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UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA

ALETA GUTHREY, a conserved adult,  
through her Conservator, Areta  
Guthrey; and ARETA GUTHREY, an  
individual,

Plaintiffs,

v.

ALTA CALIFORNIA REGIONAL  
CENTER, a California non-profit  
corporation; ON MY OWN  
INDEPENDENT LIVING SERVICES,  
INC., a California corporation; MARY  
McGLADE, an individual; MICHELLE  
RAMIREZ, an individual; S.T.E.P. INC.,  
a California corporation, Tammy Smith,  
an individual,

Defendants.

No. 2:18-cv-01087-MCE-JDP

**ORDER**

Through the present lawsuit, Plaintiffs Aleta Guthrey (“Aleta”), a conserved adult,  
through her Conservator, Areta Guthrey (“Areta”), and Areta, as an individual  
(collectively “Plaintiffs” unless otherwise specified<sup>1</sup>) seek damages on grounds that Aleta  
was wrongfully denied access to support services to which she was entitled due to her  
multiple disabilities. Areta, who in addition to serving as Aleta’s conservator is also her

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<sup>1</sup> Given their shared surnames, when referring to the Plaintiffs individually the Court will utilize their first names.

1 mother, further claims that both she and Aleta were discriminated and retaliated against  
2 when Aleta asserted their right to such services. Defendants include three different  
3 entities<sup>2</sup> alleged to be responsible for the provision of services to Aleta, along with three  
4 individuals employed by those entities.

5 Presently before the Court are three different motions to dismiss brought on  
6 behalf of 1) Defendant Alta California Regional Center (“Alta”) (ECF No. 49);  
7 2) Defendant On My Own Independent Living Services, Inc. (“On My Own”), and On My  
8 Own’s employees, Defendants Michelle Ramirez and Mary McGlade (ECF No. 48); and  
9 3) Defendant S.T.E.P. (“STEP”),<sup>3</sup> together with STEP employee, Defendant Tammy  
10 Smith (ECF No. 54). All three motions are brought under the auspices of Federal Rule  
11 of Civil Procedure 12(b)(6)<sup>4</sup> on grounds that Plaintiffs’ currently operative pleading, the  
12 First Amended Complaint (“FAC”), fails to state a claim upon which relief can be granted.  
13 The STEP Defendants also argue that Plaintiffs failed to exhaust their appropriate  
14 administrative remedies before initiating this lawsuit, and that the FAC goes beyond the  
15 permission previously accorded Plaintiffs to file an amended pleading. As set forth  
16 below, Defendants’ Motions are GRANTED in part and DENIED in part.<sup>5</sup>

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23 <sup>2</sup> Although an additional entity, On My Own Community Services, was initially also named as a  
24 Defendant, that organization was subsequently dismissed by Order filed September 30, 2021. ECF  
No. 67.

25 <sup>3</sup> This acronym is a shortened version of “Strategies to Empower People”.

26 <sup>4</sup> All further references to “Rule” or “Rules” are to the Federal Rules of Civil Procedure unless  
27 otherwise noted.

28 <sup>5</sup> Having determined that oral argument would not be of material assistance, the Court ordered this  
matter submitted on the briefs in accordance with E.D. Local Rule 230(g).

1 **BACKGROUND<sup>6</sup>**

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3 Aleta is a 26-year-old woman diagnosed with developmental disabilities including  
4 microcephaly, a physical and intellectual impairment that substantially limits all of her  
5 major life activities. She cannot speak, write, or eat by mouth and must instead receive  
6 nutrition through use of a gastrostomy tube. Areta contends that her daughter qualifies  
7 as an individual with a disability under all applicable state and federal laws. Areta has  
8 served as Aleta’s conservator since she turned 18, and until May 1, 2020, cared for Aleta  
9 on a full-time basis.

10 Given her disabilities, Aleta was referred at the time of her birth to California’s  
11 regional care system. That system is governed by the Lanterman Developmental  
12 Disabilities Services Act, California Welfare and Institutions Code §§ 4501, et seq.  
13 (“Lanterman Act” or “Act”). The Act provides that services should be provided to prevent  
14 or minimize the institutionalization of developmentally disabled persons like Aleta so as  
15 to facilitate their care within the community. Provision of services under the Lanterman  
16 Act is progressively delegated first from the California Health and Human Services  
17 Agency to the California Department of Development Services (“DDS”), and then from  
18 DDS to regional care centers which, in turn, contract with the vendors who provide direct  
19 services to those qualifying for care.

20 Areta alleges that she is the single parent of three children with special needs,  
21 two of whom, including Aleta, are regional center customers. Because she suffers both  
22 from arthritis and bipolar disorder, Areta claims that caring for her family is difficult. In  
23 2014, after moving to Citrus Heights, California, Aleta became a client of Alta, and Areta  
24 began discussing with Aleta’s assigned service coordinator at Alta, the provision of  
25 Supported Living Services (“SLS”) to Aleta in her own home. Although Alta had at times  
26 indicated that Aleta’s feeding tube made independent living problematic, even with

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28 <sup>6</sup> The factual averments contained in this section are drawn, at times verbatim, from the  
allegations contained in Plaintiffs’ FAC.

1 personal attendant care, Areta was eventually introduced by Alta, in 2016, to On My  
2 Own and its representative, McGlade.<sup>7</sup> Areta claims she signed numerous documents,  
3 including a “contract,” so that On My Own could provide SLS to Aleta under Alta’s  
4 auspices. No further information about that contract is provided.

5 According to the FAC, McGlade told Areta the following year, in April of 2017, that  
6 she had located a roommate for Aleta. Although Areta approved the apartment in  
7 question, another resident refused to vacate and a different apartment had to be found  
8 for Aleta and her proposed roommate. Areta claims this process was complicated by  
9 Alta’s desire to have a third young woman share the living arrangement. Then, a  
10 meeting was scheduled between the other two prospective roommates from which both  
11 Areta and Aleta were allegedly “excluded.” Once Areta expressed disappointment about  
12 being left out of the meeting, she claims she was informed in writing, on May 1, 2017,  
13 that On My Own would no longer serve as Aleta’s service provider. Areta believes this  
14 was in retaliation for her advocacy on Aleta’s behalf, and when she spoke to Aleta’s  
15 service coordinator at Alta about what had transpired she claims to have been told that  
16 vendors like On My Own had an unfettered right to determine whether they wished to  
17 provide services. According to Areta, On My Own also felt Aleta was “not ready to move  
18 into the community” and thus decided to end its services based on its own improper  
19 “determination” of Aleta’s needs. FAC, ¶ 57.

20 Several months later, in the summer of 2017, Aleta received another SLS referral  
21 through Alta, this time for Defendant STEP. Areta again claims she “entered into a  
22 contract with STEP to provide SLS services to Aleta,” without further explication. Id. at  
23 ¶ 88. When Aleta’s case manager at STEP was hired away by Alta a few weeks later,  
24 Aleta’s file had to be reassigned, moving Aleta farther down the line in housing

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27 <sup>7</sup> In addition to McGlade, Plaintiffs also named On My Own’s CEO, Michelle Ramirez, as an  
28 additional defendant although the FAC contains virtually no factual averments directed to Ms. Ramirez  
aside from alleging that as CEO, she was “legally responsible” for the actions of the company’s employees  
and its alleged discriminatory policies. FAC, ¶ 11.

1 placement given the new manager's existing caseload. This resulted in a delay in Aleta  
2 being considered for SLS until after Christmas 2017.

3 Areta contacted the CEO of STEP, Jacquie Dillard-Foss, to see if placement  
4 could be expedited on grounds that she and Aleta "were in crisis and the situation was  
5 not safe." Id. at ¶ 92. The FAC offers no further details as to what the "crisis" was, or  
6 how matters were unsafe.<sup>8</sup> When Areta requested a status in November 2017 as to  
7 when SLS would be provided, however, she was told by Alta's service coordinator that  
8 STEP was refusing to provide services. Areta states that the email STEP's SLS Service  
9 Manager, Tammy Smith, sent to Alta indicated that STEP's decision turning down the  
10 referral was based both on Areta's "advocacy" as well as Aleta's care needs. Id. at ¶ 98.

11 Areta further alleges that shortly before STEP rejected Aleta's placement Alta  
12 hosted a meeting for current SLS providers. While she offers no corroborating evidence,  
13 Areta states she believed that On My Own representatives attended that meeting and  
14 "intentionally influenced STEP's decision to reject Aleta." Id. at ¶ 99.

15 After STEP refused to provide services, Alta told Areta that the waiting list for SLS  
16 was several years. When Areta decided to herself attend a vendor orientation course at  
17 Alta in order to become an SLS vendor, however, another provider "suddenly appeared,"  
18 and as of May 1, 2020, Aleta finally moved into her own home in the community with the  
19 assistance of two caregivers. Id. at ¶ 101.

20 Plaintiffs' initial Complaint was filed on May 1, 2018, after STEP's November 2017  
21 refusal to provide Aleta's SLS and before Alta finally arranged for services to commence  
22 some two-and-a-half years later. That Complaint alleged six causes of action for:

- 23 1) discrimination under Title III of the Americans with Disabilities Act ("ADA");  
24 2) retaliation under both the ADA, the Rehabilitation Act of 1973, and California's Unruh  
25 Civil Rights Act, as codified by California Civil Code § 51(f), 3) violations of 42 U.S.C.

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27 <sup>8</sup> Elsewhere in the FAC there is a reference to Alta informing Areta, in response to Areta's request  
28 to take a "short vacation," that Aleta might have to be placed in an institution because of her feeding tube  
(id. at ¶ 33), but that allegation refers only to Alta and it remains unclear just what crisis Areta might have  
been referring to.

1 § 1983 on grounds that Defendants' conduct violated the Equal Protection Clause of the  
2 United States Constitution: 4) negligent infliction of emotional distress; 5) negligent  
3 infliction of intentional distress; and 6) tortious breach of contract.

4 Because the initial Complaint did not specify which named Defendants were  
5 implicated in each of the causes of action presented, or enumerate the facts related to  
6 the particular Defendants upon which each claim rested, Defendants filed four separate  
7 motions requesting dismissal on grounds that no viable claim had been stated, or  
8 alternatively for a more definite statement under Rule 12(e). By Order filed June 15,  
9 2020, the Court granted Defendants' requests under Rule 12(e) and afforded Plaintiffs  
10 the opportunity to file an amended pleading. ECF No. 46. Dismissal under  
11 Rule 12(b)(6), however, was deemed premature given Plaintiffs' basic failure to specify  
12 which parties were implicated in each particular cause of action.

13 Plaintiffs' resulting FAC, filed July 5, 2020, at 48 pages is over four times the  
14 length of its predecessor. ECF No. 47. The FAC also increases the causes of action  
15 from the six originally pleaded to twenty-five. Defendants' three separate motions to  
16 dismiss the FAC, as enumerated above, are now before the Court for adjudication.

## 18 STANDARD

19  
20 Under Federal Rule of Civil Procedure 12(b)(6), all allegations of material fact  
21 must be accepted as true and construed in the light most favorable to the nonmoving  
22 party. Cahill v. Liberty Mut. Ins. Co., 80 F.3d 336, 337-38 (9th Cir. 1996). Rule 8(a)(2)  
23 "requires only 'a short and plain statement of the claim showing that the pleader is  
24 entitled to relief' in order to 'give the defendant fair notice of what the . . . claim is and the  
25 grounds upon which it rests.'" Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555 (2007)  
26 (quoting Conley v. Gibson, 355 U.S. 41, 47 (1957)). A complaint attacked by a Rule  
27 12(b)(6) motion to dismiss does not require detailed factual allegations. However, "a  
28 plaintiff's obligation to provide the grounds of his entitlement to relief requires more than

1 labels and conclusions, and a formulaic recitation of the elements of a cause of action  
2 will not do.” Id. (internal citations and quotations omitted). A court is not required to  
3 accept as true a “legal conclusion couched as a factual allegation.” Ashcroft v. Iqbal,  
4 556 U.S. 662, 678 (2009) (quoting Twombly, 550 U.S. at 555). “Factual allegations must  
5 be enough to raise a right to relief above the speculative level.” Twombly, 550 U.S. at  
6 555 (citing 5 Charles Alan Wright & Arthur R. Miller, Federal Practice and Procedure  
7 § 1216 (3d ed. 2004) (stating that the pleading must contain something more than “a  
8 statement of facts that merely creates a suspicion [of] a legally cognizable right of  
9 action”)).

10 Furthermore, “Rule 8(a)(2) . . . requires a showing, rather than a blanket  
11 assertion, of entitlement to relief.” Twombly, 550 U.S. at 555 n.3 (internal citations and  
12 quotations omitted). Thus, “[w]ithout some factual allegation in the complaint, it is hard  
13 to see how a claimant could satisfy the requirements of providing not only ‘fair notice’ of  
14 the nature of the claim, but also ‘grounds’ on which the claim rests.” Id. (citing Wright &  
15 Miller, supra, at 94, 95). A pleading must contain “only enough facts to state a claim to  
16 relief that is plausible on its face.” Id. at 570. If the “plaintiffs . . . have not nudged their  
17 claims across the line from conceivable to plausible, their complaint must be dismissed.”  
18 Id. However, “[a] well-pleaded complaint may proceed even if it strikes a savvy judge  
19 that actual proof of those facts is improbable, and ‘that a recovery is very remote and  
20 unlikely.’” Id. at 556 (quoting Scheuer v. Rhodes, 416 U.S. 232, 236 (1974)).

21 A court granting a motion to dismiss a complaint must then decide whether to  
22 grant leave to amend. Leave to amend should be “freely given” where there is no  
23 “undue delay, bad faith or dilatory motive on the part of the movant, . . . undue prejudice  
24 to the opposing party by virtue of allowance of the amendment, [or] futility of the  
25 amendment . . . .” Foman v. Davis, 371 U.S. 178, 182 (1962); Eminence Capital, LLC v.  
26 Aspeon, Inc., 316 F.3d 1048, 1052 (9th Cir. 2003) (listing the Foman factors as those to  
27 be considered when deciding whether to grant leave to amend). Not all of these factors  
28 merit equal weight. Rather, “the consideration of prejudice to the opposing party . . .

1 carries the greatest weight.” Id. (citing DCD Programs, Ltd. v. Leighton, 833 F.2d 183,  
2 185 (9th Cir. 1987)). Dismissal without leave to amend is proper only if it is clear that  
3 “the complaint could not be saved by any amendment.” Intri-Plex Techs. v. Crest Group,  
4 Inc., 499 F.3d 1048, 1056 (9th Cir. 2007) (citing In re Daou Sys., Inc., 411 F.3d 1006,  
5 1013 (9th Cir. 2005); Ascon Props., Inc. v. Mobil Oil Co., 866 F.2d 1149, 1160 (9th Cir.  
6 1989) (“Leave need not be granted where the amendment of the complaint . . .  
7 constitutes an exercise in futility . . . .”)).

## 8 9 ANALYSIS

### 10 11 A. Exhaustion of Administrative Remedies

12 In its motion to dismiss, Defendant STEP initially argues that because Plaintiffs  
13 have failed to exhaust administrative remedies prior to filing this lawsuit all twenty-five  
14 causes of action, which are all grounded in the provision of services to the disabled,  
15 must fail. According to STEP, the Lanterman Act requires that regional centers like Alta  
16 “have an agency fair hearing procedure for resolving conflicts between” such centers  
17 and those applying for or receiving services under the Act. Cal. Welf. & Inst. Code  
18 § 4705(a). STEP also cites § 4710.5(a), providing that an applicant dissatisfied with a  
19 regional center’s decisions believed to be illegal or discriminatory shall be afforded a fair  
20 hearing, and § 4712.5(a), which state that the hearing officer’s resulting decision shall be  
21 final subject only to appeal through a petition for administrative mandate in state court.  
22 Finally, STEP points to case law finding that because the hearing procedure of § 4710.5  
23 represents an “exclusive remedy,” it must first be exhausted before seeking any judicial  
24 relief. Harbor Reg’l Ctr. v. Office of Admin. Hearings, 210 Cal. App. 4th 293, 312 (2012).

25 In opposition, Plaintiffs point out that the administrative actions contemplated by  
26 the Lanterman Act relate only to the “services” to be provided by the regional center, with  
27 “services” defined as the “type and amount of service components set forth in the

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1 recipient's individual program plan..." Cal. Welf. & Inst. Code § 4703.7.<sup>9</sup> Plaintiffs argue  
2 that because there is no dispute here about the level or type of services needed, the  
3 administrative remedy provisions of the Lanterman Act are inapplicable to this case.  
4 This is because, according to Plaintiffs, there is no dispute about the kind of services  
5 Aleta needed, only disagreement pertaining to delays in obtaining services and alleged  
6 retaliation against Plaintiffs due to Areta's advocacy on her daughter's behalf.  
7 Consequently, Plaintiffs maintain that the disagreement here is outside the purview of  
8 the Act's required administrative remedy. They assert that STEP's case law, namely  
9 Harbor Regional, is inapplicable because the dispute there, unlike the present case,  
10 involved the nature and amount of in-home services the consumer should receive and  
11 thus fell within the purview of the Act's administrative hearing requirement. Finally, and  
12 on and even more fundamental basis, Plaintiffs argue that because the language of  
13 § 4705(a) on its face is limited to disputes between regional centers and disabled  
14 "recipients of, or applicants for, service," the statute cannot be invoked by a vendor like  
15 STEP in the first instance.

16 STEP makes no argument by way of reply in response to Plaintiffs' arguments  
17 above and the Court agrees that there is no administrative remedy requirement that  
18 attaches here. STEP's request that the FAC be dismissed on that basis is therefore  
19 DENIED.

#### 20 **B. Scope of FAC**

21 As indicated above, Plaintiffs' initial Complaint consisted only of six causes of  
22 action rooted only in the federal ADA and Rehabilitation Act, under California's Unruh  
23 Act, and on a theory that Defendants were state actors triggering liability under  
24 42 U.S.C. § 1983 for their violations of the equal protection rights guaranteed to Plaintiffs  
25 by the United States Constitution. Because it could not be ascertained from the  
26 Complaint just what claims were directed against which particular Defendants, the Court

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27 <sup>9</sup> An Individual Program Plan, or IPP, is required for disabled persons qualifying for services under  
28 the Act to identify the services that each particular individual and his family requires. See id. at  
§§ 4640.7(b), 4647.

1 granted Defendants' request for a more definite statement in that regard under Rule  
2 12(e) and gave Plaintiffs leave to amend accordingly.

3 The FAC subsequently filed is vastly different in scope than its predecessor. It  
4 contains three causes of action (Claims One through Three) for claimed violations of the  
5 Lanterman Act, where that Act was not even mentioned in Plaintiffs' initial pleading let  
6 alone made the basis of any claim for relief. Nor did the initial Complaint assert any  
7 cause of action for simple breach of contract despite the fact that the FAC contains three  
8 new claims against the various Defendants on that ground alone (Claims Ten through  
9 Twelve), as well as interference with contractual relations and inducing breach of  
10 contract causes of action against Alta, only (Claims Twenty and Twenty-One). In  
11 addition, Plaintiffs' claims in the FAC for unlawful business practices (Claim Nineteen),  
12 for violations of the California Constitution (Claim Twenty-Two), for § 1983 violations  
13 premised on due process rights guaranteed under the United States Constitution (Claim  
14 Twenty-Three), for conspiracy under 42 U.S.C. § 1985 (Claim Twenty-Four), and  
15 violations of California Government Code § 11135 (Claim Twenty-Five) have no relation  
16 to the claims asserted in the initial Complaint, for which the Court afforded amendment.

17 The permission accorded Plaintiffs to amend their initial Complaint to clarify the  
18 causes of action pleaded therein pursuant to Rule 12(e) does not confer unfettered,  
19 carte blanche permission to drastically change the complexion of the Complaint through  
20 the wholesale addition of multiple causes of action enumerated above. As STEP points  
21 out, it has long been held that an "amended pleading is one which clarifies. . . the same  
22 cause of action originally pleaded or attempted to be pleaded." Superior Mfg. Corp. v.  
23 Hessler Mfg. Co., 267 F.2d 302, 304 (10th Cir. 1959) (cert. denied 361 U.S. 876 (1959)).  
24 "It is the perfection of an original pleading rather than the establishment of a new cause  
25 of action." Id. A more recent decision, Taylor v. City of San Bernardino, 2010 WL  
26 5641065 (C.D. Cal. Oct. 12, 2010) reiterates the same precept. Like the present case,  
27 the plaintiff in Taylor, after being afforded leave to amend her existing causes of action,  
28 proceeded to also assert six entirely new causes of action. Id. at \* 6. The Taylor court

1 concluded that because the order permitting leave to amend “did **not** grant plaintiff leave  
2 to file additional claims..... [she] was required to obtain prior leave of court” to include  
3 such additional claims in her amended pleading, but had not done so. Id. The court  
4 accordingly dismissed the new claims, without prejudice, as having been filed in violation  
5 of Rule 15(a), which permitted amendment only with the opposing party’s written consent  
6 or the court’s leave. Id.

7 Taylor’s logic is equally applicable here. Claims One through Three, Ten through  
8 Twelve, and Nineteen through Twenty-Five are accordingly dismissed, without prejudice  
9 to being renewed should Plaintiffs obtain the requisite leave of court to do so.

10 **C. ADA Claims**

11 Claims Four through Six of Plaintiffs’ FAC all allege ADA claims under Title III  
12 against Alta, On My Own, and STEP, respectively, as well as against individual  
13 Defendants McGlade, Ramirez, and Smith. Those claims correspond with Plaintiffs’ First  
14 Cause of Action as set forth in their initial Complaint.

15 In enacting the ADA, Congress intended ‘to provide a clear and comprehensive  
16 national mandate for the elimination of discrimination against individuals with  
17 disabilities.’ Olmstead v. L.C. ex rel. Zimring, 527 U.S. 581, 589, (1999) (quoting  
18 42 U.S.C. § 12101(b)(1) ). Title III of the ADA advances that goal by providing that “[n]o  
19 individual shall be discriminated against on the basis of disability in the full and equal  
20 enjoyment of the goods, services, facilities, privileges, advantages, or accommodations  
21 of any place of public accommodation by any person who owns, leases (or leases to), or  
22 operates a place of public accommodation.” 42 U.S.C. § 12182(a).

23 As California’s Fourth District Court of Appeal noted in Martinez v. San Diego  
24 County Credit Union, 50 Cal. App. 5th 1048 (2020), in defining a place of “public  
25 accommodation” subject to protection under Title III, the ADA enumerates twelve  
26 categories of covered “places” and “establishments” that mainly reference physical  
27 locations. Id. at 1060. The implementing regulations provide no further detail and simply  
28 refer to a “public accommodation” as a “facility,” which is in turn defined as “all or any

1 portion of buildings, structures, sites, complexes, equipment, rolling stock ... or other real  
2 or personal property, including the site where the building, property, structure, or  
3 equipment is located.” 28 C.F.R. § 36.104.

4 The Ninth Circuit is in accord. In Weyer v. Twentieth Century Fox Film Corp.,  
5 198 F.3d 1104 (9th Cir. 2000), the court noted that public accommodations as  
6 recognized by applicable legal authority are “actual, physical places where goods or  
7 services are open to the public, and place where the public gets those goods or services.  
8 Id. at 1114. There must accordingly be an actual physical place connected with the good  
9 or service in question for Title III liability to attach. Id.

10 In requesting dismissal of Plaintiffs’ Title III claims, all three motions argue that the  
11 requisite connection with a physical place of public accommodation is lacking, since  
12 while both Alta, On My Own and STEP may have office headquarters, those physical  
13 locations have no direct relation to the disability support services provided, which are  
14 performed offsite. Neither of the three entities operates or owns any supported living  
15 facilities, nor have Plaintiffs alleged that they do. While a supported living facility would  
16 presumably, like a restaurant, theater, day care center or other place of public  
17 accommodation, have a physical location, there is no allegation that Defendants here  
18 provide their services from any such fixed location.

19 Plaintiffs try to surmount this obstacle by including bald allegations in the FAC that  
20 each entity Defendant “is a place of public accommodation because it occupies at least  
21 one office building in which it provides services to consumers and their families.” FAC,  
22 ¶¶ 157, 171, 186. Without some factual showing of a real nexus between the actual  
23 services provided and those locations, however, this is no more than a legal conclusion  
24 insufficient under Twombly to meet Plaintiffs’ burden in showing a potentially viable  
25 claim.

26 Plaintiffs nonetheless maintain that a more recent Ninth Circuit decision, Robles v.  
27 Domino’s Pizza, LLC, 913 F.3d 898 (9th Cir. 2019), suggests that a less stringent  
28 approach to satisfying the physical location prerequisite should be employed. Plaintiffs

1 point to language in Robles to the effect that Title III “applies to the services **of** a place of  
2 public accommodation, not services **in** a place of public accommodation.” Id. at 905  
3 (emphasis in original). While Plaintiffs maintain that this language helps them, the Court  
4 concludes it does not because the present matter is distinguishable from Robles.

5 Robles involved a Title III ADA claim against Domino’s Pizza’s website and app,  
6 which both allowed customers to order pizzas and other foods from brick-and-mortar  
7 Domino’s locations either for at-home deliver or for in-store pickup. 913 F.3d at 902.  
8 The plaintiff, who was sight-impaired, claimed she could not order a customized pizza  
9 from a nearby Domino’s because of the incompatibility of the app and website with  
10 screen-reader software. Although the district court granted Domino’s motion to dismiss,  
11 the Ninth Circuit reversed, concluding that the plaintiff had met her burden in  
12 establishing a sufficient nexus between Domino’s website and app and its physical  
13 restaurants because the website and app allowed customers to order pizzas directly  
14 from the stores. Id. at 905 (“Domino’s website and app . . . are two of the primary (and  
15 heavily advertised) means of ordering Domino’s products to be picked up at or delivered  
16 from the Domino’s restaurants.”). Consequently, since the website and app “facilitated  
17 access to the goods and services of a place of public accommodation” under those  
18 circumstances, Robles found they fell within the purview of the ADA. Id. at 905. In other  
19 words, according to Robles, the ADA applied because the website there “connected  
20 customers to the goods and services of [the defendant’s] physical” place. Id. at 905-06.

21 Here there is no comparable nexus. The disability services offered by Defendants  
22 did not, like Robles, have any connection with services provided in a physical location  
23 like a restaurant. While Domino’s website and app facilitated services unquestionably  
24 provided in their brick-and-mortar locations because they made food at those locations  
25 easier to obtain and pickup, there is no averment here that Defendants’ offices had any  
26 comparable role in disability support services they arranged but did not physically  
27 provide.

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1 A California Court of Appeal case decided shortly after Robles is also instructive.  
2 In Thurston v. Midvale Corp., 39 Cal. App. 5th 634 (2019) a blind woman sued a  
3 restaurant for disability discrimination under the Unruh Civil Rights Act for maintaining a  
4 website that was incompatible with her screen-reading software. The Thurston court  
5 found the requisite nexus between the restaurant’s website and the restaurant itself was  
6 satisfied by facts showing that the website provided consumers with the opportunity to  
7 review the menu and make a reservation, which the court found expedited the  
8 customer’s ability to obtain the benefits of the restaurant’s physical facility. Id. at 638,  
9 645-46. As Thurston explained, these website features “speed[ ] up” the customer’s  
10 “experience at the physical location” and thus facilitate the use and enjoyment of the  
11 services offered at the restaurant. Id. at 645. Thurston, in accord with Robles thus  
12 found that the ADA was implicated because these factors “connect[ed] customers to the  
13 services of the restaurant.” Id. at 646. Again, no such nexus between Defendants’  
14 office buildings and their outside provision of disability support services has been alleged  
15 here. Plaintiffs’ Title III claims against Alta, On My Own and STEP accordingly fail as  
16 currently constituted, and are dismissed, with leave to amend.

17 Plaintiffs fare no better in arguing that Title III claims can be maintained against  
18 individual Defendants McGlade, Ramirez, and Smith. Private individuals do not meet the  
19 definition of a business establishment operating a place of public accommodation.  
20 McFadden v. Washington Metro. Area Transit Auth., 949 F. Supp. 2d 214, 220 (D.D.C.  
21 2013) (no individual liability under the ADA). Plaintiffs have offered no authority  
22 suggesting otherwise. The Fourth and Fifth Claims insofar as they relate to McGlade,  
23 Ramirez, and Smith are therefore dismissed and no further leave will be permitted.

24 **D. Unruh Act Claims**

25 California’s Unruh Act permits individuals injured by an ADA violation to recover  
26 damages through a private lawsuit. Munson v. Del Taco, Inc., 46 Cal. 4th 661, 673  
27 (2009). Because Plaintiffs have not identified any viable ADA violation for the reasons

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1 stated above, their Unruh Act claim also fails. The Seventh through Ninth Claims are  
2 therefore dismissed.

3 **E. Tortious Breach of Contract/Implied Covenant Claims**

4 While Plaintiffs' original Complaint did ostensibly purport to include a cause of  
5 action for tortious breach of contract, the contracts at issue were not specified on  
6 grounds that they remained "in the hands of" the Defendants. Complaint, ECF No. 1,  
7 9:4-8. The FAC, however, makes it clear that contracts allegedly breached flowed from  
8 violations of the Lanterman Act, as to which, as indicated above, the original Complaint  
9 was entirely silent. To the extent Plaintiffs' Thirteenth through Fifteenth Claims for  
10 Relief, while entitled as causes of action for tortious breach of contract, are in fact yet  
11 another way of alleging a Lanterman Act claim, as already discussed Plaintiffs must seek  
12 leave of court to add that new claim and cannot do so simply because they were  
13 afforded leave to amend their original pleading.

14 Plaintiffs' state law tortious breach of contract/implied covenant claims fail,  
15 however, on an ever more fundamental basis. Although an implied covenant of good  
16 faith and fair dealing may be implied by law into every contract, and while a breach of  
17 that covenant can potentially give rise to tort liability in a contractual setting, case law  
18 sharply limits the kinds of contracts that can support an additional claim sounding in tort.  
19 Generally, "[c]onduct amounting to a breach of [c]ontract becomes tortious only when it  
20 also violates an independent duty arising from principles of tort law." Freeman & Mills,  
21 Inc. v. Belcher Oil Co., 11 Cal. 4th 85, 94-95 (1995) (citing Applied Equipment Corp. v.  
22 Litton Saudi Arabia Ltd., 7 Cal. 4th 503, 515 (1994). The California Supreme Court  
23 concluded that tort recovery is precluded other than in the context of insurance  
24 coverage, at least in the absence of violation of an independent duty arising from  
25 principles of tort law other than denial of the existence of, or liability under, the breached  
26 contract. Freeman & Mills, 11 Cal. 4th at 102.

27 This is not a case involving insurance coverage or an insurance claim. Nor does  
28 this case appear to fall within the very narrow range of cases where given the nature of

1 the contract, emotional distress would be expected in the event of a breach. Those  
2 cases generally involve contracts where emotional concerns are at the core of the  
3 agreement between the parties. Erlich v. Menezes, 21 Cal. 4th 543, 559 (2013) citing  
4 Burgess v. Superior Court, 2 Cal. 4th 1064 (1992) (infant injured during childbirth);  
5 Molien v. Kaiser Found. Hosps., 27 Cal. 3d 916 (1980) (misdiagnosed venereal disease  
6 and subsequent failure of marriage); Chelini v. Nieri (1948) 32 Cal. 2d 480 (failure to  
7 adequately preserve a corpse.) Windeler v. Scheers Jewelers (1970) 8 Cal. App. 3d  
8 844, 851-852 (bailment for heirloom jewelry where jewelry's great sentimental value was  
9 made known to bailee). In such cases, "when the express object of the contract is the  
10 mental and emotional well-being of one of the contracting parties, the breach of the  
11 contract may give rise to damages for mental suffering or emotional distress." Erlich v.  
12 Menezes, 21 Cal. 4th at 559.

13 There is no authority for the proposition that delay in providing a different level of  
14 care to a profoundly disabled individual like Aleta, where her basic care needs continued  
15 to be met in the interim and where additional services were ultimately provided, falls  
16 within the limited exception permitting tort liability represented by the cases above. Nor  
17 is there support for the even more attenuated argument that the provision of such  
18 services to Aleta expressly implicated Areta's mental and emotional well-being so as to  
19 permit tort damages to Areta directly.

20 Plaintiffs' Thirteenth through Fifteen Claims are accordingly dismissed, with leave  
21 to amend.

#### 22 **F. Rehabilitation Act Claims**

23 Under Section 504 of the Rehabilitation Act, a plaintiff must show (1) he or she is  
24 an "individual with a disability" (2) "otherwise qualified" to receive the benefit (3) but  
25 denied the benefits of the program solely by reason of his disability; (4) provided that the  
26 program receives federal financial assistance. See 29 U.S.C. § 794; Weinreich v.  
27 Los Angeles County Metro. Transp. Auth., 114 F.3d 976, 978 (9th Cir. 1997); Bonner v.  
28 Lewis, 857 F.2d 559, 562-63 (9th Cir.1988). The first three prerequisites mirror the



1 requirements for establishing a violation of Title III of the ADA, which similarly requires  
2 that a disabled individual be denied the benefits of a public accommodation because of  
3 his or her disability. Molski v. J.J. Cable, Inc., 481 F.3d 724, 730 (9th Cir. 2007).

4 In order to demonstrate an additional claim under the Rehabilitation Act, then, a  
5 Plaintiff must first establish an ADA claim before going on to show that the program in  
6 question receives federal financial assistance. Weinreich, 114 F.3d at 978. Because  
7 Plaintiffs' only effort to establish an ADA violation is in arguing that Title III violations  
8 occurred, and because those claims currently fail for the reasons discussed above,  
9 Plaintiffs also have not satisfied the prerequisites for a viable Rehabilitation Act claim,  
10 either. Moreover, and in any event, to the extent Plaintiffs have named Defendants  
11 McGlade, Ramirez and Smith individually in their Rehabilitation Act claims, that inclusion  
12 fails because a private individual cannot be liable under the Rehabilitation Act any more  
13 than he or she can be liable under the ADA. McFadden v. Wash. Metro. Transit Auth.,  
14 949 F. Supp. 2d at 220 ("there is no individual liability under the ADA or the  
15 Rehabilitation Act.").

16 Plaintiffs' Sixteenth through Eighteenth Claims, which allege Rehabilitation Act  
17 causes of action against the various defendants, are therefore dismissed as to  
18 Defendants Alta, On My Own, and STEP, with leave to amend, and dismissed without  
19 any further leave as to Defendants McGlade, Ramirez, and Smith.

## 20 21 **CONCLUSION**

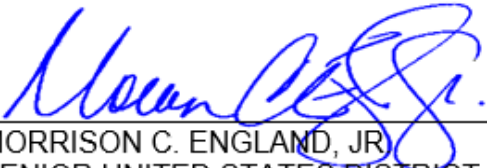
22  
23 For all the foregoing reasons, the Motions to Dismiss brought on behalf of the  
24 Alta, On My Own and STEP Defendants (ECF Nos. 49, 48, 54) are GRANTED except  
25 that the Court rejects STEP's argument that administrative remedies available to  
26 Plaintiffs were not properly exhausted. Because Plaintiffs failed to obtain leave of court  
27 prior to adding additional claims in their FAC that were not present in their initial  
28 Complaint, and since the leave to amend accorded after Defendants' initial motions

1 under Rule 12(e) was granted did not entail any wholesale permission to add entirely  
2 new claims, Plaintiffs' First through Third, Tenth through Twelfth, and Nineteenth through  
3 Twenty-Fifth Claims are DISMISSED, without prejudice to being renewed should  
4 Plaintiffs obtain the requisite permission to do so. Plaintiffs' Fourth through Sixth,  
5 Seventh through Ninth, Thirteenth through Fifteenth, and Sixteenth through Eighteenth  
6 Claims are DISMISSED, with leave to amend, except that no further leave to amend will  
7 be accorded as to the Fourth, Fifth, Seventeenth, and Eighteenth Claims to the extent  
8 they are alleged against Defendants McGlade, Ramirez and Smith.

9 Plaintiffs may file a Second Amended Complaint not later than twenty (20) days  
10 after the date this Memorandum and Order is electronically filed. Failure to so amend  
11 within those time parameters will result in the case being dismissed, with prejudice and  
12 without further notice to the parties.

13 IT IS SO ORDERED.

14 Dated: November 23, 2021

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17 MORRISON C. ENGLAND, JR.  
18 SENIOR UNITED STATES DISTRICT JUDGE  
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