

**IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA**

GUSTAVO VILLEGRAS,

No. 2:15-cv-0090-KJM-CMK-F

Petitioner,

VS.

## **FINDINGS AND RECOMMENDATIONS**

RONALD RACKLEY,

## Respondent.

Petitioner, a state pris  
of habeas corpus pursuant to 28 U.S.  
for a writ of habeas corpus (Doc. 1).

Rule 4 of the Federal Rules Governing Section 2254 Cases provides for summary dismissal of a habeas petition “[i]f it plainly appears from the face of the petition and any exhibits annexed to it that the petitioner is not entitled to relief in the district court.” In the instant case, it is plain that petitioner is not entitled to federal habeas relief. Reversing the Ninth Circuit’s decision in Hayward v. Marshall, 603 F.3d 546 (9th Cir. 2010) (en banc), the United States Supreme Court recently observed:

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1           Whatever liberty interest exists [in parole] is, of course, a *state*  
2           interest. There is no right under the Federal Constitution to be  
3           conditionally released [on parole] before the expiration of a valid sentence,  
4           and the States are under no duty to offer parole to their prisoners. *Id.* at 7.  
5           When, however, a State creates a liberty interest, the Due Process Clause  
6           requires fair procedures for its vindication – and federal courts will review  
7           the application of those constitutionally required procedures. . . .

5           Swarthout v. Cooke, 562 U.S. 216, 131 S. Ct. 859, 862 (2011) (per curiam) (citing Greenholtz v.  
6           Inmates of Neb. Penal and Correctional Complex, 442 U.S. 1, 7 (1979)) (emphasis in original).

7           The Court held:

8           In the context of parole, we have held that the procedures required  
9           are minimal. In Greenholtz, we found that a prisoner subject to a parole  
10           statute similar to California’s received adequate process when he was  
11           allowed an opportunity to be heard and was provided a statement of the  
12           reasons why parole was denied. 442 U.S. at 16. “The Constitution,” we  
13           held, “does not require more.” *Ibid.* Cooke and Clay received at least this  
14           amount of process: They were allowed to speak at their parole hearings  
15           and to contest the evidence against them, were afforded access to their  
16           records in advance, and were notified as to the reasons why parole was  
17           denied. (citations omitted).

18           That should have been the beginning and the end of the federal  
19           habeas courts’ inquiry into whether Cook and Clay received due  
20           process. . . .

21           Id. The Court added that “[n]o opinion of ours supports converting California’s ‘some evidence’  
22           rule into a substantive federal requirement” and “it is no federal concern . . . whether California’s  
23           ‘some evidence’ rule of judicial review (a procedure beyond what the Constitution demands) was  
24           correctly applied” because “a ‘mere error of state law’ is not a denial of due process.” *Id.* at 862-  
25           63 (citing Engle v. Isaac, 456 U.S. 107, 121, n.21 (1982)). Thus, in cases challenging the denial  
26           of parole, the only issue subject to federal habeas review is whether the inmate received the  
27           procedural due process protections of notice and an opportunity to be heard. There is no other  
28           clearly established federal constitutional right in the context of parole.

29           Here, to the extent petitioner claims that the decision to deny parole was  
30           supported by evidence that petitioner would pose an unreasonable risk of danger to the public,  
31           essentially an argument that the decision not based on “some evidence,” or otherwise failed to  
32           satisfy substantive due process, the claim is foreclosed as a matter of law because there is no

1 clearly established federal constitutional substantive due process right in parole. There is no  
2 claim in the petition, nor does one appear to be feasible, that petitioner was not provided the  
3 minimal procedural due process protections of notice and an opportunity to be heard, the  
4 minimum procedural protections guaranteed by the federal constitution.

5                   Based on the foregoing, the undersigned recommends that petitioner's petition for  
6 a writ of habeas corpus (Doc. 1) be summarily dismissed.

7                   These findings and recommendations are submitted to the United States District  
8 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within 14 days  
9 after being served with these findings and recommendations, any party may file written  
10 objections with the court. Responses to objections shall be filed within 14 days after service of  
11 objections. Failure to file objections within the specified time may waive the right to appeal.

12 See Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

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15 DATED: May 6, 2015

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17 **CRAIG M. KELLISON**  
18 **UNITED STATES MAGISTRATE JUDGE**