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**IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA**

JAMES HERBERT LOCKHART, JR.,

No. 2:14-CV-1145-JAM-CMK

Plaintiff,

vs.

FINDINGS AND RECOMMENDATIONS

COMMISSIONER OF SOCIAL  
SECURITY,

Defendant.

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Plaintiff, who is proceeding with retained counsel, brings this action under 42 U.S.C. § 405(g) for judicial review of a final decision of the Commissioner of Social Security. Pending before the court are plaintiff’s motion for summary judgment (Doc. 13) and defendant’s cross-motion for summary judgment (Doc. 14).

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## I. PROCEDURAL HISTORY

Plaintiff applied for social security benefits on August 31, 2010. In the application, plaintiff claims that disability began on August 22, 2005. Plaintiff's claim was initially denied. Following denial of reconsideration, plaintiff requested an administrative hearing, which was held on September 11, 2012, before Administrative Law Judge ("ALJ") Trevor Skarda. In a January 10, 2013, decision, the ALJ concluded that plaintiff is not disabled based on the following relevant findings:

1. The claimant has the following severe impairment(s): degenerative disc disease, borderline intellectual functioning, and anxiety disorder.
2. The claimant does not have an impairment or combination of impairments that meets or medically equals an impairment listed in the regulations.
3. The claimant has the following residual functional capacity: the claimant can perform light work except: he can never climb ropes, ladders, or scaffolds; he can occasionally balance with a hand-held assistive device; he can occasionally stoop, kneel, crouch, and crawl; he can occasionally climb ramps and stairs; he is limited to jobs that can be performed while using a hand-held assistive device for uneven terrain, prolonged ambulation, and at all times while standing and walking; he must avoid concentrated exposure excessive vibration, operational control of dangerous moving machinery, and unprotected heights; he is limited to simple, routine, and repetitive tasks; he is limited to work in a low-stress job, which is defined as requiring only occasional decision-making and only occasional changes in the work setting.
4. Considering the claimant's age, education, work experience, residual functional capacity, and vocational expert testimony, there are jobs that exist in significant numbers in the national economy that the claimant can perform.

23 After the Appeals Council declined review on March 20, 2014, this appeal followed.

## II. STANDARD OF REVIEW

24 The court reviews the Commissioner's final decision to determine whether it is:  
25 (1) based on proper legal standards; and (2) supported by substantial evidence in the record as a  
26 whole. See Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). "Substantial evidence" is more than a mere scintilla, but less than a preponderance. See Saelee v. Chater, 94 F.3d 520, 521

1 (9th Cir. 1996). It is “. . . such evidence as a reasonable mind might accept as adequate to  
2 support a conclusion.” Richardson v. Perales, 402 U.S. 389, 402 (1971). The record as a whole,  
3 including both the evidence that supports and detracts from the Commissioner’s conclusion, must  
4 be considered and weighed. See Howard v. Heckler, 782 F.2d 1484, 1487 (9th Cir. 1986); Jones  
5 v. Heckler, 760 F.2d 993, 995 (9th Cir. 1985). The court may not affirm the Commissioner’s  
6 decision simply by isolating a specific quantum of supporting evidence. See Hammock v.  
7 Bowen, 879 F.2d 498, 501 (9th Cir. 1989). If substantial evidence supports the administrative  
8 findings, or if there is conflicting evidence supporting a particular finding, the finding of the  
9 Commissioner is conclusive. See Sprague v. Bowen, 812 F.2d 1226, 1229-30 (9th Cir. 1987).  
10 Therefore, where the evidence is susceptible to more than one rational interpretation, one of  
11 which supports the Commissioner’s decision, the decision must be affirmed, see Thomas v.  
12 Barnhart, 278 F.3d 947, 954 (9th Cir. 2002), and may be set aside only if an improper legal  
13 standard was applied in weighing the evidence, see Burkhart v. Bowen, 856 F.2d 1335, 1338 (9th  
14 Cir. 1988).

### 16 III. DISCUSSION

17 In his motion for summary judgment, plaintiff argues that the ALJ failed to  
18 provide sufficient reasons for rejecting the opinions of Drs. Baron, Van Kirk, Wakefield, and  
19 Chellsen. The weight given to medical opinions depends in part on whether they are proffered by  
20 treating, examining, or non-examining professionals. See Lester v. Chater, 81 F.3d 821, 830-31  
21 (9th Cir. 1995). Ordinarily, more weight is given to the opinion of a treating professional, who  
22 has a greater opportunity to know and observe the patient as an individual, than the opinion of a  
23 non-treating professional. See id.; Smolen v. Chater, 80 F.3d 1273, 1285 (9th Cir. 1996);  
24 Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987). The least weight is given to the opinion of  
25 a non-examining professional. See Pitzer v. Sullivan, 908 F.2d 502, 506 & n.4 (9th Cir. 1990).

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1           In addition to considering its source, to evaluate whether the Commissioner  
2 properly rejected a medical opinion the court considers whether: (1) contradictory opinions are  
3 in the record; and (2) clinical findings support the opinions. The Commissioner may reject an  
4 uncontradicted opinion of a treating or examining medical professional only for “clear and  
5 convincing” reasons supported by substantial evidence in the record. See Lester, 81 F.3d at 831.  
6 While a treating professional’s opinion generally is accorded superior weight, if it is contradicted  
7 by an examining professional’s opinion which is supported by different independent clinical  
8 findings, the Commissioner may resolve the conflict. See Andrews v. Shalala, 53 F.3d 1035,  
9 1041 (9th Cir. 1995). A contradicted opinion of a treating or examining professional may be  
10 rejected only for “specific and legitimate” reasons supported by substantial evidence. See Lester,  
11 81 F.3d at 830. This test is met if the Commissioner sets out a detailed and thorough summary of  
12 the facts and conflicting clinical evidence, states her interpretation of the evidence, and makes a  
13 finding. See Magallanes v. Bowen, 881 F.2d 747, 751-55 (9th Cir. 1989). Absent specific and  
14 legitimate reasons, the Commissioner must defer to the opinion of a treating or examining  
15 professional. See Lester, 81 F.3d at 830-31. The opinion of a non-examining professional,  
16 without other evidence, is insufficient to reject the opinion of a treating or examining  
17 professional. See id. at 831. In any event, the Commissioner need not give weight to any  
18 conclusory opinion supported by minimal clinical findings. See Meanel v. Apfel, 172 F.3d 1111,  
19 1113 (9th Cir. 1999) (rejecting treating physician’s conclusory, minimally supported opinion);  
20 see also Magallanes, 881 F.2d at 751.

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1           **A.     Dr. Baron**

2           Plaintiff argues: “The ALJ failed to mention, let alone address or weigh, the  
3 opinion of Dr. Baron (treating physician) and failed to weigh the physical evaluation findings.”  
4 Specifically, plaintiff asserts that the ALJ failed to discuss Dr. Baron’s opinion contained in a  
5 physical functional capacity evaluation at Exhibit 13F. Regarding this exhibit, the ALJ stated:

6                     . . .He [plaintiff] had a painful, diminished range of motion in the back,  
7 reduced muscle strength on the left side of his body, and an inability to  
8 kneel during a physical therapy session held on April 4, 2012 (Exhibit  
9 13F, 14). . . .

                          \* \* \*

10                   . . .Multiple diagnostic images showed a few positive findings throughout  
11 the claimant’s spine, and relevant positive clinical signs were detected  
12 during multiple physical examinations (Exhibits 3F, 8F, 12F, 13F, and  
13 15F). . . .

14 According to plaintiff: “These references do not indicate that the ALJ realized that the report was  
15 actually an opinion as opposed to a progress note.” Plaintiff concludes that a remand to the  
16 agency is necessary so that the evidence contained in Exhibit 13F “can be ‘weighed’ the first  
17 time.”

18           Exhibit 13F consists of medical records from San Joaquin General Hospital  
19 supplied by plaintiff’s counsel covering the period June 13, 2011, through May 15, 2012. These  
20 records largely consist of Dr. Baron’s handwritten treatment and progress notes and reflect  
21 plaintiff’s subjective complaints as well as the doctor’s objective observations. They also  
22 contain physical therapy progress notes.

23           The court has reviewed Exhibit 13F in detail and finds no indication of any non-  
24 conclusory opinions expressed by Dr. Baron (or the physical therapist for that matter), let alone  
25 any opinions which are supported by reference to specific objective clinical findings. The parties  
26 both refer to a largely unintelligible handwritten May 15, 2012, progress report in which the  
doctor notes: “Spinal cord injury / scoliosis w/ spondylolisthesis / . . . pt. disabled unable to lift  
& do any physically strenuous active or repetitive motion . . .of lumbar spine.” Contrary to

1 plaintiff's characterization, the court finds that this record reflects, at best, a minimally supported  
2 conclusory opinion. In particular, Dr. Baron does not provide any detailed assessment of  
3 plaintiff's functional capacity, such as his ability to stand, walk, sit, etc. While it appears that Dr.  
4 Baron opined that plaintiff cannot perform strenuous motions involving the lumbar spine, the  
5 doctor does not indicate how, if at all, this limitation affects plaintiff's functional capacity in  
6 other physical areas. Moreover, the doctor has not noted any specific objective findings – such  
7 as range of motion findings or the like – supporting the general statement “pt. disabled.”<sup>1</sup>

8           Because Dr. Baron has not expressed any non-conclusory medical opinion  
9 supported by reference to specific objective findings, the ALJ did not commit error regarding  
10 evaluation of records from this source.

11           **B.     Dr. Van Kirk**

12           As to Dr. Van Kirk, the ALJ stated:

13           Dale H. Van Kirk, M.D., a State agency medical consultant, conducted an  
14 orthopedic consultative examination on October 29, 2012. Dr. Van Kirk  
15 observed that the claimant was pleasant. The claimant walked and  
16 balanced with a cane. He sat comfortably during the examination. He  
17 could get on and off the examination table without difficulty. His balance  
18 was abnormal and he almost fell during the examination. He was unable  
19 to squat or perform tandem walking. The range of motion in his lumbar  
20 spine was diminished. The straight leg raising test was negative. The  
21 motor strength and sensory functioning of his left lower extremity were  
22 reduced. He had clonus of the left ankle. Dr. Van Kirk diagnosed status  
23 post blunt trauma to the back, weakness of the left lower extremity with  
24 poor balance, and clonus of the left ankle (Exhibit 3F).

19           \* \* \*

20           Dr. Van Kirk . . . opined that the claimant could lift and carry 20 pounds  
21 frequently and 50 pounds occasionally. The claimant could stand and  
22 walk for 4 hours in an 8-hour workday, 1 hour at a time. He could sit for 6  
23 hours in an 8-hour workday, 1 hour at a time. He needed to use a cane for  
24 ambulation. He could never balance, crouch, crawl, or climb ladders or  
25 scaffolds. He could occasionally stoop, kneel, and climb ramps and stairs.  
26 He was limited to occasional operation of foot controls with the left foot.  
He could never tolerate exposure to unprotected heights and temperature  
extremes. He could occasionally tolerate exposure to humidity and

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1           In any event, whether plaintiff is disabled is a legal question, not a medical one.

1 wetness. He could frequently tolerate exposure to moving mechanical  
2 parts, pulmonary irritants, and vibrations. He could tolerate moderate  
noise (Exhibit 15F).

3 Dr. Van Kirk's opinion is given little probative weight because it is  
4 inconsistent with the medical evidence of record, which indicates that the  
5 claimant indeed has some serious physical limitations, even though they  
6 are not debilitating. Multiple diagnostic images showed a few positive  
7 findings throughout the claimant's spine, and relevant positive clinical  
8 signs were detected during multiple physical examinations (Exhibits 3F,  
8F, 12F, 13F, and 15F). In addition, Dr. Van Kirk did not adequately  
9 consider the claimant's subjective complaints, which reflect some physical  
10 difficulties. The claimant can carry out no more than light household  
11 chores (Exhibits 3E, 4E, 3F, 11F, 15F, and hearing testimony).

9 Plaintiff argues: "The ALJ's rationale for discrediting Dr. Van Kirk's opinion does not make  
10 sense and therefore does not rise to the level of specific and legitimate reasons for discrediting  
11 the opinion of the Agency's own examining expert."

12 The court does not agree. In an analysis beneficial to plaintiff, the ALJ concluded  
13 that Dr. Van Kirk's opinion was not entitled to significant weight because it was less restrictive  
14 than the evidence as a whole indicated. Specifically, the ALJ stated that Dr. Van Kirk's opinion  
15 did not account for plaintiff's serious physical limitations or subjective complaints, both of which  
16 indicate an ability to perform no more than light work.

17 According to plaintiff, the ALJ erred by failing to consider those opinions offered  
18 by Dr. Van Kirk which were more restrictive than the assessed residual functional capacity.  
19 Specifically, plaintiff points to Dr. Van Kirk's opinions with respect to standing, walking, and  
20 sitting. In these areas, Dr. Van Kirk opined as follows:

21 Standing	- 4 hours in an 8-hour workday, 1 hour at a time
22 Walking	- 4 hours in an 8-hour workday, 1 hour at a time - Must use a cane for ambulation
23 Sitting	- 6 hours in an 8-hour workday, 1 hour at a time

24  
25 Plaintiff states that, contrary to the ALJ's finding that plaintiff could perform light work (which  
26 involves standing/walking for six hours), Dr. Van Kirk opined that plaintiff can only stand/walk

1 for four hours and that the ALJ erred by not providing reasons for rejecting this more limiting  
2 opinion. Plaintiff also argues that the ALJ erred by not providing reasons for rejecting Dr. Van  
3 Kirk's opinion that plaintiff must alternate positions every hour when standing, walking, or  
4 sitting. Defendant essentially concedes that the ALJ failed to discuss these opinions but argues  
5 that any error was harmless.

6           The Ninth Circuit has applied harmless error analysis in social security cases in a  
7 number of contexts. For example, in Stout v. Commissioner of Social Security, 454 F.3d 1050  
8 (9th Cir. 2006), the court stated that the ALJ's failure to consider uncontradicted lay witness  
9 testimony could only be considered harmless ". . . if no reasonable ALJ, when fully crediting the  
10 testimony, could have reached a different disability determination." Id. at 1056; see also Robbins  
11 v. Social Security Administration, 466 F.3d 880, 885 (9th Cir. 2006) (citing Stout, 454 F.3d at  
12 1056). Similarly, in Batson v. Commissioner of Social Security, 359 F.3d 1190 (9th Cir. 2004),  
13 the court applied harmless error analysis to the ALJ's failure to properly credit the claimant's  
14 testimony. Specifically, the court held:

15                       However, in light of all the other reasons given by the ALJ for  
16 Batson's lack of credibility and his residual functional capacity, and in  
17 light of the objective medical evidence on which the ALJ relied there was  
18 substantial evidence supporting the ALJ's decision. Any error the ALJ  
19 may have committed in assuming that Batson was sitting while watching  
20 television, to the extent that this bore on an assessment of ability to work,  
was in our view harmless and does not negate the validity of the ALJ's  
ultimate conclusion that Batson's testimony was not credible.

21           Id. at 1197 (citing Curry v. Sullivan, 925 F.2d 1127, 1131 (9th Cir. 1990)).

22 In Curry, the Ninth Circuit applied the harmless error rule to the ALJ's error with respect to the  
23 claimant's age and education. The Ninth Circuit also considered harmless error in the context of  
24 the ALJ's failure to provide legally sufficient reasons supported by the record for rejecting a  
25 medical opinion. See Widmark v. Barnhart, 454 F.3d 1063, 1069 n.4 (9th Cir. 2006).

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1           The harmless error standard was applied in Carmickle v. Commissioner, 533 F.3d  
2 1155 (9th Cir. 2008), to the ALJ’s analysis of a claimant’s credibility. Citing Batson, the court  
3 stated: “Because we conclude that . . . the ALJ’s reasons supporting his adverse credibility  
4 finding are invalid, we must determine whether the ALJ’s reliance on such reasons was harmless  
5 error.” See id. at 1162. The court articulated the difference between harmless error standards set  
6 forth in Stout and Batson as follows:

7           . . . [T]he relevant inquiry [under the Batson standard] is not  
8 whether the ALJ would have made a different decision absent any error. . .  
9 it is whether the ALJ’s decision remains legally valid, despite such error.  
10 In Batson, we concluded that the ALJ erred in relying on one of several  
11 reasons in support of an adverse credibility determination, but that such  
12 error did not affect the ALJ’s decision, and therefore was harmless,  
13 because the ALJ’s remaining reasons *and ultimate credibility*  
14 *determination* were adequately supported by substantial evidence in the  
15 record. We never considered what the ALJ would do if directed to  
16 reassess credibility on remand – we focused on whether the error impacted  
17 the *validity* of the ALJ’s decision. Likewise, in Stout, after surveying our  
18 precedent applying harmless error on social security cases, we concluded  
19 that “in each case, the ALJ’s error . . . was inconsequential to the *ultimate*  
20 *nondisability determination*.”

21           Our specific holding in Stout does require the court to consider  
22 whether the ALJ would have made a different decision, but significantly,  
23 in that case the ALJ failed to provide *any reasons* for rejecting the  
24 evidence at issue. There was simply nothing in the record for the court to  
25 review to determine whether the ALJ’s decision was adequately supported.

26           Carmickle, 533 F.3d at 1162-63 (emphasis in original; citations omitted).

19 Thus, where the ALJ’s errs in not providing any reasons supporting a particular determination  
20 (i.e., by failing to consider lay witness testimony), the Stout standard applies and the error is  
21 harmless if no reasonable ALJ could have reached a different conclusion had the error not  
22 occurred. Otherwise, where the ALJ provides analysis but some part of that analysis is flawed  
23 (i.e., some but not all of the reasons given for rejecting a claimant’s credibility are either legally  
24 insufficient or unsupported by the record), the Batson standard applies and any error is harmless  
25 if it is inconsequential to the ultimate decision because the ALJ’s disability determination  
26 nonetheless remains valid.

1 Defendant contends that, in light of the opinions of Drs. Thomas and Schwartz –  
2 both agency physicians whose opinions were consistent with the ALJ’s residual functional  
3 capacity determination – the “error was inconsequential to the determination” and that remanding  
4 for further consideration of Dr. Van Kirk’s opinions “would not alter or change the outcome of  
5 the case.” As a preliminary matter, the court disagrees with defendant’s statement of the  
6 applicable harmless error standard. Defendant is citing the Batson standard, which applies when  
7 the ALJ provides some analysis of the evidence at issue, but some part of the analysis is flawed.  
8 In this case, however, the ALJ failed to provide any analysis of Dr. Van Kirk’s sit/stand/walk  
9 limitations. Given the lack of any analysis of these limitations, the Stout standard applies and the  
10 error is harmless “. . . if no reasonable ALJ, when fully crediting the testimony, could have  
11 reached a different disability determination.” Stout, 454 F.3d at 1056.

12 Under this standard, the court cannot say that the error was harmless, especially  
13 given that it ultimately led to an adverse disability finding. See Widmark, 454 F.3d at 1069 n.4.  
14 In other words, should a reasonable ALJ fully credit the sit/stand/walk limitations opined by Dr.  
15 Van Kirk, particularly the requirement to alternate positions every hour, it is possible that  
16 plaintiff would be found to be disabled. The court finds that a remand is necessary to allow the  
17 agency to evaluate all of Dr. Van Kirk’s opinions.

18 **C. Drs. Wakefield and Chellsen**

19 Regarding Dr. Wakefield, the ALJ stated:

20 James A. Wakefield, Jr., Ph.D., a State agency medical consultant,  
21 conducted a psychological consultative examination on October 24, 2012.  
22 Dr. Wakefield observed that the claimant was adequately groomed and  
23 dressed. The claimant was cooperative and talkative. He did not have  
24 difficulty conversing with the examiner. He exhibited decreased motor  
25 activity and walked with a cane. His affect was anxious but euthymic.  
26 His associations were generally direct and coherent. He had deficient  
attention, concentration, and memory. He could perform only simple  
mental calculations. His abstraction was generally concrete. His  
judgment was deficient. His full scale IQ was measured to be 62, which  
was in the deficient range. Psychometric tests also indicated deficient  
memory. Dr. Wakefield diagnosed borderline intellectual functioning  
provisionally, anxiety disorder, organic mental disorder, and polysubstance

1 dependence in remission. Dr. Wakefield further assigned the claimant a  
2 GAF score of 55 (Exhibit 14F).

3 \* \* \*

4 Dr. Wakefield . . . opined that the claimant could perform simple,  
5 repetitive tasks. The claimant had difficulty with complex tasks. He was  
6 capable of interacting with coworkers, supervisors, and the public at a  
7 minimally acceptable level. His ability to reason and make occupational,  
8 personal, and social decisions in his best interest was deficient. His pace  
9 and verbal concentration were deficient. His persistence and visual  
10 concentration were adequate. In terms of physical functioning, Dr.  
11 Wakefield opined that the claimant could lift up to 20 pounds occasionally  
12 and carry up to 10 pounds occasionally. The claimant could stand for 3  
13 hours in an 8-hour workday, 1 hour at a time. He could walk for 2 hours  
14 in an 8-hour workday, 1 hour at a time. He could sit for 2 hours in an 8-  
15 hour workday, 15 minutes at a time. He needed to use a cane for  
16 ambulation. He could never stoop, kneel, crouch, or climb ladders or  
17 scaffolds. He could occasionally balance and climb stairs and ramps. He  
18 was limited to no reaching with the left upper extremity. He was also  
19 limited to occasional handling, fingering, feeling, pushing, and pulling  
20 with the left upper extremity. He was limited to no operation of foot  
21 controls with the left lower extremity. He could never tolerate exposure to  
22 unprotected weights or moving mechanical parts. He could occasionally  
23 operate a motor vehicle. He could tolerate loud noise (Exhibit 14F).

24 Dr. Wakefield's opinion regarding the claimant's mental functioning is  
25 given substantial probative weight because it is consistent with the mental  
26 health evidence of record, which indicates that the claimant's mental  
27 symptoms are not debilitating. The claimant was observed to have good  
28 grooming and cooperative behaviors during the mental consultative  
29 examination conducted on July 5, 2012, and October 24, 2012 (Exhibits  
30 11F and 14F). In addition, Dr. Wakefield's opinion is consistent with the  
31 general absence of evidence of mental health treatment in the record,  
32 which indicates that the claimant's mental conditions are not debilitating.  
33 Moreover, Dr. Wakefield's opinion is consistent with the claimant's  
34 admitted daily living and social activities, which indicate considerable  
35 mental capacity. The claimant is independent in self-care and can carry  
36 out light household chores. He can shop at stores, go to church, and go out  
37 alone, which suggests that he can be around people. He spends time with  
38 others once or twice a week, which indicates adequate social functioning.  
39 He reports having no problems getting along with others. He admittedly  
40 can follow written and spoken instructions, which indicates some  
41 concentration ability. His daily routine consists of watching television for  
42 long periods and reading, both of which require some concentration. He  
43 also has the ability to drive, which requires a considerable degree of  
44 concentration (Exhibits 3E, 4E, 3F, 11F, 14F, 15F, and hearing testimony).  
45 Furthermore, Dr. Wakefield personally observed and examined the  
46 claimant, which augments the reliability of the opinion. In addition, Dr.  
47 Wakefield's opinion is not contradicted by the opinion of any treating  
48 psychiatrist or psychologist. However, the weight assigned to Dr.

1 Wakefield's opinion concerning the claimant's concentration ability is  
2 reduced because Dr. Wakefield used vague terms such as "deficient."

3 Dr. Wakefield's opinion regarding the claimant's physical functioning is  
4 given little probative weight because physical impairments are outside the  
5 expertise of a psychologist. In addition, Dr. Wakefield did not conduct a  
6 detailed physical examination and his opinion was thus not based on  
7 objective clinical signs.

8 Regarding Dr. Chellsen, the ALJ sated:

9 The claimant was referred by his representative to John A. Chellsen,  
10 Ph.D., who examined the claimant on July 5, 2012. Dr. Chellsen observed  
11 that the claimant was adequately groomed. The claimant walked slowly  
12 with a cane. His demeanor was pleasant. His associations were intact,  
13 linear, and coherent. His affect was mobile in range, normal in intensity,  
14 and appropriate in content. He showed adequate judgment. His full scale  
15 IQ was measured to be 70. Dr. Chellsen diagnosed post-traumatic stress  
16 disorder provisionally and borderline intellectual functioning. Dr.  
17 Chellsen further assigned the claimant a Global Assessment of  
18 Functioning (GAF) score of 60 (Exhibit 11F).

19 \* \* \*

20 Dr. Chellsen, who conducted the psychological consultative examination  
21 of July 5, 2012, opined that the claimant had "mild personal, moderate  
22 social, and marked occupational limitations." The claimant also had a  
23 "borderline" ability to maintain pace and quality. Dr. Chellsen further  
24 opined that it was "doubtful" whether the claimant would be "capable of  
25 tolerating or adapting to even simple part-time work stressors or routines"  
26 (Exhibit 11F).

Dr. Chellsen's opinion is given little probative weight because it is vague.  
Dr. Chellsen's opinion does not provide a clear definition of terms such as  
"mild," "moderate," "marked," "personal," "occupational," "borderline,"  
and "doubtful." As a result, it is unclear as to what the claimant's  
limitations are. In addition, Dr. Chellsen's opinion is inconsistent with the  
mental health evidence of record, which indicates that the claimant's  
mental symptoms are not debilitating. The claimant was observed to have  
good grooming and cooperative behaviors during the mental consultative  
examination conducted on July 5, 2012, and October 24, 2012 (Exhibits  
11F and 14F). Moreover, Dr. Chellsen's opinion is inconsistent with the  
general absence of evidence of mental health treatment in the record,  
which indicates that the claimant's mental conditions are not debilitating.  
Furthermore, Dr. Chellsen's opinion is inconsistent with the claimant's  
admitted daily living and social activities, as described above, which  
indicate considerable mental capacity (Exhibits 3E, 4E, 3F, 11F, 14F, 15F,  
and hearing testimony).

///

1 In response to the consultative examination reports dated October 24,  
2 2012, and October 29, 2012, the claimant's representative argued in a  
3 letter dated November 26, 2012, that Dr. Chellsen's assessment of the  
4 claimant's functional limitations would preclude the claimant from all  
5 work. However, as discussed above, Dr. Chellsen's assessment is  
6 ambiguous and is inconsistent with other evidence in the record. . . .

7 Plaintiff argues that the ALJ erred in finding that Dr. Wakefield's opinion  
8 regarding plaintiff's concentration was rendered vague by use of the word "deficient."  
9 According to plaintiff, the ALJ should have recontacted Dr. Wakefield for clarification of his  
10 opinion.

11 The ALJ has an independent duty to fully and fairly develop the record and assure  
12 that the claimant's interests are considered. See Tonapetyan v. Halter, 242 F.3d 1144, 1150 (9th  
13 Cir. 2001). When the claimant is not represented by counsel, this duty requires the ALJ to be  
14 especially diligent in seeking all relevant facts. See id. This requires the ALJ to "scrupulously  
15 and conscientiously probe into, inquire of, and explore for all the relevant facts." Cox v.  
16 Califano, 587 F.2d 988, 991 (9th Cir. 1978). Ambiguous evidence or the ALJ's own finding that  
17 the record is inadequate triggers this duty. See Tonapetyan, 242 F.3d at 1150. The ALJ may  
18 discharge the duty to develop the record by subpoenaing the claimant's physicians, submitting  
19 questions to the claimant's physicians, continuing the hearing, or keeping the record open after  
20 the hearing to allow for supplementation of the record. See id. (citing Tidwell v. Apfel, 161 F.3d  
21 599, 602 (9th Cir. 1998)).

22 Here, the ALJ indicated that Dr. Wakefield's opinion regarding plaintiff's  
23 concentration ability is vague because he used the word "deficient." Thus, the ALJ himself  
24 acknowledged that this evidence is ambiguous. Defendant agrees by stating that the "ALJ  
25 properly recognized" that the word "deficient," standing alone as it does in Dr. Wakefield's  
26 opinion, is vague. Given that the ALJ cited no other reasons for discounting Dr. Wakefield's  
opinion regarding concentration, the court agrees with plaintiff that a remand is appropriate to  
allow further development of the record in this regard.

1           As to Dr. Chellsen, plaintiff argues that the ALJ erred in concluding that use of  
2 terms such as “mild,” “moderate,” and “marked” rendered the doctor’s opinions vague.  
3 Regardless of whether the use of these terms were vague, the court finds that the ALJ’s analysis  
4 is based on other reasons supported by the record. As the ALJ noted, in addition to the use of  
5 what were characterized as vague terms, Dr. Chellsen’s opinion is inconsistent with other mental  
6 health evidence, as well as observations of plaintiff made during the consultative examinations  
7 on July 5, 2012, and October 24, 2012. Moreover, the limitations opined by Dr. Chellsen are not  
8 consistent with the absence of evidence of mental health treatment. Finally, as the ALJ noted,  
9 Dr. Chellsen’s opinions are inconsistent with plaintiff’s activities of daily living which do not  
10 reveal disabling mental health problems. Given these additional reasons for rejecting the  
11 opinions of Dr. Chellsen, the court finds no error in the ALJ’s analysis.

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1 **IV. CONCLUSION**

2 For the foregoing reasons, this matter should be remanded under sentence four of  
3 42 U.S.C. § 405(g) for further development of the record and/or further findings addressing the  
4 deficiencies noted above. Accordingly, the undersigned recommends that:

- 5 1. Plaintiff’s motion for summary judgment (Doc. 13) be granted;  
6 2. Defendant’s cross-motion for summary judgment (Doc. 14) be denied; and  
7 3. The matter be remanded to the agency for further development of the  
8 record and further findings, specifically regarding the opinions of Drs. Van Kirk and Wakefield.

9 These findings and recommendations are submitted to the United States District  
10 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within 14 days  
11 after being served with these findings and recommendations, any party may file written  
12 objections with the court. Responses to objections shall be filed within 14 days after service of  
13 objections. Failure to file objections within the specified time may waive the right to appeal.

14 See Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

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16 DATED: September 2, 2015

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18 **CRAIG M. KELLISON**  
19 UNITED STATES MAGISTRATE JUDGE  
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