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**IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA**

KEITH CANDLER,

No. 2:15-CV-0969-TLN-CMK-P

Plaintiff,

vs.

FINDINGS AND RECOMMENDATIONS

MILES STAINER, et al.,

Defendants.

_____ /

Plaintiff, a prisoner proceeding pro se, brings this civil rights action pursuant to 42 U.S.C. § 1983. Pending before the court is plaintiff’s complaint (Doc. 1).

The court is required to screen complaints brought by prisoners seeking relief against a governmental entity or officer or employee of a governmental entity. See 28 U.S.C. § 1915A(a). The court must dismiss a complaint or portion thereof if it: (1) is frivolous or malicious; (2) fails to state a claim upon which relief can be granted; or (3) seeks monetary relief from a defendant who is immune from such relief. See 28 U.S.C. § 1915A(b)(1), (2). Moreover, the Federal Rules of Civil Procedure require that complaints contain a “. . . short and plain statement of the claim showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). This means that claims must be stated simply, concisely, and directly. See McHenry v. Renne,

1 84 F.3d 1172, 1177 (9th Cir. 1996) (referring to Fed. R. Civ. P. 8(e)(1)). These rules are satisfied
2 if the complaint gives the defendant fair notice of the plaintiff's claim and the grounds upon
3 which it rests. See Kimes v. Stone, 84 F.3d 1121, 1129 (9th Cir. 1996). Because plaintiff must
4 allege with at least some degree of particularity overt acts by specific defendants which support
5 the claims, vague and conclusory allegations fail to satisfy this standard. Additionally, it is
6 impossible for the court to conduct the screening required by law when the allegations are vague
7 and conclusory.

9 I. PLAINTIFF'S ALLEGATIONS

10 Plaintiff names the following as defendants: Miles Stainer; Clark Kelso; J.
11 Macomber; S. Delgado; J. Haque; Swartz; Hewette; the California Department of Corrections
12 and Rehabilitation, and California State Prison – Sacramento. Plaintiff states that he has been
13 attempting to receive adequate mental health care since entering the prison system. Plaintiff
14 alleges that “defendants J. Macomber, Miles Stainer, and C Kelso deliberately refused to provide
15 plaintiff with adequate mental health treatment when they knew or should have known that
16 plaintiff needed it.” Plaintiff also states that he smokes marijuana and masturbates to relieve his
17 mental health symptoms but, rather than providing him mental health treatment, he has “been
18 written up” for this behavior. Though plaintiff states that he was sent to a “crisis bed” after
19 feeling suicidal, he was not given adequate mental health treatment of follow-up care by
20 defendant Delgado, a prison mental health provider. According to plaintiff, defendant Delgado
21 informed him that “she was not working here to help plaintiff but to only get paid.”

22 Next, plaintiff alleges that he “received medical documents that shows”
23 defendants Delgado, Haque, and Swartz “denied plaintiff adequate mental health care.” Plaintiff
24 adds that “these defendants also forged and/or doctored plaintiff mental health file in order to
25 make it seem like plaintiff was receiving proper mental health care stemming from the 7-26-13
26 suicidal incident.”

1 Plaintiff's claims that defendant Hewette was his clinician and "refused to talk
2 with plaintiff for more than ten minutes during our meetings." In particular, plaintiff states that,
3 on one occasion, he asked to be placed in a program to help him with his "indecent exposure
4 issues," but that defendant Hewette said that she would not "carry on with that conversation with
5 plaintiff." According to plaintiff, defendant Hewette "also refused my request for a higher level
6 of care and would not allow me to attend my IDTT (medical hearing) which I had a right to
7 attend."

8 Plaintiff claims that defendants Stainer, Kelso, and Macomber are liable for
9 failing to properly train subordinates and ensure that he is being provided necessary mental
10 health treatment.

11 12 II. DISCUSSION

13 Plaintiff's complaint suffers from a number of defects, each discussed below.

14 A. Defendants Stainer, Kelso, and Macomber

15 Plaintiff claims that defendants Stainer, Kelso, and Macomber are liable for
16 failing to properly train and supervise subordinates. Supervisory personnel are generally not
17 liable under § 1983 for the actions of their employees. See Taylor v. List, 880 F.2d 1040, 1045
18 (9th Cir. 1989) (holding that there is no respondeat superior liability under § 1983). A supervisor
19 is only liable for the constitutional violations of subordinates if the supervisor participated in or
20 directed the violations. See id. The Supreme Court has rejected the notion that a supervisory
21 defendant can be liable based on knowledge and acquiescence in a subordinate's unconstitutional
22 conduct because government officials, regardless of their title, can only be held liable under §
23 1983 for his or her own conduct and not the conduct of others. See Ashcroft v. Iqbal, 556 U.S.
24 662, 129 S.Ct. 1937, 1949 (2009). Supervisory personnel who implement a policy so deficient
25 that the policy itself is a repudiation of constitutional rights and the moving force behind a
26 constitutional violation may, however, be liable even where such personnel do not overtly

1 participate in the offensive act. See Redman v. Cnty of San Diego, 942 F.2d 1435, 1446 (9th Cir.
2 1991) (en banc).

3 When a defendant holds a supervisory position, the causal link between such
4 defendant and the claimed constitutional violation must be specifically alleged. See Fayle v.
5 Stapley, 607 F.2d 858, 862 (9th Cir. 1979); Mosher v. Saalfeld, 589 F.2d 438, 441 (9th Cir.
6 1978). Vague and conclusory allegations concerning the involvement of supervisory personnel
7 in civil rights violations are not sufficient. See Ivey v. Board of Regents, 673 F.2d 266, 268 (9th
8 Cir. 1982). “[A] plaintiff must plead that each Government-official defendant, through the
9 official’s own individual actions, has violated the constitution.” Iqbal, 129 S.Ct. at 1948.

10 Because plaintiff has not alleged how the supervisory defendants’ personal
11 conduct caused or contributed to a constitutional violation, he fails to state any claims against
12 these defendants.

13 **B. Defendants CDCR and CSP-Sacramento**

14 Plaintiff names the California Department of Corrections and Rehabilitation and
15 California State Prison – Sacramento as defendants. The Eleventh Amendment prohibits federal
16 courts from hearing suits brought against a state both by its own citizens, as well as by citizens of
17 other states. See Brooks v. Sulphur Springs Valley Elec. Coop., 951 F.2d 1050, 1053 (9th Cir.
18 1991). This prohibition extends to suits against states themselves, and to suits against state
19 agencies. See Lucas v. Dep’t of Corr., 66 F.3d 245, 248 (9th Cir. 1995) (per curiam); Taylor v.
20 List, 880 F.2d 1040, 1045 (9th Cir. 1989). A state’s agency responsible for incarceration and
21 correction of prisoners is a state agency for purposes of the Eleventh Amendment. See Alabama
22 v. Pugh, 438 U.S. 781, 782 (1978) (per curiam); Hale v. Arizona, 993 F.2d 1387, 1398-99 (9th
23 cir. 1993) (en banc).

24 These defendants are immune from suit.

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1 **C. Defendant Hewette**

2 Plaintiff’s claims that defendant Hewette, who was his therapist, “refused to talk
3 with plaintiff for more than ten minutes during our meetings.” In particular, plaintiff states that,
4 on one occasion, he asked to be placed in a program to help him with his “indecent exposure
5 issues,” but that defendant Hewette said that she would not “carry on with that conversation with
6 plaintiff.” According to plaintiff, defendant Hewette “also refused my request for a higher level
7 of care and would not allow me to attend my IDTT (medical hearing) which I had a right to
8 attend.”

9 The treatment a prisoner receives in prison and the conditions under which the
10 prisoner is confined are subject to scrutiny under the Eighth Amendment, which prohibits cruel
11 and unusual punishment. See Helling v. McKinney, 509 U.S. 25, 31 (1993); Farmer v. Brennan,
12 511 U.S. 825, 832 (1994). The Eighth Amendment “. . . embodies broad and idealistic concepts
13 of dignity, civilized standards, humanity, and decency.” Estelle v. Gamble, 429 U.S. 97, 102
14 (1976). Conditions of confinement may, however, be harsh and restrictive. See Rhodes v.
15 Chapman, 452 U.S. 337, 347 (1981). Nonetheless, prison officials must provide prisoners with
16 “food, clothing, shelter, sanitation, medical care, and personal safety.” Toussaint v. McCarthy,
17 801 F.2d 1080, 1107 (9th Cir. 1986). A prison official violates the Eighth Amendment only
18 when two requirements are met: (1) objectively, the official’s act or omission must be so serious
19 such that it results in the denial of the minimal civilized measure of life’s necessities; and (2)
20 subjectively, the prison official must have acted unnecessarily and wantonly for the purpose of
21 inflicting harm. See Farmer, 511 U.S. at 834. Thus, to violate the Eighth Amendment, a prison
22 official must have a “sufficiently culpable mind.” See id.

23 Deliberate indifference to a prisoner’s serious illness or injury, or risks of serious
24 injury or illness, gives rise to a claim under the Eighth Amendment. See Estelle, 429 U.S. at
25 105; see also Farmer, 511 U.S. at 837. This applies to physical as well as dental and mental
26 health needs. See Hoptowit v. Ray, 682 F.2d 1237, 1253 (9th Cir. 1982). An injury or illness is

1 sufficiently serious if the failure to treat a prisoner's condition could result in further significant
2 injury or the "... unnecessary and wanton infliction of pain." McGuckin v. Smith, 974 F.2d
3 1050, 1059 (9th Cir. 1992); see also Doty v. County of Lassen, 37 F.3d 540, 546 (9th Cir. 1994).
4 Factors indicating seriousness are: (1) whether a reasonable doctor would think that the condition
5 is worthy of comment; (2) whether the condition significantly impacts the prisoner's daily
6 activities; and (3) whether the condition is chronic and accompanied by substantial pain. See
7 Lopez v. Smith, 203 F.3d 1122, 1131-32 (9th Cir. 2000) (en banc).

8 The requirement of deliberate indifference is less stringent in medical needs cases
9 than in other Eighth Amendment contexts because the responsibility to provide inmates with
10 medical care does not generally conflict with competing penological concerns. See McGuckin,
11 974 F.2d at 1060. Thus, deference need not be given to the judgment of prison officials as to
12 decisions concerning medical needs. See Hunt v. Dental Dep't, 865 F.2d 198, 200 (9th Cir.
13 1989). The complete denial of medical attention may constitute deliberate indifference. See
14 Toussaint v. McCarthy, 801 F.2d 1080, 1111 (9th Cir. 1986). Delay in providing medical
15 treatment, or interference with medical treatment, may also constitute deliberate indifference.
16 See Lopez, 203 F.3d at 1131. Where delay is alleged, however, the prisoner must also
17 demonstrate that the delay led to further injury. See McGuckin, 974 F.2d at 1060.

18 Negligence in diagnosing or treating a medical condition does not, however, give
19 rise to a claim under the Eighth Amendment. See Estelle, 429 U.S. at 106. Moreover, a
20 difference of opinion between the prisoner and medical providers concerning the appropriate
21 course of treatment does not give rise to an Eighth Amendment claim. See Jackson v. McIntosh,
22 90 F.3d 330, 332 (9th Cir. 1996).

23 In this case, plaintiff has not alleged facts indicating how the alleged denial of
24 treatment could result in further significant injury or the unnecessary and wanton infliction of
25 pain. Moreover, the facts alleged establish that plaintiff was in fact provided therapeutic
26 treatment by defendant Hewette. Plaintiff's difference of opinion as to the proper course of such

1 treatment does not establish a constitutional claim.

2 **D. Defendants Delgado, Haque, and Swartz**

3 Plaintiff alleges that defendants Delgado, Haque, and Swartz “denied plaintiff
4 adequate mental health care.” Plaintiff adds that “these defendants also forged and/or doctored
5 plaintiff mental health file in order to make it seem like plaintiff was receiving proper mental
6 health care stemming from the 7-26-13 suicidal incident.”

7 A complaint must contain “enough facts to state a claim to relief that is plausible
8 on its face.” Bell Atl. Corp v. Twombly, 550 U.S. 544, 570 (2007). “A claim has facial
9 plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable
10 inference that the defendant is liable for the misconduct alleged.” Ashcroft v. Iqbal, 129 S. Ct.
11 1937, 1949 (2009). “The plausibility standard is not akin to a ‘probability requirement,’ but it
12 asks for more than a sheer possibility that a defendant has acted unlawfully.” Id. (quoting
13 Twombly, 550 U.S. at 556). “Where a complaint pleads facts that are ‘merely consistent with’ a
14 defendant’s liability, it ‘stops short of the line between possibility and plausibility for entitlement
15 to relief.” Id. (quoting Twombly, 550 U.S. at 557).

16 Here, by claiming that defendants Delgado, Haque, and Swartz “denied plaintiff
17 adequate medical care,” plaintiff has alleged facts which are conclusory and merely consistent
18 with liability. Plaintiff’s further allegations that documents were forged or manipulated – which
19 are not specific to any of these three defendants – do not reasonably allow for an inference of
20 liability.

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1 **III. CONCLUSION**

2 Because it does not appear possible that the deficiencies identified herein can be
3 cured by amending the complaint, plaintiff is not entitled to leave to amend prior to dismissal of
4 the entire action. See Lopez v. Smith, 203 F.3d 1122, 1126, 1131 (9th Cir. 2000) (en banc).

5 Based on the foregoing, the undersigned recommends that this action be
6 dismissed.

7 These findings and recommendations are submitted to the United States District
8 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within 14 days
9 after being served with these findings and recommendations, any party may file written
10 objections with the court. Responses to objections shall be filed within 14 days after service of
11 objections. Failure to file objections within the specified time may waive the right to appeal.
12 See Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

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14 DATED: January 10, 2017

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16 **CRAIG M. KELLISON**
17 UNITED STATES MAGISTRATE JUDGE
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