1			
2			
3			
4			
5			
6			
7			
8	UNITED STATE	ES DISTRICT COURT	
9	FOR THE EASTERN D	DISTRICT OF CALIFORNIA	
10			
11	ANTOINE W. HARRIS,	No. 2:19-cv-2020 DB P	
12	Plaintiff,		
13	v.	ORDER	
14	CALIFORNIA FORENSIC MEDICAL GROUP, et al.,		
15	Defendants.		
16			
17	Plaintiff, a county jail inmate <sup>1</sup> proceed	ing pro se, seeks relief pursuant to 42 U.S.C. §	
18 19	1983 and has requested authority pursuant to 2	28 U.S.C. § 1915 to proceed in forma pauperis.	
19 20	(ECF Nos. 1, 3). This proceeding was referred	d to this court by Local Rule 302 pursuant to 28	
20 21	U.S.C. § 636(b)(1)(B).		
21	For the reasons stated below, plaintiff's motion to proceed in forma pauperis shall be		
23	granted. Plaintiff will also be given an opportunity to amend the complaint.		
24	////		
25	////		
26	////		
27	<sup>1</sup> Plaintiff is currently housed at Washoe Cou	• • • •	
28	generally ECF No. 1 at 1). However, it appea events that occurred while he was an inmate a	rs that the claims raised in his complaint arise from t SCJ. (See ECF No. 1 at 2-3, 5-10).	
		1	

I.

### IN FORMA PAUPERIS APPLICATION

Plaintiff has submitted a declaration that makes the showing required by 28 U.S.C. §
1915(a). (See ECF Nos. 2, 5). Accordingly, the request to proceed in forma pauperis will be
granted.

5 Plaintiff is required to pay the statutory filing fee of \$350.00 for this action. 28 U.S.C. §§ 6 1914(a), 1915(b)(1). By this order, plaintiff will be assessed an initial partial filing fee in 7 accordance with the provisions of 28 U.S.C. § 1915(b)(1). By separate order, the court will direct 8 the appropriate agency to collect the initial partial filing fee from plaintiff's trust account and 9 forward it to the Clerk of Court. Thereafter, plaintiff will be obligated for monthly payments of 10 twenty percent of the preceding month's income credited to plaintiff's prison trust account. 11 These payments will be forwarded by the appropriate agency to the Clerk of Court each time the 12 amount in plaintiff's account exceeds \$10.00, until the filing fee is paid in full. 28 U.S.C. § 13 1915(b)(2).

14

### II. SCREENING REQUIREMENT

15 The court is required to screen complaints brought by prisoners seeking relief against a 16 governmental entity or officer or employee of a governmental entity. 28 U.S.C. § 1915A(a). The 17 court must dismiss a complaint or portion thereof if the prisoner has raised claims that are legally 18 "frivolous or malicious," that fail to state a claim upon which relief may be granted, or that seek 19 monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915A(b)(1)-(2). 20 A claim is legally frivolous when it lacks an arguable basis either in law or in fact. 21 Neitzke v. Williams, 490 U.S. 319, 325 (1989); Franklin v. Murphy, 745 F.2d 1221, 1227-28 (9th Cir. 1984). The court may, therefore, dismiss a claim as frivolous where it is based on an 22 23 indisputably meritless legal theory or where the factual contentions are clearly baseless. Neitzke, 24 490 U.S. at 327. The critical inquiry is whether a constitutional claim, however inartfully 25 pleaded, has an arguable legal and factual basis. See Jackson v. Arizona, 885 F.2d 639, 640 (9th 26 Cir. 1989); Franklin, 745 F.2d at 1227.

A complaint, or portion thereof, should only be dismissed for failure to state a claim upon
which relief may be granted if it appears beyond doubt that plaintiff can prove no set of facts in

support of the claim or claims that would entitle him to relief. <u>Hishon v. King & Spalding</u>, 467
U.S. 69, 73 (1984) (citing <u>Conley v. Gibson</u>, 355 U.S. 41, 45-46 (1957)); <u>Palmer v. Roosevelt</u>
<u>Lake Log Owners Ass'n</u>, 651 F.2d 1289, 1294 (9th Cir. 1981). In reviewing a complaint under
this standard, the court must accept as true the allegations of the complaint in question, <u>Hosp.</u>
<u>Bldg. Co. v. Rex Hosp. Trustees</u>, 425 U.S. 738, 740 (1976), construe the pleading in the light
most favorable to the plaintiff, and resolve all doubts in the plaintiff's favor, <u>Jenkins v.</u>
McKeithen, 395 U.S. 411, 421 (1969)

7 <u>McKeithen</u>, 395 U.S. 411, 421 (1969).

8

9

# III. PLEADING STANDARD

# A. Generally

Section 1983 "provides a cause of action for the deprivation of any rights, privileges, or
immunities secured by the Constitution and laws of the United States." <u>Wilder v. Virginia Hosp.</u>
<u>Ass'n</u>, 496 U.S. 498, 508 (1990) (quoting 42 U.S.C. § 1983). Section 1983 is not itself a source
of substantive rights, but merely provides a method for vindicating federal rights conferred
elsewhere. Graham v. Connor, 490 U.S. 386, 393-94 (1989).

15 To state a claim under Section 1983, a plaintiff must allege two essential elements: (1) 16 that a right secured by the Constitution or laws of the United States was violated and (2) that the 17 alleged violation was committed by a person acting under the color of state law. See West v. 18 Atkins, 487 U.S. 42, 48 (1988); Ketchum v. Alameda Cty., 811 F.2d 1243, 1245 (9th Cir. 1987). 19 A complaint must contain "a short and plain statement of the claim showing that the 20 pleader is entitled to relief ..... Fed. R. Civ. P. 8(a)(2). Detailed factual allegations are not 21 required, but "[t]hreadbare recitals of the elements of a cause of action, supported by mere 22 conclusory statements, do not suffice." Ashcroft v. Iqbal, 556 U.S. 662, 678 (2009) (citing Bell 23 Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007)). Plaintiff must set forth "sufficient factual 24 matter, accepted as true, to state a claim to relief that is plausible on its face." Id. Facial 25 plausibility demands more than the mere possibility that a defendant committed misconduct and, 26 while factual allegations are accepted as true, legal conclusions are not. Id. at 677-78. 27 ////

28 ////

<b>D.</b> Linkage Kequiremen	B.	Linkage Requirement
------------------------------	----	---------------------

2	Under Section 1983, a plaintiff bringing an individual capacity claim must demonstrate	
3	that each defendant personally participated in the deprivation of his rights. See Jones v.	
4	Williams, 297 F.3d 930, 934 (9th Cir. 2002). There must be an actual connection or link between	
5	the actions of the defendants and the deprivation alleged to have been suffered by plaintiff. See	
6	Ortez v. Washington County, State of Oregon, 88 F.3d 804, 809 (9th Cir. 1996); see also Taylor	
7	v. List, 880 F.2d 1040, 1045 (9th Cir. 1989).	
8	Government officials may not be held liable for the actions of their subordinates under a	
9	theory of respondeat superior. Iqbal, 556 U.S. at 676 (stating vicarious liability is inapplicable in	
10	Section 1983 suits). Since a government official cannot be held liable under a theory of vicarious	
11	liability in Section 1983 actions, plaintiff must plead sufficient facts showing that the official has	
12	violated the Constitution through his own individual actions by linking each named defendant	
13	with some affirmative act or omission that demonstrates a violation of plaintiff's federal rights.	
14	Id. at 676.	
11		
15	IV. PLAINTIFF'S COMPLAINT	
15	IV. PLAINTIFF'S COMPLAINT	
15 16	IV. PLAINTIFF'S COMPLAINT A. General Facts Alleged	
15 16 17	<ul> <li>IV. PLAINTIFF'S COMPLAINT</li> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> </ul>	
15 16 17 18	<ul> <li>IV. PLAINTIFF'S COMPLAINT</li> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> <li>County Sheriff's Office ("SCSO"), the Solano County Jail ("SCJ"), Solano County,<sup>2</sup> and Dr.</li> </ul>	
15 16 17 18 19	<ul> <li>IV. PLAINTIFF'S COMPLAINT         <ul> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> <li>County Sheriff's Office ("SCSO"), the Solano County Jail ("SCJ"), Solano County,<sup>2</sup> and Dr.</li> <li>William Douglas,<sup>3</sup> who provided medical treatment to plaintiff during his detention at SCJ as</li> </ul> </li> </ul>	
15 16 17 18 19 20	<ul> <li>IV. PLAINTIFF'S COMPLAINT         <ul> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> <li>County Sheriff's Office ("SCSO"), the Solano County Jail ("SCJ"), Solano County,<sup>2</sup> and Dr.</li> <li>William Douglas,<sup>3</sup> who provided medical treatment to plaintiff during his detention at SCJ as</li> <li>defendants. (See ECF No. 1 at 1-2, 10). He alleges that defendants were negligent and</li> </ul> </li> </ul>	
15 16 17 18 19 20 21	<ul> <li>IV. PLAINTIFF'S COMPLAINT         <ul> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> <li>County Sheriff's Office ("SCSO"), the Solano County Jail ("SCJ"), Solano County,<sup>2</sup> and Dr.</li> <li>William Douglas,<sup>3</sup> who provided medical treatment to plaintiff during his detention at SCJ as defendants. (See ECF No. 1 at 1-2, 10). He alleges that defendants were negligent and committed malpractice in violation of his rights, when between August and December of 2012,</li> </ul> </li> </ul>	
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>IV. PLAINTIFF'S COMPLAINT         <ul> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> <li>County Sheriff's Office ("SCSO"), the Solano County Jail ("SCJ"), Solano County,<sup>2</sup> and Dr.</li> <li>William Douglas,<sup>3</sup> who provided medical treatment to plaintiff during his detention at SCJ as defendants. (See ECF No. 1 at 1-2, 10). He alleges that defendants were negligent and committed malpractice in violation of his rights, when between August and December of 2012, they repeatedly misdiagnosed and improperly treated what would ultimately be properly diagnosed in October 2018 as advanced-stage relapsing remitting multiple sclerosis. Plaintiff</li> </ul> </li> </ul>	
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	<ul> <li>IV. PLAINTIFF'S COMPLAINT         <ul> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> <li>County Sheriff's Office ("SCSO"), the Solano County Jail ("SCJ"), Solano County,<sup>2</sup> and Dr.</li> <li>William Douglas,<sup>3</sup> who provided medical treatment to plaintiff during his detention at SCJ as</li> <li>defendants. (See ECF No. 1 at 1-2, 10). He alleges that defendants were negligent and</li> <li>committed malpractice in violation of his rights, when between August and December of 2012,</li> <li>they repeatedly misdiagnosed and improperly treated what would ultimately be properly</li> </ul> </li> </ul>	
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	<ul> <li>IV. PLAINTIFF'S COMPLAINT         <ul> <li>A. General Facts Alleged</li> <li>Plaintiff's complaint names California Forensic Medical Group ("CFMG"), the Solano</li> <li>County Sheriff's Office ("SCSO"), the Solano County Jail ("SCJ"), Solano County,<sup>2</sup> and Dr.</li> <li>William Douglas,<sup>3</sup> who provided medical treatment to plaintiff during his detention at SCJ as defendants. (See ECF No. 1 at 1-2, 10). He alleges that defendants were negligent and committed malpractice in violation of his rights, when between August and December of 2012, they repeatedly misdiagnosed and improperly treated what would ultimately be properly diagnosed in October 2018 as advanced-stage relapsing remitting multiple sclerosis. Plaintiff</li> </ul> </li> <li><sup>2</sup> Solano County is not listed as a litigant in the case caption of the docket. Therefore, the Clerk</li> </ul>	

(Compare ECF No. 1 at 2 (naming defendant Douglas of Solano County Jail as the only physician defendant), with ECF No. 1 at 7 ("physician at the Solano County Jail" reference)). If this is not the case, plaintiff must inform the court of this fact in any amended complaint he may file.

states that relapsing remitting multiple sclerosis is a life-threatening illness that has no cure. (See 2 id. at 3, 5-8).

3

1

### В. Harm Caused

4 Plaintiff asserts that as a result of the misdiagnosis in 2012, for years he experienced 5 repeated bouts of his upper body "dropp[ing] dead" for several minutes, debilitating headaches, 6 pain, numbness and tingling in his hands and arms which has never gone away, as well as what 7 defendant Douglas believed were seizures. (See ECF No. 1 at 3, 6-8). He states that treatments 8 he received based upon the misdiagnosis of his illness in 2012 only offered him temporary relief, 9 if any. (See generally id. at 3, 6-7) (plaintiff alleging recurrent pain and symptoms despite 10 various treatments). He argues that his illness should have been caught in 2012 while he was in 11 the care of defendant Douglas. (See id. at 7). He further asserts that "physician failure and 12 neglect" contributed to his illness worsening and to its spread to his brain and down his spine. 13 (See id. at 7-8). Because of the negligence, plaintiff argues, it is unknown how much of his life 14 has been taken from him. (See id. at 8).

15

#### C. **Remedies Sought**

16 Plaintiff seeks compensatory damages against each defendant in the amount of \$7.5 17 million dollars. He also seeks punitive damages against each defendant in the amount of \$7.5 18 million dollars. (See ECF No. 1 at 5).

- 19 20
- 21 ////

////

- 22
- ////
- 23 ////
- 24 ////
- 25 ////
- 26 ////
- 27
- 28

2

3

## V. DISCUSSION

# A. Defendant William Douglas, M.D.<sup>4</sup>

# 1. Facts Alleged

4 In the complaint, plaintiff repeatedly alleges that the harm and pain he has experienced to 5 date has been due to defend ant Douglas negligently misdiagnosing him with muscle spasms in 6 2012.<sup>5</sup> (See ECF No. 1 at 5, 7-8) (plaintiff using terms "neglect of the physician," "physician 7 failure and neglect," and "physician was clearly negligent" to describe defendant Douglas' 8 treatment of him). Plaintiff further asserts that because defendant Douglas did not physically 9 examine him and he denied plaintiff an MRI when he requested one, his symptoms persisted and 10 worsened. (See id. at 6). Plaintiff writes, "The physician abused his power and a[u]thority by 11 refusing to provide me with the necessary medical treatment he knew I needed and had to rely on 12 him for." (See id. at 5) (brackets added). This, plaintiff argues, constituted malpractice on 13 defendant Douglas' part and makes him liable.<sup>6</sup> (See generally id. at 6). 14 //// 15 <sup>4</sup> In one section of the complaint, plaintiff states that defendant Douglas is an employee of the SCJ. (See ECF No. 1 at 2). In another part of the complaint, he states that he is an employee of 16 CFMG. CFMG appears to be a private company which contracted out employees to work at the 17 SCJ. (See generally id. at 10). Plaintiff will need to clarify which statement is correct in any amended complaint he may file. For purposes of this screening, however, the court will assume 18 that defendant Douglas is a proper, actionable defendant even if he is directly employed by a private company. See Manhattan Cmty. Access Corp. v. Halleck, 139 S. Ct. 1921, 1929 n.1 19 (2019) (noting private entity may be deemed state actor if government outsources constitutional 20 obligation to it) (citation omitted). <sup>5</sup> Plaintiff notes that his claims may be untimely, given the fact that the initial harm he alleges 21 occurred in 2012. (See ECF No. 1 at 8). Despite this possibility, he asks that the court consider them given that he did not become aware of defendants' violations until 2018 when he was finally 22 properly diagnosed with multiple sclerosis. (See id. at 8). Questions related to statutes of limitations are typically matters raised as affirmative 23 defenses in responses to pleadings. See Fed. R. Civ. P. 8(c)(1). Therefore, the court declines to 24 address the issue herein. <sup>6</sup> Plaintiff also contends that he was misdiagnosed again in 2014. (See ECF No. 1 at 8). 25 Although the record is unclear, it appears that at that time, he was misdiagnosed by a neurologist at California City State Prison as having cervical transverse myelitis. (See id. at 6). He states that 26 he would later learn that his multiple sclerosis was in advanced stages at the time of that misdiagnosis. (See id. at 7). Plaintiff states that eventually, in 2018, he was properly diagnosed 27 while housed at Washoe County Jail by Dr. Kimberly Pope, a neurologist at St. Mary's Medical 28 Center. (See id. at 7).

### 2. Relevant Law

"[E]mployees of a private entity hired by a county to provide medical care to jail inmates
thereby act under color of state law, subject to liability under Section 1983. <u>Castillo v. Solano</u>
<u>County Jail</u>, No. 2:08-cv-3080 GEB KJN P, 2011 WL 3584318, at \*5 (E.D. Cal. Aug 12, 2011)
(brackets added) (citing <u>Ancata v. Prison Health Services, Inc.</u>, 769 F.2d 700, 704-706 (11th Cir.
1985)).

7 To state an actionable claim against defendant Douglas that is related to his medical 8 treatment of plaintiff, plaintiff must show that defendant Douglas was deliberately indifferent to 9 his serious medical needs in violation of the Eighth Amendment. "[A] prison official violates the 10 Eighth Amendment only when two requirements are met. First, the deprivation alleged must be, 11 objectively, sufficiently serious; a prison official's act or omission must result in the denial of the 12 minimal civilized measure of life's necessities." Farmer v. Brennan, 511 U.S. 825, 834 (1994) 13 (internal quotation marks and citations omitted). Second, the prison official must subjectively 14 have a sufficiently culpable state of mind, "one of deliberate indifference to inmate health or 15 safety." Id. (internal quotation marks and citations omitted). This second prong... "is satisfied by 16 showing (a) a purposeful act or failure to respond to a prisoner's pain or possible medical need 17 and (b) harm caused by the indifference." Jett v. Penner, 439 F.3d 1091, 1096 (9th Cir. 2006) 18 (internal citations, punctuation and quotation marks omitted); accord, Wilhelm v. Rotman, 680 19 F.3d 1113, 1122 (9th Cir. 2012); Lemire v. CDCR, 726 F.3d 1062, 1081 (9th Cir. 2013).

20

### 3. Analysis

21 Without more, this argument raised against defendant Douglas fails to state a claim upon 22 which relief may be granted. First, plaintiff does not claim that defendant Douglas' alleged 23 failure to properly treat him was deliberate. Specifically, plaintiff does not state that defendant 24 Douglas knew he was in pain and that he was suffering from intermittent physical paralysis, yet 25 he refused to treat him. (See generally ECF No. 1). On the contrary, plaintiff clearly states that 26 in August 2012, upon learning of plaintiff's ailments as plaintiff described them to him, defendant 27 Douglas diagnosed plaintiff with muscle spasms and prescribed him two-weeks-worth of muscle 28 relaxants and medication to reduce swelling. (See id. at 3). Thereafter, when plaintiff told

7

defendant Douglas that the medication was not working, defendant Douglas prescribed plaintiff
 different muscle relaxants. (See id. at 3, 6). According to plaintiff, "[t]his process went on every
 (2) weeks till [sic] the end of December 2012 . . . when [he] was transfered [sic] to D.V.I.
 Reception Center."). (See id. at 6) (brackets added).

Given these facts, it cannot be said that defendant Douglas' treatment of plaintiff rose to a
level that is actionable under Section 1983. In other words, it cannot be said that it constituted
deliberate indifference to plaintiff's serious medical needs in violation of plaintiff's Eighth
Amendment rights. Defendant Douglas treated plaintiff consistently for four months and made
timely adjustments to plaintiff's treatment protocol when plaintiff reported to him that particular
treatments were not working. (See id. at 3, 5-6). The fact that the treatment was based upon an
improper diagnosis or that it was ineffective is not actionable under federal law.

12 In addition, it is well-settled that negligence or medical malpractice will not support a 13 deliberate indifference claim. See Broughton v. Cutter Labs, 622 F.2d 458, 460 (9th Cir. 1980) 14 (citing Estelle v. Gamble, 429 U.S. 97, 105-106 (1976)). "[A] complaint that a physician has 15 been negligent in diagnosing or treating a medical condition," which is what plaintiff clearly 16 alleges throughout his complaint (see ECF No. 1 at 5, 7-8), "does not state a valid claim of medical mistreatment under the Eighth Amendment." See Estelle, 429 U.S. at 106. Indeed, even 17 18 gross negligence is insufficient to establish deliberate indifference to serious medical needs. See 19 Lemire, 726 F.3d at 1081-82 (citing Wood v. Housewright, 900 F.2d 1332, 1334 (9th Cir. 1990). 20 "In order to state a cognizable claim, a prisoner must allege acts or omissions sufficiently harmful 21 to evidence deliberate indifference to serious medical needs." Estelle, 429 U.S. at 106. 22 Finally, even if defendant Douglas' treatment of plaintiff was not what plaintiff thought it

should have been<sup>7</sup> or what other physicians did who treated plaintiff thereafter, these facts still
fail to state a claim. "A difference of opinion between a physician and [a] prisoner – or between

25

5 medical professionals – concerning what medical care is appropriate does not amount to

26

<sup>7</sup> For example, plaintiff states that defendant Douglas, "never not one time physically examined
 [him]," and that when he asked defendant Douglas for an MRI, defendant Douglas refused to give
 him one. (See ECF No. 1 at 6). He also alleges that defendant Douglas "felt [he] was making all
 this up and [that he was] suffering from a panic disorder." (See id. at 8) (brackets added).

8

deliberate indifference." <u>Colwell v. Bannister</u>, 763 F.3d 1060, 1068 (9th Cir. 2014) (citations
 omitted) (brackets added).

In light of the above, plaintiff has failed to state a claim against defendant Douglas.
However, on the off chance that there are additional facts related to this claim which enable
plaintiff to establish that other treatment protocols defendant Douglas implemented constituted
deliberate indifference, plaintiff will be permitted to amend this claim.

7

8

9

**B**.

### Remaining Defendants

### 1. Solano County Sheriff's Office and Solano County

### a. Facts Alleged

With respect to the Solano County Sheriff's Office, plaintiff argues that it is "responsible
for promulgating policies and procedures for the operation of its jail facilities" and that it "retains
the ultimate authority and responsibility for the health care, treatment, well-being and safekeeping
of prisoners in jail." (ECF No. 1 at 10). Plaintiff appears to imply that for these reasons, SCSO is
liable for his misdiagnosis and resulting pain and suffering. (See generally id. at 10).

15 As for Solano County, plaintiff contends that it "is responsible for the actions, inactions, 16 policies, procedures, and practices of the Solano County Sheriff's Office and its respective 17 employees and [/]or agents." (See ECF No. 1 at 9) (brackets added). He contends that because 18 the County approved the contract between the Solano County Sheriff's Office and health care 19 provider California Forensic Medical Group, "by law, the County retains ultimate authority and 20 responsibility for the health care, treatment, well-being, and safekeeping of prisoners in the jail." 21 (Id. at 10). For these reasons, plaintiff generally argues, SCJ is also liable for his misdiagnosis by 22 defendant Douglas and the resulting harm. (See id. at 10).

23

### b. Relevant Law

To prevail on his claims against the SCSO and Solano County, plaintiff must assert that:
(1) he was deprived of a constitutional right; (2) the municipality or entity had a policy or custom;
(3) the policy or custom amounted to deliberate indifference to his constitutional right, and (4) the
policy or custom was the moving force behind the constitutional violation. <u>Mabe v. San</u>
Bernardino Cty., Dep't of Pub. Soc. Servs., 237 F.3d 1101, 1110-11 (9th Cir. 2001).

1	"[A]n act performed pursuant to a 'custom' that has not been formally approved by an
2	appropriate decisionmaker may fairly subject a municipality to liability on the theory that the
3	relevant practice is so widespread as to have the force of law." <u>Bd. of Cty. Comm'rs v. Brown</u> ,
4	520 U.S. 397, 404 (1997) (brackets added) (citing Monell v. Dep't of Social Services, 436 U.S.
5	658, 690-91 (1978)). "[A] local governmental body may [also] be liable if it has a policy of
6	inaction and such inaction amounts to a failure to protect constitutional rights." Oviatt v. Pearce,
7	954 F.2d 1470, 1474 (9th Cir. 1992) (brackets added) (citing City of Canton, 489 U.S. 378, 388
8	(1989)). "[A] policy is 'a deliberate choice to follow a course of action made from among
9	various alternatives by the official or officials responsible for establishing final policy with
10	respect to the subject matter in question." Oviatt, 954 F.2d at 1477 (brackets added) (omission in
11	original) (quoting Pembaur v. City of Cincinnati, 475 U.S. 469, 483-84 (1986)).
12	c. Analysis
13	Plaintiff's claims against these two entities generally allege that the SCSO and Solano
14	County have their own policies and procedures and that each of them is responsible for prisoners'
15	health care treatment and well-being. (See ECF No. 1 at 10). However, plaintiff fails to identify
16	specific policies or customs of each which, when implemented, amounted to deliberate
17	indifference to his serious medical needs. (See id. at 9-10).
18	For these reasons, plaintiff's claims against Solano County and the Solano County
19	Sheriff's Office fail to state claims upon which relief may be granted. 28 U.S.C. § 1915A(b)(1).
20	Plaintiff will, however, be given an opportunity to remedy the problems with these claims in any
21	amended complaint he may file.
22	2. California Forensic Medical Group
23	a. Facts Alleged
24	Plaintiff argues that CFMG is responsible "for the acts [and] treatment that [its] staff
25	members provide" and is "responsible for the negligent acts of their [sic] staff." (ECF No. 1 at
26	10) (brackets added). Specifically, he asserts that because defendant Douglas was CFMG's
27	employee, it is liable for his negligent acts. (See id. at 10). According to plaintiff, CFMG refused
28	to step in to help him, despite being aware of defendant Douglas' actions. (See id. at 5). He $10$

1

## b. Relevant Law and Analysis

4 This claim as presented is not actionable. This is because even if in an amended 5 complaint plaintiff were to raise an actionable deliberate indifference claim against defendant 6 Douglas as a CFMG employee, CFMG cannot be held liable for defendant Douglas' actions on a 7 theory of respondeat superior. See generally Monell, 436 U.S. at 691; Howell v. Evans, 922 F.2d 8 712, 724 (11th Cir. 1991) (stating private corporation providing medical services under contract 9 with state cannot be held liable on theory of respondeat superior); see also Hickey By and 10 Through Timalu v. County of Stanislaus, No. 94-15151, 1996 WL 73371, at \*3 (9th Cir. Feb. 20, 11 1996) (stating CFMG cannot be held liable on theory of respondeat superior).

claims that CFMG was aware of defendant Douglas' actions because he filed grievances about

the treatment, and CFMG denied them through the third level of appeal.<sup>8</sup> (See generally id. at 5).

12 To the extent plaintiff also alleges that CFMG is directly liable because it was actively 13 aware of the difficulty plaintiff was having receiving an accurate diagnosis and proper treatment, yet it did nothing to facilitate plaintiff receiving these things (see ECF No. 1 at 10),<sup>9</sup> this claim, as 14 15 currently presented, is also not actionable. This is because as a private entity that has contracted 16 with the state to provide health care, CFMG is the functional equivalent of a municipality. See 17 Buckner v. Toro, 116 F.3d 450, 452 (11th Cir. 1997); see also Tsao v. Desert Palace, Inc., 698 18 F.3d 1128, 1139 (9th Cir. 2012) (citing Buckner and finding no need to distinguish between 19 municipalities and private entities acting under color of state law). Accordingly, because plaintiff 20 does not argue that CFMG had an official policy or custom that led to a violation of his rights (see 21 generally ECF No. 1), plaintiff has not made a threshold showing that CFMG violated his rights 22 under Section 1983. See Buckner, 116 F.3d at 453 ("[T]he requirement of a municipal policy or 23 custom constitutes an essential element of a [Section] 1983 claim that a plaintiff must prove in 24 order to establish municipal liability.").

25

<sup>8</sup> As an aside, it is unclear what plaintiff means when he claims that CFMG, a private organization, denied what are presumed to be his administrative appeals. To the extent that it is 26 relevant to any claims he may file in an amended complaint, plaintiff must clarify this statement. <sup>9</sup> Plaintiff asserts that CFMG was aware of defendant Douglas' actions because plaintiff filed 27 grievances about the treatment, and CFMG denied them through the third level of appeal. (See 28 generally ECF No. 1 at 5).

For these reasons, the claims plaintiff has raised against CFMG are not cognizable. Here
 again, however, plaintiff will be given an opportunity to amend them in a first amended
 complaint.

4

### VI. OPTIONAL LEAVE TO AMEND

Plaintiff is being given the opportunity to amend the complaint. If plaintiff chooses to file
an amended complaint, it will take the place of the original complaint. <u>See Lacey v. Maricopa</u>
<u>Cty.</u>, 693 F.3d 896, 925 (9th Cir. 2012) (amended complaint supersedes original). Any amended
complaint should observe the following:

9 An amended complaint must identify as a defendant only persons who personally
10 participated in a substantial way in depriving plaintiff of a federal constitutional right. Johnson v.
11 <u>Duffy</u>, 588 F.2d 740, 743 (9th Cir. 1978) (a person subjects another to the deprivation of a
12 constitutional right if he does an act, participates in another's act or omits to perform an act he is
13 legally required to do that causes the alleged deprivation).

An amended complaint must also contain a caption including the names of all
defendants. Fed. R. Civ. P. 10(a). Plaintiff may not change the nature of this suit by alleging
new, unrelated claims. <u>See George v. Smith</u>, 507 F.3d 605, 607 (7th Cir. 2007).

Any amended complaint must be written or typed so that it is complete in itself without
reference to any earlier filed complaint. See L.R. 220 (E.D. Cal. 2009). This is because an
amended complaint supersedes any earlier filed complaint, and once an amended complaint is
filed, the earlier filed complaint no longer serves any function in the case. See Loux v. Rhay, 375
F.2d 55, 57 (9th Cir. 1967) ("The amended complaint supersedes the original, the latter being
treated thereafter as non-existent."), overruled on other grounds by Lacey v. Maricopa Cty., 693
F.3d 896 (2012). Accordingly, IT IS HEREBY ORDERED that:

24 1. The Clerk of Court shall add Solano County to the case caption of the docket as a25 defendant;

26

2. Plaintiff's motion to proceed in forma pauperis (ECF No. 3) is GRANTED;

27 3. Plaintiff is obligated to pay the statutory filing fee of \$350.00 for this action. Plaintiff
28 is assessed an initial partial filing fee in accordance with the provisions of 28 U.S.C. §

1	1015(b)(1) All face shall be collected and notid in accordance with this court's order to the
1	1915(b)(1). All fees shall be collected and paid in accordance with this court's order to the
2	appropriate agency filed concurrently herewith;
3	4. Plaintiff's complaint (ECF No. 1) is DISMISSED with leave to amend, and
4	5. Within sixty days of the date of this order, plaintiff shall file an amended complaint.
5	Failure to comply with this order within the time allotted may result in the dismissal of this action
6	for failure to state a claim upon which relief may be granted. See 28 U.S.C. § 1915A(b)(1).
7	Dated: October 14, 2020
8	1 Ninghalle
9	fullower >
10	UNITED STATES MAGISTRATE JUDGE
11	DLB:13 DB/ORDERS/ORDERS.PRISONER.CIVIL RIGHTS/harr2020.scm
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
	13