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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

GREGORY E. HOWARD,
Plaintiff,
v.
S. WILLIAMSON, et al.,
Defendants.

No. 2:16-cv-1200 TLN KJN P

ORDER AND FINDINGS &
RECOMMENDATIONS

I. Introduction

Plaintiff is a state prisoner, proceeding without counsel. Plaintiff seeks relief pursuant to 42 U.S.C. § 1983, and is proceeding in forma pauperis. This action proceeds on plaintiff’s claims that on November 1, 2013, defendants Williamson, Molten, and Bookout used excessive force, in violation of the Eighth Amendment, while plaintiff was on the ground. (ECF No. 6 at 2.) On March 7, 2017, defendants filed a motion for summary judgment on the grounds that this action is time-barred and plaintiff failed to first exhaust his administrative remedies. Plaintiff seeks a second, sixty-day extension of time in which to oppose the motion. In addition, plaintiff filed a document styled, “Order to Show Cause for a Preliminary Injunction and Temporary Restraining Order,” which the court construes as a motion for injunctive relief. For the reasons set forth below, the undersigned recommends that the motion for injunctive relief be denied, and grants plaintiff’s requests for extension of time.

1 II. Motion for Injunctive Relief

2 The court first addresses plaintiff’s motion for injunctive relief.

3 A. Legal Standards

4 A temporary restraining order is an extraordinary and temporary “fix” that the court may
5 issue without notice to the adverse party if, in an affidavit or verified complaint, the movant
6 “clearly show[s] that immediate and irreparable injury, loss, or damage will result to the movant
7 before the adverse party can be heard in opposition.” See Fed. R. Civ. P. 65(b)(1)(A). The
8 purpose of a temporary restraining order is to preserve the status quo pending a fuller hearing.
9 See generally, Fed. R. Civ. P. 65; see also L. R. 231(a). It is the practice of this district to
10 construe a motion for temporary restraining order as a motion for preliminary injunction. Local
11 Rule 231(a); see, also, e.g., Aiello v. OneWest Bank, 2010 WL 406092, *1 (E.D. Cal. 2010)
12 (providing that “[t]emporary restraining orders are governed by the same standard applicable to
13 preliminary injunctions”) (citations omitted).

14 The party requesting preliminary injunctive relief must show that “he is likely to succeed
15 on the merits, that he is likely to suffer irreparable harm in the absence of preliminary relief, that
16 the balance of equities tips in his favor, and that an injunction is in the public interest.” Winter v.
17 Natural Resources Defense Council, 555 U.S. 7, 20 (2008); Stormans, Inc. v. Selecky, 586 F.3d
18 1109, 1127 (9th Cir. 2009) (quoting Winter). The Ninth Circuit has held that, even if the moving
19 party cannot show a likelihood of success on the merits, injunctive relief may issue if “serious
20 questions going to the merits and a balance of hardships that tips sharply towards the plaintiff can
21 support issuance of a preliminary injunction, so long as the plaintiff also shows that there is a
22 likelihood of irreparable injury and that the injunction is in the public interest.” Alliance for the
23 Wild Rockies v. Cottrell, 632 F.3d 1127, 1135 (9th Cir. 2011) (internal quotation omitted).

24 Under either formulation of the principles, preliminary injunctive relief should be denied if the
25 probability of success on the merits is low. See Johnson v. California State Bd. of Accountancy,
26 72 F.3d 1427, 1430 (9th Cir. 1995) (“[E]ven if the balance of hardships tips decidedly in favor of
27 the moving party, it must be shown as an irreducible minimum that there is a fair chance of

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1 success on the merits.” (quoting Martin v. Int’l Olympic Comm., 740 F.2d 670, 675 (9th Cir.
2 1984)).

3 In addition, as a general rule this court is unable to issue an order against individuals who
4 are not parties to a suit pending before it. Zenith Radio Corp. v. Hazeltine Research, Inc., 395
5 U.S. 100 (1969). A federal district court may issue emergency injunctive relief only if it has
6 personal jurisdiction over the parties and subject matter jurisdiction over the lawsuit. See Murphy
7 Bros., Inc. v. Michetti Pipe Stringing, Inc., 526 U.S. 344, 350 (1999) (noting that one “becomes a
8 party officially, and is required to take action in that capacity, only upon service of summons or
9 other authority-asserting measure stating the time within which the party served must appear to
10 defend.”). The court may not attempt to determine the rights of persons not before it. See, e.g.,
11 Hitchman Coal & Coke Co. v. Mitchell, 245 U.S. 229, 234-35 (1916); Zepeda v. INS, 753 F.2d
12 719, 727-28 (9th Cir. 1983); see also Califano v. Yamasaki, 442 U.S. 682, 702 (1979) (injunctive
13 relief must be “narrowly tailored to give only the relief to which plaintiffs are entitled”). Under
14 Federal Rule of Civil Procedure 65(d)(2), an injunction binds only “the parties to the action,”
15 their “officers, agents, servants, employees, and attorneys,” and “other persons who are in active
16 concert or participation.” Fed. R. Civ. P. 65(d)(2)(A)-(C).

17 B. Plaintiff’s Allegations

18 Plaintiff initially seeks an order against defendants Williamson, Molten, and Bookout, and
19 nonparties Warden Baughnan, Officers Queet, Clough, Garcia, Hanre, “and others within their
20 official and individual capacities,” and the “CCPOA¹ Guards Union.” (ECF No. 25 at 1.)
21 Plaintiff claims that during the pendency of these proceedings, he has suffered numerous personal
22 injuries, and denied medical care, pain medication, an MRI, and referral to an outside specialist.
23 (ECF No. 25 at 2.) Plaintiff sets forth the following examples:

24 1. “Overcrowded, unsafe, or extremely harsh conditions.” Plaintiff’s single cell status
25 was revoked on September 25, 2012. On January 3, 2013, plaintiff was a victim of in cell
26 violence with weapons and suffered bite marks on his chest and arms.

27
28 ¹ CCPOA is the acronym for the California Correctional Peace Officers Association.

1 2. “Unnecessary Excessive Use of Force.” On November 1, 2017 [sic], plaintiff suffered
2 dislocated shoulders, permanent eye damage, blurred vision, left wrist bone taken out of socket,
3 and spinal cord bent, causing extreme lower back pains, from which he suffers when he lays
4 down, sits or stands for too long, causing “irreparable injury.” (ECF No. 25 at 2.)

5 3. “Inadequate medical care.” Plaintiff claims that Dr. Ma, Dr. Hamkar and “other
6 medical officials” deny medical care and attention. (ECF No. 25 at 3.)

7 4. “A pattern of guard brutality or harassment.” Plaintiff claims there is a “constant harm
8 on [his] life” and his safety and security are jeopardized by “loss of personal property, destruction
9 of legal property, constant lock-downs, administrative segregation, Security Housing Unit
10 lockdown, false reports, falsifying evidence, and one day access to law library during Ad-Seg
11 time.” (ECF No. 25 at 3.) During his 60 day court ordered extension, plaintiff was only able to
12 attend law library three times, and his legal property was only partially received on May 19, 2017.
13 (Id.) On May 15, 2017, during his release from the housing unit, correctional officer Dennis, who
14 is white, loudly spoke racial slurs including, “Black lives don’t matter,” “disappearance to Black
15 Panthers, Black Power,” and showed off unprofessional conduct in front of opposite sex co-
16 worker.

17 5. “Continuing violation of any of [plaintiff’s] rights.” (ECF No. 25 at 3.)² On January 9,
18 2017, a melee took place between Bay area (Blacks) and “STG’s.” (ECF No. 25 at 4.) Prison
19 guards fired two to three shots from the Mini 14 specifically targeting the Blacks only. The
20 resulting lengthy lockdown resulted in the denial of plaintiff’s due process and Eighth
21 Amendment rights, including loss of yard privileges, credit loss, package restriction, and damage
22 to his PLU (priority library user) status based on the court’s order. (ECF No. 25 at 4.)

23 On April 4, 2017, another melee took place between the same groups, and plaintiff
24 contends the guards fired three to four shots from the Mini, again specifically targeting Black
25 inmates. (ECF No. 25 at 4.) Plaintiff was shot in the left leg, and Captain Clough allegedly told
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27 ² Plaintiff also includes details concerning a January 2, 2017 conference call with defense
28 counsel who apparently attempted to settle this action. Such negotiations are not relevant to
plaintiff’s request for injunctive relief.

1 medical staff to deny Blacks all medical attention. Plaintiff alleges that both melees were
2 “allowed.” (Id.) Plaintiff states that if he is left in a Level IV prison setting, he fears retaliation
3 or set-up in a racially-motivated riot or melee, to be killed like inmate Hugo Pinnel. (ECF No. 25
4 at 5.) Plaintiff claims prison officials work with known STG’s to attack and use violence against
5 another race, jeopardizing safety and security to exploit financial gains or profit, and the CCPOA
6 supports these racial attacks and racial discrimination. (ECF No. 25 at 5-6.) Plaintiff claims that
7 the “Green Wall” is under investigation.

8 As relief, plaintiff seeks an immediate transfer to a Level III medical facility treatment
9 center such as Vacaville, R.J. Donovan or CMC East. He asks the “court to consider an ongoing
10 violation of [his] constitutional rights to be ‘irreparable injury.’” (ECF No. 25 at 5.) While not
11 clear, it appears plaintiff also seeks an order prohibiting guards to enter the prison law library, and
12 to “turn in” A. Denneli, who denied plaintiff’s PLU status on May 24, 2017. (ECF No. 25 at 6.)

13 C. Discussion

14 While the court is sympathetic to plaintiff’s difficulties in prison, the undersigned
15 recommends that the motion be denied. The individuals Dr. Ma, Dr. Hamkar, Captain Clough,
16 Officer Dennis, A. Denneli, Warden Baughnan, Officers Queet, Garcia, Hanre, and the “CCPOA
17 Guards Union,” are not defendants in this case. Although plaintiff refers to defendants
18 Williamson, Molten, and Bookout in his motion, plaintiff includes no facts connecting them with
19 the specific incidents set forth therein. Plaintiff recited an alleged use of excessive force on
20 November 1, 2017, a date which has not yet occurred, but did not attribute such use of force to
21 any particular individual, including the named defendants. The original complaint filed herein
22 does not include the detailed injuries he sets forth in his motion.

23 But even if plaintiff intended to reference the November 1, 2013 use of force by
24 defendants Williamson, Molten, and Bookout, plaintiff’s use of force allegations, taken together,
25 do not demonstrate a common individual sufficient to connect a 2013 discrete use of force with
26 the use of force required in response to the 2017 melees, and do not demonstrate a pattern. In
27 addition, plaintiff’s claims concerning the denial of medical care and issues concerning the
28 general conditions of confinement are too vague and conclusory, and are wholly unrelated to the

1 discrete use of force at issue in the instant complaint.

2 Plaintiff asks the court to apply the continuing violation doctrine to his motion. The
3 continuing violations doctrine is not a cause of action, but rather is an equitable doctrine designed
4 “to prevent a defendant from using its earlier illegal conduct to avoid liability for later illegal
5 conduct of the same sort.” O’Loughlin v. County of Orange, 229 F.3d 871, 875 (9th Cir. 2000).

6 To establish a continuing violation, a plaintiff must show “a series of related acts against a single
7 individual . . . that . . . are related closely enough to constitute a continuing violation.” Green v.
8 Los Angeles County Superintendent of Schools, 883 F.2d 1472, 1480-81 (9th Cir. 1989).

9 However, the mere continuing impact from a past violation is not actionable under the continuing
10 violation doctrine. Knox v. Davis, 260 F.3d 1009, 1013 (9th Cir. 2001). In the instant motion,
11 plaintiff fails to allege a series of related acts against a single individual. Rather, plaintiff
12 attempts to connect unrelated incidents without specific factual support. His allegations fail to
13 suggest that application of the continuing violation doctrine is appropriate here.

14 In addition, plaintiff’s request for transfer appears to involve a change in his custody level.
15 Inmates do not have a constitutional right to be housed at a particular facility or institution or to
16 be transferred, or not transferred, from one facility or institution to another. Olim v. Wakinekona,
17 461 U.S. 238, 244-48 (1983); Meachum v. Fano, 427 U.S. 215, 224-25 (1976); Johnson v.
18 Moore, 948 F.2d 517, 519 (9th Cir. 1991) (per curiam). Also, an inmate does not have a
19 constitutional right to any particular classification. Moody v. Daggett, 429 U.S. 78, 88 n.9
20 (1976); Hernandez v. Johnston, 833 F.2d 1316, 1318 (9th Cir. 1987).

21 Moreover, plaintiff cannot bring new allegations into his suit by means of a motion for a
22 preliminary injunction. Otherwise, plaintiff could circumvent the requirement that he exhaust
23 administrative remedies by bringing new allegations into his suit through such a motion. Plaintiff
24 must also demonstrate that his claims are likely to succeed, but plaintiff’s claims cannot succeed
25 if the allegations in his motion for a preliminary injunction were not raised in the operative
26 pleading. See Hunter v. Hazelwood, 2006 WL 925142, at *4 (W.D. Wash. Apr.10, 2006)
27 (denying motion for preliminary injunction because it contained new allegations not included in
28 the original complaint that did not involve the defendants and appeared not to have been

1 exhausted administratively).

2 In this motion for injunctive relief, plaintiff seeks relief based on various claims not
3 included, and individuals not named as defendants, in the operative pleading. In the complaint,
4 plaintiff alleges that defendants Williamson, Molten, and Bookout used excessive force on
5 plaintiff on November 1, 2013. In the instant motion, plaintiff challenges actions taken by
6 various nonparty individuals in 2017. None of these new allegations are at issue in plaintiff's
7 complaint, and therefore will not receive a trial on the merits in this action.

8 Finally, the requested injunction prohibiting correctional officers from entering the law
9 library improperly infringes in prison officials' ability to discipline plaintiff, as necessary, and to
10 maintain the security and safety of the prison. See Bell v. Wolfish, 441 U.S. 520, 546 (1979)
11 ("Prison administrators . . . should be accorded wide-ranging deference in the adoption and
12 execution of policies and practices that in their judgment are needed to preserve internal order and
13 discipline and to maintain institutional security." (citations omitted)). "[A]bsent the existence of
14 exceptional circumstances not present here, the Court will not intervene in the day-to-day
15 management of prisons." Lopez v. Shiesha, 2012 WL 6719555, at *4 (E.D. Cal. Dec. 21, 2012)
16 (citing Overton v. Bazzetta, 539 U.S. 126, 132 (2003) (prison officials entitled to substantial
17 deference); Sandin v. Conner, 515 U.S. 472, 482-83 (1995) (disapproving involvement of federal
18 courts in the day-to-day management of prisons)).

19 For all of these reasons, plaintiff's motion should be denied without prejudice.

20 III. Request for Extension

21 On June 19, 2017, plaintiff filed a declaration, signed June 16, in which he declares that
22 his law library access was interrupted. Plaintiff avers that on May 24, 2017, the warden told the
23 captains to "watch Howard, he's coming to B-Facility," and since that time, plaintiff states he has
24 been racially targeted by numerous correctional officers. (ECF No. 24 at 1.) In addition, plaintiff
25 claims that "the B-Facility librarian refused to make copies of the original dates," and forced
26 plaintiff to change dates of proof that plaintiff tried to get copies and obtain law library access.
27 (Id.) Accordingly, plaintiff asks for an additional sixty days in which to file his opposition.

28 On June 19, 2017, plaintiff also filed a motion for extension of time, signed June 15, 2017,

1 in which he asks the court to “impose a cease and desist [sic] of all punitive actions that can be
2 construed as excessive and retaliatory.” (ECF No. 26 at 1.) Plaintiff claims that his filing is an
3 “addendum” to his original suit of retaliation and excessive force. Plaintiff appears to contend
4 that peace officers are filing false evidence, and failing to produce evidence in an effort to
5 positively identify plaintiff as being involved in several melees at High Desert State Prison.
6 Plaintiff provides an exhibit confirming that on April 8, 2017, a rules violation report (“RVR”)
7 was issued against him for allegedly participating in a riot on April 4, 2017, and a hearing was
8 held on May 1, 2017. (ECF No. 26 at 24, 27.) Plaintiff then recites a series of incidents from
9 2013; claims he’s not supposed to be around defendants Williamson, Molten, and Bookout
10 because of this lawsuit, but that Williamson has returned to C-Facility, allegedly threatening
11 plaintiff’s safety; and repeats allegations concerning the January and April 2017 melees, claiming
12 that the “prison is pushing the agendas of certain ethnic groups (racial motivation) or because of
13 large financial reasons (black market).” (ECF No. 26 at 5.) Plaintiff claims he was placed in
14 administrative segregation from April 4, 2017, until April 14, 2017, and claims various
15 constitutional rights were violated during the melees and RVR process. Since he was put in
16 segregation, plaintiff was denied his legal property until May 19, 2017. Finally, plaintiff
17 complains that Lt. Hanie, Lt. Garcia, Captain Clough and defendant Williamson signed the lock
18 up order to illegally keep plaintiff away from his legal property. (ECF No. 26 at 6.) Plaintiff
19 cites these examples to show that prison staff are retaliating against plaintiff based on his lawsuit
20 but also coordinate violent racial attacks. Plaintiff seeks a “cease and desist” pending a
21 Department of Justice investigation.

22 First, plaintiff is informed that his motion cannot serve as an “addendum” to his
23 complaint. Local Rule 220 requires that a complaint be complete in itself without reference to
24 any prior or superseded pleading.

25 Second, as set forth above, this action proceeds on plaintiff’s Eighth Amendment claims
26 against defendants Williamson, Molten, and Bookout, based on the use of force on November 1,
27 2013. Plaintiff’s complaint raised no First Amendment claims and included no allegations
28 concerning retaliation or racial discrimination. (ECF No. 1.)

1 Third, to the extent plaintiff wishes to challenge the RVR resulting from the 2017 melees,
2 he must do so in a separate civil rights action. Even if defendant Williamson was involved in
3 addressing the 2017 melee, either by use of force or in the subsequent RVR proceedings, plaintiff
4 is first required to exhaust his administrative remedies³ as to such claims, and then must file a
5 new civil rights action. Similarly, if plaintiff believes that prison staff are retaliating against
6 plaintiff because of the instant action or otherwise, he must pursue such retaliation claim in a
7 separate action, after he has exhausted his administrative remedies.

8 Fourth, the pendency of this civil rights action does not preclude defendant Williamson
9 from having any contact with plaintiff at High Desert State Prison.

10 Finally, plaintiff has demonstrated the need for an extension of time. However,
11 defendants' motion for summary judgment was filed on March 7, 2017. Plaintiff has previously
12 received an additional sixty days in which to file his opposition. Therefore, plaintiff should focus
13 his efforts on completing his opposition rather than further attempting to broaden the scope of this
14 litigation. Plaintiff is granted until August 18, 2017, in which to file his opposition.

15 Conclusion

16 Accordingly, IT IS HEREBY ORDERED that that:

- 17 1. Plaintiff's motions for extension of time (ECF Nos. 24 & 26) are partially granted; and
- 18 2. Plaintiff shall file his opposition to the motion for summary judgment on or before
19 August 18, 2017.

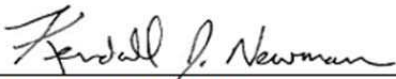
20 IT IS RECOMMENDED that plaintiff's motion for injunctive relief (ECF No. 25) be
21 denied without prejudice.

22 These findings and recommendations are submitted to the United States District Judge
23 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days

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25 ³ The Prison Litigation Reform Act ("PLRA") provides that, "[n]o action shall be brought with
26 respect to prison conditions under section 1983 of this title, or any other Federal law, by a
27 prisoner . . . until such administrative remedies as are available are exhausted." 42 U.S.C.
28 § 1997e(a). In other words, proper exhaustion is mandatory. Booth v. Churner, 532 U.S. 731,
741 (2001). Proper exhaustion requires that the prisoner complete the administrative review
process in accordance with all applicable procedural rules, including deadlines. Woodford v.
Ngo, 548 U.S. 81, 90-91 (2006).

1 after being served with these findings and recommendations, any party may file written
2 objections with the court and serve a copy on all parties. Such a document should be captioned
3 “Objections to Magistrate Judge’s Findings and Recommendations.” Any response to the
4 objections shall be filed and served within fourteen days after service of the objections. The
5 parties are advised that failure to file objections within the specified time may waive the right to
6 appeal the District Court’s order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

7 Dated: June 21, 2017

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10 KENDALL J. NEWMAN
11 UNITED STATES MAGISTRATE JUDGE

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