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**IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA**

KEENAN WILKINS, also known as  
Nerrah Brown,

Plaintiff,

v.

JEFF MACOMBER, et al.,

Defendants.

No. 2:16-CV-0475-TLN-DMC-P

FINDINGS AND RECOMMENDATIONS

Plaintiff, a prisoner proceeding pro se, brings this civil rights action pursuant to 42 U.S.C. § 1983. Pending before the Court is Defendants’ motion for summary judgment. See ECF No. 68. Also before the Court is Plaintiff’s motion to allow previously dismissed claims to proceed, which the Court construes as a motion for reconsideration. See ECF No. 81.

**I. BACKGROUND**

**A. Procedural History**

Following screening of Plaintiff’s original complaint, this action proceeds on Plaintiff’s second amended complaint. See ECF No. 20. On September 24, 2019, the Court issued findings and recommendations limiting this action and dismissing claims found non-cognizable. See ECF No. 23. The Court also directed service of process as to claims found to be

1 cognizable. See ECF No. 22. The District Judge adopted the September 24, 2019, findings and  
2 recommendations in full on December 2, 2019. See ECF No. 28.

3 As a result of the District Judge's order, the following claims and defendants  
4 remain: Claim I against Defendants Macomber, Harrington, and Lockwood; Claim II against  
5 Defendant David; and Claim III against Defendants David, Stewart, Macomber, and Giannelli.  
6 Plaintiff's Claims IV, V, and VI were dismissed in their entirety. See id.

7 Before the Court, and discussed below, is Plaintiff motion to allow dismissed  
8 claims to proceed. See ECF No. 81.

9 **B. Summary of Plaintiff's Remaining Claims**

10 In Claim I, Plaintiff alleges five conditions-of-confinement violations, all related  
11 to double-cell status. See ECF No. 20, pgs. 10-13. First, Plaintiff alleges that he lacked privacy.  
12 See id. at 10-11. Second, Plaintiff claims that the lack of ladder created an unnecessary risk to his  
13 safety. See id. at 11-12. Third, Plaintiff states that he feared possible harm from cellmates. See  
14 id. at 12-13. Fourth, Plaintiff alleges that his cell was unsanitary. See id. at 13. Finally, Plaintiff  
15 claims that the lack of two desks in a shared cell violates the Eighth Amendment. See id.

16 In the pending provisions of Claim II, Plaintiff alleges that Defendant Davis  
17 denied him access to Jewish religious services because he is an EOP inmate, in violation of his  
18 equal protection rights under the Fourteenth Amendment. See id. at 15.

19 In Claim III, Plaintiff states that he was denied access to Jewish religious services,  
20 in violation of his free exercise rights. See id. at 16-17.

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22 **II. THE PARTIES' EVIDENCE**

23 **A. Defendants' Evidence**

24 Defendants' motion is supported by a statement of undisputed facts, ECF No. 68-  
25 2, the declaration of Defendants' counsel, ECF No. 68-3, and exhibits attached thereto, ECF Nos.  
26 68-4 (Exhibit A) and 68-5 (Exhibit B) as follows:

27 Exhibit A Transcript of Plaintiff's deposition and attached  
28 exhibits. See ECF No. 68-4.

1 Exhibit B Defendants' first set of requests for production of  
2 documents and Plaintiff's responses. See ECF No. 68-5.  
3 Defendants' statement of undisputed facts also cites heavily to the allegations in Plaintiff's  
4 second amended complaint. See generally ECF No. 68-2.

5 Plaintiff was permitted to file a sur-reply, to which Defendants responded. See  
6 ECF No. 85. To this filing Defendants attach the following exhibits:

7 Exhibit A Complete Office of Appeals file relating to Plaintiff's  
8 inmate grievance no. SAC-B-15-02776.<sup>1</sup> See ECF No.  
9 85-2.

10 Exhibit B Informational Chrono dated October 7, 2015. See ECF  
11 No. 85-3.<sup>2</sup>

12 **B. Plaintiff's Evidence**

13 In response to Defendants' motion, Plaintiff filed an opposition, ECF No. 74, and  
14 supporting declaration, ECF No. 77. Attached to Plaintiff's declaration at ECF No. 77 are various  
15 exhibits as follows:

16 Exhibit A Declaration of Joseph Cray dated February 5, 2015.  
17 Mr. Cray states that he was Plaintiff's cellmate between  
18 April 2015 and December 2016. Mr. Cray further states  
19 that, in December 2015, he jumped down from the top  
20 bunk because there was no ladder. He states that, as a  
21 result, he accidentally landed on Plaintiff causing injury to  
22 Plaintiff's shoulder. See ECF No. 77, pg. 15.

23 Exhibit B Letter from Plaintiff to Defendant Macomber dated  
24 August 6, 2014, regarding lack of privacy and ladder in  
25 his shared cell. Letter from Plaintiff to Defendant  
26 Harrington dated February 27, 2016, regarding lack of  
27 privacy, ladder, and second desk in his shared cell. Letter  
28 from Plaintiff to Defendant Lockwood dated February 27,  
2016, regarding lack of privacy, ladder, and second desk  
in his shared cell. See ECF No. 77, pgs. 17-19.

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<sup>1</sup> Defendants' counsel states in his declaration that, following receipt of Plaintiff's sur-reply alleging newly discovery evidence – specially, an October 14, 2015, response by Defendant David to Plaintiff's Form 22 request for services – he attempted to locate this document in Plaintiff's inmate file. See ECF No. 85-1. Counsel states that he was unable to do so. See id. Counsel attaches as Exhibit A to Defendants' response to Plaintiff's sur-reply a complete copy of the Office of Appeals file for Plaintiff's grievance against Defendant David. See ECF No. 85-2.

<sup>2</sup> Defense counsel also states in his declaration that, in attempting to locate the October 14, 2015, response by Defendant David, he located an October 7, 2015, "informational chrono" from Defendant David which provides "additional context" to the missing October 14, 2015, document. See ECF No. 85-1. Counsel attaches as Exhibit B to his declaration a copy of Defendant David's October 7, 2015, informational chrono. See ECF No. 85-3.

- 1 Exhibit C Documents relating to Plaintiff's inmate grievance no.  
SAC-B-15-03188. See ECF No. 77, pgs. 21-26.
- 2 Exhibit D Documents relating to Plaintiff's inmate grievance no.  
3 SAC-B-15-02075. See ECF No. 77, pgs. 28-29.
- 4 Exhibit E Documents relating to Plaintiff's inmate grievance no.  
5 SAC-B-15-02776. See ECF No. 77, pgs. 31-34.
- 6 Exhibit F Documents relating to Plaintiff's requests for Jewish  
7 religious services. See ECF No. 77, pgs. 36-39.
- 8 Exhibit G Documents relating to Plaintiff's requests for Jewish  
9 religious services. See ECF No. 77, pgs. 40-58.
- 10 Exhibit H Documents relating to Plaintiff's requests for Jewish  
11 religious services. See ECF No. 77, pgs. 60-61.
- 12 Exhibit I Defendant David's responses to Plaintiff's first set of  
13 requests for admissions. See ECF No. 77, pgs. 63-65.

14 With leave of Court, Plaintiff also filed a sur-reply, ECF No. 80, to Defendants'  
15 reply to which he attaches the following exhibits:

- 16 Exhibit A Documents relating to Plaintiff's inmate grievance no.  
17 SAC-B-15-02776. See ECF No. 80, pgs. 8-11.
- 18 Exhibit B "Offender Appointment" form dated December 16, 2019.  
19 See ECF No. 80, pg. 13.

### 20 III. DISCUSSION

21 Before the Court are Defendants' motion for summary judgment and Plaintiff's  
22 motion for reconsideration of the District Judge's order dismissing certain claims and defendants.  
23 See ECF Nos. 68 and 81. For the reasons discussed below, the Court recommends that summary  
24 judgment be granted in Defendant's favor as to all claims remaining in this action, and that  
25 Plaintiff's motion for reconsideration be denied as untimely.

#### 26 A. Defendants' Motion for Summary Judgment

27 The Federal Rules of Civil Procedure provide for summary judgment or summary  
28 adjudication when "the pleadings, depositions, answers to interrogatories, and admissions on file,  
together with affidavits, if any, show that there is no genuine issue as to any material fact and that  
the moving party is entitled to a judgment as a matter of law." Fed. R. Civ. P. 56(a). The

1 standard for summary judgment and summary adjudication is the same. See Fed. R. Civ. P.  
2 56(a), 56(c); see also Mora v. ChemTronics, 16 F. Supp. 2d. 1192, 1200 (S.D. Cal. 1998). One of  
3 the principal purposes of Rule 56 is to dispose of factually unsupported claims or defenses. See  
4 Celotex Corp. v. Catrett, 477 U.S. 317, 325 (1986). Under summary judgment practice, the  
5 moving party

6 . . . always bears the initial responsibility of informing the district court of  
7 the basis for its motion, and identifying those portions of “the pleadings,  
8 depositions, answers to interrogatories, and admissions on file, together  
9 with the affidavits, if any,” which it believes demonstrate the absence of a  
10 genuine issue of material fact.

11 Id., at 323 (quoting former Fed. R. Civ. P. 56(c)); see also Fed. R. Civ. P. 56(c)(1).

12 If the moving party meets its initial responsibility, the burden then shifts to the  
13 opposing party to establish that a genuine issue as to any material fact actually does exist. See  
14 Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 586 (1986). In attempting to  
15 establish the existence of this factual dispute, the opposing party may not rely upon the  
16 allegations or denials of its pleadings but is required to tender evidence of specific facts in the  
17 form of affidavits, and/or admissible discovery material, in support of its contention that the  
18 dispute exists. See Fed. R. Civ. P. 56(c)(1); see also Matsushita, 475 U.S. at 586 n.11. The  
19 opposing party must demonstrate that the fact in contention is material, i.e., a fact that might  
20 affect the outcome of the suit under the governing law, Anderson v. Liberty Lobby, Inc., 477 U.S.  
21 242, 248 (1986); T.W. Elec. Serv., Inc. v. Pacific Elec. Contractors Ass’n, 809 F.2d 626, 630 (9th  
22 Cir. 1987), and that the dispute is genuine, i.e., the evidence is such that a reasonable jury could  
23 return a verdict for the nonmoving party, Wool v. Tandem Computers, Inc., 818 F.2d 1433, 1436  
24 (9th Cir. 1987). To demonstrate that an issue is genuine, the opposing party “must do more than  
25 simply show that there is some metaphysical doubt as to the material facts. . . . Where the record  
26 taken as a whole could not lead a rational trier of fact to find for the non-moving party, there is no  
27 ‘genuine issue for trial.’” Matsushita, 475 U.S. at 587 (citation omitted). It is sufficient that “the  
28 claimed factual dispute be shown to require a trier of fact to resolve the parties’ differing versions  
of the truth at trial.” T.W. Elec. Serv., 809 F.2d at 631.

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1 In resolving the summary judgment motion, the court examines the pleadings,  
2 depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any.  
3 See Fed. R. Civ. P. 56(c). The evidence of the opposing party is to be believed, see Anderson,  
4 477 U.S. at 255, and all reasonable inferences that may be drawn from the facts placed before the  
5 court must be drawn in favor of the opposing party, see Matsushita, 475 U.S. at 587.  
6 Nevertheless, inferences are not drawn out of the air, and it is the opposing party’s obligation to  
7 produce a factual predicate from which the inference may be drawn. See Richards v. Nielsen  
8 Freight Lines, 602 F. Supp. 1224, 1244-45 (E.D. Cal. 1985), aff’d, 810 F.2d 898, 902 (9th Cir.  
9 1987). Ultimately, “[b]efore the evidence is left to the jury, there is a preliminary question for the  
10 judge, not whether there is literally no evidence, but whether there is any upon which a jury could  
11 properly proceed to find a verdict for the party producing it, upon whom the onus of proof is  
12 imposed.” Anderson, 477 U.S. at 251.

13 Remaining in this action are Plaintiff’s claims related to the conditions of  
14 confinement (Claim I), an equal protection claim (Claim II), and a free exercise of religion claim  
15 (Claim III). In their motion for summary judgment, Defendants argue that they are entitled to  
16 judgment as a matter of law on all of Plaintiff’s claims.

17 1. Conditions of Confinement (Claim I)

18 The treatment a prisoner receives in prison and the conditions under which the  
19 prisoner is confined are subject to scrutiny under the Eighth Amendment, which prohibits cruel  
20 and unusual punishment. See Helling v. McKinney, 509 U.S. 25, 31 (1993); Farmer v. Brennan,  
21 511 U.S. 825, 832 (1994). The Eighth Amendment “. . . embodies broad and idealistic concepts  
22 of dignity, civilized standards, humanity, and decency.” Estelle v. Gamble, 429 U.S. 97, 102  
23 (1976). Conditions of confinement may, however, be harsh and restrictive. See Rhodes v.  
24 Chapman, 452 U.S. 337, 347 (1981). Nonetheless, prison officials must provide prisoners with  
25 “food, clothing, shelter, sanitation, medical care, and personal safety.” Toussaint v. McCarthy,  
26 801 F.2d 1080, 1107 (9th Cir. 1986). A prison official violates the Eighth Amendment only when  
27 two requirements are met: (1) objectively, the official’s act or omission must be so serious such  
28 that it results in the denial of the minimal civilized measure of life’s necessities; and (2)

1 subjectively, the prison official must have acted unnecessarily and wantonly for the purpose of  
2 inflicting harm. See Farmer, 511 U.S. at 834. Thus, to violate the Eighth Amendment, a prison  
3 official must have a “sufficiently culpable mind.” See id.

4 “The Constitution ‘does not mandate comfortable prisons.’” Farmer, 511 U.S. at  
5 832 (quoting Rhodes, 452 U.S. at 349); see also Hallett v. Morgan, 296 F.3d 732, 745 (9th Cir.  
6 2002); Hoptowit v. Ray, 682 F.2d 1237, 1246 (9th Cir. 1982), abrogated on other grounds by  
7 Sandin v. Conner, 515 U.S. 472 (1995). Conditions of confinement may, consistent with the  
8 Constitution, be restrictive and harsh. See Rhodes, 452 U.S. at 347; Morgan v. Morgensen, 465  
9 F.3d 1041, 1045 (9th Cir. 2006); Osolinski v. Kane, 92 F.3d 934, 937 (9th Cir. 1996); Jordan v.  
10 Gardner, 986 F.2d 1521, 1531 (9th Cir. 1993) (en banc). Prison officials must, however, provide  
11 prisoners with “food, clothing, shelter, sanitation, medical care, and personal safety.” Toussaint,  
12 801 F.2d at 1107; see also Johnson v. Lewis, 217 F.3d 726, 731 (9th Cir. 2000); Wright v.  
13 Rushen, 642 F.2d 1129, 1132-33 (9th Cir. 1981).

14 When determining whether the conditions of confinement meet the objective  
15 prong of the Eighth Amendment analysis, the court must analyze each condition separately to  
16 determine whether that specific condition violates the Eighth Amendment. See Toussaint, 801  
17 F.2d at 1107; Wright, 642 F.2d at 1133. “Some conditions of confinement may establish an  
18 Eighth Amendment violation ‘in combination’ when each would not do so alone, but only when  
19 they have a mutually enforcing effect that produces the deprivation of a single, identifiable human  
20 need such as food, warmth, or exercise – for example, a low cell temperature at night combined  
21 with a failure to issue blankets.” Wilson v. Seiter, 501 U.S. 294, 304 (1991); see also Thomas v.  
22 Ponder, 611 F.3d 1144, 1151 (9th Cir. 2010); Osolinski, 92 F.3d at 938-39; Toussaint, 801 F.2d at  
23 1107; Wright, 642 F.2d at 1133. When considering the conditions of confinement, the court  
24 should also consider the amount of time to which the prisoner was subjected to the condition. See  
25 Hutto v. Finney, 437 U.S. 678, 686-87 (1978); Hearns v. Terhune, 413 F.3d 1036, 1042 (9th Cir.  
26 2005).

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1 All of Plaintiff's conditions-of-confinement claims relate to being double-celled  
2 with another inmate. Specifically, Plaintiff alleges that his Eighth Amendment rights were  
3 violated because: (1) his cell lacked privacy; (2) his cell lacked a ladder to the upper bunk; (3) his  
4 cell had only one desk; (4) his cell was not sanitary; and (5) he feared harm from cellmates.

5 a. Privacy

6 Plaintiff claims in the second amended complaint that his Eighth Amendment  
7 rights were violated by a lack of privacy in his shared cell. See ECF No. 20, pg. 10-11.

8 According to Plaintiff:

9 "Daily" Plaintiff's Bodily Privacy Rights was [sic] violated as he  
10 had to expose his private body parts to his cellmate when he urinated,  
defecated, and/or bathe[d]."

11 \* \* \*

12 Plaintiff daily endured humiliation, degradation, etc., as his bodily  
13 privacy rights were violated as his private body parts were exposed to  
cellmates.

14 Id.

15 While an inmate's right to privacy remains in a limited capacity, it "must yield to  
16 the penal institution's need to maintain security." Cumbey v. Meachum, 684 F.2d 712, 217 (10th  
17 Cir. 1982). The Supreme Court has held that this limited privacy right does not extend into their  
18 cells because "it would be literally impossible to accomplish the prison objectives . . .if inmates  
19 retained a right of privacy in their cells." Hudson v. Palmer, 468 U.S. 517, 527 (1984). The Court  
20 further held: "A right of privacy . . .is fundamentally incompatible with the close and continual  
21 surveillance of inmates and their cells required to ensure institutional security and internal order."  
22 Id. at 527-28.

23 As explained above, prison conditions may be harsh and unpleasant without  
24 offending the Constitution. See Rhodes, 452 U.S. at 347. And as the Supreme Court has held,  
25 this extends to a lack of privacy in a shared cell. See Hudson, 468 U.S. at 527-28. Plaintiff's  
26 claim is foreclosed as a matter of law.

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b. Lack of Ladder

Plaintiff alleges that the lack of a ladder to access the top bunk created an unsafe condition of confinement, in violation of the Eighth Amendment. See ECF No. 20, pgs. 11-12.

Plaintiff claims:

There is no ladder or alternative provisions for prisoners to get safely up/down from the top bunk in the cell. A prisoner must unsafely jump/climb up/down from the top bunk. There is no handle[] nor anything to hold onto when climbing up/down from the top bunk. This unsafe practice must also be done in the dark when the light is off (note: the light is unreachable from the bed). . . .

Id.

Plaintiff then describes an incident in December 2015 when his cellmate at the time – Joseph Cray – jumped down from the top bunk and injured Plaintiff’s shoulder. See id. at 12.

This claim is also foreclosed. The Court is persuaded by the authority in support of this conclusion cited in Defendants’ brief. See Bridgewater v. Cate, 2013 WL 4051626, at \*2-3 (E.D. Cal. Aug. 9, 2013), report and recommendation adopted, 2013 WL 6564278, at \*1 (E.D. Cal. Dec. 13, 2013); Millsap v. Cate, 2012 WL 1037949, at \*4 (E.D. Cal. Mar. 27, 2012) (“multiple district courts in the Ninth Circuit have held that the failure of prison officials to equip prison cells with a ladder or some other safety apparatus to assist inmates in ascending to and descending from bunk beds does not amount to the deprivation of a minimally civilized measure of life’s necessities”) (citations and quotation marks omitted); Hiscox v. Martel, 2011 WL 5241277, at \*2-3 (E.D. Cal. Nov. 1, 2011) (“prison officials’ failure to provide a ladder or other safety features may not reasonably be characterized as a deliberate deprivation of a human need or as a condition that placed plaintiff’s health or welfare in imminent danger”).

c. Single Desk

Plaintiff claims that his Eighth Amendment rights were violated by the lack of two desks in his shared cell. See ECF No. 20, pg. 13. According to Plaintiff:

There is only one desk in the cell that only one could eat their meal on at a time. The one desk also only allowed one inmate to write on. . . .

Id.

1 Plaintiff's claim that he suffers cruel and unusual conditions of confinement in  
2 violation of the Eighth Amendment because he and his cellmate must share a single desk is  
3 frivolous. As discussed above, claims based on sharing a cell with a cellmate are generally  
4 foreclosed as a matter of law. Objectively, sharing a desk with a cellmate does not constitute a  
5 sufficiently serious deprivation of Plaintiff's Eighth Amendment rights. See Farmer, 511 U.S. at  
6 834. The Court agrees with Defendants that they are entitled to judgment as a matter of law on  
7 Plaintiff's claim relating to a single desk in a shared cell.

8 d. Sanitation

9 Plaintiff alleges that his shared cell was unsanitary. See ECF No. 20, pg. 13.  
10 Plaintiff claims:

11 Level Four Prisoners are required to eat their breakfast, lunch, and  
12 dinner in cells. Often Plaintiff would have to eat his meals while his  
13 cellmate urinated/defecated and/or in a filthy cell near a filthy toilet and  
14 Salmonella or other disease exposure (\*Duck/geese dropping tracked in  
15 cells).

14 Id.

15 As to the objective element, "subjection of a prisoner to lack of sanitation that is  
16 severe or prolonged can constitute an infliction of pain within the meaning of the Eighth  
17 Amendment." Anderson v. Cty. of Kern, 45 F.3d 1310, 1314 (9th Cir. 1995); see also Johnson v.  
18 Lewis, 217 F.3d 726, 731-32 (9th Cir. 2000); Hoptowit v. Spellman, 753 F.2d 779, 783 (9th Cir.  
19 1985). In this case, the Court finds for the reasons discussed below that Plaintiff cannot establish  
20 this element.

21 Defendants argue:

22 Here, Wilkins's claim that his cellmate often chose to use the toilet  
23 while he was eating is not sufficiently serious to satisfy the objective  
24 requirement of an Eighth Amendment claim. While the absence of an in-  
25 cell toilet may well offend the Eighth Amendment, Wilkins's discomfort  
26 by his cellmate's use of an otherwise functioning in-cell toilet while he ate  
27 is, at the most, a restrictive and harsh condition of confinement that does  
28 not offend the Constitution. Farmer, 511 U.S. at 834. And Wilkins's  
testimony that the toilet could only be flushed twice during a period of  
time "so if [his cellmate] pushed that thing twice, the defecation is going  
to stay in the toilet and the smell while I'm trying to eat my meal" does  
not transform an arguably harsh condition into one that violates the  
Constitution because this unflushed condition cannot be said to be either  
long-term or severely unsanitary, nor did Wilkins describe it as anything

1 other than a potential occurrence. (DSUF ¶ 7.) Even taken as true, such a  
2 condition did not deprive Wilkins of the minimal civilized measure of  
life's necessities, and, accordingly summary judgment is warranted.

3 ECF No. 68-1, pg. 18.

4 Like the conditions-of-confinement claims discussed above, Plaintiff's sanitation  
5 claim reflects the typical harshness and discomfort of prison life involving the legitimate  
6 penological necessity of shared cells. As Plaintiff's deposition testimony reveals, the sanitation  
7 claim is limited to his cellmate's use of the shared in-cell toilet and, arguably, duck/goose  
8 dropping tracked into the cell.<sup>3</sup> Plaintiff has not claimed that either condition was severe or  
9 prolonged. The Court is thus satisfied that Defendants have met their initial burden on summary  
10 judgment of establishing the non-existence of a material fact relating to Plaintiff's Eighth  
11 Amendment sanitation claim.

12 The burden shifts to Plaintiff to provide the Court with evidence of a sanitation  
13 issue that was either severe or prolonged. The Court finds that Plaintiff has failed to do so. To  
14 the contrary, Plaintiff testified at his deposition that the toilet could be flushed twice daily. There  
15 is no evidence that the toilet was clogged or could not be flushed for any extended duration of  
16 time. Nor has Plaintiff offered evidence that he ever complained of overflowing of the toilet. As  
17 to animal droppings, Plaintiff's deposition testimony shows that he was provided warnings  
18 regarding droppings and told to wash his hands often. While the conditions Plaintiff describes  
19 may be considered unpleasant, they are not serious enough, either in severity or duration, to  
20 offend the Eighth Amendment.

21 Defendants are entitled to judgment as a matter of law on Plaintiff's sanitation  
22 claim.

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27 <sup>3</sup> Regarding animal droppings, Plaintiff testified: "they gave us all these warnings  
28 about how that brought salmonella and the different things and how to wash hands and do this  
kind of stuff." See ECF No. 68-4 (transcript of Plaintiff's deposition attached as Exhibit A to the  
declaration of defense counsel in support of Defendants' motion for summary judgment).

1 e. Fear of Harm

2 Plaintiff alleges in the second amended complaint that the fear of harm from  
3 cellmates violates the Eighth Amendment. See ECF No. 20, pgs. 12-13. Plaintiff claims:

4 Level 4 Prisoners are the highest custody level and in most  
5 instances the most violent criminals in CDCR. As evidence shows, double  
6 celling allows extreme violence, injuries, deaths, rapes and many other  
7 incidents. There are long periods (2 hrs. or more) in which no CDCR  
8 officials come around nor do welfare checks of prisoners. . . .

7 Id.

8 Under Eighth Amendment principles outlined above, prison officials have a duty  
9 to take reasonable steps to protect inmates from physical abuse. See Hoptowitz v. Ray, 682 F.2d  
10 1237, 1250-51 (9th Cir. 1982); Farmer, 511 U.S. at 833. Liability exists only when two  
11 requirements are met: (1) objectively, the prisoner was incarcerated under conditions presenting a  
12 substantial risk of serious harm; and (2) subjectively, prison officials knew of and disregarded the  
13 risk. See Farmer, 511 U.S. at 837.

14 In the safety context, deliberate indifference requires a showing of “more than a  
15 mere suspicion that an attack will occur.” Berg v. Klincheloe, 794 F.2d 457, 459 (9th Cir. 1987).  
16 “[S]peculative and generalized fears of harm at the hands of other prisoners do not rise to a  
17 sufficiently substantial risk of serious harm to his future health.” Williams v. Wood, 223 F. App’x  
18 670, 671 (9th Cir. 2007) (citing Farmer, 511 U.S. at 843), cert. denied, 552 U.S. 849 (2007);  
19 Jackson v. Paramo, 2018 WL 571957, at \*8 (S.D. Cal. 2018), report and recommendation  
20 adopted, 2018 WL 1531927 (S.D. Cal. 2018). “[T]hreats between inmates are common and do  
21 not, under all circumstances, serve to impute actual knowledge of a substantial risk of harm.”  
22 Prater v. Dahm, 89 F.3d 538, 541 (8th Cir. 1996); see also Perkins v. Grimes, 161 F.3d 1127,  
23 1130 (8th Cir. 1998) (no notice of the risk that an inmate would sexually assault another where  
24 they had previously been housed together without incident).

25 As to both the objective and subjective prongs, Defendants argue:

26 Here, Wilkins testified that his cellmate committed no acts of  
27 violence against him and does not recall if his cellmate ever threatened  
28 him. (DSUF ¶ 12.) Instead, Wilkins testified at length regarding his  
generalized fear of “the potential for violence” based on his cellmate’s

1 security level and perceived mental health issues, and the lack of “officers  
2 walking by continuously.” (*Id.* ¶ 13). . . .

3 ECF No. 68-1, pg. 19.

4 Defendants’ argument is persuasive. Specifically, as Defendants’ note, the  
5 allegations and deposition testimony show no more than a generalized fear of a potential for  
6 harm, which is insufficient. See Berg, 794 F.2d at 459. Plaintiff has not produced any evidence  
7 suggesting that any defendant knew of a particularized threat of harm. In fact, Plaintiff testified  
8 at his deposition that he feared “the potential for violence,” as opposed to a real threat based on  
9 some specific circumstance or set of circumstances about which prison officials were aware.

10 To accept Plaintiff’s theory would allow for the absurd conclusion that every  
11 prison setting – which necessarily carries the potential for violence given the nature of the  
12 population and the environment in which they live – violates the Eighth Amendment. By  
13 imposing a “substantial risk” requirement to the objective prong, the Supreme Court has rejected  
14 this outcome. See Farmer, 511 U.S. at 837; see also Berg, 794 F.2d at 459.

15 Finally, there exists in this case an absence of proof on the subjective prong –  
16 whether the defendants disregarded a safety risk wantonly and to cause Plaintiff pain and  
17 suffering. Again, the potential for harm about which Plaintiff complains is inherent in the prison  
18 setting and not the result of a malicious subjective intent on the part of prison officials. Absent  
19 something more – which Plaintiff does not offer – Defendants cannot be liable for the inherent  
20 dangers of prison life which can be uncomfortable, restrictive, and harsh. See Farmer, 511 U.S.  
21 at 832; Rhodes, 452 U.S. at 347, 349); Hallett, 296 F.3d at 745; Hoptowit, 682 F.2d at 1246;  
22 Morgan, 465 F.3d at 1045; Osolinski, 92 F.3d at 937; Jordan, 986 F.2d at 1531.

23 The Court finds that Defendants are entitled to judgment as a matter of law on  
24 Plaintiff’s Eighth Amendment claim based on fear of harm.

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1                   2.       Access to Jewish Religious Services (Claims II and III)

2                   In Claim II, Plaintiff alleges that he was denied access to Jewish religious services  
3 by Defendant David because Plaintiff is an EOP inmate, in violation of his equal protection rights  
4 under the Fourteenth Amendment. In Claim III, Plaintiff alleges more generally that he was  
5 denied access to Jewish religious services, in violation of his free exercise rights under the First  
6 Amendment. These claims are related to the extent they involve the denial of religious services.  
7 As to Claim III, Defendants contends that Plaintiff was not denied religious services by any of the  
8 defendants named in that claim – David, Stewart, Macomber, and Giannelli. In Claim II,  
9 Defendants argue that, even if Plaintiff was denied access to Jewish religious services during the  
10 time period alleged by Plaintiff, Defendant David did not harbor an intent to discriminate against  
11 Plaintiff based on Plaintiff’s status as an EOP inmate.

12                   Given the interrelated nature of Claims II and III, the Court finds it useful to  
13 assemble a timeline of events related to Plaintiff’s access to Jewish religious services. According  
14 to the second amended complaint, Plaintiff was denied access to Jewish religious services  
15 between April 2014 when he arrived at CSP-Sac and January 2016 when his inmate grievance  
16 regarding access to religious services was granted. See ECF No. 20, pgs. 16-17.

17                   Considered here are Plaintiff’s second amended complaint and attached exhibits,  
18 Defendants’ motion for summary judgment and attached exhibits, Plaintiff’s opposition  
19 declaration and attached exhibits, Plaintiff’s sur-reply and attached exhibits, and Defendants’  
20 response to Plaintiff’s sur-reply and attached exhibits.

21                   Defendants do not dispute many of the allegations in Plaintiff’s second amended  
22 complaint and, in fact, rely on them in presenting their statement of undisputed facts in this case.  
23 See generally ECF No. 68. For this reason, the Court includes in the timeline those events  
24 indicated by exhibits attached to Plaintiff’s second amended complaint, as well as various  
25 undisputed underlying factual allegations contained therein. The Court also considers the docket  
26 in this case.

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1 Many of the exhibits attached to Plaintiff's second amended complaint, and cited  
2 here, are duplicative of exhibits provided with Plaintiff's declaration in opposition to the pending  
3 motion for summary judgment. Where exhibits are duplicative, the Court references those attached  
4 to the second amended complaint. Similarly, Exhibit A attached to Defendants' response to  
5 Plaintiff's sur-reply contains duplicative documents.

6 The evidence submitted by the parties reveals the following series of events:

7 April 2014	Plaintiff arrives at CSP-Sac. <u>See</u> ECF No. 20, pg. 16 (second amended complaint).
8 July 1, 2014	Form 22 request for Jewish religious services submitted 9 by Plaintiff. <u>See</u> ECF No. 20, pgs. 59-62 (Exhibit H to 10 second amended complaint); <u>see also</u> ECF No. 85-2 11 (Exhibit A to defense counsel's declaration in support of 12 Defendants' response to Plaintiff's sur-reply).
13 January 13, 2015	Form 22 request for Jewish religious services submitted 14 by Plaintiff. <u>See</u> ECF No. 85-2 (Exhibit A to defense 15 counsel's declaration in support of Defendants' response 16 to Plaintiff's sur-reply).
17 May 10, 2015	Form "CDCR 3030" submitted by Plaintiff advising of 18 Kosher religious dietary specifications. <u>See</u> ECF No. 19 85-2 (Exhibit A to defense counsel's declaration in 20 support of Defendants' response to Plaintiff's sur-reply).
21 May 15, 2015	Religious diet agreement signed by Plaintiff. <u>See</u> ECF 22 No. 85-2 (Exhibit A to defense counsel's declaration in 23 support of Defendants' response to Plaintiff's sur- 24 reply).
25 May 27, 2015	Form 22 request for Jewish religious services submitted 26 by Plaintiff. <u>See</u> ECF No. 20, pgs. 59-62 (Exhibit H to 27 second amended complaint); <u>see also</u> ECF No. 85-2 28 (Exhibit A to defense counsel's declaration in support of Defendants' response to Plaintiff's sur-reply).
May 27, 2015	Form "CDCR 3030" submitted by Plaintiff advising of Kosher religious dietary specifications. <u>See</u> ECF No. 85-2 (Exhibit A to defense counsel's declaration in support of Defendants' response to Plaintiff's sur-reply).
May 27, 2015	Form 22 request for Religious services submitted by Plaintiff. <u>See</u> ECF No. 85-2 (Exhibit A to defense counsel's declaration in support of Defendants' response to Plaintiff's sur-reply).

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- May 27, 2015 Religious diet agreement signed by Plaintiff. See ECF No. 85-2 (Exhibit A to defense counsel’s declaration in support of Defendants’ response to Plaintiff’s sur-reply).
- June 4, 2015 Form 22 request for Jewish religious servicers submitted by Plaintiff. On this form, Plaintiff states that he has not received Jewish services or a Kosher diet for over a year. See ECF No. 77, pgs. 40-58 (Exhibit G to Plaintiff’s declaration in opposition to Defendants’ motion for summary judgment); see also ECF No. 85-2 (Exhibit A to defense counsel’s declaration in support of Defendants’ response to Plaintiff’s sur-reply).
- July 12, 2015 Form 22 request for Religious services submitted by Plaintiff. See ECF No. 85-2 (Exhibit A to defense counsel’s declaration in support of Defendants’ response to Plaintiff’s sur-reply).
- July 14, 2015 Inmate grievance submitted by Plaintiff regarding lack of access to Jewish services since May 2014. Matter is assigned no. SAC-B-15-02075. According to Plaintiff, he submitted a Form 22 request for services on July 12, 2015. Annotations on the form indicate “withdrawn.” See ECF No. 20, pgs. 59-62 (Exhibit H to second amended complaint).
- July 26, 2015 Form 22 request for Religious services submitted by Plaintiff. See ECF No. 85-2 (Exhibit A to defense counsel’s declaration in support of Defendants’ response to Plaintiff’s sur-reply).
- August 5, 2015 Form “CDCR 3030” submitted by Plaintiff advising of Kosher religious dietary specifications. See ECF No. 85-2 (Exhibit A to defense counsel’s declaration in support of Defendants’ response to Plaintiff’s sur-reply).
- August 5, 2015 Defendant David spoke with Plaintiff regarding his request for religious services, David informed Plaintiff that he would be listed for attendance at Jewish services on August 7, 2015. See ECF No. 20, pgs. 48-57 (Exhibit G to second amended complaint); see also ECF No. 68-2, pg. 4 (Defendants’ statement of undisputed facts citing Exhibit G to the second amended complaint).
- August 7, 2015 Scheduled Jewish services cancelled because prison was on modified program status. Plaintiff submitted a Form 22 request for services on August 9, 2015, regarding the lack of Jewish services on two days earlier on August 7. See ECF No. 20, pgs. 48-57 (Exhibit G to second amended complaint); see also ECF No. 68-2, pg. 4 (Defendants’ statement of undisputed facts citing Exhibit G to the second amended complaint).

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1 August 9, 2015 Form 22 request for Religious services submitted by  
2 Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
3 counsel's declaration in support of Defendants' response  
4 to Plaintiff's sur-reply).

5 August 18, 2015 Form 22 request for Religious services submitted by  
6 Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
7 counsel's declaration in support of Defendants' response  
8 to Plaintiff's sur-reply).

9 August 22, 2015 Form 22 request for Religious services submitted by  
10 Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
11 counsel's declaration in support of Defendants' response  
12 to Plaintiff's sur-reply).

13 August 25, 2015 Form 22 request for Religious services submitted by  
14 Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
15 counsel's declaration in support of Defendants' response  
16 to Plaintiff's sur-reply).

17 August 27, 2015 Form 22 request for Religious services submitted by  
18 Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
19 counsel's declaration in support of Defendants' response  
20 to Plaintiff's sur-reply).

21 September 2015 Plaintiff placed on list for approval for Kosher meals.  
22 See ECF No. 20, pgs. 48-57 (Exhibit G to second  
23 amended complaint); see also ECF No. 68-2, pg. 4  
24 (Defendants' statement of undisputed facts citing Exhibit  
25 G to the second amended complaint).

26 September 2, 2015 Form 22 request for Religious services submitted by  
27 Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
28 counsel's declaration in support of Defendants' response  
to Plaintiff's sur-reply).

September 8, 2015 Inmate grievance submitted by Plaintiff regarding lack  
of access to Jewish religious services since April 2014.  
Matter is assigned no. SAC-B-15-02776. Plaintiff states  
that he submitted eight Form 22 requests since July 2014  
regarding access to religious services. See ECF No. 20,  
pgs. 48-57 (Exhibit G to second amended complaint).

September 16, 2015 Form 22 request for Religious services submitted by  
Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
counsel's declaration in support of Defendants' response  
to Plaintiff's sur-reply).

September 23, 2015 Form 22 request for Religious services submitted by  
Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
counsel's declaration in support of Defendants' response  
to Plaintiff's sur-reply).

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1                   September 30, 2015   Informational chrono by Defendant David documenting  
2                   interview with Plaintiff regarding grievance no. SAC-B-  
3                   15-02776. Defendant David stated that Plaintiff was  
4                   offensive and threatened litigation. See ECF No. 85-2  
5                   (Exhibit A to defense counsel’s declaration in support of  
6                   Defendants’ response to Plaintiff’s sur-reply).

7                   October 7, 2015        Informational chrono authored by Defendant David  
8                   indicating that Plaintiff is not authorized for B-Yard  
9                   Jewish services due to being threatening and verbally  
10                  aggressive). See ECF No. 85-3 (Exhibit B to Defendants’  
11                  response to Plaintiff’s sur-reply).

12               October 7, 2015        Memorandum to Plaintiff from Appeals Analysis B.  
13                  Holmes regarding delay in processing of grievance no.  
14                  SAC-B-15-02776 due to unavailability of witnesses.  
15                  See ECF No. 85-2 (Exhibit A to defense counsel’s  
16                  declaration in support of Defendants’ response to  
17                  Plaintiff’s sur-reply).

18               October 13, 2015     Form 22 request for Religious services submitted by  
19                  Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
20                  counsel’s declaration in support of Defendants’ response  
21                  to Plaintiff’s sur-reply).

22               October 14, 2014     Missing response by Defendant David to Plaintiff’s  
23                  Form 22 request for Jewish religious services. According  
24                  to Plaintiff, Defendant David’s response indicated that  
25                  Plaintiff was not eligible for Jewish services due to  
26                  “safety concerns.” See ECF No. 80, pg. 3 (Plaintiff’s  
27                  sur-reply). According to Defendants, this document  
28                  could not be found in Plaintiff’s prison file despite an  
                  exhaustive search. See ECF No. 85 (Defendants’  
                  response to Plaintiff’s sur-reply). Defendants, however,  
                  assume the document is as represented by Plaintiff. See id.

                  October 28, 2015     First-level response to inmate grievance no. SAC-B-15-  
                  02776. Grievance partially granted. See ECF No. 85-2  
                  (Exhibit A to declaration of defense counsel in support  
                  of Defendants’ response to Plaintiff’s sur-reply).

                  November 15, 2015    Form 22 request for Religious services submitted by  
                  Plaintiff. See ECF No. 85-2 (Exhibit A to defense  
                  counsel’s declaration in support of Defendants’ response  
                  to Plaintiff’s sur-reply).

                  November 22, 2015    Form 22 request for Jewish religious services submitted  
                  by Plaintiff. See ECF No. 20, pgs. 64-70. (Exhibit I to  
                  second amended complaint).

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1 November 23, 2015 Response by Defendant David to Plaintiff's Form 22  
2 request for services indicating the availability of cell-side  
3 religious services upon request. See ECF No. 20, pg. 72  
4 (Exhibit I to second amended complaint); see also ECF  
5 No. 68-2, pg. 4 (Defendants' statement of undisputed  
6 facts citing Exhibit 6 to Plaintiff's deposition), and ECF  
7 No. 68-4 (transcript of Plaintiff's deposition attached as  
8 Exhibit A to Defendants' motion for summary judgment).

9 November 23, 2015 Response by Defendant David to inmate Morris's Form 22  
10 request for services indicating that Jewish services were  
11 being held in B-Yard. Plaintiff further testified that, despite  
12 his authorization for cell-side services and Morris's  
13 authorization for services in B-Yard, neither obtained  
14 services. See ECF No. 20, pg. 74 (Exhibit K to second  
15 amended complaint); see also ECF Nos. 68-2, pg. 6  
16 (Defendants' statement of undisputed facts citing  
17 Plaintiff's deposition), and ECF No. 68-4 (transcript of  
18 Plaintiff's deposition attached as Exhibit A to Defendants'  
19 motion for summary judgment).

20 January 11, 2016 Plaintiff's inmate grievance no. SAC-B-15-02776  
21 partially granted at the second level by Defendant  
22 Macomber. Plaintiff's request for access to Jewish  
23 services granted; Plaintiff's request for monetary  
24 compensation denied. See ECF No. 20, pgs. 48-57  
25 (Exhibit G to second amended complaint); see also ECF  
26 No. 85-2 (Exhibit A to defense counsel's declaration in  
27 support of Defendants response to Plaintiff's sur-reply).

28 January 22-24, 2016 Plaintiff attended Buddhist religious services. See ECF  
No. 68-2, pg. 6 (Defendants' statement of undisputed  
facts citing Plaintiff's deposition), and ECF No. 68-4  
(transcript of Plaintiff's deposition attached as Exhibit A  
to Defendants' motion for summary judgment).

February 8, 2016 Defendant David responds to a Form 22 submitted by  
Plaintiff indicating that Plaintiff was on the "ducat list"  
to attend Jewish services. See ECF No. 20, pgs. 64-70.  
(Exhibit I to second amended complaint); see also ECF  
No. 68-2, pg. 5 (Defendants' statement of undisputed  
facts citing Exhibit I to the second amended complaint).

February 10, 2016 Form 22 for religious request submitted by Plaintiff  
indicating that, despite being on the "ducat list," "other  
officers" were not aware that EOP inmates were allowed  
to attend religious services. See ECF No. 20, pgs. 64-70.  
(Exhibit I to second amended complaint); see also ECF  
No. 68-2, pg. 5 (Defendants' statement of undisputed  
facts citing Exhibit I to the second amended complaint).

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1 February 11, 2016 Form 22 request for religious services submitted by  
2 Plaintiff indicating that access to religious services was  
3 being denied (by unspecified officers). Plaintiff states  
4 that, despite his grievance being granted in January 2016,  
5 he still had no access to Jewish services. See ECF No.  
6 77, pgs. 36-39 (Exhibit F to Plaintiff's declaration in  
7 opposition to Defendants' motion for summary judgment).

8 March 2, 2016 Form 22 request for religious services submitted by  
9 Plaintiff indicating that he has not been provided Jewish  
10 religious services and that "they" were not told that  
11 EOP inmates could attend Jewish services. See ECF No.  
12 77, pgs. 36-39 (Exhibit F to Plaintiff's declaration in  
13 opposition to Defendants' motion for summary judgment).

14 March 7, 2016 Original complaint filed. See ECF No. 1.

15 March 29, 2016 Third-level appeal response issued as to grievance no.  
16 SACB-15-02776. Plaintiff's grievance denied. Decision  
17 indicated that, while Plaintiff was entitled to access to  
18 Jewish services, access was properly denied due to  
19 Plaintiff's behavior towards David. See ECF No. 85-2  
20 (Exhibit A to defense counsel's declaration in support of  
21 Defendants' response to Plaintiff's sur-reply).

22 April 6, 2016 Plaintiff participated in Jewish religious services. See  
23 ECF No. 20, pg. 76 (Exhibit L to second amended  
24 complaint).

25 April 11, 2016 Response by Defendant David to Plaintiff's Form 22  
26 request for services. The response indicates that Plaintiff  
27 participated in Jewish services on April 6, 2016. The  
28 response also indicates that regular access to Jewish  
services was hindered by "cross scheduling" issues. See  
ECF No. 20, pg. 76 (Exhibit L to second amended  
complaint); see also ECF No. 77, pgs. 60-61 (Exhibit H  
to Plaintiff's declaration in opposition to Defendants'  
motion for summary judgment).

April 19, 2016 Form 22 request for services submitted by Plaintiff  
regarding not being called to Jewish services on April 13,  
2016. See ECF No. 20, pgs. 78-79 (Exhibit M to second  
amended complaint).

April 28, 2016 Form 22 request for services submitted by Plaintiff  
regarding not being called to Jewish services that same  
day. See ECF No. 20, pgs. 78-79 (Exhibit M to second  
amended complaint).

May/June 2016 Plaintiff regularly attended Jewish services. See ECF  
No. 68-2, pg. 6 (citing Plaintiff's deposition); see also  
ECF No. 68-4 (transcript of Plaintiff's deposition  
attached as Exhibit A to Defendants' motion for summary  
judgment).

1 June 14, 2016 Plaintiff files notice of change of address to the R.J.  
2 Donovan Correctional Facility. See ECF No. 10.  
3 May 10, 2018 First amended complaint filed. See ECF No. 16.  
4 December 18, 2018 Plaintiff files notice of change of address to the California  
5 Health Care Facility, where he is currently housed. See  
6 ECF No. 18.  
7 February 4, 2019 Second amended complaint filed. See ECF No. 20.

7 The Court evaluates Defendants' motion for summary judgment on Claim II (equal  
8 protection violation as against Defendant David) and III (free exercise violation as against  
9 Defendants David, Stewart, Macomber, and Giannelli) in light of the foregoing timeline.<sup>4</sup> The  
10 Court will first address the more general issue raised in Claim III – whether Plaintiff was denied  
11 access to Jewish religious in violation of his free exercise rights. The Court will then assess the  
12 evidence related to Defendants' argument for Claim II – that Defendant David lacked  
13 discriminatory intent necessary to be liable for violation of Plaintiff's equal protection rights.

14 a. Free Exercise of Religion

15 In Claim III, Plaintiff contends that he was denied access to Jewish religious  
16 services between April 2014 and January 2016. See ECF No. 20, pgs. 16-17. Plaintiff brings his  
17 claim under the First Amendment as well as the Religious Land Use and Institutionalized Persons  
18 Act. See id. at 16. Plaintiff alleges:

19 Plaintiff arrived at CSP SAC in April 2014 and began seeking to  
20 attend Religious Services (Jewish) to practice Judaism. All of Plaintiff's  
requests were initially ignored (Exhibit H).

21 On 5-27-15 Plaintiff sent a 5th request for Jewish services to the  
Chaplain. Chaplain Orel David on 6/1/15 responded but did not address  
22 Jewish Services (Exhibit H).

23 On 7-14-15 Plaintiff submitted a 602 Appeal [inmate grievance] on  
the denial (Exhibit H).

24 On 8-5-15 Chaplain David informed Plaintiff if he withdrew his  
appeal, he would approve Kosher Diet and begin Jewish services on  
8/7/15.

25 Jewish services did not begin on 8/7/15.

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26 <sup>4</sup> The Court acknowledges that the timeframe alleged in the complaint ends in  
27 January 2016, which is when Plaintiff's grievance related to religious services was first granted.  
28 Even so, the Court notes events after this date as supported by the parties' evidence. To the  
extent Plaintiff's claim encompasses events occurring after January 2016, any violations as to the  
named defendants necessarily ended in June 2016 when Plaintiff was transferred out of CSP-Sac.

1 Plaintiff submitted a new 602 Appeal on 9-3-2015 (Exhibit G).  
2 On 10/7/15 Chaplain David notified Plaintiff he was conducting  
services on B Yard every other Wednesday.<sup>5</sup>

3 Plaintiff was not taken to any Jewish services. Plaintiff began  
4 requesting “Any Form” of services (Cell Side, literature, etc.) but it was  
never provided (Exhibit I).

5 Plaintiff requested a response from Chaplain David dated . . .  
10/14/15 stating he was not eligible for Jewish services. On 11/25/15  
6 Chaplain David wrote Plaintiff that cell side services were available  
(Exhibit J). On the same date (11/23/15) he wrote (White) inmate Morris  
(F10414) that he was adding him to the Wednesday Jewish service list  
(Exhibit K) (Morris never taken).

7 On 1/11/16 Warden Macomber granted Plaintiff access to Jewish  
services (Exhibit G). Plaintiff was never taken to services until 4/6/16 and  
8 4/20/16 (Exhibit L).

9 Plaintiff was then denied access to Jewish services until he  
transferred on 6/26/16 (Exhibit M).

10 Id. at 16-17.

11 The United States Supreme Court has held that prisoners retain their First  
12 Amendment rights, including the right to free exercise of religion. See O’Lone v. Estate of  
13 Shabazz, 482 U.S. 342, 348 (1987); see also Pell v. Procunier, 417 U.S. 817, 822 (1974). Thus,  
14 for example, prisoners have a right to be provided with food sufficient to sustain them in good  
15 health and which satisfies the dietary laws of their religion. See McElyea v. Babbit, 833 F.2d  
16 196, 198 (9th Cir. 1987). In addition, prison officials are required to provide prisoners facilities  
17 where they can worship and access to clergy or spiritual leaders. See Glittlemacker v. Prasse, 428  
18 F.2d 1, 4 (3rd Cir. 1970). Officials are not, however, required to supply clergy at state expense.  
19 See id. Inmates also must be given a “reasonable opportunity” to pursue their faith comparable to  
20 that afforded fellow prisoners who adhere to conventional religious precepts. See Cruz v. Beto,  
21 405 U.S. 319, 322 (1972).

22 However, the court has also recognized that limitations on a prisoner’s free  
23 exercise rights arise from both the fact of incarceration and valid penological objectives. See  
24 McElyea, 833 F.2d at 197. For instance, under the First Amendment, the penological interest in a  
25 simplified food service has been held sufficient to allow a prison to provide orthodox Jewish

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26  
27 <sup>5</sup> This references the informational chrono issued by Defendant David Defendants  
28 contend provides context for the missing October 14, 2015, response by Defendant David  
discussed in Plaintiff’s sur-reply. See ECF Nos. 85 and 85-3 (Exhibit B to declaration of defense  
counsel in support of response to Plaintiff’s sur-reply).

1 inmates with a pork-free diet instead of a completely kosher diet. See Ward v. Walsh, 1 F.3d 873,  
2 877-79 (9th Cir. 1993). Similarly, prison officials have a legitimate penological interest in getting  
3 inmates to their work and educational assignments. See Mayweathers v. Newland, 258 F.3d 930,  
4 38 (9th Cir. 2001) (analyzing Muslim inmates' First Amendment challenge to prison work rule).

5 While free exercise of religion claims originally arose under the First Amendment,  
6 Congress has enacted various statutes in an effort to provide prisoners with heightened religious  
7 protection. See Warsoldier v. Woodford, 418 F.3d 989, 994 (9th Cir. 2005). Prior to these  
8 congressional efforts, prison free exercise claims were analyzed under the "reasonableness test"  
9 set forth in Turner v. Safley, 482 U.S. 78, 89-91 (1987); see e.g. O'Lone, 382 U.S. at 349. The  
10 first effort to provide heightened protection was the Religious Freedom Restoration Act (RFRA)  
11 of 1993. However, the Supreme Court invalidated that act and restored the "reasonableness test."  
12 See City of Boerne v. P.F. Flores, 521 U.S. 507 (1997); see also Freeman v. Arpaio, 125 F.3d  
13 732, 736 (9th Cir. 1997) (recognizing that the United States Supreme Court's decision in City of  
14 Boerne invalidated RFRA and restored the "reasonableness test" as the applicable standard in free  
15 exercise challenges brought by prison inmates).

16 Congress then enacted the Religious Land Use and Institutionalized Persons Act  
17 (RLUIPA) in 2000 ". . . in response to the constitutional flaws with RFRA identified in City of  
18 Boerne." Guru Nanak Sikh Soc. of Yuba City v. County of Sutter, 456 F.3d 978, 985 (9th Cir.  
19 2006). Under RLUIPA, prison officials are prohibited from imposing "substantial burdens" on  
20 religious exercise unless there exists a compelling governmental interest and the burden is the  
21 least restrictive means of satisfying that interest. See id. at 986. RLUIPA has been upheld by the  
22 Supreme Court, which held that RLUIPA's "institutionalized-persons provision was compatible  
23 with the Court's Establishment Clause jurisprudence and concluded that RLUIPA 'alleviates  
24 exceptional government-created burdens on private religious exercise.'" Warsoldier, 418 F.3d at  
25 994 (quoting Cutter v. Wilkinson, 125 S.Ct. 2113, 2117 (2005)). Congress achieved this goal by  
26 replacing the "reasonableness test" articulated in Turner with the "compelling government  
27 interest" test codified in RLUIPA at 42 U.S.C. § 2000cc-1(a). See id.

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1           It is not clear whether a prisoner must specifically raise RLUIPA in order to have  
2 his claim analyzed under the statute’s heightened standard. In Alvarez v. Hill, the Ninth Circuit  
3 held that, if a complaint contains “factual allegations establishing a ‘plausible’ entitlement to  
4 relief under RLUIPA, [plaintiff has] satisfied the minimal notice pleading requirements of Rule 8  
5 of the Federal Rules of Civil Procedure.” 518 F.3d 1152, 1157 (9th Cir. 2008); but see  
6 Henderson v. Terhune, 379 F.3d 709, 715 n.1 (9th Cir. 2004) (declining to express any opinion  
7 about whether plaintiff could prevail under RLUIPA because plaintiff brought his claim under the  
8 First Amendment only). Therefore, it is possible for a prisoner’s complaint to raise both a First  
9 Amendment claim and RLUIPA claim based on the same factual allegations. In other words,  
10 even if the plaintiff does not specifically invoke the heightened protections of RLUIPA, he may  
11 nonetheless be entitled to them. Under Henderson, however, the plaintiff’s claim may be limited  
12 to the less stringent Turner “reasonableness test” if the plaintiff specifically brings the claim  
13 under the First Amendment only.

14           Under both the First Amendment and RLUIPA, the prisoner bears the initial  
15 burden of establishing that the defendants substantially burdened the practice of his religion by  
16 preventing him from engaging in conduct mandated by his faith. See Freeman v. Arpaio, 125 F.3d  
17 732, 736 (9th Cir. 1997) (analyzing claim under First Amendment); see also Warsoldier, 418 F.3d  
18 at 994-95 (analyzing claim under RLUIPA). While RLUIPA does not define what constitutes a  
19 “substantial burden,” pre-RLUIPA cases are instructive. See id. at 995 (discussing cases defining  
20 “substantial burden” in the First Amendment context). To show a substantial burden on the  
21 practice of religion, the prisoner must demonstrate that prison officials’ conduct “. . . burdens the  
22 adherent’s practice of his or her religion by pressuring him or her to commit an act forbidden by  
23 the religion or by preventing him or her from engaging in conduct or having a religious  
24 experience which the faith mandates.” Graham v. Commissioner, 822 F.2d 844, 850-51 (9th Cir.  
25 1987). The burden must be more than a mere inconvenience. See id. at 851. In the context of  
26 claims based on religious diets, a plaintiff must prove that prison officials refused to provide a  
27 diet which satisfies his religious dietary laws or that the available prison menu prevented him  
28 from adhering to the religious dietary laws mandated by his faith. See Bryant v. Gomez, 46 F.3d



1 948, 949 (9th Cir. 1995).

2 Under the First Amendment “reasonableness test,” where the inmate shows a  
3 substantial burden the prison regulation or restriction at issue is nonetheless valid if it is  
4 reasonably related to a legitimate penological interest. See Shakur v. Schriro, 514 F.3d 878, 884  
5 (9th Cir. 2008) (citing Turner, 482 U.S. at 89). In applying this test, the court must weight four  
6 factors: (1) whether there is a rational connection between the regulation or restriction and the  
7 government interest put forward to justify it; (2) whether there are available alternative means of  
8 exercising the right; (3) whether accommodation of the asserted religious right will have a  
9 detrimental impact on prison guards, other inmates, or the allocation of limited prison resources;  
10 and (4) whether there exist ready alternatives to the regulation or restriction. See id.; see also  
11 Allen v. Toombs, 827 F.2d 563, 567 (9th Cir. 1987).

12 Under RLUIPA, the government is required to “. . . meet the much stricter burden  
13 of showing that the burden it imposes on religious exercise is ‘in furtherance of a compelling  
14 government interest; and is the least restrictive means of furthering that compelling governmental  
15 interest.’” Green v. Solano County Jail, 513 F.3d 992, 986, 989 (9th Cir. 2008) (citing 42 U.S.C.  
16 § 2000cc-1(a)(1)-(2) and 2(b)); see also Warsoldier, 418 F.3d at 994-95. Prison security is an  
17 example of a compelling governmental interest. See Green, 513 F.3d at 989 (citing Cutter, 125  
18 S.Ct. at 2113 n.13). In establishing that the regulation or restriction is the least restrictive means  
19 to achieve a compelling governmental interest, prison officials must show that they actually  
20 considered and rejected the efficacy of less restrictive means before adopting the challenged  
21 practice. See Green, 513 F.3d at 989 (citing Warsoldier, 418 F.3d at 999).

22 In their motion for summary judgment, Defendants argue that Plaintiff cannot  
23 establish that any of the defendants against whom the claim proceeds – David, Gianelli,  
24 Macomber, and Stewart – are responsible for the denial of religious services. See ECF No. 68-1,  
25 pg. 25. In summary, as to each individual defendant against whom Claim III proceeds,

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1 Defendants contend:

2           David           Relying on evidence forming the timeline of events outlined  
3 above, Defendants contend that Defendant David facilitated  
4 Plaintiff’s access to religious services. Defendants specifically  
5 note Plaintiff’s grievance no. SAC-B-15-02776 complaining of  
6 lack of access to Jewish religious services, which Defendant  
7 David granted at the first level. See id.

8           Gianelli       As with Defendant David, Defendants contend the evidence  
9 shows that “Gianelli was assigned as the second level reviewer  
10 of [Plaintiff’s grievance no.] SAC-B-15-02776 and she too  
11 approved Wilkins’s request,” stating: “Your request to  
12 participate, be offered/accommodated for Jewish service, has  
13 been granted.” Id.

14           Macomber   According to Defendants, Macomber also facilitated  
15 Plaintiff’s access to Jewish religious services by approving  
16 Gianelli’s second-level decision to grant Plaintiff grievance  
17 no. SAC-B-15-02776. See id.

18           Stewart       Defendants essentially contend that Defendant’s Stewart’s  
19 involvement was communication with Plaintiff regarding  
20 religious services, but that Stewart did not personally deny  
21 access. See id.

22           The Court notes that the gravamen of Defendants’ arguments is twofold. First,  
23 Defendants maintain that the individual defendants did not hinder but, in fact, facilitated  
24 Plaintiff’s access to Jewish religious services. Second, Defendants appear to concede that  
25 Plaintiff’s access to Jewish religious services was hindered for some amount of time after  
26 Plaintiff’s arrival at CSP-Sac in April 2014. Defendants, however, point to the empty chair and  
27 assert that some other unnamed officers are responsible.

28           The undisputed evidence, reflected in the timeline set forth above, shows this to be  
the case. When Plaintiff was denied access to religious services, it was done by unnamed “other  
officers.” The evidence further shows that these “other officers” did so under the belief that EOP  
inmates like Plaintiff were, for reasons undisclosed by the record, not allowed to attend services.  
The evidence does not show that services were denied by Defendants David, Gianelli, Macomber,  
or Stewart. To the contrary, and as Defendants contend, the evidence shows that these defendants  
granted Plaintiff’s inmate grievance (no. SAC-B-15-02776) at each step of the administrative  
review process. As to Gianelli, Macomber, and Stewart, this was their only involvement in  
Plaintiff’s issues with access to Jewish religious services. As to David, the timeline reflects

1 numerous occasions on which he attempted to facilitate Plaintiff's access to religious services  
2 when not at odds with institutional goals or Plaintiff's own schedule.

3           Ultimately, the evidence offered by both parties, and as to which no objections  
4 have been made, establishes that Defendants David, Gianelli, Macomber, and Stewart facilitated  
5 Plaintiff's access to Jewish religious services consistent with Plaintiff's free exercise rights under  
6 both the First Amendment and RLUIPA. The combined and undisputed evidence also shows that  
7 any barriers to access were caused by unnamed officers. Plaintiff has not proffered evidence  
8 creating a genuine dispute as to the involvement of Defendants David, Gianelli, Macomber, or  
9 Stewart in denial of access to Jewish religious services. The Court finds that these defendants are  
10 entitled to judgment as a matter of law on Plaintiff's free exercise claim.

11           b.     Equal Protection

12           In the remaining portion of Claim II, Plaintiff alleges that Defendant David  
13 violated his equal protection rights by denying him access to Jewish religious services because  
14 Plaintiff is an EOP [Enhanced Outpatient Program] inmate. See ECF No. 20, pgs. 14-15.  
15 According to Plaintiff:

16                     From May 2015 to April 2016,<sup>6</sup> Plaintiff was denied access to  
17 Jewish Judaism services solely because he was an EOP Mental Health  
18 Prisoner.

19                     Mainline/General Population inmates were allowed to attend the  
20 services, but EOP Mental Health prisoners were denied. Plaintiff wrote an  
21 appeal that was granted by Warden Jeff Macomber on 1/11/16 that he  
22 would have access to Jewish services (Exhibit G).

23                     However, Plaintiff (Mental Health Prisoners) were still denied  
24 until April 6, 2016. Plaintiff was allowed twice but then not allowed  
25 again.

26                     Id. at 15.

27           Equal protection claims arise when a charge is made that similarly situated  
28 individuals are treated differently without a rational relationship to a legitimate state purpose. See  
29 San Antonio School District v. Rodriguez, 411 U.S. 1 (1972). Prisoners are protected from  
30 invidious discrimination based on race. See Wolff v. McDonnell, 418 U.S. 539, 556 (1974).

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31           <sup>6</sup> This timeframe for Plaintiff's equal protection claim against Defendant David  
32 varies from the April 2014 through January 2016 dates alleged with respect to Claim III for  
33 violation of Plaintiff's free exercise rights under the First Amendment.

1 Racial segregation is unconstitutional within prisons save for the necessities of prison security  
2 and discipline. See Cruz v. Beto, 405 U.S. 319, 321 (1972) (per curiam). Prisoners are also  
3 protected from intentional discrimination on the basis of their religion. See Freeman v. Arpaio,  
4 125 F.3d 732, 737 (9th Cir. 1997).

5 Equal protection claims are not necessarily limited to racial and religious  
6 discrimination. See Lee v. City of Los Angeles, 250 F.3d 668, 686-67 (9th Cir. 2001) (applying  
7 minimal scrutiny to equal protection claim by a disabled plaintiff because the disabled do not  
8 constitute a suspect class); see also Tatum v. Pliler, 2007 WL 1720165 (E.D. Cal. 2007) (applying  
9 minimal scrutiny to equal protection claim based on denial of in-cell meals where no allegation of  
10 race-based discrimination was made); Harrison v. Kernan, 971 F.3d 1069 (9th Cir. 2020)  
11 (applying intermediate scrutiny to claim of discrimination on the basis of gender).

12 In order to prevail on a § 1983 claim based on a violation of the Equal Protection  
13 Clause of the Fourteenth Amendment, a plaintiff must establish that defendants acted with  
14 intentional discrimination against plaintiff, or against a class of inmates which included plaintiff,  
15 and that such conduct did not relate to a legitimate penological purpose. See Village of  
16 Willowbrook v. Olech, 528 U.S. 562, 564 (2000) (holding that equal protection claims may be  
17 brought by a “class of one”); Reese v. Jefferson Sch. Dist. No. 14J, 208 F.3d 736, 740 (9th Cir.  
18 2000); Barren v. Harrington, 152 F.3d 1193, 1194 (9th Cir. 1998); Federal Deposit Ins. Corp. v.  
19 Henderson, 940 F.2d 465, 471 (9th Cir. 1991); Lowe v. City of Monrovia, 775 F.2d 998, 1010  
20 (9th Cir. 1985).

21 In their motion for summary judgment, Defendants argue that Plaintiff cannot  
22 establish the subjective element. See ECF No. 68-1, pgs. 21-24. (Section II of Defendants’ brief).  
23 In response to Plaintiff’s sur-reply referencing a missing October 14, 2015, response from  
24 Defendant David, Defendants withdrew various portions of their argument. See ECF No. 85, pg.  
25 15, n.3.<sup>7</sup>

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26 <sup>7</sup> From their moving points and authorities brief, Defendants withdraw Section II,  
27 pg. 22, lines 13-14 and 22-27, and pg. 23, lines 4-5. See ECF No. 85, pg. 15. From their reply  
28 brief, Defendants withdraw Section II, pg. 7, lines 19-20; pg. 8, lines 1-10 and 17-18 (“or that it  
was, in fact, David who prohibited Wilkins’s attendance”). See id. Overall, Defendants  
withdraw “those portions of Defendants’ summary judgment motion and related filings that argue

1 Omitting the withdrawn portions of Defendants’ brief, Defendants argue as  
2 follows with respect to the subjective element of Plaintiff’s equal protection claim against  
3 Defendant David:

4 Here, other than conjecture and speculation, Wilkins lacks  
5 evidence to demonstrate that David acted with an intent to discriminate  
6 against him by denying him access to services because he was an EOP  
7 inmate. In fact, the evidence illustrates David’s lack of discriminatory  
8 intent. In response to a grievance Wilkins filed concerning service  
9 attendance in July 2015, David, who only assumed the role as CSP Sac  
10 Rabbi approximately three months earlier, spoke with Wilkins on August  
11 5, 2015, and advised him that he could attend services beginning on  
12 August 7, 2015, and that he would approve Wilkins’s request for kosher  
13 meals. (DSUF ¶ 19.) Within a month, David placed Wilkins on the kosher  
14 meal plan. (*Id.*) And when Wilkins submitted a Form 22 inquiring why he  
15 was not taken to services on August 7th, David responded within three  
16 days and explained that services did not proceed because the institution  
17 was placed on modified program. (*Id.*)

18 The first level response to a subsequent appeal Wilkins filed on  
19 September 8, 2015, noted that while services had not yet commenced, cell-  
20 side services were implemented and that David met with Wilkins on  
21 several occasions and “in each instance you were impolite, harassing and  
22 threatening towards Rabbi David[;] Rabbi David found your behavior to be  
23 aggressive and unacceptable [and] advised you this behavior is in conflict  
24 with the behavior of Judaism.” (*Id.* ¶ 20.) On cross-examination, Wilkins  
25 denied that he was impolite, harassing, or threatening to David, but in the  
26 same breath, concedes that he told David that he “was going to take legal  
27 action on the denied right of being able to practice” and that David took  
28 the comment as a threat. (*Id.* ¶ 21.) In response, Wilkins claims that David  
threatened to discontinue Wilkins’s kosher meals, but that he never did so.  
(*Id.*) The second level response to that same appeal dated January 11,  
2016, indicated that Wilkins’s claims that David ignored his attempts to  
correspond were “false” and attached the Rabbi’s Form 22 responses  
(omitted from Wilkins’s exhibit). (*Id.* ¶ 22.) The response also indicated  
that David placed Wilkins on the ducat list for the next two weeks to  
attend services and provided Wilkins with numerous reading materials.  
(*Id.*)

[Withdrawn portion omitted]. Wilkins testified that when he  
received his appeal decision authorizing his attendance at services, he  
would write to “everybody,” including David, who “would just respond  
that I’m on the ducat list ... and Officers Watkins and others continue to  
say we couldn’t go.” (*Id.* ¶ 23.) In a Form 22 dated February 10, 2016, to  
David, Wilkins wrote, “I received your response dated 2/8/16 stating I’m  
on the [ducat] list,” but that he was not called for services, nor were the  
officers “aware that EOP can go to Jewish services.” (*Id.* ¶ 24.) Form 22s  
dated March 2, 2016, from Wilkins to Macomber and Giannelli are  
similar. (*Id.* ¶ 25.)

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27 that Defendant David facilitated Wilkins’ service attendance throughout this period, as well as  
28 those arguments that, if Wilkins was denied access to services, it was due to persons or  
circumstances other than David.” *Id.*

1 [Withdrawn portion omitted]. After filing a grievance on the issue,  
2 Wilkins testified that the warden came and talked to him “and he said we  
3 could go, and then three days after [] the response, January 11th [2016],  
4 the EOP inmates could go.” (*Id.*) Wilkins further testified, “when  
5 [services] did start, *they* wouldn’t allow EOP inmates  
6 to go, and after it was granted by the warden that we could go *they* still  
7 would not allow me to go.” (*Id.*) (emphasis added.) [Withdrawn portion  
8 omitted].

9 And when asked if he knew why EOP inmates were allegedly not  
10 allowed to go to Jewish services, Wilkins testified, “Not officially, but it  
11 was stated that they couldn’t go because of the danger for the white  
12 inmates with the general population inmates ... that’s what I was told. I  
13 don’t know if that’s factual or what, but that’s what officers said out of  
14 their mouth ... I would always ask can we please go, and ... I remember  
15 [the officer] being the one that said [almost] as a jok[e], but seriously, that  
16 was the reason why.” (*Id.* ¶ 27.)

17 The only arguable evidence that Wilkins proffered regarding  
18 David’s alleged discriminatory intent to preclude Wilkins from services  
19 was an alleged Form 22 response from David to inmate Morris, an  
20 allegedly white inmate who received a different response from David  
21 than did Wilkins regarding service attendance—the response to Morris  
22 indicating services were held on B yard, and the response to Wilkins  
23 indicating that cell-side services were available. (*Id.* ¶ 28.) But Wilkins’s  
24 theory that David denied him access to outside services, as opposed to  
25 cellside services, because he is not white, is not a cognizable claim in this  
26 case, and, even if true, which Defendants do not concede, is mooted by  
27 Wilkins’s testimony that Morris, another EOP inmate, “was never allowed  
28 to go either” despite David’s alleged authorization. (*Id.*) Thus, even  
if Wilkins’s theory taken as true, the inescapable conclusion follows that it  
was not David who was preventing EOP inmates from attending services.

And despite Wilkins’s bald assertion that David discriminated  
against him by not allowing him to attend services because he was an EOP  
inmate, the evidence demonstrates other reasons for Wilkins’s lack of  
attendance, including his regular attendance at Buddhist services from  
January 22 through June 24, 2016, and Wilkins’s own scheduling conflicts  
as detailed in an April 11, 2016, Form 22 response from David, “Thank  
you for your participation in the Jewish service on 4.6.2016. I hope all  
have been resolved with your cross scheduling and you will be able to  
participate on a regular basis when it’s not conflicting with other programs  
and needs of the institution.” (*Id.* ¶¶ 29-30.)

ECF No. 68-1, pgs. 21-24.

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1 In their response to Plaintiff’s sur-reply, Defendants contend that their principal  
2 argument remains valid despite withdrawal of portions of their moving points and authorities, as  
3 outlined above, and assuming the missing October 14, 2015, response by David is as represented  
4 by Plaintiff. See ECF No. 85, pgs. 15-17. According to Defendants:

5 Notwithstanding Defendants’ requested withdrawal of the ancillary  
6 arguments above, the principle arguments supporting summary judgment  
7 in favor of Defendant David on Plaintiff’s First and Fourteenth  
8 Amendment claims against him are, in fact, bolstered by the newly  
9 discovered evidence. While it is true that Defendant David’s October 14,  
10 2015, Form 22 response indicated that Wilkins was not eligible to attend  
11 services due to safety concerns, David’s October 7, 2015, chrono provides  
12 critical context to that response. (*See* ECF No. 82 Ex. A; *see also* Skebe  
13 Decl. ¶ 8, Ex. B.) In that chrono, David writes that Wilkins is not eligible  
14 to participate in Jewish studies in B-yard because “he is very threatening  
15 and verbally aggressive in the way he is talking every time I see him” and  
16 “I’m concern[ed] to the safety of me and my congregants and I don’t wish  
17 to put anyone in danger next to him.” (Skebe Decl. ¶ 8, Ex. B.) Wilkins’s  
18 verbally aggressive and threatening behavior was further documented by  
19 Defendant David in a September 30, 2015, informational chrono  
20 pertaining to his interview of Wilkins in SAC-B-15-0277, attached as part  
21 of the OOA file produced herewith and summarized in the first level  
22 response to that appeal detailed in Defendants’ moving papers. (Skebe  
23 Decl. ¶ 7, Ex. A; *see also* ECF No. 68-1 at 22-23, DSUF 68-2 ¶ 20.)

24 And although Wilkins disputes it, evidence demonstrates that  
25 Defendant David did attempt to facilitate Wilkins’s attendance at services  
26 both prior to Wilkins’s threatening behavior culminating in David  
27 deeming him ineligible to attend services on October 7, 2015, and then  
28 again with the second level adjudication [of] Wilkin’s appeal SAC-B-15-  
02776 on January 11, 2016. (*See* ECF No. 68-1 at 14-15; DSUF ECF No.  
68-2 ¶¶ 19-20, 22-23; *see also* Pl.’s Decl. ECF No. 77 Ex. G at 58.)

Taken altogether, this evidence further supports Defendants’  
argument that Wilkins lacks any evidence that Defendant David  
discriminated against him because he was an EOP inmate. Indeed, this  
evidence affirmatively demonstrates that Defendant David, for a time at  
least, deemed Wilkins ineligible to attend services in the yard due to his  
threatening and verbally aggressive behavior. (*See* Skebe Decl. ¶ 8, Ex.  
B.) Such actions—attempting to keep himself and his congregants safe  
from an inmate repeatedly demonstrating threatening and verbally  
aggressive behavior—fulfills a legitimate penological purpose. Because  
this evidence demonstrates that Defendant David precluded Wilkins from  
service attendance, not because of he was and EOP inmate, but because he  
was threatening and verbally aggressive, and because that preclusion  
fulfilled a legitimate penological purpose of keeping others safe, summary  
judgment on Wilkins’s Fourteenth Amendment Equal Protection claim  
against David remains appropriate. *Village of Willowbrook v. Olech*, 528  
U.S. 562, 564 (2000); *see also Barren v. Harrington*, 152 F.3d 1193, 1194  
(9th Cir. 1998).

ECF No. 85, pgs. 15-16.

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1           As explained above, the required subjective element of Plaintiff's equal protection  
2 claim requires proof that Defendant David intended to discriminate against Plaintiff because he is  
3 an EOP inmate. In arguing that they are entitled to judgment as a matter of law on Plaintiff's  
4 equal protection claim, Defendants focus exclusively on this element. The Court does so as well  
5 and does not evaluate whether Plaintiff is a member of a protected class, assuming that to be the  
6 case here.

7           The issue, then, is whether Plaintiff's case survives the sufficiency-of-the-evidence  
8 test involved with a motion for summary judgment. The Court is satisfied, based on the  
9 arguments recited above, the supporting evidence, and Plaintiff's allegations, that Defendants  
10 have met their initial burden on summary judgment of demonstrating the non-existence of a  
11 genuine dispute as to whether Defendant David harbored an intent to discriminate against EOP  
12 inmates.

13           To this point, Defendants have demonstrated that Plaintiff lacks any evidence to  
14 prove David harbored a discriminatory intent. As reflected in the timeline above, which is based  
15 on all the evidence adduced in this case, Defendant David for the most part attempted to facilitate  
16 Plaintiff's access to religious services. When access was not provided, the timeline reflects the  
17 existence of a non-discriminatory reason, such Plaintiff's hostility and scheduling conflicts.

18           The evidence – including the undisputed missing October 14, 2015, response by  
19 Defendant David – indicates that, at some point during the relevant time period, Plaintiff was not  
20 taken for religious services by unnamed officers due to an apparent mistaken belief on the part of  
21 those unnamed officers that EOP inmates were not permitted to attend religious services.  
22 Whether this is true or not has not been established and, in any event, is irrelevant. What is  
23 relevant is whether Plaintiff has produced any evidence that it was Defendant David who denied  
24 access for this reason. Plaintiff has failed to do so. To the extent the missing October 14, 2015,  
25 response is as Plaintiff represents, at most it would confirm that other unnamed officers held a  
26 mistaken belief as to EOP inmates' access to religious services.

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1 Defendants have met their initial burden on summary judgment of showing that  
2 the undisputed evidence reveals Plaintiff's ability to prove an essential element of his equal  
3 protection claim – Defendant David's subjective intent to discriminate. Plaintiff has failed to  
4 meet his burden to produce evidence establishing a genuine dispute as to this material fact. The  
5 Court finds that Defendant David is entitled to judgment as matter of law on Plaintiff's equal  
6 protection claim.

7 **B. Plaintiff's Motion for Reconsideration**

8 The Court may grant reconsideration under Federal Rules of Civil Procedure  
9 59(e) and 60. Generally, a motion for reconsideration of a final judgment is appropriately  
10 brought under Federal Rule of Civil Procedure 59(e). See Backlund v. Barnhart, 778 F.2d  
11 1386, 1388 (9th Cir. 1985) (discussing reconsideration of summary judgment); see also  
12 Schroeder v. McDonald, 55 F.3d 454, 458-59 (9th Cir. 1995). The motion must be filed no  
13 later than twenty-eight (28) days after entry of the judgment.<sup>8</sup> See Fed. R. Civ. P. 59(e).  
14 Under Rule 59(e), three grounds may justify reconsideration: (1) an intervening change in  
15 controlling law; (2) the availability of new evidence; or (3) the need to correct clear error or  
16 prevent manifest injustice.<sup>9</sup> See Kern-Tulare Water Dist. v. City of Bakersfield, 634 F. Supp.  
17 656, 665 (E.D. Cal. 1986), rev'd in part on other grounds, 828 F.2d 514 (9th Cir. 1987), cert.  
18 denied, 486 U.S. 1015 (1988); see also 389 Orange Street Partners v. Arnold, 179 F.3d 656,  
19 665 (9th Cir. 1999); accord School Dist. No. 1J v. ACandS, Inc., 5 F.3d 1255, 1263 (9th Cir.  
20 1993).

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24 <sup>8</sup> Pursuant to Houston v. Lack, 487 U.S. 266 (1988), for pro se prisoner litigants  
25 seeking reconsideration, the court calculates the 28-day period from the date the motion was  
26 delivered to prison authorities for mailing to the court. Otherwise, the 28-day period is  
calculated based on the date the motion for reconsideration is actually filed.

27 <sup>9</sup> If reconsideration is sought based on new evidence which could not have been  
28 discovered through due diligence in time to move for reconsideration under Rule 59(e), relief may  
be available under Federal Rule of Civil Procedure 60(b)(2). A motion under Rule 60(b)(2) may  
not be brought more than one year after entry of judgment.

1 Under Rule 60(a), the Court may grant reconsideration of final judgments and any  
2 order based on clerical mistakes. Relief under this rule can be granted on the Court's own  
3 motion and at any time. See Fed. R. Civ. P. 60(a). However, once an appeal has been filed and  
4 docketed, leave of the appellate court is required to correct clerical mistakes while the appeal is  
5 pending. See id.

6 Under Rule 60(b), the Court may grant reconsideration of a final judgment and  
7 any order based on: (1) mistake, inadvertence, surprise, or excusable neglect; (2) newly  
8 discovered evidence which, with reasonable diligence, could not have been discovered within ten  
9 days of entry of judgment; and (3) fraud, misrepresentation, or misconduct of an opposing party.  
10 See Fed. R. Civ. P. 60(b)(1)-(3). A motion for reconsideration on any of these grounds must be  
11 brought within one year of entry of judgment or the order being challenged. See Fed. R. Civ. P.  
12 60(c)(1). Under Rule 60(b), the Court may also grant reconsideration if: (1) the judgment is  
13 void; (2) the judgement has been satisfied, released, or discharged, an earlier judgment has been  
14 reversed or vacated, or applying the judgment prospectively is no longer equitable; and (3) any  
15 other reason that justifies relief. See Fed. R. Civ. P. 60(b)(4)-(6). A motion for reconsideration  
16 on any of these grounds must be brought "within a reasonable time." Fed. R. Civ. P. 60(c)(1).

17 Here, Plaintiff specifically states that his motion is brought under Rule 60(b)(6).  
18 See ECF No. 81, pg. 1. Specifically, Plaintiff claims that newly discovery evidence justifies  
19 allowing his conspiracy claims to proceed. See id. at 1-2. Plaintiff does not attach any new  
20 evidence to his motion. Instead, Plaintiff attaches as Exhibit A a proposed stipulation presented  
21 to defense counsel to allow previously dismissed claims to proceed. See id. at 4-5. Defendants  
22 oppose Plaintiff's motion. See ECF No. 85. Defendants argue that Plaintiff has not provided new  
23 evidence and that he was granted several opportunities to amend his conspiracy claims to allege  
24 additional supporting facts but failed to do so. See id. Defendants also note that Plaintiff's  
25 motion is untimely. See id.

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1           The Court agrees that Plaintiff’s motion is untimely under the catch-all provision  
2 of Rule 60(b)(6). Motions under Rule 60(b)(6) must be filed within a reasonable time of the  
3 order being challenged. See Fed. R. Civ. P. 60(c)(1). Here, Plaintiff challenges the District  
4 Judge’s December 2, 2019, order. Plaintiff motion, however, was not filed until August 22, 2022,  
5 which is over two-and-a-half years after the order for which reconsideration is sought. Given  
6 Plaintiff’s failure to explain the delay, the Court finds that Plaintiff’s motion was not filed within  
7 a reasonable time.

8           Plaintiff’s contention that he first learned of the basis for his motion for  
9 reconsideration “while opposing Defendants’ summary judgment motion” does not change the  
10 Court’s conclusion. Defendants filed their motion in May 2022 and Plaintiff filed his opposition  
11 in July 2022. See ECF Nos. 68, 74, and 77. Plaintiff has not explained what facts he uncovered  
12 between May and July 2022 that supports his dismissed conspiracy claims. Indeed, Plaintiff cites  
13 “new evidence” in his motion but does not attach such evidence. Nor has Plaintiff explained what  
14 he uncovered between the close of discovery, when he would have had access to the Defendants’  
15 universe of evidence, and the dispositive motion filing deadline.

16           Absent some kind of offer of proof, the Court is left to view Plaintiff’s motion as  
17 based on what he could have known and when. In this regard the Court notes that Plaintiff knew  
18 about the defects in his conspiracy claims and was provided several opportunities to amend prior  
19 to the December 2, 2019, order being challenged. Moreover, Plaintiff declined to avail himself of  
20 the last such opportunity, choosing instead to proceed on cognizable claims alleged in the second  
21 amended complaint and acquiesce to dismissal of the conspiracy claims.

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#### IV. CONCLUSION

Based on the foregoing, the undersigned recommends that:

1. Defendants' motion for summary judgment, ECF No. 68, be granted;
2. Plaintiff's motion to allow previously dismissed claims to proceed, ECF No. 81, be construed as a motion for reconsideration and, so construed, be denied as untimely;
3. The remaining pending motion, ECF No. 82, be denied as moot; and
4. Judgement be entered in favor of Defendants.

These findings and recommendations are submitted to the United States District Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within 14 days after being served with these findings and recommendations, any party may file written objections with the Court. Responses to objections shall be filed within 14 days after service of objections. Failure to file objections within the specified time may waive the right to appeal. See Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

Dated: March 15, 2023



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DENNIS M. COTA  
UNITED STATES MAGISTRATE JUDGE