

1 of four years on the assault conviction. (Abstract of Judgment, LD 1.¹) In his appeal, petitioner
2 argued that the trial court erred in sentencing him to the upper term for the assault conviction
3 because it relied on facts that were not found beyond a reasonable doubt. On April 3, 2008, the
4 California Court of Appeal for the Third Appellate District rejected that claim and affirmed the
5 conviction. People v. Gomes Reynaldo, No. C054626 (LD 2). Petitioner did not seek direct
6 review in the California Supreme Court.

7 Petitioner filed one state habeas petition in the California Supreme Court on August 2,
8 2009. (LD 3.) He raised the same claim he had raised on appeal. The California Supreme Court
9 denied the petition on January 13, 2010. (LD 4.) The court’s opinion states simply “The petition
10 for writ of habeas corpus is denied. (See *In re Waltreus* (1965) 62 Cal.2d 218.)” (Id.) A citation
11 to Waltreus indicates that the issues in the petition were raised on appeal. See Waltreus, 62 Cal.
12 2d at 225 (habeas “ordinarily cannot serve as a second appeal”).

13 Petitioner filed the present federal petition on October 17, 2015. (ECF No. 1.) Therein,
14 petitioner raises one claim – that he was sentenced to four years but has served far more time than
15 that.

16 Respondent moved to dismiss the petition on the grounds that it was untimely and
17 petitioner had not exhausted his state remedies. (See ECF No. 14.) In response, petitioner argued
18 that he should be entitled to equitable tolling of the statute of limitations because he is not
19 mentally competent, has limited English language skills, and is unfamiliar with the law.
20 Petitioner also sought stay and abeyance of these proceedings to permit him to exhaust. (See ECF
21 Nos. 20, 23.) Finally, petitioner mentioned other possible habeas claims in his opposition. (ECF
22 No. 23.)

23 The court determined that it had insufficient information to rule on the statute of
24 limitations issues because the court did not have petitioner’s mental health records. The court
25 then considered respondent’s statement that petitioner’s claim was, in any event, meritless

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27 ¹ Respondent lodged copies of documents from the state court record on February 8, 2017. (See
28 ECF Nos. 30, 31.) Those documents are identified herein by the Lodged Document “LD”
number assigned them by respondent.

1 because petitioner had been sentenced to a term of nineteen years to life. The court ordered
2 petitioner to address respondent's evidence showing that petitioner's sentence was nineteen years
3 to life. The court further informed petitioner that if he wished to raise additional claims, he must
4 move to amend the petition. (ECF Nos. 32, 34.)

5 In a document filed April 24, 2017, petitioner did not directly address respondent's
6 evidence showing the length of his sentence. Instead, petitioner states that his "jailhouse lawyer"
7 failed to fully exhaust all of petitioner's sentencing issues in the lower courts. Petitioner contends
8 that his mental health issues and severely limited grasp of the English language hindered his
9 ability to assist in preparation of his petition. Petitioner seeks dismissal of this action without
10 prejudice so that he may exhaust the "constitutional claims surrounding the totality of sentencing
11 issues." (ECF No. 35.)

12 The court considered petitioner's filings as attempts to amend his petition to assert new
13 claims. (May 31, 2017 Order (ECF No. 36).) Recognizing that any amendment would be futile if
14 petitioner's original petition was untimely, the court re-opened consideration of the statute of
15 limitations and equitable tolling issues. The court ordered respondent to provide the court with a
16 copy of petitioner's mental health records from the date of his incarceration in 2007 through the
17 present. Respondent lodged those records on June 30, 2017. (See ECF Nos. 37, 38.)

18 **STATUTE OF LIMITATIONS**

19 **I. Background**

20 The court found previously that petitioner's 2015 federal petition was filed well outside
21 the one-year statute of limitations. (Feb. 17, 2017 Order (ECF No. 32).) Petitioner's conviction
22 was final on May 13, 2008. (See id. at 5.) Therefore, the statute of limitations began to run the
23 following day and petitioner's federal petition was due on May 14, 2009. Petitioner is not
24 entitled to statutory tolling because he did not file a state petition within that one year period.
25 (See id.) Even if petitioner was entitled to statutory tolling, his petition was still untimely. If the
26 court considers the statute tolled during the period petitioner's one state habeas petition was
27 pending, then his federal petition should have been filed no later than January 13, 2011, one year
28 after the California Supreme Court denied his state habeas petition. (See id.) Petitioner did not

1 file his federal habeas petition until more than four years later on October 17, 2015, the date he
2 placed his petition in the mail. (ECF No. 1 at 7.)

3 The court also notes here that a later trigger date for the statute of limitations is possible
4 under 28 U.S.C. § 2244(d)(1)(D). Pursuant to that section, the one-year-limitation period runs
5 from “the date on which the factual predicate of the claim or claims presented could have been
6 discovered through the exercise of due diligence.” While petitioner’s new claims are not clear, it
7 is clear that he is alleging his jailhouse lawyer erred when he failed to raise them in petitioner’s
8 state petitions. Therefore, petitioner is not asserting newly discovered claims and the later trigger
9 date of subsection (d)(1)(D) does not apply.

10 Petitioner’s federal petition can thus only be deemed timely if the limitations period was
11 equitably tolled. The time period the court considers, giving petitioner every benefit of the doubt,
12 is between May 2008 when his conviction became final and January 2011, the last possible date
13 he could have filed a timely federal petition. Petitioner states three grounds for equitable tolling:
14 his mental competence, his limited English language skills, and his unfamiliarity with the law.

15 **II. Is Petitioner Entitled to Equitable Tolling?**

16 **A. General Legal Standards**

17 The limitations period of § 2244(d)(1) may be equitably tolled if a petitioner establishes
18 “(1) that he has been pursuing his rights diligently, and (2) that some extraordinary circumstance
19 stood in his way’ and prevented timely filing.” Holland v. Florida, 560 U.S. 631, 649 (2010)
20 (quoting Pace v. DiGuglielmo, 544 U.S. 408, 418 (2005)). An extraordinary circumstance must
21 be more than merely “oversight, miscalculation or negligence on [the petitioner’s] part.”
22 Waldron–Ramsey v. Pacholke, 556 F.3d 1008, 1011 (9th Cir. 2009) (quoting Harris v. Carter, 515
23 F.3d 1051, 1055 (9th Cir. 2008)). Rather, petitioner must show that some “external force” “stood
24 in his way.” Id. “The high threshold of extraordinary circumstances is necessary lest the
25 exceptions swallow the rule.” Lakey v. Hickman, 633 F.3d 782 (9th Cir. 2011) (citations and
26 internal quotation marks omitted).

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1 **B. Analysis**

2 **1. Ignorance of the Law**

3 The Ninth Circuit has made clear that a “pro se petitioner’s lack of legal sophistication is
4 not, by itself, an extraordinary circumstance warranting equitable tolling.” Rasberry v. Garcia,
5 448 F.3d 1150, 1154 (9th Cir. 2006); see also Baker v. Cal. Dep’t of Corr., 484 F. App’x 130, 131
6 (9th Cir. 2012) (“Low literacy levels, lack of legal knowledge, and need for some assistance . . .
7 are not extraordinary circumstances to warrant equitable tolling.”). Because a lack of legal
8 knowledge is a circumstance common to many prisoners, it is neither an “extraordinary
9 circumstance” or an “external force” which would justify equitable tolling.

10 **2. Limited English Ability**

11 The mental health records submitted by respondent include petitioner’s TAFE scores.
12 “The TAFE (Tests of Adult Basic Education) scores reflect an inmate’s educational achievement
13 level and are expressed in numbers reflecting grade level.” Marcelo v. Hartley, No. CV 06-3705
14 CAS (SS), 2008 WL 4057003, *4 n. 7 (C.D. Cal. Aug. 27, 2008) (citing In re Roderick, 154 Cal.
15 App. 4th 242, 253 n. 5, 257 n. 10 (2007)). The TAFE test is an English language test.
16 Petitioner’s TAFE scores were extremely low. They varied from 0.0 to 3.0. (ECF No. 38 at 50-
17 52, 122, 124, 138.) Primarily, petitioner was rated under 2.0. That score indicates petitioner had
18 English language skills at a second grade level or below.

19 California regulations require inmates with a TAFE score lower than 4.0 to be evaluated
20 for staff assistance or a reasonable accommodation for “effective communication” in prison
21 disciplinary proceedings. 15 Cal. Code Regs. § 3000. However, low literacy levels are not
22 extraordinary circumstances warranting equitable tolling. See Baker, 484 F. App’x at 131; Payne
23 v. Valenzuela, No. CV 15-3243 FMO (AFM), 2015 WL 9914190, at *5 (C.D. Cal. Dec. 4, 2015)
24 (TAFE scores ranging from 1.7 to 2.2 do not constitute an extraordinary circumstance for
25 purposes of equitable tolling), rep. and reco. adopted, 2016 WL 304294 (C.D. Cal. Jan. 25, 2016);
26 Green v. Small, No. CV 10-0139 DOC(JC), 2011 WL 91045, at *2 (C.D. Cal. Jan. 2, 2011)
27 (rejecting petitioner’s claim of entitlement to equitable tolling based on pro se status, lack of legal
28 knowledge or sophistication, and illiteracy), rep. and reco. adopted, 2011 WL 91045 (C.D. Cal.

1 Jan. 2, 2011); Stableford v. Martel, No. SA CV 09-1071 JST(RZ), 2010 WL 5392763, at *3 (C.D.
2 Cal. Sept. 14, 2010) (rejecting petitioner's argument that his illiteracy, dyslexia, lack of education,
3 and limited access to “inadequate” prison library were “sufficiently extraordinary to warrant
4 tolling of the limitations period”), rep. and reco. adopted, 2010 WL 5416838 (C.D. Cal. Dec. 20,
5 2010).

6 Further, language limitations do not, per se, justify equitable tolling. See Mendoza v.
7 Carey, 449 F.3d 1065, 1069-70 (9th Cir. 2006). Rather, a petitioner must show that the language
8 barriers “actually prevented timely filing.” Id. Petitioner argues that it took him “many years and
9 many attempts to locate a person with sufficient legal acumen and bi-lingual skills to enlighten
10 and competently assist petitioner in his quest for [a] remedy.” (Resp. to Order to Address Stat. of
11 Lim. (ECF No. 23 at 4).) As stated above, ignorance of the law, or lack of “legal acumen” is not,
12 however, grounds for equitable tolling. Nor is a lack of legal assistance or of adequate legal
13 assistance. See Jensen v. Madden, No. 2:17-cv-1081 GEB AC P, 2017 WL 3069445, at *2 (E.D.
14 Cal. July 19, 2017) (citing Lawrence v. Florida, 549 U.S. 327, 336-37 (2007)). Even though he
15 has relied upon third parties to file for him, petitioner retained the “personal responsibility of
16 complying with the law.” Chaffer v. Prosper, 592 F.3d 1046, 1049 (9th Cir. 2010). Moreover,
17 petitioner’s statement that he spent a long time looking for the right person to help him indicates
18 that petitioner did, in fact, know that he needed to pursue his legal remedies before he finally filed
19 his petition here.

20 Further, the record shows that petitioner did have the assistance of a translator for his legal
21 needs at various points between 2008 and 2011. Petitioner apparently had the help of a translator
22 in filing a habeas petition in the California Supreme Court in August 2009. (See LD 3.) He also
23 had translation assistance in 2010 when he filed an inmate appeal. (See LD 5.²) Petitioner does
24 not allege he was unable to obtain translation help, only that he was unable to obtain someone
25 with legal experience who could provide translation help.

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27 ² To the extent there is any argument that petitioner was unable to find a translator prior to
28 January 2011, it should be noted that he also had translation assistance to file grievances in 2013
and 2014, showing that he could have filed his federal petition prior to October 2015. (LD 6, 7.)

1 Because petitioner's limited English abilities also do not warrant equitable tolling, the
2 court is left to consider petitioner's contention that his mental incompetence should be considered
3 a ground to equitably toll the statute of limitations.

4 **3. Mental Incompetence**

5 **a. Legal Standards**

6 A petitioner's mental impairment may provide a basis for equitable tolling. The Ninth
7 Circuit has articulated a specific, two-part test for an equitable tolling claim based on a
8 petitioner's mental impairment:

9 (1) *First*, a petitioner must show his mental impairment was an
10 "extraordinary circumstance" beyond his control by demonstrating
the impairment was so severe that either

11 (a) petitioner was unable to rationally or factually to
12 personally understand the need to timely file, or

13 (b) petitioner's mental state rendered him unable personally
to prepare a habeas petition and effectuate its filing.

14 (2) *Second*, the petitioner must show diligence in pursuing the
15 claims to the extent he could understand them, but that the mental
16 impairment made it impossible to meet the filing deadline under the
totality of the circumstances, including reasonably available access
to assistance.

17 Bills v. Clark, 628 F.3d 1092, 1099–1100 (9th Cir. 2010) (citations and footnote omitted; italics
18 in original); see also Orthel v. Yates, 795 F.3d 935, 938 (9th Cir. 2015) ("A petitioner seeking
19 equitable tolling on the grounds of mental incompetence must show extraordinary circumstances,
20 such as an inability to rationally or factually personally understand the need to timely file, or a
21 mental state rendering an inability personally to prepare a habeas petition and effectuate its
22 filing.").

23 "The relevant question [is,] '[d]id the mental impairment cause an untimely filing?'"
24 Stancle v. Clay, 692 F.3d 948, 959 (9th Cir. 2012) (quoting Bills, 628 F.3d at 1100 n. 3.) Bills
25 provides further guidance for applying its two-part test:

26 [T]o evaluate whether a petitioner is entitled to equitable
27 tolling, the district court must: (1) find the petitioner has made a
28 non-frivolous showing that he had a severe mental impairment
during the filing period that would entitle him to an evidentiary
hearing; (2) determine, after considering the record, whether the

1 petitioner satisfied his burden that he was in fact mentally
2 impaired; (3) determine whether the petitioner's mental
3 impairment made it impossible to timely file on his own; and
4 (4) consider whether the circumstances demonstrate the
petitioner was otherwise diligent in attempting to comply with
the filing requirements.

5 Bills, 628 F.3d at 1100–01. “This reiterates the stringency of the overall equitable tolling test:
6 the mental impairment must be so debilitating that it is the but-for cause of the delay, and even in
7 cases of debilitating impairment the petitioner must still demonstrate diligence.” Yeh v. Martel,
8 751 F.3d 1075, 1078 (9th Cir. 2014) (citing Bills, 628 F.3d at 1100).

9 Thus, the first hurdle under Bills is determining whether petitioner had a “severe mental
10 impairment” that would entitle him to an evidentiary hearing on the equitable tolling issue. This
11 court should order an evidentiary hearing where the “current record ‘does not clearly answer’ the
12 question of whether . . . extraordinary circumstances caused the untimely filing.” Winston v.
13 Myles, No. 2:12-cv-1844-JAD-CWH, 2014 WL 1236546, at *2 (D. Nev. Mar. 25, 2014) (quoting
14 Porter v. Ollison, 620 F.3d 952, 961-62 (9th Cir. 2010)).

15 The district court must take care to ensure that the record regarding the petitioner's mental
16 illness is sufficiently developed to rule on the tolling issue. See Chick v. Chavez, 518 F. App'x
17 567, 568 (9th Cir. 2013) (remanding “for further development of the record as to [petitioner]'s
18 mental competency and, if necessary, an evidentiary hearing” where record revealed no medical
19 evidence from the time period for which the petitioner sought tolling); Bills, 628 F.3d at 1099–
20 1100 (remanding where the petitioner was in the lowest percentile for verbal IQ, verbal
21 comprehension and working memory, and, according to clinical psychologists, was incapable of
22 inferential thinking necessary to complete a federal habeas form). Nevertheless, “[w]here the
23 record is amply developed, and where it indicates that the petitioner's mental incompetence was
24 not so severe as to cause the untimely filing of his habeas petition, a district court is not obligated
25 to hold evidentiary hearings to further develop the factual record, notwithstanding a petitioner's
26 allegations of mental incompetence.” Roberts v. Marshall, 627 F.3d 768, 773 (9th Cir. 2010); see
27 also Orthel, 795 F.3d at 939–40.

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1 Courts have held that a district court’s review of a petitioner’s mental health records for
2 the time period in question is sufficient to make that determination. See Roberts, 627 F.3d at 773
3 (district court’s review of the petitioner’s “extensive medical records” was an amply developed
4 record upon which district court could find an evidentiary hearing unnecessary); Orthel, 795 F.3d
5 at 939 (When the district court ordered the petitioner’s entire medical record to evaluate his
6 mental health, it “demonstrated sensitivity to its obligation to ensure that the record is amply
7 developed, pursuant to *Roberts*, and to make a determination based on the ‘totality of the
8 circumstances,’ as required by *Bills*.”); Taylor v. Filson, No. 16-15426, 2017 WL 2684132, at *1
9 (9th Cir. June 21, 2017) (district court’s review of the petitioner’s medical records sufficient to
10 conclude equitable tolling not warranted based on the petitioner’s mental health) (citing Orthel,
11 795 F.3d at 939, and Bills, 628 F.3d at 1100).

12 **b. Discussion**

13 This court has reviewed the 165 pages of petitioner’s mental health records provided by
14 respondent. (See ECF No. 38.) Below, the court sets out what those records show, with a
15 particular focus on the time period between May 2008 and January 2011, when petitioner should
16 have filed his federal petition.

- 17 • In 2007 when petitioner was admitted to the prison system, he was excluded from the
18 Developmental Disability Program (“DDP”) after receiving a passing score on a cognitive
19 test. (ECF No. 38 at 12, 154.) After completing a mental health screening, petitioner was
20 cleared to be housed in the general population. (Id. at 12.)
- 21 • In April 2009, petitioner referred himself to the mental health department. (Id. at 151.)
22 He told the psychologist that he felt he was in prison for something he did not do, he was
23 sad, and he had difficulty with his short-term memory. According to this record, the
24 psychologist discussed the CCCMS program with petitioner.³
- 25 • The earliest mental health diagnosis in petitioner’s records is five days later, on April 20,

26 ³ Inmates designated to the CCCMS level of care “are those ‘whose symptoms are under control
27 or in partial remission’” and can function in the general prison population, administrative
28 segregation, or segregated housing unit. Coleman v. Brown, 28 F. Supp. 3d 1068, 1074 (E.D.
Cal. 2014).

1 2009. The psychiatrist who saw petitioner assessed him with post-traumatic stress
2 disorder (“PTSD”) and depression. (Id. at 150-51). The PTSD diagnosis remained
3 petitioner’s primary diagnosis throughout his records. The depression diagnosis was less
4 frequent, but appears consistently.

- 5 • The April 20, 2009 record also shows that petitioner was housed with the designation
6 “CCCMS.” (Id. at 150.) He continued to be housed that way through 2010 (id. at 4, 11),
7 2011 (id. at 74), 2013 (id. at 45, 52), 2014 (id. at 44), and 2015 (id. at 75). It does not
8 appear that petitioner ever was placed in a higher level of care.
- 9 • A June 2009 record shows that a staff psychologist’s clinical impression was that
10 petitioner had “Depressive Disorder.” (Id. at 149.) The notes from this appointment
11 include a statement that “Inmate doesn’t realize what is going on.” The psychologist
12 indicated that petitioner did not understand what “depressive disorder” is and that he did
13 not “have ability to communicate with people who can help him.” However, the
14 psychologist gave petitioner a GAF score of 55.⁴
- 15 • In a January 20, 2010 progress note, the clinician diagnosed petitioner with PTSD and
16 depression. (Id. at 146.) The clinician also noted that petitioner was having “flashbacks
17 about crime” and visual hallucinations. Despite those notations, the clinician assigned
18 petitioner a GAF score of 60.
- 19 • On January 28, 2010, petitioner had an annual review of his mental health treatment plan.
20 (See id. at 8.) It was noted that petitioner had a diagnosis of PTSD and that he had
21 recently been prescribed medication for depression.
- 22 • In April 2010, a clinician diagnosed petitioner with depression and noted no
23 hallucinations. (Id. at 143.) The clinician added a note that petitioner had not had
24 problems with hallucinations since he started medication. The clinician also circled “no”

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26 ⁴ “Global Assessment of Functioning,” or “GAF,” is a scale that was used by clinicians to assess
27 an individual's overall level of functioning, including the “psychological, social, and occupational
28 functioning on a hypothetical continuum of mental health-illness.” Am. Psychiatric Ass'n,
Diagnostic and Statistical Manual of Mental Disorders with Text Revisions 32 (4th ed. 2004)
 (“DSM IV–TR”). It is described in more detail in the text below.

1 regarding whether petitioner's thought processes were "goal directed" and whether he had
2 "linear and logical" thinking. However, the clinician gave petitioner a GAF score of 65-
3 75.

- 4 • An October 2010 record shows the following diagnoses: PTSD, depression, anxiety,
5 paranoia, and ETOH⁵ dependence. (Id. at 5-6.) Those records show a psychologist's
6 finding that petitioner "was not so mentally disordered that he couldn't function within the
7 structure of the EOP⁶ program" and he did not require "highly structured psychiatric
8 care." (Id. at 7.) Petitioner had "normal cognition functioning" and the psychologist
9 found "[n]o barriers to effective communication," with a Spanish translator.
- 10 • On April 14, 2011, petitioner reported having had auditory and visual hallucinations. (Id.
11 at 19.) It is not clear from the notation whether those hallucinations were one year or one
12 month "ago." However, ten days later, he reported no hallucinations. (Id. at 18.) In an
13 October 2016 notation, the clinician wrote that plaintiff told him he had initiated mental
14 health services in 2014 for visual and auditory hallucinations. (Id. at 36.) In all but a
15 couple of petitioner's records, no hallucinations are noted.
- 16 • Also, at a few points in the records, staff reported that petitioner was talking to himself.
17 (See id. at 63, 131-32.) However, a clinician who noted that fact also noted that petitioner
18 was "stable" off of his psychiatric medication in 2013. (Id. at 131-32.)
- 19 • A January 8, 2015 "classification committee chrono," reflects that, for the time period
20 between January 11, 2014 through January 10, 2015, petitioner "was reviewed under P.C.
21 2962 and meets the criteria for referral as a Mentally Disordered Offender." (Comp. (ECF

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23 ⁵ ETOH stands for ethanol and is used to signify alcohol dependence. See [http://medical-
24 dictionary.thefreedictionary.com/ethyl+alcohol](http://medical-dictionary.thefreedictionary.com/ethyl+alcohol).

25 ⁶ EOP is the abbreviation for Enhanced Outpatient Program, which is a prison mental health care
26 program designation. Cal. Code Regs., tit. 15, § 3040.1(d); Coleman, 28 F. Supp. 3d at 1075.
27 Inmates in the EOP level of care have "acute onset or significant decompensation of a serious
28 mental disorder." Id. CCCMS is the least severe level of care for mentally ill inmates and EOP is
the next least severe level. See Steward v. Sherman, No. C 15-667 WHA(PR), 2016 WL
3345308, at *3 (N.D. Cal. June 16, 2016). There is no indication petitioner was ever assigned to
an EOP level of care.

1 No. 1 at 17).) As described by the court previously, this chrono indicates petitioner had
2 “an illness or disease or condition that substantially impairs the person's thought,
3 perception of reality, emotional process, or judgment; or which grossly impairs behavior;
4 or that demonstrates evidence of an acute brain syndrome for which prompt remission, in
5 the absence of treatment, is unlikely.” (See ECF No. 32 at 7.) This document states that
6 petitioner’s custody level should “remain the same” at “Medium A.”⁷

- 7 • At most of his mental health appointments, petitioner was assigned a GAF score.

8 Petitioner’s GAF scores ranged from a low of 55 to a high of 70. Most of his scores were
9 in the 58 to 65 range. At no time was petitioner assigned a score lower than 55. (See id.
10 at 148-149 (scores between 55 and 63 in 2009); 13, 139-142 (scores between 60 and 70 in
11 2010); 21, 71-73 (scores between 65 and 70 in 2011); 57, 64 (scores between 60 and 65 in
12 2012); 53, 131-132 (scores between 65 and 67 in 2013); 43-44, 116-117 (scores between
13 58 and 68 in 2015).)

14 To summarize, with respect to the time period during 2009 through January 2011, the time
15 period during which a federal habeas petition would have been timely filed, petitioner’s mental
16 health records show that he was diagnosed with PTSD, depression, anxiety, and alcohol
17 dependence. Also during some of that time, petitioner reported having hallucinations. However,
18 hallucinations reported in January 2010 appear to have been resolved by April 2010. An October
19 2010 report showed petitioner with normal cognitive functioning. Even if petitioner was
20 experiencing hallucinations in early 2011 and later in 2014, they were not consistent.

21 Further, petitioner’s hallucinations did not prevent clinicians from assigning petitioner a
22 GAF score within a functional range. A GAF of 61–70 indicates some mild symptoms (e.g.,
23 depressed mood and mild insomnia) or some difficulty in social, occupational, or school function
24 (e.g, occasional truancy, or theft within the household), but generally functioning pretty well, has
25 some meaningful interpersonal relationships. Am. Psychiatric Ass'n, Diagnostic and Statistical

26 ⁷ A designation of “Medium A” custody means the inmate shall be housed in “cells or dormitories
27 within the facility security perimeter,” the inmate’s “assignments and activities shall be within the
28 facility security perimeter,” and “[s]upervision shall be frequent and direct.” 15 Cal. Code Regs.
§ 3377.1(a)(4)

1 Manual of Mental Disorders with Text Revisions 32 (4th ed. 2004). A GAF of 51–60 indicates
2 moderate symptoms (e.g., flat affect and circumstantial speech, occasional panic attacks) or
3 moderate difficulty in social, occupational, or school function (e.g., few friends, conflicts with
4 peers or co-workers). Id. A 41– 50 rating indicates serious symptoms such as suicidal ideation,
5 severe obsessional rituals, or serious impairment in social, work, or school functioning. Id. A
6 GAF of 31–40 indicates: “Some impairment in reality testing or communication (e.g., speech is at
7 times illogical, obscure, or irrelevant) OR major impairment in several areas, such as work or
8 school, family relations, judgment, thinking, or mood (e.g., depressed man avoids friends,
9 neglects family, and is unable to work; child frequently beats up younger children, is defiant at
10 home, and is failing at school.)” Id. A GAF of 21–30 indicates: “Behavior is considerably
11 influenced by delusions or hallucinations OR serious impairment in communication or judgment
12 (e.g., sometimes incoherent, acts grossly inappropriately, suicidal preoccupation) OR inability to
13 function in almost all areas (e.g., stays in bed all day; no job, home, or friends).” Id.

14 Petitioner was never assigned a GAF score lower than 55 and they were mostly above 60.
15 While GAF scores are not dispositive, petitioner’s consistently moderate GAF scores are not
16 consistent with a finding that he was so impaired by his PTSD and depression that he could not
17 understand the need to seek habeas relief and to take steps to seek such relief.⁸ See Lawrence v.
18 Lizzaraga, No. 2:16-cv-0792 GEB AC P, 2017 WL 495774, at *4 (E.D. Cal. Feb. 7, 2017) (GAF
19 score of 68 means petitioner’s “mental faculties were within normal limits” and does not support
20 equitable tolling); Davis v. Malfi, No. CV 06-4744-JVS (JEM), 2015 WL 1383776, at *3 (C.D.

21 _____
22 ⁸ The court recognizes that the American Psychiatric Association discontinued use of the GAF
23 scale. See Am. Psychiatric Ass'n, Diagnostic and Statistical Manual of Mental Disorders, 16 (5th
24 ed. 2013) (GAF scale dropped due to its “conceptual lack of clarity” and “questionable
25 psychometrics in routine practice”). However, the Ninth Circuit has continued to look to the
26 GAF score as “a rough estimate of an individual's psychological, social, and occupational
27 functioning used to reflect the individual's need for treatment.” Garrison v. Colvin, 759 F.3d 995,
28 1003 n. 4 (9th Cir. 2014) (finding in the context of a social security disability appeal that GAF
scores are relevant to the disability assessment); see also Dowdy v. Curry, 617 F. App'x 772 (9th
Cir. 2015) (GAF score indicating “only moderate symptoms of impairment” did not support
equitable tolling). In addition, as shown by the citations in the text, other district courts in this
circuit continue to consider GAF scores when determining whether a petitioner’s mental state
justifies equitable tolling.

1 Cal. Mar. 20, 2015) (GAF scores between 60 and 70, with two scores of 53 and 55, among the
2 court's reasons for finding no basis for equitable tolling based on mental incompetence); Sigmon
3 v. Kernan, No. CV 06-5807 AHM (JWJ), 2009 WL 1514700, at *9 (C.D. Cal. May 27, 2009)
4 (GAF scores between 55 and 66 "indicate only mild to moderate impairment" and do not provide
5 a basis for equitable tolling); Lawless v. Evans, 545 F. Supp. 2d 1044, 1049 (C.D. Cal. 2008)
6 (GAF score of 65 does not justify claim for equitable tolling due to mental incompetence)

7 With respect to plaintiff's classification as a Mentally Disordered Offender, state law uses
8 this categorization in order to require mental health treatment as a condition of parole. See Cal.
9 Penal Code § 2962. One of the factors for identifying an inmate under this section is that the
10 severe mental disorder "was one of the causes of, or was an aggravating factor in, the commission
11 of a crime for which the prisoner was sentenced to prison." Cal. Penal Code § 2962(b).
12 Therefore, the court assumes, the condition existed both prior to, and during, petitioner's
13 incarceration. The statute specifically excludes some disorders such as personality disorders,
14 developmental disabilities, and addiction. Id. § 2962(a)(2). Because this section appears to cover
15 a multitude of diagnoses and ability levels, without more information about why petitioner was
16 found to qualify, the court does not find that this designation overrides the specific observations
17 of clinicians in petitioner's medical records over the years.

18 Finally, petitioner's treatment at the CCCMS level of care "suggests that petitioner was
19 able to function despite his mental health problems." Washington v. McDonald, No. CV 09-
20 2632-JVS (AJW), 2010 WL 1999469, at *2 (C.D. Cal. Feb. 19, 2010) (citing Coleman, 922 F.
21 Supp. 2d at 903 n. 24), rep. and reco. adopted, 2010 WL 1999465 (C.D. Cal. Feb. 24, 2010).
22 CCCMS is the least restrictive level of mental health care and meant that petitioner was
23 consistently housed in the general population.

24 This is not a case like that considered by the Ninth Circuit in Forbess v. Franke, 749 F.3d
25 837 (9th Cir. 2014). In that case, the prisoner had persistent delusions that he was working for the
26 FBI. His delusions were documented by various doctors and they were elaborate. He explained
27 that his delusions caused him to believe he had no need to file a federal habeas petition because
28 his work for the FBI would result in his release. 749 F.3d at 839. Petitioner in the present case

1 had neither consistent delusions nor delusions that appeared to affect his thinking about his legal
2 status.

3 In cases like the present one, where a petitioner had mental health problems but had
4 cognitive abilities within normal ranges, the Ninth Circuit has held equitable tolling is not
5 warranted. In Roberts v. Marshall, 627 F.3d 768, 770 (9th Cir. 2010), the court declined
6 equitable tolling because the petitioner's mental health records showed that he was medicated for
7 severe psychotic depression disorder, but he had normal mental functions, his appearance,
8 behavior, mood, speech, appetite, sleep and affect were within normal limits, he was not
9 delusional, and had normal insight and judgment. In Orthel v. Yates, 795 F.3d 935, 941 (9th Cir.
10 2015), the Ninth Circuit affirmed the dismissal of a petition where substantial evidence showed
11 that, despite fluctuations in mental health, the petitioner possessed sufficient competence and
12 capability in the year following the date on which the state court judgment became final as well as
13 sufficient competence during much of the eleven-year span between finality of judgment and
14 filing of his federal petition.

15 The records provided do not reflect that petitioner has or had a mental impairment so
16 severe that he was unable to rationally or factually understand the need to timely file a petition or
17 that he was rendered unable to file a petition. Rather, the records show that petitioner's
18 functional impairment was moderate, at most, and his cognition has been intact throughout almost
19 all of his incarceration. Further, and importantly, there is no indication in the record that
20 petitioner's mental health previously made it impossible to file a timely petition but had improved
21 in 2015 to the point he could do so. Rather, petitioner's diagnoses appear fairly consistent over
22 the course of his incarceration. Based on the court's review of petitioner's mental health records,
23 and based on this district court's limited resources and time, this court does not find an
24 evidentiary hearing is required to make a determination of petitioner's mental competence. The
25 existing record is sufficient to conclude that petitioner had the mental capacity to understand the
26 need to timely file a petition and to effectuate its filing.

27 Finally, even if petitioner satisfied the first prong of the Bills test, equitable tolling would
28 not be warranted because petitioner has not shown that he was diligent in pursuing his claims "to

1 the extent that he could understand them, but that [his] mental impairment made it impossible to
2 meet the filing deadline under the totality of the circumstances, including reasonably available
3 access to assistance.” Bills, 628 F.3d at 1100. Petitioner has not alleged any specific facts
4 showing that he attempted, between 2008 and 2011, to obtain assistance in order to file a timely
5 petition or that his mental impairment prevented him from locating assistance or from
6 understanding any assistance that he had obtained. Id. at 1100-01; see also Lott v. Mueller, 304
7 F.3d 918, 923 (9th Cir. 2002) (equitable tolling determinations “turn[] on an examination of
8 detailed facts”). Petitioner’s simple statement that it took him a long time to find another inmate
9 with the English/Spanish skills and “legal acumen” to help him is not sufficiently specific to
10 demonstrate diligence.

11 CONCLUSION

12 This court finds petitioner is not entitled to equitable tolling based on his ignorance of the
13 law, limited English language skills, or mental health. Therefore, the petition is untimely under
14 28 U.S.C. § 2244(d)(1) and IT IS HEREBY RECOMMENDED that the petition be dismissed.

15 These findings and recommendations will be submitted to the United States District Judge
16 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days
17 after being served with these findings and recommendations, any party may file written
18 objections with the court and serve a copy on all parties. The document should be captioned
19 “Objections to Magistrate Judge's Findings and Recommendations.” Any response to the
20 objections shall be filed and served within seven days after service of the objections. The parties
21 are advised that failure to file objections within the specified time may result in waiver of the
22 right to appeal the district court’s order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991). In the
23 objections, the party may address whether a certificate of appealability should issue in the event
24 an appeal of the judgment in this case is filed. See Rule 11, Rules Governing § 2254 Cases (the

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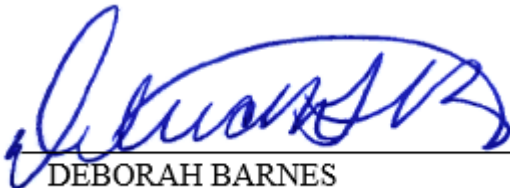
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1 district court must issue or deny a certificate of appealability when it enters a final order adverse
2 to the applicant).

3 Dated: September 11, 2017

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6 DEBORAH BARNES
7 UNITED STATES MAGISTRATE JUDGE
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