U.S.C. §§ 423(d)(1)(a) & 1382c(a)(3)(A). A parallel
22 five-step sequential evaluation governs eligibility for benefits under both programs. See 20
23 C.F.R. §§ 404.1520, 404.1571-76, 416.920 & 416.971-76; Bowen v. Yuckert, 482 U.S. 137, 140-
24 42 (1987). The following summarizes the sequential evaluation:

25 Step one: Is the claimant engaging in substantial gainful activity? If so, the
26 claimant is found not disabled. If not, proceed to step two.

27 Step two: Does the claimant have a “severe” impairment? If so, proceed to step
28 three. If not, then a finding of not disabled is appropriate.

Step three: Does the claimant’s impairment or combination of impairments meet or
equal an impairment listed in 20 C.F.R., Pt. 404, Subpt. P, App. 1? If so, the
claimant is automatically determined disabled. If not, proceed to step four.

Step four: Is the claimant capable of performing his past relevant work? If so, the

1 engaged in substantial gainful activity since August 6, 2010, plaintiff's alleged disability onset
2 date. (AT 22.) At Step Two, the ALJ determined that plaintiff had the following severe
3 impairments: "early/mild degenerative joint disease, polyarthropathy, obesity, and depression."
4 (Id. (citations omitted).) However, at step three, the ALJ determined that plaintiff did not have an
5 impairment or combination of impairments that meet or medically equal an impairment listed in
6 20 C.F.R. Part 404, Subpart P, Appendix 1. (AT 23.)

7 Before proceeding to step four, the ALJ assessed plaintiff's residual functional capacity
8 ("RFC") for the relevant time period as follows:

9 After careful consideration of the entire record, I find that the claimant has the
10 residual functional capacity to perform sedentary work, as defined in 20 CFR
11 416.967(a), except the claimant is limited to performing no more than frequent
12 bilateral handling and fingering; the claimant is moderately limited in her ability to
13 interact appropriately with the general public and to complete a normal workday or
14 work week without interruption from psychologically based symptoms (moderate
15 is defined as being not extreme or excessive and being within reasonable or
16 average limits.)

17 (AT 26.)

18 At step four, the ALJ found that plaintiff was unable to perform any past relevant work.
19 (AT 32.) Finally, at step five, the ALJ, based on the VE's testimony, determined that considering
20 plaintiff's age, education, work experience, and RFC, there were jobs that existed in significant
21 numbers in the national economy that plaintiff could have performed, specifically, order clerk,
22 ticket counter, and charge account clerk. (AT 33, 65.)

23 /////

24 claimant is not disabled. If not, proceed to step five.

25 Step five: Does the claimant have the residual functional capacity to perform any
26 other work? If so, the claimant is not disabled. If not, the claimant is disabled.

27 Lester v. Chater, 81 F.3d 821, 828 n.5 (9th Cir. 1995).

28 The claimant bears the burden of proof in the first four steps of the sequential evaluation
process. Bowen, 482 U.S. at 146 n.5. The Commissioner bears the burden if the sequential
evaluation process proceeds to step five. Id.

1 Accordingly, the ALJ concluded that plaintiff had not been under a disability as defined in
2 the Act from August 6, 2010, through the date of the ALJ’s decision. (AT 33.)

3 B. Plaintiff’s Substantive Challenges to the Commissioner’s Determinations

4 1. *Whether the ALJ Erred in Determining Plaintiff’s RFC*

5 Plaintiff first asserts that the ALJ improperly determined her RFC because the ALJ
6 improperly assigned “little weight” to the opinions of Dr. Adeyemo, plaintiff’s treating
7 psychiatrist, and Dr. Powell, plaintiff’s treating rheumatologist.

8 The weight given to medical opinions depends in part on whether they are proffered by
9 treating, examining, or non-examining professionals. Holohan v. Massanari, 246 F.3d 1195,
10 1201-02 (9th Cir. 2001); Lester v. Chater, 81 F.3d 821, 830 (9th Cir. 1995). Ordinarily, more
11 weight is given to the opinion of a treating professional, who has a greater opportunity to know
12 and observe the patient as an individual. Id.; Smolen v. Chater, 80 F.3d 1273, 1285 (9th Cir.
13 1996).

14 To evaluate whether an ALJ properly rejected a medical opinion, in addition to
15 considering its source, the court considers whether (1) contradictory opinions are in the record;
16 and (2) clinical findings support the opinions. An ALJ may reject an uncontradicted opinion of a
17 treating or examining medical professional only for “clear and convincing” reasons. Lester, 81
18 F.3d at 830-31. In contrast, a contradicted opinion of a treating or examining professional may be
19 rejected for “specific and legitimate” reasons. Lester, 81 F.3d at 830. While a treating
20 professional’s opinion generally is accorded superior weight, if it is contradicted by a supported
21 examining professional’s opinion (supported by different independent clinical findings), the ALJ
22 may resolve the conflict. Andrews v. Shalala, 53 F.3d 1035, 1041 (9th Cir. 1995) (citing
23 Magallanes v. Bowen, 881 F.2d 747, 751 (9th Cir. 1989)). The regulations require the ALJ to
24 weigh the contradicted treating physician opinion, Edlund v. Massanari, 253 F.3d 1152, 1157 (9th
25 Cir. 2001), except that the ALJ in any event need not give it any weight if it is conclusory and
26 supported by minimal clinical findings. Meanel v. Apfel, 172 F.3d 1111, 1114 (9th Cir. 1999)
27 (treating physician’s conclusory, minimally supported opinion rejected); see also Magallanes, 881
28 F.2d at 751. The opinion of a non-examining professional, without other evidence, is insufficient

1 to reject the opinion of a treating or examining professional. Lester, 81 F.3d at 831.

2 a. Dr. Adeyemo

3 Dr. Adeyemo treated and prescribed medications for plaintiff on a number of occasions
4 beginning in 2009 and continuing throughout the relevant period. During her initial appointment
5 with plaintiff, Dr. Adeyemo noted that plaintiff had a history of depression, mood swings,
6 irritability, and difficulties with concentration and decision making. (AT 343.) Over the course
7 of the rest of 2009, Dr. Adeyemo prescribed plaintiff with Lamictal, Abilify, Geodon, Zyprexa,
8 and Risperdal. (AT 343, 354, 378, 393, 397.) Dr. Adeyemo switched plaintiff's medications
9 when plaintiff complained of side effects such as swelling in her hands and feet, hypertension,
10 and chest pain. (AT 354, 378, 393, 397.)

11 On March 31, 2010, Dr. Adeyemo issued a medical report with respect to plaintiff's
12 mental condition. (AT 522-24.) In this report, Dr. Adeyemo noted that her clinical findings
13 showed that plaintiff was "depressed, guarded, . . . [had] racing thoughts, [and had] poor
14 concentration." (AT 522.) Dr. Adeyemo diagnosed plaintiff with bipolar disorder, noted that she
15 had been treating plaintiff with medication, and that plaintiff's response to this treatment was
16 "fair." (Id.) Dr. Adeyemo also noted that plaintiff's prognosis was "fair." (Id.) With respect to
17 plaintiff's ability to perform work-related activities, Dr. Adeyemo opined that plaintiff had a
18 "poor" ability to: follow work rules, relate to co-workers, use judgment, interact with
19 supervisors, deal with work stress, and maintain attention and concentration. (AT 524.) She
20 further opined that plaintiff had a "fair" ability to function independently and no ability to deal
21 with the public. (Id.) Dr. Adeyemo also opined that plaintiff was "unable to function out in the
22 community . . . [and] to concentrate on any given function of daily living." (AT 523.)
23 Ultimately, Dr. Adeyemo opined that plaintiff was "unable to maintain a job." (Id.) This opinion
24 was based on Dr. Adeyemo's treatment notes through December 18, 2009. (Id.)

25 The ALJ gave the following reasons for assigning "little weight" to Dr. Adeyemo's
26 opinion:

27 Dr. Adeyemo's opinion is not consistent with her noted clinical findings, in which
28 she stated that the claimant was "doing fairly well." Dr. Adeyemo noted the

1 claimant was “doing well” and that her mood was fairly stable. Dr. Adeyemo also
2 did not describe the contribution of the claimant’s non-compliance with treatment.

3 (AT 31 (citations omitted).)

4 The ALJ’s first reason, that Dr. Adeyemo’s opinion was not consistent with her own
5 clinical findings reflected in her treatment notes, constitutes a clear and convincing reason for
6 assigning her opinion little weight and is supported by substantial evidence in the record. See
7 Magallanes, 881 F.2d at 751 (quoting Young v. Heckler, 803 F.2d 963, 968 (9th Cir. 1986))
8 (“[T]he ALJ need not accept a treating physician’s opinion which is ‘brief and conclusionary in
9 form with little in the way of clinical findings to support [its] conclusion.’”). As an initial matter,
10 the court notes that Dr. Adeyemo’s March 31, 2010 opinion was issued prior to plaintiff’s alleged
11 onset date and was based entirely on Dr. Adeyemo’s examinations conducted prior to that date.
12 Dr. Adeyemo’s treatment notes from later appointments with plaintiff during the period of alleged
13 disability generally demonstrate that plaintiff’s mental impairments were well controlled by the
14 medication Dr. Adeyemo prescribed and that plaintiff’s mental condition was steadily improving.
15 (See, e.g., AT 468 (noting that plaintiff “[c]ontinues to do well” and is “[a]ble to tolerate
16 Geodon”), 537 (noting that plaintiff is “doing fairly well,” albeit with some “twitching at night”
17 possibly attributable to medication), 539 (quoting plaintiff as “doing O.K.” and noting that
18 plaintiff’s “mood [is] fairly stable” and that plaintiff is “tolerating Geodon”). Dr. Adeyemo’s
19 treatment notes indicate that the two times that plaintiff’s mental state appeared to decline during
20 the alleged disability period occurred when plaintiff was not taking her medications as prescribed
21 and she was having problems dealing with issues relating to her landlord, family, trying to get a
22 felony expunged, and trying to obtain SSI, rather than problems directly stemming from her
23 mental health impairments. (AT 543, 554.) Once plaintiff returned to using her medications as
24 prescribed, her mental condition began to improve. (See 548.) When Dr. Adeyemo’s treatment
25 records are viewed as a whole, they generally demonstrate that plaintiff’s mental impairments
26 were fairly well controlled with medication and do not support Dr. Adeyemo’s March 31, 2010
27 opinion regarding plaintiff’s workplace limitations.

28 ///

1 In support of her argument, plaintiff also cites to a medical source statement dated May
2 24, 2012, provided by Dr. Adeyemo regarding the workplace limitations imposed by plaintiff's
3 mental impairments. This opinion generally reiterated Dr. Adeyemo's March 31, 2010 opinion
4 that plaintiff's abilities to maintain concentration, interact with coworkers, carry out job
5 instructions, and withstand the general stress and pressures associated with full-time work were
6 "poor." (AT 592.) Dr. Adeyemo further opined that plaintiff had "very minimal response to
7 treatment so far." (Id.) However, the administrative record demonstrates that this second opinion
8 was not in the medical record that was considered by the ALJ. Rather, it appears that plaintiff
9 submitted this evidence for the first time to the Appeals Council, which considered the new
10 evidence and determined that it was insufficient to warrant review of the ALJ's decision. (AT 1,
11 5.) "[W]hen a claimant submits evidence for the first time to the Appeals Council, which
12 considers that evidence in denying review of the ALJ's decision, the new evidence is part of the
13 administrative record, which the district court must consider in determining whether the
14 Commissioner's decision is supported by substantial evidence." Brewes v. Comm'r of Soc. Sec.
15 Admin., 682 F.3d 1157, 1159-60 (9th Cir. 2012). Nevertheless, the ALJ could not have erred by
16 not considering or rejecting this opinion because it was not in the record before him. Moreover,
17 substantial evidence from the record still supports the ALJ's determination even in light of Dr.
18 Adeyemo's second opinion. As noted above, Dr. Adeyemo's own treatment notes indicate that
19 plaintiff's mental condition was generally well maintained by medication when plaintiff was
20 using the medications as prescribed. In addition, the other medical evidence in the record
21 concerning plaintiff's mental impairments generally supports the ALJ's findings. Accordingly,
22 the second opinion's materiality does not rise to a degree of probative value such that, in light of
23 it, substantial evidence no longer supports the ALJ's finding with regard to plaintiff's mental
24 condition.⁴

25 ///

26 _____
27 ⁴ Because the ALJ's first stated reason for assigning little weight to Dr. Adeyemo's opinion was
28 proper and sufficient to support the ALJ's determination, the court need not address the ALJ's
reasoning regarding Dr. Adeyemo's failure to address plaintiff's non-compliance with her
prescribed medication.

1 b. Dr. Powell

2 Dr. Powell’s treatment records date back to December 31, 2008, when he diagnosed
3 plaintiff with fibromyalgia after an examination. (AT 325.) Dr. Powell examined plaintiff twice
4 in 2009, and diagnosed her with chronic widespread pain and fibromyalgia. (AT 324, 339.) Dr.
5 Powell also examined plaintiff on March 17, 2010, when he noted that plaintiff had “ecchymosis
6 faded over central spine” and “diffuse allodynia.” (AT 295, 337.) Dr. Powell again diagnosed
7 plaintiff with chronic widespread pain and bipolar disorder. (Id.) Dr. Powell saw plaintiff again
8 on October 28, 2010; he found that plaintiff had chronic widespread pain and prescribed
9 Baclofen, a muscle relaxant. (AT 298.) Dr. Powell again examined plaintiff on December 29,
10 2010. Plaintiff stated that the Baclofen “helped her pain” and Dr. Powell found that plaintiff had
11 lower back pain and again diagnosed her with fibromyalgia. (AT 297.)

12 In a medical source statement dated May 24, 2012, Dr. Powell opined that plaintiff’s
13 impairments of chronic widespread pain, bipolar disorder, and morbid obesity caused the
14 following workplace limitations: the ability to sit, stand, or walk without rest or support for a
15 period of no more than 30 to 60 minutes at a time; the ability to sit no more than 6 hours over the
16 course of an 8 hour workday; the ability to stand or walk for fewer than 2 hours over the course of
17 an 8 hour workday; the need to lie down and elevate her legs once or twice per day for up to 3
18 hours; and “limited mental processing capacity.” (AT 536.) Ultimately, Dr. Powell opined that
19 plaintiff’s impairments preclude her from performing any full-time work at any exertional level
20 and that plaintiff has been disabled to this degree since 2003. (Id.) The ALJ gave Dr. Powell’s
21 opinion “little weight” because the opinion “listed no diagnosis that would explain [plaintiff’s]
22 ‘chronic pain’ and ‘myalgia’” and was “not supported by the medical evidence.” (AT 31.)

23 The court finds that the ALJ erred in discounting Dr. Powell’s opinion on the basis that it
24 did not list a diagnosis that would explain plaintiff’s chronic pain and myalgia. In Benecke v.
25 Barnhart, 379 F.3d 587 (9th Cir. 2004), the Ninth Circuit Court of Appeals instructed that:

26 Fibromyalgia, previously called fibrositis, [is] a rheumatic disease that causes
27 inflammation of the fibrous connective tissue components of muscles, tendons,
28 ligaments, and other tissue. [citations omitted] Common symptoms . . . include
chronic pain throughout the body, multiple tender points, fatigue, stiffness, and a

1 pattern of sleep disturbance that can exacerbate the cycle of pain and fatigue
2 associated with this disease. [citations omitted] Fibromyalgia’s cause is unknown,
3 there is no cure, and it is poorly-understood within much of the medical
4 community. *The disease is diagnosed entirely on the basis of patients’ reports of*
5 *pain and other symptoms.* The American College of Rheumatology issued a set of
6 agreed-upon diagnostic criteria in 1990, but to date *there are no laboratory tests to*
7 *confirm the diagnosis.* [citations omitted]

8 379 F.3d at 589-90 (emphasis added). Accordingly, the ALJ could not expect Dr. Powell to state
9 a diagnosis explaining the existence of plaintiff’s fibromyalgia and chronic pain on the basis of
10 objective medical findings. Alvernaz v. Colvin, 2014 WL 1338314, at *7 (E.D. Cal. Apr. 2,
11 2014) (citing Benecke, 379 F.3d at 590, 594) (“[A] patient’s subjective report of pain and
12 symptoms is paramount for diagnosing fibromyalgia, and it is error for an ALJ to require
13 objective evidence for a disease that eludes such measurement.”). Furthermore, because Dr.
14 Powell is a rheumatologist, a practitioner of the medical specialty relevant to the diagnosis of
15 fibromyalgia and other rheumatic diseases, his opinion as to the existence of plaintiff’s
16 fibromyalgia should have been given further deference by the ALJ. Benecke, 379 F.3d at 594,
17 n.4 (“Rheumatology is the relevant specialty for fibromyalgia. [citation omitted] Specialized
18 knowledge may be particularly important with respect to a disease such as fibromyalgia that is
19 poorly understood within much of the medical community.”). Consequently, the ALJ committed
20 error by discounting Dr. Powell’s opinion on this basis.

21 Nevertheless, the ALJ’s erroneous first reason for discounting Dr. Powell’s opinion was
22 harmless error because the ALJ properly discounted Dr. Powell’s opinion on the additional basis
23 that it was not supported by the other medical evidence in the record. In particular, Dr. Powell’s
24 opinion conflicted with the clinical findings and opinion of consultative examiner Dr. Wagner.

25 Dr. Wagner examined plaintiff on April 11, 2011, and reviewed some of plaintiff’s prior
26 medical records. During the examination, Dr. Wagner observed that plaintiff was easily able to
27 get up from a sitting position and walk at a moderate pace without assistance, sit comfortably
28 during the entire time he questioned her about her history, and “easily able to bend over at the
waist and take off her shoes.” (AT 271.) Dr. Wagner also noted that plaintiff was “easily able to
walk on her toes,” albeit with complaints that she had ankle pain while doing so. (AT 272.) He

1 further noted that plaintiff's "gait is normal without antalgia," and that plaintiff generally
2 exhibited a normal range of motion and motor strength. (AT 272-73.) Based on the examination
3 and a review of some of plaintiff's prior records, Dr. Wagner diagnosed plaintiff with
4 fibromyalgia, rheumatoid arthritis, and chronic obstructive pulmonary disease, which was
5 determined to be not "terribly advanced." (AT 273.) Based on these findings, Dr. Wagner
6 opined that plaintiff could stand or walk up to 6 hours; had no limitations regarding her ability to
7 sit, or to engage in manipulative or postural activities; could lift and carry up to 50 pounds
8 occasionally and 25 pounds frequently; and did not require the use of an assistive device to
9 ambulate. (AT 274.)

10 Dr. Wagner's findings and opinion regarding the extent of the workplace limitations
11 caused by plaintiff's physical impairments directly conflict with those of Dr. Powell. While
12 plaintiff is correct that under the regulations the opinion of a treating specialist such as Dr. Powell
13 is generally given more weight than that of other sources, see 20 C.F.R. § 416.927(c)(5), this does
14 not mean that the ALJ was precluded from assigning little weight to this opinion on the basis that
15 it conflicted with the opinion of another examining or treating doctor. Dr. Wagner's clinical
16 findings and opinion regarding plaintiff's physical functional capacity, which was based on an
17 independent physical examination, conflicted with Dr. Powell's opinion that plaintiff's
18 impairments were so limiting as to preclude her from all full-time work. The ALJ was permitted
19 to resolve this conflict by assigning lesser weight to Dr. Powell's opinion. Andrews, 53 F.3d at
20 1041 ("Where the opinion of the claimant's treating physician is contradicted, and the opinion of
21 a nontreating source is based on independent clinical findings that differ from those of the treating
22 physician, the opinion of the nontreating source may itself be substantial evidence; it is then
23 solely the province of the ALJ to resolve the conflict."). Furthermore, other medical evidence in
24 the record with regard to plaintiff's physical impairments conflicted with Dr. Powell's opinion,
25 further bolstering the ALJ's decision to assign that opinion little weight on the basis that it was
26 not supported by the medical evidence. (e.g., AT 502-07 (November 16, 2010 reviewing
27 physician's RFC assessment finding physical limitations consistent with non-disability), 508-19
28 (noting unremarkable physical examination results).) Substantial evidence in the record

1 supported the ALJ's specific and legitimate reason for discounting Dr. Powell's opinion.⁵

2 Accordingly, the ALJ did not err in making this determination.⁶

3 2. *Whether the ALJ's Reliance on the Previous ALJ's RFC Determination*
4 *was in Error*

5 Plaintiff next argues that the ALJ erred by adopting the RFC determination of an ALJ that
6 denied plaintiff's previous application for benefits. Plaintiff's argument is not well taken.

7 The principles of res judicata apply to administrative decisions, although the doctrine is
8 less rigidly applied to administrative proceedings than in court. Chavez v. Bowen, 844 F.2d 691,
9 693 (9th Cir. 1988); Gregory v. Bowen, 844 F.2d 664, 666 (9th Cir. 1988). Social Security
10 Acquiescence Ruling 96-4(9), adopting Chavez, applies to cases involving a subsequent disability
11 claim with an unadjudicated period arising under the same title of the Social Security Act as a
12 prior claim in which there has been a final administrative decision that the claimant is not
13 disabled. A previous final determination of nondisability creates a presumption of continuing
14 nondisability in the unadjudicated period. Lester, 81 F.3d at 827. The presumption may be
15 overcome by a showing of changed circumstances, such as new and material changes to the
16 claimant's RFC, age, education, or work experience. Id. at 827-28; Chavez, 844 F.2d at 693. For
17 instance, evidence demonstrating "[a]n increase in the severity of the claimant's impairment

18 ⁵ The court also notes that plaintiff cites to medical records provided by Dr. Powell that were not
19 before the ALJ, but were later considered by the Appeals Council, which determined that the
20 additional records were insufficient to warrant reconsideration of the ALJ's decision. (AT 1-2, 5.)
21 A review of these additional records demonstrates that they do not materially affect the ALJ's
22 decision such that it is no longer supported by substantial evidence. See Brewes, 682 F.3d at
23 1159-60.

24 ⁶ Plaintiff also argues that the ALJ should have re-contacted Dr. Powell for clarification regarding
25 the basis for his opinion. "An ALJ's duty to develop the record further is triggered only when
26 there is ambiguous evidence or when the record is inadequate to allow for proper evaluation of
27 the evidence." Mayes v. Massanari, 276 F.3d 453, 459-60 (9th Cir. 2001). Here, the record
28 before the ALJ with regard to Dr. Powell's treating records and opinion was neither ambiguous
nor inadequate to allow for proper evaluation of that evidence. Moreover, the ALJ left the record
open to allow plaintiff to submit additional records from Dr. Powell and plaintiff's other doctors.
(AT 41-42, 70.) In doing so, the ALJ satisfied his duty to ensure that the record was developed.
Tidwell v. Apfel, 161 F.3d 599, 602 (9th Cir. 1998) (holding that the ALJ satisfied his duty to
develop the record when he left the record open after the administrative hearing to allow plaintiff
to submit additional medical evidence). Accordingly, plaintiff's argument is without merit.

1 would preclude the application of res judicata.” Lester, 81 F.3d at 827. “In addition, the
2 Commissioner may not apply res judicata where the claimant raises a new issue, such as the
3 existence of an impairment not considered in the previous application.” Id. (citing Gregory v.
4 Bowen, 844 F.2d 664, 666 (9th Cir. 1988)).

5 Here, plaintiff argues that there is sufficient evidence in the record of changed
6 circumstances because there is evidence in the record demonstrating an increase in the severity of
7 her physical and psychological impairments since the May 28, 2010 ALJ decision denying
8 plaintiff’s previous application. Specifically, plaintiff asserts that Dr. Adeyemo’s 2010 diagnosis
9 of Bipolar Disorder and other mental impairments and prescription of multiple new psychotropic
10 medications indicate that plaintiff’s mental impairments worsened since the prior ALJ’s decision
11 to such a degree as to rebut the presumption of continuing nondisability. Plaintiff further asserts
12 that Dr. Powell’s treatment notes and an electrocardiogram results from May 2012 indicate
13 plaintiff’s worsening physical condition “because it shows a new cardiac diagnosis that was not
14 considered by the ALJ.” (ECF No. 14 at 22.)

15 However, as noted above, the ALJ properly discounted the medical opinions of both Dr.
16 Adeyemo and Dr. Powell, which plaintiff attempts to rely upon to demonstrate changed
17 circumstances. The ALJ properly discounted Dr. Adeyemo’s opinion because her own treatment
18 notes denoted that plaintiff’s mental condition was generally fairly stable during the course of her
19 treatment during the relevant period, indicating that plaintiff’s mental condition had not declined
20 such as to indicate changed circumstances between the time of the previous ALJ’s decision and
21 the decision at issue in this action. The ALJ properly discounted Dr. Powell’s opinion on the
22 basis that it conflicted with the other medical evidence in the record concerning plaintiff’s
23 physical impairments, which demonstrated that plaintiff’s physical condition was far less severe
24 than what Dr. Powell opined and that plaintiff’s condition had not declined in a manner
25 constituting changed circumstances. Beyond the properly discredited opinions of Dr. Adeyemo
26 and Dr. Powell, the medical evidence generally shows that plaintiff’s condition did not materially
27 worsen such that plaintiff can overcome the presumption of continuing nondisability. Finally, the
28 May 2012 electrocardiogram results to which plaintiff cites do not provide any new diagnosis as

1 plaintiff suggests and do not otherwise indicate changed circumstances.

2 Plaintiff also argues in her reply brief that Dr. Adeyemo's diagnosis of bipolar disorder
3 after the prior ALJ's decision constitutes changed circumstances by itself because it raises a new
4 impairment that was not considered by the previous ALJ. However, this argument lacks merit
5 because the prior ALJ considered plaintiff's allegations that she had bipolar disorder and
6 determined that the evidence did not support such a finding. (AT 91, 94.) Furthermore, the prior
7 ALJ's decision expressly noted that Dr. Powell had diagnosed plaintiff with bipolar disorder,
8 contrary to plaintiff's argument that there was no evidence of such a diagnosis before that ALJ.
9 (AT 94.) Because the prior ALJ considered plaintiff's claim of bipolar disorder as well as
10 medical evidence regarding a diagnosis of this impairment, the ALJ in the present case could give
11 the prior ALJ's RFC determination preclusive effect even in light of Dr. Adeyemo's diagnosis
12 made after the prior decision. Accordingly, the ALJ did not err in adopting the prior ALJ's RFC
13 findings and ultimate determination that plaintiff was not disabled.

14 3. *Whether the ALJ Made an Improper Credibility Determination with Respect to*
15 *Plaintiff's Testimony*

16 Finally, plaintiff argues that the ALJ improperly found plaintiff's testimony to lack
17 credibility when determining plaintiff's RFC.

18 A claimant's subjective statements and statements made by laypersons should be
19 considered by the ALJ, but they need not always be accepted as true. In Lingenfelter v. Astrue,
20 504 F.3d 1028 (9th Cir. 2007), the Ninth Circuit Court of Appeals summarized the ALJ's task in
21 assessing a claimant's credibility:

22 To determine whether a claimant's testimony regarding subjective
23 pain or symptoms is credible, an ALJ must engage in a two-step
24 analysis. First, the ALJ must determine whether the claimant has
25 presented objective medical evidence of an underlying impairment
26 which could reasonably be expected to produce the pain or other
27 symptoms alleged. [But t]he claimant ... need not show that her
impairment could reasonably be expected to cause the severity of
the symptom she has alleged; she need only show that it could
reasonably have caused some degree of the symptom.

28 Second, if the claimant meets this first test, and there is no

1 evidence of malingering, the ALJ can reject the claimant's
2 testimony about the severity of her symptoms only by offering
3 specific, clear and convincing reasons for doing so....

4 Lingenfelter, 504 F.3d at 1035-36 (citations and quotation marks omitted).

5 However, "the ALJ is not required to believe every allegation of disabling pain, or else
6 disability benefits would be available for the asking" Molina v. Astrue, 674 F.3d 1104, 1112
7 (9th Cir. 2012). The "ALJ must . . . identify what testimony is credible and what testimony
8 undermines the claimant's complaints." Valentine v. Comm'r of Soc. Sec. Admin., 574 F.3d 685,
9 693 (9th Cir. 2009) (quoting Morgan v. Comm'r of Soc. Sec. Admin., 169 F.3d 595, 599 (9th Cir.
10 1999)). In weighing a claimant's credibility, an ALJ may consider the claimant's reputation for
11 truthfulness, inconsistencies in his testimony or between his testimony and his conduct, his daily
12 activities, his work record, and testimony from physicians and third parties concerning the nature,
13 severity, and effect of the symptoms of which he complains. Thomas v. Barnhart, 278 F.3d 947,
14 958-59 (9th Cir. 2002) (citing Light v. Soc. Sec. Admin., 119 F.3d 789, 792 (9th Cir. 1997)). If
15 the ALJ's credibility finding is supported by substantial evidence in the record, the court may not
16 engage in second-guessing. Id. at 959.

17 Here, the ALJ was required to provide clear and convincing reasons for discounting
18 plaintiff's credibility. Plaintiff asserts that the ALJ's credibility determination was made in error
19 because the ALJ's reasons for finding plaintiff not credible were not articulated in a manner that
20 allows for meaningful judicial review. Plaintiff also asserts that the ALJ improperly discredited
21 plaintiff's testimony solely on the basis that it was not supported by the medical evidence in the
22 record. Plaintiff's arguments are not well taken.

23 Contrary to plaintiff's assertion, the ALJ discussed his reasons for deeming plaintiff not
24 credible in a manner that permits meaningful judicial review. The mere fact that the ALJ spread
25 his reasons for finding plaintiff not credible throughout the course of his discussion of the rest of
26 the record as it related to plaintiff's RFC does not mean that the court is precluded from
27 conducting a meaningful review. Furthermore, the ALJ did not discredit plaintiff's testimony
28 regarding the severity of her symptoms solely on the basis that it was not supported by the

1 medical evidence. To the contrary, a careful review of the ALJ's decision shows that the ALJ
2 found that, although plaintiff's medically determinable impairments could reasonably be expected
3 to cause some of the alleged symptoms, her statements concerning the intensity, persistence and
4 limiting effects of these symptoms were not entirely credible for three reasons: (1) her self-
5 described activities were inconsistent with the alleged severity of her symptoms, (2) she made
6 inconsistent statements about her symptoms, and (3) the medical evidence in the record indicated
7 that plaintiff's impairments were not as limiting as she alleged.

8 Regarding the ALJ's first reason for finding plaintiff's testimony not credible, the ALJ
9 provided several specific instances in which plaintiff's reported activities conflicted with
10 plaintiff's allegations that her impairments were so severe as to be disabling. For instance, the
11 ALJ noted that plaintiff engaged in moderate exercise during the relevant period despite her claim
12 that she suffered from debilitating musculoskeletal impairments. (AT 28.) The ALJ further noted
13 that the fact that plaintiff testified that she is able to drive her daughter to school in the morning
14 contradicted plaintiff's allegations of symptoms such as constant pain and fatigue. (AT 27.) The
15 ALJ also highlighted the fact that plaintiff smokes half a pack of cigarettes per day conflicted
16 plaintiff's testimony that her breathing problems were triggered by "fumes, smoke, and
17 significant exercise" and that "smoking is obviously heavily contra-indicated for an individual
18 with COPD." (AT 28.) In sum, the ALJ pointed to specific evidence regarding plaintiff's daily
19 activities that suggested that plaintiff's impairments were not as debilitating as plaintiff alleged.
20 See *Mayes v. Massanari*, 276 F.3d 453 (9th Cir. 2001) (finding that plaintiff's "testimony that she
21 could do many daily activities," such as watching television, attempting to exercise, shopping,
22 doing laundry, and sometimes going out to eat, suggested that plaintiff's alleged musculoskeletal
23 impairments were not debilitating); *Morgan v. Comm'r of Soc. Sec. Admin.*, 169 F.3d 595, 600
24 (9th Cir. 1999) (upholding the ALJ's credibility determination when the ALJ "pointed to the
25 contradictions between [plaintiff's] reported activities and his asserted limitations" as a reason for
26 finding plaintiff not credible). Although the evidence of some of plaintiff's daily activities may
27 also admit of an interpretation more favorable to plaintiff, the ALJ's interpretation of these
28 activities as they relate to the alleged severity of plaintiff's impairments was rational, and the

1 court “must uphold the ALJ’s decision where the evidence is susceptible to more than one
2 rational interpretation.” Magallanes, 881 F.2d at 750; see Bray v. Comm’r of Soc. Sec. Admin.,
3 554 F.3d 1219, 1227 (9th Cir. 2009) (while the ALJ’s reasoning that the alleged severity of
4 plaintiff’s respiratory ailments was contradicted by the fact that plaintiff continued to smoke
5 cigarettes was possibly flawed because plaintiff’s continued use of cigarettes could be due to
6 addiction, any such error was harmless because the ALJ also pointed to other daily activities that
7 contradicted plaintiff’s testimony regarding severity.)

8 With respect to the ALJ’s second reason, the ALJ noted that plaintiff’s “reports of
9 symptoms are vastly more pronounced than those reported to Dr. [Francisco],⁷ Dr. Powell, and
10 Dr. Randhwa . . . [plaintiff’s] reports of symptoms are . . . consistent with exaggeration.” (AT 27-
11 28.) The ALJ pointed to a number of places in the record where plaintiff provided her doctors
12 with information concerning her impairments and activities that suggested that plaintiff’s
13 impairments were less debilitating than she was alleging. For example, the ALJ noted that
14 plaintiff told Dr. Randhwa during a physical examination that she had gone to San Jose Hospital
15 on two occasions just prior to that examination for treatment of reported chest pain and shortness
16 of breath but was sent home without any medical records because “everything was fine.” (AT 28
17 (citing AT 557).) She further informed Dr. Randhwa that she engaged in “moderate” exercise.
18 Id. The ALJ also noted that plaintiff’s complaints to her doctors concerning the pain caused by
19 her impairments was vague and nonspecific. (AT 27 (citing AT 273 (noting that plaintiff “refuses
20 to give any localization of tender points” and that it was “difficult to get [plaintiff] to say what
21 exactly” her reported chest and breathing problems were).) The ALJ could permissibly infer from
22 plaintiff’s inconsistent and vague statements concerning her impairments made to her doctors that
23 plaintiff was not fully credible about the severity of her symptoms. See Moncada v. Chater, 60
24 F.3d 521, 524 (9th Cir. 1995) (ALJ properly discredited plaintiff’s testimony where plaintiff’s
25 testimony about daily living activities was much more limited than those reported prior to that

26 ⁷ The ALJ erroneously referred to Dr. Francisco as “Dr. Johnson” at several points in his decision.
27 (AT 27-28.) The record contains no treatment records by a Dr. Johnson and it is clear that the
28 ALJ’s references to Dr. Johnson in his decision refer to the records provided by Dr. Francisco.
(See AT 27.)

1 testimony); Burch v. Barnhart, 400 F.3d 676, 681 (9th Cir. 2005) (upholding ALJ’s credibility
2 determination when the ALJ discredited plaintiff’s testimony, in part, on the fact that “[t]he
3 evidence regarding the nature, onset, location, frequency, intensity, and radiation of her alleged
4 back pain [was] somewhat vague and non-specific.”). Accordingly, this reason for discounting
5 plaintiff’s testimony was proper and supported by substantial evidence in the record.

6 With respect to the ALJ’s third reason, while plaintiff is correct that an ALJ cannot find a
7 claimant’s testimony not credible solely on the basis that it conflicted with the objective medical
8 evidence in the record, the ALJ in this case used the medical evidence in the record that
9 conflicted with plaintiff’s allegations concerning the severity of her symptoms to corroborate his
10 determination that plaintiff’s testimony was exaggerated, rather than relying on it as the sole basis
11 for his credibility finding. Because the ALJ provided two other clear and convincing reasons for
12 finding plaintiff not credible, the ALJ’s discussion of inconsistencies between plaintiff’s
13 testimony and the findings of her treating and examining doctors in the medical record as an
14 additional reason for finding plaintiff not credible was not in error. Burch, 400 F.3d at 681
15 (“Although lack of medical evidence cannot form the sole basis for discounting pain testimony, it
16 is a factor that the ALJ can consider in his credibility analysis.”).

17 Because the ALJ provided several clear and convincing reasons supported by substantial
18 evidence in the record, the ALJ did not err in his credibility analysis.

19 V. CONCLUSION

20 For the foregoing reasons, IT IS HEREBY ORDERED that:

- 21 1. Plaintiff’s motion for summary judgment (ECF No. 14) is DENIED.
- 22 2. The Commissioner’s cross-motion for summary judgment (ECF No. 19) is

23 GRANTED.

- 24 3. Judgment is entered for the Commissioner.

25 ///

26 ///

27 ///

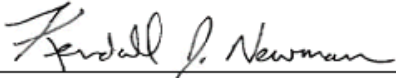
28 ///

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

4. The Clerk of Court is directed to close this case and vacate all dates.

IT IS SO ORDERED.

Dated: February 26, 2015


KENDALL J. NEWMAN
UNITED STATES MAGISTRATE JUDGE