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7 UNITED STATES DISTRICT COURT
8 NORTHERN DISTRICT OF CALIFORNIA

9 TOMMY LEE FRYMAN,

No. C 05-0156 MHP

10 Petitioner,

11 **MEMORANDUM & ORDER**

12 v.

**Re: Denial of Petition for Writ of Habeas
Corpus**

13 W.A. DUNCAN, Warden, et al.,

14 Respondents.
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17 Petitioner Tommy Lee Fryman (“petitioner” or “Fryman”), a California prisoner now
18 incarcerated at the Salinas Valley State Prison, filed a petition for writ of habeas corpus pursuant to
19 28 U.S.C. section 2254. He pled guilty in June 1999 to possession of 1.2 grams of cocaine base and
20 was sentenced in October 1999 under California’s Three Strikes law to twenty-five years to life in
21 prison. Petitioner initially raised two constitutional issues in his petition. First, he argued that
22 denying him the benefit of California’s Proposition 36 while affording it to others violated the Equal
23 Protection Clause of the Fourteenth Amendment. Proposition 36, which mandates drug treatment
24 and probation in lieu of incarceration, was passed by California voters in 2000, with an effective
25 date of July 1, 2001, while petitioner’s conviction was on direct appeal. Second, petitioner argued
26 that his sentence of twenty-five years to life for possession of 1.2 grams of cocaine violates the
27 Eighth Amendment’s prohibition against cruel and unusual punishment because the sentence is
28 grossly disproportionate to the offense in relation to petitioner’s criminal history.

1 On July 16, 2008, the court issued an order denying the Fourteenth Amendment claim.
2 Docket No. 38 (“July 2008 Order”). The court did not reach petitioner’s Eighth Amendment claims,
3 instead ordering the State to provide certain additional information pertaining to petitioner’s
4 criminal history. The state has provided the requested information, and the parties have
5 supplemented their briefing. Having considered the parties’ submissions and arguments, the court
6 enters the following memorandum and order.

7
8 BACKGROUND

9 Petitioner Fryman is a fifty-six year old man currently serving a twenty-five years to life
10 sentence. Clerk’s Transcripts¹ (“CT”) at 296, 343. He has been incarcerated since 1999 as a result
11 of a sentence handed down under California’s Three Strikes law. CT 344; *see* Cal. Penal Code §
12 667 *et seq.* His “triggering” offense was a felony conviction for possession of cocaine base. CT
13 344. The state court found he had nine prior strikes: a robbery conviction in 1973, a second degree
14 burglary conviction in 1974, and seven strikes for robbery and false imprisonment convictions
15 arising out of a pawn shop robbery in 1981. Docket No. 7, Exh. L; *see also* CT 295. Petitioner has a
16 number of other arrests, misdemeanor convictions, and non-strike felony convictions. CT 310-35.

17 Petitioner has a long history of drug and alcohol abuse. He started at the age of thirteen with
18 marijuana and moved to heroin at the age of fifteen. CT 297. He began using cocaine at age
19 nineteen and continued with a \$150 per day habit until he was twenty-eight, at which point he
20 stopped.² CT 297. Petitioner resumed drug use and began drinking copiously after the death of his
21 brother in 1998. CT 297; Docket No. 29, Exh. A (Fryman Dec.) at 2. Petitioner married in 1997
22 and has a child. CT 298, 302.

23 The procedural history concerning this petition has been extensively set forth in the court’s
24 previous order. *See* July 2008 Order at 3-5.

25 I. Triggering Offense

26 On October 31, 1998, based on information passed on by another officer that a drug
27 transaction would take place, an officer of the San Jose police department proceeded to the
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1 intersection of Hopkins and Alfred in San Jose. CT 193. While there, the officer saw Fryman on the
2 sidewalk with a woman, Antoinette Long. CT 9-10. When the officer approached, Long attempted
3 to flee by running to a door. CT 193. The officer observed symptoms of stimulant influence in both
4 Fryman and Long and saw an empty baggie with residue fall to Long's feet. CT 194. The officer
5 also observed a white rock, later identified as cocaine, on the ground between Long and Fryman.
6 CT 194. As a result of these observations, the officer arrested both Long and Fryman. CT 194.
7 Both were placed in custody without incident. CT 194.

8 At the station, another officer informed the arresting officer that Fryman was known for
9 concealing contraband in his buttocks. CT 195. When the officers attempted to perform a strip
10 search, Fryman announced that "nobody would search him." CT 195. During the ensuing scuffle,
11 Fryman was handcuffed and some white tissue paper fell from his buttock area. CT 195. The tissue
12 paper contained three whole pieces and two crushed pieces of cocaine base. CT 197. Fryman
13 claimed he would use the entirety of the cocaine base within the day. CT 296. The "street value" of
14 this cocaine base was approximately twenty dollars per rock, or one hundred dollars total for the five
15 pieces. CT 197.

16 On June 4, 1999, a jury convicted Fryman of a misdemeanor violation of California Health
17 and Safety Code section 11550 ("use/under the influence of cocaine"). CT 269. The jury was
18 unable to reach a verdict regarding whether Fryman committed a felony violation of California
19 Health and Safety code section 11351.5 ("possession for sale of cocaine"). CT 268, 276. On June
20 16, 1999, Fryman pled guilty to a felony violation of California Health and Safety Code section
21 11350 ("possession of cocaine base"). CT 276.

22 II. Prior Strikes

23 A. Strike 1

24 In 1973, Fryman pled guilty to one count of robbery, without any statutory arms
25 enhancement, under California Penal Code section 211. Docket No. 42 (Ruffra Dec.), Exh. 4-E.
26 California Penal Code section 211 defines robbery as "the felonious taking of personal property in
27 the possession of another, from his person or immediate presence, and against his will, accomplished
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1 by means of force or fear.” Cal. Penal Code § 211. Fryman was sentenced to one year in county jail
2 and three years probation. *See* Ruffra Dec., Exh. 4-B. Although Fryman was initially charged with
3 the use of a pistol, this allegation was dropped when Fryman pled guilty. *Compare id. with* Ruffra
4 Dec., Exh. 4-E.

5 The probation report prepared for Fryman’s 1999 sentencing hearing contains the following
6 synopsis of events pertaining to the 1973 robbery:

7 [T]he defendant and three others went to a residence inquiring about some “bad
8 dope” they received from a resident. The defendant and his companions continue
9 [sic] to return and were allowed to use the bathroom. One of the companions stole a
10 shotgun and left out the backdoor. The defendant and companions returned a final
11 time with the stolen shotgun and forced the victim on the floor. The defendant and
12 others entered the house with guns and robbed the two other residents. When the
13 defendant was leaving the residence, he placed a gun to the victim’s head and stated,
14 “I want to kill this man.” The other companions talked him into leaving.

15 CT 297. It is unclear what the factual predicate for this statement is, as no police report was
16 submitted. According to petitioner, the probation department stated that the report could have been
17 based on anything in the district attorney’s files. Docket No. 46 (Pet.’s Supp. Reply) at 6 n.5.
18 Petitioner agrees that the events centered around acquisition of cocaine, but he avers that he never
19 touched the shotgun and that he never intended to hurt anyone. Fryman Dec. at 3.

20 B. Strike 2 (So Alleged By Respondents)

21 In 1974, Fryman pled guilty to one count of second degree burglary under California Penal
22 Code section 459. Ruffra Dec., Exh. 5-D. Section 459 defines as guilty of burglary “[e]very person
23 who enters any . . . apartment[] . . . with intent to commit grand or petit larceny or any felony”
24 Cal. Penal Code § 459. For this crime, Fryman was sentenced to one year in county jail and three
25 years probation. Ruffra Dec., Exh. 5-F.

26 The contemporaneously prepared police report provided a summary of the events
27 surrounding the burglary. Residents in an apartment complex called the police when they witnessed
28 a man, later identified as Fryman, open the screen door of a neighboring apartment and peer in.
Ruffra Dec., Exh. 5-A. Fryman then picked up a rock and struck the patio door with it. *Id.* When

1 the lights came on in the apartment above, Fryman left. *Id.* Fryman was apprehended as he made
2 his way to the apartment complex entryway. *Id.*

3 C. Strikes 3 Through 9

4 In 1981, Fryman entered a plea of no contest to three counts of armed robbery under
5 California Penal Code sections 211 and 12022(a) and four counts of false imprisonment under
6 California Penal Code section 236, all arising out of the same incident. Ruffra Dec., Exh. 9-B.
7 Penal Code section 12022(a) provides for a sentence enhancement if a firearm is used in the
8 commission of a crime, even if the defendant did not actually use the gun himself. Cal. Penal Code
9 § 12022(a)(1). Penal Code section 236 defines false imprisonment as “ the unlawful violation of the
10 personal liberty of another.” Cal. Penal Code § 236. For these crimes, Fryman was sentenced to
11 five years in state prison. Ruffra Dec., Exh. 9-F.

12 These seven strikes arose out of a pawn shop robbery. Fryman and two other co-defendants
13 entered the pawnshop through the rear door. Ruffra Dec., Exh. 9-E. Co-defendant Williams, using a
14 handgun, ordered the two occupants of the pawn shop to lie behind the counter. *See id.*, Exhs. 9-C,
15 9-E. Williams then handcuffed the two occupants. *Id.*, Exh. 9-E. An officer apprised of the robbery
16 and provided with a description of the three defendants located the three defendants in a vehicle
17 about a quarter mile from the scene. The officer pursued the car in a high-speed chase, after which
18 the defendants fled on foot. Police eventually apprehended Fryman and a co-defendant, who were
19 hiding behind some bushes. Fryman was identified in a “pre-preliminary” examination lineup by
20 one of the victims. *Id.*

21 III. Other Criminal History

22 Fryman has been convicted of several other felonies and misdemeanors. In 1978, he was
23 convicted of felony possession of a weapon. CT 332. In 1980, he was again convicted of felony
24 possession of a concealable firearm. CT 331. In 1987, Fryman was convicted of selling sixty
25 dollars worth of cocaine. CT 328; Ruffra Dec., Exh. 10-A at 6. In 1991, Fryman was convicted of
26 statutory rape. CR 320. In 1997, Fryman was convicted of misdemeanor battery under California
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1 Penal Code sections 242 and 243(A). CT 311. Fryman has also committed dozens of vehicle code
2 violations over the years. CT 310-35.

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4 JURISDICTION AND VENUE

5 This court has subject matter jurisdiction over this action for habeas corpus relief under
6 sections 2254 and 1331 of Title 28 of the United States Code. Venue is proper because the
7 challenged conviction occurred in Santa Clara County, California, within this judicial district. *See*
8 28 U.S.C. §§ 84 & 2241(d).

9
10 EXHAUSTION

11 Prisoners in state custody who wish to collaterally challenge in federal habeas proceedings
12 either the fact or length of their confinement are required first to exhaust state judicial remedies,
13 either on direct appeal or through collateral proceedings, by presenting the highest state court
14 available with a fair opportunity to rule on the merits of each and every claim they seek to raise in
15 federal court. *See* 28 U.S.C. § 2254(b) & (c). Rule 7(b) of the Rules Governing Habeas Corpus
16 Cases Under Section 2254 permits a federal district court in a habeas proceeding to expand the
17 existing record to include “documents, exhibits, and answers under oath, if so directed, to written
18 interrogatories propounded by the judge. Affidavits may be submitted and considered as part of the
19 record.” The presentation of additional facts to the district court, pursuant to the court’s direction,
20 does not circumvent the exhaustion requirement when the prisoner has presented the substance of his
21 claim to the state courts. *Vasquez v. Hillery*, 474 U.S. 254, 257-58 (1986); *see generally Townsend*
22 *v. Sain*, 372 U.S. 293, 310-311 (1963), *overruled on other grounds by Keeney v. Tamayo-Reyes*, 504
23 U.S. 1 (1992).

24 Respondents ask the court to reconsider its previous ruling that the new exhibits do not
25 significantly alter the factual basis for the Eighth Amendment claims. *See* July 2008 Order at 5.
26 Respondents argue that the information submitted by petitioner contradicts some of the information
27 presented to the state court. While there are some superficial details which do not align,³ these
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1 details “d[o] not fundamentally alter the legal claim[s] already considered by the state courts.”
2 *Vasquez*, 474 U.S. at 260. Accordingly, the court reaffirms its finding that petitioner has exhausted
3 his state judicial remedies.

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5 STANDARD OF REVIEW

6 This court may entertain a petition for writ of habeas corpus “in behalf of a person in custody
7 pursuant to the judgment of a State court only on the ground that he is in custody in violation of the
8 Constitution or laws or treaties of the United States.” 28 U.S.C. § 2254(a). The petition may not be
9 granted with respect to any claim that was adjudicated on the merits in state court unless the state
10 court’s adjudication of the claim: “(1) resulted in a decision that was contrary to, or involved an
11 unreasonable application of, clearly established Federal law, as determined by the Supreme Court of
12 the United States; or (2) resulted in a decision that was based on an unreasonable determination of
13 the facts in light of the evidence presented in the State court proceeding.” 28 U.S.C. § 2254(d).

14 “Under the ‘contrary to’ clause, a federal habeas court may grant the writ if the state court
15 arrives at a conclusion opposite to that reached by [the Supreme] Court on a question of law or if the
16 state court decides a case differently than [the] Court has on a set of materially indistinguishable
17 facts.” *Williams v. Taylor*, 529 U.S. 362, 412-13 (2000); *see also Early v. Packer*, 537 U.S. 3, 8
18 (2002).

19 “Under the ‘unreasonable application’ clause, a federal habeas court may grant the writ if the
20 state court identifies the correct governing legal principle from [the] Court’s decisions but
21 unreasonably applies that principle to the facts of the prisoner’s case,” *Williams*, 529 U.S. at 413;
22 *see also Woodford v. Viscotti*, 537 U.S. 19, 24-27 (2002) (per curiam), or “extends or fails to extend
23 a clearly established legal principle to a new context in a way that is objectively unreasonable,”
24 *Hernandez v. Small*, 282 F.3d 1132, 1142 (9th Cir. 2002), *see also Yarborough v. Alvarado*, 541
25 U.S. 652, 666 (2004) (agreeing with the Ninth Circuit that “certain principles are fundamental
26 enough that when new factual permutations arise, the necessity to apply the earlier rule will be
27 beyond doubt”). “[A] federal habeas court may not issue the writ simply because that court
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1 concludes in its independent judgment that the relevant state-court decision applied clearly
2 established federal law erroneously or incorrectly. Rather, that application must also be
3 unreasonable.” *Williams*, 529 U.S. at 411. A federal habeas court making the “unreasonable
4 application” inquiry should ask whether the state court’s application of clearly established federal
5 law was “objectively unreasonable.” *Id.* at 409.

6
7 DISCUSSION

8 Having resolved petitioner’s Fourteenth Amendment claim in an earlier order, the sole
9 remaining issue before the court is whether a twenty-five years to life sentence for possession of 1.2
10 grams of cocaine in light of petitioner’s prior criminal history constituted cruel and unusual
11 punishment in violation of the Eighth Amendment.

12 I. Federal Law Clearly Established by the Supreme Court

13 Petitioner was sentenced under California’s Three strikes law. *See* Cal. Penal Code § 667 *et*
14 *seq.* Recidivism statutes are designed

15 to deter repeat offenders and at some point in the life of one who repeatedly commits
16 criminal offenses serious enough to be punished as felonies, to segregate that person
17 from the rest of society for an extended period of time. This segregation and its
duration are based not merely on the person’s most recent offense but also on the
propensities he has been convicted of and sentenced for other crimes.

18 *Rummel v. Estelle*, 445 U.S. 263, 284 (1980). The Supreme Court has consistently upheld the
19 constitutionality of recidivism statutes. In *Rummel*, the Court upheld a Texas recidivist statute
20 against an Eighth Amendment challenge. *Id.* at 276. There, the statute mandated life with the
21 possibility of parole where the petitioner had been most recently convicted of obtaining \$120.75
22 under false pretenses, after prior convictions for fraudulent use of a credit card and check forgery.
23 *Id.* at 285.

24 In *Solem v. Helm*, 463 U.S. 277 (1983), the Court found that a life sentence without the
25 possibility of parole under the circumstances of that case violated the Eighth Amendment because “a
26 criminal sentence must be proportionate to the crime for which the defendant has been convicted.”
27 *Id.* at 290. There, the petitioner was most recently convicted of “uttering a no account” check for
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1 \$100. *Id.* at 284. This was his seventh non-violent felony; none of the felonies involved crimes
2 against persons; and “alcohol was a contributing factor in each case.” *Id.* at 280. The Court set forth
3 three objective factors which should guide courts in their proportionality analysis, “including (i) the
4 gravity of the offense and the harshness of the penalty; (ii) the sentences imposed on other criminals
5 in the same jurisdiction; and (iii) the sentences imposed for commission of the same crime in other
6 jurisdictions.” *Id.* at 290-91.

7 In *Harmelin v. Michigan*, 501 U.S. 957 (1991), the Court upheld a life sentence without the
8 possibility of parole for the offense of possession of 672 grams of cocaine. *Id.* at 996 (plurality
9 opinion). This sentence was based solely on the crime statute itself and not on a recidivist
10 enhancement. Justice Kennedy, joined by Justices O’Conner and Souter, noted that possession of
11 over 650 grams of cocaine “threatened to cause grave harm to society.” *Id.* at 1002 (Kennedy, J.,
12 concurring).

13 Most recently, the Court held its Eighth Amendment jurisprudence “clearly established” that
14 a “gross proportionality principle is applicable to sentences for terms of years.” *Lockyer v. Andrade*,
15 538 U.S. 63, 72 (2003). The Court also cautioned that while the precise boundaries of what
16 constitutes gross disproportionality remain “unclear,” it is only “applicable in the exceedingly rare
17 and extreme case.” *Id.* (internal quotations omitted). *Andrade* and its companion case, *Ewing v.*
18 *California*, 538 U.S. 11 (2003), are particularly instructive since both concern application of
19 California’s Three Strikes law. In *Andrade*, the Court denied a state habeas petition where the
20 triggering offense was two counts of petty theft of goods totaling \$150 in value. 538 U.S. at 66. By
21 virtue of the prior convictions, petty theft, normally a misdemeanor offense, was charged as a
22 felony.⁴ *Id.* at 67. The petitioner had incurred three previous convictions for residential burglary as
23 well as a number of misdemeanor violations for theft and marijuana transportation. *Id.* at 66-67.
24 The California Court of Appeal had compared Andrade’s criminal record to that of Rummel, and the
25 Court found that the sentence was not contrary to, nor involved an unreasonable application of, the
26 “clearly established gross disproportionality principle.” *Id.* at 73. In *Ewing*, the state habeas
27 petitioner’s triggering offense was the shoplifting of three golf clubs worth approximately \$1,200.

1 538 U.S. at 18. Ewing’s prior strikes included three residential burglaries and one robbery as well as
2 several misdemeanors and felony convictions, many of which occurred while the petitioner was
3 serving probation on his prior sentences. *Id.* at 18-19. The Court denied the petition, writing, “in
4 weighing the gravity of Ewing’s offense, we must place on the scales not only his current felony, but
5 also his long history of felony recidivism.” *Id.* at 29.

6 II. Ninth Circuit Precedent

7 Pursuant to the “contrary to” clause of the federal habeas statute, a writ of habeas corpus will
8 not issue unless the state court decision was contrary to, or involved an unreasonable application of,
9 clearly established federal law as determined by the Supreme Court of the United States. Yet
10 decisions of the Ninth Circuit are binding on this court to the extent that they provide guidance in
11 applying the principles articulated by the Supreme Court. The Ninth Circuit has examined several
12 Eighth Amendment sentencing cases since 2003. In *Ramirez v. Castro*, 365 F.3d 755 (9th Cir.
13 2004), the court found that the petitioner’s sentence violated the Eighth Amendment. *Id.* at 756.
14 Ramirez’s triggering offense was, similar to Andrade’s, petty theft of a VCR worth \$199, elevated to
15 a felony charge because of a prior conviction. *Id.* However, unlike Andrade, Ramirez had incurred
16 only two other criminal charges of any sort. Ramirez pled guilty in 1991 to two counts of second
17 degree robbery stemming from other shoplifting charges. *Id.* at 757. Furthermore, the only force
18 used in those prior crimes was when “somebody else drove over the foot of a grocery store security
19 guard, and [when] Ramirez pushed a K-Mart security guard out of his way as he fled the store.” *Id.*
20 at 768.

21 In *Rios v. Garcia*, 390 F.3d 1082 (9th Cir. 2004), the court found that Rios’s sentence did not
22 violate the Eighth Amendment. *Id.* at 1088. There, the triggering offense was petty theft of two
23 watches totaling \$79.98, elevated to felony charges because of two prior second degree robbery
24 convictions in 1987. *Id.* at 1083. The court distinguished *Rios* from *Ramirez* on the grounds that
25 Rios had struggled with the loss prevention officer, and that Rios’ compatriot had used a knife
26 during the prior-conviction robbery. *Id.* at 1086.

1 In *Reyes v. Brown*, 399 F.3d 964 (9th Cir. 2005), the court remanded the habeas petition for
2 further factual consideration by the district court. *Id.* at 965. Reyes’s triggering conviction was a
3 felonious perjury statement on a Department of Motor Vehicles application. *Id.* He had only two
4 prior strikes: a juvenile conviction for residential burglary in 1981, and a 1987 armed robbery
5 conviction. *Id.* at 966. The court determined that “but for . . . [the] armed robbery conviction, Reyes
6 would appear to have a plausible cause for relief under *Ramirez*.” *Id.* at 969. Because the record on
7 the armed robbery conviction was rather scant, the court remanded the action to determine if Reyes
8 had merely carried a knife or if he had actually used the knife. *Id.*; *see also id.* at 968 n.6. Reyes
9 also had a felony conviction for being under the influence of a controlled substance as well as
10 misdemeanor convictions for Driving Under the Influence (DUI) and battery. *Id.* at 968 n.7. On
11 remand, the district court found that Reyes had used the knife and dismissed the habeas petition. *See*
12 *Ramirez v. Tilton*, No. ED CV 00-0195-VAP, 2008 WL 5179031, at *9 n.8 (C.D. Cal. Dec. 9, 2008)
13 (recounting subsequent history of Reyes).

14 In *Taylor v. Lewis*, 460 F.3d 1093 (9th Cir. 2006), the court found that Taylor’s sentence did
15 not violate the Eighth Amendment. *Id.* at 1100. Taylor’s triggering offense was, similar to the
16 instant action, possession of .036 grams of cocaine base. *Id.* at 1095. His two prior strike
17 convictions, among his many criminal convictions, consisted of a 1980 voluntary manslaughter
18 conviction and a 1986 armed robbery conviction. *Id.* at 1100-01. The court found that the
19 California Court of Appeal was not unreasonable in determining that a possession offense was as
20 serious as a property offense. *Id.* at 1099. Furthermore, in light of Taylor’s violent prior offenses,
21 the fact that he had served three prison terms, and the fact that he had previously violated a
22 misdemeanor probation, the court found that Taylor’s prior offenses “entailed[ed] considerably more
23 gravity than those the Supreme Court has previously considered.” *Id.* at 1100. The court
24 accordingly held the state court’s application of federal law to be reasonable. *Id.* at 1101.

25 In *Nunes v. Ramirez-Palmer*, 485 F.3d 432 (9th Cir. 2007), the court found that Nunes’s
26 sentence did not violate the Eighth Amendment. *Id.* at 435. Nunes’s triggering conviction was for
27 the shoplifting of \$114.40 worth of goods. *Id.* However, he had an “extensive felony record”
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1 spanning some sixty years. *Id.* at 440. His prior strikes consisted of a rape conviction in 1945,
2 burglary and theft in 1947, robbery, burglary and felony theft in 1968, felony theft in 1980, and rape
3 in 1982. *Id.* at 436.

4 In *Gonzalez v. Duncan*, 551 F.3d 875 (9th Cir. 2008), the court found that Gonzalez's
5 sentence violated the Eighth Amendment. Gonzalez's triggering offense was his failure to update
6 his sex offender registration within five days of his birthday. *Id.* at 877. Gonzalez had several prior
7 strikes, including 1988 convictions for possession of a controlled substance and auto theft, a 1989
8 conviction of forcible rape and lewd conduct with a child under the age of fourteen, a 1992 robbery
9 conviction, and a 1999 spousal abuse conviction. *Id.* at 886-87. The court found that failure to
10 register is "entirely passive, harmless and a technical violation of the registration law," and that the
11 sentence received for his failure was up to twenty-one times greater than what he would have
12 received without prior strikes. *Id.* at 886, 889. Furthermore, the court was unconvinced that a
13 recidivist sentence should be imposed when there was no connection between Gonzalez's prior
14 convictions and his current crime of failing to register. *Id.* at 887.

15 III. Whether Petitioner's Case Leads to an Inference of Gross Disproportionality

16 Turning to the instant action, the court initially examines whether "the crime committed and
17 the sentence imposed leads to an inference of gross disproportionality." *Harmelin*, 501 U.S. at 1005
18 (Kennedy, J., concurring).⁵ Courts must "weigh the criminal offense and the resulting penalty in
19 light of the harm caused or threatened to the victim or to society, and the culpability of the
20 offender." *Gonzalez*, 551 F.3d at 883-84 (citing *Helm*, 463 U.S. at 292) (internal quotation marks
21 omitted).

22 A. Gravity of the Triggering Offense

23 Petitioner was found in possession of about one hundred dollars worth of cocaine base,
24 which he claimed he would use within the day. Personal use and possession of cocaine base is
25 neither violent nor "targeted at another individual." *Reyes*, 399 F.3d at 967. The crime of non-
26 violent drug possession is "one of the most passive crimes a person can commit." *Solem*, 463 U.S.
27 at 296. Yet the Ninth Circuit has noted that California "was entitled to view that possession, use and
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1 distribution of illegal drugs represent one of the greatest problems affecting the health and welfare of
2 our population.” *Taylor*, 460 F.3d 1098 (quoting *Harmelin*, 501 U.S. at 1002 (Kennedy, J.,
3 concurring)) (internal quotation marks omitted).

4 When petitioner was sentenced in 1999, California Health and Safety Code section 11350
5 mandated punishment of at least a year in state prison for possession of cocaine base. *See* Cal.
6 Health & Safety Code §§ 11350 & 11054(f)(1). As discussed at length in the July 2008 order, in
7 2000, California voters approved Proposition 36, codified at California Penal Code section 1210 *et*
8 *seq.* Under the provisions of Proposition 36, “any person convicted of a nonviolent drug possession
9 offense shall receive probation.” Cal. Penal Code § 1210.1(a). To be eligible for probation, any
10 defendant who has previously been convicted of a serious felony must have “remained free of both
11 prison custody and the commission of an offense that results in a felony conviction other than a
12 nonviolent drug possession offense, or a misdemeanor conviction involving physical injury or the
13 threat of physical injury to another person” for a period of five years. Cal. Penal Code
14 § 1210.1(b)(1). In 1997, just over two years prior to his cocaine possession arrest, Fryman was
15 convicted of misdemeanor battery under California Penal Code sections 242 and 243(A); however,
16 as the California Court of Appeal has noted, the conviction itself established only an unlawful
17 touching, which does not necessarily involve injury or an express or implied threat of injury. *People*
18 *v. Fryman*, 97 Cal. App. 4th 1315, 1324 (2002), *opinion superseded by*, 125 Cal. Rptr. 2d 440 (Cal.
19 2002) (citing *People v. Longoria*, 34 Cal. App. 4th 12, 16 (1995)).⁶ This court assumes without
20 deciding that petitioner would have received probation pursuant to the provisions of Proposition 36
21 had it been in force at the time of his triggering conviction. That petitioner could only have received
22 probation for his triggering offense but for the timing of his conviction supports a conclusion that
23 petitioner’s triggering offense was not a particularly grave crime.⁷

24 Yet it cannot be said, as in *Gonzalez*, that the offense was an “entirely passive, harmless, and
25 technical violation.” *See Gonzalez*, 551 F.3d at 886. While the marginal negative impact of a single
26 act of drug possession may appear negligible when considered in isolation, illegal drugs have a
27 graver and more insidious connection with crime. As Justice Kennedy explained in *Harmelin*, “such
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1 drugs relate to crime in at least three ways: (1) A drug user may commit crime because of
2 drug-induced changes in physiological functions, cognitive ability, and mood; (2) A drug user may
3 commit crime in order to obtain money to buy drugs; and (3) A violent crime may occur as part of
4 the drug business or culture.” 501 U.S. at 1002. Petitioner’s own explanation of his criminal history
5 vividly illustrates the dangers Justice Kennedy identified in *Harmelin*. Petitioner alleges that his
6 drug addiction “controlled [his] life and caused [him] to do things of which [he is] deeply ashamed,”
7 Fryman Dec. at 5, that he committed a robbery “head[ing] straight for the cocaine,” *id.* at 3, and that
8 he became involved in crime “because of [his] drug habit,” *id.* at 2.

9 B. Severity of the Penalty in Light of Petitioner’s Criminal History

10 The sentence of twenty-five-years-to-life is one of the harshest sentences available in
11 California, “exceeded in severity only by death and life imprisonment without the possibility of
12 parole.” *Gonzalez*, 551 F.3d at 886 (citing *Ramirez*, 365 F.3d at 767). Sentence enhancements for
13 recidivists are justified on the grounds that the state has a “public-safety interest in incapacitating
14 and deterring recidivist felons.” *Ewing*, 538 U.S. at 29. But a long prison sentence does not “protect
15 the public when the current offense bears little indication [that the defendant] has recidivist
16 tenancies to commit offenses that pose a risk of harm.” *Gonzalez*, 551 F.3d 887 (citing *People v.*
17 *Carmony*, 127 Cal. App. 4th 1066, 1080 (2005)). Accordingly, to fully ascertain the severity of the
18 sentence, it must be examined in relationship to petitioner’s prior criminal offenses.

19 As a preliminary matter, petitioner claims that respondents have mischaracterized his
20 criminal history. Specifically, petitioner argues that respondents presented non-related transcripts
21 from crimes that were dismissed, *see* Ruffra Dec., Exh. 4-A, arguments regarding underlying
22 circumstances for other convictions that were contradicted in open court, *see id.*, Exh.8-A at 41 *et*
23 *seq.*, police reports indicating facts never pled to and never charged, *see id.*, Exh. 11-A, and
24 uncorroborated testimony from somewhere in the district attorney’s file that was never presented
25 under oath, *see* CT 297; Ruffra Dec., Exhs. 4-A, 4-B. Respondents appear to be trying to show that
26 petitioner deserves his sentence through the use of unproven, unrelated and rather incendiary
27 circumstantial evidence. “As a basis for a sentence of twenty-five-years to possible life in prison . . .
28

1 these *arrests* are entitled to little or no weight.” *Banyard v. Duncan*, 342 F. Supp. 2d 865, 879 (C.D.
2 Cal. 2004) (emphasis added). While the court is allowed to examine the underlying circumstances
3 of *convictions*, *Reyes*, 399 F.3d at 989; *Ramirez*, 365 F.3d at 767, the examination does not, and
4 should not, extend to crimes that were merely charged but where there was no conviction.

5 Furthermore, one of petitioner’s “strikes” as alleged by respondents does not count as
6 a strike for purposes of the Three Strikes law. In 1974, petitioner pled guilty to one count of second
7 degree burglary. California Penal Code section 667, the Three Strikes law section, includes only
8 first degree burglary as a strike felony. *See* Cal. Penal Code §§ 667.5(c)(21) & 1192.7(c)(18).
9 Accordingly, the state court erred in counting petitioner’s 1974 conviction as a strike. This error is
10 harmless, since petitioner still had eight other strikes which could form the basis under section 667
11 for his enhanced sentence.

12 i. Prior Strikes

13 Petitioner has himself averred that all of his prior strikes were acquired in his pursuit for
14 drugs.⁸ That alone distinguishes this case from *Gonzalez*, where Gonzalez’s failure to register bore
15 no relationship to his prior convictions. Petitioner was arrested with one hundred dollars worth of
16 cocaine base and tested positive for cocaine base. Furthermore, as his wife indicated in her letter to
17 the court, she was unaware that petitioner was once again using drugs, CT 338, perhaps indicating
18 that he might need other sources of funding to support what might once again become an expensive
19 addiction.⁹ There is a connection between his current crime and his past crimes insofar as his past
20 crimes were allegedly committed to acquire funds to support his drug habit.

21 Petitioner was convicted of robbery in 1973 following a guilty plea. He was convicted on
22 seven counts of robbery and false imprisonment in 1981. Petitioner alleges he committed these
23 crimes from a desire to obtain more drugs. Fryman Dec. at 2-3. As petitioner rightly points out, the
24 facts surrounding his 1973 conviction come only from the probation report prepared during the
25 proceedings relating to his 1999 conviction. Respondents have submitted no additional
26 documentation concerning this particular crime although respondents have submitted additional
27 documentation concerning *other* crimes that were charged simultaneously but bear no relation to the
28

1 facts underlying the robbery charge. *See* Ruffra Dec. ¶ 6 & Exh. 4-A. There is no indication where
2 the probation officer received his information concerning the crime. Because petitioner pled guilty
3 to the crime in 1973, the record was not detailed and it appears that verifiable details regarding the
4 crime have been lost to the sands of time.

5 Despite the lack of facts regarding this particular crime, it is certain that petitioner was
6 convicted of robbery, which by its statutory definition requires the use of some means of force or
7 fear against another person or in his presence. Cal. Penal Code. § 211. The use of force or fear
8 distinguishes the instant case from *Helm*, where the Court gave little weight to the burglary
9 convictions because they were “nonviolent, none was a crime against a person, and alcohol was a
10 contributing factor in each case.” *Helm*, 463 U.S. at 280. None of those mitigating factors apply to
11 Fryman’s 1973 strike. Even if this crime sufficed only to provide the statutory basis for the Three
12 Strikes enhancement, petitioner’s remaining strike convictions and other convictions support a
13 conclusion that petitioner has led a life of serious crime, including violent crime. Specifically,
14 petitioner was convicted of seven felonies in connection with the 1981 pawn shop robbery. The
15 crime involved the use of a handgun by a co-defendant. In that respect, the instant case is no
16 different from *Rios*, where the Ninth Circuit found that a Three Strikes sentence did not violate the
17 Eighth Amendment in part because a knife was used by a co-defendant during the commission of a
18 prior strike. *See Rios*, 390 F.3d at 1086. Here, a co-defendant used a handgun to threaten other
19 people during the commission of a robbery.

20 ii. Other Criminal Convictions

21 As distinguished from *Ramirez* and *Reyes*, and similar to *Ewing* and *Andrade*, petitioner has
22 a long and varied criminal history. *See Ramirez*, 365 F.3d at 757 (granting writ to petitioner with
23 only two prior convictions); *Reyes*, 399 F.3d at 966 (same); *Andrade*, 538 U.S. at 66-67 (denying
24 writ to petitioner with numerous felony convictions); *Ewing*, 538 U.S. at 18-19 (same). *But cf.*
25 *Gonzalez*, 551 F.3d at 886 (granting writ where numerous prior felonies were unrelated to triggering
26 offense); *Helm*, 463 U.S. at 280 (granting writ where numerous prior felonies were non-violent).¹⁰

Petitioner's other criminal history is illustrative if only to show the variety of criminal activities in which he has engaged.

In 1978, petitioner sustained two convictions for possession of a firearm by a felon. In both cases, according to police reports, the firearms—a sawed-off shotgun and a revolver—were partially secreted under the passenger seat in petitioner's car. Petitioner was sentenced to two concurrent terms of three years and, respectively, eight months in state prison. In 1980, petitioner was again convicted of gun possession by a felon in connection with a barroom disagreement over dance partners. Charges of assault with a deadly weapon were dismissed at the prosecution's request. Ruffra Dec., Exh. 8-C. Petitioner was sentenced to two years summary probation, to be served concomitantly with an existing violation of parole. In 1987, petitioner pled guilty to the sale of sixty dollars worth of cocaine, for which he was sentenced to three years in state prison. In 1991, petitioner pled guilty to, and received sixteen months in state prison for, the statutory rape of his fifteen year old girlfriend. As noted, petitioner was convicted of misdemeanor battery in 1997. He has also been convicted of several dozen vehicle code violations.

iii. Duration and Evolution of Petitioner's Criminal History

Petitioner incurred his penultimate strike in 1981, eighteen years prior to his triggering conviction. While petitioner's subsequent crimes have never again risen to the level of a violent or serious felony within the meaning of the Three Strikes law, he has never also engaged in an extended period of blameless activity. His longest "crime free" time, excluding vehicle code violations, was approximately five years between 1992 and 1997. During that period of time, however, he received approximately ten county jail sentences, ranging from ten days to nine months, for vehicle code violations. CT 310-19. Although this criminal history is not as extreme as the criminal history in *Nunes*, Fryman, like Nunes, remained free of violent crime since the early 1980s but never completely ended his criminal behavior. *See Nunes*, 485 F.3d at 436. Examining petitioner's criminal history as a whole, the picture that emerges is unavailing for petitioner. This is not one of those "extremely rare and extreme cases" in which the sentence imposed violates the Eighth Amendment. *See Andrade*, 538 U.S. at 72.

C. Application of the Standard of Review

Applying the controlling precedents, and in light of petitioner's extensive criminal history which includes one or more incidents of violence, the court finds that petitioner's sentence of twenty-five years to life does not lead to an inference of gross disproportionality. Consequently, no intra- or interjurisdictional analyses are warranted.

As a matter of policy, some may legitimately question whether a twenty-five years to life sentence under a recidivist statute on the facts of this case best serves the public interest. It is worth repeating that "a federal habeas court may not issue the writ simply because that court concludes in its independent judgment that the relevant state-court decision applied clearly established federal law erroneously or incorrectly. Rather, that application must also be unreasonable." *Williams*, 529 U.S. at 411. One may quibble with the Supreme Court's precedents as a matter of policy or penology, but there is no real question that the state courts did not apply clearly established federal law erroneously or incorrectly; much less was the application of the law unreasonable. The controlling case law makes it exceedingly difficult to prevail in a federal habeas court on an Eighth Amendment challenge to a sentence under a recidivism statute.

CONCLUSION

For the foregoing reasons, the petition for writ of habeas corpus is **DENIED**.

IT IS SO ORDERED.

Dated: January 6, 2010


MARILYN HALL PATEL
United States District Court Judge
Northern District of California

ENDNOTES

1. Respondents lodged this document and the Reporter's Transcripts ("RT") with the court on June 23, 2005.
2. Although not expressly referenced by either party, petitioner turned twenty-eight the year he pled guilty to the pawn shop robberies, for which he received five years in state prison.
3. For instance, as respondents correctly point out, petitioner originally could not "recall the specific details" of his 1974 conviction. CT 296. In his declaration, however, petitioner presents a different story from that presented in the police report, this one involving a romantic interest. *See Fryman Dec.* at 3. As discussed below, these details are irrelevant to the court's decision.
4. In California, felony theft is a "wobbler" conviction, meaning that it is punishable as either a misdemeanor or a felony. *Ramirez v. Tilton*, No. ED CV 00-0195-VAP, 2008 WL 5179031, at *8 n.7 (C.D. Cal. Dec. 9, 2008).
5. Only where this threshold has been met must the court engage in intra- and interjurisdictional analyses. *See Taylor*, 460 F.3d at 1098 n.7.
6. The California Supreme Court subsequently transferred Fryman's case back to the Court of Appeal, which affirmed his sentence. *People v. Fryman*, No. H020743, 2004 WL 49705, at *1 (Cal. App. Jan. 9, 2004).
7. Petitioner's arguments that Proposition 36 should apply retroactively to him, and that not applying Proposition 36 to him violates Fourteenth Amendment Equal Protection, have already been rejected. *See* July 2008 Order.
8. Petitioner's contention that he should not be punished for his status as a drug addict misses the mark. As the Supreme Court held in *Robinson v. California*, 370 U.S. 660 (1961), it is entirely proper for a person to incur punishment for *conduct* related to, motivated by or resulting from an addiction. *Id.* at 664.
9. The police reports and petitioner's own testimony indicate that he was using cocaine base on the day he was arrested either to celebrate his birthday a few days prior or to assuage his grief over his brother's passing. *Compare* CT 308 *with* Fryman Dec.
10. Petitioner cites to the district court opinions in *Banyard v. Duncan*, 342 F. Supp. 2d 865 (C.D. Cal. 2004), and *Duran v. Castro*, 227 F. Supp. 2d 1121, 1127-1128 (E.D. Cal. 2002). In *Banyard*, the court found that the petitioner's record had been misconstrued by the state court, casting serious doubt on the actual nature of the petitioner's priors. *Id.* at 875. Such is not the case here. In *Duran*, the district court relied extensively on the Ninth Circuit's decision in *Andrade v. Attorney General*, 270 F.3d 743 (9th Cir. 2001), which was subsequently reversed, 538 U.S. 63 (2003).