



1 After carefully reviewing the objections, the parties' written briefing,<sup>2</sup> the record, and the  
2 applicable law,<sup>3</sup> the court resolves the objections in all the pending miscellaneous actions in this  
3 comprehensive order.<sup>4</sup>

4 BACKGROUND

5 On January 22, 2013, a jury convicted defendant of multiple counts of mail fraud, as well  
6 as one count of conspiracy to commit mail fraud and make false statements in mortgage  
7 applications. (Crim. ECF Nos. 315, 429.) On March 21, 2013, the court approved a stipulation  
8 for the entry of a personal forfeiture money judgment. (Crim. ECF No. 336.) The order  
9 approving the stipulation provided as follows:

10 For good cause shown, the Court hereby imposes a personal  
11 forfeiture money judgment against defendant Hoda Samuel in the  
12 amount of \$250,000. An initial payment of \$20,000 is due on or  
13 before April 30, 2013. The remaining \$230,000 shall be paid in  
\$1,500 monthly payments due by the 5th of each month starting on  
May 5, 2013, while defendant Hoda Samuel is out of custody, and  
will resume once she is released from custody until paid in full.

14 Any funds applied towards such judgment shall be forfeited to the  
15 United States of America and disposed of as provided for by law.  
16 Prior to the imposition of sentence, any funds delivered to the  
17 United States to satisfy the personal money judgment shall be  
seized and held by the Internal Revenue Service, Criminal  
Investigation, in its secure custody and control.

18 (Id.) After a sentencing hearing conducted on August 15, 2013, defendant was sentenced to  
19 imprisonment for a total term of 120 months, with restitution to be determined at a later hearing.  
20 (Crim. ECF No. 426, 429.) The August 20, 2013 judgment stated that “[t]he preliminary order

21 <sup>2</sup> The United States requested the court to disregard several of defendant's objections and other  
22 filings as untimely. Nevertheless, in light of defendant's *pro se* status and location out of state,  
23 the court has considered all of defendant's filings on the merits, whether or not required to do so.

24 <sup>3</sup> Defendant is presently incarcerated at Carswell Federal Medical Center in Fort Worth, Texas.  
25 In light of defendant's incarceration, and because the court finds that oral argument would not be  
26 of material assistance, the court submits and resolves the pending matters on the record and  
27 written briefing pursuant to Local Rule 230(g).

28 <sup>4</sup> Citations to docket numbers in the underlying criminal case (Case No. 2:10-cr-223-JAM) are  
29 styled as “Crim. ECF No. \_\_\_.” Citations to docket numbers in the various miscellaneous cases  
are styled using the last two digits of the miscellaneous case numbers, i.e., “16 ECF No. \_\_\_”; “17  
ECF No. \_\_\_”; and “99 ECF No. \_\_\_.”

1 for money judgment filed 3/21/2013 is hereby made final as to the defendant, and shall be  
2 incorporated into the judgment.” (Crim. ECF No. 429.) Following a subsequent restitution  
3 hearing on June 27, 2014, an amended judgment was filed on July 3, 2014, and defendant was  
4 ordered to pay a \$3,100.00 assessment; a \$20,000.00 fine; and \$3,029,412.64 in restitution, with  
5 payment to begin immediately. (Crim. ECF Nos. 595-97.) The amended judgment provides that,  
6 if defendant is incarcerated, “payment of restitution is due during imprisonment at the rate of not  
7 less than \$25 per quarter and payment shall be through the Bureau of Prisons Inmate Financial  
8 Responsibility Program.” (Crim. ECF No. 597.) Defendant has filed two appeals to the Ninth  
9 Circuit Court of Appeals, which remain pending. (See Ninth Circuit Case Nos. 13-10449, 14-  
10 10340.)

11 In an attempt to collect the restitution owed by defendant, the United States sought and  
12 obtained the writs of garnishment at issue in these three pending miscellaneous actions. See 18  
13 U.S.C. § 3613(a), (f); 28 U.S.C. § 3205. The writs involve accounts and other assets at the  
14 following garnishees:

15 (1) Case No. 2:15-mc-16-JAM-KJN: Tri Counties Bank

16 (2) Case No. 2:15-mc-17-JAM-KJN: California Public Employees’ Retirement System  
17 (“CalPERS”)

18 (3) Case No. 2:15-mc-99-JAM-KJN: Raymond James Financial Services, Inc.

19 Those writs, and accompanying documentation and instructions, were served on defendant  
20 and her spouse, Aiad Samuel. The acknowledgements of service and answers by the garnishees  
21 were likewise served on defendant and her spouse. Defendant and her spouse were instructed  
22 regarding their right to file objections to the writs and answers by the garnishees, as well as any  
23 appropriate claims of exemption.

24 Objections were ultimately filed as to each of the writs. In several filings, defendant also  
25 requested the appointment of counsel for purposes of these miscellaneous cases.

## 26 DISCUSSION

27 Before considering the objections to the writs of garnishment, the court first addresses  
28 defendant’s request for appointment of counsel. Although these actions arise out of a criminal

1 judgment, they are nonetheless civil garnishment actions. It is “well-established that there is  
2 generally no constitutional right to counsel in civil cases.” United States v. Sardone, 94 F.3d  
3 1233, 1235 (9th Cir. 1996). Furthermore, there are no exceptional circumstances warranting the  
4 appointment of counsel in these civil proceedings. Indeed, for the reasons discussed below,  
5 defendant’s contentions lack merit. Therefore, the court denies defendant’s request for  
6 appointment of counsel.

7 As noted above, defendant raises some objections that apply globally to all of the pending  
8 writs of garnishment. The court first considers those global objections before addressing the  
9 issues with respect to specific accounts and assets.

#### 10 Defendant’s Global Objections To All Pending Writs Of Garnishment

11 Defendant first objects to the writs of garnishment, because she contends that she is  
12 compliant with her \$25 per quarter payment schedule through the Bureau of Prisons Inmate  
13 Financial Responsibility Program (“BOP IFRP”), and has allegedly paid even more than what is  
14 required under that schedule. That argument is unavailing. The court’s amended judgment  
15 provides that payment was to begin immediately and that “payment of restitution is due during  
16 imprisonment at the rate of *not less than* \$25 per quarter and payment shall be through the Bureau  
17 of Prisons Inmate Financial Responsibility Program.” (Crim. ECF No. 597) (emphasis added).  
18 As such, the \$25 quarterly payments merely represent the minimum payments required to comply  
19 with the court’s amended judgment. Nothing in the terms of that amended judgment precludes  
20 the United States from pursuing collection of defendant’s restitution debt from other assets in  
21 which defendant has an interest; nor does defendant provide any proper and binding legal  
22 authority in support of such a proposition.

23 Defendant next contends that the writs of garnishment are barred by the “compromised  
24 forfeiture agreement” she entered into with the United States, which ostensibly refers to the  
25 stipulated personal forfeiture money judgment entered on March 21, 2013, discussed above.  
26 However, that argument lacks merit, because forfeiture and restitution are separate remedies that  
27 serve different goals. As the Ninth Circuit Court of Appeals explained, criminal forfeiture, which  
28 involves the proceeds of the crime, is

1 separate from restitution, which serves an entirely different  
2 purpose. Congress conceived of forfeiture as *punishment* for the  
3 commission of various crimes. The purpose of restitution,  
4 however, is not to punish the defendant, but to *make the victim*  
5 *whole again* by restoring to him or her the value of the losses  
6 suffered as a result of the defendant's crime. Accordingly, we have  
7 held that defendants may be required to pay restitution and forfeit  
8 the same amounts.

9 United States v. Newman, 659 F.3d 1235, 1241 (9th Cir. 2011) (internal citations, quotation  
10 marks, and other punctuation marks omitted) (emphasis in original). As such, payment of both  
11 restitution and criminal forfeiture does not amount to an impermissible double recovery. Id.  
12 Therefore, the stipulated personal forfeiture money judgment does not bar the United States from  
13 pursuing collection of defendant's restitution debt through the writs of garnishment.

14 Finally, several of defendant's filings appear to allege misconduct by numerous  
15 government actors involved with her criminal case, and include contentions that defendant's  
16 conviction and sentence were unlawful, improper, and unfair in various respects. Defendant is  
17 free to attempt to raise any such arguments in her appeals of the underlying criminal case to the  
18 Ninth Circuit. Nevertheless, such matters are not properly before this court, and because the  
19 Ninth Circuit has not stayed the restitution order, defendant's contentions regarding the criminal  
20 proceedings have no bearing here.

21 Having disposed of defendant's global objections to the propriety of the writs of  
22 garnishment, the court now turns to the specific accounts and assets at issue in the individual  
23 miscellaneous actions.

24 Case No. 2:15-mc-16-JAM-KJN: Tri Counties Bank

25 The acknowledgement of service and answer of garnishee executed by Tri Counties Bank  
26 on March 16, 2015, indicates that Tri Counties Bank has 10 checking accounts (2 personal  
27 checking accounts and 8 corporate checking accounts) and one safety deposit box in which  
28 defendant maintains an interest. (16 ECF No. 9.) No specific objections or claims of exemption,  
other than the global objections discussed above, were filed with respect to the Tri Counties Bank  
accounts by either defendant or her spouse. As discussed below, the United States requests  
different relief with respect to the different types of accounts.



1 (“We hold that community property is available to satisfy a restitution judgment obtained under  
2 the MVRA against a criminally liable spouse, including that portion of the property that otherwise  
3 would potentially be awarded upon dissolution of marriage to an innocent spouse who was not  
4 involved in the criminal activity.”). Consequently, the court orders liquidation of the personal  
5 checking accounts.

6 Corporate Accounts

7 The garnishee, Tri Counties Bank, also identified several accounts which appear to be  
8 corporate accounts: (a) xxxxx7867, held by Aiad and Hoda S. Samuel dba Mena Construction,  
9 with a value of \$1,857.46; (b) xxxxx7855, held by St. Mena and St. Marcorious, LLC, with a  
10 value of \$75,258.21; (c) xxxxx1183, held by St. Mena and St. Marcorious, LLC dba Meineke of  
11 Sacramento, with a value of \$9,362.58; (d) xxxxx9066, held by St. Mena and St. Marcorious,  
12 LLC dba My Beauty & Barber College, with a value of \$2,500.00; (e) xxxxx9078, held by St.  
13 Mena and St. Marcorius, LLC dba My Beauty & Barber College, with a value of \$2,500.00; (f)  
14 xxxxx9091, held by St. Mena and St. Marcorious, LLC dba My Beauty & Barber College, with a  
15 value of \$5,000.00; (g) xxxxx1061, held by St. Mena and St. Marcorious, LLC dba Meineke of  
16 Sacramento Payroll, with a value of \$1,252.43; and (h) xxxxx2412, held by St. Mena and St.  
17 Marcorious, LLC dba Meineke of Sacramento Vendor Account, with a negative value of  
18 \$1,273.00, all as of March 16, 2015. (16 ECF No. 9.)

19 The United States indicates that it subpoenaed bank records from Tri Counties Bank and  
20 that, following review of such records, it appears that the corporate accounts have been used for  
21 personal purposes, thereby potentially raising the issue of alter ego liability. However, the United  
22 States requests an additional 45 days to conduct further, limited discovery regarding the issue and  
23 submit further briefing with respect to the corporate accounts. The court grants that request, as  
24 outlined below.

25 Safety Deposit Box

26 The garnishee further identified the existence of a safety deposit box (No. 5200063), held  
27 by Hoda S. Samuel or Magda H. Mikhail. (16 ECF No. 9.) The United States avers that it does  
28 not know what “or” means; who Magda H. Mikhail is; or what the safety deposit box contains.

1 At this juncture, the United States requests an order permitting it to inspect, photograph, and  
2 inventory the contents of the safety deposit box in the presence of a Tri Counties Bank official;  
3 inspect and copy all records in Tri Counties Bank’s possession associated with the creation,  
4 maintenance, or access to the safety deposit box; and to continue the garnishment on the safety  
5 deposit box pending further order of the court. Because those steps are reasonably necessary to  
6 determine whether the contents of the safety deposit box, if any, may be properly garnished, the  
7 court grants that request, as outlined below.

8 Case No. 2:15-mc-17-JAM-KJN: CalPERS

9 The acknowledgement of service and answer of garnishee executed by CalPERS on  
10 March 30, 2015, indicates that CalPERS is paying defendant a monthly disability retirement  
11 benefit in the amount of \$2,675.69, with no right to receive a lump sum payment. (17 ECF No.  
12 8.)

13 Defendant’s spouse, Aiad Samuel, failed to file any objections or claims of exemption  
14 with respect to defendant’s CalPERS benefits. Defendant herself filed specific objections to  
15 garnishment of those benefits, but the court finds that defendant’s objections are plainly without  
16 merit. (See Crim. ECF No. 701.) Contrary to defendant’s contention, defendant’s CalPERS  
17 disability retirement benefits, derived from her California state employment, do not constitute  
18 “certain annuity and pension payments” for eligible federal railroad workers and military service  
19 members under 26 U.S.C. § 6334(a)(6) and 18 U.S.C. § 3613(a)(1); nor do they constitute  
20 workmen’s compensation under 26 U.S.C. § 6334(a)(7) and 18 U.S.C. § 3613(a)(1). Those  
21 statutory exemptions are clearly inapplicable by their own terms. Additionally, defendant’s  
22 argument that the disability retirement benefits cannot be garnished because they are not  
23 connected to her crimes is unavailing. Provided that the benefits are not exempt, the United  
24 States can garnish them, irrespective of their involvement (or lack of involvement) in any crime.  
25 Finally, it is of no consequence that defendant has directed such disability retirement payments to  
26 be made into a family trust—the United States can garnish the benefits from CalPERS before they  
27 are paid into the trust. For these reasons, defendant’s objections and claims of exemption are  
28 overruled.

1 The United States seeks to garnish, consistent with the Consumer Credit Protection Act,  
2 25% of defendant's disability retirement benefits, commencing as of the time when CalPERS  
3 received the writ of garnishment on March 17, 2015. (See 17 ECF No. 8.) However, CalPERS  
4 objects to the requested relief. According to CalPERS, the writ is defective and by its terms does  
5 not apply to defendant's disability retirement benefits. The writ stated, in relevant part:

6 Pursuant to the Writ of Garnishment (Retirement Accounts), you  
7 are required by law to withhold any and all accounts in which Hoda  
8 Samuel has an interest, including but not limited to any and all  
9 individual and/or joint retirement account(s), known as the Defined  
Benefit Plan ("DBP"). From the date on which you receive this  
Writ, you must retain the withheld funds until an Order from the  
court is issued that directs the disposition of the funds.

10 (17 ECF No. 5.) CalPERS contends that the writ, as written, applies only to retirement *accounts*.  
11 Because defendant does not have a defined account with CalPERS, and only receives a monthly  
12 allowance, the writ purportedly does not apply to defendant's disability retirement benefits.  
13 CalPERS requests the court to clarify the terms of the writ and to apply it prospectively only. It  
14 appears that, based on its interpretation of the writ, CalPERS has not been withholding 25% of  
15 defendant's benefits through the present.

16 CalPERS's strained interpretation of the writ, which is heavily reliant on unnecessary  
17 semantics, is unpersuasive. The writ makes clear that the United States was attempting to garnish  
18 whatever property interests defendant may have in a CalPERS retirement program – whether it be  
19 characterized as an account, allowance, benefit, or entitlement. To be sure, the writ was phrased  
20 somewhat broadly and imprecisely, but that is frequently the case when the government has  
21 limited information regarding the exact types of accounts or other property interests maintained  
22 by the defendant at the garnishee. Nevertheless, this type of writ should have posed no difficulty  
23 to a garnishee who has full knowledge of the property interests maintained by the defendant at the  
24 garnishee, particularly a sophisticated state entity garnishee like CalPERS. To the extent that  
25 CalPERS failed to withhold 25% of defendant's benefits, it did so at its own peril. Indeed, the  
26 writ expressly cautioned: "If you fail to answer this writ or to withhold property in accordance  
27 with this writ, the court may hold you liable for the amount of Hoda Samuel's non-exempt  
28 property that you failed to withhold." (17 ECF No. 5) (bold capital letters in original).

1 That said, CalPERS indicates that it reached out to counsel for the United States on March  
2 26, 2015, shortly after it received the writ, outlining CalPERS's position, and that the United  
3 States did not respond to that correspondence. Only in the course of a late July 2015 telephone  
4 conversation with counsel for the United States, as well as by virtue of a July 31, 2015 filing by  
5 the United States, did counsel for CalPERS learn of the United States' position that CalPERS was  
6 required to withhold 25% of defendant's benefits beginning immediately after CalPERS received  
7 the writ. The United States does not appear to dispute that it did not respond to CalPERS's initial  
8 correspondence. Therefore, the court will only hold CalPERS responsible for any benefits not  
9 properly withheld as of August 1, 2015. As of that time, CalPERS can no longer claim any  
10 legitimate confusion with respect to the United States' intentions with the writ. The court grants  
11 the United States' garnishment request in all other respects, as outlined below.

12 Case No. 2:15-mc-99-JAM-KJN: Raymond James Financial Services, Inc.

13 The acknowledgement of service and answer of garnishee executed by Raymond James  
14 Financial Services, Inc. on September 4, 2015, indicates that it has one brokerage account  
15 (account no. xxxx6573), described as the Hoda Samuel SEP IRA, in which defendant maintains  
16 an interest (with a value of \$64,903.87). (99 ECF No. 8.) Other than the global objections  
17 discussed above, neither defendant nor defendant's spouse filed specific objections or claims of  
18 exemption with respect to this account.

19 The United States requests liquidation and final garnishment of the account. The United  
20 States submitted account documentation demonstrating that defendant, who is over 60 years old,  
21 is eligible to withdraw a lump sum from the IRA at any time and without penalty after attaining  
22 age 59½. (99 ECF Nos. 9, 9-1, 10-3.) As such, liquidation and final garnishment of the IRA is  
23 appropriate, and the court so orders. See United States v. Novak, 476 F.3d 1041, 1043 (9th Cir.  
24 2007) (“[W]e conclude that criminal restitution orders can be enforced by garnishing retirement  
25 funds, but with the funds only payable when the defendant has a current, unilateral right to  
26 receive payments under the terms of the retirement plan.”).

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1 CONCLUSION

2 Accordingly, for the reasons discussed above, IT IS HEREBY ORDERED that:

- 3 1. Defendant's requests for the appointment of counsel are denied.
- 4 2. Tri Counties Bank, as garnishee, is directed to liquidate and pay to the Clerk of Court,<sup>5</sup>
- 5 within 21 days of the filing of this order, the contents of the following accounts: (a)
- 6 account number xxxxx2463 and (b) account number xxxxx6521. The garnishment on
- 7 all remaining accounts at Tri Counties Bank referenced in the garnishee's answer shall
- 8 be continued, pending further order of the court.
- 9 3. Tri Counties Bank shall permit the United States, upon reasonable notice, to inspect,
- 10 photograph, and inventory the contents of safety deposit box number 5200063 in the
- 11 presence of a Tri Counties Bank official; as well as to inspect and copy all records in
- 12 Tri Counties Bank's possession, custody, or control associated with the creation,
- 13 maintenance, and access to that safety deposit box.
- 14 4. Within 45 days of this order, the United States shall file supplemental briefing in Case
- 15 No. 2:15-mc-16-JAM-KJN that outlines: (a) whether the United States wishes to
- 16 proceed with garnishment of the corporate accounts at Tri Counties Bank; (b) whether
- 17 the United States wishes to proceed with garnishment of the safety deposit box at Tri
- 18 Counties Bank; and (c) points and authorities in support of the requested relief.
- 19 5. CalPERS, as garnishee, shall pay to the Clerk of Court 25% of defendant's monthly
- 20 disability retirement benefits, referenced in the garnishee's answer, until the amount
- 21 sought by the writ is paid in full. Additionally, CalPERS shall pay to the Clerk of
- 22 Court, within 21 days of the filing of this order, 25% of the monthly disability
- 23 retirement benefits that should have been withheld pursuant to the writ from August 1,
- 24 2015, through the date of this order.

25 <sup>5</sup> Whenever this order directs payment by any garnishee to the Clerk of Court, the payment shall

26 be made to the "Clerk of the Court" at the Office of the Clerk, United States District Court,

27 Eastern District of California, 501 I Street, Suite 4-200, Sacramento, California 95814. The

28 docket number (Case No. 2:10-CR-223-JAM) shall be stated on the payment instrument, and if a

garnishee desires a payment receipt, the garnishee shall include a self-addressed, stamped

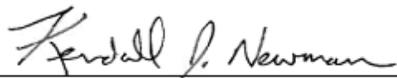
envelope with the payment.

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- 6. Raymond James Financial Services, Inc., as garnishee, is directed to liquidate and pay to the Clerk of Court, within 21 days of the filing of this order, the contents of account no. xxxx6573, which is described in the garnishee's answer as the Hoda Samuel SEP IRA.
- 7. The Clerk of Court shall administratively close Case Nos. 2:15-mc-17-JAM-KJN and 2:15-mc-99-JAM-KJN, the court having resolved all pending matters in those cases. However, Case No. 2:15-mc-16-JAM-KJN shall remain open for further proceedings with respect to the Tri Counties Bank corporate accounts and safety deposit box.

IT IS SO ORDERED.

Dated: February 17, 2016

  
KENDALL J. NEWMAN  
UNITED STATES MAGISTRATE JUDGE