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UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

CARLTON V. MOSLEY,  
  
Plaintiff,  
  
v.  
  
JEFFREY BEARD, et al.,  
  
Defendants.

No. 2:16-cv-0486 JAM AC P

ORDER AND FINDINGS AND  
RECOMMENDATIONS

Plaintiff is a state prisoner proceeding pro se in an action brought under 42 U.S.C. § 1983. In addition to filing an amended complaint (ECF No. 13), plaintiff has filed an application to proceed in forma pauperis pursuant to 28 U.S.C. § 1915 (ECF No. 2), a motion for appointment of counsel (ECF No. 3), and a request for injunctive relief (ECF No. 4).

I. Request to Proceed In Forma Pauperis (ECF No. 2)

Plaintiff has requested leave to proceed in forma pauperis pursuant to 28 U.S.C. § 1915. ECF No. 2. Plaintiff’s application makes the showing required by 28 U.S.C. § 1915(a)(1) and (2). Accordingly, by separate order, the court directs the agency having custody of plaintiff to collect and forward the appropriate monthly payments for the filing fee as set forth in 28 U.S.C. § 1915(b)(1) and (2).

II. Statutory Screening of Prisoner Complaints

The court is required to screen complaints brought by prisoners seeking relief against a

1 governmental entity or officer or employee of a governmental entity. 28 U.S.C. § 1915A(a). The  
2 court must dismiss a complaint or portion thereof if the prisoner has raised claims that are legally  
3 “frivolous or malicious,” that fail to state a claim upon which relief may be granted, or that seek  
4 monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915A(b)(1), (2).

5 A claim is legally frivolous when it lacks an arguable basis either in law or in fact.  
6 Neitzke v. Williams, 490 U.S. 319, 325 (1989); Franklin v. Murphy, 745 F.2d 1221, 1227-28 (9th  
7 Cir. 1984). The court may, therefore, dismiss a claim as frivolous where it is based on an  
8 indisputably meritless legal theory or where the factual contentions are clearly baseless. Neitzke,  
9 490 U.S. at 327. The critical inquiry is whether a constitutional claim, however inartfully  
10 pleaded, has an arguable legal and factual basis. See Franklin, 745 F.2d at 1227.

11 A complaint, or portion thereof, should only be dismissed for failure to state a claim upon  
12 which relief may be granted if it appears beyond doubt that plaintiff can prove no set of facts in  
13 support of the claim or claims that would entitle him to relief. Hishon v. King & Spalding, 467  
14 U.S. 69, 73 (1984); Palmer v. Roosevelt Lake Log Owners Ass’n, 651 F.2d 1289, 1294 (9th Cir.  
15 1981). In reviewing a complaint under this standard, the court must accept as true the allegations  
16 of the complaint in question, Hosp. Bldg. Co. v. Trs. of Rex Hosp., 425 U.S. 738, 740 (1976),  
17 construe the pleading in the light most favorable to the plaintiff, and resolve all doubts in the  
18 plaintiff’s favor, Jenkins v. McKeithen, 395 U.S. 411, 421 (1969).

19 A pro se plaintiff, like other litigants, must satisfy the pleading requirements of Rule 8(a)  
20 of the Federal Rules of Civil Procedure. Rule 8(a)(2) “requires a complaint to include a short and  
21 plain statement of the claim showing that the pleader is entitled to relief, in order to give the  
22 defendant fair notice of what the claim is and the grounds upon which it rests.” Bell Atl. Corp. v.  
23 Twombly, 550 U.S. 544, 554, 562-63 (2007). While the complaint must comply with the “short  
24 and plain statement” requirements of Rule 8, its allegations must also include the specificity  
25 required by Twombly and Ashcroft v. Iqbal, 556 U.S. 662, 679 (2009).

26 To avoid dismissal for failure to state a claim a complaint must contain more than “naked  
27 assertions,” “labels and conclusions” or “a formulaic recitation of the elements of a cause of  
28 action.” Twombly, 550 U.S. at 555-57. In other words, “[t]hreadbare recitals of the elements of a

1 cause of action, supported by mere conclusory statements do not suffice.” Iqbal, 556 U.S. at 678.

2 III. Amended Complaint (ECF No. 13)

3 In the amended complaint, plaintiff brings claims under the Eighth Amendment seeking  
4 compensatory and punitive damages for allegedly inadequate mental health care received while  
5 incarcerated at CSP-Sacramento (New Folsom). ECF No. 13. Plaintiff brings Eighth  
6 Amendment claims against the following defendants in their official and individual capacities:  
7 Jeffrey Beard, former Secretary of the California Department of Corrections and Rehabilitation  
8 (CDCR); Jeff Macomber, the warden at New Folsom; and M. Blaikie, a clinical social worker at  
9 New Folsom. Id. at 2-4, 7-12.

10 According to the allegations of the amended complaint, which are accepted as true solely  
11 for this analysis, plaintiff suffers from mental health issues and requires treatment for those  
12 issues. See id. Plaintiff alleges that during an April 28, 2015 therapy session, Blaikie acted  
13 unprofessionally and became agitated with plaintiff when he tried to explain the difficulties he  
14 was experiencing with custody staff. Id. at 4. Plaintiff claims that he was either not receiving  
15 medication or receiving a new medication for his mental health conditions, and, as a result,  
16 displayed symptoms that affected his “response to custody command.” Id. at 4, 7. Plaintiff  
17 alleges that when he explained his problems to Blaikie, she stated, “the hell with you,” and then  
18 walked out of the room. Id. at 4. Plaintiff contends that five to ten minutes later, correctional  
19 officers escorted him out of the treatment center, and Blaikie “pressed her alarm on plaintiff.” Id.  
20 at 4, 9.

21 Except for the April 28, 2015 incident, the amended complaint contains only conclusory  
22 and unspecific claims regarding defendants’ deliberate indifference to plaintiff’s mental health  
23 care treatment. See id. at 3-13. Plaintiff alleges that defendants’ Eighth Amendment violations  
24 caused him “physical and mental injuries in the form of” damage to his right shoulder, hearing  
25 voices, lack of sleep and eating, problems with balance, pain and suffering, humiliation, shame,  
26 degradation, emotional distress, embarrassment, mental distress, “and other injuries.” Id. at 7-8,  
27 11.

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1           IV.    Failure to State a Claim

2           At the outset, the amended complaint fails to state a claim against defendants in their  
3 official capacities. Plaintiff may not recover monetary damages from defendants in their official  
4 capacity. First, claims for monetary damages from the individual defendants in their official  
5 capacity are barred by state sovereign immunity under the Eleventh Amendment. See Cardenas  
6 v. Anzal, 311 F.3d 929, 934-35 (9th Cir. 2002); Taylor v. List, 880 F.2d 1040, 1045 (9th Cir.  
7 1989). Second, state officials sued in their official capacity for monetary damages in any event  
8 are not “persons” subject to suit under 42 U.S.C. § 1983. See Will v. Michigan Dep’t of State  
9 Police, 491 U.S. 58, 71 & n.10 (1989).

10           Moreover, for the reasons discussed below, the amended complaint fails to state an Eighth  
11 Amendment claim against any of the named defendants in their individual capacities.

12           The Eighth Amendment imposes a duty on prison officials to provide humane conditions  
13 of confinement. Farmer v. Brennan, 511 U.S. 825, 833 (1994). A prison official violates the  
14 Eighth Amendment only when two requirements are met. Id. First, the deprivation alleged must  
15 be objectively sufficiently serious: the act or omission must result in the denial of “the minimal  
16 civilized measure of life’s necessities.” Id. Second, the prison official must subjectively have a  
17 sufficiently culpable state of mind, one of deliberate indifference to inmate health or safety. Id.  
18 The official is not liable under the Eighth Amendment unless he knows of and disregards an  
19 excessive risk to the inmate’s health or safety; the official must both be aware of facts from which  
20 the inference could be drawn that a substantial risk of harm exists, and he must also draw the  
21 inference. Id. at 837. Then he must fail to take reasonable measures to abate the substantial risk  
22 of serious harm. Id. at 847. There can be no liability under 42 U.S.C. § 1983 unless there is some  
23 affirmative link or connection between a defendant’s actions and the claimed deprivation. Rizzo  
24 v. Goode, 423 U.S. 362 (1976); May v. Enomoto, 633 F.2d 164, 167 (9th Cir. 1980).

25           To state a claim for relief under the Eighth Amendment for inadequate prison mental  
26 health or medical care, plaintiff must allege “deliberate indifference to serious medical needs.”  
27 Jett v. Penner, 439 F.3d 1091, 1096 (9th Cir. 2006) (quoting Estelle v. Gamble, 429 U.S. 97, 104,  
28 106 (1976)). This requires plaintiff to show (1) “a ‘serious medical need’ by demonstrating that

1 ‘failure to treat a prisoner’s condition could result in further significant injury or the unnecessary  
2 and wanton infliction of pain,’” and (2) “the defendant’s response to the need was deliberately  
3 indifferent.” Jett, 439 F.3d at 1096 (quoting McGuckin v. Smith, 974 F.2d 1050, 1059 (9th Cir.  
4 1992) (citation and internal quotations marks omitted), overruled on other grounds WMX Techs.,  
5 Inc. v. Miller, 104 F.3d 1133 (9th Cir. 1997) (en banc)).

6 Deliberate indifference is established only where the defendant *subjectively* “knows of and  
7 disregards an *excessive risk* to inmate health and safety.” Toguchi v. Chung, 391 F.3d 1051, 1057  
8 (9th Cir. 2004) (emphasis added) (citation and internal quotation marks omitted). Deliberate  
9 indifference can be established “by showing (a) a purposeful act or failure to respond to a  
10 prisoner’s pain or possible medical need and (b) harm caused by the indifference.” Jett, 439 F.3d  
11 at 1096 (citation omitted). “A prisoner need not prove that he was completely denied medical  
12 care. Rather, he can establish deliberate indifference by showing that officials intentionally  
13 interfered with his medical treatment.” Lopez v. Smith, 203 F.3d 1122, 1132 (9th Cir. 2000)  
14 (citations omitted) (en banc). A difference of opinion between an inmate and prison medical  
15 personnel—or between medical professionals—regarding appropriate medical diagnosis and  
16 treatment are not enough to establish a deliberate indifference claim. Toguchi, 391 F.3d at 1058;  
17 Sanchez v. Vild, 891 F.2d 240, 242 (9th Cir. 1989). In addition, “the indifference to his medical  
18 needs must be substantial. Mere ‘indifference,’ ‘negligence,’ or ‘medical malpractice’ will not  
19 support this cause of action.” Broughton v. Cutter Labs., 622 F.2d 458, 460 (9th Cir. 1980)  
20 (citing Estelle, 429 U.S. at 105-06).

21 A. Count I - Defendants Beard and Macomber

22 Count I asserts an Eighth Amendment claim for “unsafe conditions” against defendants  
23 Beard and Macomber. ECF No. 13 at 3. Plaintiff alleges that Beard and Macomber violated his  
24 right to be free from cruel and unusual punishment; that they “knew or should have known that  
25 [their] conduct, attitudes and actions created an unreasonable risk of serious harm to plaintiff”;  
26 and that their actions and conduct demonstrate deliberate indifference to plaintiff’s Eighth  
27 Amendment rights. Id. at 3, 6.

28 It appears that plaintiff’s “unsafe conditions” claim is based on an allegation that he failed

1 to receive medication or mental health treatment and that such failure created an unsafe  
2 environment that Beard and Macomber, as supervisors, should have remedied. Plaintiff may not  
3 recover from defendants Beard and Macomber in their individual capacities based solely upon  
4 their supervisory responsibility. There is no respondeat superior liability under § 1983. Taylor,  
5 880 F.2d at 1045. “A defendant may be held liable as a supervisor under § 1983 if there exists  
6 either (1) his or her personal involvement in the constitutional deprivation, or (2) a sufficient  
7 causal connection between the supervisor’s wrongful conduct and the constitutional violation.”  
8 See Starr v. Baca, 652 F.3d 1202, 1207 (9th Cir. 2011) (citation and internal quotation marks  
9 omitted). A supervisor may be liable for the constitutional violations of his subordinates if he  
10 “knew of the violations and failed to act to prevent them.” Taylor, 880 F.2d at 1045. Therefore,  
11 when a named defendant holds a supervisory position, the causal link between him and the  
12 claimed constitutional violation must be specifically alleged. See Fayle v. Stapley, 607 F.2d 858,  
13 862 (9th Cir. 1979); Mosher v. Saalfeld, 589 F.2d 438, 441 (9th Cir. 1978), cert. denied, 442 U.S.  
14 941 (1979). Vague and conclusory allegations concerning the involvement of official personnel  
15 in civil rights violations are not sufficient. See Ivey v. Bd. of Regents, 673 F.2d 266, 268 (9th  
16 Cir. 1982). Finally, supervisory liability may also exist without any personal participation if the  
17 official implemented “a policy so deficient that the policy itself is a repudiation of the  
18 constitutional rights and is the moving force of the constitutional violation.” Redman v. Cnty. of  
19 San Diego, 942 F.2d 1435, 1446 (9th Cir. 1991) (citations and quotations marks omitted),  
20 abrogated on other grounds by Farmer, 511 U.S. 825.

21 Beyond conclusory allegations, plaintiff’s amended complaint is devoid of any factual  
22 allegations demonstrating that Beard and Macomber knew of their employees’ alleged  
23 constitutional violations or that plaintiff was in danger and failed to stop the violations or prevent  
24 the danger. Nor does the amended complaint contain any allegations establishing that Beard or  
25 Macomber implemented a policy that caused plaintiff’s claimed constitutional deprivation.

26 Moreover, plaintiff has failed to allege *any* particularized wrongdoing on Beard’s or  
27 Macomber’s part, and in none of the allegations was Beard or Macomber shown to be either  
28 involved or knowledgeable. See May, 633 F.2d at 167. As to defendant Beard, plaintiff alleges

1 only that Beard violated his Eighth Amendment rights by “acts of intimidation, abuse,  
2 harassment, and other violations of law against plaintiff.” ECF No. 13 at 3. Plaintiff does not,  
3 however, identify specific acts by Beard to support his allegations. As to defendant Macomber,  
4 plaintiff alleges only that Macomber violated his Eighth Amendment rights by “his failure to  
5 adequately supervise” defendant Blaikie. *Id.* at 2-3. Again, plaintiff does not identify specific  
6 acts or conduct by Macomber to support this allegation. Plaintiff has thus failed to allege *any*  
7 facts demonstrating an affirmative link or connection between Beard or Macomber and any  
8 claimed deprivation.

9 Accordingly, plaintiff has failed to state an Eighth Amendment claim against defendants  
10 Beard and Macomber.

11 B. Count II - Defendant Blaikie

12 In Count II, plaintiff appears to assert the following Eighth Amendment claims against  
13 Blaikie: (1) cruel and unusual punishment based on excessive use of force; and (2) deliberate  
14 indifference to plaintiff’s mental health needs. *Id.* at 4, 9-12.

15 1. Excessive Use of Force

16 “In its prohibition of ‘cruel and unusual punishments,’ the Eighth Amendment places  
17 restraints on prison officials, who may not . . . use excessive physical force against prisoners.”  
18 *Farmer*, 511 U.S. at 832 (citing *Hudson v. McMillian*, 503 U.S. 1 (1992)). “[W]henver prison  
19 officials stand accused of using excessive physical force in violation of the [Eighth Amendment],  
20 the core judicial inquiry is . . . whether force was applied in a good-faith effort to maintain or  
21 restore discipline, or maliciously and sadistically to cause harm.” *Hudson*, 503 U.S. at 6-7 (citing  
22 *Whitley v. Albers*, 475 U.S. 312 (1986)).

23 Plaintiff’s excessive force claim appears to be based on his allegation that Blaikie  
24 “pressed her alarm on plaintiff” during the April 28, 2015 therapy session. ECF No. 13 at 4, 9.  
25 Plaintiff has not, however, explained how activating the alarm constituted excessive force or what  
26 happened as a result of Blaikie activating the alarm. For example, it is unclear from plaintiff’s  
27 allegations whether officers responded to the alarm, and if so, whether they took physical action.  
28 Accordingly, plaintiff has failed to state a claim for excessive use of force against Blaikie.

1                                    2. Deliberate Indifference to Mental Health Needs

2                    To the extent plaintiff’s deliberate indifferent claim against Blaikie is based on allegations  
3 that Blaikie acted unprofessionally or became agitated with him, plaintiff’s claim fails. See id. at  
4 4, 9. “[V]erbal harassment or abuse . . . is not sufficient to state a constitutional deprivation under  
5 42 U.S.C. § 1983.” Oltarzewski v. Ruggiero, 830 F.2d 136, 139 (9th Cir. 1987) (quoting Collins  
6 v. Cundy, 603 F.2d 825, 827 (10th Cir. 1979)); see also Keenan v. Hall, 83 F.3d 1083, 1092 (9th  
7 Cir. 1996) (stating that “verbal harrassment generally does not violate the Eighth Amendment”),  
8 amended on other grounds by 135 F.3d 1318 (9th Cir. 1998); Gaut v. Sunn, 810 F.2d 923, 925  
9 (9th Cir. 1987) (a “mere naked threat” from prison guards does not violate the Eighth  
10 Amendment). Beyond the April 28, 2015 incident, plaintiff alleges no other specific acts by  
11 Blaikie demonstrating that she denied or delayed his mental health treatment or otherwise  
12 violated his Eighth Amendment rights. Thus, Blaikie’s actions, without more, do not rise to the  
13 level of an Eighth Amendment violation. See Keenan, 83 F.3d at 1092 (harassment “calculated to  
14 . . . cause [the prisoner] psychological damage” may state an Eighth Amendment claim) (citing  
15 Oltarzewski, 830 F.2d at 139).

16                    However, plaintiff also seems to allege that his new medication, or his failure to receive  
17 medication, caused him to act oddly with custody staff. In addition, plaintiff appears to claim that  
18 Blaikie’s refusal to listen to his problems with his medication led to his behavioral issues not  
19 being resolved. There is an implication that plaintiff’s behavioral issues caused custody staff to  
20 respond with force, and that Blaikie should have known this would happen because of plaintiff’s  
21 mental health status. The court must reach to infer this theory, however. The complaint makes  
22 no express allegations that officers took any action against plaintiff based on his odd behavior. It  
23 also appears that plaintiff may be attempting to claim that Blaikie refused to listen when plaintiff  
24 tried to tell her he was suicidal, or that her failure to listen prevented her from recognizing signs  
25 of suicide risk in plaintiff.<sup>1</sup> Because the exact factual basis for plaintiff’s deliberate indifference

26 <sup>1</sup> Although plaintiff makes no mention of it in his amended complaint, the original complaint  
27 makes reference to suicide. ECF No. 1 at 19. An amended complaint supersedes the original  
28 complaint. See Loux v. Rhay, 375 F.2d 55, 57 (9th Cir. 1967). That means that the court cannot  
consider any allegation in the original complaint that is not contained in the amended complaint.



1 claim against Blaikie is not clear, the claim is dismissed.

2 Thus, plaintiff's amended complaint fails to state an Eighth Amendment claim against  
3 Blaikie.

4 V. Leave to Amend

5 The court will provide plaintiff an opportunity to file a second amended complaint to  
6 attempt to cure the deficiencies identified above. If plaintiff chooses to file a second amended  
7 complaint, plaintiff must demonstrate how the conditions complained of have resulted in a  
8 deprivation of plaintiff's federal constitutional or statutory rights. See Ellis v. Cassidy, 625 F.2d  
9 227 (9th Cir. 1980). Also, the second amended complaint must allege in specific terms how each  
10 named defendant is involved. There can be no liability under 42 U.S.C. § 1983 unless there is  
11 some affirmative link or connection between a defendant's actions and the claimed deprivation.  
12 Rizzo, 423 U.S. 362; May, 633 F.2d at 167; Johnson v. Duffy, 588 F.2d 740, 743 (9th Cir. 1978).  
13 Furthermore, vague and conclusory allegations of official participation in civil rights violations  
14 are not sufficient. Ivey, 673 F.2d at 268.

15 In addition, plaintiff is informed that the court cannot refer to a prior pleading in order to  
16 make plaintiff's second amended complaint complete. Local Rule 220 requires that an amended  
17 complaint be complete in itself without reference to any prior pleading. This is because, as a  
18 general rule, an amended complaint supersedes the original complaint. See Loux v. Rhay, 375  
19 F.2d 55, 57 (9th Cir. 1967). Once plaintiff files a second amended complaint, the original  
20 pleading no longer serves any function in the case. Therefore, in a second amended complaint, as  
21 in an original complaint, each claim and the involvement of each defendant must be sufficiently  
22 alleged.

23 In preparing the second amended complaint, plaintiff should keep in mind that he may  
24 pursue multiple claims against a single defendant, but he may not pursue unrelated claims against  
25 different defendants. See Fed. R. Civ. P. 18(a); George v. Smith, 507 F.3d 605, 607 (7th Cir.  
26 2007); see also Fed. R. Civ. P. 20(a)(2) (joinder of defendants not permitted unless both  
27 commonality and same transaction requirements are satisfied).

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1 VI. Request for Appointment of Counsel (ECF No. 3)

2 The United States Supreme Court has ruled that district courts lack authority to require  
3 counsel to represent indigent prisoners in § 1983 cases. Mallard v. United States Dist. Court, 490  
4 U.S. 296, 298 (1989). In certain exceptional circumstances, the district court may request the  
5 voluntary assistance of counsel pursuant to 28 U.S.C. § 1915(e)(1). Terrell v. Brewer, 935 F.2d  
6 1015, 1017 (9th Cir. 1991); Wood v. Housewright, 900 F.2d 1332, 1335-36 (9th Cir. 1990). The  
7 test for exceptional circumstances requires the court to evaluate the plaintiff's likelihood of  
8 success on the merits and the ability of the plaintiff to articulate his claims pro se in light of the  
9 complexity of the legal issues involved. See Wilborn v. Escalderon, 789 F.2d 1328, 1331 (9th  
10 Cir. 1986); Weygandt v. Look, 718 F.2d 952, 954 (9th Cir. 1983). In the present case, the court  
11 does not find the required exceptional circumstances.

12 Plaintiff requests counsel on the grounds that (1) his incarceration limits his ability to  
13 litigate because he has limited access to the law library, (2) he has limited legal knowledge, and  
14 (3) an attorney would be better able to investigate and to present evidence and cross-examine  
15 witnesses at trial. ECF No. 3. Plaintiff's limited access to the law library, limited legal  
16 knowledge, and limited ability to investigate are not exceptional circumstances because they are  
17 common to most prisoners. At this stage of the case, the court is unable to make a determination  
18 regarding plaintiff's likelihood of success on the merits and there is no evidence plaintiff is  
19 unable to articulate his claims. As for the necessity of an attorney to represent him at trial, it is  
20 not clear that this case will proceed to trial and any request on that basis is premature. Moreover,  
21 the fact that plaintiff may be diagnosed with or receiving treatment for a mental health condition,  
22 without more, does not warrant appointment of counsel. Any future motion for appointment of  
23 counsel based on plaintiff's mental health must include evidence of plaintiff's diagnosis and how  
24 it prevents him from representing himself. Plaintiff is cautioned, however, that a showing of  
25 mental impairment does not guarantee appointment of counsel and will not entitle him to  
26 appointed counsel in the absence of viable claims for relief. For these reasons, plaintiff's request  
27 for counsel will be denied without prejudice.

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1 VII. Motion for Preliminary Injunctive Relief and Temporary Restraining Order

2 Plaintiff has also filed a motion for preliminary injunctive relief and a temporary  
3 restraining order against defendants. ECF No. 4. In his motion, plaintiff asserts that defendants  
4 “continually” denied him, and delayed access to, adequate mental health care; that medical staff  
5 intentionally interfered with prescribed treatment; and that “medical staff and prison officials  
6 acted with deliberate indifference to a serious mental health need.” Id. at 2-3. Plaintiff alleges  
7 that he has suffered from “long delays in providing care for emergency needs in the face of  
8 recognized need for treatment.” Id. at 3.

9 Plaintiff seeks an order compelling defendants and their “successors, agents, employee[s]  
10 and all persons acting in concert” with them to provide plaintiff and other inmates with serious  
11 mental health conditions at CSP-Sacramento and CSP-Lancaster access to adequate mental health  
12 care treatment. Id. at 5, 14. He alleges that he will suffer “irreparable harm” without court  
13 intervention. Id. at 7, 11-12.

14 A temporary restraining order is an extraordinary measure of relief that a federal court  
15 may impose without notice to the adverse party if, in an affidavit or verified complaint, the  
16 movant “clearly show[s] that immediate and irreparable injury, loss, or damage will result to the  
17 movant before the adverse party can be heard in opposition.” Fed. R. Civ. P. 65(b)(1)(A). The  
18 purpose in issuing a temporary restraining order is to preserve the status quo pending a fuller  
19 hearing. The standard for issuing a temporary restraining order is essentially the same as that for  
20 issuing a preliminary injunction. See Stuhlbarg Int’l Sales Co. v. John D. Brush & Co., 240 F.3d  
21 832, 839 n.7 (9th Cir. 2001) (stating that the analysis for temporary restraining orders and  
22 preliminary injunctions is “substantially identical”).

23 In order to prevail on a motion for injunctive relief, the moving party must demonstrate  
24 that (1) it is likely to succeed on the merits; (2) it is likely to suffer irreparable harm in the  
25 absence of preliminary relief; (3) the balance of equities tips in its favor; and (4) that the relief  
26 sought is in the public interest. Winter v. Natural Res. Def. Council, Inc., 555 U.S. 7, 20 (2008).  
27 The Ninth Circuit has held that injunctive relief may issue, even if the moving party cannot show  
28 a likelihood of success on the merits, if “‘serious questions going to the merits’ and a balance of

1 hardships that tips sharply towards the plaintiff can support issuance of a preliminary injunction,  
2 so long as the plaintiff also shows that there is a likelihood of irreparable injury and that the  
3 injunction is in the public interest.” Alliance for the Wild Rockies v. Cottrell, 632 F.3d 1127,  
4 1135 (9th Cir. 2011). Under either formulation of the principles, preliminary injunctive relief  
5 should be denied if the probability of success on the merits is low. Johnson v. California State  
6 Bd. of Accountancy, 72 F.3d 1427, 1430 (9th Cir. 1995) (“[E]ven if the balance of hardships tips  
7 decidedly in favor of the moving party, it must be shown as an irreducible minimum that there is  
8 a fair chance of success on the merits.” (quoting Martin v. Int’l Olympic Comm., 740 F.2d 670,  
9 675 (9th Cir. 1984))).

10 In this case, plaintiff’s request for injunctive relief must be denied for the same reasons his  
11 amended complaint must be dismissed. In other words, because plaintiff has failed to state a claim  
12 against any named defendant, he necessarily has not shown that he is “likely to succeed on the  
13 merits” of any claim, that “the balance of equities tips in his favor,” or that the issuance of an  
14 injunction in his case would serve the public interest. Winter, 555 U.S. at 20.

15 In addition, the court is unable to grant injunctive relief against unidentified medical staff  
16 or prison officials because they are not parties to the instant lawsuit. A district court has no  
17 authority to grant relief in the form of a temporary restraining order or permanent injunction  
18 where it has no jurisdiction over the parties. Ruhrgas AG v. Marathon Oil Co., 526 U.S. 574, 584  
19 (1999) (“Personal jurisdiction, too, is an essential element of the jurisdiction of a district . . .  
20 court, without which the court is powerless to proceed to an adjudication.”) (citation and internal  
21 quotation omitted); Paccar Int’l, Inc. v. Commercial Bank of Kuwait, S.A.K., 757 F.2d 1058,  
22 1061 (9th Cir. 1985) (vacating district court’s order granting preliminary injunction for lack of  
23 personal jurisdiction). Plaintiff also provides no specific facts to show that any nonparty was  
24 acting “in active concert or participation” with defendants. Fed. R. Civ. P. 65(d)(2); Zenith Radio  
25 Corp. v. Hazeltine Research, Inc., 395 U.S. 100, 112 (1969) (“[A] nonparty with notice cannot be  
26 held in contempt until shown to be in concert or participation.”). Thus, even if plaintiff could  
27 satisfy all the Winter factors justifying extraordinary injunctive relief under Rule 65, at this stage  
28 of the proceedings, the Court simply lacks jurisdiction over any unidentified medical staff or

1 prison officials plaintiff seeks to enjoin. Zepeda v. INS, 753 F.2d 719, 727-28 (9th Cir. 1985)

2 Finally, plaintiff's request for an order restraining defendants Beard and Macomber and  
3 "each of their officers, agents, employers, and all persons acting in concert or participation with  
4 them" from placing plaintiff in administration segregation because of lack of bed space and  
5 crowding at CSP-Lancaster (ECF No. 4 at 18) should be denied as moot. Court records indicate  
6 that plaintiff is no longer incarcerated at that institution. See ECF Nos. 11 & 12. When an  
7 inmate seeks injunctive or declaratory relief concerning the prison where he is incarcerated, his  
8 claims for such relief become moot when he is no longer subjected to those conditions. See  
9 Weinstein v. Bradford, 423 U.S. 147, 149 (1975); Dilley v. Gunn, 64 F.3d 1365, 1368-69 (9th  
10 Cir. 1995).

11 For these reasons, plaintiff's motion for injunctive relief must be denied.

#### 12 VIII. Summary

13 Plaintiff's request to proceed in forma pauperis is granted.

14 The amended complaint is dismissed with leave to amend because the facts plaintiff has  
15 alleged are not enough to state a claim for relief. It looks like plaintiff is suing defendants Beard<sup>2</sup>  
16 and Macomber because they were the director and warden. Plaintiff cannot sue Beard and  
17 Macomber just because they were in charge. If he wants to state a claim against either of these  
18 defendants, he must either (1) explain how they were personally involved in his treatment; (2)  
19 show that they were aware of their employees violating plaintiff's rights or that plaintiff was in  
20 danger and they failed to stop the violations or prevent the danger; or (3) that they created or  
21 ignored a policy that led to plaintiff's rights being violated. If plaintiff wants to state claims  
22 against defendant Blaikie, he must explain how her actions caused plaintiff's injury. If plaintiff  
23 wants to bring an indifference to mental health claim, he must explain how Blaikie refused to  
24 assist him and how that caused his rights to be violated. If plaintiff wants to bring an excessive  
25 use of force claim, he must explain what happened after the alarm was activated or how Blaikie

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26 <sup>2</sup> Defendant Beard is no longer Secretary of the CDCR. If plaintiff plans to bring any official  
27 capacity claims against the Secretary of the CDCR for injunctive relief in his second amended  
28 complaint, the current Secretary should be named as a defendant as related to those claims.  
Defendant Beard should still be named for any claims for monetary damages against him in his  
individual capacity.

1 otherwise used excessive force against him.

2 If plaintiff chooses to amend his complaint, the second amended complaint must include  
3 all the claims plaintiff wants to make, because the court will not look at the claims or information  
4 in the original or first amended complaint. In other words, any claims or information not in the  
5 second amended complaint will not be considered.

6 In accordance with the above, IT IS HEREBY ORDERED that:

7 1. Plaintiff's request to proceed in forma pauperis (ECF No. 2) is GRANTED.

8 2. Plaintiff shall pay the statutory filing fee of \$350. All payments shall be collected in  
9 accordance with the notice to the California Department of Corrections and Rehabilitation filed  
10 concurrently herewith.

11 3. Plaintiff's request for the appointment of counsel (ECF No. 3) is DENIED without  
12 prejudice.

13 4. The amended complaint is DISMISSED with leave to amend within thirty days. The  
14 complaint must bear the docket number assigned to this case and be titled "Second Amended  
15 Complaint." Failure to comply with this order will result in dismissal of this action for failure to  
16 prosecute. If plaintiff files an amended complaint stating a cognizable claim, the court will  
17 proceed with service of process by the United States Marshal.

18 5. The Clerk of the Court is directed to send plaintiff a copy of the prisoner complaint  
19 form used in this district.

20 Further, IT IS HEREBY RECOMMENDED that plaintiff's request for injunctive relief  
21 (ECF No. 4) be DENIED.


22 These findings and recommendations are submitted to the United States District Judge  
23 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within twenty-one days  
24 after being served with these findings and recommendations, plaintiff may file written objections  
25 with the court. Such a document should be captioned "Objections to Magistrate Judge's Findings  
26 and Recommendations." Failure to file objections within the specified time may waive the right

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1 to appeal the District Court's order. Turner v. Duncan, 158 F.3d 449, 455 (9th Cir. 1998);  
2 Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

3 DATED: December 6, 2016

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5 ALLISON CLAIRE  
6 UNITED STATES MAGISTRATE JUDGE  
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