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**IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA**

CARL M. SHORT,

No. 2:14-CV-2141-CMK

Plaintiff,

vs.

MEMORANDUM OPINION AND ORDER

COMMISSIONER OF SOCIAL
SECURITY,

Defendant.

_____ /

Plaintiff, who is proceeding with retained counsel, brings this action under 42 U.S.C. § 405(g) for judicial review of a final decision of the Commissioner of Social Security. Pursuant to the written consent of all parties, this case is before the undersigned as the presiding judge for all purposes, including entry of final judgment. See 28 U.S.C. § 636(c). Pending before the court are plaintiff's motion for summary judgment (Doc. 14) and defendant's cross-motion for summary judgment (Doc. 15).

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1 **I. PROCEDURAL HISTORY**

2 Plaintiff applied for social security benefits on April 27, 2011. In the application,
3 plaintiff claims that disability began on June 1, 2004. Plaintiff’s claim was initially denied.
4 Following denial of reconsideration, plaintiff requested an administrative hearing, which was
5 held on March 20, 2013, before Administrative Law Judge (“ALJ”) Peter F. Belli. In an April
6 22, 2013, decision, the ALJ concluded that plaintiff is not disabled based on the following
7 relevant findings:

- 8 1. The claimant has the following severe impairment(s): cervical spinal
9 stenosis, degenerative disc disease of the cervical spine, lumbago,
10 migraine headaches, bilateral shoulder and knee pain, adjustment disorder,
11 anxiety, and polysubstance dependence in remission;
- 12 2. The claimant does not have an impairment or combination of impairments
13 that meets or medically equals an impairment listed in the regulations;
- 14 3. The claimant has the following residual functional capacity: the claimant
15 can perform light work; the claimant can lift, carry, push, and/or pull 20
16 pounds occasionally and 10 pounds frequently; stand and walk for 6 hours
17 in an 8-hour workday with normal breaks; sit for 8 hours in an 8-hour
18 workday with normal breaks; never climb ladders, ropes, and scaffolds;
19 occasionally stoop, crouch, and kneel, but never crawl; can frequently
20 reach in all directions with the right upper extremity; can frequently twist,
21 flex, and extend the cervical spine or neck; no prolonged looking down,
22 but can look down for 10-15 minutes at a time and then needs to change
23 positions; and no working in constant extreme temperatures; the claimant
24 has no limitations in his ability to receive, understand, remember, and
25 carry out simple job instructions; can occasionally perform detailed job
26 instructions, but not complex job instructions; he is able to interact
appropriately with the general public, co-workers, and supervisors; the
claimant is able to make adjustments to simple work place changes and is
able to make simple work place judgments; and
4. Considering the claimant’s age, education, work experience, residual
functional capacity, and vocational expert testimony, there are jobs that
exist in significant numbers in the national economy that the claimant can
perform.

23 After the Appeals Council declined review on June 5, 2014, this appeal followed.

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1 **II. STANDARD OF REVIEW**

2 The court reviews the Commissioner’s final decision to determine whether it is:
3 (1) based on proper legal standards; and (2) supported by substantial evidence in the record as a
4 whole. See Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). “Substantial evidence” is
5 more than a mere scintilla, but less than a preponderance. See Saelee v. Chater, 94 F.3d 520, 521
6 (9th Cir. 1996). It is “. . . such evidence as a reasonable mind might accept as adequate to
7 support a conclusion.” Richardson v. Perales, 402 U.S. 389, 402 (1971). The record as a whole,
8 including both the evidence that supports and detracts from the Commissioner’s conclusion, must
9 be considered and weighed. See Howard v. Heckler, 782 F.2d 1484, 1487 (9th Cir. 1986); Jones
10 v. Heckler, 760 F.2d 993, 995 (9th Cir. 1985). The court may not affirm the Commissioner’s
11 decision simply by isolating a specific quantum of supporting evidence. See Hammock v.
12 Bowen, 879 F.2d 498, 501 (9th Cir. 1989). If substantial evidence supports the administrative
13 findings, or if there is conflicting evidence supporting a particular finding, the finding of the
14 Commissioner is conclusive. See Sprague v. Bowen, 812 F.2d 1226, 1229-30 (9th Cir. 1987).
15 Therefore, where the evidence is susceptible to more than one rational interpretation, one of
16 which supports the Commissioner’s decision, the decision must be affirmed, see Thomas v.
17 Barnhart, 278 F.3d 947, 954 (9th Cir. 2002), and may be set aside only if an improper legal
18 standard was applied in weighing the evidence, see Burkhart v. Bowen, 856 F.2d 1335, 1338 (9th
19 Cir. 1988).

20
21 **III. DISCUSSION**

22 In his motion for summary judgment, plaintiff argues: (1) the ALJ failed to
23 provide sufficient reasons for rejecting plaintiff’s credibility; (2) the ALJ failed to properly
24 evaluate the medical opinions; and (3) the ALJ failed to consider whether plaintiff’s impairments
25 met or medically equaled Listing 11.03.

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1 **A. Plaintiff’s Credibility**

2 The Commissioner determines whether a disability applicant is credible, and the
3 court defers to the Commissioner’s discretion if the Commissioner used the proper process and
4 provided proper reasons. See Saelee v. Chater, 94 F.3d 520, 522 (9th Cir. 1996). An explicit
5 credibility finding must be supported by specific, cogent reasons. See Rashad v. Sullivan, 903
6 F.2d 1229, 1231 (9th Cir. 1990). General findings are insufficient. See Lester v. Chater, 81 F.3d
7 821, 834 (9th Cir. 1995). Rather, the Commissioner must identify what testimony is not credible
8 and what evidence undermines the testimony. See id. Moreover, unless there is affirmative
9 evidence in the record of malingering, the Commissioner’s reasons for rejecting testimony as not
10 credible must be “clear and convincing.” See id.; see also Carmickle v. Commissioner, 533 F.3d
11 1155, 1160 (9th Cir. 2008) (citing Lingenfelter v Astrue, 504 F.3d 1028, 1936 (9th Cir. 2007),
12 and Gregor v. Barnhart, 464 F.3d 968, 972 (9th Cir. 2006)).

13 If there is objective medical evidence of an underlying impairment, the
14 Commissioner may not discredit a claimant’s testimony as to the severity of symptoms merely
15 because they are unsupported by objective medical evidence. See Bunnell v. Sullivan, 947 F.2d
16 341, 347-48 (9th Cir. 1991) (en banc). As the Ninth Circuit explained in Smolen v. Chater:

17 The claimant need not produce objective medical evidence of the
18 [symptom] itself, or the severity thereof. Nor must the claimant produce
19 objective medical evidence of the causal relationship between the
20 medically determinable impairment and the symptom. By requiring that
the medical impairment “could reasonably be expected to produce” pain or
another symptom, the Cotton test requires only that the causal relationship
be a reasonable inference, not a medically proven phenomenon.

21 80 F.3d 1273, 1282 (9th Cir. 1996) (referring to the test established in
22 Cotton v. Bowen, 799 F.2d 1403 (9th Cir. 1986)).

23 The Commissioner may, however, consider the nature of the symptoms alleged,
24 including aggravating factors, medication, treatment, and functional restrictions. See Bunnell,
25 947 F.2d at 345-47. In weighing credibility, the Commissioner may also consider: (1) the
26 claimant’s reputation for truthfulness, prior inconsistent statements, or other inconsistent

1 testimony; (2) unexplained or inadequately explained failure to seek treatment or to follow a
2 prescribed course of treatment; (3) the claimant’s daily activities; (4) work records; and (5)
3 physician and third-party testimony about the nature, severity, and effect of symptoms. See
4 Smolen, 80 F.3d at 1284 (citations omitted). It is also appropriate to consider whether the
5 claimant cooperated during physical examinations or provided conflicting statements concerning
6 drug and/or alcohol use. See Thomas v. Barnhart, 278 F.3d 947, 958-59 (9th Cir. 2002). If the
7 claimant testifies as to symptoms greater than would normally be produced by a given
8 impairment, the ALJ may disbelieve that testimony provided specific findings are made. See
9 Carmickle, 533 F.3d at 1161 (citing Swenson v. Sullivan, 876 F.2d 683, 687 (9th Cir. 1989)).

10 Regarding reliance on a claimant’s daily activities to find testimony of disabling
11 pain not credible, the Social Security Act does not require that disability claimants be utterly
12 incapacitated. See Fair v. Bowen, 885 F.2d 597, 602 (9th Cir. 1989). The Ninth Circuit has
13 repeatedly held that the “. . . mere fact that a plaintiff has carried out certain daily activities . . .
14 does not . . . [necessarily] detract from her credibility as to her overall disability.” See Orn v.
15 Astrue, 495 F.3d 625, 639 (9th Cir. 2007) (quoting Vertigan v. Heller, 260 F.3d 1044, 1050 (9th
16 Cir. 2001)); see also Howard v. Heckler, 782 F.2d 1484, 1488 (9th Cir. 1986) (observing that a
17 claim of pain-induced disability is not necessarily gainsaid by a capacity to engage in periodic
18 restricted travel); Gallant v. Heckler, 753 F.2d 1450, 1453 (9th Cir. 1984) (concluding that the
19 claimant was entitled to benefits based on constant leg and back pain despite the claimant’s
20 ability to cook meals and wash dishes); Fair, 885 F.2d at 603 (observing that “many home
21 activities are not easily transferable to what may be the more grueling environment of the
22 workplace, where it might be impossible to periodically rest or take medication”). Daily
23 activities must be such that they show that the claimant is “. . . able to spend a substantial part of
24 his day engaged in pursuits involving the performance of physical functions that are transferable
25 to a work setting.” Fair, 885 F.2d at 603. The ALJ must make specific findings in this regard
26 before relying on daily activities to find a claimant’s pain testimony not credible. See Burch v.

1 Barnhart, 400 F.3d 676, 681 (9th Cir. 2005).

2 The ALJ provided the following summary of plaintiff's subjective complaints:

3 The claimant alleges that he has cervical spinal stenosis, degenerative disc
4 disease of the cervical spine, lumbago, migraine headaches, bilateral
5 shoulder pain, adjustment disorder, anxiety, and polysubstance abuse in
6 remission. Because of his impairments, the claimant is unable to work.
7 The claimant testified he has pain in his neck, shoulders, and back and
8 arthritis in his knees. The claimant testified his neck pain radiates into his
9 arms and fingers with numbness and [difficulty] handling small objects.
10 The claimant testified he has back pain that radiates in his legs and feet
11 and is not able to get restful sleep at night. The claimant testified he has
12 never gone longer than three days without having migraine headaches and
has headaches almost daily. The claimant testified that physically he can
stand for 10 minutes; sit for 35 minutes; lift about 20 pounds; walk about a
block; would need more breaks; and would miss 3-6 days a month. The
claimant [reported] daily pain and is reliant on his pain medications for
pain relief. The claimant has problems with lifting, squatting, bending,
standing, walking, sitting, stair climbing, memory, completing tasks,
concentration, following instructions, and does not handle stress very well
(Exhibit B4E, B5E, B10E, B11E, Testimony, 03/20/2013).

13 After providing a lengthy discussion of the objective medical evidence, the ALJ stated as follows
14 with respect to plaintiff's credibility:

15 Based on the review of the evidence above, the undersigned finds that the
16 claimant's account of the severity of symptoms, as well as his allegations
17 regarding functional limitations, are not fully credible for the following
reasons:

18 In regards to claimant's physical impairments described above, the
19 minimal and sporadic medical records are inconsistent with claimant's
20 allegations. A review of the medical records and medical imageries do not
support claimant's allegations of chronic neck, back, right shoulder, and
knee pain, and show that the claimant's migraine headaches are under
control with medication compliance (Exhibit B12F, B13F, B18F-B20F).

21 A review of the 2011 Anderson Physical Therapy notes stated the
22 following: The 09/07/2011 notes stated the claimant's shoulder stiffens up
two to three days after physical exercise and work but was not currently
working (Exhibit B12F/2, B13F/19). The 11/07/2011 notes stated the
23 claimant was not consistently icing his shoulder (Exhibit B12F/8, 8). The
24 11/16/2011 notes stated the claimant had no new complaints (Exhibit
B12F/7). The 11/18/2011 notes stated the claimant was in a lot more pain
today from unknown cause but was not doing icing (Exhibit B12F/8). The
25 12/02/2011 discharge note stated the claimant was being discharged from
26 physical therapy with home exercise program (Exhibit B12F/10, B13F/18).

1 A review of the 2011 and 2012 Shasta Community Health Center
2 treatment records stated the following: On 03/24/2011, the claimant
3 reported his migraines greatly improved on Amitriptyline [and he] had his
4 appetite back. The claimant reported neck and back pain, and the
5 musculoskeletal physical exam found cervical spine had tenderness and
6 muscle spasms and lumbar spine had muscle spasms but mild pain with
7 motion; no thoracic spine tenderness and normal mobility and curvature
8 (Exhibit B13F/12). On 06/24/2011, the claimant reported right shoulder
9 pain greater than left shoulder pain and bilateral knee pain; and migraines
10 but medicine was working pretty well. The claimant was on opioid pain
11 management and reported improved function and no medical side effect.
12 The musculoskeletal physical exam showed mild left shoulder pain with
13 motion; moderate right shoulder pain with motion; right and left knee
14 crepitus; and x-rays of the shoulder and knees were ordered (Exhibit
15 B13F/10). On 08/24/2011, the claimant reported right shoulder pain with
16 shoulder bones grinding together. The claimant was on opioid pain
17 management and reported improved function and no medication side
18 effect. The claimant was able to lift arms 50 degrees with no pain; the x-
19 rays showed AC and glenohumeral articulations were within normal limits
20 bilaterally, no abnormal soft tissue calcifications, and no fracture; and
21 given a referral to physical therapy (Exhibit B13F/7). On 10/26/2011, the
22 claimant reported that his migraine headaches are under control with 75
23 mg of Amitriptyline. The claimant was on opioid pain management and
24 reported improved function and no medication side effect (Exhibit
25 B13F/3). On 12/14/2011, the claimant reported right shoulder pain that
26 was no better. The claimant was on opioid pain management and reported
improved function, no medication side effect, and that he was out of pain
medication. The musculoskeletal physical exam showed right shoulder
with pain that limited motion both passive and active and was given an
injection (Exhibit B13F/1).

On 02/01/2012, the claimant reported that injections helped his right
shoulder pain for a week; his back pain was not quite as bad; has some
neck stiffness; pain was tolerable with Norco; and his migraines were
better with Amitriptyline but still got them when he forgets his night dose
of medications or forgets to wear his glasses. The claimant was on opioid
pain management and reported improved function and no medication side
effect (Exhibit B18F/31). On 03/28/2012, the claimant noted he had been
feeling pretty well over all but still got headaches but not as bad as he did
before starting Amitriptyline. The claimant was on opioid pain
management and reported improved function and no medication side
effect (Exhibit B18F/27). The 04/26/2012 the [sic] notes the claimant had
been on Topamax for his migraine headaches and reported headaches on
his left side. The physical examination was normal with normal range of
motion in all joints. The claimant migraine headaches caused suboccipital
tenderness on both sides and was started on Depakote with Kenalog
injection (Exhibit B18F/24, 26). On 04/30/2012, the claimant reported
right shoulder and neck pain, and some numbness and tingling in his upper
extremities but stated he was doing okay (Exhibit B18F/23). On
06/28/2012, the claimant reported back and right shoulder pain that he
takes Norco, Baclofen, and ibuprofen for pain; and continues to take

1 Depakote for his headaches. The claimant was on opioid pain
2 management and reported improved function and no medication side
3 effect. On 09/26/2012, the claimant reported chronic pain in his shoulder,
4 back, and neck with twitching and spasms; neuropathy in both hands with
5 frequent dropping; and taking Norco and marijuana for pain management.
6 The claimant was on opioid pain management and reported improved
7 function and no medication side effect (Exhibit B18F/8). On 10/11/2012,
8 the claimant reported he has a history of headaches, which has been better
9 by 50% with Depakote and Kenalog injection. The physical examination
10 was normal with normal range of motion in all joints. The notes stated the
11 claimant's headaches were better by 50%; he would be given another
12 Kenalog injection and Depakote (Exhibit B18F/6-7). On 12/13/2012, the
13 claimant reported severe migraine headaches and a lot of pain with his
14 shoulder after running out of Depakote. The claimant was restarted on
15 Depakote and advised not to run out of medication again (Exhibit
16 B18F/2).

17
18 During the examination with Dr. Kinnison, the claimant reported problems
19 with his low back and neck; headaches on a 24/7 basis; bilateral knee pain
20 with rest or walking; and difficulties with his hand swelling (Exhibit
21 B3F/1-2). Dr. Kinnison observed the claimant was friendly and
22 cooperative and no acute distress; ambulated normally; sat comfortably;
23 moved about the exam room without problems; went from sitting to
24 supine to sitting without difficulties; good coordination; negative Romberg
25 testing; normal gait; and not using an assistive device (Exhibit B3F/2-3).
26 The examination of the claimant's neck was supple without adenopathy,
thyromegaly, or masses; and had normal range of motion of the cervical
and lumbar spine, hips, knees, ankles, shoulders, elbows wrists, fingers,
and thumbs (Exhibit B3F/3-4). The claimant's straight-leg was negative
bilaterally from the supine position and had intact sensation to touch and
pin (Exhibit B3F/4). Dr. Kinnison opined the claimant's general findings
showed a normal exam (Exhibit B3F/4).

In regards to the claimant's mental impairments described above, the
records are inconsistent with the claimant's allegations. The minimal and
sporadic mental health records are devoid of any mental health treatments
and individual or group therapy sessions with a psychiatrist or
psychologist related to the claimant's allegations of depression and
anxiety. Further, the claimant's psychiatric exams and mental status
exams showed normal findings without psychotropic medications (Exhibit
B12F, B13F, B18F-B20F). At the hearing, the claimant testified that he
has not had psychiatric treatments (Hearing Testimony, 03/20/2013).

The 2011 and 2012 Shasta Community Health Center mental health
records stated that on 03/24/2011, 06/24/2011, 08/24/2011, 12/14/2011,
02/01/2012, 03/28/2012, 06/28/2012, and 09/26/2012 psychiatric exam
stated the claimant had normal affect and thought content and appropriate
speech (Exhibit B13F/1, 4, 7, 10, 12, B18F/8, 14, 27, 31). The 04/26/2012
and 10/11/2012 mental status stated the claimant was awake, alert,
oriented times three, and intact language and speech (Exhibit B18F/6, 24).
On 12/13/2012, the claimant reported severe anxiety and panic attacks

1 after he ran out of Depakote. The psychiatric exam stated the claimant had
2 normal affect and thought content and appropriate speech. The claimant
3 was restarted on Depakote and advised not to run out of medication again
4 (Exhibit B18F/2).

5 During the examination with Dr. Maguire, the claimant did not report any
6 history of any psychiatric disorder symptoms (Exhibit B4F/1). Dr.
7 Maguire noted the review of the records consisted of a primary medical
8 doctor note that did not list any mental disorder symptoms and a 2-page
9 summary consisting of medical issues, health issues, and his attorney's
10 opinion (Exhibit B4F/1). Dr. Maguire noted the claimant had appropriate
11 grooming, hygiene, and dress; was polite, cooperative, and made
12 appropriate eye contact; had appropriate attitude and behavior, mood and
13 affect; normal stream of mental activity and speech; no impairment in
14 thought content; was oriented to time, date, month, year, city, person, and
15 place; adequate immediate, recent, and past memory, fund of knowledge,
16 concentration, abstract thinking, similarities and differences; and fair
17 insight and judgment (Exhibit B4F/2-3). Dr. Maguire found the claimant's
18 concentration, persistence, and pace were within normal limits after the
19 claimant was able to follow a three-step command and spell money both
20 forward and backwards (Exhibit B4F/2-3). Dr. Maguire noted the
21 claimant was able to perform immediate digit span forward and backwards
22 despite his lack of education; recalled 2/3 objects after one minute; and his
23 long-term memory did not seem to be impaired (Exhibit B4F/3). Dr.
24 Maguire opined the claimant did not have a . . . mental disorder and his
25 prognosis was good (Exhibit B4F/3).

26 The overall minimal and sporadic medical treatment record, mental status
examinations, and claimant's testimony challenge a finding that the
claimant is completely credible and show his physical and mental
impairments are not as limiting and debilitating as he alleges. The various
medical imageries related to claimant's head, cervical spine, lumbar spine,
shoulders, and knees; and the nerve conduction study and EMG; all
showed normal to mild findings. Further, there are no mental health
treatment records to support claimant's allegations of depression and
anxiety. The claimant is still able to perform light exertional work with
the non-exertional limitations described above.

According to plaintiff, the ALJ merely used boilerplate language and general
statements to analyze plaintiff's credibility. Plaintiff argues:

ALJ Belli's error here is his refusal to address all of the evidence,
explain the reasoning behind the decision to credit some evidence over the
contrary evidence, and provide an honest rendition of the evidence he
evaluate[s], such that we could understand the ALJ's logical bridge
between the evidence and the conclusion. By failing to even acknowledge
the evidence, the ALJ deprived this Court of any means to assess the
validity of his reasoning process.

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1 The court does not agree. In fact, as can be seen by the ALJ’s detailed analysis
2 cited above, the ALJ went far beyond mere boilerplate in discussing the credibility of plaintiff’s
3 subjective statements. The ALJ provided specific reasons for rejecting plaintiff’s statements as
4 not entirely credible. In particular, the ALJ noted minimal and sporadic treatment records, as
5 well as the unremarkable objective findings where there were any.

6 **B. Evaluation of Medical Opinions**

7 The weight given to medical opinions depends in part on whether they are
8 proffered by treating, examining, or non-examining professionals. See Lester v. Chater, 81 F.3d
9 821, 830-31 (9th Cir. 1995). Ordinarily, more weight is given to the opinion of a treating
10 professional, who has a greater opportunity to know and observe the patient as an individual,
11 than the opinion of a non-treating professional. See id.; Smolen v. Chater, 80 F.3d 1273, 1285
12 (9th Cir. 1996); Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987). The least weight is given
13 to the opinion of a non-examining professional. See Pitzer v. Sullivan, 908 F.2d 502, 506 & n.4
14 (9th Cir. 1990).

15 In addition to considering its source, to evaluate whether the Commissioner
16 properly rejected a medical opinion the court considers whether: (1) contradictory opinions are
17 in the record; and (2) clinical findings support the opinions. The Commissioner may reject an
18 uncontradicted opinion of a treating or examining medical professional only for “clear and
19 convincing” reasons supported by substantial evidence in the record. See Lester, 81 F.3d at 831.
20 While a treating professional’s opinion generally is accorded superior weight, if it is contradicted
21 by an examining professional’s opinion which is supported by different independent clinical
22 findings, the Commissioner may resolve the conflict. See Andrews v. Shalala, 53 F.3d 1035,
23 1041 (9th Cir. 1995). A contradicted opinion of a treating or examining professional may be
24 rejected only for “specific and legitimate” reasons supported by substantial evidence. See Lester,
25 81 F.3d at 830. This test is met if the Commissioner sets out a detailed and thorough summary of
26 the facts and conflicting clinical evidence, states her interpretation of the evidence, and makes a

1 finding. See Magallanes v. Bowen, 881 F.2d 747, 751-55 (9th Cir. 1989). Absent specific and
2 legitimate reasons, the Commissioner must defer to the opinion of a treating or examining
3 professional. See Lester, 81 F.3d at 830-31. The opinion of a non-examining professional,
4 without other evidence, is insufficient to reject the opinion of a treating or examining
5 professional. See id. at 831. In any event, the Commissioner need not give weight to any
6 conclusory opinion supported by minimal clinical findings. See Meanel v. Apfel, 172 F.3d 1111,
7 1113 (9th Cir. 1999) (rejecting treating physician’s conclusory, minimally supported opinion);
8 see also Magallanes, 881 F.2d at 751.

9 Though not entirely clear, it appears that plaintiff is challenging the ALJ’s
10 analysis of the opinions of non-examining psychiatrist Dr. Ying regarding plaintiff’s migraine
11 headaches. Plaintiff also argues that the ALJ “ignored all of Mr. Short’s treating physicians’
12 opinions.”

13 1. Dr. Ying

14 As to Dr. Ying, the ALJ stated:

15 The State agency non-examining psychiatrist, K. Ying, M.D., diagnosed
16 the claimant with adjustment disorder and history of methamphetamine
17 dependence (Exhibit B8F/5, 10). Dr. Ying opined the claimant had mild
18 limitations in activities of daily living and maintaining social functioning;
19 moderate limitations in maintaining concentration, persistence, or pace;
20 and no episodes of decompensation (Exhibit B8F/12). Dr. Ying opined
21 the claimant had moderate limitations in his ability to understand,
22 remember, and carry out detailed instructions; maintain attention and
23 concentration for extended periods; perform activities within a schedule;
24 complete a normal workday and workweek without interruptions from
25 psychologically based symptoms; perform at a consistent pace without an
26 unreasonable number and length of rest periods; respond appropriate to
changes in the work setting; and set realistic goals or make plans
independently of others (Exhibit B7F). Dr. Ying opined the claimant’s
migraines were under good control and able to sustain concentration; and
able to adapt to changes and make simple decisions (Exhibit B8F/14). The
State agency non-examining psychologist, C. Janssen, Ph.D., affirmed Dr.
Ying’s opinion above (Exhibit B15F).

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1 The ALJ gave great weight to Dr. Ying’s opinions, noting that it is consistent with the opinions
2 of examining consultative psychologist Dr. McGuire. According to plaintiff, the ALJ’s statement
3 that Dr. Ying opined that plaintiff’s migraines were under “good control” misrepresents the
4 doctor’s actual statement: “If his migraines are under good control, he should be able to sustain
5 [concentration, persistence, pace] for 40hr work wks.”

6 A review of the record reflects that plaintiff is correct that the ALJ misstated Dr.
7 Ying’s opinion regarding migraines. Specifically, contrary to the ALJ’s summary of the doctor’s
8 opinion, Dr. Ying did not opine that plaintiff’s migraines were under good control. As plaintiff
9 notes, Dr. Ying’s statement was conditional – if his migraines were under control with
10 medication, plaintiff would be able to maintain concentration, persistence, and pace for a normal
11 workweek. However, Dr. Ying also stated parenthetically: “[S]everity of migraines to be
12 determined by other specialty.”

13 No other doctor who examined plaintiff opined that plaintiff’s migraine headaches
14 were so severe as to interfere with the mental demands of sustained work. Specifically, plaintiff
15 reported no problems associated with headaches to agency examining physician Dr. McGuire,
16 who opined that plaintiff has the ability to perform simple and repetitive tasks, accept
17 instructions from supervisors and interact with co-workers, and perform work activities on a
18 consistent basis. Moreover, plaintiff’s treatment notes consistently reflect that his migraines
19 were better with medication (Amitriptyline). Though Dr. Ying did not himself specifically state
20 that plaintiff’s migraines were under control with medication, the record reveals that they were.
21 Therefore, the condition precedent for Dr. Ying’s opinion – that plaintiff’s migraines were under
22 control – is satisfied and the remainder of the doctor’s opinion – that plaintiff would be able to
23 maintain concentration, persistence, and pace – is valid. Viewing the record as a whole, the court
24 finds no error in the ALJ’s reliance on Dr. Ying’s assessment.

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1 2. Treating Physicians

2 Plaintiff argues that the “ALJ gave no explanation at all, let alone a valid one, for
3 rejecting all of Mr. Short’s treating physician’s opinions.” Plaintiff, however, points to no
4 treating source opinions regarding the effects of plaintiff’s migraines on his ability to work.
5 Instead, plaintiff notes numerous portions of the treating source records where plaintiff is noted
6 to complain of migraines and medication is prescribed. It is undisputed that plaintiff suffers from
7 migraines. However, plaintiff has not met his burden of providing medical opinion evidence as
8 to the effects of his migraines. The only medical opinions of record in this regard – the agency
9 examining and non-examining sources – agree that, despite migraines, plaintiff retains the
10 functional capacity to perform work activities.

11 **C. Listing 11.03**

12 The Social Security Regulations “Listing of Impairments” is comprised of
13 impairments to fifteen categories of body systems that are severe enough to preclude a person
14 from performing gainful activity. Young v. Sullivan, 911 F.2d 180, 183-84 (9th Cir. 1990); 20
15 C.F.R. § 404.1520(d). Conditions described in the listings are considered so severe that they are
16 irrebuttably presumed disabling. 20 C.F.R. § 404.1520(d). In meeting or equaling a listing, all
17 the requirements of that listing must be met. Key v. Heckler, 754 F.2d 1545, 1550 (9th Cir.
18 1985).

19 According to plaintiff:

20 Mr. Short’s migraines met or equal Listing 11.03. ECF 15 at 26.¹
21 This Listing requires “nonconvulsive epilepsy (petit mal, psychomotor, or
22 focal), documented by detailed description of a typical seizure pattern,
23 including all associated phenomena.” 20 C.F.R. § Pt. 404, Subpt. P, App.
1. The seizures must occur “more frequently than once weekly in spite of
at least 3 months of prescribed treatment,” and they must be accompanied
by “alteration of awareness or loss of consciousness and transient postictal

24
25 ¹ Plaintiff’s citation in his brief to this docket entry is puzzling. Electronic case
26 filing entry 15 is defendant’s brief in opposition, which was filed after plaintiff’s brief. It is
curious that plaintiff cites to a docket entry which did not exist as of the time plaintiff filed his
brief. Further, defendant’s brief makes no reference to Listing 11.03 at page 26.

1 manifestations of unconventional behavior or significant interference with
2 activity during the day.” *Id.*

3 Plaintiff argues that his migraine headaches meet or medically equal this listing because he
4 experienced chronic migraine headaches almost daily which caused him to miss work three to six
5 times a month. Plaintiff also argues that he meets or medically equals Listing 11.03 because “he
6 has gone only 3 consecutive days in a row over the last two years without having a migraine
7 headache” and that his headaches “last anywhere from a half hour to three days duration.”
8 Plaintiff adds that Listing 11.03 applies because he “used a wide array of prescription medication
9 to try to resolve his headaches.” Next, plaintiff argues that Listing 11.03 applies in this case
10 because his headaches “are excruciating with nausea, vomiting, sensitivity to light and noise.”
11 Finally, plaintiff argues that Listing 11.03 applies because his migraines interfere with his
12 activities of daily living.

13 Plaintiff’s equivalency argument – which the court notes was never raised before
14 the agency – is based entirely on the following example contained in the Social Security
15 Administration’s Program Operations Manual System (“POMS”):

16 A claimant has chronic migraine headaches for which she sees her treating
17 doctor on a regular basis. Her symptoms include, aura, alteration of
18 awareness, and intense headache with throbbing and severe pain. She has
19 nausea and photophobia and must lie down in a dark and quiet room for
20 relief. Her headaches last anywhere from 4 to 72 hours and occur at least
21 2 times or more weekly. Due to all of her symptoms, she has difficulty
22 performing her [activities of daily living]. The claimant takes medication
 as her doctor prescribes. The findings of the claimant’s impairment are
 very similar to those of 11.03, Epilepsy, nonconvulsive. Therefore, 11.03
 is the most closely analogous listed impairment. Her findings are at least
 of equal medical significance as those of the most closely analogous listed
 impairment. Therefore, the claimant’s impairment medically equals listing
 11.03.

23 Plaintiff argues that he submitted evidence “likely satisfying the criteria of Listing 11.03” based
24 on the POMS example and concludes that the ALJ’s failure to discuss Listing 11.03 at all
25 requires remand.

26 ///

