

United States District Court For the Northern District of California United States District Court For the Northern District of California

1 Sebastopol, (2) 5277 Hessel Road in Sebastopol, (3) 2853 Big Horn Street in Santa Rosa, and (4) 2 2752 Victoria Drive in Santa Rosa (Compl. ¶ 7). Sonoma County agents executed the warrant 3 and found 30 marijuana plants, 32 pounds of marijuana, marijuana seeds, a semi-automatic pistol, 4 and \$6,000 in defendant currency at the two Sebastopol residences, marijuana seeds and \$27,110 5 in defendant currency at the Big Horn Street residence, and marijuana seeds, pay-owe sheets, and 6 \$24,780 in defendant currency at the Victoria Drive residence (*id.* at $\P\P$ 8–16). The currency 7 seizures at both the Big Horn Street and Victoria Drive residences were assisted by certified 8 narcotics-detection canines who were trained to alert agents to the presence of currency that has 9 been in recent contact with narcotics (*id.* at ¶¶ 12–14). In total, \$57,890 in defendant currency 10 was seized from these four residences.

11 This in rem forfeiture action was commenced on April 28, 2010 (Dkt. No. 1). In its 12 verified complaint, the government alleged that the defendant currency seized from these searches 13 is subject to forfeiture pursuant to 21 U.S.C. 881(a)(6) as either proceeds traceable to narcotics 14 transactions in violation of the Controlled Substances Act, 21 U.S.C. 801 et seq., or as smuggled 15 or unreported currency from Mexico pursuant to 31 U.S.C. 5317(c) and 5332(c). An arrest 16 warrant in rem for the defendant currency was immediately issued by the Clerk following the 17 filing of the complaint (Dkt. No. 2). Three potential claimants of the defendant funds have been 18 identified by the government: (1) Jesus Guerrero, who owns the two Sebastopol properties, (2) 19 Rosendo Garcia Guerrero, who was present at the Big Horn Street residence at the time the 20 warrant was executed, and (3) Angelica Prado Ochoa, who was present at the Victoria Drive 21 residence at the time the warrant was executed (Compl. ¶¶ 8, 11, 13).

The government provided direct notice and notice by publication of this action as required under the governing federal statutes and rules. Specifically, on May 3, the government sent individual notice (including service of a copy of the complaint and the arrest warrant *in rem*) to two attorneys — George Arack, Jr. and Barry Hachmyer — who told the government that they represented the three potential claimants in this action (Dkt. Nos. 3, 5). Notice was also published on an official government internet site for at least 30 consecutive days (specifically, between April 30 and May 29) as required under the FRCP Supplemental Rules for Admiralty

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and Maritime Claims and Asset Forfeiture Actions ("FRCP Supp.") (Dkt. No. 6). On June 1, the government provided these three potential claimants an additional 30 days (*i.e.*, until July 1) to 3 file a verified claim in the instant action.

Prior to the expiration of the July 1 deadline, the government entered into a settlement agreement with Jesus Guerrero through his counsel, Attorney Hachmyer. This settlement agreement was finalized in July 2010 and approved by the undersigned judge (Dkt. Nos. 8, 20). In this settlement agreement, Mr. Guerrero agreed to the return of \$2,500 in defendant currency in full satisfaction of any claims against the government relating to this forfeiture action.

9 While the two remaining potential claimants, Rosendo Garcia Guerrero and Angelica 10 Prado Ochoa, filed *administrative* claims contesting the seizure of funds from the Big Horn Street 11 and Victoria Drive residences prior to the initiation of the instant action, neither of them filed verified claims in this action. As of the date of this order, no claims or answers have been filed 12 13 by any potential claimant of the remaining \$55,390 in defendant currency. On August 10, after 14 all deadlines to file a verified claim in this action had expired, the government moved for entry of 15 default as to the remaining defendant funds (Dkt. No. 10). Default was thereafter entered by the 16 Clerk on August 25 (Dkt. No. 12). The instant motion was filed on September 2, 2010 (Dkt. No. 17 13). Counsel for both Rosendo Garcia Guerrero and Angelica Prado Ochoa were properly served 18 with notice of the instant motion (Dkt. No. 18). While due on September 23 under the local rules 19 of this district, no opposition briefs have been filed.

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ANALYSIS

21 After the entry of default, a court may enter default judgment pursuant to FRCP 55(b)(2). 22 In exercising this discretion, the United States Court of Appeals for the Ninth Circuit has stated 23 that a court may consider the following seven factors: (1) the possibility of prejudice to the 24 plaintiff, (2) the merits of plaintiff's substantive claim, (3) the sufficiency of the complaint, (4) 25 the sum of money at stake in the action, (5) the possibility of a dispute concerning material facts, 26 (6) whether the default was due to excusable neglect, and (7) the strong policy of the Federal 27 Rules of Civil Procedure favoring decisions on the merits. *Eitel v. McCool*, 782 F.2d 1470, 28 1471-72 (9th Cir. 1986).

In evaluating these seven *Eitel* factors in the context of an *in rem* forfeiture action, a
 district court must pay particular attention to whether the government has properly complied with
 the various procedural requirements and safeguards governing such actions.
 1. PROCEDURAL COMPLIANCE WITH CIVIL FORFEITURE RULES

Any property subject to forfeiture to the United States may be seized in the manner set forth in 18 U.S.C. 981(b). *See* 21 U.S.C. 881(b). Under 18 U.S.C. 981(b)(2)(A), a seizure may be made without a warrant if "a complaint for forfeiture has been filed in the United States district court and the court issued an arrest warrant in rem pursuant to the Supplemental Rules for Certain Admiralty and Maritime Claims[.]" Under the FRCP Supp., the government must file a verified complaint that states the grounds for jurisdiction and venue, that describes the property being forfeited, that identifies the statute under which the forfeiture action is brought, and that includes sufficient factual detail to support a reasonable belief that the government will be able to meet its burden of proof at trial. FRCP Supp. G(2)(a)(f). The clerk must then issue a warrant to arrest the property if it is in the government's possession, custody, or control. FRCP Supp. G(3)(b)(i).

15 Here, the government properly filed a verified complaint for forfeiture in the United States 16 District Court for the Northern District of California and the clerk immediately issued an arrest 17 warrant *in rem* to seize the defendant currency (Dkt. Nos 1–2). In its complaint, the government 18 properly set forth in sufficient factual detail the grounds for jurisdiction and venue, a description 19 of the property being forfeited (and how it was discovered by Sonoma County agents and trained 20 canines pursuant to a search warrant), and the exact federal statutes under which the forfeiture 21 action has been brought. These facts support a reasonable belief that the government will meet its 22 burden of proof at trial. As such, the seizure was proper under the governing rules. See 18 23 U.S.C. 981(b)(2)(A); FRCP Supp. G.

With respect to providing procedurally sufficient *notice* to potential claimants, the FRCP
Supp. requires the government to publish notice of the action which, among other requirements,
must state the time to file a claim and answer. FRCP Supp. G(4)(a)(ii)(B). In addition to sending *direct* notice of the pending forfeiture action to any person who reasonably appears to be a
potential claimant, the government may also provide notice by publication through posting a

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notice on an official government forfeiture website for at least 30 consecutive days. FRCP Supp.
G(4)(a)(iv)(C), G(4)(b)(i). As detailed herein, the government has properly complied with these
notice requirements by providing direct notice to the legal representatives of potential claimants
Jesus Guerrero, Rosendo Garcia Guerrero, and Angelica Prado Ochoa, and publishing notice on
an official government forfeiture website from April 30 to May 29, 2010.

Finally, the Admiralty Local Rules of this district also govern *in rem* forfeiture actions. *See* Admir. L.R. 1-2. Under these local rules, a party seeking a default judgment in an action *in rem* must make the following two showings: (1) notice of the action and arrest of property has been given as required by Admiralty Local Rule 6-1(a)(1) and (b)(1) and (2) no one has filed timely and responsive pleadings. *See* Admir. L.R. 6-2(a). As detailed herein, proper notice was given by both publication and by providing direct notice to all known potential claimants. This notice provided all potential claimants of the defendant currency with the applicable deadlines to submit verified claims — specifically, any person or entity having an interest in the defendant currency was required to file a verified claim or statement no later than 35 days after service of the complaint or within 30 days of the last date of publication of notice. To date, no one has appeared in this action to file a claim. Consequently, no responsive pleadings have been filed as of the date of this order. Default was therefore properly entered on August 25, and the entry of default judgment is now appropriate under the Admiralty Local Rules.

In sum, this order finds that the government has properly complied with all of the
procedural requirements set forth by federal statute, the FRCP Supp., and the Admiralty Local
Rules governing this forfeiture action.

2. THE *EITEL* FACTORS

In light of the above discussion and the factual allegations set forth in the government's verified complaint (assumed true for the purposes of a default judgment motion), the *Eitel* factors weigh heavily in favor of granting the government's motion. *First*, a denial of default judgment would prejudice the government in that it would be required to expend further time and effort in an action where no claimants have appeared. *Second*, the government's claims have significant merit, and as previously discussed, all procedural requirements — including the filing of a 1

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sufficiently pled verified complaint — have been met. Third, the amount of defendant currency, 2 though not insubstantial, is not large enough to warrant denial of the motion. *Fourth*, there is no 3 evidence that excusable neglect is to blame for the absence of any claimants. Indeed, one of the 4 three known potential claimants has already settled with the government. *Fifth*, while 5 administrative claims were filed by two of the potential claimants prior to the initiation of this 6 lawsuit, these individuals — for whatever reason — chose not to file claims in this action. As 7 such, there is no genuine dispute as to any material fact. Sixth, although it is always preferable to 8 decide a case on its merits, when no party has appeared to oppose an action (as is the case here), 9 reaching a decision on the merits is an impractical if not impossible task.

For these reasons, the *Eitel* factors strongly support granting the government's motion.

CONCLUSION

For the foregoing reasons, the government's motion for default judgment is **GRANTED**. Since no claims, answers, or opposition briefs have been filed by the applicable deadlines, the October 14 hearing date is VACATED. Defendant currency in the amount of \$55,390 is hereby condemned and forfeited to the United States, pursuant to 21 U.S.C. 881(a)(6). All right, title and interest in said currency is vested in the United States of America. Judgment shall be entered accordingly.

IT IS SO ORDERED.

21 Dated: October 12, 2010.

INITED STATES DISTRICT JUDGE