

United States District Court For the Northern District of California

1 2	79.	Defendant ICE's predecessor agency, the INS, promulgated 8 C.F.R. § 287.7 without notice and an opportunity to comment by the public and in violation of the rule-making process specified by the APA, 5 U.S.C. § 553.	
3	80.	Defendant's actions in issuing 8 C.F.R. § 287.7 were arbitrary, capricious, an	
4 5		abuse of discretion, or otherwise not in accordance with law, in excess of statutory jurisdiction, authority, or limitations, and without observance of procedure required by law, and should be set aside as unlawful pursuant to 5 U.S.C. § 706.	
6 7 8	81.	Federal Defendants' denial of Plaintiffs' procedural rights under 8 U.S.C. § 1357 and 8 C.F.R§ 287.3 constitute agency actions unlawfully withheld or unreasonably delayed and agency action without observance of procedure required by law pursuant to 5 U.S.C. § 706.	
	In the motion currently before the court, plaintiffs explain that their eighth claim		
		ed the following four subclaims:	
10 11	1.	A facial challenge to 8 C.F.R. § 287.7 as <i>ultra vires</i> in excess of statutory authority granted to ICE by Congress;	
12 13	2.	A challenge to ICE's practice of issuing immigration detainers for persons not already in local custody contrary to the plain language of 8 C.F.R. § 287.7 and 8 U.S.C. § 1357;	
14 15	3.	An allegation that ICE's predecessor agency, INS, promulgated 8 C.F.R. § 287.7 without complying with the notice and comment requirements of 5 U.S.C. § 553; and	
16 17	4.	A challenge to Federal defendants' policy and practice of denying procedural rights guaranteed by 8 U.S.C. § 1357 and 8 C.F.R § 287.3 to persons arrested without a warrant through ICE's ongoing collaborative efforts with the County Defendants.	
18	Plaintiffs see	aintiffs seek reconsideration of the court's dismissal of what they characterize in this	
19	motion as their second and fourth subclaims.		
20 21	A comparison of the re-characterized subclaims with the subclaims as they are		
	pleaded, reveals several things. One, re-characterized subclaim 3 is equivalent to the prior		
22	subclaim found in $\P$ 79 of the complaint, which was previously withdrawn by plaintiffs and		
23	stricken in the court's July 31, 2009 order. Plaintiffs seek no relief as to this subclaim. Two, although the court construed ¶ 78 as setting forth one subclaim, plaintiffs have re-		
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25 26 27	characterized that subclaim as two subclaims and plaintiffs seek relief only with respect to		
	that part of the $\P$ 78 allegations that comprise their new subclaim 2. Third, re-characterized		
	subclaim 4 is equivalent to the prior subclaim found in $\P$ 81. Plaintiffs seek relief as to this		
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subclaim. Fourth, the subclaim found in ¶ 80 has not been re-characterized or otherwise
expressly referenced in the motion before the court. The court therefore assumes that no
relief is sought as to this subclaim.

4 Preliminarily, the court notes that this motion provides a perfect illustration of the 5 problems that can arise from poorly drafted complaints. If ¶ 78 was intended to represent 6 two separate claims, it would have been easy to simply state as much. Nonetheless, 7 plaintiffs are correct that the court did not intend to foreclose them from alleging and arguing that the practice of issuing detainers for persons not already in custody (for any 8 9 criminal violation) is contrary to statute and regulation. Accordingly, the court clarifies that 10 the dismissal with prejudice is intended to dispose of only the issue that to the extent that § 11 287.7 permits the issuance of immigration detainers for persons arrested for offenses other 12 than controlled substance violations, it is not in excess of the statutory authority granted to 13 ICE.

14 Plaintiffs also seek reconsideration of the dismissal of re-characterized subclaim 4. 15 As the court addressed the issues presented in this subclaim (equivalent to ¶ 81 of the 16 complaint) in conjunction with the issue presented in ¶ 80, with which plaintiffs do not now 17 appear to take issue, and rather than attempt to parse the court's ruling between the ¶ 80 18 issue (which is not challenged) and the ¶ 81 issue (which is challenged), and in the interest 19 of reducing further motion practice on the current complaint, the court withdraws that 20 portion of the July 31, 2009 order on this issue, docket number 121, page 23, line 6 - page 21 24, line 6. Plaintiffs shall take care to clarify their allegations with respect to the remaining 22 two subclaims in their amended complaint, which shall be filed pursuant to the parties' 23 stipulation by September 14, 2009.

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IT IS SO ORDERED.

25 Dated: September 3, 2009

PHYLLIS J. HAMILTON United States District Judge

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