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**IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA**

SEKAYI R. WHITE,
Plaintiff,
v.
UNITED STATES OF AMERICA, et al.,
Defendants.

No. 2:21-CV-0118-JAM-DMC-P

ORDER

Plaintiff, a prisoner proceeding pro se, brings this civil action. Pending before the Court are Defendants’ motion to dismiss, ECF No. 14, Plaintiff’s opposition, ECF No. 17, and Defendants’ reply, ECF No. 20.

I. PLAINTIFF’S ALLEGATIONS

Plaintiff names the United States of America and the Federal Deposit Insurance Corporation (FDIC) as Defendants. See ECF No. 1, pg. 1. Plaintiff states three claims, (1) breach of contract, (2) fraud, and (3) conversion. See id. at 8. These claims arise out of the following facts:

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1 “On February 28, 2007, Plaintiff deposited \$60,000 in a ‘Platinum Savings
2 Account’ earning 3.10% interest in the bank [Washington Mutual Bank (WAMU)].” Id. at 5.
3 “Only Plaintiff White could make withdrawals.” Id.

4 “On April 1, 2007, Plaintiff was arrested and jailed in the Orange County Jail in
5 California. Plaintiff wrote [WAMU] in April, 2007, that he was in the Orange County Jail and
6 that he would remain in jail for at least several months.” Id. “Plaintiff asked bank to send all his
7 account statements to his jail address.” Id. After [WAMU] failed to reply, “Plaintiff mailed
8 several more written notifications to bank that Plaintiff was in Orange County Jail and included in
9 each notification a request that bank mail all bank statements to Plaintiff at his Orange County
10 Jail address.” Id.

11 On January 3, 2009, Plaintiff finally received a statement from the bank showing
12 that all of Plaintiff’s money had been withdrawn from his bank account. See id. Plaintiff states
13 that “[a]t no time did Plaintiff authorize anyone, whether in writing or orally to withdraw money
14 from Plaintiff’s bank account. At no time did Plaintiff authorize bank or bank to allow anyone
15 other than Plaintiff to withdraw money from Plaintiff’s bank account.” Id.

16 WAMU then went into bankruptcy, and Defendant bought the bank and sold all
17 the bank’s assets to Chase Bank. See id. However, “Defendant retained all liabilities of bank.”
18 Id. at 6.

19 Plaintiff states that an excerpt of the contract opening Plaintiff’s bank account at
20 issue that Defendant wrote and Plaintiff signed provides:

21 Instructions to permit withdrawal upon more than one signature
22 apply only to checks and in-person transactions taking place in a
23 branch. Other withdrawal or transfer may be paid on the
24 authorization of any one signer notwithstanding any instructions to
25 the contrary, or, at its option, Bank may refuse such transaction and
26 require joint written instructions. Without limiting the foregoing,
27 funds in the account may be paid for accounts authorized for such:
28 (a) upon checks, receipts, orders or drafts signed in Depositor’s or
agent’s name by the prescribed number of authorized persons as set
for above;

27 Id. at 7.

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II. STANDARD OF REVIEW

In considering a motion to dismiss, the Court must accept all allegations of material fact in the complaint as true. See Erickson v. Pardus, 551 U.S. 89, 93-94 (2007). The Court must also construe the alleged facts in the light most favorable to the plaintiff. See Scheuer v. Rhodes, 416 U.S. 232, 236 (1974); see also Hosp. Bldg. Co. v. Rex Hosp. Trustees, 425 U.S. 738, 740 (1976); Barnett v. Centoni, 31 F.3d 813, 816 (9th Cir. 1994) (per curiam). All ambiguities or doubts must also be resolved in the plaintiff's favor. See Jenkins v. McKeithen, 395 U.S. 411, 421 (1969). However, legally conclusory statements, not supported by actual factual allegations, need not be accepted. See Ashcroft v. Iqbal, 129 S. Ct. 1937, 1949-50 (2009). In addition, pro se pleadings are held to a less stringent standard than those drafted by lawyers. See Haines v. Kerner, 404 U.S. 519, 520 (1972).

Federal Rule of Civil Procedure 8(a)(2) requires only “a short and plain statement of the claim showing that the pleader is entitled to relief” in order to “give the defendant fair notice of what the . . . claim is and the grounds upon which it rests.” Bell Atl. Corp v. Twombly, 550 U.S. 544, 555 (2007) (quoting Conley v. Gibson, 355 U.S. 41, 47 (1957)). However, in order to survive dismissal for failure to state a claim under Rule 12(b)(6), a complaint must contain more than “a formulaic recitation of the elements of a cause of action;” it must contain factual allegations sufficient “to raise a right to relief above the speculative level.” Id. at 555-56. The complaint must contain “enough facts to state a claim to relief that is plausible on its face.” Id. at 570. “A claim has facial plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable inference that the defendant is liable for the misconduct alleged.” Iqbal, 129 S. Ct. at 1949. “The plausibility standard is not akin to a ‘probability requirement,’ but it asks for more than a sheer possibility that a defendant has acted unlawfully.” Id. (quoting Twombly, 550 U.S. at 556). “Where a complaint pleads facts that are ‘merely consistent with’ a defendant’s liability, it ‘stops short of the line between possibility and plausibility for entitlement to relief.’” Id. (quoting Twombly, 550 U.S. at 557).

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1 In deciding a Rule 12(b)(6) motion, the Court generally may not consider materials
2 outside the complaint and pleadings. See Cooper v. Pickett, 137 F.3d 616, 622 (9th Cir. 1998);
3 Branch v. Tunnell, 14 F.3d 449, 453 (9th Cir. 1994). The Court may, however, consider: (1)
4 documents whose contents are alleged in or attached to the complaint and whose authenticity no
5 party questions, see Branch, 14 F.3d at 454; (2) documents whose authenticity is not in question,
6 and upon which the complaint necessarily relies, but which are not attached to the complaint, see
7 Lee v. City of Los Angeles, 250 F.3d 668, 688 (9th Cir. 2001); and (3) documents and materials
8 of which the court may take judicial notice, see Barron v. Reich, 13 F.3d 1370, 1377 (9th Cir.
9 1994).

10 “The Supreme Court has instructed the federal courts to liberally construe the
11 inartful pleading of pro se litigants. It is settled that the allegations of [a pro se litigant’s
12 complaint] however inartfully pleaded are held to less stringent standards than formal pleadings
13 drafted by lawyers.” See Eldridge v. Block, 832 F.2d 1132, 1137 (9th Cir. 1987) (citation and
14 internal quotation marks omitted; brackets in original). The rule, however, “applies only to a
15 plaintiff’s factual allegations.” See Neitzke v. Williams, 490 U.S. 319, 330 n.9 (1989). “[A]
16 liberal interpretation of a civil rights complaint may not supply essential elements of the claim
17 that were not initially pled.” See Bruns v. Nat’l Credit Union Admin., 122 F.3d 1251, 1257 (9th
18 Cir. 1997) (quoting Ivey v. Bd. of Regents, 673 F.2d 266, 268 (9th Cir. 1982)).

19 Further, leave to amend must be granted “[u]nless it is absolutely clear that no
20 amendment can cure the defects.” Lucas v. Dep’t of Corr., 66 F.3d 245, 248 (9th Cir. 1995) (per
21 curiam); see also Lopez v. Smith, 203 F.3d 1122, 1126 (9th Cir. 2000) (en banc).

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1 **III. DISCUSSION**

2 Defendants move to dismiss Plaintiff’s claims (1) for lack of jurisdiction as to each
3 claim and (2) in the alternative, Plaintiff’s claim is barred because Plaintiff failed to present a
4 timely administrative tort claim and/or Plaintiff failed to timely file suit in federal court after the
5 denial of Plaintiff’s administrative tort claim. See ECF No. 14-1, pgs. 5-9.

6 **A. Jurisdiction over FDIC**

7 Plaintiff contends “This is a tort complaint” ECF No. 1, pg. 1. However, the
8 FTCA [Federal Tort Claims Act] is the “exclusive remedy for tortious conduct by the United
9 States, and it only allows claims against the United States. Although such claims can arise from
10 the acts or omissions of United States agencies (28 U.S.C. § 2671), an agency itself (such as the
11 FDIC) cannot be sued under the FTCA.” F.D.I.C. v. Craft, 157 F.3d 697, 706 (9th Cir. 1998)
12 (citing Shelton v. United States Customs Service, 565 F.2d 1140, 1141 (9th Cir. 1977)).
13 Consequently, all claims attempted here against the FDIC and sounding in tort are dismissed for
14 lack of jurisdiction.

15 **B. Jurisdiction over Breach of Contract Claim**

16 **1. Breach of Contract Claim against the United States**

17 The United States “is immune from suit save as it consents to be sued, and the
18 terms of its consent to be sued in any court define that court’s jurisdiction to entertain the suit. A
19 waiver of sovereign immunity cannot be implied but must be unequivocally expressed.” Tobar v.
20 United States, 639 F.3d 1191, 1195 (9th Cir. 2011). The FTCA waives sovereign immunity of
21 the United States for tort claims. See 28 U.S.C. § 2674; see also Sumner Peck Ranch, Inc. v.
22 Bureau of Reclamation, 823 F. Supp. 715, 740 (E.D. Cal. 1993). “[I]t would defeat the intent of
23 Congress to allow a Plaintiff to sue the United States in tort on its breach of contract.” Sumner
24 Peck Ranch, Inc., 823 F. Supp at 739. “[B]reach of contract claims which seek recovery of more
25 than \$10,000 [are] to be brought in the Claims Court.” Id.

26 Here, Plaintiff is seeking damages in the amount of \$65,202.51 for, inter alia,
27 breach of contract against the United States. Thus, this claim does not fall under the FTCA. This
28 Court does not have jurisdiction of Plaintiff’s claim against the United States for breach of

1 contract. Therefore, the Undersigned recommends dismissing Plaintiff’s breach of contract claim
2 as against the United States.

3 2. Breach of Contract Claim against the FDIC

4 Where a plaintiff alleges that the FDIC, and not the assuming bank, breached a
5 contract as a receiver, the case falls under the Financial Institutions Reform, Recovery, and
6 Enforcement Act of 1989 (FIRREA). See Benson v. JPMorgan Chase Bank, N.A., 673 F.3d
7 1207, 1214 (9th Cir. 2012). “Under FIRREA, a claimant must sue in the district court ‘within
8 which the [failed bank’s] principal place of business is located or the United States District Court
9 for the District of Columbia’” MTB Enterprises, Inc. v. ADC Venture 2011-2, LLC, 780
10 F.3d 1256, 1258 (9th Cir. 2015) (quoting 12 U.S.C. § 1821(d)(6)(A)(ii)).

11 Here, Plaintiff files suit in the Eastern District of California. The bank at issue is
12 Washington Mutual Bank, N.A. (WAMU). See ECF No. 1, pg. 1. WAMU’s principal place of
13 business is Seattle, Washington. See Federici v. Monroy, 2010 WL 1463489, at *4 (N.D. Cal.
14 April 12, 2010). Other than the United States District Court for the District of Columbia, the only
15 court with jurisdiction over Plaintiff’s breach of contract claim against FDIC is the Western
16 District of Washington. Therefore, the Undersigned recommends dismissing Plaintiff’s breach of
17 contract claim as against the FDIC.

18 C. Jurisdiction over Fraud Claim

19 The FTCA waives sovereign immunity with respect to tort liability, but it “d[oes]
20 not waive the sovereign immunity of the United States in all respects,” for Congress “was careful
21 to except . . . several important classes of tort claims.” Chadd v. United States, 794 F.3d 1104,
22 1108 (9th Cir. 2015) (quoting United States v. S.A. Empresa de Viacao Aerea Rio Grandense
23 (Varig Airlines), 467 U.S. 797, 808 (1984)). Among these exceptions is the “misrepresentation
24 exception.” See 28 U.S.C. § 2680(h).

25 The misrepresentation exception retains the sovereign immunity of the United
26 States for “[a]ny claim arising out of . . . misrepresentation” or “deceit.” 28 U.S.C. § 2680(h).
27 Under this provision, “claims against the United States for fraud or misrepresentation by a federal
28 officer are absolutely barred.” Owyhee Grazing Ass’n, Inc. v. Field, 637 F.2d 694, 697 (9th Cir.

1 1981); see also Leskinen v. U.S. Dep’t of Agric., 2018 WL 3014149, at *2 (E.D. Cal. June 14,
2 2018).

3 Plaintiff brings suit against the United States for fraud. However, as discussed
4 above, the United States has not waived its sovereign immunity with respect to claims of fraud.
5 Therefore, the Undersigned recommends dismissing Plaintiff’s fraud claim against the United
6 States.

7 D. Jurisdiction over Conversion Claim

8 “[I]n the unique context of the FTCA, all elements of a meritorious claim are also
9 jurisdictional. . . . That means a plaintiff must plausibly allege that ‘the United States, if a private
10 person, would be liable to the claimant’ under state law both to survive a merits determination
11 under Rule 12(b)(6) and to establish subject-matter jurisdiction.” Brownback v. King, 141 S. Ct.
12 740 (2021). “As it has developed in California, [conversion] comprises three elements: ‘(a)
13 plaintiff’s ownership or right to possession of personal property, (b) defendant’s disposition of
14 property in a manner inconsistent with plaintiff’s property rights, and (c) resulting damages.’”
15 Voris v. Lampert, 446 P.3d 284, 290 (Cal. 2019) (quoting 5 Witkin, Summary of Cal. Law (11th
16 ed. 2017) Torts, § 810, pg. 1115).

17 Here, Plaintiff fails to allege that the United States disposed of Plaintiff’s property,
18 or, least of all, that the United States ever had possession or control over Plaintiff’s property.
19 Plaintiff alleges that on January 3, 2009, he received a statement from the bank that all of
20 Plaintiff’s money had been withdrawn. See ECF No. 1, pg. 5. At some point after the notice of
21 withdrawal, the bank went into bankruptcy. See id. Only after the withdrawal and the
22 bankruptcy did Defendant United States buy the bank. See id. Plaintiff does not allege that
23 Defendant United States withdrew Plaintiff’s funds. Plaintiff does not even allege who withdrew
24 Plaintiff’s funds. Plaintiff merely alleges that the FDIC converted Plaintiff’s property “as insurer
25 of deposited funds”. See id. at 8. However, Plaintiff never alleges that Defendant was ever in
26 possession or control of Plaintiff’s funds. Therefore, the Undersigned recommends dismissing
27 Plaintiff’s claim for conversion as to the United States.

28 Plaintiff’s conversion claim could be amended to be cognizable; however, as

1 discussed below, Plaintiff's claim is time barred.

2 E. Statute of Limitations

3 Defendants argue that Plaintiff is time-barred as to his FTCA claims. Plaintiff
4 argues in response that equitable tolling is in order.

5 A tort lawsuit against the United States is "forever barred unless" (1) "it is
6 presented in writing to the appropriate Federal agency within two years after such claim accrues"
7 and (2) "unless action is begun within six months after the date of mailing, by certified or
8 registered mail, of notice of final denial of the claim by the agency to which it was presented."
9 See 28 U.S.C. § 2401(b); see also Dyniewicz v. United States, 742 F.2d 484, 485 (9th 1984). "If
10 either requirement is not met, suit will be time barred." Dyniewicz, 742 F.2d at 485.

11 1. Two-Year Bar

12 "As a general rule, a claim accrues 'when a plaintiff knows or has reason to know
13 of the injury which is the basis of his action.'" Hensley v. United States, 531 F.3d 1052, 1056
14 (9th Cir. 2008) (citing Gibson v. United States, 781 F.2d 1334, 1344 (9th Cir. 1986)). The Ninth
15 Circuit has stated that a plaintiff's ignorance of the involvement of United States employees is
16 irrelevant to determining when a plaintiff's claim accrues. See Hensley v. United States, 531
17 F.3d 1052, 1057 (9th Cir. 2008) (citations omitted). Additionally, the Supreme Court has stated
18 the following:

19 A plaintiff . . . , armed with the facts about the harm done to him, can
20 protect himself by seeking advice in the medical and legal
21 community. To excuse him from promptly doing so by postponing
22 the accrual of his claim would undermine the purpose of the
limitations statute, which is to require the reasonably diligent
presentation of tort claims against the Government.

23 Id. at 1056 (quoting United States v. Kubrick, 444 U.S. 111, 123 (1979)).

24 Here, Plaintiff's claims accrued on January 3, 2009, when Plaintiff allegedly
25 learned that funds had been withdrawn from his account without his authorization. See ECF No.
26 1, pg. 5. Plaintiff did not present an administrative tort claim to FDIC until 2019. See id. at 2.
27 Therefore, Plaintiff did not meet the two-year deadline. Unless equitable tolling applies,
28 Defendants' motion should be granted.

1 Plaintiff's claims accrued in 2009. See ECF No. 1, pg. 5. Plaintiff did not file suit
2 against anyone as to these claims until 2016. See id. at 6. Plaintiff fails to show that he was
3 diligently pursuing his rights between 2009 and 2016, the relevant timeline as to the two-year
4 deadline. Plaintiff only argues that he was diligent as to the six-month deadline. But Plaintiff
5 needed to demonstrate why he is entitled to equitable tolling as to the two-year deadline.
6 Therefore, Plaintiff is not entitled to equitable tolling. Defendants' motion should be granted.

7 Even assuming that Plaintiff has been pursuing his rights diligently, Plaintiff fails
8 to meet the second element as well. Plaintiff's excuse for not meeting the two-year deadline is
9 entirely based on Plaintiff's lack of knowledge that the United States and the FDIC were the
10 proper defendants. As mentioned above, a plaintiff's ignorance of the involvement of United
11 States employees does not toll statutes of limitations. See Hensley, 531 F.3d at 1057.

12 13 **IV. CONCLUSION**

14 Based on the foregoing, the Undersigned recommends that:

- 15 1. Defendants' motion to dismiss be granted as to each claim and
- 16 2. Plaintiff's complaint be dismissed with prejudice.

17 These findings and recommendations are submitted to the United States District
18 Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within 14 days
19 after being served with these findings and recommendations, any party may file written objections
20 with the Court. Responses to objections shall be filed within 14 days after service of objections.
21 Failure to file objections within the specified time may waive the right to appeal. See Martinez v.
22 Ylst, 951 F.2d 1153 (9th Cir. 1991).

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24 Dated: June 27, 2022



25 DENNIS M. COTA
26 UNITED STATES MAGISTRATE JUDGE
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28