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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

CHARLES RODRIGUEZ,
individually and on behalf of all
similarly situated current and former
employees,

Plaintiff,

v.

PENSKE LOGISTICS, LLC, a
Delaware Limited Liability Company,
and DOES 1 through 10, inclusive

Defendant.

No. 2:14-CV-02061-KJM-CKD

ORDER

Plaintiff Charles Rodriguez seeks to represent a class of current and former employees of defendant Penske Logistics, LLC (“Penske”), whose “pay-by-the-mile” compensation policy he says deprived them of payment for rest periods and other non-productive time. *See generally* Compl., ECF No. 1. This action is before the court on Rodriguez’s motion for preliminary certification of the class, preliminary approval of the settlement and approval of the proposed notice to the putative class. Mot. Prelim. Approval (Mot.), ECF No. 27. The motion is unopposed. The court held a hearing on December 16, 2016, at which Aashish Y. Desai appeared for Rodriguez and Megan Ross appeared for Penske. ECF No. 35. For the reasons described below, the court GRANTS the motion.

1 I. BACKGROUND

2 A. Rodriguez's Employment and Claims

3 Rodriguez worked as a driver for Penske for nearly fifteen years before his
4 separation from the company in July 2013. Compl. ¶ 13. During that time, Rodriguez worked as
5 a non-exempt employee, paid on a “by-the-mile” or “piece rate” basis. *Id.* In this action,
6 Rodriguez alleges Penske did not pay for pre- and post-trip inspections, nor did its piece rate
7 method of payment account for ten-minute rest breaks that should have been compensated. *Id.*
8 Rodriguez further alleges he was subject to policies that did not permit him to be relieved of all
9 duties during break periods; was subject to an improper accounting policy; was not paid premium
10 wages, or at least minimum wage, for non-compliant break periods; was provided inaccurate
11 itemized wage statements for which the basis for pay and calculation could not be performed by a
12 reasonable person; and was not timely paid all wages owed and due upon separation. *Id.*

13 Based on these allegations, Rodriguez brings the following eight claims on behalf
14 of the putative class: (1) failure to pay minimum wages, Cal. Lab. Code §§ 510, 1194; (2) failure
15 to provide paid 10-minute rest periods, *id.* § 226.7; (3) failure to provide duty-free rest periods or
16 compensation in lieu thereof, *id.* §§ 226.7, 512; (4) failure to provide duty-free meal periods or
17 compensation in lieu thereof, *id.* §§ 226.7, 512; (5) knowing and intentional failure to provide
18 itemized wage statements, *id.* § 226(a)–(b); (6) failure to pay wages at termination, *id.* §§ 201–
19 203; (7) violations of the Unfair Competition Law, Cal. Bus. & Prof. Code §§ 17200–08; and
20 (8) violations of the Private Attorneys General Act (“PAGA”), Cal. Lab. Code §§ 2698, *et seq.*
21 *See* Compl. ¶¶ 41–80.

22 Rodriguez seeks conditional certification of the following class:

23 All California-based non-exempt truck driver employees who
24 worked under a ‘piece rate’ or ‘pay-by-the-mile’ compensation
25 policy from September 5, 2010 through to the earlier of
(a) Preliminary Approval of the Court or (b) November 1, 2016.

26 Mot. at 7. Although the complaint proposed subclasses corresponding to each of the first seven
27 claims in the complaint, *see* Compl. at 25–31, Rodriguez here seeks certification only of the

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1 broader class described above. The parties have stipulated to the existence of that class for
2 purposes of settlement. Mot. at 7.

3 B. Procedural History

4 Rodriguez filed the complaint on September 5, 2014. In January 2015, the court
5 issued an initial scheduling order, which created a cut-off for dispositive motions to be heard no
6 later than June 16, 2016. ECF No. 20. After neither of the parties timely filed a dispositive
7 motion, the court advanced the date of the final pretrial conference. ECF No. 21. The parties
8 asked for additional time in light of their pending negotiations, which the court granted. ECF
9 Nos. 22–23. On October 3, 2016, the parties filed a joint notice of settlement. ECF No. 25. On
10 November 16, 2016, Rodriguez filed the motion considered here. *See* Mot.

11 C. Assembly Bill 1513

12 This case must be understood in the context of a relatively recent change in state
13 law. Rodriguez filed this action in light of state court decisions that held a failure to pay
14 employees for time spent performing tasks other than those paid on a piece-rate basis violated
15 California law. *See Bluford v. Safeway Stores, Inc.*, 216 Cal. App. 4th 864 (March 8, 2013);
16 *Gonzalez v. Downtown LA Motors, LP*, 215 Cal. App. 4th 36 (March 6, 2013). On October 10,
17 2015, Governor Jerry Brown signed California Assembly Bill 1513 (“AB 1513”), which not only
18 codified the law as articulated by California courts, but also created an affirmative defense for
19 employers. Cal. Lab. Code § 226.2; *see Fowler Packing Co., Inc. v. Lanier*, 844 F.3d 809, 812–
20 13 (9th Cir. 2016) (explaining how section 226.2’s “safe harbor” period was enacted to protect
21 employers from unforeseen liability arising from *Gonzalez* and *Bluford*). An employer can avail
22 itself of this affirmative defense if it pays employees either (a) the amount it owes plus interest or
23 (b) four percent of the W-2 reported wages of the worker from July 1, 2012 through December
24 31, 2015. *Id.* § 226.2(b). Because the affirmative defense affects many of Rodriguez’s claims,
25 and because the “safe harbor” period substantially overlaps with the putative class period here,
26 the adoption of AB 1513 significantly reduced the value of the claims. *See* Desai Decl. ¶ 8, ECF
27 No. 27-2 (“Simply put, the ‘safe harbor’ provision under AB 1513 gut[ted] this case,
28

1 considerably.”). It is with this backdrop that the court preliminarily evaluates the putative class
2 and the proposed settlement agreement.

3 II. LEGAL STANDARD

4 “Courts have long recognized that ‘settlement class actions present unique due
5 process concerns for absent class members.’” *In re Bluetooth Headset Prods. Liab. Litig.*
6 (*Bluetooth*), 654 F.3d 935, 946 (9th Cir. 2011) (quoting *Hanlon v. Chrysler Corp.*, 150 F.3d 1011,
7 1026 (9th Cir. 1998)). In settlement classes, the class’s motivations may not perfectly square
8 with those of its attorneys. *See id.* An attorney representing a settlement class may be tempted to
9 accept an inferior settlement in return for a higher fee. *Knisley v. Network Associates, Inc.*,
10 312 F.3d 1123, 1125 (9th Cir. 2002). Likewise, defense counsel may be happy to pay his
11 counterpart a bit more if the overall deal is better for his client. *See id.* In addition, if the
12 settlement agreement is negotiated before the class is certified, as it was in this case, the potential
13 for an attorney’s breach of fiduciary duty looms larger still. *Radcliffe v. Experian Info. Solutions*
14 *Inc.*, 715 F.3d 1157, 1168 (9th Cir. 2013).

15 To protect absent class members’ due process rights, Rule 23(e) of the Federal
16 Rules of Civil Procedure permits a class action to be settled “only with the court’s approval”
17 “after a hearing and on a finding” that the agreement is “fair, reasonable, and adequate.” Each of
18 these words must have meaning: a fair settlement treats all class members equitably; a reasonable
19 settlement has its basis in analysis; and an adequate settlement compensates class members for
20 the wrongs they suffered. *See Bluetooth*, 654 F.3d at 946 (listing facets of the court’s fairness
21 assessment and describing motivations for the court’s inquiry). When settlement is hashed out
22 before class certification, a motion for class certification “must withstand an even higher level of
23 scrutiny for evidence of collusion or other conflicts.” *Id.* (citations omitted). “Judicial review
24 must be exacting and thorough.” *Manual for Complex Litigation, Fourth (MCL) § 21.61 (2004).*

25 As the Ninth Circuit has recognized, however, the “governing principles may be
26 clear, but their application is painstakingly fact-specific,” and the court normally stands as only a
27 spectator to the parties’ bargaining. *Staton v. Boeing Co.*, 327 F.3d 938, 952 (9th Cir. 2003).
28 “Judicial review also takes place in the shadow of the reality that rejection of a settlement creates

1 not only delay but also a state of uncertainty on all sides, with whatever gains were potentially
2 achieved for the putative class put at risk.” *Id.* Federal courts have long recognized “[a] strong
3 judicial policy favors settlement of class actions.” *Adoma v. Univ. of Phoenix, Inc.*,
4 913 F. Supp. 2d 964, 972 (E.D. Cal. 2012) (citing *Class Plaintiffs v. City of Seattle*, 955 F.2d
5 1268, 1276 (9th Cir. 1992)).

6 As a functional matter, a “[r]eview of a proposed class action settlement generally
7 involves two hearings.” MCL § 21.632. First, the parties submit the proposed terms of the
8 settlement so the court can make “a preliminary fairness evaluation,” and if the parties move “for
9 both class certification and settlement approval, the certification hearing and preliminary fairness
10 evaluation can usually be combined.” *Id.* Then, “[t]he judge must make a preliminary
11 determination on the fairness, reasonableness, and adequacy of the settlement terms and must
12 direct the preparation of notice of the certification, proposed settlement, and the date of the final
13 fairness hearing.” *Id.* Notification is the most important consequence of preliminary approval.
14 *See Newberg on Class Actions (Newberg) § 13:13 (5th ed. 2011).* After the initial certification
15 and notice to the class, the court conducts a second fairness hearing before finally approving any
16 proposed settlement. *Narouz v. Charter Commc’ns, LLC*, 591 F.3d 1261, 1267 (9th Cir. 2010).

17 Here, the court undertakes the first, preliminary step only. Rule 23 provides no
18 guidance, and actually foresees no such procedure, but federal courts have generally adopted
19 some version of the following test: “Preliminary approval of a settlement and notice to the
20 proposed class is appropriate if ‘the proposed settlement appears to be the product of serious,
21 informed, non-collusive negotiations, has no obvious deficiencies, does not improperly grant
22 preferential treatment to class representatives or segments of the class, and falls with the range of
23 possible approval.’” *Lounibos v. Keypoint Gov’t Solutions Inc.*, No. 12-00636, 2014 WL 558675,
24 at *5 (N.D. Cal. Feb. 10, 2014) (quoting *In re Tableware Antitrust Litig.*, 484 F. Supp. 2d 1078,
25 1079 (N.D. Cal. 2007)); *accord* *Newberg* § 13:13; MCL § 21.632 & n.976.

26 With these principles in mind, the court turns to Rodriguez’s motion.
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1 III. DISCUSSION

2 The court first considers the propriety of a class action, then reviews the terms of
3 the parties' settlement agreement.

4 A. Class Certification

5 Although the parties in this case have stipulated to conditional certification of the
6 class, the court must nevertheless undertake the Rule 23 inquiry independently, both at this stage
7 and at the later fairness hearing. *West v. Circle K Stores, Inc.*, No. 04-0438, 2006 WL 1652598,
8 at *1–2 (E.D. Cal. June 13, 2006) (citing, *inter alia*, *Amchem Prods., Inc. v. Windsor*, 521 U.S.
9 591, 622 (1997)).

10 Litigation by a class is “an exception to the usual rule” that only individually
11 named parties bring and conduct lawsuits. *Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338 (2011).
12 To be eligible for certification, the proposed class must be “precise, objective, and presently
13 ascertainable.” *Williams v. Oberon Media, Inc.*, No. 09-8764, 2010 WL 8453723, at *2 (C.D.
14 Cal. Apr. 19, 2010), *aff'd*, 468 F. App'x 768 (9th Cir. 2012). The requirement is a practical one.
15 It is meant to ensure the proposed class definition will allow the court to efficiently and
16 objectively ascertain whether a particular person is a class member, *In re TFT-LCD (Flat Panel)*
17 *Antitrust Litig.*, 267 F.R.D. 583, 592 (N.D. Cal. 2010), for example, so each putative class
18 member can receive notice, *O'Connor v. Boeing N. Am., Inc.*, 184 F.R.D. 311, 319 (C.D. Cal.
19 1998).

20 If a putative class may be ascertained, it must then meet both the threshold
21 requirements of Rule 23(a) and the requirements of one of the subsections of Rule 23(b).
22 *Leyva v. Medline Industries Inc.*, 716 F.3d 510, 512 (9th Cir. 2013). Rule 23(a) imposes four
23 requirements on every class. First, the class must be “so numerous that joinder of all members is
24 impracticable.” Fed. R. Civ. P. 23(a)(1). Second, questions of law or fact must be common to the
25 class. Fed. R. Civ. P. 23(a)(2). Third, the named representatives' claims or defenses must be
26 typical of those of the class. Fed. R. Civ. P. 23(a)(3). And fourth, the representatives must “fairly
27 and adequately protect the interests of the class.” Fed. R. Civ. P. 23(a)(4).
28

1 Here, Rodriguez seeks preliminary certification under Rule 23(b)(3). Mot. at 15.
2 Rule 23(b)(3) imposes two requirements in addition to those of Rule 23(a): first, “that the
3 questions of law or fact common to class members predominate over any questions affecting only
4 individual members,” and second, “that a class action is superior to other available method[s] for
5 fairly and efficiently adjudicating the controversy.” The test of Rule 23(b)(3) is “far more
6 demanding” than that of Rule 23(a). *Wolin v. Jaguar Land Rover N. Am., LLC*, 617 F.3d 1168,
7 1172 (9th Cir. 2010) (quoting *Amchem*, 521 U.S. at 623–24).

8 Rule 23 applies just as well to an uncontested settlement class as to a contested
9 class that goes to trial: “Settlement, though a relevant factor, does not inevitably signal that class-
10 action certification should be granted more readily than it would be were the case to be litigated.
11 . . . [P]roposed settlement classes sometimes warrant more, not less, caution on the question of
12 certification.” *Amchem*, 521 U.S. at 620 n.16 (citation omitted). When faced with a motion to
13 certify a settlement class, the court must pay “undiluted, even heightened, attention” to Rule 23’s
14 provisions. *Id.* at 620. Moreover, the approval process runs the risk of becoming a rubberstamp.
15 Motions to certify a settlement class are generally unopposed, as is this one. The court hears
16 argument only in favor of certification. *See Kakani v. Oracle Corp.*, No. 06-06493, 2007 WL
17 1793774, at *1 (N.D. Cal. June 19, 2007) (“Once the named parties reach a settlement in a
18 purported class action, they are always solidly in favor of their own proposal. There is no
19 advocate to critique the proposal on behalf of absent class members.”). The court is often left to
20 the plaintiff’s argument and its own devices. The problem is greater at this preliminary approval
21 stage, where objectors are unlikely to have already appeared.

22 Federal courts have not provided consistent guidance on the specific Rule 23
23 standard a plaintiff must satisfy on a motion for preliminary approval; despite the Supreme
24 Court’s cautions in *Amchem*, *see* 521 U.S. at 620 n.16, a cursory approach appears the norm. *See*
25 *Newberg* § 13:18 & n.10. To look at the question of an appropriate standard from a practical
26 point of view, if a district court concludes a class may be certified, even conditionally or
27 preliminarily, and if the parties’ proposed agreement is fair upon preliminary review, notice will
28 be sent to potential class members. *See Fed. R. Civ. P. 23(e)(1)* (“The court must direct notice in

1 a reasonable manner to all class members who would be bound by the proposal [of settlement].”).
2 The danger of an incorrect decision on a motion for preliminary approval and certification is
3 therefore the risk of unnecessary or erroneous class notice: confusion and waste. If the class is
4 eventually not certified, the previously sent notice will have been a waste, or if the class is later
5 redefined, a revised notice must be sent, which may confuse potential class members. *Cf., e.g.,*
6 *In re Rail Freight Fuel Surcharge Antitrust Litig.*, 286 F.R.D. 88, 94 (D.D.C. 2012) (the risk of
7 unnecessary notice may call for a stay pending review under Rule 23(f)); *accord* Newberg
8 § 13:10 (“[S]ending notice to the class costs money and triggers the need for class members to
9 consider the settlement, actions which are wasteful if the proposed settlement is obviously
10 deficient from the outset.”). For these reasons, Rodriguez bears the burden of persuasion that
11 class notice will not lead to confusion or waste.

12 With these observations in mind, the court reviews each of Rule 23’s
13 requirements.

14 1. Existence of a Class

15 As noted above, the proposed class consists of “[a]ll California-based non-exempt
16 truck driver employees who worked under a ‘piece rate’ or ‘pay-by-the-mile’ compensation
17 policy.” Mot. at 7. The class is time-constrained, covering drivers who worked from
18 September 5, 2010 through November 1, 2016. *Id.* Rodriguez estimates this class encompasses
19 723 California drivers, 57 of whom were hired after January 1, 2016. Desai Decl. ¶ 5. The class
20 is precise, objective and presently ascertainable.

21 2. Numerosity

22 To be certified, a class must be “so numerous that joinder of all members is
23 impracticable.” Fed. R. Civ. P. 23(a)(1). “[I]mpracticability’ does not mean ‘impossibility,’ but
24 only the difficulty or inconvenience of joining all members of the class.” *Harris v. Palm Springs*
25 *Alpine Estates, Inc.*, 329 F.2d 909, 913 (9th Cir. 1964) (quoting *Advers. Specialty Nat. Ass’n v.*
26 *FTC*, 238 F.2d 108, 119 (1st Cir. 1956)). Although the Supreme Court has held that “[t]he
27 numerosity requirement . . . imposes no absolute limitations,” *Gen. Tel. Co. of the Nw., Inc. v.*
28 *EEOC*, 446 U.S. 318, 330 (1980), courts generally find this requirement satisfied when a class

1 includes at least forty members, *Rannis v. Recchia*, 380 F. App'x 646, 651 (9th Cir. 2010)
2 (unpublished) (citing *EEOC v. Kovacevich "5" Farms*, No. 06-165, 2007 WL 1174444, at *21
3 (E.D. Cal. Apr. 19, 2007)). Here, the proposed class is sufficiently numerous. Joinder of more
4 than 700 plaintiffs would prove impracticable. Mot. at 16. Much smaller classes have been
5 certified. *See, e.g., Murillo v. Pac. Gas & Elec. Co.*, 266 F.R.D. 468, 474 (E.D. Cal. 2010)
6 (collecting authority to show that classes of fewer than one hundred members may be certified);
7 *cf. Gen Tel. Co. Nw.*, 446 U.S. at 330 (a class of fifteen would be too small).

8 3. Adequacy

9 To determine whether the named plaintiff will protect the interests of the class, the
10 court must explore two factors: (1) whether the named plaintiff and his counsel have any conflicts
11 of interest with the class as a whole, and (2) whether the named plaintiff and counsel have
12 vigorously pursued the action on behalf of the class. *Hanlon*, 150 F.3d at 1020. Nothing in the
13 record here suggests Rodriguez faces any conflicts of interest with any other class members.
14 Rodriguez's counsel is an experienced class litigator, Desai Decl. ¶¶ 9-13, and the record reveals
15 no conflicts of interest with the putative class. Rodriguez and class counsel have no apparent
16 conflicts of interest with the class as a whole.

17 Whether Rodriguez has vigorously pursued the action presents a more nuanced
18 question. On one hand, the docket in this case is sparse. In the two years between filing this case
19 and settling, Rodriguez did not file any discovery-related motions or any dispositive motions. On
20 the other hand, class counsel argues his discovery, investigation and prosecution included the
21 following: multiple telephonic conferences with plaintiff; inspection of hundreds of pages of
22 documents produced by the parties; analysis of defendant's legal positions; investigation into the
23 viability of class treatment of the claims; and analysis of potential class-wide damages, including
24 information sufficient to understand defendant's potential defense under new Labor Code section
25 226.2. Mot. at 4.

26 As class counsel explains, the relative inactivity in this case is largely due to the
27 pendency and then passage of AB 1513. *See* Mot. at 6-7; Desai Decl. ¶¶ 4-8, 19; Suppl. Desai
28 Decl. at 2-3, ECF No. 38. Because AB 1513's affirmative defense affects many of plaintiff's

1 claims, and because the “safe harbor” period substantially overlaps with the putative class period
2 here, AB 1513 once passed significantly reduced the value of the claims. *See* Desai Decl. ¶ 8. As
3 he explained at hearing, class counsel closely monitored the proposed drafts of AB 1513 and was
4 even involved in efforts related to the passing of the bill in October 2015. After AB 1513 was
5 signed, counsel engaged in informal, “self-mediated” efforts with defendant to analyze the impact
6 of AB 1513 on the claims, evaluate the cost to defendant to take advantage of the affirmative
7 defense, and to ultimately reach settlement once defendant indicated its intent to take advantage
8 of the affirmative defense. Given this unique backdrop, the court finds Rodriguez and class
9 counsel sufficiently pursued the action on behalf of the class, and the court is persuaded they will
10 adequately protect the interests of the class.

11 4. Commonality, Typicality and Predominance

12 Rule 23(a) requires “questions of law or fact common to the class.” Fed. R. Civ.
13 P. 23(a)(2). Common questions exist where putative class members suffer the same injury, *Gen.*
14 *Tel. Co. of Sw. v. Falcon*, 457 U.S. 147, 156 (1982), such that simultaneous litigation is
15 productive, *Wal-Mart*, 564 U.S. at 350. “This does not mean merely that [putative class
16 members] have all suffered a violation of the same provision of law.” *Id.* Rather, the claims
17 “must depend upon a common contention” the nature of which “is capable of classwide
18 resolution.” *Id.* Common litigation must “resolve an issue that is central to the validity of each
19 one of the claims in one stroke.” *Id.* Although just one common question could suffice to
20 establish commonality, *id.* at 2556, the true inquiry is into “the capacity of a classwide proceeding
21 to generate common *answers* apt to drive the resolution of the litigation,” *id.* at 2551 (emphasis in
22 original) (citation and internal quotation marks omitted). “Dissimilarities within the proposed
23 class[, however,] . . . have the potential to impede the generation of common answers.” *Id.*
24 (citation and internal quotation marks omitted).

25 Here, the parties agree the class is subject to common compensation policies. Mot.
26 at 16. Whether each of those policies violates California law presents several common questions,
27 and the class therefore satisfies the requirement of commonality.

1 Typicality, like commonality, acts as a guidepost “for determining whether . . . a
2 class action is economical and whether the named plaintiff’s claim and the class claims are so
3 interrelated that the interests of the class members will be fairly and adequately protected in their
4 absence.” *Wal-Mart*, 564 U.S. at 349 n.5 (quoting *Falcon*, 457 U.S. at 157–58 n.13 (1982)). A
5 court resolves the typicality inquiry by considering “whether other members have the same or
6 similar injury, whether the action is based on conduct which is not unique to the named plaintiffs,
7 and whether other class members have been injured by the same course of conduct.” *Ellis v.*
8 *Costco Wholesale Corp.*, 657 F.3d 970, 984 (9th Cir. 2011) (internal quotations and citation
9 omitted). Here, the court is satisfied that assuming common questions exist, Rodriguez’s claims
10 are typical of the class. He and each class member were allegedly employed in the same position
11 at roughly the same time. He and each class member were allegedly subjected to the same
12 policies regarding compensation, meal and rest periods and reimbursement for expenses.
13 Rodriguez is sufficiently typical of the class.

14 After establishing typicality and the existence of common questions of law or fact,
15 Rodriguez must also establish that common questions “predominate over any questions affecting
16 only individual members.” Fed. R. Civ. P. 23(b)(3). “The predominance analysis under Rule
17 23(b)(3) focuses on ‘the relationship between the common and individual issues’ in the case and
18 ‘tests whether proposed classes are sufficiently cohesive to warrant adjudication by
19 representation.’” *Wang v. Chinese Daily News, Inc.*, 737 F.3d 538, 545 (9th Cir. 2013) (quoting
20 *Hanlon*, 150 F.3d at 1022). Courts are required “to take a ‘close look’ at whether common
21 questions predominate over individual ones.” *Comcast Corp. v. Behrend*, 569 U.S. 27, 34 (2013)
22 (citations and quotation marks omitted).

23 Here, despite the many common questions present in this case, the court identified
24 several issues at hearing, all regarding the impact of AB 1513, that could potentially undermine
25 the cohesiveness of the class. *See* December 27, 2016 Order, ECF No. 37 (instructing
26 supplemental briefing on targeted questions); Suppl. Desai Decl. For example, because the class
27 period runs from September 5, 2010 to November 1, 2016, while the safe harbor period runs from
28 July 1, 2012 through December 31, 2015, the court asked counsel whether employees that worked

1 outside the safe harbor period should be compensated differently. Counsel confirmed AB 1513
2 does not impact the value of claims tied to work done outside the safe harbor period, but
3 nonetheless supports a single class definition. Suppl. Desai Decl. at 2–3. Counsel also explains
4 defendant switched to an hourly, rather than piece rate, pay plan on January 1, 2016, Desai Decl.
5 ¶ 6, and so the value of the claims for work done between January 1 and November 1, 2016 may
6 be undermined by defendant’s change in policy rather than AB 1513.

7 The court is persuaded that these differences in the two time periods do not
8 significantly undermine the predominance of common issues. The issues do not create
9 individualized inquiries but instead raise questions pertaining to the amount of damages
10 employees may recover based on when they worked for defendant. And “[t]he amount of
11 damages is invariably an individual question and does not defeat class action treatment.”
12 *Yokoyama v. Midland Nat. Life Ins. Co.*, 594 F.3d 1087, 1089 (9th Cir. 2010) (quoting *Blackie v.*
13 *Barrack*, 524 F.2d 891, 905 (9th Cir. 1975)). Defendant’s policies present several questions
14 common to the class that predominate over any individualized inquiry. Rodriguez has established
15 predominance.

16 5. Superiority

17 Rule 23(b)(3) requires the court to find a class action is the “superior” method of
18 resolution. Fed. R. Civ. P. 23(b)(3). This constraint should lead the court “to assess the relative
19 advantages of alternative procedures for handling the total controversy.” *Id.* advisory comm.
20 notes to 1966 amendment. Rule 23(b)(3) provides that superiority is determined by considering,
21 for example,

22 (A) the class members’ interests in individually controlling the
23 prosecution or defense of separate actions;

24 (B) the extent and nature of any litigation concerning the
25 controversy already begun by or against class members;

26 (C) the desirability or undesirability of concentrating the litigation
27 of the claims in the particular forum; and

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1 (D) the likely difficulties in managing the class action.

2 *Id.*; see also *Zinser v. Accufix Research Inst., Inc.*, 253 F.3d 1180, 1190–92 (9th Cir. 2001). A
3 settlement class will not reach trial, however, so the inquiry is somewhat tempered:

4 Confronted with a request for settlement-only class certification, a
5 district court need not inquire whether the case, if tried, would
6 present intractable management problems, for the proposal is that
7 there be no trial. But other specifications of the Rule—those
8 designed to protect absentees by blocking unwarranted or
9 overbroad class definitions—demand undiluted, even heightened,
10 attention in the settlement context.

11 *Amchem*, 521 U.S. at 620 (citing Fed. R. Civ. P. 23(b)(3)(D)).

12 The question of superiority encompasses several concerns distinct from the other
13 requirements of Rule 23(a) and (b)(3). It contemplates the “vindication of the rights of groups of
14 people who individually would be without effective strength to bring their opponents into court at
15 all.” *Id.* at 617 (citation and internal quotation marks omitted). It considers the existence and
16 effect of other related lawsuits, *Zinser*, 253 F.3d at 1191, and whether this court is the right
17 forum, Fed. R. Civ. P. 23(b)(3)(C). And most basically, the court must assure itself that no
18 realistic alternative process would better serve the class members’ interests. See *Valentino v.*
19 *Carter–Wallace, Inc.*, 97 F.3d 1227, 1234–35 (9th Cir. 1996); 7A Charles A. Wright, et al.,
20 Federal Practice & Procedure § 1779 (3d ed. 2005) (individual litigation, joinder, multidistrict
21 litigation or an administrative or other non-judicial solution may be superior).

22 Here, the court is satisfied that a class action is superior to any alternative means
23 of vindicating the individual rights placed in issue by the complaint. Defendant calculates it
24 would cost \$775,272 to take advantage of the safe harbor provision for all California drivers,
25 Desai Decl. ¶ 5, which means the 723 putative class members would receive an average payment
26 of just over \$1,000 each. This amount would be too small to incentivize individual litigation.
27 Meanwhile, mass joinder of over seven hundred drivers would be impracticable. The court is not
28 aware of any overlapping pending lawsuits.

AB 1513’s safe harbor provisions create an administrative procedure that could
provide an alternative means of redress. Cal. Lab. Code § 226.2(b)(1)–(5). In order to trigger the
affirmative defense, an employer must: make payments to current and former employees using

1 either payment formula, *id.* § 226.2(b)(1); provide notice of payment to employees through the
2 Department of Industrial Relations, *id.* § 226.2(b)(3); and begin making payments “as soon as
3 reasonably feasible” after notice is given and complete making payments by December 15, 2016,
4 *id.* § 226.2(b)(4). Here, however, defendant settled with plaintiff in lieu of taking advantage of
5 this procedure. From the defendant’s perspective, that is because the settlement provides closure
6 for more claims than AB 1513 reaches. From the class’s perspective, more importantly, class
7 members stand to receive substantially more from defendant than under the new administrative
8 procedure to compensate for the other claims. In any event, it is not clear how the putative class
9 would compel defendant to pay class members under AB 1513 absent the threat of this very
10 action. Thus, although AB 1513 provides an alternative means of redress for the impacted
11 claims, the court is persuaded that class treatment of this action is superior because it resolves,
12 and compensates for, all of the class claims.

13 6. Conclusion

14 The court finds, with the benefit of its discussion with counsel at hearing and
15 counsel’s supplemental declaration, that the class has sufficiently satisfied the requirements for
16 certification under Rule 23(a) and 23(b)(3) such that publication of class notice is unlikely to lead
17 to confusion or waste.

18 B. Preliminary Fairness Determination

19 The court now considers whether the proposed settlement appears to be “the
20 product of serious, informed, non-collusive negotiations, has no obvious deficiencies, does not
21 improperly grant preferential treatment to class representatives or segments of the class, and falls
22 within the range of possible approval.” *In re Tableware Antitrust Litig.*, 484 F. Supp. 2d at 1079
23 (citations and quotation marks omitted).

24 1. The Proposed Settlement Agreement

25 Under the proposed agreement, defendant agrees to pay a Gross Settlement
26 Amount of \$850,000 for all claims. Mot. at 7; Settlement Agreement at 10, ECF No. 27-1. The
27 agreed \$850,000 will be defendant’s total payment, Mot. at 7, which will be used to pay the
28 following: (1) the Attorney Fees, not to exceed \$255,000 or 30 percent of the Settlement Amount,

1 and Expenses not to exceed \$10,000; (2) the Service Fee Award, as approved by the court, not to
2 exceed \$3,000; (3) the Administrative Expenses, as approved by the court, not to exceed \$25,000;
3 (4) a \$10,000 PAGA award, to be paid to the California Labor and Workforce Development
4 Agency (“LWDA”) under California Labor Code § 2699(i); (5) the aggregate of all Individual
5 Settlement Amounts of Class Participants; (6) the Employee’s Taxes and Required Withholding
6 associated with the Individual Settlement Amounts; and (7) the Employer’s Taxes associated with
7 the portion of the Individual Settlement Amounts related to wages. *Id.* at 7–8. The settlement
8 will be distributed to class members based on the number of weeks worked for defendant during
9 the relevant time period, after deducting the employee’s taxes and required withholdings. *Id.* at 8.

10 The settlement agreement contemplates a notice period for class members to opt
11 out of the settlement or to file an objection regarding its fairness. *Id.* at 9–11. A settlement
12 administrator will send a first proposed notice to all putative class members and then a second
13 should any of the first set be returned as undeliverable. *Id.* at 9. Once notice is sent out, class
14 members are automatically part of the settlement unless they opt out of the settlement by the
15 response deadline. *Id.* at 9. Class members may also file objections to the settlement and
16 subsequently appear at the second fairness hearing. *Id.* at 11. Notably, the settlement agreement
17 includes two safeguards should the number of settlement class members change. First, if three
18 percent or more of the class timely opts out, then defendant has the exclusive right to void the
19 agreement. *Id.* at 11. Second, if the number of settlement class members exceeds 796
20 individuals, then the Gross Settlement Amount will be proportionally increased to reflect those
21 additional members. *Id.*

22 In this case, defendant has stipulated that a class may be certified for settlement
23 purposes only but it denies “each and all of the allegations, claims, and contentions” brought by
24 Rodriguez and contends that it complied in good faith with California and federal wage and hour
25 laws. Mot. at 5–6.

26 2. Fairness, Reasonableness and Adequacy

27 As noted above, “[a]t this preliminary approval stage, the court need only
28 determine whether the proposed settlement is within the range of possible approval.” *Murillo*,

1 266 F.R.D. at 479 (internal quotations omitted). Several factors bear on the inquiry, including the
2 strength of the plaintiff’s case; the risk, expense, complexity, and likely duration of further
3 litigation; the risk of maintaining class action status throughout the trial; the amount offered in
4 settlement; the extent of discovery completed and the stage of the proceedings; the experience
5 and views of counsel; the presence of a governmental participant; and the reaction of the class
6 members to the proposed settlement. *Hanlon*, 150 F.3d at 1026. The court must also consider the
7 value of the settlement offer and whether the settlement is the result of collusion. *City of Seattle*,
8 955 F.2d at 1290.

9 At the preliminary approval stage, the “initial evaluation can be made on the basis
10 of information [contained in] briefs, motions, or informal presentations by parties,” MCL
11 § 21.632, and “the [c]ourt need not review the settlement in detail” *Durham v. Cont’l Cent.*
12 *Credit, Inc.*, No. 07-1763, 2011 WL 90253, at *2 (S.D. Cal. Jan. 10, 2011) (citing Newberg
13 § 11.25). The court may not “delete, modify or substitute certain provisions.” *Hanlon*,
14 150 F.3d at 1026 (citations and quotation marks omitted). “The settlement must stand or fall in
15 its entirety.” *Id.*

16 Here, the court’s primary concern regarding the fairness of the settlement, as
17 discussed with the parties at hearing, regarded the impact of AB 1513 on the value of the class
18 claims. Plaintiff explains defendant would have to pay \$775,272 to take advantage of the safe
19 harbor’s four-percent-of-reported-wages option for all class members. Desai Decl. ¶ 5. The
20 question for the court is whether a Gross Settlement Amount of \$850,000, which is approximately
21 ten percent more than the safe harbor amount, is fair to class members. The court finds
22 preliminarily that it is. As counsel has explained, “the ‘safe harbor’ provision under AB 1513
23 gut[ted] this case, considerably.” Desai Decl. ¶ 8. Although AB 1513 does not impact all of
24 plaintiff’s claims, it strikes at the core of the allegations that defendant did not pay for rest breaks
25 and non-productive time. Suppl. Desai Decl. at 1. Given the inherent risks involved in protracted
26 litigation, the court cannot say the additional amount would not fairly compensate members for
27 the non-impacted claims. Counsel asserts the proposed settlement is the result of rigorous
28

1 investigation and arm's length negotiations, and the court has no evidence before it that this is not
2 the case. The settlement amount is within the range of possible approval.

3 C. Notice

4 For any class certified under Rule 23(b)(3), "the court must direct to class
5 members the best notice that is practicable under the circumstances." Fed. R. Civ. P. 23(c)(2)(B).
6 The notice must state in plain, easily understood language:

- 7 (i) the nature of the action;
- 8 (ii) the definition of the class certified;
- 9 (iii) the class claims, issues, or defenses;
- 10 (iv) that a class member may enter an appearance through an
11 attorney if the member so desires;
- 12 (v) that the court will exclude from the class any member who
requests exclusion;
- 13 (vi) the time and manner for requesting exclusion; and
- 14 (vii) the binding effect of a class judgment on members under Rule
15 23(c)(3).

16 *Id.* The court has reviewed the proposed notice, Settlement Agreement Ex. 1, ECF No. 27-1, and
17 finds it conforms with due process and Rule 23(c)(2)(B). The proposed notice adequately
18 describes the terms of the settlement, informs the class about the allocation of attorneys' fees,
19 and, once completed, will provide specific and sufficient information regarding the date, time and
20 place of the final approval hearing. *See Vasquez v. Coast Valley Roofing, Inc.*, 670 F. Supp. 2d
21 1114, 1126–27 (E.D. Cal. 2009). It informs recipients how they may object or opt out of the
22 proposed settlement. The proposed mode of delivery, by mail, also appears appropriate in these
23 circumstances.

24 D. Attorney Fees

25 Although the court does not make any final determination regarding the requested
26 fees, the court notes plaintiff's intention to request \$255,000 in attorney fees. At the final
27 approval stage, plaintiff will have to justify this amount under a percentage-of-recovery theory or
28 a lodestar method. *Bluetooth*, 654 F.3d at 942.

1 To the extent plaintiff intends to pursue a percentage-of-recovery theory, the
2 intended request of thirty percent of the Gross Settlement Amount is above the Ninth Circuit
3 twenty-five percent benchmark. See *Hanlon*, 150 F.3d at 1029; *Ross v. U.S. Nat'l Bank Ass'n*,
4 No. 07-02951, 2010 WL 3833922, at *2 (N.D. Cal. Sept 29, 2010). The Ninth Circuit has
5 provided guidance for a district court's evaluation of a request to adjust up from the benchmark.
6 See *Vizcaino v. Microsoft Corp.*, 290 F.3d 1043, 1048-50 (9th Cir. 2002). At the final approval
7 stage, counsel will need to show why an upward adjustment is appropriate in these circumstances.

8 To the extent Rodriguez intends to pursue a lodestar method, the intended request
9 of \$255,000 in attorney fees relies on hourly rates that may not be supportable here. The court
10 must use a reasonable hourly rate, which is determined based on the "rate prevailing in the
11 community for similar work performed by attorneys of comparable skill, experience, and
12 reputation." *Chalmers v. City of Los Angeles*, 796 F.2d 1205, 1210-11 (9th Cir. 1986). The
13 "relevant legal community" for the purposes of the lodestar calculation is generally the forum in
14 which the district court sits. *Gonzalez v. City of Maywood*, 729 F.3d 1196, 1205 (9th Cir. 2013).
15 Plaintiff's hourly rates of \$750 and \$450 for the two attorneys that have worked on this case may
16 be unreasonable. See, e.g., *Ontiveros v. Zamora*, 303 F.R.D. 356, 374 (E.D. Cal. 2014)
17 (requested rates of \$650 and \$495 "are high for even the most experienced attorneys in the
18 Eastern District"); *Joe Hand Promotions, Inc. v. Albright*, Civ. No. 2:11-2260, 2013 WL
19 4094403, at *2 (E.D. Cal. Aug. 13, 2013) (citing Eastern District cases in which judges awarded
20 experienced attorneys rates between \$275 and \$400). At the final approval stage, counsel must
21 address why the lodestar figures are reasonable and appropriate in this case.

22 IV. CONCLUSION

23 The court GRANTS preliminary certification of the class, GRANTS preliminary
24 approval of the settlement, and GRANTS approval of the proposed notice to the putative class.

25 The court APPOINTS Charles Rodriguez representative of the class and Desai
26 Law Firm, P.C. as class counsel.

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