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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

JOHNNY RAMEY,
Plaintiff,
v.
J. FRANCO, et al.,
Defendants.

No. 2:16-cv-2107 JAM CKD P

ORDER AND FINDINGS AND
RECOMMENDATIONS

Plaintiff is a state prisoner proceeding pro se and in forma pauperis with an action filed pursuant to 42 U.S.C. § 1983. By findings and recommendations filed March 1, 2017, the undersigned found that plaintiff’s first amended complaint failed to cure the defects in the original complaint and that further leave to amend would be futile and recommended dismissal of this action with prejudice. (ECF No. 17.) Plaintiff has timely filed objections to the findings and recommendations (ECF No. 21) along with a second amended complaint (ECF No. 20). Because the allegations in the second amended complaint are sufficient to state a claim against one of the defendants, the March 1, 2017 findings and recommendations will be withdrawn and the undersigned will screen the second amended complaint.

I. Second Amended Complaint

Plaintiff alleges that defendants Anderson, Franco, Caplin, Leckie, Shultz, Peterson, Bagler, and Cohayal violated his rights under the First, Eighth, and Fourteenth Amendments.

1 (ECF No. 20.) Specifically, he alleges that defendant Anderson violated his Eighth Amendment
2 rights¹ by constantly banging on the prison bars and shining a flashlight in his face between 10:30
3 p.m. and 4:00 a.m., five days a week, for a period of six months in order to deprive him of sleep.
4 (Id. at 5, 10-11.) He further alleges that after he complained about Anderson’s conduct, which
5 led to Anderson being disciplined, Anderson voiced his displeasure with plaintiff and retaliated
6 against him by displaying increased aggression and continuing his behavior. (Id. at 5.) As a
7 result of the prolonged sleep deprivation, plaintiff was rushed to the hospital “for chest pains,
8 stress heart related mental or physical injury.” (Id. at 11.)

9 Plaintiff further alleges that defendant Franco violated his Eighth and Fourteenth
10 Amendment rights when he filed a false disciplinary report against plaintiff that resulted in the
11 loss of thirty days of exercise rights. (Id. at 20.) Defendant Leckie then violated his Eighth and
12 Fourteenth Amendment rights by denying him a fair disciplinary hearing and imposing a thirty-
13 day loss of exercise rights when the maximum allowed by policy is ten days. (Id. at 13-14.)
14 Defendant Caplin allegedly violated his rights under the First, Eighth, and Fourteenth
15 Amendments by destroying and refusing to respond to an informal complaint related to the false
16 disciplinary report and by making false statements about plaintiff. (Id. at 8, 14-15.) During a re-
17 hearing on the disciplinary charge, defendant Shultz violated plaintiff’s Eighth and Fourteenth
18 Amendment rights by placing him “twice in jeopardy for a single act and aggravating the adverse
19 punishment for successful appeal.” (Id. at 16.) It appears that he may also be attempting to make
20 retaliation claims against defendants Leckie and Shultz related to their conduct during the
21 disciplinary hearings. (Id. at 14, 17.)

22 Finally, defendants Peterson, Bagler, and Cohayal allegedly refused to process plaintiff’s
23 grievances related to the other defendants’ actions. (Id. at 3, 6, 9.)

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26 ¹ Plaintiff also asserts that his right to be free from cruel and unusual punishment under the
27 Fourteenth Amendment was violated. However, plaintiff’s incarceration by the California
28 Department of Corrections indicates that he has been convicted of a crime and is not a pretrial
detainee. Accordingly, the alleged violations are analyzed under the Eighth Amendment, not the
Fourteenth Amendment. Ingraham v. Wright, 430 U.S. 651, 671 n.40 (1977).

1 II. Claims for Which a Response Will Be Required

2 A. Sleep Deprivation

3 “The Constitution does not mandate comfortable prisons, but neither does it permit
4 inhumane ones.” Farmer v. Brennan, 511 U.S. 825, 832 (1994) (internal quotation marks and
5 citation omitted). “[A] prison official violates the Eighth Amendment only when two
6 requirements are met. First, the deprivation alleged must be, objectively, sufficiently serious, a
7 prison official’s act or omission must result in the denial of the minimal civilized measure of
8 life’s necessities.” Id. at 834 (internal quotation marks and citations omitted). Second, the prison
9 official must subjectively have a sufficiently culpable state of mind, “one of deliberate
10 indifference to inmate health or safety.” Id. (internal quotation marks and citations omitted). The
11 official is not liable under the Eighth Amendment unless he “knows of and disregards an
12 excessive risk to inmate health or safety; the official must both be aware of facts from which the
13 inference could be drawn that a substantial risk of serious harm exists, and he must also draw the
14 inference.” Id. at 837. Then he must fail to take reasonable measures to abate the substantial risk
15 of serious harm. Id. at 847.

16 “[P]ublic conceptions of decency inherent in the Eighth Amendment require that
17 [inmates] be housed in an environment that, if not quiet, is at least reasonably free of excess
18 noise.” Keenan v. Hall, 83 F.3d 1083, 1090 (9th Cir. 1996) (alteration in original) (quoting
19 Toussaint v. McCarthy, 597 F. Supp. 1388, 1397, 1410 (N.D. Cal. 1984), aff’d in part, rev’d in
20 part on other grounds, 801 F.2d 1080, 1110 (9th Cir.1986)). Conditions which cause prolonged
21 sleep deprivation may violate an inmate’s rights under the Eighth Amendment. Id. at 1090-91
22 (six months of constant illumination in cell that led to “‘grave sleeping problems’ and other
23 mental and psychological problems” sufficient to state claim under Eighth Amendment).

24 Plaintiff’s allegation that defendant Anderson deliberately banged on the prison bars and
25 repeatedly shined a flashlight in his face between 10:30 p.m. and 4:00 a.m., five days a week, for
26 a period of six months in order to deprive him of sleep is sufficient to state a claim for a violation
27 of plaintiff’s Eighth Amendment rights and defendant Anderson will be required to respond to
28 this claim.

1 B. Retaliatory Harassment

2 Allegations of retaliation against a prisoner’s First Amendment rights to speech or to
3 petition the government may support a section 1983 claim. Rizzo v. Dawson, 778 F.2d 527, 531-
4 32 (9th Cir. 1985); Pratt v. Rowland, 65 F.3d 802, 806 (9th Cir. 1995).

5 Within the prison context, a viable claim of First Amendment
6 retaliation entails five basic elements: (1) An assertion that a state
7 actor took some adverse action against an inmate (2) because of (3)
8 that prisoner’s protected conduct, and that such action (4) chilled
9 the inmate’s exercise of his First Amendment rights, and (5) the
10 action did not reasonably advance a legitimate correctional goal.

11 Rhodes v. Robinson, 408 F.3d 559, 567-68 (9th Cir. 2005) (footnote and citations omitted).

12 Plaintiff’s allegation that Anderson voiced his displeasure with plaintiff and became more
13 aggressive in his harassment of plaintiff after he was disciplined because of plaintiff’s complaints
14 is sufficient to state a claim for retaliation and Anderson will also be required to respond to this
15 claim.

16 III. Failure to State a Claim

17 A. False Disciplinary Report

18 Prisoners do not have a right to be free from false accusations of misconduct, so the mere
19 falsification of a report does not give rise to a claim under § 1983. Sprouse v. Babcock, 870 F.2d
20 450, 452 (8th Cir. 1989) (“Sprouse’s claims based on the falsity of the charges and the
21 impropriety of Babcock’s involvement in the grievance procedure, standing alone, do not state
22 constitutional claims.”); Freeman v. Rideout, 808 F.2d 949, 951 (2nd Cir. 1986) (“The prison
23 inmate has no constitutionally guaranteed immunity from being falsely or wrongly accused of
24 conduct which may result in the deprivation of a protected liberty interest.”); Hanrahan v. Lane,
25 747 F.2d 1137, 1141 (7th Cir. 1984) (“[A]n allegation that a prison guard planted false evidence
26 which implicates an inmate in a disciplinary infraction fails to state a claim for which relief can
27 be granted where the procedural due process protections . . . are provided.”); Cauthen v. Rivera,
28 No. 1:12-cv-01747 LJO DLB PC, 2013 WL 1820260, at *10, 2013 U.S. Dist. LEXIS 62472, at
*24 (E.D. Cal. April 30, 2013) (“The issuance of Rules Violation Reports, even if false, does not
rise to the level of cruel and unusual punishment.” (citing Uribe v. Taylor, No. 2:10-cv-02615

1 DAD P, 2012 WL 4953176, at *7, 2012 U.S. Dist. LEXIS 148229, at *20-22 (E.D. Cal. Oct. 12,
2 2012)); Jones v. Prater, No. 2:10-cv-01381 JAM KJN P, 2012 WL 1979225, at *2, 2012 U.S.
3 Dist. LEXIS 76486, at *5-6 (E.D. Cal. June 1, 2012) (“[P]laintiff cannot state a cognizable Eighth
4 Amendment violation based on an allegation that defendants issued a false rules violation against
5 plaintiff.”); Lopez v. Celaya, No. C 06-5071 TEH (PR), 2008 WL 205256, at *5, 2008 U.S. Dist.
6 LEXIS 8898, at *12 (N.D. Cal. Jan. 23, 2008) (“A prisoner has no constitutionally guaranteed
7 immunity from being falsely or wrongly accused of conduct which may result in the deprivation
8 of a protected liberty interest.”). Accordingly, plaintiff’s allegations that defendant Franco filed a
9 false rules violation report against him, resulting in a loss of exercise rights for a period of thirty
10 days, and that defendant Caplin made false statements about him fail to state a claim and should
11 be dismissed.

12 B. Disciplinary Hearings

13 “Prison disciplinary proceedings are not part of a criminal prosecution, and the full
14 panoply of rights due a defendant in such proceedings does not apply.” Wolff v. McDonnell, 418
15 U.S. 539, 556 (1974). However, an inmate subject to disciplinary sanctions that include the loss
16 of good time credits must receive (1) twenty-four-hour advanced written notice of the charges
17 against him, id. at 563-64; (2) a written statement by the fact finder as to the evidence relied on
18 and the reasons for the action, id. at 564-65; (3) an opportunity to call witnesses and present
19 documentary evidence where doing so “will not be unduly hazardous to institutional safety or
20 correctional goals,” id. at 566; (4) assistance at the hearing if he is illiterate or if the matter is
21 complex, id. at 570; and (5) a sufficiently impartial fact finder, id. at 570-71. A finding of guilt
22 must also be “supported by some evidence in the record.” Superintendent v. Hill, 472 U.S. 445,
23 454 (1985).

24 In this case, plaintiff does not allege the loss of any good time credits and the Wolff court
25 noted that its decision was not meant to “suggest . . . that the procedures required . . . for the
26 deprivation of good time would also be required for the imposition of lesser penalties such as the
27 loss of privileges.” Wolff, 418 U.S. at 571 n.19. Therefore, in order to demonstrate that he is
28 entitled to the due process outlined in Wolff, plaintiff must show that the disciplinary caused a

1 change in confinement that “impose[d] atypical and significant hardship on [him] in relation to
2 the ordinary incidents of prison life.” Sandin v. O’Conner, 515 U.S. 472, 484 (1995). In
3 determining if the deprivation imposes an atypical and significant hardship, the court considers:

4 “1) whether the challenged condition ‘mirrored those conditions
5 imposed upon inmates in administrative segregation and protective
6 custody,’ and thus comported with the prison’s discretionary
7 authority; 2) the duration of the condition, and the degree of
8 restraint imposed; and 3) whether the state’s action will invariably
9 affect the duration of the prisoner’s sentence.”

8 Brown v. Or. Dep’t of Corr., 751 F.3d 983, 987 (9th Cir. 2014) (quoting Ramirez v. Galaza, 334
9 F.3d 850, 861 (9th Cir. 2003)).

10 The only punishment plaintiff alleges he suffered was a thirty-day loss of the right to
11 exercise.² “Discipline by prison officials in response to a wide range of misconduct falls within
12 the expected perimeters of the sentence imposed by a court of law.” Sandin, 515 U.S. at 485. In
13 this case, the denial of exercise was for a temporary, defined period of time and does not appear
14 to have affected plaintiff’s sentence. Moreover, with respect to his claims that the denial of
15 exercise violated his Eighth Amendment rights, “a temporary denial of outdoor exercise with no
16 medical effects is not a substantial deprivation.” May v. Baldwin, 109 F.3d 557, 565 (9th Cir.
17 1997) (twenty-one day denial of outdoor exercise does not violate Eighth Amendment); but see
18 Allen v. Sakai, 48 F.3d 1082, 1084 & n.5 (9th Cir. 1994) (plaintiff met objective prong of Eighth
19 Amendment test when he alleged he was only permitted one day of outdoor exercise per week for
20 six weeks). However, even if the court found that plaintiff’s claims were sufficient to support an
21 allegation that he had suffered an atypical and substantial hardship or an objectively serious
22 deprivation or that he could cure any defects through amendment, as addressed below, these
23 claims are not properly joined to his claims against defendant Anderson and should be dismissed.
24 Similarly, to the extent plaintiff may be attempting to allege that Leckie retaliated against him by
25 threatening to impose harsher penalties and that Shultz retaliated by finding him guilty at the re-
26 hearing, these claims are also improperly joined.

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28 ² The court assumes that plaintiff means the right to outdoor exercise.

1 Accordingly, the claims that defendants Leckie and Shultz violated plaintiff’s First,
2 Eighth, and Fourteenth Amendment rights should be dismissed.

3 C. Grievances

4 “[I]nmates lack a separate constitutional entitlement to a specific prison grievance
5 procedure.” Ramirez, 334 F.3d at 860 (citing Mann v. Adams, 855 F.2d 639, 640 (9th Cir. 1988)
6 (“There is no legitimate claim of entitlement to a grievance procedure.”)). Accordingly, the
7 prison grievance procedure does not confer any substantive constitutional rights upon inmates and
8 actions in reviewing and denying inmate appeals generally do not serve as a basis for liability
9 under section 1983. Id. Put another way, prison officials are not required under federal law to
10 process inmate grievances in a specific way or to respond to them in a favorable manner. The
11 Seventh Circuit has observed that

12 [o]nly persons who cause or participate in the violations are
13 responsible. Ruling against a prisoner on an administrative
14 complaint does not cause or contribute to the violation. A guard
15 who stands and watches while another guard beats a prisoner
violates the Constitution; a guard who rejects an administrative
complaint about a completed act of misconduct does not.

16 George v. Smith, 507 F.3d 605, 609-10 (7th Cir. 2007) (internal citations omitted).

17 Accordingly, plaintiff’s allegations that his Fourteenth Amendment due process rights
18 were violated when defendants Peterson, Bagler, Cohayal, and Caplin destroyed or refused to
19 accept his complaints are insufficient to state a claim for relief and should be dismissed for failure
20 to state a claim.

21 To the extent plaintiff also appears to be attempting to make First Amendment claims for
22 denial of access to the courts and retaliation based on the destruction of and refusal to accept his
23 complaints, he also fails to state a claim for relief. While “[t]he right of meaningful access to the
24 courts extends to established prison grievance procedures,” Bradley v. Hall, 64 F.3d 1276, 1279
25 (9th Cir. 1995) (citations omitted), overruled on other grounds, Shaw v. Murphy, 532 U.S. 223,
26 230 n.2 (2001), in order to have standing to bring an access to the courts claim, plaintiff must
27 allege he suffered an actual injury, Lewis v. Casey, 518 U.S. 343, 351-52 (1996). Plaintiff’s
28 allegations are insufficient to demonstrate an actual injury, and, at this stage, given his ability to

1 bring the instant action on the underlying claims, it appears unlikely that he would be able to
2 successfully amend the complaint to cure this defect. As for his possible retaliation claims,
3 plaintiff has not alleged sufficient facts to show that defendants' actions were taken "because of"
4 his protected conduct, that the adverse actions were more than de minimus, or that defendants'
5 conduct would deter a prisoner of "ordinary firmness" from pursuing First Amendment activities.
6 See Rhodes, 408 F.3d at 567-69 (footnote and citations omitted) (setting forth elements of
7 retaliation claim and holding that conduct need only deter a person of "ordinary firmness");
8 Watison v. Carter, 668 F.3d 1108, 1114 (9th Cir. 2012) (harm must be "more than minimal"
9 (quoting Rhodes, 408 F.3d at 568, n.11)).

10 IV. No Leave to Amend

11 If the court finds that a complaint should be dismissed for failure to state a claim, the court
12 has discretion to dismiss with or without leave to amend. Lopez v. Smith, 203 F.3d 1122, 1130
13 (9th Cir. 2000) (en banc). Leave to amend should be granted if it appears possible that the defects
14 in the complaint could be corrected, especially if a plaintiff is pro se. Id. at 1130-31; see also
15 Cato v. United States, 70 F.3d 1103, 1106 (9th Cir. 1995) ("A pro se litigant must be given leave
16 to amend his or her complaint, and some notice of its deficiencies, unless it is absolutely clear that
17 the deficiencies of the complaint could not be cured by amendment.") (citing Noll v. Carlson, 809
18 F.2d 1446, 1448 (9th Cir. 1987)). However, if, after careful consideration, it is clear that a
19 complaint cannot be cured by amendment, the court may dismiss without leave to amend. Cato,
20 70 F.3d at 1005-06.

21 As set forth above, plaintiff's allegations against defendants Franco, Leckie, Shultz,
22 Caplin, Peterson, Bagler, and Cohayal fail to state claims for relief. However, even if plaintiff
23 could fix the defects in his complaint with respect to the sufficiency of his allegations, joinder of
24 defendants is only permitted if "any right to relief is asserted against them . . . with respect to or
25 arising out of the same transaction, occurrence, or series of transactions or occurrences; and any
26 question of law or fact common to all defendants will arise in the action." Fed. R. Civ. P. 20. In
27 other words, joining multiple defendants in one complaint is only proper when the action is based
28 on the same facts. The claims against defendants Franco, Leckie, Shultz, Caplin, Peterson,

1 Bagler, and Cohayal do not “aris[e] out of the same transaction, occurrence, or series of
2 transactions or occurrences” as the claims against defendant Anderson and therefore these
3 defendants are not properly joined.

4 Where parties have been misjoined, the court may drop a party or sever the claims against
5 that party. Fed. R. Civ. P. 21. “[D]istrict courts who dismiss rather than sever must conduct a
6 prejudice analysis, including ‘loss of otherwise timely claims if new suits are blocked by statutes
7 of limitations.’” Rush v. Sport Chalet, Inc., 779 F.3d 973, 975 (9th Cir. 2015). Plaintiff’s
8 allegations against defendants Franco, Leckie, Shultz, Caplin, Peterson, Bagler, and Cohayal fail
9 to state cognizable claims, some of which appear unlikely to be correctable by amendment.
10 Moreover, the statute of limitations for bringing a claim under § 1983 in California is two years
11 and this period is tolled during the time a prisoner pursues his administrative remedies, and is
12 potentially tolled up to an additional two years if plaintiff is incarcerated for a term of less than
13 life. Douglas v. Noelle, 567 F.3d 1103, 1109 (9th Cir. 2009) (“State law governs the statute of
14 limitations period for § 1983 suits and closely related questions of tolling. Section 1983 claims
15 are characterized as personal injury suits for statute of limitations purposes” (citations omitted));
16 Brown v. Valoff, 422 F.3d 926, 943 (9th Cir. 2005) (“[T]he applicable statute of limitations must
17 be tolled while a prisoner completes the mandatory exhaustion process.”); Cal. Civ. Proc. Code
18 §§ 335.1, 352.1(a). Since plaintiff alleges that the violations by these defendants took place
19 throughout 2016 (ECF No. 20 at 12-17), even if he is not entitled to any tolling, it is still possible
20 for him to bring a separate, timely action on these claims should he be able to allege additional
21 facts to make them cognizable.

22 Since plaintiff cannot cure the defect of misjoinder and the court finds he would not be
23 prejudiced by dismissal, the claims against defendants Franco, Leckie, Shultz, Caplin, Peterson,
24 Bagler, and Cohayal should be dismissed without leave to amend.

25 V. Plain Language Summary of this Order for Pro Se Litigant

26 The second amended complaint states claims against defendant Anderson and you will be
27 provided with service documents to complete and return to the court for this defendant. Once the
28 completed service documents are returned to the court, the United States Marshal will be directed

1 to serve defendant Anderson.

2 The second amended complaint does not state claims against defendants Franco, Leckie,
3 Shultz, Caplin, Peterson, Bagler, and Cohayal and these defendants should be dismissed. You are
4 not being given a chance to amend these claims because even if you could give the court more
5 facts, the claims against these defendants are not related to your claims against defendant
6 Anderson and cannot be brought in the same case.

7 In accordance with the above, IT IS HEREBY ORDERED that:

- 8 1. The March 1, 2017 findings and recommendations (ECF No. 17) are withdrawn.
- 9 2. Service is appropriate for defendant Anderson.
- 10 3. The Clerk of the Court shall send plaintiff one USM-285 form, one summons, an
11 instruction sheet, and a copy of the second amended complaint filed April 24, 2017 (ECF No. 20).
- 12 4. Within thirty days from the date of this order, plaintiff shall complete the attached
13 Notice of Submission of Documents and submit the following documents to the court:
 - 14 a. The completed Notice of Submission of Documents;
 - 15 b. One completed summons;
 - 16 c. One completed USM-285 form for defendant Anderson; and
 - 17 d. Two copies of the endorsed complaint filed April 24, 2017.
- 18 5. Plaintiff need not attempt service on defendant and need not request waiver of service.

19 Upon receipt of the above-described documents, the court will direct the United States Marshal to
20 serve the above-named defendant pursuant to Federal Rule of Civil Procedure 4 without payment
21 of costs.

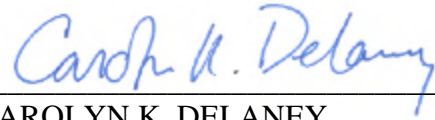
22 IT IS FURTHER RECOMMENDED that the claims against defendants Franco, Leckie,
23 Shultz, Caplin, Peterson, Bagler, and Cohayal be dismissed without leave to amend.

24 These findings and recommendations are submitted to the United States District Judge
25 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days
26 after being served with these findings and recommendations, plaintiff may file written objections
27 with the court. Such a document should be captioned "Objections to Magistrate Judge's Findings

28 ////

1 and Recommendations.” Plaintiff is advised that failure to file objections within the specified
2 time may waive the right to appeal the District Court’s order. Martinez v. Ylst, 951 F.2d 1153
3 (9th Cir. 1991).

4 Dated: June 8, 2017



CAROLYN K. DELANEY
UNITED STATES MAGISTRATE JUDGE

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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

JOHNNY RAMEY,
Plaintiff,
v.
J. FRANCO, et al.,
Defendants.

No. 2:16-cv-2107 JAM CKD P

NOTICE OF SUBMISSION OF
DOCUMENTS

Plaintiff submits the following documents in compliance with the court's order filed

_____:

- 1 completed summons form
- 1 completed forms USM-285
- 2 copies of the complaint

DATED:

Plaintiff