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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

REGINALD WHEELER,
Plaintiff,
v.
M. HODGES, et al.,
Defendants.

No. 2:13-cv-2526 MCE KJN P

FINDINGS AND RECOMMENDATIONS

I. Introduction

Plaintiff is a state prisoner, proceeding pro se, with a civil rights action pursuant to 42 U.S.C. § 1983. Defendants’ motion for summary judgment is before the court. As set forth more fully below, the undersigned recommends that defendants’ motion be granted.

II. Background

Plaintiff is serving a sentence of life with the possibility of parole based on his conviction for robbery and kidnap for the purpose of robbery. On November 16, 2015, defendants moved for summary judgment; plaintiff filed an opposition, and defendants filed a reply.

III. Plaintiff’s Claims

In his verified second amended complaint, plaintiff claims that on January 23, 2012, he received a rules violation report (“RVR”), Log #12-03-35-P-4, for introduction of dangerous contraband to a state prison -- possession of cell phones. He was found guilty of the RVR and

1 assessed a 90 day loss of credit. Plaintiff alleges that defendants Vivero and Cano violated
2 plaintiff's procedural due process rights in connection with the RVR hearing held on April 3,
3 2012: defendant Cano allegedly failed to provide assistance as a staff assistant in preparation for
4 and during the RVR hearing, as evidenced by his signing the form that he offered assistance, but
5 the signature dates occurred before the RVR hearing took place. Plaintiff also argues that these
6 dates demonstrate that plaintiff was deprived of staff assistance "24 hours prior to the hearing."
7 (ECF No. 14 at 4.) Plaintiff alleges that defendant Vivero denied plaintiff the right to call
8 witnesses. Plaintiff sought to call officer J. Languerand, who would testify that he inventoried the
9 package but did not acknowledge any contraband. Officer T. Harper would be called because he
10 authored the RVR stating that he found contraband in the package. Plaintiff argues that because
11 he could not call Languerand, he could not present a legitimate defense showing this discrepancy
12 in reporting the contents of the package. Plaintiff also sought to call Captain A. Rodriguez "to
13 make clear that it is mandatory to clear certain actions relating to searches with a captain or
14 above." (ECF No. 14 at 4.) Plaintiff seeks a new prison disciplinary hearing, a new parole
15 consideration hearing, and money damages. (ECF No. 14 at 5.)

16 IV. Legal Standard for Summary Judgment

17 Summary judgment is appropriate when it is demonstrated that the standard set forth in
18 Federal Rule of Civil procedure 56 is met. "The court shall grant summary judgment if the
19 movant shows that there is no genuine dispute as to any material fact and the movant is entitled to
20 judgment as a matter of law." Fed. R. Civ. P. 56(a). "[T]he moving party always bears the
21 initial responsibility of informing the district court of the basis for its motion, and identifying
22 those portions of 'the pleadings, depositions, answers to interrogatories, and admissions on file,
23 together with the affidavits, if any,' which it believes demonstrate the absence of a genuine issue
24 of material fact." Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1986) (quoting then-numbered
25 Fed. R. Civ. P. 56(c)). "Where the nonmoving party bears the burden of proof at trial, the moving
26 party need only prove that there is an absence of evidence to support the non-moving party's
27 case." Nursing Home Pension Fund, Local 144 v. Oracle Corp. (In re Oracle Corp. Sec. Litig.),
28 627 F.3d 376, 387 (9th Cir. 2010) (citing Celotex Corp., 477 U.S. at 325); see also Fed. R. Civ. P.

1 56 advisory committee's notes to 2010 amendments (recognizing that "a party who does not have
2 the trial burden of production may rely on a showing that a party who does have the trial burden
3 cannot produce admissible evidence to carry its burden as to the fact"). Indeed, summary
4 judgment should be entered, after adequate time for discovery and upon motion, against a party
5 who fails to make a showing sufficient to establish the existence of an element essential to that
6 party's case, and on which that party will bear the burden of proof at trial. Celotex Corp., 477
7 U.S. at 322. "[A] complete failure of proof concerning an essential element of the nonmoving
8 party's case necessarily renders all other facts immaterial." Id. at 323.

9 Consequently, if the moving party meets its initial responsibility, the burden then shifts to
10 the opposing party to establish that a genuine issue as to any material fact actually exists. See
11 Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986). In attempting to
12 establish the existence of such a factual dispute, the opposing party may not rely upon the
13 allegations or denials of its pleadings, but is required to tender evidence of specific facts in the
14 form of affidavits, and/or admissible discovery material in support of its contention that such a
15 dispute exists. See Fed. R. Civ. P. 56(c); Matsushita, 475 U.S. at 586 n.11. The opposing party
16 must demonstrate that the fact in contention is material, i.e., a fact that might affect the outcome
17 of the suit under the governing law, see Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248
18 (1986); T.W. Elec. Serv., Inc. v. Pacific Elec. Contractors Ass'n, 809 F.2d 626, 630 (9th Cir.
19 1987), and that the dispute is genuine, i.e., the evidence is such that a reasonable jury could return
20 a verdict for the nonmoving party, see Wool v. Tandem Computers, Inc., 818 F.2d 1433, 1436
21 (9th Cir. 1987), overruled in part on other grounds, Hollinger v. Titan Capital Corp., 914 F.2d
22 1564, 1575 (9th Cir. 1990).

23 In the endeavor to establish the existence of a factual dispute, the opposing party need not
24 establish a material issue of fact conclusively in its favor. It is sufficient that "the claimed factual
25 dispute be shown to require a jury or judge to resolve the parties' differing versions of the truth at
26 trial." T.W. Elec. Serv., 809 F.2d at 630. Thus, the "purpose of summary judgment is to 'pierce
27 the pleadings and to assess the proof in order to see whether there is a genuine need for trial.'" Matsushita, 475 U.S. at 587 (quoting Fed. R. Civ. P. 56(e) advisory committee's note on 1963
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1 amendments).

2 In resolving a summary judgment motion, the court examines the pleadings, depositions,
3 answers to interrogatories, and admissions on file, together with the affidavits, if any. Fed. R.
4 Civ. P. 56(c). The evidence of the opposing party is to be believed. See Anderson, 477 U.S. at
5 255. All reasonable inferences that may be drawn from the facts placed before the court must be
6 drawn in favor of the opposing party. See Matsushita, 475 U.S. at 587. Nevertheless, inferences
7 are not drawn out of the air, and it is the opposing party’s obligation to produce a factual
8 predicate from which the inference may be drawn. See Richards v. Nielsen Freight Lines, 602 F.
9 Supp. 1224, 1244-45 (E.D. Cal. 1985), aff’d, 810 F.2d 898, 902 (9th Cir. 1987). Finally, to
10 demonstrate a genuine issue, the opposing party “must do more than simply show that there is
11 some metaphysical doubt as to the material facts. . . . Where the record taken as a whole could
12 not lead a rational trier of fact to find for the nonmoving party, there is no ‘genuine issue for
13 trial.’” Matsushita, 475 U.S. at 586 (citation omitted).

14 By contemporaneous notice provided on November 16, 2015, (ECF No. 47), plaintiff was
15 advised of the requirements for opposing a motion brought pursuant to Rule 56 of the Federal
16 Rules of Civil Procedure. See Rand v. Rowland, 154 F.3d 952, 957 (9th Cir. 1998) (*en banc*);
17 Klinge v. Eikenberry, 849 F.2d 409 (9th Cir. 1988).

18 V. Facts¹

19 On January 23, 2012, Deuel Vocational Institution (“DVI”) Receiving and Release
20 (“R&R”) staff contacted institutional security (“ISU”) concerning a suspicious package received
21 by R&R, and addressed to plaintiff, inmate Reginald Wheeler, C-52713. Officer T. Harper
22 searched the contents of the suspicious package and found within the suspicious package, one
23 typewriter with plaintiff’s name and CDCR identification number etched into its back, and eleven
24 soup packets. Further, Officer Harper discovered, secreted in the typewriter, four cellular phones
25 with chargers, and inside eight of the soup packets, approximately 600 grams of tobacco, all of
26

27 ¹ For purposes of the pending motion, the following facts are found undisputed, unless otherwise
28 indicated.

1 which are considered unauthorized contraband under prison regulations.

2 DVI R&R Officer Languerand prepared a “Mainline -- Personal Property Inventory Sheet
3 -- Arrival,” inventorying the personal property items in the package, which consisted of one pair
4 of blue jeans, one sweatshirt, ten food items, and one typewriter. Plaintiff testified that the
5 personal property belonged to him, and acknowledged the same to Officer Harper. Plaintiff
6 denied knowledge of the contraband.

7 After discovering the contraband in the package addressed to plaintiff, Officer Harper
8 investigated plaintiff’s recent telephone conversations. Harper discovered that plaintiff had
9 spoken with his mother a few weeks before the package arrived. In this conversation, plaintiff’s
10 mother told plaintiff that the box had been sent that day. Further investigation revealed telephone
11 conversations in the prior month between plaintiff and his mother, and plaintiff and two other
12 individuals, and all of these conversations involved discussions of sending plaintiff a box with
13 “those thangs [sic]” and “those eight and those four other things.” (ECF No. 44 at 7.) Plaintiff’s
14 mother also confirmed to him that the typewriter was in the box. Plaintiff also discussed with one
15 of his contacts a mailing label that plaintiff had sent to him.

16 Based on his 23 years of training and experience as a correctional officer, Officer Harper
17 determined that plaintiff was directly involved in a plan to introduce, into DVI, cell phones and
18 tobacco, all of which are contraband. Plaintiff was issued a rules violation report (“RVR”) for
19 “Introduction of Dangerous Contraband to a State Prison-Possession of Cell Phones” (log number
20 DVI-12-01-89-Pwas). (ECF No. 44 at 6.) Plaintiff was assigned a staff assistant, who read the
21 charges and the RVR to plaintiff. However, the RVR was ordered re-issued and re-heard because
22 plaintiff was not afforded a copy of the CDCR 115A form.

23 The re-issued RVR was given a new log number, 12-03-35-P-R, and was the same as the
24 previous RVR, except for the introduction explaining the reissuance.

25 An inmate is assigned a staff assistant under state regulations if his or her test score for
26 literacy is below 4.0. Plaintiff’s previous literacy test scores were “messed up,” but subsequently
27 were “corrected.” (Pl.’s Depo. at 40, 43, 58.) Plaintiff’s current test score for literacy is 12.9.

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1 For the re-issued RVR, plaintiff was assigned a new staff assistant, defendant Officer
2 Cano, who completed the Staff Assistant Assignment form and dated it March 21, 2012. Plaintiff
3 was provided with the RVR documents on March 21, 2012. Plaintiff did not ask defendant Cano
4 for any assistance before the hearing, although plaintiff saw defendant Cano every day. Plaintiff
5 prepared for his RVR hearing at the law library, and fellow inmates at the law library and on the
6 yard assisted him in preparing for the hearing. The inmates assisting plaintiff with the hearing
7 pointed out various applicable regulations and quoted policies and code violations to assist him.
8 Plaintiff sorted through the documents for the RVR hearing, and when asked at his deposition if
9 he had read the documents, he replied, “that’s what I get the staff assistant for . . . it ain’t my job .
10 . . .” (Pl.’s Depo. at 49.) Plaintiff admitted that he received at least 24 hours’ notice of the charges
11 and the hearing on the RVR.

12 The hearing on plaintiff’s RVR took place on April 3, 2012. Defendant Vivero was the
13 Senior Hearing Officer, and defendant Cano was present as plaintiff’s staff assistant. During the
14 RVR hearing, defendant Vivero explained the charges to plaintiff. Defendant Cano sat next to
15 plaintiff during the RVR hearing and was available to assist plaintiff if asked. Plaintiff did not
16 ask defendant Cano any questions or seek any assistance from him at the RVR hearing. Plaintiff
17 was prepared for the RVR hearing; he had prepared a written rebuttal to the charges that was
18 several pages long, and he had several books and a large amount of paperwork with him at the
19 RVR hearing. Plaintiff had an opportunity speak at the RVR hearing, and he did so. During the
20 RVR hearing, plaintiff stated that he was not present when the package was opened, which he
21 argued violated prison regulations. Plaintiff further argued that because he never had access to
22 the alleged contraband, he could not have “receive[d]” it. (Pl.’s Depo. at 134.) Plaintiff
23 submitted the Mainline property inventory sheet into evidence as part of his defense. Plaintiff
24 prepared a list of defects in the incident investigation and charge against him and submitted this
25 list to defendant Vivero. Plaintiff prepared and submitted questions and statements regarding
26 Officer Languerand into evidence, which defendant Vivero accepted. Officer Harper was called
27 as a witness and plaintiff prepared and submitted questions for him, which defendant Vivero
28 posed to Officer Harper. Plaintiff was able to prepare and present his defenses to the RVR

1 charge. (Pl.'s Depo. at 101, 103-04, 105, 106, 128, 129.)

2 Plaintiff requested that Officer Languerand, the R&R officer who initially received the
3 suspicious package and prepared the Mainline property inventory sheet, be present at the RVR
4 hearing. Defendant Vivero declined to call Officer Languerand because Languerand's role in the
5 investigation was documented on the inventory sheet, which was admitted into evidence.
6 Defendant Vivero determined that Languerand would not have additional information to add to
7 the hearing, and attending the hearing pulls the officers away from their duties.

8 Plaintiff also requested that Correctional Captain A. Rodriguez, Correctional Officer Y.
9 Montgomery, and the appeals coordinator be called as witnesses. (ECF No. 44 at 10.) Defendant
10 Vivero declined to call these three as witnesses because they were not present during the
11 violation. (ECF No. 44 at 10.)

12 Plaintiff understood that he was found guilty of the RVR charge. (Pl.'s Depo. at 122.)
13 Plaintiff received, from defendant Vivero, a written statement of the findings against plaintiff and
14 the evidence relied upon. (Pl.'s Depo. at 118.)

15 In his deposition, plaintiff confirmed that his claim against defendant Cano is that Cano
16 did not comply with the Title 15 requirements of a staff assistant. (Pl.'s Depo. at 41, 117, 120.)
17 Plaintiff sought to have defendant Cano act in the role of counsel by: "preparing a way to
18 defend" him and "lay[ing] out a presentation." (Pl.'s Depo. at 51, 52.) During his deposition,
19 plaintiff did not identify any documentary evidence that he was unable to submit or any defense
20 that he was unable to present during the RVR hearing. (Pl.'s Depo. at 113, 125.) Plaintiff did not
21 identify anything that he was prevented from telling defendant Vivero at the RVR hearing. (Pl.'s
22 Depo. at 132.) Plaintiff testified only that he was prevented from interacting with Officer
23 Languerand at the RVR hearing, that as a matter of "fairness" he was deprived of the ability to
24 ask Languerand "some basic questions." (Pl.'s Depo. at 116, 132.) Plaintiff testified that his due
25 process rights were violated by defendant Cano because plaintiff was unable to present the
26 evidence of "the total role that Officer Languerand played . . . in this whole process." (Pl.'s
27 Depo. at 135.) Defendant Cano did not have the authority to call witnesses to the RVR hearing.
28 Plaintiff admitted that defendant Cano did not act maliciously toward him; only that plaintiff

1 challenged the staff assistant process. (Pl.'s Depo. at 23, 47, 66.)

2 Further, at his deposition, plaintiff stated that his sole claim against defendant Vivero is
3 that Vivero declined to call Officer Languerand as a witness during the RVR hearing. (Pl.'s
4 Depo. at 89, 113.) Plaintiff claimed that there was a conflict between Officer Languerand
5 completing the Mainline Personal Property Inventory sheet and Officer Harper searching the
6 package and discovering the package. (Pl.'s Depo. at 98-100.)

7 VI. Plaintiff's Due Process Claims

8 A. Applicable Legal Principles

9 It is well established that inmates subjected to prison disciplinary action are entitled to
10 certain procedural protections under the Due Process Clause but are not entitled to the full
11 panoply of rights afforded to criminal defendants. Wolff v. McDonnell, 418 U.S. 539, 556
12 (1974); see also Superintendent v. Hill, 472 U.S. 445, 455-56 (1985). The Ninth Circuit has
13 noted that prison disciplinary proceedings command the least amount of due process along the
14 prosecution continuum. United States v. Segal, 549 F.2d 1293, 1296-99 (9th Cir. 1977).

15 An inmate is entitled to no less than 24 hours' advance written notice of the charge against
16 him as well as a written statement of the evidence relied upon by prison officials and the reasons
17 for any disciplinary action taken. See Wolff, 418 U.S. at 563. The disciplinary hearing must be
18 conducted by a person or body that is "sufficiently impartial to satisfy the Due Process Clause."
19 Wolff, 418 U.S. at 571. In the prison disciplinary hearing context, an inmate does not have a
20 right to counsel, retained or appointed, although illiterate inmates are entitled to assistance. Id. at
21 570.

22 An inmate also has a right to a hearing at which he may "call witnesses and present
23 documentary evidence in his defense when permitting him to do so will not be unduly hazardous
24 to institutional safety or correctional goals." Wolff, 418 U.S. at 566. See also Ponte v. Real, 471
25 U.S. 491, 495 (1985). Prison officials may also refuse to call witnesses for "irrelevance" or "lack
26 of necessity." Id. The burden of proving adequate justification for denial of a request to present
27 witnesses rests with the prison officials. Bostic v. Carlson, 884 F.2d 1267, 1273 (9th Cir. 1989).
28 However, as a general rule, inmates "have no constitutional right to confront and cross-examine

1 adverse witnesses” in prison disciplinary hearings. Ponte, 471 U.S. at 510 (Marshall, J.,
2 dissenting). See also Baxter v. Palmigiano, 425 U.S. 308, 322-23 (1976) (“Mandating
3 confrontation and cross-examination, except where prison officials can justify their denial on one
4 or more grounds that appeals to judges, effectively preempts the area that Wolff left to the sound
5 discretion of prison officials.”)

6 The decision rendered on a prison disciplinary charge must be supported by “some
7 evidence” in the record. Hill, 472 U.S. at 455. A finding of guilt on a prison disciplinary charge
8 cannot be “without support” or “arbitrary.” Id. at 457. The “some evidence” standard is
9 “minimally stringent,” and a decision must be upheld if there is any reliable evidence in the
10 record that could support the conclusion reached by the fact finder. Powell v. Gomez, 33 F.3d 39,
11 40 (9th Cir. 1994) (citing Hill, 472 U.S. at 455-56 and Cato v. Rushen, 824 F.2d 703, 705 (9th
12 Cir. 1987)). See also Burnsworth v. Gunderson, 179 F.3d 771, 773 (9th Cir. 1990); Zimmerlee v.
13 Keeney, 831 F.2d 183, 186 (9th Cir. 1987). Determining whether this standard is satisfied in a
14 particular case does not require examination of the entire record, independent assessment of the
15 credibility of witnesses, or the weighing of evidence. Toussaint v. McCarthy, 801 F.2d 1080,
16 1105 (9th Cir. 1986), abrogated in part on other grounds by Sandin v. Connor, 515 U.S. 472
17 (1995). Indeed, in examining the record of a prison disciplinary conviction, a court is not to make
18 its own assessment of the credibility of witnesses or re-weigh the evidence. Hill, 472 U.S. at 455.
19 The question is whether there is any reliable evidence in the record that could support the
20 decision reached. Toussaint, 801 F.2d at 1105.

21 In identifying the safeguards required in the context of prison disciplinary proceedings,
22 courts must remember “the legitimate institutional needs of assuring the safety of inmates and
23 prisoners” and avoid “burdensome administrative requirements that might be susceptible to
24 manipulation.” Hill, 472 U.S. at 454-55. The requirements of due process in the prison context
25 involve a balancing of inmate rights and institutional security concerns, with a recognition that
26 broad discretion must be accorded to prison officials. Wolff, 418 U.S. at 560-63; see also Baxter,
27 425 U.S. at 324. The process due is such procedural protection as may be “necessary to ensure
28 that the decision . . . is neither arbitrary nor erroneous.” Washington v. Harper, 494 U.S. 210, 228

1 (1990).

2 B. Analysis

3 As set forth above, Wolff established five procedural protections required by the federal
4 constitutional guarantee of due process for inmates facing disciplinary proceedings: (1) adequate
5 written notice of the charges, (2) receipt of the written notice at least twenty-four hours before the
6 hearing, (3) ability to present documentary evidence and call witnesses unless doing so will be
7 “unduly hazardous to institutional safety or correctional goals,” (4) the factfinder must make a
8 written statement of the evidence relied upon and the reasons behind the disciplinary action, and
9 (5) assistance from a fellow inmate or staff member if the inmate is illiterate or the issues are
10 complex. Wolff, 418 U.S. at 566-70. Here, the undisputed facts show that plaintiff was afforded
11 the procedural protections under Wolff, as explained below.

12 1. Adequate Written Notice of the Charges

13 It is undisputed that plaintiff received adequate written notice. At his deposition, plaintiff
14 admitted that he was given the RVR, the Staff Assistant Assignment form, and other related
15 documents, prior to the hearing. (Pl.’s Depo. at 47-49, 123.) The RVR sets forth the charges
16 levied against plaintiff, which satisfies the first Wolff requirement. (ECF No. 44 at 6.)

17 2. Timely Receipt of the Written Notice

18 In his deposition, plaintiff confirmed that he received the RVR on the same day he
19 received the Staff Assistant Assignment form. (Pl.’s Depo. at 49.) The Staff Assistant
20 Assignment form and the RVR confirm that plaintiff was provided such documents on March 21,
21 2012. (ECF No. 44 at 6.) Thus, plaintiff was provided written notice of the charges more than 24
22 hours prior to the April 3, 2012 hearing. Moreover, at the disciplinary hearing, plaintiff
23 acknowledged receipt of all non-confidential reports at least 24 hours prior to the hearing. (ECF
24 No. 44 at 9.) Because plaintiff was given the RVR on March 21, 2012, he had a minimum of 13
25 days in which to prepare his defense, exceeding the second requirement of Wolff.

26 3. Plaintiff’s Ability to Present Documentary Evidence and Call Witnesses

27 In his pleading, plaintiff claimed that Rodriguez was a “critical witness” because he would
28 “make clear that it is mandatory to clear certain actions relating to searches with a captain or

1 above.” (ECF No. 14 at 4.) Also, plaintiff alleged that Officer Languerand was required to
2 testify that he submitted a document stating that he had inventoried the package, “and never
3 mentioned one word of any contraband being inside.” (ECF No. 52 at 3.) Plaintiff argues that
4 Languerand’s testimony would support plaintiff’s “chain of custody” defense; that is, if two
5 officers provide conflicting reports, “someone is lying, covering up, or tampering with evidence.”
6 (ECF No. 52 at 4.) Plaintiff contends that Languerand had to explain his signed document. (*Id.*)

7 The right to call witnesses at a disciplinary hearing is not absolute. *Wolff* gives prison
8 officials flexibility to keep the hearing within reasonable limits and allows them to refuse to call
9 witnesses when doing so would risk reprisal or undermine authority, or when the evidence would
10 be irrelevant, unnecessary, or hazardous. *Wolff*, 418 U.S. at 566. “[T]he right to call witnesses
11 [is] a limited one, available to the inmate ‘when permitting him to do so will not be unduly
12 hazardous to institutional safety or correctional goals.’” *Ponte*, 471 U.S. at 499 (quoting *Wolff*,
13 418 U.S. at 566); *see also Pannell v. McBride*, 306 F.3d 499, 503 (7th Cir. 2002) (“[P]risoners do
14 not have the right to call witnesses whose testimony would be irrelevant, repetitive, or
15 unnecessary.”) Given these limitations, the Supreme Court has observed that a constitutional
16 challenge to a prison official’s refusal to allow an inmate to call witnesses may “rarely, if ever, be
17 successful.” *Ponte*, 471 U.S. at 499. Nevertheless, when prison officials refuse to call witnesses
18 requested by a prisoner at a disciplinary hearing, they must explain their reasons, either as part of
19 the administrative record or by later testimony in court. *Id.* at 497.

20 Here, it was not arbitrary or unreasonable for defendant Vivero to decline to call Officer
21 Rodriguez as a witness because he was not present during the violation. Officer Rodriguez had
22 no direct testimony concerning the package, and was not present when it was opened.
23 *See, e.g., Davis v. Sherman*, 2015 WL 737967, **3-4 (E.D. Cal. Feb. 20, 2015) (concluding that
24 the decision to disallow an inmate from calling inmate witnesses because their potential
25 testimonies was irrelevant to the determination of guilt at a disciplinary hearing was reasonable
26 and did not state a due process violation); *McAfee v. Curry*, 2011 WL 2912876, *12 (N.D. Cal.
27 July 20, 2011) (concluding that “[n]o reasonable jury could find a due process violation based on
28 the failure to call a witness who had no relevant information”), *aff’d by McAfee v. Rivero*, 491

1 Fed. Appx. 826 (9th Cir. 2012) (unpublished memorandum disposition).

2 As to Officer Languerand, it is undisputed that defendant Vivero declined to call Officer
3 Languerand because his role was documented in the Mainline property inventory sheet which was
4 submitted as evidence in support of plaintiff's defense at the RVR hearing. (Pl.'s Depo. at 85,
5 86.) Defendant Vivero declared that it interferes with correctional goals to call witnesses who
6 have no additional information to provide, because attending the hearing pulls them away from
7 their duties. In addition to the inventory sheet, plaintiff prepared and submitted questions and
8 statements regarding Officer Languerand into evidence, which defendant Vivero accepted.

9 Because the inventory sheet supported plaintiff's position that Languerand's inventory
10 sheet differed from Officer Harper's report, no additional testimony was required. Plaintiff
11 argues that he needed Languerand to explain his signed inventory sheet. (ECF No. 52 at 3-4.)
12 However, in his deposition, plaintiff identified no additional testimony that Languerand would
13 have offered in support of plaintiff's claim of innocence. See Piggie v. Cotton, 344 F.3d 674, 677
14 (7th Cir. 2003) (inmates have no right at disciplinary hearings to call witnesses whose testimony
15 would be irrelevant, repetitive, or unnecessary). In his deposition, plaintiff stated that he believed
16 Languerand received the package, then summoned Harper, and, because the contraband was not
17 mentioned on Languerand's form, an unidentified individual could have placed the contraband in
18 the package between the time Languerand received the package and Harper arrived and searched
19 the package. (Pl.'s Depo. at 98, 101.) However, because Languerand's form was admitted into
20 evidence, with no mention of the contraband, there was an evidentiary basis for plaintiff to make
21 his argument concerning the alleged conflict between the two forms.² Thus, plaintiff was not
22 deprived of his ability to present such a defense by defendant Vivero's refusal to call Languerand
23 as a witness.

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26 ² Defendants argue that there was no conflict. Because the ISU was summoned to DVI R&R to
27 investigate a suspicious package, and it was the ISU's detailed search that discovered the hidden
28 contraband, the contents inventory sheet in no way contradicts Officer Harper's report.
Importantly, plaintiff's claim that he had no knowledge of the contraband was contradicted by the
recorded telephone conversations in which he participated.

1 Accordingly, the evidence shows no triable issue of material fact as to whether there was a
2 violation of due process rights stemming from defendant Vivero's refusal to call Officer
3 Rodriguez or Officer Languerand as witnesses. Rather, the record reflects that the third
4 requirement of Wolff was met.

5 4. Plaintiff Given Written Statement Following Disciplinary Action

6 In his deposition, plaintiff confirmed that he received a written statement of the findings
7 against him and the evidence relied upon in finding him guilty of introduction of dangerous
8 contraband to a state prison -- possession of cell phones. (Pl.'s Depo. at 118.) This written
9 statement meets the fourth requirement of Wolff.

10 5. Assistance from a Fellow Inmate or Staff Member

11 Finally, in Wolff, the United States Supreme Court held that there is no right to counsel in
12 a prison disciplinary hearing, but where an inmate is illiterate or "the complexity of the issue
13 makes it unlikely that the inmate will be able to collect and present the evidence necessary for an
14 adequate comprehension of the case, he should be free to seek the aid of a fellow inmate, or . . . to
15 have adequate substitute aid in the form of help from the staff or from a sufficiently competent
16 inmate designated by the staff." 418 U.S. at 570.

17 Here, the issue was not complex. Plaintiff was charged with introducing contraband that
18 was discovered in a package addressed to him, and the guilty finding was partially based on
19 recordings of telephone conversations plaintiff had with his mother and other individuals. Thus,
20 the evidence was limited and the issue was not complex.

21 Second, plaintiff sought and received assistance from his fellow inmates. In his
22 deposition, plaintiff testified that he prepared for his RVR hearing in the law library, and received
23 assistance from his fellow inmates at the law library and on the yard. (Pl.'s Depo. at 126.) These
24 fellow inmates pointed out various applicable regulations and quoted policies and code violations
25 to assist plaintiff. (Id.) It is undisputed that plaintiff defended himself at the hearing, and
26 submitted evidence in support of his defense, including a written rebuttal and citations to
27 applicable prison regulations.

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1 But even if plaintiff had not received assistance from other inmates, he has failed to
2 demonstrate that he was illiterate on March 21, 2012, such that he required staff assistance. In his
3 pleading, plaintiff does not declare that he is illiterate. (ECF No. 14, *passim*.) Rather, he claims
4 that he was entitled to a staff assistant due to his “level of comprehension” and “test score.” (ECF
5 No. 14 at 3.) Plaintiff provides a chrono reflecting completion of the M10 level TABE,³
6 reflecting a reading score of 0.1, and math and language scores of 0.0. (ECF No. 14 at 6; 52 at 5.)
7 However, defendants adduced evidence that on May 8, 2015, plaintiff’s TABE test score for
8 literacy was 12.9, and that a score of 12.9 demonstrates that plaintiff can read and understand at a
9 high level. (ECF No. 44 at 2, 19.) In opposition, plaintiff contends that the May 2015 test score
10 is new, and that under the old test score, issued August 9, 2011, plaintiff was entitled to a staff
11 assistant. (ECF No. 52 at 5.) However, such a test score may entitle plaintiff to a staff assistant
12 under California prison regulations, but it does not, without more, demonstrate that plaintiff was
13 illiterate as required under Wolff. In his deposition, plaintiff testified that his previous literacy
14 test scores were “messed up,” but were subsequently “corrected.” (Pl.’s Depo. at 40, 43, 58.)
15 This testimony suggests that the 2011 low test scores were incorrect. Also, plaintiff did not
16 testify that he was illiterate, but rather that he “was having a harder time processing some
17 information.” (Pl.’s Depo. at 43.) Such difficulty does not demonstrate that plaintiff was
18 illiterate, that is, that he could not read or write on April 3, 2012.

19 In addition, the record reflects that plaintiff posed cogent questions during the RVR
20 hearing, and cited relevant prison regulations. Indeed, during the hearing, defendant Vivero noted
21 that plaintiff “was able to read without difficulty as well as provide clear articulate answers while
22 presenting his defense.” (ECF No. 44 at 9.) Importantly, the Supreme Court contemplated the
23 provision of staff assistance when it was “unlikely that the inmate will be able to collect and
24 present the evidence necessary for an adequate comprehension of the case.” Wolff, 418 U.S. at

25
26 ³ TABE stands for “Test of Adult Basic Education,” which measures an inmate’s ability to
27 understand and participate in the disciplinary process. See Cal. Code Regs., tit. 15, § 3000
28 (defining “effective communication”). When an inmate has a TABE score of 4.0 or below, prison
staff must assess whether the inmate requires a Staff Assistant. Id.

1 569-70. Here, as argued by defendants, the record reflects that plaintiff was able to collect and
2 present the necessary evidence. (Pl.'s Depo. at 50, 85, 86, 96, 103-04, 105-06, 108-09, 113, 126-
3 29, 132-33, 134.)⁴

4 For all of these reasons, the court finds that the fifth requirement of Wolff was met.

5 Plaintiff strenuously argues that he did not receive any assistance from assigned staff
6 assistant defendant Cano, that Cano never met with plaintiff or helped plaintiff prepare for the
7 RVR hearing, all in violation of the mandatory requirements of Title 15. (ECF No. 14 at 3, 8;
8 Pl.'s Depo. at 41, 117, 120.) Defendant Cano has no recollection of the specific incident, but
9 declares that as a unit officer in plaintiff's unit, he saw plaintiff every day, and did not recall
10 plaintiff ever asking Cano for any assistance in preparing for the RVR hearing. (ECF No. 45 at
11 2.) Defendant Cano declared he was present during the RVR hearing, seated next to plaintiff and
12 available to provide him assistance, but that plaintiff did not ask Cano any questions or seek any
13 assistance from him. (Id.)

14 In California, prisoners receive more procedural protections than those mandated by
15 Wolff, and may receive the assistance of investigative employees or staff assistants in certain
16 other circumstances. See Cal. Code Regs. tit. 15 § 3315(d)(1). It is undisputed that plaintiff was
17 assigned a staff assistant, who appeared at the RVR hearing with plaintiff. Plaintiff claims that
18 his federal due process rights were violated when he did not receive the assistance required under
19 Title 15 from defendant Cano. But plaintiff does not claim that he was illiterate or unable to
20 understand the issues due to their complexity, the reasons recognized by Wolff. Thus, plaintiff's
21 allegations concerning the nature of the assistance provided fail to raise a federal due process
22 claim. See Trujillo v. Vaughn, 269 Fed. Appx. 673, 674 (9th Cir. 2008) (rejecting federal due
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24 ⁴ Review of the instant record also reflects that plaintiff is not illiterate. Plaintiff initially filed
25 his civil rights complaint in the San Joaquin County Superior Court on August 23, 2013. (ECF
26 No. 1-2 at 2.) His pro se typewritten complaint was composed of complete sentences, cited legal
27 authority to support his allegations, used myriad three-syllable words correctly, and appended
28 relevant exhibits. (ECF No. 1-2.) His handwritten comments on one exhibit were legible, his
words were used and spelled correctly, and he also used complete sentences. (ECF No. 1-2 at
14.) In addition, throughout this litigation, plaintiff has complied with court deadlines, filed
oppositions to motions, and even sought injunctive relief.

1 process claim directed to investigative employee’s alleged failure to assist prisoner because “the
2 assignment of an investigative employee under Cal. Code Regs. tit. 15 § 3315(d)(1) does not
3 equate to a determination that he had a federal due process right to such assistance pursuant to
4 Wolff.”); Miller v. Duckworth, 963 F.2d 1002, 1004 (7th Cir. 1992) (rejecting inmate’s claim that
5 he was entitled to lay assistance for reasons other than illiteracy or the complexity of the case
6 because “there is no basis for expanding the limited role of lay advocate assistance for prison
7 inmates beyond that recognized in Wolff”); see generally Walker v. Sumner, 14 F.3d 1415,
8 1419-20 (9th Cir. 1994) (federal due process is not implicated when prison officials fail to
9 comply with state procedural protections that are more generous than those mandated by Wolff),
10 overruled on other grounds by Sandin v. Conner, 515 U.S. 472, 483-84 (1995).⁵

11 Finally, plaintiff’s reliance on California Penal Code § 134 “Preparing False Evidence”
12 (ECF No. 52 at 10) is unavailing. California’s Penal Code is a criminal statute that does not
13 create private rights of action, and violations of criminal statutes cannot serve as a basis for civil
14 liability. See Ellis v. City of San Diego, 176 F.3d 1183, 1189 (9th Cir. 1999) (affirming dismissal
15 of sixteen causes of action predicated on violations of the California Penal Code “[b]ecause these
16 code sections do not create enforceable individual rights.”).

17 6. “Some Evidence”

18 The record reflects that the disciplinary conviction was supported by sufficient evidence
19 in light of the minimally stringent nature of that standard of proof. It is not the duty of this court
20 to act as the hearing officer and re-determine the nature of plaintiff’s offenses and punishment.
21 See Hill, 472 U.S. at 455. As noted above, this court may not independently assess the credibility
22 of witnesses or re-weigh the evidence in determining whether “some evidence” supports a prison
23 disciplinary conviction. Hill, 472 U.S. at 455. The result of a prison disciplinary proceeding will
24 be overturned by a federal court “only where there is no evidence whatsoever to support the

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26 ⁵ However, that plaintiff’s allegations do not rise to the level of a federal due process violation
27 does not mean that the undersigned condones a staff assistant waiting for an inmate to seek
28 assistance from the staff assistant. In this court’s experience, staff assistants do not wait until the
prisoner seeks assistance, but rather meets with the inmate prior to the hearing and helps the
inmate prepare for the hearing, as contemplated by Cal. Code Regs. tit. 15, § 3318(b).

1 decision of the prison officials.” Reeves v. Pettcox, 19 F.3d 1060, 1062 (5th Cir. 1994). Such is
2 not the case here. The disciplinary hearing officer was entitled to rely on the allegations
3 contained in the RVR, the testimony of Officer Harper concerning the discovery of the
4 contraband, and his subsequent investigation into plaintiff’s recorded telephone conversations, to
5 find plaintiff guilty of the charged offense. See Bostic, 884 F.2d at 1273 (relying on staff’s
6 description of incident as some evidence for disciplinary charge).

7 7. Alleged Violation of State Regulations

8 To the extent plaintiff argues that certain procedural and/or substantive aspects of the
9 California Code of Regulations were violated, such claim is not viable in this action. As
10 explained above, the California regulations do not dictate the outcome of the federal due process
11 analysis. The alleged failure of officials to follow state prison regulations and procedures does
12 not state a federal civil rights violation under Section 1983. See e.g. Sweaney v. Ada County,
13 Idaho, 119 F.3d 1385, 1391 (9th Cir. 1997). In addition, Title 15 of the California Code of
14 Regulations governing the conduct of prison officials does not entitle an inmate to sue for
15 damages based on a violation of the regulations. See, e.g., Vasquez v. Tate, 2012 WL 6738167,
16 at *9 (E.D. Cal. Dec. 28, 2012); Davis v. Powell, 901 F.Supp.2d 1196, 1211 (S.D. Cal. 2012).
17 (“There is no implied private right of action under title fifteen of the California Code of
18 Regulations.”) Therefore, to the extent that plaintiff alleges that defendant Cano failed to comply
19 with the staff assistant regulations, such allegation fails to state a claim for relief.

20 C. Qualified Immunity

21 In light of these findings, the undersigned declines to address defendants’ alternative
22 argument that they are entitled to qualified immunity.

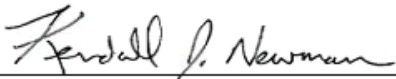
23 VII. Conclusion

24 In conclusion, the undersigned finds that plaintiff received all the process he was due
25 under Wolff. Accordingly, IT IS HEREBY RECOMMENDED that defendants’ motion for
26 summary judgment (ECF No. 42) be granted.

27 These findings and recommendations are submitted to the United States District Judge
28 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days

1 after being served with these findings and recommendations, any party may file written
2 objections with the court and serve a copy on all parties. Such a document should be captioned
3 “Objections to Magistrate Judge’s Findings and Recommendations.” Any response to the
4 objections shall be filed and served within fourteen days after service of the objections. The
5 parties are advised that failure to file objections within the specified time may waive the right to
6 appeal the District Court’s order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

7 Dated: August 9, 2016

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9 _____
10 KENDALL J. NEWMAN
11 UNITED STATES MAGISTRATE JUDGE

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