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UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

JAMES S. QUILICI,  
Plaintiff,  
v.  
CALIFORNIA HIGHWAY PATROL, et  
al.,  
Defendants.

No. 2:16-cv-1523 MCE AC (PS)

ORDER

Plaintiff is proceeding in this action pro se. This matter was accordingly referred to the undersigned by E.D. Cal. R. (“Local Rule”) 302(c)(21). Plaintiff has also requested leave to proceed in forma pauperis pursuant to 28 U.S.C. § 1915. ECF No. 2. The request will be denied because (1) plaintiff failed to sign the affidavit he submitted to establish IFP status, and (2) the complaint, in its current form, is frivolous.

I. INSUFFICIENT INFORMATION IN THE IFP APPLICATION

Plaintiff’s in forma pauperis application leaves the signature line blank, and therefore does not qualify as the “affidavit” required by 28 U.S.C. § 1915(a)(1).

II. SCREENING

Where “plaintiff’s claim appears to be frivolous on the face of the complaint,” the district court may “deny[] plaintiff leave to file *in forma pauperis*.” O’Loughlin v. Doe, 920 F.2d 614,

1 617 (9th Cir. 1990). A claim is legally frivolous when it lacks an arguable basis either in law or  
2 in fact. Neitzke v. Williams, 490 U.S. 319, 325 (1989). In reviewing a complaint under this  
3 standard, the court will (1) accept as true all of the factual allegations contained in the complaint,  
4 unless they are clearly baseless or fanciful, (2) construe those allegations in the light most  
5 favorable to the plaintiff, and (3) resolve all doubts in the plaintiff’s favor. See Neitzke, 490 U.S.  
6 at 327; Erickson v. Pardus, 551 U.S. 89, 94 (2007); Von Saher v. Norton Simon Museum of Art  
7 at Pasadena, 592 F.3d 954, 960 (9th Cir. 2010); Hebbe v. Pliler, 627 F.3d 338, 340 (9th  
8 Cir. 2010). However, the court need not accept as true, legal conclusions cast in the form of  
9 factual allegations, or allegations that contradict matters properly subject to judicial notice. See  
10 Western Mining Council v. Watt, 643 F.2d 618, 624 (9th Cir. 1981); Sprewell v. Golden State  
11 Warriors, 266 F.3d 979, 988 (9th Cir.), as amended, 275 F.3d 1187 (2001).

12 Pro se pleadings are held to a less stringent standard than those drafted by lawyers.  
13 Haines v. Kerner, 404 U.S. 519, 520 (1972). Pro se complaints are construed liberally and may  
14 only be dismissed if it appears beyond doubt that the plaintiff can prove no set of facts in support  
15 of his claim which would entitle him to relief. Nordstrom v. Ryan, 762 F.3d 903, 908 (9th Cir.  
16 2014). A pro se litigant is entitled to notice of the deficiencies in the complaint and an  
17 opportunity to amend, unless the complaint’s deficiencies could not be cured by amendment. See  
18 Noll v. Carlson, 809 F.2d 1446, 1448 (9th Cir. 1987).

19 A. The Complaint

20 The complaint alleges civil rights violations, and is brought under 42 U.S.C. § 1983. The  
21 allegations of the complaint are taken as true only for the purposes of this screening.

22 The complaint alleges that plaintiff was stopped twice by law enforcement officers. In the  
23 first incident, on March 27, 2014, at 2:30 a.m., officer Richard Anglesey of the California  
24 Highway Patrol “engaged in a traffic stop” on plaintiff’s car. Complaint at 2. Officer Anglesey  
25 stated that plaintiff was being stopped “for tinted windows and a dimmed drivers side headlight.”  
26 Id. After giving plaintiff a field sobriety test, the officer arrested plaintiff for “Driving under the

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1 influence 8.0 or more VC 23152(A) 23152(B).” Complaint at 2.<sup>1</sup> The complaint then alleges  
2 that “the arresting officer had no grounds nor evidence to suspend the plaintiff Drivers License  
3 for DUI (VC 13353.2).” Id.<sup>2</sup>

4 In the second incident, on July 3, 2014 at 4:00 a.m., plaintiff’s car was again stopped by  
5 officer Anglesey. Id. This time, the officer stated that plaintiff was “all over the road.” Id.  
6 Plaintiff was given a field sobriety test, and was then arrested “for driving on a suspended license  
7 for (23152(e) Drugs, VC 13353.2.” Id. at 2-3.<sup>3</sup> Plaintiff’s car was then impounded for 30 days.  
8 Id. at 3.<sup>4</sup> Plaintiff alleges that the impoundment occurred because this was his “second arrest for  
9 DUI.” Id. at 3.

10 It is not entirely clear who is a named defendant in this action. The caption of plaintiff’s  
11 complaint lists only “California Highway Patrol,” “Office of Protective Intelligence,” and  
12 “Department of Motor Vehicles.” Complaint at 1. However, the body of the complaint states that  
13 “Defendant falsely arrested the Plaintiff,” and identifies the “Arresting Officer” as “Richard  
14 Anglesey (019574).” The undersigned therefore interprets the complaint as naming officer  
15 Anglesey as a defendant.

16 The only relief sought is listed as “Monetary.” Id. 3.

17 B. Analysis

18 1. State defendants are immune

19 The California Highway Patrol (“CHP”) and the Department of Motor Vehicles are  
20 Department within the state of California. Cal. Veh. Code §§ 1500 (DMV), 2100 (CHP). Both

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21 <sup>1</sup> “(a) It is unlawful for a person who is under the influence of any alcoholic beverage to drive a  
22 vehicle. . . . (b) It is unlawful for a person who has 0.08 percent or more, by weight, of alcohol in  
his or her blood to drive a vehicle.” Cal. Veh. Code § 23152.

23 <sup>2</sup> “(a) The department shall immediately suspend the privilege of a person to operate a motor  
24 vehicle for any one of the following reasons: . . . (1) The person was driving a motor vehicle  
when the person had 0.08 percent or more, by weight, of alcohol in his or her blood.” Cal. Veh.  
Code § 13353.2.

25 <sup>3</sup> “It is unlawful for a person who is under the influence of any drug to drive a vehicle.” Cal.  
26 Veh. Code § 23152(e).

27 <sup>4</sup> See “Whenever a peace officer determines that a person was driving a vehicle while his or her  
28 driving privilege was suspended or revoked, . . . the peace officer may . . . immediately arrest that  
person and cause the removal and seizure of that vehicle . . . . A vehicle so impounded shall be  
impounded for 30 days.” Cal. Veh. Code § 14602.6(a)(1).

1 are therefore “state agencies.” Cal. Gov’t Code § 11000 (“As used in this title, ‘state agency’  
2 includes every state office, officer, *department*, division, bureau, board, and commission”). As  
3 such, CHP and DMV are immune from this suit for “Monetary” damages in this court. Howlett  
4 ex rel. Howlett v. Rose, 496 U.S. 356, 365 (1990) (“the State and arms of the State, which have  
5 traditionally enjoyed Eleventh Amendment immunity, are not subject to suit under § 1983 in  
6 either federal court or state court”) (citing Will v. Michigan Department of State Police, 491 U.S.  
7 58, 70 (1989)); Flint v. Dennison, 488 F.3d 816, 824 (9th Cir. 2007) (same), cert. denied, 552  
8 U.S. 1097 (2008).

9 The defendant “Office of Protective Intelligence” is not defined in the complaint, and no  
10 allegations are made against it.<sup>5</sup> Accordingly, this action is frivolous in regard to that entity.

## 11 2. Failure to state a claim

12 Plaintiff’s complaint alleges violations of 42 U.S.C. § 1983. Specifically, the complaint  
13 alleges that plaintiff was “falsely arrested . . . on two separate occasions” and that “Defendant . . .  
14 deprived him of his mode of transportation for 30 days.” Complaint at 1. The court reads these  
15 allegations to be attempts at claiming that plaintiff was subject to unlawful seizures in violation of  
16 the Fourth Amendment of the U.S. Constitution.

17 However, there is no factual allegation in the complaint that supports any such claims. To  
18 the contrary, the complaint alleges that, according to the field sobriety test, plaintiff was driving  
19 with a blood-alcohol content of 0.08 percent. Under California law, it is unlawful to drive in that  
20 condition. Cal. Veh. Code § 23152(b) (“It is unlawful for a person who has 0.08 percent or more,  
21 by weight, of alcohol in his or her blood to drive a vehicle”). The complaint further indicates that  
22 the officer witnessed plaintiff driving in that condition, since the officer pulled plaintiff over  
23 while plaintiff was driving. Complaint at 2. There is nothing in the complaint to indicate that the  
24 arrest which followed was unlawful or otherwise in violation of plaintiff’s rights. See Cal. Penal  
25 Code § 836(a) (officer may arrest if he has “probable cause to believe that the person to be  
26 arrested has committed a public offense in the officer's presence”).

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27 <sup>5</sup> Indeed, the undersigned cannot determine if this entity is alleged to be a part of CHP, or is its  
28 own entity.



1 and no paragraph number being repeated anywhere in the complaint. Each paragraph should be  
2 limited “to a single set of circumstances” where possible. Fed. R. Civ. P. 10(b). Forms are  
3 available to help the plaintiff organize his complaint in the proper way. They are available at the  
4 Clerk’s Office, 501 I Street, 4th Floor (Rm. 4-200), Sacramento, CA 95814, or online at  
5 [www.uscourts.gov/forms/pro-se-forms](http://www.uscourts.gov/forms/pro-se-forms).

6 Plaintiff must avoid excessive repetition of the same allegations. Plaintiff must avoid  
7 narrative and storytelling. That is, the complaint should not include every detail of what  
8 happened, nor recount the details of conversations (unless necessary to establish the claim), nor  
9 give a running account of plaintiff’s hopes and thoughts. Rather, the amended complaint should  
10 contain only those facts needed to show how the defendant legally wronged the plaintiff.

11 The amended complaint must not force the court and the defendants to guess at what is  
12 being alleged against whom. See McHenry v. Renne, 84 F.3d 1172, 1177 (9th Cir. 1996)  
13 (affirming dismissal of a complaint where the district court was “literally guessing as to what  
14 facts support the legal claims being asserted against certain defendants”). The amended  
15 complaint must not require the court to spend its time “preparing the ‘short and plain statement’  
16 which Rule 8 obligated plaintiffs to submit.” Id. at 1180 The amended complaint must not  
17 require the court and defendants to prepare lengthy outlines “to determine who is being sued for  
18 what.” Id. at 1179.

19 Also, the amended complaint must not refer to a prior pleading in order to make plaintiff’s  
20 amended complaint complete. An amended complaint must be complete in itself without  
21 reference to any prior pleading. Local Rule 220. This is because, as a general rule, an amended  
22 complaint supersedes the original complaint. See Pacific Bell Telephone Co. v. Linkline  
23 Communications, Inc., 555 U.S. 438, 456 n.4 (2009) (“[n]ormally, an amended complaint  
24 supersedes the original complaint”) (citing 6 C. Wright & A. Miller, Federal Practice &  
25 Procedure § 1476, pp. 556-57 (2d ed. 1990)). Therefore, in an amended complaint, as in an  
26 original complaint, each claim and the involvement of each defendant must be sufficiently  
27 alleged.

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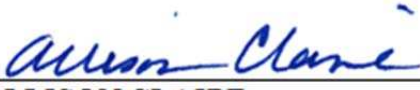
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IV. CONCLUSION

For the reasons explained above, IT IS HEREBY ORDERED that:

1. Plaintiff's request to proceed in forma pauperis (ECF No. 2) is DENIED without prejudice to its renewal with all entries on the form, including the signature line, completed.
2. If plaintiff files a proper IFP application, he may also file an amended complaint.
3. Plaintiff must file his complete IFP application and amended complaint within 30 days of the date of this order. If plaintiff files an amended complaint, he must do his best to follow the guidance provided in this order.

DATED: July 18, 2016

  
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ALLISON CLAIRE  
UNITED STATES MAGISTRATE JUDGE