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14 **UNITED STATES DISTRICT COURT**  
15 **EASTERN DISTRICT OF CALIFORNIA**  
16 **SACRAMENTO DIVISION**

17 LORENZO MAYS, RICKY )  
18 RICHARDSON, JENNIFER BOTHUN, )  
19 ARMANI LEE, LEERTESE BEIRGE, and )  
20 CODY GARLAND, on behalf of themselves )  
and all others similarly situated, )

21 Plaintiffs, )

22 v. )

23 COUNTY OF SACRAMENTO, )  
24 Defendant. )  
25 )  
26 )

Case No. 2:18-cv-02081 TLN KJN

**CLASS ACTION**

**Findings and Recommendations**

**Recommending Final Approval of Class  
Action Settlement be Adopted**

Date: December 6, 2019

Time: 11:00 a.m.

Judge: Hon. Kendall J. Newman

1 On November 12, 2019, Plaintiffs and Defendant County of Sacramento (“Defendant”) filed  
2 a Joint Motion for Final Approval of Class Action Settlement. The matter came before the Court for  
3 a hearing on December 6, 2019. Having considered the briefing in support of the motion, responses  
4 from class members, relevant legal authority, and the record in this case, the Court **GRANTS** the  
5 motion.

6 1. Under Federal Rule of Civil Procedure 23(e), “claims, issues, or defenses of a  
7 certified class may be settled . . . only with the court’s approval.” The Ninth Circuit has instructed  
8 district courts to consider and balance multiple factors when assessing whether a settlement is “fair,  
9 adequate, and free from collusion” under Rule 23(e). *See Hanlon v. Chrysler Corp.*, 150 F.3d 1011,  
10 1027 (9th Cir. 1998). These factors include:

11 the strength of the plaintiffs’ case; the risk, expense, complexity, and likely duration of  
12 further litigation; the risk of maintaining class action status throughout the trial; the  
13 amount offered in settlement; the extent of discovery completed and the stage of the  
14 proceedings; the experience and views of counsel; the presence of a governmental  
participant; and the reaction of the class members to the proposed settlement.

15 *Id.* at 1026. “This list is not exclusive and different factors may predominate in different factual  
16 contexts.” *Torrise v. Tucson Elec. Power Co.*, 8 F.3d 1370, 1376 (9th Cir. 1993).

17 2. The Court finds that consideration of the factors favors settlement, and that the  
18 settlement is fair, reasonable, and adequate.

19 a. *Strength of Plaintiffs’ Case and the Risk, Expense, and Complexity of Further*  
20 *Litigation:* The Plaintiffs’ case is strong, as shown by the evidence that has been submitted and the  
21 serious ongoing settlement discussions that began even before the complaint was filed. However,  
22 Plaintiffs face substantial burdens in demonstrating a current and ongoing violation of individuals’  
23 constitutional rights on a system-wide basis. Proceeding through pre-trial motions, trial, and  
24 possible appeal would impose risks, costs, and a substantial delay in the implementation of any  
25 remedy in this matter.

26 b. *Risk of Maintaining a Class Action Status Through Trial:* Plaintiffs face little  
27 or no risk of maintaining class action status throughout the trial. The Court approved the parties’  
28

1 joint application for class action status on December 28, 2018, ECF No. 49, and it is unlikely that  
2 Defendant would contest class certification if the Court rejects the proposed Consent Decree. *See*  
3 Fed. R. Civ. P. 23(c)(1)(C) (allowing court to revisit certification before final judgment).

4 c. *Extent of Discovery Taken in the Case:* Settlement discussions began even  
5 before the filing of this case, and were informed by considerable information-sharing as well as the  
6 investigation conducted through class counsel Disability Rights California's statutory access  
7 authority. The parties also engaged in targeted discovery after the case was filed. Throughout,  
8 Plaintiffs' counsel had access to the jails, personnel who worked there, and people incarcerated  
9 there. The settlement also was informed by the opinions of five neutral experts who had access to  
10 the jails.

11 d. *Experience and Views of Counsel:* Plaintiffs' counsel has extensive experience  
12 in prisoners' rights litigation and complex class action litigation and believe that the settlement here  
13 is in the best interest of all plaintiffs. Defendant is represented by counsel who similarly is  
14 experienced and knowledgeable in this type of litigation. The Court has already found that  
15 "experienced and knowledgeable counsel . . . have actively prosecuted and defended this litigation."  
16 ECF No. 88 at 2.

17 e. *Reaction of the Class Members to the Settlement:* The reaction of class  
18 members to the settlement further supports final approval. Defendant complied with the Court's  
19 order regarding the provision of notice to the class. ECF No. 91. Class members were afforded an  
20 opportunity to comment or object to the settlement, and this Court held a hearing on the matter.  
21 Though approximately 3,700 individuals are incarcerated at Defendant's jails, the Court received  
22 only four letters about the settlement, including one from a non-class member. *See* ECF Nos. 96-98,  
23 100. The letters detailed individual experiences with the deficiencies for which Plaintiffs seek a  
24 remedy in this case; these letters weigh in favor of approving the Consent Decree.

25 The Court is satisfied that the concerns in the comments are adequately addressed by  
26 the Consent Decree. The Court also notes that the settlement will not bar individual damage claims  
27 by class members. *See Hiser v. Franklin*, 94 F.3d 1287, 1291 (9th Cir. 1996) ("[T]he general rule is  
28 that a class action suit seeking only declaratory and injunctive relief does not bar subsequent

1 individual damage claims by class members, even if based on the same events.”). Overall, the  
2 reaction to the Consent Decree therefore weighs in favor of approval.

3 f. *Whether the Settlement Appears Non-Collusive:* As this Court has previously  
4 found, “the proposed settlement is the product of arms-length, serious, informed, non-collusive,  
5 negotiations.” Doc No. 88 at 2. The parties have presented no reason for the Court to reconsider  
6 this previous finding. Accordingly, this factor weighs in favor of approval.

7 3. The Court further finds that the Consent Decree meets the requirements of the Prison  
8 Litigation Reform Act at 18 U.S.C. § 3626(a). In so doing, the Court finds that the relief contained  
9 therein is narrowly drawn, extends no further than necessary to ensure the protection of the federal  
10 constitutional and statutory rights of Plaintiffs, and is the least intrusive means necessary to  
11 accomplish those objectives.

12 Accordingly, IT IS HEREBY RECOMMENDED that the Joint Motion for Final Approval of  
13 the Class Action Settlement (ECF No. 102) be **GRANTED**. The undersigned finds that the Consent  
14 Decree should be approved and adopted as the Order of the Court, the parties should be ordered to  
15 comply with all its terms, and the Defendant should be ordered to implement the Remedial Plan and  
16 accompanying policies pursuant to the schedule set forth therein.

17 These findings and recommendations are submitted to the United States District Judge  
18 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within **ten** days after being  
19 served with these findings and recommendations, any party may file written objections with the  
20 court and serve a copy on all parties. Such a document should be captioned “Objections to  
21 Magistrate Judge’s Findings and Recommendations.” Any response to the objections shall be filed  
22 and served within **ten** days after service of the objections. The parties are advised that failure to file  
23 objections within the specified time may waive the right to appeal the District Court’s order.

24 Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

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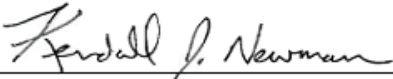
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1           The parties are advised that if they do not object to these recommendations, each counsel  
2 shall file a statement of non-opposition or statement of no objections, to shorten the objection period  
3 and facilitate the adjudication of this motion by the district court.

4 Dated: December 9, 2019

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6 KENDALL J. NEWMAN  
7 UNITED STATES MAGISTRATE JUDGE

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