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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

LANCE ALYN BENSON,
Plaintiff,
v.
JOHN DOWBAK, et al.,
Defendants.

No. 2:21-cv-1650 WBS AC P

ORDER AND FINDINGS AND
RECOMMENDATIONS

Plaintiff, a state prisoner proceeding pro se, seeks relief pursuant to 42 U.S.C. § 1983 and has requested leave to proceed in forma pauperis pursuant to 28 U.S.C. § 1915. Also before the court are plaintiff’s numerous amendments to the complaint (ECF Nos. 9, 16, 19, 27), motions for counsel (ECF Nos. 10, 26), motions for a preliminary injunction (ECF Nos. 12, 15, 20, 21, 24, 28-30), motion for this case to be heard by a district judge (ECF No. 8), and motion for judicial review (ECF No. 11).

I. Application to Proceed In Forma Pauperis

Plaintiff has submitted a declaration that makes the showing required by 28 U.S.C. § 1915(a). ECF Nos. 7, 23. Accordingly, the request to proceed in forma pauperis will be granted.

Plaintiff is required to pay the statutory filing fee of \$350.00 for this action. 28 U.S.C. §§ 1914(a), 1915(b)(1). By this order, plaintiff will be assessed an initial partial filing fee in

1 accordance with the provisions of 28 U.S.C. § 1915(b)(1). By separate order, the court will direct
2 the appropriate agency to collect the initial partial filing fee from plaintiff's trust account and
3 forward it to the Clerk of the Court. Thereafter, plaintiff will be obligated for monthly payments
4 of twenty percent of the preceding month's income credited to plaintiff's prison trust account.
5 These payments will be forwarded by the appropriate agency to the Clerk of the Court each time
6 the amount in plaintiff's account exceeds \$10.00, until the filing fee is paid in full. 28 U.S.C.
7 § 1915(b)(2).

8 II. Amendments to the Complaint

9 Plaintiff has filed a motion to amend the complaint as well as several documents which he
10 identifies as amendments to the complaint. ECF Nos. 9, 16, 19, 27.

11 Local Rule 220 requires that an amended complaint be complete in itself without
12 reference to any prior pleading. Plaintiff's putative amendments are improper as they seek to
13 simply add claims or defendants to the original complaint and are not pleadings complete in
14 themselves. The amendments will therefore be disregarded. With respect to plaintiff's motion to
15 amend, Federal Rule of Civil Procedure 15(a) permits amendment to the complaint once as a
16 matter of course within twenty-one days of serving it or within twenty-one days of service of a
17 responsive pleading. Plaintiff is therefore within the time for amending the complaint as a matter
18 of course and does not require leave of the court to amend the complaint. The request for leave to
19 amend will therefore be denied as unnecessary. However, plaintiff is advised that if he does not
20 file an amended complaint within forty-five days of the service of this order, the court will
21 assume that he is choosing to proceed on the original complaint, which will then be screened in
22 due course without consideration of any of the allegations contained in either his amendments or
23 motion to amend.

24 If plaintiff chooses to file an amended complaint, he is advised that his claims must be set
25 forth in short and plain terms, simply, concisely, and directly. In light of the number of
26 defendants named in the original complaint and the number of defendants plaintiff appears to be
27 attempting to add to the complaint, plaintiff is further advised that he may join multiple claims if
28 they are all against a single defendant, Fed. R. Civ. P. 18(a), and joinder of defendants is only

1 permitted if “any right to relief is asserted against them . . . with respect to or arising out of the
2 same transaction, occurrence, or series of transactions or occurrences; and any question of law or
3 fact common to all defendants will arise in the action,” Fed. R. Civ. P. 20 (emphasis added). In
4 other words, joining more than one claim is only proper when it is against one defendant, and
5 joining multiple defendants in one complaint is only proper when the action is based on the same
6 facts. Plaintiff is also cautioned that any amended complaint must allege in specific terms how
7 each named defendant was involved in the deprivation of his rights. See Barren v. Harrington,
8 152 F.3d 1193, 1194 (9th Cir. 1998) (“Liability under § 1983 must be based on the personal
9 involvement of the defendant.” (citing May v. Enomoto, 633 F.2d 164, 167 (9th Cir. 1980))).

10 III. Motions for Appointment of Counsel

11 Plaintiff has requested the appointment of counsel. ECF Nos. 10, 26. The United States
12 Supreme Court has ruled that district courts lack authority to require counsel to represent indigent
13 prisoners in § 1983 cases. Mallard v. United States Dist. Court, 490 U.S. 296, 298 (1989). In
14 certain exceptional circumstances, the district court may request the voluntary assistance of
15 counsel pursuant to 28 U.S.C. § 1915(e)(1). Terrell v. Brewer, 935 F.2d 1015, 1017 (9th Cir.
16 1991); Wood v. Housewright, 900 F.2d 1332, 1335-36 (9th Cir. 1990).

17 “When determining whether ‘exceptional circumstances’ exist, a court must consider ‘the
18 likelihood of success on the merits as well as the ability of the [plaintiff] to articulate his claims
19 *pro se* in light of the complexity of the legal issues involved.’” Palmer v. Valdez, 560 F.3d 965,
20 970 (9th Cir. 2009) (quoting Weygandt v. Look, 718 F.2d 952, 954 (9th Cir. 1983)). The burden
21 of demonstrating exceptional circumstances is on the plaintiff. Id. Circumstances common to
22 most prisoners, such as lack of legal education and limited law library access, do not establish
23 exceptional circumstances that would warrant a request for voluntary assistance of counsel.

24 Plaintiff requests counsel on the grounds that the issues in the case are complex, his
25 imprisonment greatly limits his ability to litigate, the case will involve conflicting testimony, he
26 has limited access to the law library and limited legal knowledge, and he has been unable to find
27 an attorney to represent him. ECF No. 10, 26. The circumstances plaintiff identifies are common
28 to most inmates and therefore do not establish extraordinary circumstances. Furthermore, the

1 complaint has yet to be screened, so the court is unable to determine whether plaintiff has any
2 likelihood of success on the merits. For these reasons, plaintiff has not shown the existence of
3 extraordinary circumstances warranting the appointment of counsel and the motion will be
4 denied.

5 IV. Motions for Preliminary Injunction

6 Plaintiff has filed eight motions for a preliminary injunction seeking various types of
7 relief. ECF Nos. 12, 15, 20, 21, 24, 28-30.

8 “A plaintiff seeking a preliminary injunction must establish [(1)] that he is likely to
9 succeed on the merits, [(2)] that he is likely to suffer irreparable harm in the absence of
10 preliminary relief, [(3)] that the balance of equities tips in his favor, and [(4)] that an injunction is
11 in the public interest.” Winter v. Nat. Res. Def. Council, Inc., 555 U.S. 7, 20 (2008) (citations
12 omitted). If the moving party cannot show a likelihood of success on the merits, “serious
13 questions going to the merits’ and a balance of hardships that tips sharply towards the plaintiff
14 can support issuance of a preliminary injunction, so long as the plaintiff also shows that there is a
15 likelihood of irreparable injury and that the injunction is in the public interest.” All. for the Wild
16 Rockies v. Cottrell, 632 F.3d 1127, 1135 (9th Cir. 2011).

17 Because the court has not yet screened the complaint and plaintiff has indicated an
18 intention to amend the complaint, plaintiff cannot show that he has a likelihood of success on the
19 merits, much less that the law and facts clearly favor his position. Furthermore, with the
20 exception of plaintiff’s first and last motions, the claims in his motions for injunction do not have
21 any apparent relation to the claims at issue in the complaint, which alleges deliberate indifference
22 based on delays in surgery for a broken hand and shoulder injury.¹ The Ninth Circuit has held
23 that in order to prevail on a motion for preliminary injunctive relief

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25 ¹ The first and last motions request an order for medical treatment related to plaintiff’s hand and
26 shoulder. ECF Nos. 12, 30. The first through seventh motions also requests injunctive relief
27 related to medical treatment unrelated to plaintiff’s hand and shoulder injuries, mail and
28 packages, access to the law library, the removal of information from plaintiff’s records, rules
violations and discipline imposed, processing of grievances, allocation of good-time credits,
general retaliation, visitation, crushing of medication, plaintiff’s trust account, custody status, and
plaintiff’s stimulus payment. ECF No. 12, 15, 20, 21, 24, 28, 29.

1 there must be a relationship between the injury claimed in the motion
2 for injunctive relief and the conduct asserted in the underlying
3 complaint. This requires a sufficient nexus between the claims raised
4 in a motion for injunctive relief and the claims set forth in the
5 underlying complaint itself. The relationship between the
6 preliminary injunction and the underlying complaint is sufficiently
7 strong where the preliminary injunction would grant “relief of the
8 same character as that which may be granted finally.” De Beers
9 Consol. Mines[v. United States], 325 U.S. [212,] 220, 65 S. Ct. 1130
10 [(1945)]. Absent that relationship or nexus, the district court lacks
11 authority to grant the relief requested.

12 Pac. Radiation Oncology, LLC v. Queen’s Med. Ctr., 810 F.3d 631, 636 (9th Cir. 2015).

13 Accordingly, the majority of plaintiff’s requests for relief are outside the authority of this court.

14 With respect to those requests that do relate to the underlying complaint, although plaintiff has
15 made allegations that he is suffering as a result of the failure to provide him adequate medical
16 care, he has not provided any evidence that supports these claims aside from his own conclusory
17 statements. See Herb Reed Enters., LLC v. Fla. Entm’t Mgmt., Inc., 736 F.3d 1239, 1251 (9th
18 Cir. 2013) (“Those seeking injunctive relief must proffer evidence sufficient to establish a
19 likelihood of irreparable harm.”).

20 A district court also has no authority to grant relief in the form of a preliminary injunction
21 where it has no jurisdiction over the parties. Ruhrgas AG v. Marathon Oil Co., 526 U.S. 574, 584
22 (1999) (“Personal jurisdiction, too, is an essential element of the jurisdiction of a district . . .
23 court, without which the court is powerless to proceed to an adjudication.” (alteration in original)
24 (citation and internal quotation omitted)). Plaintiff largely seeks relief based on the conduct of
25 non-defendant prison officials, whose future conduct he seeks to enjoin. The court does not have
26 jurisdiction over those individuals unless plaintiff provides facts showing that they are acting “in
27 active concert or participation” with the defendants. Fed. R. Civ. P. 65(d)(2); Zenith Radio Corp.
28 v. Hazeltine Rsch., Inc., 395 U.S. 100, 112 (1969) (“[A] nonparty with notice cannot be held in
contempt until shown to be in concert or participation.”)). Plaintiff has failed to provide any such
facts. To the extent plaintiff seeks relief from named defendants, no defendant has been served.
See Zepeda v. United States Immigr. & Naturalization Serv., 753 F.2d 719, 727 (9th Cir. 1985)
 (“A federal court may issue an injunction if it has personal jurisdiction over the parties and
subject matter jurisdiction over the claim; it may not attempt to determine the rights of persons

1 not before the court.”). Because the claims in the motion for injunction are unrelated to the
2 claims underlying this case or unsupported by evidence and the court lacks jurisdiction over the
3 individuals against whom plaintiff seeks injunctive relief, the motions should be denied.

4 Plaintiff is advised that if he chooses to file another motion for preliminary injunction, the
5 court is unlikely to take any action until the defendants from whom he seeks relief have been
6 served and had an opportunity to respond to the motion.

7 V. Motion for a District Judge

8 Plaintiff has filed a motion requesting that this case be heard by the “9th District Court.”
9 ECF No. 8. The motion references the form regarding plaintiff’s consent or decline of magistrate
10 judge jurisdiction and states that he has declined to consent to magistrate judge jurisdiction. Id.
11 It therefore appears that plaintiff is requesting his case be heard by a district judge. The motion is
12 granted to the extent that a district judge has been assigned to this case. However, plaintiff is
13 advised that the fact that he has declined magistrate judge jurisdiction does not mean that a
14 magistrate judge will not be involved in this case. All matters remain referred to the undersigned
15 for the issuance of orders on all non-dispositive matters and findings and recommendations on
16 dispositive matters. See L.R. 302(c)(17) (referring all prisoner civil rights cases to magistrate
17 judges including dispositive and non-dispositive motions and matters); 28 U.S.C. § 636(b)
18 (permitting magistrate judges to hear and determine non-dispositive matters and to submit finding
19 and recommendations on dispositive matters). Absent consent to the magistrate judge as the
20 presiding judge, however, all final decision regarding case-dispositive matter will be made by a
21 district judge.

22 VI. Motion for Judicial Review

23 Plaintiff has filed a motion requesting that the court review various rules violation reports.
24 ECF No. 11. This motion will be denied. If plaintiff seeks to challenge his rules violations he
25 received, he must do so either in a civil action under 42 U.S.C. § 1983 or a petition for habeas
26 corpus, depending upon whether success on the merits would necessarily mean a speedier release
27 date. See Preiser v. Rodriguez, 411 U.S. 475, 500 (1973) (federal habeas corpus relief is
28 available only for challenges to the duration or legality of a prisoner’s confinement); Nettles v.

1 Grounds, 830 F.3d 922, 931 (9th Cir. 2016) (en banc) (“[I]f a state prisoner’s claim does not lie at
2 ‘the core of habeas corpus,’ it may not be brought in habeas corpus but must be brought, ‘if at
3 all,’ under § 1983,” (internal citations omitted)). This court does not conduct independent
4 reviews of prisoner disciplinary matters. Furthermore, plaintiff’s disciplinary actions appear
5 unrelated to the issues before the court in this action because the complaint alleges claims of
6 deliberate indifference to plaintiff’s medical needs.

7 CONCLUSION

8 Accordingly, IT IS HEREBY ORDERED that:

9 1. Plaintiff’s requests for leave to proceed in forma pauperis (ECF Nos. 2, 7) are
10 GRANTED.

11 2. Plaintiff is obligated to pay the statutory filing fee of \$350.00 for this action. Plaintiff
12 is assessed an initial partial filing fee in accordance with the provisions of 28 U.S.C.
13 § 1915(b)(1). All fees shall be collected and paid in accordance with this court’s order to the
14 Director of the California Department of Corrections and Rehabilitation filed concurrently
15 herewith.

16 3. Plaintiff’s amendments to the complaint (ECF Nos. 9, 16, 19) are DISREGARDED.

17 4. Plaintiff’s motion for leave to amend (ECF No. 27) is DENIED as unnecessary. If
18 plaintiff does not file an amended complaint within forty-five days of the service of this order, the
19 court will assume that he is choosing to proceed on the original complaint, which will then be
20 screened in due course without consideration of the supplemental filings.

21 5. The Clerk of the Court is directed to send plaintiff a copy of the prisoner complaint
22 form used in this district.

23 6. Plaintiff’s motions for appointment of counsel (ECF Nos. 10, 26) are DENIED.

24 7. Plaintiff’s motion for a district judge (ECF No. 8) is GRANTED to the extent a district
25 judge has been assigned to this case. In all other respects, the motion is DENIED.

26 8. Plaintiff’s motion for judicial review (ECF No. 11) is DENIED.

27 IT IS FURTHER RECOMMENDED that plaintiff’s motions for a preliminary injunction
28 (ECF Nos. 12, 15, 20, 21, 24, 28-30) be DENIED.

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These findings and recommendations are submitted to the United States District Judge assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within twenty-one days after being served with these findings and recommendations, plaintiff may file written objections with the court and serve a copy on all parties. Such a document should be captioned “Objections to Magistrate Judge’s Findings and Recommendations.” Plaintiff is advised that failure to file objections within the specified time may waive the right to appeal the District Court’s order.

Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991).

DATED: May 9, 2022



ALLISON CLAIRE
UNITED STATES MAGISTRATE JUDGE