

United States District Court
Northern District of California

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
EUREKA DIVISION

VICTORIA LYNN NUNES,
Plaintiff,
v.
NANCY A. BERRYHILL,
Defendant.

Case No. 17-cv-00706-RMI

**ORDER ON CROSS MOTIONS FOR
SUMMARY JUDGMENT**

Re: Dkt. Nos. 19, 27

Plaintiff, Victoria Lynn Nunes, seeks judicial review of an administrative law judge (“ALJ”) decision denying her application for disability insurance benefits and supplemental security income under Titles II and XVI of the Social Security Act. Plaintiff’s request for review of the ALJ’s unfavorable decision was denied by the Appeals Council. The ALJ’s decision is therefore the “final decision” of the Commissioner of Social Security, which this court may review. See 42 U.S.C. §§ 405(g), 1383(c)(3). Both parties have consented to the jurisdiction of a magistrate judge (Docs. 10 & 13), and both parties have moved for summary judgment (Docs. 19 & 27). For the reasons stated below, the court will grant Plaintiff’s motion for summary judgment, and will deny Defendant’s motion for summary judgment.

LEGAL STANDARDS

The Commissioner’s findings “as to any fact, if supported by substantial evidence, shall be conclusive.” 42 U.S.C. § 405(g). A district court has a limited scope of review and can only set aside a denial of benefits if it is not supported by substantial evidence or if it is based on legal error. *Flaten v. Sec’y of Health & Human Servs.*, 44 F.3d 1453, 1457 (9th Cir. 1995). Substantial evidence is “more than a mere scintilla but less than a preponderance; it is such relevant evidence

1 as a reasonable mind might accept as adequate to support a conclusion.” Sandgathe v. Chater, 108
2 F.3d 978, 979 (9th Cir. 1997). “In determining whether the Commissioner’s findings are
3 supported by substantial evidence,” a district court must review the administrative record as a
4 whole, considering “both the evidence that supports and the evidence that detracts from the
5 Commissioner’s conclusion.” Reddick v. Chater, 157 F.3d 715, 720 (9th Cir. 1998). The
6 Commissioner’s conclusion is upheld where evidence is susceptible to more than one rational
7 interpretation. Burch v. Barnhart, 400 F.3d 676, 679 (9th Cir. 2005).

8 **PROCEDURAL HISTORY**

9 In January of 2013, Plaintiff filed applications for benefits under Titles II and XVI,
10 alleging an onset date of March 8, 2012. (Doc. 16, Administrative Record “AR” at 22). The ALJ
11 denied the applications on October 27, 2015 (AR at 19), and the Appeals Council denied
12 Plaintiff’s request for review on December 19, 2016 (AR at 1-5).

13 **SUMMARY OF THE RELEVANT EVIDENCE**

14 Plaintiff alleges that she suffers from the following impairments: muscular dystrophy with
15 chronic pain, cardiac impairments requiring the use of a pacemaker, deep vein thrombosis, as well
16 as irritable bowel syndrome (“IBS”) resulting in chronic diarrhea, abdominal pain, and weight
17 loss. Pl.’s Mot. (Doc. 19) at 7-9. The ALJ determined that the following of Plaintiff’s impairments
18 were severe: IBS, depression, post-traumatic stress disorder (“PTSD”), muscular dystrophy, status
19 post pacemaker, bilateral shoulder acromioclavicular joint separation, and borderline personality
20 disorder. (AR at 25).

21 ***Plaintiff’s* Presentation of Evidence and a Theory Under Listing 5.08:**

22 Plaintiff’s pre-hearing brief (dated June 20, 2015) explicitly identified that she had
23 “difficulty eating and gaining weight”; that she had been diagnosed with IBS and that her
24 prognosis was poor; and that her gastrointestinal issues caused abdominal cramping and extreme
25 diarrhea occurring up to eight times per day. (AR at 382-86). Additionally, during the course of
26 the hearing before the ALJ, Plaintiff clearly presented a Listing 5.08 theory in her own words. (See
27 AR at 52-53). Responding to the ALJ’s inquiry, Plaintiff described the severity of her IBS
28 episodes (“I have IBS severe”), and noted that her IBS resulted in severe diarrhea which in turn

1 caused her to suffer extreme weight-loss (“I can’t keep weight on”). (Id.). Plaintiff stated that the
2 episodes lasted as long as three days each, and occurred on at least two or three occasions per
3 month. (Id.). Plaintiff added that anti-nausea and anti-diarrhea medications had not been effective.
4 (Id. at 53).

5 **Medical Evidence Pertaining to Listing 5.08:**

6 Plaintiff’s alleged disability onset date was March 8, 2012. (AR at 22). Her medical
7 evidence of a gastrointestinal disorder resulting in weight-loss and low body-mass-index (“BMI”)
8 numbers¹ predated the alleged onset date by several months. See Pl.’s Mot. (Doc. 19) at 10.

9 On September 21, 2011, Plaintiff was treated by Harry Matossian, M.D., a specialist in
10 gastroenterology. (AR at 398). Dr. Matossian’s records reflect that Plaintiff had been referred to
11 his care following her visit to an emergency room complaining of diarrhea lasting four weeks with
12 6 liquid bowel movements per day, and having lost five pounds as a result. (Id.). Dr. Matossian
13 measured Plaintiff’s height to be 5 feet, 7 inches (or 170.2 cm), her weight was measured at 100
14 pounds (or 45.4 kg), yielding a BMI of 16. (Id. at 399). Plaintiff reported to her physician that this
15 four-week episode was the second one of the year, as she had experienced a similar bout in March
16 of 2011. (Id. at 398). Dr. Matossian’s physical examination found Plaintiff’s abdomen to be “quite
17 tender on moderate palpitation in all quadrants, with very hyperactive bowel sounds in all
18 quadrants.” (Id. at 399). At the time, his impression was “chronic diarrhea of unclear etiology.”
19 (Id.).

20 In early November of 2011, Plaintiff visited her primary care health care provider and her
21 BMI was measured at 16.21. (Id. at 537). The following month, in December of 2011, she
22 returned complaining of bloating and cramping with intermittent diarrhea and constipation; her
23 BMI was measured at 16.44. (Id. at 561-62). In February of 2012, she returned with complaints of
24 diarrhea and resulting weight loss; her BMI was measured at 15.66. (Id. at 616-17). The assessment
25 on this occasion was that the etiology of Plaintiff’s inability to gain weight was unclear, and that it

26 _____
27 ¹ BMI is a height-weight ratio that is derived when a person’s weight, in kilograms, is divided by
28 the square of their height, in meters. Patients with BMI numbers falling below 18.5 are generally
considered underweight. Centers for Disease Control and Prevention – About Adult BMI:
https://www.cdc.gov/healthyweight/assessing/bmi/adult_bmi/index.html

1 may be related to her IBS. (Id. at 617). Less than two weeks later, Plaintiff returned complaining
2 of daily diarrhea, difficulty eating, and difficulty gaining weight; her BMI was measured at 15.66.
3 (Id. at 626-27).

4 One week before the alleged onset date, on March 1, 2012, Plaintiff's IBS and associated
5 weight loss were noted again by her primary care provider. (Id. at 651). On this occasion, Plaintiff
6 complained about further weight loss due to her IBS symptoms; her BMI was measured at 15.51.
7 (Id. at 651-52). Thereafter, in March and April of 2012, Plaintiff's BMI was measured on three
8 occasions which were, respectively, BMI 15.82 (id. at 659), BMI 16.13 (id. at 667-68), and BMI
9 16.13 (id. at 682). On May 24, 2012, Plaintiff returned to her primary health care provider to
10 complain of abdominal pain lasting five days; her BMI was measured at 16.13. (Id. at 695-96).

11 The following month, on May 29, 2012, Plaintiff was treated again by her
12 gastroenterologist, Dr. Harry Metossian. (Id. at 395-97). Dr. Metossian noted the history of
13 Plaintiff's disorder as including diarrhea, resulting weight loss, and sharp abdominal pain lasting
14 in excess of two weeks. (Id. at 395). Dr. Metossian's physical examination notes described
15 plaintiff's constitution as "extremely thin," and noted tenderness throughout her abdomen (Id. at
16 396). While Dr. Metossian was uncertain as to the cause of Plaintiff's sharp abdominal pains, his
17 impression noted "the possibility of [the abdominal pain] being due to her frequent diarrhea and
18 IBS is certainly possible." (Id.). During this visit, Dr. Metossian measured Plaintiff's BMI at
19 16.00. (Id.).

20 Two weeks later, on June 12, 2012, Plaintiff visited her primary care provider complaining
21 of abdominal pain, nausea, and further weight loss; on this occasion, her BMI was measured at
22 15.51. (Id. at 713-14). At her June 21, 2012, follow-up visit with Dr. Metossian, treatment notes
23 describe Plaintiff as complaining of still having up to eight episodes of diarrhea per day, that
24 Plaintiff still only weighed 100 pounds, and that she was "chronically ill-appearing." (Id. at 394).
25 In early August of 2012, Plaintiff returned to her primary care provider on two occasions
26 complaining of abdominal pain and dizziness; on August 7th, her BMI was measured at 15.51. (Id.
27 at 743-44, 750). Plaintiff returned on August 20, 2012, complaining of abdominal pain and
28 continued weight loss; her BMI was measured at 15.19. (Id. at 757-58). The weight loss and

1 abdominal pains continued to worsen; on August 30, 2012, Plaintiff’s primary care provider noted
2 that her weight had dropped to only 87 pounds, yielding a BMI of 13.63. (Id. at 766-67). By
3 September 6, 2012, Plaintiff had regained some of that weight as her primary care provider
4 measured her weight at 98 pounds, yielding a BMI of 15.35. (Id. at 769-70). However, subsequent
5 visits to her primary care provider on September 17th, 18th, and 27th of 2012 saw her weight drop
6 down to 94 pounds, yielding a BMI of 14.72. (Id. at 777, 781, 792). Plaintiff’s BMI was calculated
7 again by her primary care provider on October 10th, November 15th and 21st of 2012, yielding BMI
8 measurements of 14.88, 15.04, and 15.19 respectively. (Id. at 806, 821, 829).

9 Plaintiff’s treating gastroenterologist, Dr. Metossian, referred Plaintiff for further
10 examination at UCSF, which took place on September 25, 2012. (Id. at 1157-61). Plaintiff’s
11 treating physician at UCSF, Jonathan Terciman, M.D., measured her BMI at 15.26. (Id. at 1159).
12 Dr. Terciman’s assessment was that Plaintiff’s history of chronic diarrhea and abdominal pain
13 could possibly be rooted in inflammatory bowel disease (“IBD”), or colitis; however, he noted
14 “that this most likely represents IBS diarrhea predominant[ly] because her symptoms have actually
15 improved with a trial of oral narcotics.” (Id. at 1160). Dr. Terciman’s plan for further assessment
16 suggested abdominal imaging over time in order to determine whether there is “evidence of small
17 bowel thickening or dilation that would suggest IBD (Chrohn’s)...” (Id.).

18 On January 2nd, 11th, 16th, and 23rd of 2013, Plaintiff was examined again and her BMI was
19 measured at 14.88, 15.35, 14.88, and 14.88 respectively. (Id. at 848-49, 870-71, 881-82). During
20 the course of her examination of January 16, 2013, Plaintiff complained of persistent diarrhea
21 starting early in the morning with as many as eight episodes per day. (Id. at 870). On February 4,
22 2013, Plaintiff’s examination yielded a BMI measurement of 14.88. (Id. at 894-95). Plaintiff was
23 examined again on March 4th and 11th of 2013, yielding BMI measurements of 15.43 and 15.50.
24 (Id. at 926, 931).

25 On May 20, 2013, Plaintiff was examined and her BMI was measured at 15.03 with a
26 notation to the effect, “dressed without shoes.” (Id. at 1021). On October 7th and 24th of 2013,
27 Plaintiff’s weight appears to have experienced an increase (her BMI measurements were 17.07 and
28 17.70), however, the measurements may have been imprecisely derived as they were both attended

1 with a “dressed with shoes” notation. (Id. at 1100, 1083). During her examination of October 24,
2 2013, Plaintiff was also diagnosed with an eating disorder as she now presented complaints about
3 body image and feeling overweight while complaining that she felt “addicted” to laxatives. (Id. at
4 1079, 1081). During the course of an examination on November 1, 2013, Plaintiff’s BMI was
5 measured at 18.32 attended with a “dressed with shoes notation.” (Id. at 1070). On that occasion
6 Plaintiff informed her primary care physician that given that her weight had recently increased to
7 117 pounds, she felt poorly about the amount of weight gain and had begun taking two laxatives a
8 day to lose some of the weight. (Id. at 1069).

9 Nevertheless, during subsequent examinations, on February 24 and April 3, 2014,
10 Plaintiff’s BMI was measured at 16.91 and 16.92, and these measurements were also attended
11 with a “dressed with shoes” notation. (Id. at 2010, 1875). During an examination on June 18,
12 2014, her BMI was measured at 17.38. (Id. at 1812).

13 ***Plaintiff’s Other Impairments:***

14 The ALJ found that, in addition to IBS, Plaintiff also suffered from the following severe
15 impairments: bilateral shoulder acromioclavicular joint separation, muscular dystrophy, a prior
16 cardiac condition requiring a status post pacemaker, depression, post-traumatic stress disorder, and
17 borderline personality disorder.

18 **THE FIVE STEP SEQUENTIAL ANALYSIS FOR DETERMINING DISABILITY**

19 A person filing a claim for social security disability benefits (“the claimant”) must show
20 that she has the “inability to do any substantial gainful activity by reason of any medically
21 determinable physical or mental impairment” which has lasted or is expected to last for twelve or
22 more months. See 20 C.F.R. §§ 416.920(a)(4)(ii), 416.909.² The ALJ must consider all evidence in
23 the claimant’s case record to determine disability (see id. § 416.920(a)(3)), and must use a five-
24 step sequential evaluation process to determine whether the claimant is disabled (see id. §
25 416.920). “[T]he ALJ has a special duty to fully and fairly develop the record and to assure that

26

27 _____
28 ² The regulations for supplemental security income (Title XVI) and disability insurance benefits (Title II) are virtually identical though found in different sections of the CFR. For the sake of convenience, the court will generally cite to the SSI regulations herein unless noted otherwise.

1 the claimant’s interests are considered.” *Brown v. Heckler*, 713 F.2d 441, 443 (9th Cir. 1983).

2 Here, the ALJ evaluated Plaintiff’s application for benefits under the required five-step
3 sequential evaluation. (See AR at 23-34).

4 At Step One, the claimant bears the burden of showing she has not been engaged in
5 “substantial gainful activity” since the alleged date the claimant became disabled. See 20 C.F.R. §
6 416.920(b). If the claimant has worked and the work is found to be substantial gainful activity, the
7 claimant will be found not disabled. See *id.* The ALJ found that Plaintiff had not engaged in
8 substantial gainful activity since her alleged onset date. (AR at 25).

9 At Step Two, the claimant bears the burden of showing that she has a medically severe
10 impairment or combination of impairments. See 20 C.F.R. § 416.920(a)(4)(ii), (c). “An
11 impairment is not severe if it is merely ‘a slight abnormality (or combination of slight
12 abnormalities) that has no more than a minimal effect on the ability to do basic work activities.’”
13 *Webb v. Barnhart*, 433 F.3d 683, 686 (9th Cir. 2005) (quoting S.S.R. No. 96–3(p) (1996)). The
14 ALJ found that Plaintiff suffered from the following severe impairments: IBS, bilateral shoulder
15 acromioclavicular joint separation, muscular dystrophy, a prior cardiac condition requiring a status
16 post pacemaker, depression, post-traumatic stress disorder, and borderline personality disorder.
17 (AR at 25). Finally, the ALJ found that Plaintiff’s deep vein thrombosis was non-severe, and that
18 the possibility of Plaintiff having lupus had not been medically determined. (*Id.*).

19 At Step Three, the ALJ compares the claimant’s impairments to the impairments listed in
20 appendix 1 to subpart P of part 404. See 20 C.F.R. § 416.920(a)(4)(iii), (d). The claimant bears the
21 burden of showing her impairments meet or equal an impairment in the listing. *Id.* If the claimant
22 is successful, a disability is presumed and benefits are awarded. *Id.* If the claimant is unsuccessful,
23 the ALJ assesses the claimant’s residual functional capacity (“RFC”) and proceeds to Step Four.
24 See *id.* § 416.920(a)(4)(iv), (e). Here, the ALJ found that Plaintiff did not have an impairment or
25 combination of impairments that met or medically equaled one of the listed impairments. (AR at
26 25-26). Next, the ALJ determined that Plaintiff retained the RFC “to perform light work” with
27 several physical and environmental limitations. (AR at 26-32).

28 At Step Four, the ALJ determined that Plaintiff is unable to perform any past relevant

1 work. (AR at 32).

2 At Step Five, the ALJ concluded that based on the testimony of the vocational expert, and
3 the ALJ’s formulation of the RFC, that Plaintiff was capable of making a successful adjustment to
4 work that existed in significant numbers in the national economy; and thus, the ALJ found that
5 Plaintiff had not been under a disability, as defined in the Social Security Act, from March 8,
6 2012, through the date of the decision. (AR at 33-34).

7 **ISSUESS PRESENTED**

8 Plaintiff presents three issues for review. The first assigns error to the ALJ’s failure to
9 evaluate whether Plaintiff’s IBS met or equaled Listing 5.08 at Step Three. Plaintiff’s second issue
10 assigns error to the ALJ’s formulation of the RFC by giving inadequate weight to the opinions of
11 Plaintiff’s treating and examining physicians. Plaintiff’s third issue assigns error to the ALJ’s Step
12 Five determination by relying on vocational expert testimony elicited in response to an incomplete
13 hypothetical question.

14 **DISCUSSION**

15 Plaintiff argues that she met the requirements for Listing 5.08 (certain weight-loss due to
16 any digestive disorder) throughout the relevant period; that she has met her burden to show that
17 she is presumptively disabled at Step Three; and that the case should be remanded for the
18 calculation and payment of benefits. Pl.’s Mot. (Doc. 19) at 11. The Commissioner responds by
19 asserting a waiver defense, as well as by arguing that “it is not clear that Plaintiff meets the
20 requirements of Listing 5.08, as it (sic) uncertain whether Plaintiff’s low weight is due to her
21 digestive issues or her anxiety and depression, or whether she has been fully compliant on her
22 medications to resolve her digestive issues.” Def.’s Mot. (Doc. 27) at 11.

23 As to the waiver defense, it is argued that Plaintiff waived the right to assert the ALJ’s
24 Step Three error in this court due to the suggestion that “Plaintiff never raised this issue in the
25 underlying administrative proceedings, and therefore has waived the right to challenge the ALJ’s
26 decision on that basis.” Def.’s Mot. (Doc. 27) at 10. Specifically, the Commissioner asserts that
27 Plaintiff failed to present the ALJ with evidence, or a theory, in an effort to establish Listing 5.08
28 equivalence. Id. The Commissioner’s waiver argument is without merit as it is contradicted by the

1 record.

2 “An ALJ is not required to discuss the combined effects of a claimant’s impairments or
3 compare them to any listing in an equivalency determination, unless the claimant presents
4 evidence in an effort to establish equivalence.” Burch v. Barnhart, 400 F.3d 676, 683 (9th Cir.
5 2005) (emphasis supplied). Here, Plaintiff presented an abundance of such evidence. It can not be
6 reasonably contended that Plaintiff “never raised this issue,” or that she failed to present evidence
7 in an effort to establish an equivalency determination for a number of reasons. First, in a pre-
8 hearing brief filed before the ALJ, Plaintiff noted that she had “difficulty eating and gaining
9 weight” due to having been diagnosed with IBS, which had caused cramping and persistent
10 diarrhea resulting in weight loss. (AR at 382-86). Second, at the hearing before the ALJ, and in
11 response to the ALJ’s own inquiry about Plaintiff’s gastrointestinal disorders, Plaintiff clearly
12 presented her Listing 5.08 theory in her own words: “I have IBS severe . . . I can’t keep weight
13 on.” (AR at 52-53). Plaintiff further informed the ALJ that the episodes of persistent and extreme
14 diarrhea lasted up to three days each, occurring on at least two or three occasions per month, and
15 that anti-nausea and anti-diarrhea medications had not been effective. (Id.). Third, the record is
16 teeming with medical evidence supporting a Listing 5.08 equivalency; evidence which Plaintiff
17 had gathered from her primary care provider, from her gastroenterologist, and from UCSF, and all
18 of which noted the diagnosis of her IBS, its consequential symptoms, and the associated weight-
19 loss.³ On this basis, the court finds that Plaintiff’s Step Three challenge has not been waived.

20 Turning to Defendant’s secondary argument, the Commissioner submits that it is unclear
21 that Plaintiff meets the requirements of Listing 5.08. Def.’s Mot. (Doc. 27) at 10-11. Listing 5.08
22 presumes disability in cases of “[w]eight-loss due to any digestive disorder despite continuing
23 treatment as prescribed, with BMI of less than 17.50 calculated on at least two evaluations at least
24 60 days apart within a consecutive 6-month period.” Id. at § 5.08. Defendant does not contest, and
25 thus concedes, that Plaintiff’s BMI numbers were consistently below 17.50.⁴ Instead, Defendant

26 _____
27 ³ See AR at 395-99, 537, 561-62, 616-17, 626-27, 651-52, 667-68, 682, 695-96, 713-14, 743-44,
28 750, 757-58, 766-67, 769-70, 777, 781, 792, 806, 821, 829, 870, 894-95, 926, 931, 1021, 1069,
1079, 1081, 1083, 1100, 1157-61, 1812, 1875, 2010.

⁴ Defendant also notes (Def.’s Mot. (Doc. 27) at 10-11) that Plaintiff’s weight sometimes went up

1 challenges whether this was due to any digestive disorder by arguing that “treatment records
2 suggest her weight loss was due to her depression and anxiety.” Def.’s Mot. (Doc. 27) at 10 (citing
3 AR at 652). However, Defendant’s reliance on this record citation is misplaced as it patently
4 contradicts the assertion for which it was cited. (See AR at 652) (a March 3, 2012, record
5 indicating that Plaintiff was seen “related to concerns about weight and IBS[,] has lost more
6 weight with new rx that was supposed to relieve IBS symptoms.”).

7 The Commissioner also asserts that Plaintiff’s gastroenterologist, Dr. Metossian, opined
8 that Plaintiff’s anxiety disorder was likely the root of many of her symptoms. Def.’s Mot. (Doc.
9 27) at 10 (citing AR at 396). Again, Defendant characterizes the record inaccurately. (See AR at
10 396). Instead, Dr. Metossian opined that Plaintiff’s sharp and persistent abdominal pains were not
11 likely rooted in any underlying disorder he could identify, but that “the possibility of it being due
12 to her frequent diarrhea and IBS is certainly possible.” (Id.).

13 The Commissioner also suggests that Dr. Terciman at UCSF believed that “her chronic
14 digestive issues were not the cause of her diarrhea and abdominal pain.” Def.’s Mot. (Doc. 27) at
15 11 (citing AR at 1160-61). The Commissioner’s reliance on this record citation is also misplaced
16 because that citation does not pertain to Dr. Terciman at all – instead, the citation is to a record of
17 mental health treatment at the Mendocino Community Health Clinic that took place on November
18 20, 2013. (See id.). As mentioned, Dr. Terciman’s opinion, found elsewhere in the record, noted
19 that Plaintiff’s history of chronic diarrhea and weight-loss, “most likely represents IBS diarrhea
20 predominant[ly] because her symptoms have actually improved with a trial of oral narcotics.” (AR
21 at 1157-61).

22 Lastly, the Commissioner notes that Plaintiff may have developed an eating disorder in
23 October of 2013, which the Commissioner suggests may have been at the root of her weight loss.
24 (Id. at 11). Likewise, this suggestion is unpersuasive. That Plaintiff may have later developed
25 another mental impairment (eating disorder) in October of 2013, after she had already met the
26 definition of “disability” under the Social Security Act, is of no import. Nor does the

27 _____
28 temporarily by a small measure; however, this contention is irrelevant to the Listing 5.08
determination in that during the relevant period Plaintiff’s BMI was always below 17.50.

1 Commissioner’s speculation about a theoretically undiagnosed eating disorder, that may or may
2 not have existed prior to October of 2013, suffice to raise any doubts about the reliability of the
3 several medical opinions, and Plaintiff’s testimony, indicating that chronic IBS was the cause of
4 Plaintiff’s weight loss during the period in question.

5 The court has reviewed and considered the record as a whole, including the testimonial and
6 medical evidence of Plaintiff’s IBS and its causal link to her weight-loss. The court finds that the
7 ALJ erroneously disregarded, or discredited, this evidence. The court concludes that the ALJ’s
8 failure to consider and apply Listing 5.08 at Step Three was not supported by substantial evidence;
9 instead, the overwhelming evidence to the contrary required the ALJ to find Plaintiff disabled.

10 **Credit-As-True Doctrine:**

11 Having found that the Commissioner committed error by not finding Plaintiff disabled at
12 Step Three under Listing 5.08, the court must now decide if remand for further proceedings is
13 appropriate. It is well established that “[i]f additional proceedings can remedy defects in the
14 original administrative proceeding, a social security case should be remanded [for further
15 proceedings].” *Lewin v. Schweiker*, 654 F.2d 631, 635 (9th Cir. 1981). It is equally well
16 established that courts are empowered to affirm, modify, or reverse a decision by the
17 Commissioner, “with or without remanding the cause for a rehearing.” 42 U.S.C. § 405(g); see
18 also *Garrison v. Colvin*, 759 F.3d 995, 1019 (9th Cir. 2014). Generally, remand with instructions
19 to award benefits has been considered when it is clear from the record that a claimant is entitled to
20 benefits. *Id.*

21 The credit-as-true doctrine was announced in *Varney v. Sec’y of Health & Human Servs.*,
22 859 F.2d 1396 (9th Cir. 1988) (“*Varney II*”), where it was held that when “there are no
23 outstanding issues that must be resolved before a proper disability determination can be made, and
24 where it is clear from the administrative record that the ALJ would be required to award benefits if
25 the claimant’s excess pain testimony were credited, we will not remand solely to allow the ALJ to
26 make specific findings regarding that testimony . . . [instead] we will . . . take that testimony to be
27 established as true.” *Id.* at 1401. The doctrine promotes fairness and efficiency, given that remand
28 for further proceedings can unduly delay income for those unable to work and yet entitled to

1 benefits. *Id.* at 1398.

2 The credit-as-true rule has been held to also apply to medical opinion evidence, in addition
3 to claimant testimony. *Hammock v. Bowen*, 879 F.2d 498, 503 (9th Cir. 1989). The standard for
4 applying the rule to either is embodied in a three-part test, “each part of which must be satisfied in
5 order for a court to remand to an ALJ with instructions to calculate and award benefits: (1) the
6 record has been fully developed and further administrative proceedings would serve no useful
7 purpose; (2) the ALJ has failed to provide legally sufficient reasons for rejecting evidence,
8 whether claimant testimony or medical opinion; and (3) if the improperly discredited evidence
9 were credited as true, the ALJ would be required to find the claimant disabled on remand.”
10 *Garrison*, 759 F.3d at 1020.

11 It should also be noted that “the required analysis centers on what the record evidence
12 shows about the existence or non-existence of a disability.” *Strauss v. Comm’r of the Soc. Sec.*
13 *Admin.*, 635 F.3d 1135, 1138 (9th Cir. 2011). Thus, even though all conditions of the credit-as-
14 true rule might be satisfied, remand for further proceedings would still be appropriate if an
15 evaluation of the record as a whole creates serious doubt that a claimant is, in fact, disabled.
16 *Garrison*, 759 F.3d at 1021. On the other hand, it would be an abuse of discretion for a district
17 court to remand a case for further proceedings where the credit-as-true rule is satisfied and the
18 record affords no reason to believe that the claimant is not, in fact, disabled. *Id.*

19 As discussed, Plaintiff provided both testimony and medical opinion regarding her IBS and
20 its resulting symptoms and weight-loss. The evidence and testimony were not mentioned or
21 analyzed at Step Three (AR at 25-26), however, the ALJ did mention the evidence in the context
22 of formulating the RFC (see *id.* at 28, 29), noting that, “[t]he claimant was seen for her inability to
23 gain weight and occasional diarrhea. Her physician thought it may be related to IBS and referred
24 her for a consult in February 2012.” Thus, it is clear that, at Step Three, the ALJ discredited
25 Plaintiff’s testimony (“I have IBS severe . . . I can’t keep weight on”), as well as the medical
26 opinion evidence (“claimant was seen for her inability to gain weight . . . [h]er physician thought it
27 may be related to IBS”).

28 **Record Development:**

1 The first part of the credit-as-true test requires the court to determine whether the record
2 has been fully developed and if further administrative proceedings would serve any useful
3 purpose. As stated, the Commissioner has conceded that Plaintiff’s low BMI numbers met the
4 standard in Listing 5.08 during the relevant portions of the disability period. Such a concession
5 would be unavoidable on this record, given that Plaintiff was weighed by a physician nearly every
6 week during the course of the disability period, while scoring disturbingly low BMI numbers
7 consistently during that time – weighing as little as 87 pounds with a height of 5’7”, yielding a
8 BMI as low as 13.63 in August of 2012.

9 Following an emergency room visit in late 2011 with complaints of diarrhea and resulting
10 weight-loss, Plaintiff was referred to Dr. Harry Metossian, a specialist in gastroenterology.
11 Initially, Dr. Metossian diagnosed the cause of her weight-loss as, “chronic diarrhea of unclear
12 etiology.” (AR at 399). In February and March of 2012, her primary care provider opined that her
13 weight-loss and diarrhea may be related to IBS. (AR at 617, 651). In May of 2012, Plaintiff was
14 seen by Dr. Metossian again who noted that she appeared “extremely thin,” with tenderness
15 throughout the abdomen, and while Dr. Metossian was uncertain as to the cause of Plaintiff’s
16 sharp abdominal pains, he did note that “the possibility of it being due to her frequent diarrhea and
17 IBS is certainly possible.” (AR at 396). When Dr. Matossian referred Plaintiff for further
18 examination for her weight-loss and chronic diarrhea at UCSF, Dr. Jonathan Terciman likewise
19 opined that Plaintiff’s history of chronic diarrhea and weight-loss, “most likely represents IBS
20 diarrhea predominant[ly] because her symptoms have actually improved with a trial of oral
21 narcotics.” (Id. at 1157-61).

22 The record includes testimony by Plaintiff to the effect that severe IBS is the cause of her
23 weight-loss and low BMI numbers. The record also includes voluminous medical records from
24 Plaintiff’s primary care provider, from her treating gastroenterologist, as well as from a specialist
25 at UCSF, all of which are consistent in finding that Plaintiff’s low BMI numbers and weight-loss
26 are a result of her IBS. Thus, the court finds that the record has been fully developed and that no
27 useful purpose would be served by any further administrative proceedings.

28 **Reasons for Rejecting the Evidence:**

1 The second part of the credit-as-true test requires the court to determine if the ALJ has
2 failed to provide legally sufficient reasons for rejecting evidence, whether claimant testimony or
3 medical opinion. As mentioned, the ALJ provided no reason whatsoever for rejecting this
4 evidence; therefore, the court finds that the ALJ certainly did not provide a ‘legally sufficient’
5 reason for doing do.

6 **The Effect on Disability Determination:**

7 The final part of the credit-as-true test requires the court to determine whether the ALJ
8 would be required to find Plaintiff disabled on remand if the improperly discredited evidence were
9 credited as true. Here, crediting Plaintiff’s testimony and the medical opinions of her treating
10 physicians and specialists as true would require a finding of presumptive disability at Step Three
11 because Plaintiff’s BMI was calculated at well below 17.50 from September of 2011 until October
12 of 2013, which more than meets the Listing requirement of a “BMI of less than 17.50 calculated
13 on at least two evaluations at least 60 days apart within a consecutive 6-month period.” 20 C.F.R.
14 Pt. 404, appendix 1, § 5.08. The court therefore finds that all three parts of the credit-as-true test
15 are satisfied.

16 **Evaluation of the Record as a Whole:**

17 Upon finding that all elements of the credit-as-true standard are satisfied, this court must
18 then evaluate the record as a whole in order to determine whether the record gives rise to any
19 serious doubt that a claimant is, in fact, disabled. See Garrison, 759 F.3d at 1020-21.

20 Two points bear mentioning at this juncture. First, it should be noted that the Social
21 Security Act defines “disability” as the inability to engage “in any substantial gainful activity by
22 reason of any medically determinable physical or mental impairment which can be expected to
23 result in death or which has lasted or can be expected to last for a continuous period of not less
24 than 12 months.” 42 U.S.C. § 1382c(a)(3)(A). Second, at Step Three, the Commissioner considers
25 the medical severity of the impairments found to have been determined at Step Two, such that if
26 they meet or equal one of the listings in 20 C.F.R. Pt. 404, appendix 1, a finding of disability will
27 be entered without further inquiry. 20 C.F.R. § 404.1520(a). Therefore, considering Listing 5.08,
28 Plaintiff’s disability is presumed if she suffered “[w]eight-loss due to any digestive disorder

1 despite continuing treatment as prescribed, with BMI of less than 17.50 calculated on at least two
2 evaluations at least 60 days apart within a consecutive 6-month period,” (id. at § 5.08), and “which
3 has lasted or can be expected to last for a continuous period of not less than 12 months.” 42 U.S.C.
4 § 1382c(a)(3)(A).

5 Plaintiff’s Listing 5.08 condition (weight loss due to IBS with frequently measured and
6 consistent BMI numbers well under 17.50) is clearly documented in the record as having lasted at
7 least from September of 2011 to October of 2013, and well beyond. This alone entitled Plaintiff to
8 a disability finding at Step Three.

9 Thus, because a review of the record as a whole gives rise to no serious doubt that Plaintiff
10 is in fact disabled, this matter is remanded to the Commissioner for calculation and award of
11 appropriate benefits. Finally, because the court finds error at Step Three, warranting a reversal and
12 remand for calculation and payment of benefits, the remainder of Plaintiff’s issues are moot.

13 **CONCLUSION**

14 For the reasons stated above, the court GRANTS Plaintiff’s motion for summary
15 judgment, DENIES Defendant’s motion for summary judgment, REVERSES the ALJ’s
16 determination and REMANDS this matter for calculation and award of appropriate benefits.

17 A separate judgment will issue.

18 **IT IS SO ORDERED.**

19 Dated: March 20, 2018.

20
21 

22 ROBERT M. ILLMAN
23 United States Magistrate Judge
24
25
26
27
28