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**IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA**

DIMITRIUS FOSTER,

Plaintiff,

v.

COMMISSIONER OF SOCIAL
SECURITY,

Defendant.

No. 2:17-CV-0439-DMC

MEMORANDUM OPINION AND ORDER

Plaintiff, who is proceeding with retained counsel, brings this action for judicial review of a final decision of the Commissioner of Social Security under 42 U.S.C. § 405(g). Pursuant to the written consent of all parties (Docs. 9, 10, and 30), this case is before the undersigned as the presiding judge for all purposes, including entry of final judgment. See 28 U.S.C. § 636(c). Pending before the court are the parties’ briefs on the merits (Docs. 27 and 28).¹

¹ On February 13, 2018, the court directed defendant to submit a Supplemental Administrative Transcript to complete the records in this case. See Doc. 24 (February 13, 2018, order). Plaintiff was permitted leave to file a new opening brief after submission of the Supplemental Administrative Transcript. See id. The Supplemental Administrative Transcript was lodged on February 28, 2018, and plaintiff thereafter filed a new opening brief. See Docs. 25 (notice of lodging Supplemental Administrative Transcript) and 27 (plaintiff’s new opening brief). Because plaintiff elected to file a new opening brief, the original opening brief at Doc. 13 is deemed superseded and the matter will proceed on plaintiff’s new opening brief filed on April 16, 2018 (Doc. 27), and defendant’s answering brief filed on May 16, 2018 (Doc. 28). Plaintiff did not elect to file a reply brief.

1 The court reviews the Commissioner’s final decision to determine whether it is:
2 (1) based on proper legal standards; and (2) supported by substantial evidence in the record as a
3 whole. See Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). “Substantial evidence” is
4 more than a mere scintilla, but less than a preponderance. See Saelee v. Chater, 94 F.3d 520, 521
5 (9th Cir. 1996). It is “. . . such evidence as a reasonable mind might accept as adequate to support
6 a conclusion.” Richardson v. Perales, 402 U.S. 389, 402 (1971). The record as a whole,
7 including both the evidence that supports and detracts from the Commissioner’s conclusion, must
8 be considered and weighed. See Howard v. Heckler, 782 F.2d 1484, 1487 (9th Cir. 1986); Jones
9 v. Heckler, 760 F.2d 993, 995 (9th Cir. 1985). The court may not affirm the Commissioner’s
10 decision simply by isolating a specific quantum of supporting evidence. See Hammock v.
11 Bowen, 879 F.2d 498, 501 (9th Cir. 1989). If substantial evidence supports the administrative
12 findings, or if there is conflicting evidence supporting a particular finding, the finding of the
13 Commissioner is conclusive. See Sprague v. Bowen, 812 F.2d 1226, 1229-30 (9th Cir. 1987).
14 Therefore, where the evidence is susceptible to more than one rational interpretation, one of
15 which supports the Commissioner’s decision, the decision must be affirmed, see Thomas v.
16 Barnhart, 278 F.3d 947, 954 (9th Cir. 2002), and may be set aside only if an improper legal
17 standard was applied in weighing the evidence, see Burkhart v. Bowen, 856 F.2d 1335, 1338 (9th
18 Cir. 1988).

19 For the reasons discussed below, the Commissioner’s final decision is affirmed.

21 **I. THE DISABILITY EVALUATION PROCESS**

22 To achieve uniformity of decisions, the Commissioner employs a five-step
23 sequential evaluation process to determine whether a claimant is disabled. See 20 C.F.R.
24 §§ 404.1520 (a)-(f) and 416.920(a)-(f). The sequential evaluation proceeds as follows:

25 Step 1 Determination whether the claimant is engaged in
26 substantial gainful activity; if so, the claimant is presumed
27 not disabled and the claim is denied;

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- 1 Step 2 If the claimant is not engaged in substantial gainful activity, determination whether the claimant has a severe impairment; if not, the claimant is presumed not disabled and the claim is denied;
- 2
- 3 Step 3 If the claimant has one or more severe impairments, determination whether any such severe impairment meets or medically equals an impairment listed in the regulations; if the claimant has such an impairment, the claimant is presumed disabled and the claim is granted;
- 4
- 5
- 6 Step 4 If the claimant's impairment is not listed in the regulations, determination whether the impairment prevents the claimant from performing past work in light of the claimant's residual functional capacity; if not, the claimant is presumed not disabled and the claim is denied;
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- 8
- 9 Step 5 If the impairment prevents the claimant from performing past work, determination whether, in light of the claimant's residual functional capacity, the claimant can engage in other types of substantial gainful work that exist in the national economy; if so, the claimant is not disabled and the claim is denied.
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13 See 20 C.F.R. §§ 404.1520 (a)-(f) and 416.920(a)-(f).

14 To qualify for benefits, the claimant must establish the inability to engage in
15 substantial gainful activity due to a medically determinable physical or mental impairment which
16 has lasted, or can be expected to last, a continuous period of not less than 12 months. See 42
17 U.S.C. § 1382c(a)(3)(A). The claimant must provide evidence of a physical or mental
18 impairment of such severity the claimant is unable to engage in previous work and cannot,
19 considering the claimant's age, education, and work experience, engage in any other kind of
20 substantial gainful work which exists in the national economy. See Quang Van Han v. Bower,
21 882 F.2d 1453, 1456 (9th Cir. 1989). The claimant has the initial burden of proving the existence
22 of a disability. See Terry v. Sullivan, 903 F.2d 1273, 1275 (9th Cir. 1990).

23 The claimant establishes a prima facie case by showing that a physical or mental
24 impairment prevents the claimant from engaging in previous work. See Gallant v. Heckler, 753
25 F.2d 1450, 1452 (9th Cir. 1984); 20 C.F.R. §§ 404.1520(f) and 416.920(f). If the claimant
26 establishes a prima facie case, the burden then shifts to the Commissioner to show the claimant
27 can perform other work existing in the national economy. See Burkhart v. Bowen, 856 F.2d

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1 1335, 1340 (9th Cir. 1988); Hoffman v. Heckler, 785 F.2d 1423, 1425 (9th Cir. 1986); Hammock
2 v. Bowen, 867 F.2d 1209, 1212-1213 (9th Cir. 1989).

3 4 **II. THE COMMISSIONER'S FINDINGS**

5 Plaintiff applied for social security benefits on December 10, 2012. See CAR 16.²
6 In the application, plaintiff claims disability began on May 23, 2009. See id. In his brief,
7 plaintiff alleges disability due to “chronic low back pain/strain/sprain associated with L4-5 and
8 less significantly L5-S1 disc bulging and facet arthropathy, bilateral knee osteoarthritis, and
9 adjustment disorder with mixed anxiety and depressed mood.” Plaintiff’s claim was initially
10 denied. Following denial of reconsideration, plaintiff requested an administrative hearing, which
11 was held on January 23, 2015, before Administrative Law Judge (ALJ) Mark C. Ramsey. In an
12 August 17, 2015, decision, the ALJ concluded plaintiff is not disabled based on the following
13 relevant findings:

- 14 1. The claimant has the following severe impairment(s): chronic low
15 back pain/strain/sprain associated with L4-5 and less significantly
16 with L5-S1 disc bulging and facet arthropathy; bilateral knee
17 osteoarthritis; and adjustment disorder with mixed anxiety and
18 depressed mood;
- 19 2. The claimant does not have an impairment or combination of
20 impairments that meets or medically equals an impairment listed in
21 the regulations;
- 22 3. The claimant has the following residual functional capacity: light
23 work, except the claimant can only occasionally perform postural
24 activities but can frequently balance; no climbing ladders, ropes, or
25 scaffolds; mentally, the claimant is limited to simple unskilled
26 work;
- 27 4. Considering the claimant’s age, education, work experience,
28 residual functional capacity, and vocational expert testimony, there
are jobs that exist in significant numbers in the national economy
that the claimant can perform.

See id. at 18-30.

26 After the Appeals Council declined review on January 4, 2017, this appeal followed.

27 ² Citations are the to the Certified Administrative Record (CAR) lodged on
28 September 7, 2017 (Doc. 12), and Supplemental Administrative Transcript (SAT) lodged on
February 28, 2018 (Doc. 24).

1 **III. DISCUSSION**

2 In his opening brief, plaintiff argues the ALJ erred by failing to properly consider
3 the opinions of consultative examining physicians Drs. Chiong, Henry, and Van Kirk regarding
4 the need to use a cane.

5 1. The ALJ's Analysis

6 At Step 4 of the sequential evaluation, the ALJ considered the medical opinions of
7 record to determine plaintiff's residual functional capacity. See CAR 20-28. Regarding the
8 consultative evaluations performed by Drs. Chiong, Henry, and Van Kirk, the ALJ stated:

9 . . .Dr. Aung-Win Chiong, Board Certified, performed an internal
10 medicine CE August 8, 2012, for complaints of low back pain with
11 sciatica, right knee pain and right ankle pain. The claimant reported that
12 his son bought him a cane a year ago and that he lives alone. The physical
13 and neurological examinations were normal, except for some elevated
14 blood pressure (140/92), lumbar spine tenderness and some decreased
15 range of motion (ROM), positive bilateral supine straight leg raising, right
16 wrist tenderness and some decreased ROM, right knee tenderness and
17 some decreased ROM, decreased motor strength of 4+/5 on the right knee
18 joint, 4+/5 right hand grip strength, antalgic gait favoring the left leg, and
19 unable to balance on heels and toes and perform tandem gait. Diagnoses
20 were lumbar radiculopathy, right knee arthritis and right wrist arthritis.
21 The functional assessment indicated the claimant could lift 20 pounds
22 occasionally and 10 pounds frequently, walk/stand up for four hours, sit
23 six hours, occasionally perform postural activities, occasionally perform
24 gross and fine finger manipulation with the right hand, and had workplace
25 limitations but the doctor did not identify the limitations. In commenting
26 on the evaluations, Dr. Chiong indicates that observation of the claimant
27 during the examination and post-examination indicated his symptoms
28 appears to be out of proportion to his physical findings. The doctor further
indicated the cane the claimant used appeared be very new even though
the claimant alleged he used it for a year but said he recently changed his
cane. "Outside of the examination room he was using the cane with an
antalgic gait until he turns the corner when the need for the cane was less
obvious" (Exhibit 1F).

23 Dr. Michael Henry performed an orthopedic CE April 3, 2015, for
24 complaints of low back pain. The limited physical examination was
25 normal, except for some decreased lumbar ROM. The doctor diagnosed
26 displacement of intervertebral disc, site unspecified, without myelopathy.
The functional assessment indicated the claimant was limited to less than a
full range of sedentary work (Exhibit 15F).

27 A Report of Contact dated July 10, 2015, indicated the CE at Exhibit 15F
28 was some form of a short version of a normal CE and was not complete.
The undersigned after reviewing the CE ordered that the SA be contacted
concerning the incomplete CE and ordered a new CE on the claimant.

1 After ordering the new CE, the SA forwarded a longer version [sic] of
2 Exhibit 15F, which is at Exhibit 17F, and the new CE ordered was
received and entered into the record as Exhibit 18F (Exhibit 16F).

3 The longer form of Exhibit 15F, now Exhibit 17F, indicated the claimant
4 complained of right knee, back, wrist, and bilateral ankle pain, nerve
5 damage, worse back pain, weakness in the legs, and arthritis in the knees.
6 The physical examination was normal, except for some decreased lumbar
7 spine ROM, positive straight leg raising bilaterally at 65 degrees, mild
stiffness and tenderness of the lumbar spine, and walked with a cane. Dr.
Henry diagnosed displacement of intervertebral disc, site unspecified,
without myelopathy. The functional assessment indicated the claimant
was limited to less than a full range of sedentary work (Exhibit 17F).

8 Dr. Dale Van Kirk performed a comprehensive orthopedic CE June 22,
9 2015, for complaints by the claimant of low back pain with radiation down
10 the legs and knee pain, right side greater than left. The physical
11 examination was normal, except for some decreased lumbar spine ROM,
12 crepitation and tenderness of the knees bilaterally, abnormal Romberg test,
13 difficulty performing tandem walk, and able to squat halfway. The doctor
14 diagnosed chronic lumbosacral musculoligamentous strain/sprain
15 associated with L4-5 and less significantly L5-S1 broad-based disc bulge
16 as well as posterior facet arthropathy noted on MRI in May 2013. He
also diagnosed bilateral knee osteoarthritis. The functional assessment
indicated the claimant could perform light work, using a cane when
walking on even and uneven terrain [sic] due to balance problems,
occasionally perform postural activities (the medical source statement
form indicates no balancing, crouching or crawling but all other postural
activities occasionally), and avoid working in extreme cold and/or damp
environments and at unprotected heights. The doctor identified no
manipulative limitations (Exhibit 18F).

17 CAR 21-24.

18 As to the opinions expressed by these doctors, the ALJ stated:

19 As for the opinion evidence, the undersigned gave minimal weight to the
20 medical opinions of Dr. Henry (Exhibits 15F & 17F) as his examination
21 findings do not fully support the limitations he identified, and they were
22 inconsistent with the medical opinions of Dr. Van Kirk who performed a
23 comprehensive orthopedic CE subsequent to Dr. Henry's CE.
24 Furthermore, Dr. Henry's opinions are inconsistent with the SA physical
25 determinations as well as treating clinical and diagnostic findings, as there
26 was no evidence of a disc herniation or protrusion or nerve root
27 compression or impingement. His opinions were further diminished
because the record contains no evidence of any spinal surgery, lumbar
epidural steroid injections, regular treatment by specialists, or EMG/NCE
testing of the lower extremities. The Function Reports both indicated the
claimant's cane had not been prescribed but that he had purchased it.
Lastly, no more than minimal weight was given to Dr. Henry's CE
because during the mental CE, Dr. Liddell observed that the claimant
ambulated without assistance and without difficulty and the Function
Reports indicated that the claimant's cane was not prescribed.

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1 Dr. Chiong's (except as discussed below) and Dr. Van Kirk's medical
2 opinions (except as discussed below) as described in their consultative
3 evaluations were given significant weight as they were supported by their
4 examination findings and observation of the claimant and in the case of
5 Dr. Van Kirk, his review of diagnostic testing of the lumbar spine.
6 Treating clinical and diagnostic findings as well as chart note annotations
7 further support this weight. Lastly, the SA physical determinations
8 indicating the claimant is limited to a modified range of light work and the
9 absence of any spinal or extremity surgery, EMG/NCS testing of the lower
10 extremities by the claimant's treating sources, chiropractor care, and
11 courses of physical therapy further support the weight given to Dr.
12 Chiong's and Dr. Van Kirk's medical opinions.

13 The undersigned gave minimal weight to Dr. Chiong's opinion in the
14 written portion of his CE that the claimant could stand/walk four hours as
15 the SA physical medical consultants did not accept that opinion and it is
16 inconsistent with Dr. Van Kirk's functional assessment that found the
17 claimant could walk/stand six hours. Furthermore, treating records do not
18 contain clinical or diagnostic findings to support the claimant's ability to
19 walk/stand is limited to four hours as there was no evidence of nerve root
20 compromise, impingement or irritation and no EMG/NCS testing was
21 undertaken of the lower extremities. Additionally, during the mental CE,
22 Dr. Liddell observed the claimant ambulated without assistance and
23 without difficulty. Lastly, the indication by both examining physicians of
24 a need for a cane for walking/standing was given limited weight because
25 in the Function Reports the claimant and his spouse indicated that the cane
26 he was using was not prescribed and a review of treating records did not
27 contain evidence that a cane was subsequently prescribed.

28 CAR 27-28.

2. Plaintiff's Contentions

Plaintiff argues:

At the request of the state agency, Foster had an internal consultative examination by Aung-Win Chiong, M.D. AR 199-205. Dr. Chiong conducted a physical examination and provided a medical source statement. *Id.* Dr. Chiong identified on examination that Foster walked into the examination room using a cane; Foster had an antalgic gait favoring his left leg; and had moderate difficulty getting on and off the examination table. AR 201. Foster could not balance on his heels and toes; and could not perform tandem gait. AR 203. Dr. Chiong noted that Foster used a cane to walk out of the clinic and used the cane until he turned the corner where he was able to walk without the aide of the cane. AR 204, 205. Despite such, Dr. Chiong limited Foster to light exertion (lifting/carrying 20 pounds occasionally, and 10 pounds frequently); and opined that Foster could stand and walk up to four hours maximum. AR 204.

At the request of the state agency, Foster underwent an orthopedic consultative examination on April 3, 2015, Michael J. Henry, M.D. AR 540-547. Dr. Henry conducted a physical examination and assessed an ability to do work-related activities (physical). *Id.* The initial opinion did not contain the physical examination findings, and thus a new opinion was

1 provided. AR 549, 551-560. Dr. Henry identified Foster as walking with a
2 cane. AR 553. Dr. Henry limited Foster to sedentary exertion
(lifting/carrying 10 pounds frequently/occasionally); and opined that
3 Foster requires a cane to ambulate, can ambulate without a cane for 50
feet, usage of cane is medically necessary, and with a cane Foster can
4 carry small objects with free hand. AR 555, 556.

5 On June 22, 2015, again the state agency sent Foster out for an
orthopedic consultative examination, but this time with Dale H. Van Kirk,
6 M.D. AR 568-572, 562-567. Dr. Van Kirk conducted a physical
examination, reviewed the 2013 MRI, and assessed an ability to do work-
7 related activities (physical). *Id.* Dr. Van Kirk, limited Foster to light
exertion (lifting/carrying 20 pounds occasionally, and 10 pounds
8 frequently); and opined that Foster requires a cane to ambulate for
balance, can ambulate without a cane for 50 feet, usage of cane is
9 medically necessary for balance, and with a cane Foster can carry small
objects with free hand. AR 562, 563. Dr. Van Kirk opined that Foster can
10 never balance, can walk a block at a slow pace on rough or uneven
surface; and can climb a few steps at a slow pace with the use of a single
11 hand rail. AR 567. Dr. Van Kirk, on physical examination noted that
Foster had an abnormal Romberg test; he wavers and almost falls after
12 five seconds; tandem walk with one foot in front of the other was difficult
due to balance. AR 570. Dr. Van Kirk, noted that though Foster was able
13 to walk around the examination room without the use of cane, Foster
should use the cane when he is out and about for even and uneven terrain
due to balance. AR 571.

14 * * *

15 The ALJ gave minimal weight to Dr. Henry's opinion; and gave
significant weight to Drs. Chiong and Van Kirk's opinion. AR 26.
16 However, the ALJ gave little weight the need of using a cane for
standing/walking because the function reports from Foster and his wife
17 show that the cane was not prescribed by a doctor; and that the treating
records do not contain evidence that a cane was subsequently prescribed.
18 AR 27. The ALJ did not provide legally sufficient reasons rejecting the
need of a cane to ambulate. *Morgan*, 169 F.3d at 603-604; *Lester*, 81 F.3d
19 at 830-831.

20 More specifically regarding the reasons articulated by the ALJ for rejecting the
21 doctors' opinions regarding use of a cane, plaintiff argues:

22 The ALJ rejected all three consultative examiner's opinions
assessment of Foster's need to use a cane because there was no evidence
23 of a prescription of a cane. AR 27. On May 28, 2013, Foster requested an
order for a new cane to his primary care physician Lauro Tangouangco,
24 M.D. AR 497-499. Dr. Tangouangco appeared to have responded in the
affirmative, and the information of Foster's pharmacy was inputted. AR
25 497. If Foster's primary care physician did not agree to a new cane, then
he would not have prescribed it to be sent to Foster's pharmacy. The ALJ
26 is required to review the record as a whole. *See Gallant v. Heckler*, 753
F.2d 1450, 1456 (9th Cir.1984) (error for an ALJ to ignore or misstate the
27 competent evidence in the record in order to justify his conclusion).

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1 In addition, the medical record establishes the use of cane. On
2 February 6, 2013, Foster ambulates with a cane. AR 264. The Social
3 Security field officer noted that Foster walked with an assistance from a
4 cane, and leaned heavily on the cane to get up and down. AR 284. On
5 April 19, 2013, Foster again was noted to ambulate with a cane on a level
6 carpeted surface. AR 323. On May 6, 2013, Foster ambulates with a single
7 point cane. AR 531. On May 21, 2013, Foster ambulates with single point
8 cane. AR 505. On August 5, 2013, Foster ambulate with a cane. AR 443.
9 On August 22, 2013, Foster again ambulates with a cane. AR 443. On
10 September 14, 2015, Foster ambulates with a cane. AR 943.

11 All three consultative examinations exhibited some type of
12 abnormality as to walking. Dr. Chiong, observed that Foster could not
13 balance on his heels and toes; and could not perform tandem gait. AR 203.
14 Dr. Henry observed that Foster walks with a cane. AR 553. Dr. Van Kirk,
15 on physical examination noted that Foster had an abnormal Romberg test;
16 he wavers and almost falls after five seconds; tandem walk with one foot
17 in front of the other was difficult due to balance. AR 570. Dr. Van Kirk,
18 noted that though Foster was able to walk around the examination room
19 without the use of cane, Foster should use the cane when he is out and
20 about for even and uneven terrain due to balance. AR 571.

21 * * *

22 The ALJ gave all three-examiner's opinion little weight as to the
23 required use of cane because Foster and his wife indicated in function
24 reports that the cane was not prescribed. AR 27. Those function reports
25 were signed on May 27, 2013. AR 186, 193. On May 28, 2013, Foster
26 requested an order for a new cane to his primary care physician Lauro
27 Tangouangco, M.D. AR 497-499. Dr. Tangouangco appeared to have
28 responded in the affirmative, and the information of Foster's pharmacy
was inputted. AR 497. The fact that the cane was not prescribed prior to
May 28, 2013, does not mean that the cane was not prescribed after May
28, 2013. The evidence shows that it was. The ALJ may not substitute his
own interpretation of the medical evidence for the opinion of medical
professionals. *Tackett v. Apfel*, 180 F.3d 1094, 1102-03 (9th Cir. 1999).
See *Banks v. Barnhart*, 434 F.Supp.2d 800, 805 (C.D. Cal. 2006) (ALJ
cannot arbitrarily substitute his own judgment for competent medical
opinion, and he must not succumb to the temptation to play doctor and
make his own independent medical findings). The medical expertise of the
Social Security Administration is reflected in regulations; it is not the
birthright of the lawyers who apply them. Common sense can mislead; lay
intuitions about medical phenomena are often wrong. *Schmidt v. Sullivan*,
914 F.2d 117, 118 (7th Cir. 1990).

23 3. Applicable Legal Standards

24 "The ALJ must consider all medical opinion evidence." Tommasetti v. Astrue,
25 533 F.3d 1035, 1041 (9th Cir. 2008) (citing 20 C.F.R. § 404.1527(b)). The ALJ errs by not
26 explicitly rejecting a medical opinion. See Garrison v. Colvin, 759 F.3d 995, 1012 (9th Cir.
27 2014). The ALJ also errs by failing to set forth sufficient reasons for crediting one medical
28 opinion over another. See id.

1 Under the regulations, only “licensed physicians and certain qualified specialists”
2 are considered acceptable medical sources. 20 C.F.R. § 404.1513(a); see also Molina v. Astrue,
3 674 F.3d 1104, 1111 (9th Cir. 2012). Social workers are not considered an acceptable medical
4 source. See Turner v. Comm’r of Soc. Sec. Admin., 613 F.3d 1217, 1223-24 (9th Cir. 2010).
5 Nurse practitioners and physician assistants also are not acceptable medical sources. See Dale v.
6 Colvin, 823 F.3d 941, 943 (9th Cir. 2016). Opinions from “other sources” such as nurse
7 practitioners, physician assistants, and social workers may be discounted provided the ALJ
8 provides reasons germane to each source for doing so. See Popa v. Berryhill, 872 F.3d 901, 906
9 (9th Cir. 2017), but see Revels v. Berryhill, 874 F.3d 648, 655 (9th Cir. 2017) (quoting 20 C.F.R.
10 § 404.1527(f)(1) and describing circumstance when opinions from “other sources” may be
11 considered acceptable medical opinions).

12 The weight given to medical opinions depends in part on whether they are
13 proffered by treating, examining, or non-examining professionals. See Lester v. Chater, 81 F.3d
14 821, 830-31 (9th Cir. 1995). Ordinarily, more weight is given to the opinion of a treating
15 professional, who has a greater opportunity to know and observe the patient as an individual, than
16 the opinion of a non-treating professional. See id.; Smolen v. Chater, 80 F.3d 1273, 1285 (9th
17 Cir. 1996); Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987). The least weight is given to the
18 opinion of a non-examining professional. See Pitzer v. Sullivan, 908 F.2d 502, 506 & n.4 (9th
19 Cir. 1990).

20 In addition to considering its source, to evaluate whether the Commissioner
21 properly rejected a medical opinion the court considers whether: (1) contradictory opinions are in
22 the record; and (2) clinical findings support the opinions. The Commissioner may reject an
23 uncontradicted opinion of a treating or examining medical professional only for “clear and
24 convincing” reasons supported by substantial evidence in the record. See Lester, 81 F.3d at 831.
25 While a treating professional’s opinion generally is accorded superior weight, if it is contradicted
26 by an examining professional’s opinion which is supported by different independent clinical
27 findings, the Commissioner may resolve the conflict. See Andrews v. Shalala, 53 F.3d 1035,
28 1041 (9th Cir. 1995).

1 A contradicted opinion of a treating or examining professional may be rejected
2 only for “specific and legitimate” reasons supported by substantial evidence. See Lester, 81 F.3d
3 at 830. This test is met if the Commissioner sets out a detailed and thorough summary of the
4 facts and conflicting clinical evidence, states her interpretation of the evidence, and makes a
5 finding. See Magallanes v. Bowen, 881 F.2d 747, 751-55 (9th Cir. 1989). Absent specific and
6 legitimate reasons, the Commissioner must defer to the opinion of a treating or examining
7 professional. See Lester, 81 F.3d at 830-31. The opinion of a non-examining professional,
8 without other evidence, is insufficient to reject the opinion of a treating or examining
9 professional. See id. at 831. In any event, the Commissioner need not give weight to any
10 conclusory opinion supported by minimal clinical findings. See Meanel v. Apfel, 172 F.3d 1111,
11 1113 (9th Cir. 1999) (rejecting treating physician’s conclusory, minimally supported opinion); see
12 also Magallanes, 881 F.2d at 751.

13 4. Disposition

14 Dr. Chiong submitted a report on August 8, 2012, contained in the record at
15 Exhibit 1F, following an examination. See CAR 254-266; SAT 199-205. Dr. Chiong did not
16 specifically opine plaintiff required use of a cane. See id. The doctor stated:

17 Observation of the claimant during the examination and post-examination,
18 his symptoms appear to be out of proportion to his physical findings. He
19 uses a cane as an assistive device which was given to him by his son. The
20 top of the cane appears to be very new although he claims he had used it
21 for a year but said that he changed his cane just recently. Outside of the
22 examination room he was using the cane with an antalgic gait until he
23 turns the corner when the need for the cane was less obvious.

24 CAR 261; SAT 205.

25 Dr. Henry also examined plaintiff and prepared a revised report on April 3, 2015, contained in the
26 record at Exhibit 17F. See SAT 550-560. Dr. Henry merely noted plaintiff walked with a cane
27 but expressed no opinions in this regard. See id. Dr. Van Kirk performed an examination of
28 plaintiff and submitted a report on June 22, 2015, in the record at Exhibit 18F. See SAT 561-573.
Regarding functional limitations, Dr. Van Kirk opined plaintiff “. . . should use his cane when he
is out and about for even and uneven terrain because of his balance problem.” Id. at 571. The
doctor also noted: “He was able to walk around the examination room today without the use of

1 his cane, however.” SAT 571-572. Dr. Van Kirk acknowledged the cane was prescribed by
2 plaintiff’s doctor. See id. at 572. Despite these statements, the doctor opined plaintiff could walk
3 cumulatively for six hours in an eight-hour day. See id. at 571. The doctor also opined plaintiff
4 could frequently carry 10 pounds and occasionally carry 20 pounds. See id. at 572.

5 As to the need for a cane, the ALJ stated:

6 Lastly, the indication by both examining physicians of a need for a cane
7 for walking/standing was given limited weight because in the Function
8 Reports the claimant and his spouse indicated that the cane he was using
9 was not prescribed and a review of treating records did not contain
10 evidence that a cane was subsequently prescribed.

11 CAR 27.

12 According to plaintiff, the ALJ’s analysis is flawed because, contrary to the ALJ’s finding, a cane
13 was in fact prescribed:

14 On May 28, 2013, Foster requested an order for a new cane to his primary
15 care physician Lauro Tangouangco, M.D. AR 497-499. Dr. Tangouangco
16 appeared to have responded in the affirmative, and the information of
17 Foster’s pharmacy was inputted. AR 497. If Foster’s primary care
18 physician did not agree to a new cane, then he would not have prescribed
19 it to be sent to Foster’s pharmacy.

20 Plaintiff adds: “The fact that the cane was not prescribed prior to May 28, 2013, does not mean
21 that the cane was not prescribed after May 28, 2013. The evidence shows that it was.”

22 Dr. Chiong examined plaintiff in August 2012. Plaintiff was not prescribed a cane
23 until May 2013. Therefore, as of the time of Dr. Chiong’s evaluation, plaintiff was not using a
24 cane pursuant to a doctor’s prescription and, as such, the ALJ’s analysis is sound. Moreover, the
25 court notes Dr. Chiong did not expressly opine as to the need to use a cane and, to the contrary,
26 suggested plaintiff was exaggerating symptoms in this regard. See CAR 261; SAT 205. For
27 these reasons, the court finds no error with respect to Dr. Chiong.

28 Dr. Henry examined plaintiff in April 2015 – after plaintiff was prescribed a cane
in May 2013. Dr. Henry, however, merely noted plaintiff walked with a cane and expressed no
opinions in this regard. See CAR 24. Because Dr. Henry did not, as plaintiff suggests, opine
plaintiff required use of a cane, the court does not agree with plaintiff the ALJ erred as to Dr.
Henry.

1 Dr. Van Kirk examined plaintiff in June 2015 – also after plaintiff was prescribed
2 a cane. Because Dr. Van Kirk acknowledged plaintiff had been prescribed a cane, see SAT 572,
3 the reasoning provided by the ALJ – that “treating records did not contain evidence that a cane
4 was . . . prescribed” – is flawed because it is not supported by substantial evidence. Any error,
5 however, is harmless.

6 The Ninth Circuit has applied harmless error analysis in social security cases in a
7 number of contexts. For example, in Stout v. Commissioner of Social Security, 454 F.3d 1050
8 (9th Cir. 2006), the court stated that the ALJ’s failure to consider uncontradicted lay witness
9 testimony could only be considered harmless “. . . if no reasonable ALJ, when fully crediting the
10 testimony, could have reached a different disability determination.” Id. at 1056; see also Robbins
11 v. Social Security Administration, 466 F.3d 880, 885 (9th Cir. 2006) (citing Stout, 454 F.3d at
12 1056). Similarly, in Batson v. Commissioner of Social Security, 359 F.3d 1190 (9th Cir. 2004),
13 the court applied harmless error analysis to the ALJ’s failure to properly credit the claimant’s
14 testimony. Specifically, the court held:

15 However, in light of all the other reasons given by the ALJ for Batson’s
16 lack of credibility and his residual functional capacity, and in light of the
17 objective medical evidence on which the ALJ relied there was substantial
18 evidence supporting the ALJ’s decision. Any error the ALJ may have
19 committed in assuming that Batson was sitting while watching television,
20 to the extent that this bore on an assessment of ability to work, was in our
view harmless and does not negate the validity of the ALJ’s ultimate
conclusion that Batson’s testimony was not credible.

Id. at 1197 (citing Curry v. Sullivan, 925 F.2d 1127, 1131 (9th Cir. 1990)).

21 In Curry, the Ninth Circuit applied the harmless error rule to the ALJ’s error with respect to the
22 claimant’s age and education. The Ninth Circuit also considered harmless error in the context of
23 the ALJ’s failure to provide legally sufficient reasons supported by the record for rejecting a
24 medical opinion. See Widmark v. Barnhart, 454 F.3d 1063, 1069 n.4 (9th Cir. 2006).

25 The harmless error standard was applied in Carmickle v. Commissioner, 533 F.3d
26 1155 (9th Cir. 2008), to the ALJ’s analysis of a claimant’s credibility. Citing Batson, the court
27 stated: “Because we conclude that . . . the ALJ’s reasons supporting his adverse credibility
28 finding are invalid, we must determine whether the ALJ’s reliance on such reasons was harmless

1 error.” See id. at 1162. The court articulated the difference between harmless error standards set
2 forth in Stout and Batson as follows:

3 . . . [T]he relevant inquiry [under the Batson standard] is not whether the
4 ALJ would have made a different decision absent any error. . . it is whether
5 the ALJ’s decision remains legally valid, despite such error. In Batson, we
6 concluded that the ALJ erred in relying on one of several reasons in
7 support of an adverse credibility determination, but that such error did not
8 affect the ALJ’s decision, and therefore was harmless, because the ALJ’s
9 remaining reasons *and ultimate credibility determination* were adequately
10 supported by substantial evidence in the record. We never considered what
11 the ALJ would do if directed to reassess credibility on remand – we
12 focused on whether the error impacted the *validity* of the ALJ’s decision.
13 Likewise, in Stout, after surveying our precedent applying harmless error
14 on social security cases, we concluded that “in each case, the ALJ’s
15 error . . . was inconsequential to the *ultimate nondisability determination*.”

16 Our specific holding in Stout does require the court to consider whether the
17 ALJ would have made a different decision, but significantly, in that case
18 the ALJ failed to provide *any reasons* for rejecting the evidence at issue.
19 There was simply nothing in the record for the court to review to determine
20 whether the ALJ’s decision was adequately supported.

21 Carmickle, 533 F.3d at 1162-63 (emphasis in original; citations omitted).

22 Thus, where the ALJ’s errs in not providing any reasons supporting a particular
23 determination (i.e., by failing to consider lay witness testimony), the Stout standard applies and
24 the error is harmless if no reasonable ALJ could have reached a different conclusion had the error
25 not occurred. Otherwise, where the ALJ provides analysis but some part of that analysis is
26 flawed (i.e., some but not all of the reasons given for rejecting a claimant’s credibility are either
27 legally insufficient or unsupported by the record), the Batson standard applies and any error is
28 harmless if it is inconsequential to the ultimate decision because the ALJ’s disability
determination nonetheless remains valid.

29 Applying the Batson standard given the ALJ’s citation to a reason unsupported by
30 the record, the court finds the ALJ’s error is harmless because it is inconsequential to the ultimate
31 disability determination. As noted above, while Dr. Van Kirk noted plaintiff’s use of a cane
32 prescribed by his doctor, Dr. Van Kirk was critical of plaintiff’s need to use a cane, noting
33 plaintiff did not use a cane when walking around during the examination. See SAT 571-572.
34 Moreover, despite the doctor’s observations regarding plaintiff’s use of a cane, Dr. Van Kirk did
35 not impose any significant work-related functional restrictions as a result. Notably, Dr. Van Kirk

1 opined plaintiff could walk cumulatively for six hours in an eight-hour day, and could frequently
2 carry 10 pounds and occasionally carry 20 pounds. See id. at 571-572. Plaintiff's citations to
3 various instances when he was observed using a cane for ambulation do not undermine the court's
4 conclusion because the use of a cane, in and of itself, does not indicate significant work-related
5 restrictions in activities involving ambulation and, indeed, in this case Dr. Van Kirk found none.

6
7 **IV. CONCLUSION**

8 Based on the foregoing, the court concludes that the Commissioner's final decision
9 is based on substantial evidence and proper legal analysis. Accordingly, IT IS HEREBY
10 ORDERED that:

- 11 1. The Clerk of the Court is directed to terminate plaintiff's motion for
12 summary judgment filed October 23, 2017, (Doc. 13) as a pending motion;
- 13 2. Plaintiff's motion for summary judgment filed April 16, 2018, (Doc. 27) is
14 denied;
- 15 3. Defendant's motion for summary judgment (Doc. 28) is granted;
- 16 4. The Commissioner's final decision is affirmed; and
- 17 5. The Clerk of the Court is directed to enter judgment and close this file.

18
19
20 Dated: January 3, 2019

21 
22 DENNIS M. COTA
23 UNITED STATES MAGISTRATE JUDGE
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