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UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

MARTIN LEE FOSTER,
Plaintiff,
v.
GAVIN NEWSOM,
Defendant.

No. 2:22-cv-0396-JAM-KJN PS
ORDER & FINDINGS AND
RECOMMENDATIONS
(ECF No. 10)

Plaintiff is proceeding in this action without counsel and in forma pauperis (“IFP”).¹ (ECF Nos. 2, 9.) In screening the complaint pursuant to 28 U.S.C. § 1915, the undersigned concluded that the complaint failed to state a valid claim for relief, and—after explaining the problems with the complaint—granted plaintiff leave to file an amended complaint addressing those deficiencies. (ECF No. 9.) On May 11, 2022, plaintiff filed a First Amended Complaint (“FAC”), which is now before the court for re-screening. (ECF No. 10.) Because the FAC does not cure the deficiencies previously identified, the undersigned recommends dismissing the case for failure to state a claim.

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¹ Actions where a party proceeds without counsel are referred to a magistrate judge pursuant to E.D. Cal. L.R. 302(c)(21). See 28 U.S.C. § 636(b)(1) and Fed. R. Civ. P. 72.

1 **Legal Standards**

2 Under the IFP statute, the court must screen the complaint and dismiss any claims that are
3 “frivolous or malicious,” fail to state a claim on which relief may be granted, or seek monetary
4 relief against an immune defendant. 28 U.S.C. § 1915(e)(2). Further, the federal court has an
5 independent duty to ensure it has subject matter jurisdiction in the case. See United Investors
6 Life Ins. Co. v. Waddell & Reed Inc., 360 F.3d 960, 967 (9th Cir. 2004).

7 Rule 8(a)² requires that a pleading contain “(1) a short and plain statement of the grounds
8 for the court’s jurisdiction . . . ; (2) a short and plain statement of the claim showing that the
9 pleader is entitled to relief; and (3) a demand for the relief sought, which may include relief in the
10 alternative or different types of relief.” Each allegation must be simple, concise, and direct.
11 Rule 8(d)(1); see Swierkiewicz v. Sorema N.A., 534 U.S. 506, 514 (2002) (overruled on other
12 grounds) (“Rule 8(a) is the starting point of a simplified pleading system, which was adopted to
13 focus litigation on the merits of a claim.”).

14 A claim may be dismissed because of the plaintiff’s “failure to state a claim upon which
15 relief can be granted.” Rule 12(b)(6). A complaint fails to state a claim if it either lacks a
16 cognizable legal theory or sufficient facts to allege a cognizable legal theory. Mollett v. Netflix,
17 Inc., 795 F.3d 1062, 1065 (9th Cir. 2015). To avoid dismissal for failure to state a claim, a
18 complaint must contain more than “naked assertions,” “labels and conclusions,” or “a formulaic
19 recitation of the elements of a cause of action.” Bell Atlantic Corp. v. Twombly, 550 U.S. 544,
20 555-57 (2007). In other words, “[t]hreadbare recitals of the elements of a cause of action,
21 supported by mere conclusory statements do not suffice.” Ashcroft v. Iqbal, 556 U.S. 662, 678
22 (2009). Thus, a complaint “must contain sufficient factual matter, accepted as true, to state a
23 claim to relief that is plausible on its face.” Id. “A claim has facial plausibility when the plaintiff
24 pleads factual content that allows the court to draw the reasonable inference that the defendant is
25 liable for the misconduct alleged.” Id.

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28 ² Citation to the “Rule(s)” are to the Federal Rules of Civil Procedure, unless otherwise noted.

1 When considering whether a complaint states a claim upon which relief can be granted,
2 the court must accept the well-pled factual allegations as true, Erickson v. Pardus, 551 U.S. 89, 94
3 (2007), and construe the complaint in the light most favorable to the plaintiff, see Papasan v.
4 Allain, 478 U.S. 265, 283 (1986). The court is not, however, required to accept as true
5 “conclusory [factual] allegations that are contradicted by documents referred to in the complaint,”
6 or “legal conclusions merely because they are cast in the form of factual allegations.” Paulsen v.
7 CNF Inc., 559 F.3d 1061, 1071 (9th Cir. 2009).

8 Pro se pleadings are to be liberally construed. Hebbe v. Pliler, 627 F.3d 338, 342 & n.7
9 (9th Cir. 2010) (liberal construction appropriate even post-Iqbal). Prior to dismissal, the court is
10 to tell the plaintiff of deficiencies in the complaint and provide an opportunity to cure—if it
11 appears at all possible the defects can be corrected. See Lopez v. Smith, 203 F.3d 1122, 1130-31
12 (9th Cir. 2000) (en banc). However, if amendment would be futile, no leave to amend need be
13 given. Cahill v. Liberty Mut. Ins. Co., 80 F.3d 336, 339 (9th Cir. 1996).

14 Procedural History

15 When this action was first filed, the Clerk of Court erroneously issued a summons and
16 case initiating documents immediately upon the filing of plaintiff’s complaint and IFP
17 application—instead of waiting for the undersigned to screen the complaint and decide whether a
18 summons and service was appropriate. (ECF No. 3.) The next day, March 4, 2022, the Clerk
19 issued and served on plaintiff a notice that the case initiating documents had been issued in error.
20 (ECF No. 4.)

21 Nevertheless, on April 20, 2022, plaintiff filed a request for entry of default against the
22 sole defendant named in the complaint (Governor Gavin Newsom), believing that the defendant’s
23 deadline to answer had expired. (ECF No. 7.) The Clerk declined to enter default, noting that
24 plaintiff’s IFP motion was still pending and the complaint had not been screened. (ECF No. 8.)

25 On May 5, 2022, the undersigned screened the complaint and found that it failed to state a
26 claim and thus service was not appropriate. (ECF No. 9.) Plaintiff was granted leave to file an
27 amended complaint addressing the defects explained in the screening order. (Id. at 3-6.) On
28 May 11, 2022, plaintiff filed the FAC which is now before the undersigned for re-screening.

1 (ECF No. 10.)

2 Between May 27 and June 1, 2022, plaintiff then sent numerous emails about this case to
3 members of the court's staff. **Plaintiff shall refrain from sending any further emails to court**
4 **employees.** The only proper form of communication with the court is through filing documents
5 for review on the court's docket. Further, as explained below, the undersigned is recommending
6 that this case be dismissed, so the only proper filing at this point would be the filing of any
7 objections to these findings and recommendations.

8 Analysis

9 In this action, plaintiff is suing Governor Gavin Newsom as the sole defendant under
10 42 U.S.C. § 1983 for harms plaintiff experienced as a result of a self-imposed hunger strike while
11 incarcerated. (ECF Nos. 1, 10.) In screening the original complaint, the undersigned concluded
12 that plaintiff failed to establish this court's jurisdiction by suing an immune state official for
13 money damages, and also failed to state any underlying § 1983 claim. (ECF No. 9.) The court
14 explained how plaintiff might amend the complaint to avoid the immunity barrier, and explained
15 the necessary elements of a § 1983 claim. (Id. at 3-5.)

16 The FAC provides greater detail regarding the timeline of events surrounding plaintiff's
17 hunger strike and letters sent to the Governor without any response. (ECF No. 10 at 1-3.)
18 However, the FAC still seeks purely money damages from the Governor for conduct taken (or
19 rather, not taken) in his official capacity; and the FAC still fails to invoke any particular
20 constitutional right and fails to connect the Governor's inaction to the harms alleged.
21 Accordingly, the undersigned recommends dismissal for the same reasons explained in the prior
22 screening order.

23 *1. Suing an Immune Defendant*

24 First, dismissal is appropriate because plaintiff is seeking to sue an immune defendant.
25 The Eleventh Amendment prohibits federal courts from hearing suits brought by private citizens
26 against state governments without the state's consent. Pennhurst State Sch. & Hosp. v.
27 Halderman, 465 U.S. 89, 100 (1984). State immunity extends to state officials when acting in
28 their official capacity on behalf of the state. See Flint v. Dennison, 488 F.3d 816, 824-25 (9th

1 Cir. 2007) (Eleventh Amendment bars § 1983 damages claims against state officials in their
2 official capacity).

3 Governor Newsom is a state official, and plaintiff is suing him for conduct taken (or
4 rather, not taken) in his official capacity in overseeing the state penal system. Thus, the Governor
5 is immune from this § 1983 suit for damages. See Comm. to Protect our Agric. Water v.
6 Occidental Oil & Gas Corp., 235 F. Supp. 3d 1132, 1162 (E.D. Cal. 2017) (finding claims for
7 monetary relief against governor and others, in their official capacities, were barred by the
8 Eleventh Amendment).

9 Despite the court’s invitation, the FAC does not include any allegations that suggest the
10 Governor is being named in his individual capacity, nor does it seek any form of prospective
11 declaratory or injunctive relief, as opposed to money damages. See Hafer v. Melo, 502 U.S. 21,
12 25-26 (1991) (discussing § 1983 individual-capacity claims); Pennhurst, 465 U.S. 104-05
13 (official-capacity claims for prospective relief).

14 Given plaintiff’s failure to overcome the immunity bar, the action could be dismissed for
15 lack of jurisdiction. See Comm. to Protect our Agric. Water, 235 F. Supp. 3d at 1159-90
16 (“Application of Eleventh Amendment immunity subjects a complaint to dismissal for lack of
17 subject matter jurisdiction.”); see also 28 U.S.C. § 1915(e)(2) (requiring dismissal of IFP
18 complaints seeking monetary relief against an immune defendant). However, broadly construing
19 the FAC to name Governor Newsom in his individual capacity, the undersigned recommends
20 dismissal for failure to state a claim instead.

21 ***2. Failure to State a Claim***

22 Despite the court’s prior explanation of the problems with plaintiff’s § 1983 claim, the
23 FAC still fails to plead the elements of a § 1983 claim against the Governor. Section 1983
24 “creates a private right of action against individuals who, acting under color of state law, violate
25 federal constitutional or statutory rights.” Devereaux v. Abbey, 263 F.3d 1070, 1074 (9th Cir.
26 2001). To state a claim under Section 1983, a plaintiff must allege (1) that a right secured by the
27 Constitution or laws of the United States was violated, and (2) that the alleged violation was
28 committed by a person acting under color of state law. See West v. Atkins, 487 U.S. 42, 48

1 (1988).

2 “A person ‘subjects’ another to the deprivation of a constitutional right, within the
3 meaning of § 1983, if he does an affirmative act, participates in another’s affirmative acts, or
4 omits to perform an act which he is legally required to do that causes the deprivation of which
5 complaint is made.” Johnson v. Duffy, 588 F.2d 740, 743 (9th Cir. 1978). Vague and conclusory
6 allegations concerning the involvement of official personnel in civil rights violations are not
7 sufficient. See Ivey v. Board of Regents, 673 F.2d 266, 268 (9th Cir. 1982).

8 Here, plaintiff totally fails to identify what federal right he believes the Governor violated
9 by failing to respond to plaintiff’s notification that he was starting a hunger strike. The FAC
10 indicates that plaintiff undertook this hunger strike as a means of encouraging the Governor to
11 investigate evidence that allegedly exonerated plaintiff of the crimes for which he was
12 incarcerated. (ECF No. 10 at 1-2.) However, as explained before, there is no basis to infer that
13 the Governor was legally required to respond to plaintiff’s letters or otherwise intervene to stop
14 plaintiff’s self-imposed hunger strike.

15 Even assuming a constitutional violation occurred, the FAC still fails to allege a causal
16 connection between the Governor and the harms plaintiff experienced. See Harper v. City of Los
17 Angeles, 533 F.3d 1010, 1026 (9th Cir. 2008) (“In a § 1983 action, the plaintiff must . . .
18 demonstrate that the defendant’s conduct was the actionable cause of the claimed injury.”).
19 Rather, plaintiff himself caused the numerous starvation-related injuries listed in the FAC. (ECF
20 No. 10 at 3.)

21 Thus, the FAC should be dismissed under 28 U.S.C. § 1915(e)(2) for failure to state a
22 claim on which relief may be granted.

23 Because the FAC largely repleads allegations that the court already found insufficient, and
24 fails to meaningfully incorporate the court’s instructions for amendment, the undersigned
25 recommends dismissing this case without further leave to amend. See Cahill, 80 F.3d at 339 (no
26 leave to amend where amendment would be futile).

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1 **RECOMMENDATIONS**

2 Accordingly, IT IS HEREBY RECOMMENDED that:


- 3 1. The action be DISMISSED with prejudice for failure to state a claim, pursuant to
4 28 U.S.C. § 1915(e)(2); and
5 2. The Clerk of Court be directed to CLOSE this case.

6
7 These findings and recommendations are submitted to the United States District Judge
8 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen (14)
9 days after being served with these findings and recommendations, plaintiff may file written
10 objections with the court. Such a document should be captioned “Objections to Magistrate
11 Judge’s Findings and Recommendations.” Plaintiff is advised that failure to file objections within
12 the specified time may waive the right to appeal the District Court’s order. Turner v. Duncan,
13 158 F.3d 449, 455 (9th Cir. 1998); Martinez v. Ylst, 951 F.2d 1153, 1156-57 (9th Cir. 1991).

14
15 **ORDER**

16 In light of these recommendations, IT IS ALSO HEREBY ORDERED that all pleading,
17 discovery, and motion practice in this action are stayed pending resolution of these findings and
18 recommendations. Other than objections to the findings and recommendations or non-frivolous
19 motions for emergency relief, the court will not entertain or respond to any pleadings or motions
20 until the findings and recommendations are resolved.

21 Dated: June 2, 2022

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23 _____
24 KENDALL J. NEWMAN
25 UNITED STATES MAGISTRATE JUDGE

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