

United States District Court
For the Northern District of California

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IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

MITSUI O.S.K. LINES, LTD.,)	Case No. 11-2861 SC
)	
Plaintiff,)	ORDER DENYING MOTIONS TO
)	PARTIALLY DISMISS SECOND
v.)	<u>AMENDED COMPLAINT</u>
)	
SEAMASTER LOGISTICS, INC.; TOLL)	
GLOBAL FORWARDING (AMERICAS) INC.;)	
AMERICAN GLOBAL LOGISTICS LLC;)	
KESCO CONTAINER LINE, INC.; KESCO)	
SHIPPING, INC.; and DOES 1 through)	
20,)	
)	
Defendants.)	

I. INTRODUCTION

Now before the Court are two motions to partially dismiss the Second Amended Complaint, ECF No. 72 ("SAC"), of Plaintiff Mitsui O.S.K. Lines, Ltd. ("MOL"), a Japanese corporation. Specifically, the motions seek dismissal of the SAC's fourth and fifth claims, arising under the Racketeer Influenced and Corrupt Organizations Act ("RICO"), 18 U.S.C. §§ 1962(c) and 1962 (d). The first motion to dismiss was brought by Defendants Seamaster Logistics, Inc. ("Seamaster") and Toll Global Forwarding (Americas) Inc., formerly named Summit Logistics International, Inc. ("Summit"), and the second was brought by Defendant American Global Logistics LLC ("AGL") (collectively, "Moving Defendants").

Both motions are fully briefed. ECF Nos. 77 ("SM/SL MTD"), 78-1 ("AGL MTD"), 80 ("MOL Opp'n"), 82 ("SM/SL Reply"), 84 ("AGL

1 Reply"). Pursuant to Civil Local Rule 7-1(b), both motions are
2 suitable for decision without oral argument. For the reasons set
3 forth below, the Court DENIES both motions.

4

5 **II. BACKGROUND**

6 The Court assumes familiarity with Magistrate Judge James's
7 October 19, 2011 Order dismissing MOL's original Complaint. ECF
8 No. 38. Therefore, the Court will only briefly summarize the case,
9 supplementing Judge James's account with allegations contained in
10 the SAC. The Court recounts additional, specific allegations as
11 part of the discussion sections below, and takes all of the SAC's
12 well-pleaded allegations as true. Ashcroft v. Iqbal, 556 U.S. 662,
13 679 (2009).

14 MOL is a Vessel Operating Common Carrier ("VOCC") -- that is,
15 an ocean shipper -- operating between foreign and U.S. ports,
16 including the Port of Oakland. Moving Defendants are, in industry
17 parlance, "NVOCCs," that is, Non-Vessel Operating Common Carriers.
18 Like MOL, they are shippers, but unlike MOL, they do not operate
19 seafaring vessels. NVOCCs such as the Moving Defendants
20 essentially are trucking companies that engage only in inland or
21 "door" carriage, while VOCCs like MOL may engage in ocean shipping.
22 See SAC ¶ 16.

23 Sometimes, in addition to providing ocean carriage, MOL is
24 hired to arrange inland carriage. See id. On those jobs, called
25 "through" or "door-to-door" carriage, MOL pays NVOCCs to arrange
26 for the inland leg (or legs) of the trip on MOL's behalf. Id. MOL
27 alleges that Defendants engaged in a scheme to charge MOL for
28 unnecessary or nonexistent inland carriage. In essence, MOL

1 alleges that Defendants routinely represented to MOL that they had
2 performed inland carriage to or from a port serviced by MOL, but in
3 actuality third parties would make the inland shipments. As a
4 result, MOL allegedly was induced into paying for inland carriage
5 that it never received. See id. ¶¶ 24-31. MOL alleges that some
6 of this conduct occurred in inland China and some in the United
7 States. See MOL Opp'n at 7-8 (identifying allegations of SAC which
8 purportedly pertain to U.S. conduct).

9 The SAC's fourth and fifth claims assert that, by using postal
10 mail, faxes, and the Internet to communicate with and bill MOL in
11 connection with these shipments, Defendants engaged in wire and
12 mail fraud -- predicate acts that can support civil RICO liability
13 under 18 U.S.C. §§ 1962(c) and (d), respectively.¹ See SAC ¶¶ 78-
14 91. Moving Defendants' position, in brief, is that MOL cannot
15 state viable RICO claims against them because the case primarily
16 concerns conduct that took place in inland China and effected MOL
17 in Japan, and that, under Morrison v. National Australia Bank Ltd.,
18 --- U.S. ---, 130 S. Ct. 2869 (2010), RICO has no extraterritorial
19 application.

20

21 **III. LEGAL STANDARD**

22 A motion to dismiss under Federal Rule of Civil Procedure
23 12(b)(6) "tests the legal sufficiency of a claim." Navarro v.

24 ¹ Section 1962(c) provides: "It shall be unlawful for any person
25 employed by or associated with any enterprise engaged in, or the
26 activities of which affect, interstate or foreign commerce, to
27 conduct or participate, directly or indirectly, in the conduct of
28 such enterprise's affairs through a pattern of racketeering
activity or collection of unlawful debt." Section 1962(d) makes it
unlawful to conspire to do so. Section 1961(1) enumerates
prohibited racketeering activities (or "predicate acts"), which
include mail and wire fraud.

1 Block, 250 F.3d 729, 732 (9th Cir. 2001). "Dismissal can be based
2 on the lack of a cognizable legal theory or the absence of
3 sufficient facts alleged under a cognizable legal theory."
4 Balistreri v. Pacifica Police Dep't, 901 F.2d 696, 699 (9th Cir.
5 1988). "When there are well-pleaded factual allegations, a court
6 should assume their veracity and then determine whether they
7 plausibly give rise to an entitlement to relief." Iqbal, 556 U.S.
8 at 679. However, "the tenet that a court must accept as true all
9 of the allegations contained in a complaint is inapplicable to
10 legal conclusions. Threadbare recitals of the elements of a cause
11 of action, supported by mere conclusory statements, do not
12 suffice." Id. (citing Bell Atl. Corp. v. Twombly, 550 U.S. 544,
13 555 (2007)). The allegations made in a complaint must be both
14 "sufficiently detailed to give fair notice to the opposing party of
15 the nature of the claim so that the party may effectively defend
16 against it" and "sufficiently plausible" such that "it is not
17 unfair to require the opposing party to be subjected to the expense
18 of discovery." Starr v. Baca, 633 F.3d 1191, 1204 (9th Cir. 2011).

19

20 **IV. DISCUSSION**

21 **A. Morrison and Its Progeny**

22 Moving Defendants have not challenged the sufficiency of MOL's
23 factual allegations. See SM/SL Reply at 7-8 (acknowledging that
24 MOL's claims are sufficiently pled). Instead, Moving Defendants
25 rest their challenge to MOL's RICO claims on Morrison, a securities
26 action, and the handful of cases that have applied its reasoning in
27 the RICO context. Because the post-Morrison RICO cases have yet to
28 settle on a single approach, the Court will briefly survey the

1 field. It concludes that European Community v. RJR Nabisco, Inc.,
2 No. 02-CV-5771 (NGG)(VVP), 2011 WL 843957 (E.D.N.Y. Mar. 8, 2011),
3 supplies the governing rule in this case.

4 **1. Territoriality in the Securities Context**

5 In Morrison, the Supreme Court considered whether § 10(b) of
6 the Securities and Exchange Act of 1934 has extraterritorial
7 application. 130 S. Ct. at 2876-77. The Morrison plaintiffs, all
8 Australian nationals, had purchased stock in an Australian bank on
9 an Australian stock exchange. Their complaint alleged that
10 officers of the bank's U.S. subsidiary had, in the United States,
11 made fraudulent statements that caused some of the subsidiary's
12 assets to appear more valuable than they really were. Id. at 2876.
13 On these facts, the Court addressed the question of whether the
14 Australian plaintiffs had a viable cause of action under § 10(b),
15 given the long-standing presumption against extraterritorial
16 application of domestic laws. Id. at 2877-78.

17 The court held that they did not. Rejecting tests that
18 various circuit courts had developed for ascertaining the
19 extraterritorial application of statutes, id. at 2878-81, the court
20 articulated the presumption against extraterritoriality in robust
21 terms: "When a statute gives no clear indication of an
22 extraterritorial application, it has none." Id. at 2878. The
23 court then turned to the language of the Exchange Act, observing
24 that "the objects of the statute's solicitude" were "transactions
25 in securities listed on domestic exchanges, and domestic
26 transactions in other securities" Id. at 2884. "It is
27 those transactions that the statute seeks to regulate . . . ; it is
28 parties or prospective parties to those transactions that the

1 statute seeks to protect" Id. (citations omitted). On
2 that basis, the court concluded that Congress did not intend for
3 the Exchange Act to possess extraterritorial reach.

4 The Morrison court also rejected the argument that the case
5 called only for domestic application of § 10(b). The court
6 acknowledged that plaintiffs had alleged some U.S. conduct, but
7 this did not make their proposed application of § 10(b) domestic
8 rather than extraterritorial: "[I]t is a rare case of prohibited
9 extraterritorial application that lacks all contact with the
10 territory of the United States. But the presumption against
11 extraterritorial application would be a craven watchdog indeed if
12 it retreated to its kennel whenever some domestic activity is
13 involved in the case." Id. (emphasis in original).

14 2. Cases Addressing Territoriality in the RICO Context

15 Since Morrison made it clear that the presumption against
16 extraterritoriality is a canon of construction applicable to any
17 statute, id. at 2878-79, a half-dozen courts have applied its
18 reasoning in the RICO context.² These courts have uniformly held
19 that RICO is silent as to its extraterritorial application and
20 that, under Morrison, it therefore has none. See, e.g., In re
21 Toyota, 785 F. Supp. 2d at 913; Norex, 631 F.3d at 32. Further,
22 these courts have broadly agreed that, while the "object" of the
23 Exchange Act's "solicitude" considered in Morrison was domestic
24 securities transactions, in the RICO context "it is the

25 _____
26 ² Cedeño v. Intech Group, Inc., 733 F. Supp. 2d 471, 474 (S.D.N.Y.
27 2010); Norex Petroleum Ltd. v. Access Industries, Inc., 631 F.3d
28 29, 32 (2d Cir. 2010); European Cmty., 2011 WL 843957; United
States v. Philip Morris USA, Inc., 783 F. Supp. 2d 23, 28-29
(D.D.C. 2011); In re Toyota Motor Corp., 785 F. Supp. 2d 883, 913
(C.D. Cal. 2011); CGC Holding Co., LLC v. Hutchens, 2011 WL
5320988, at *14, --- F. Supp. 2d --- (D. Colo. 2011).

1 'enterprise' that is the object of the statute's solicitude, and
2 the 'focus' of the statute." European Cmty., 2011 WL 843957, at
3 *5. Specifically, "the focus of RICO is on the enterprise as the
4 recipient of, or cover for, a pattern of criminal activity."
5 Cedeño, 733 F. Supp. 2d at 474. RICO "seeks to regulate
6 'enterprises' by protecting them from being victimized by or
7 conducted through racketeering activity." European Cmty., 2011 WL
8 843957, at *5.³

9 Beyond these points, however, the cases' reasoning diverges.
10 Cf. In re Toyota, 785 F. Supp. 2d at 914-15 (surveying cases and
11 observing that "[i]t is unclear how Morrison's logic, which
12 evaluates the 'focus' of the relevant statute, precisely translates
13 to RICO"). This divergence has been obscured to a certain degree
14 by factual differences between the cases, specifically, their
15 varying mixtures of foreign and domestic elements. Some cases have
16 been relatively clear-cut: Post-Morrison courts have had no
17 difficulty concluding that far-flung foreign schemes conducted by
18 foreign actors and implicating only incidental U.S. conduct are
19 fundamentally extraterritorial and thus beyond the reach of RICO.⁴

20
21 ³ See also Philip Morris, 783 F. Supp. 2d at 28-29 (citing Cedeño,
22 733 F. Supp. 2d at 473) (RICO "is focused on how a pattern of
23 racketeering activity affects an enterprise"); In re Toyota, 785 F.
24 Supp. 2d at 914 (same); but see CGC Holding Co., 2011 WL 5320988,
at *14 ("The focus of [RICO] is the racketeering activity, i.e., to
render unlawful a pattern of domestic racketeering activity
perpetrated by an enterprise.").

25 ⁴ See Cedeño, 733 F. Supp. 2d 471 (Venezuelan actors allegedly
26 conspired to imprison Venezuelan national in Venezuela); Norex, 631
27 F.3d 29 (conspiracy by Russian nationals to seize control over
28 Russian oil industry through widespread bribery and institutional
corruption in Russia); European Cmty., 2011 WL 843957 (South
American and Russian cartels allegedly operated labyrinthine
international money laundering and smuggling scheme involving
illicit distribution abroad of U.S.-made cigarettes).

1 But in other cases, the balance of foreign and domestic elements
2 has not been so one-sided. In those cases, district courts --
3 starting from the premise that RICO has no extraterritorial
4 application -- have had to decide whether applying RICO to the
5 facts before them would result in an impermissible extraterritorial
6 application or a permissible domestic one. Or, to state the matter
7 in Morrison's memorable terms, these courts have had to decide how
8 much or what kind of domestic conduct sends the watchdog back to
9 its kennel. Morrison does not say, and the cases evince differing
10 approaches.⁵

11 The challenge of applying Morrison in RICO cases stems from
12 the difficulty of ascertaining where a RICO enterprise is located.
13 This difficulty was not present in the securities context from
14 which Morrison arose. When the Morrison court determined that only
15 "transactions in securities listed on domestic exchanges, and
16 domestic transactions in other securities" were properly subject to
17 the Exchange Act, 130 S. Ct. at 2884, it could rely on courts to
18 identify the place where an alleged transaction occurred: Though
19 securities transactions may occur in volume, each one occurs in a

20 ⁵ See Philip Morris, 783 F. Supp. 2d 23 (where English cigarette
21 manufacturer allegedly conspired to deceive American public about
22 health effects of smoking, district court dismissed RICO claims,
23 despite enterprise's "tremendous impacts" on United States, because
24 English defendant's domestic conduct was "isolated" and not by
25 itself actionable under RICO); In re Toyota, 785 F. Supp. 2d at
26 914-15 (dismissing RICO claims as insufficiently pled but observing
27 that well-pled allegations of "enterprise operating in the United
28 States, consisting largely of domestic 'persons,' engaging in a
pattern of racketeering activity in the United States, and damaging
Plaintiffs abroad, . . . might well state a claim consistent with
Morrison's holding"); CGC Holding Co., 2011 WL 5320988, at *14
(where Canadian nationals allegedly engaged in an enterprise "to
extract money from [U.S. plaintiffs] through a phony loan scheme,"
plaintiffs stated cognizable RICO claim because "the racketeering
activity of the enterprise . . . was directed at and largely
occurred within the United States").

1 readily ascertained place at a readily ascertained time.

2 RICO enterprises are different. They are not discrete events;
3 they are groups of people.⁶ As such, they do not "occur" in a
4 place in the way that transactions do. They have an entirely
5 different and, especially in the case of association-in-fact
6 enterprises, more amorphous structure:

7 [A]n association-in-fact enterprise is simply a
8 continuing unit that functions with a common purpose.
9 Such a group need not have a hierarchical structure or a
10 "chain of command"; decisions may be made on an ad hoc
11 basis and by any number of methods -- by majority vote,
12 consensus, a show of strength, etc. Members of the group
need not have fixed roles; different members may perform
different roles at different times. The group need not
have a name, regular meetings, dues, established rules
and regulations, disciplinary procedures, or induction or
initiation ceremonies.

13 Boyle v. United States, 556 U.S. 938, 948 (2009). An association-
14 in-fact enterprise need only have "a purpose, relationships among
15 those associated with the enterprise, and longevity sufficient to
16 permit these associates to pursue the enterprise's purpose." Id.
17 at 946.

18 Because the very notion of an association-in-fact enterprise
19 is "expansive," id. at 944, some alleged enterprises may be
20 difficult to pin to a location. Nevertheless, because RICO applies
21 only to domestic enterprises, courts will be called upon to
22 determine whether a particular RICO enterprise, whatever its
23 structure, is extraterritorial or domestic, which implies a rough

24 _____
25 ⁶ RICO defines the term "enterprise" to include "any individual,
26 partnership, corporation, association, or other legal entity, and
27 any union or group of individuals associated in fact although not a
28 legal entity." 18 U.S.C § 1961(4). The latter type of enterprise
-- the kind that is not a legal entity -- is commonly called an
"association-in-fact" or "associated-in-fact" enterprise. E.g.,
Cedeño, 733 F. Supp. 2d at 472; In re Toyota, 785 F. Supp. 2d at
900.

1 determination of the location of the enterprise. The enterprise's
2 location need not be targeted with pinpoint accuracy: The relevant
3 question is simply whether the enterprise is extraterritorial or
4 not.⁷

5 3. The Nerve Center Test

6 The only case to squarely propose a principled way to
7 determine the territoriality of a RICO enterprise is European
8 Community. The European Community court recognized that "[b]ecause
9 the 'focus' of RICO is the 'enterprise,' a RICO 'enterprise' must
10 be a 'domestic enterprise.'" 2011 WL 843957, at *6 (citing
11 Morrison, 130 S. Ct. at 2884). The court acknowledged the lack of
12 precedent "suggesting how a court may determine the geographic
13 location of a RICO enterprise." Id. It then analogized the
14 inquiry to "determin[ing] the geographic location of a
15 corporation." Id. The court turned for guidance to Hertz Corp. v.
16 Friend, --- U.S. ---, 130 S. Ct. 1181 (2010). In that case, the
17 Supreme Court set forth a "nerve center" test for ascertaining the

18 ⁷ The location of the associated racketeering activity is a
19 different question, and not dispositive of the issue of the
20 enterprise's territoriality. "The 'enterprise' is not the 'pattern
21 of racketeering activity'; it is an entity separate and apart from
22 the pattern of activity in which it engages." United States v.
23 Turkette, 452 U.S. 576, 583 (1981). "RICO is not a recidivist
24 statute designed to punish someone for committing a pattern of
25 multiple criminal acts. Rather, it prohibits the use of such a
26 pattern to impact an enterprise" Cedeño, 733 F. Supp. 2d
27 at 473. Accordingly, the question before this Court is not where
28 the predicate acts alleged by MOL took place, but rather the
territoriality of the alleged enterprise itself. See id. at 474;
European Cmty., 2011 WL 843957, at *5. The propriety of focusing
the territoriality inquiry on the enterprise rather than the
racketeering is confirmed by the fact that RICO defines the term
"enterprise" to include legal entities. 18 U.S.C. § 1961(4). In
such cases, the territoriality of the RICO enterprise clearly would
not depend on the location where predicate acts occurred but on the
location of the legal entity, that is, of the enterprise itself.
The Court sees no reason why the analysis should differ for
association-in-fact enterprises.

1 state citizenship of a corporation for purposes of diversity
2 jurisdiction. Hertz, 130 S. Ct. at 1192-94. The European
3 Community court, applying Hertz principles, suggested that courts
4 should focus on the RICO enterprise's "brains" as opposed to its
5 "brawn," that is, on "the decisions effectuating the relationships
6 and common interest of its members, and how those decisions are
7 made," as compared to the location where the consequences of those
8 decisions transpire. 2011 WL 843957, at *6. The court appeared to
9 recognize that the inquiry will sometimes yield artificially
10 simplified results, "i.e., [a] single place of business for a
11 corporation, though there may be many," but stated that "the test
12 is still instructive" Id.

13 This Court agrees. The nerve center test provides a familiar,
14 consistent, and administrable method for determining the
15 territoriality of RICO enterprises in cases such as the one at bar,
16 which blend domestic and foreign elements. It permits district
17 courts deciding RICO cases like this one to analogize to the larger
18 body of cases that use the nerve center test to identify a
19 corporation's state court citizenship for diversity purposes.
20 Further, the nerve center test has the virtue of recognizing that a
21 RICO enterprise is analytically distinct from the pattern of
22 predicate acts associated with it -- a distinction that the earlier
23 cases have sometimes blurred. E.g., CGC Holding Co., 2011 WL
24 5320988, at *14 (determining that RICO enterprise was domestic
25 because the "racketeering activity of the enterprise . . . was
26 directed at and largely occurred within the United States"). In
27 short, the test aligns the focus of the court's inquiry with the
28 focus of RICO: "the enterprise as the recipient of, or cover for, a

1 pattern of criminal activity." Cedeño, 733 F. Supp. 2d at 474. To
2 the extent that previous post-Morrison RICO cases -- none of which
3 are binding precedent on this Court -- have focused on the
4 nationality of a RICO enterprise's constituent members, the
5 location of racketeering activity, the location of "effects," or
6 the location or quantity of ambiguously defined "conduct," this
7 Court parts ways with them.

8 **B. Application of Nerve Center Test**

9 The nerve center test ascertains the territoriality of an
10 association-in-fact RICO enterprise by examining the alleged
11 "decisions effectuating the relationships and common interest of
12 [the enterprise's] members, and how those decisions are made."
13 European Cmty., 2011 WL 843957, at *6. This requires the Court
14 first to examine the structure of the enterprise alleged by MOL.

15 **1. Structure of the Alleged RICO Enterprise**

16 "To state a claim under § 1962(c), a plaintiff must allege (1)
17 conduct (2) of an enterprise (3) through a pattern (4) of
18 racketeering activity." Odom v. Microsoft Corp., 486 F.3d 541, 547
19 (9th Cir. 2007) (internal quotation marks omitted).⁸ Presently,
20 this Court is concerned only with the second element, that of the
21 enterprise. Moving Defendants have not challenged the sufficiency
22 of MOL's allegations of the "enterprise" element. Nevertheless,
23 because MOL's pleading could be clearer in connecting its
24 allegations to its claims, the Court recounts the allegations that

25 ⁸ MOL also asserts a claim under subsection (d) of § 1962.
26 Subsection (d) simply makes it unlawful to conspire to violate the
27 preceding three subsections. Since Moving Defendants' § 1962(d)
28 liability depends on MOL making out a viable claim under § 1962(c),
and Moving Defendants have raised no specific challenge to the
conspiracy element of MOL's § 1962(d) claim, the Court focuses on §
1962(c) exclusively.

1 comprise the enterprise element. The Court does so solely to
2 illuminate the structure of the alleged enterprise, with an eye
3 toward applying the nerve center test.

4 "[A]n association-in-fact enterprise is simply a continuing
5 unit that functions with a common purpose." Boyle, 556 U.S. at
6 948. To plead the "enterprise" element of a RICO claim, plaintiffs
7 must adequately allege that: (1) defendants have associated for a
8 common purpose for engaging in a course of conduct, (2) in an
9 ongoing organization, either formal or informal, and (3) the
10 various associates function as a continuing unit. See Odom, 486
11 F.3d at 552-53.⁹

12 The enterprise alleged by MOL satisfies these minimal
13 structural requirements -- which, as the Ninth Circuit has
14 observed, are "not very demanding." Id. at 548. MOL alleges the
15 following: Seamaster is a California corporation, Summit is a U.S.
16 corporation with its principal place of business in New Jersey, and
17 AGL is a "corporation and/or limited liability company" organized
18 under Georgia law, with its principal place of business in that
19 state. SAC ¶¶ 4-5, 10. Both Summit and Seamaster are part of a
20 group of companies whose corporate parent is the Toll Group
21 ("Toll"), a business entity of form unknown. Id. ¶ 6 & n.1.¹⁰

22 _____
23 ⁹ Odom was decided before Boyle, but the Court sees no distinction
24 between the cases' respective definitions of a RICO enterprise.
25 Both cases simply applied the holding of Turkette to reject
26 argument that RICO required a plaintiff to show that an enterprise
27 has a separate or "ascertainable" structure, i.e., one going beyond
28 what is necessary to carry out its racketeering activities.
29 Compare Odom, 486 F.2d at 553 with Boyle, 556 U.S. at 948. The
30 Court therefore continues to recognize Odom as binding authority.

¹⁰ As explained supra in the Introduction, Summit is Toll's former
name and Toll appears in this action as Toll Global Forwarding
(Americas) Inc.

1 During a period covering 2006-2007, Summit and Seamaster were spun
2 off from a corporate forebearer, the Hecny Group ("Hecny"), with
3 whom Summit and Seamaster now directly compete. Id. ¶ 7. Jerry
4 Huang, aka Huang Chun Jen ("Huang"), was a "key executive and
5 member of the Board of Directors" of Hecny, id., and now is
6 Summit's Managing Director for the Asia Pacific Region, id. ¶ 8.

7 Hecny was the "longtime strategic partner" of a company called
8 Global Link Logistics, Inc. ("Global Link"), whose founder and CEO
9 was Chad Rosenberg ("Rosenberg"). Id. ¶ 12. Rosenberg left Global
10 Link and bought Moving Defendant AGL; Rosenberg now serves as AGL's
11 CEO. Id. ¶¶ 11-12, 14; Ex. I.

12 MOL alleges that the relationship between AGL on the one hand
13 and Summit and Seamaster on the other is a "strategic partnership"
14 mirroring that of Hecny and Global Link. Id. ¶ 15. Furthermore,
15 MOL avers that Summit/Seamaster and AGL comprise an association-in-
16 fact. Id. "Through Seamaster, AGL ships goods with MOL on behalf
17 of customers in the United States who are the ultimate recipient of
18 the goods." Id. The purpose of the relationship is "to facilitate
19 the import transportation of cargo (largely furniture and other
20 consumer goods) from Asia to the United States." Id. MOL alleges
21 that Summit, Seamaster, and AGL "actively conducted and
22 participated in the affairs of the enterprise" by "arranging for
23 and otherwise participating in thousands of shipments of cargo from
24 Asia to the United States." Id. ¶ 80. MOL alleges that the
25 partnership and related shipping activities began at least in 2007
26 and continued until at least 2011. Id. ¶ 79.

27 Taken together, these allegations describe an association-in-
28 fact enterprise, that is, "a continuing unit that functions with a

1 common purpose" without being, itself, a legal entity. Boyle, 556
2 U.S. at 948; 18 U.S.C. § 1961(4). MOL alleges a common purpose,
3 namely, the import transportation of cargo from Asia to the United
4 States. MOL further alleges an ongoing organization. An ongoing
5 organization is nothing more than "a vehicle for the commission of
6 two or more predicate crimes" which need not have any particular
7 formal organization. See Odom, 486 F.3d at 552. MOL alleges that
8 Seamaster/Summit and AGL form a strategic partnership which engages
9 in the allegedly wrongful shipping practices described in the SAC,
10 practices which are furthered by the alleged mail and wire frauds.
11 While MOL does not allege that the partners are bound by any formal
12 agreement or structure, they are not required to do so. See id.
13 Further, the presence of Huang and Rosenberg in both the previous
14 Hecny/Global Link partnership and the current alleged partnership
15 between Seamaster, Summit, and AGL supports a reasonable inference
16 that these corporations serve, at least to a significant degree, to
17 effectuate the purposes of an informal alliance of businesspeople.
18 Lastly, MOL's allegations describe an enterprise that satisfies the
19 continuity requirement. This requirement "focuses on whether the
20 associates' behavior was 'ongoing' rather than isolated activity."
21 Odom, 486 F.3d at 553 (quoting United States v. Patrick, 248 F.3d
22 11, 19 (1st Cir. 2001)). MOL's allegation that the partnership, as
23 well as the shipping activities at the center of this case, were
24 ongoing at least from 2007 to 2011 easily satisfies this standard.

25 2. Territoriality of the Alleged RICO Enterprise

26 Having described the alleged RICO enterprise, the Court now
27 applies the nerve center test to determine whether RICO applies to
28 it. This test examines the "decisions effectuating the

1 relationships and common interest of [the enterprise's] members,
2 and how those decisions are made." European Cmty., 2011 WL 843957,
3 at *6. Focusing on the brains rather than the brawns of the
4 enterprise, id., the Court concludes that the enterprise alleged
5 here is a domestic one.

6 The Court first observes that all three Moving Defendants are
7 U.S. corporations. Their domestic legal status is not by itself
8 dispositive. See supra p. 12 (rejecting notion that "nationality
9 of a RICO enterprise's constituent members" determines
10 territoriality). Their domestic status tends to show, however,
11 that the decision making necessary to effectuate the alleged
12 association-in-fact enterprise's common purpose occurred
13 substantially within the territory of the United States.

14 Additionally, MOL alleges that Seamaster, Summit, and AGL
15 "arranged" shipments in the United States. The location where the
16 shipping actually took place is merely evidence of where the
17 enterprise exercised its "brawn." It is the activity of arranging
18 the allegedly illicit shipments that indicates where the enterprise
19 exercised its "brains." MOL alleges that these shipments were
20 arranged in substantial part within the United States, which, in
21 combination with the U.S. status of the alleged enterprise's member
22 corporations, supports a reasonable inference in MOL's favor, i.e.,
23 that the enterprise's nerve center was domestic.

24 Even if the Court were to read the allegations of the
25 complaint in a light less favorable to MOL -- and in the procedural
26 posture of this case, the Court must do the opposite -- MOL has
27 alleged, at minimum, an enterprise with one foot in China and one
28 in the United States. This is more than the merely incidental

1 domestic activity which, Morrison warned, would do nothing to shake
2 the watchdog from its post. See Morrison, 130 S. Ct. at 2884. On
3 the contrary, MOL alleges a cross-national enterprise that uses
4 U.S. corporations as cover for a pattern of racketeering
5 activities. These allegations are enough to assert the existence
6 of a domestic enterprise to whose activities RICO applies. See
7 Cedeño, 733 F. Supp. 2d at 474.

8 Moving Defendants' arguments to the contrary are unavailing.
9 Apparently following the "conduct" approach that some earlier cases
10 took, but which this Court has declined to follow, see supra
11 Section IV.A.3, AGL characterizes this case as being "primarily" or
12 "at its core" about conduct in inland China. AGL MTD at 2, AGL
13 Reply at 4. AGL argues, in essence, that because the bulk of the
14 allegations in the SAC relate to conduct in China, the alleged RICO
15 enterprise must be extraterritorial. As MOL points out, AGL
16 essentially ignores MOL's allegations of U.S. conduct. But even if
17 AGL had accurately characterized MOL's allegations, the location of
18 "conduct" is simply not the test. The location of the enterprise
19 is. AGL's position would supplant the relatively principled nerve
20 center test with one that invites courts to adopt a "know-it-when-
21 they-see-it" approach to territoriality, with predictably
22 unpredictable results. This Court declines to adopt that approach.

23 For their part, Seamaster and Summit urge the Court to dismiss
24 MOL's RICO claims because MOL alleges "an international, not
25 domestic, RICO enterprise." SM/SL Reply at 4. This argument
26 misapprehends the holding of Morrison. That case teaches that
27 "some domestic activity" will not save an otherwise
28 extraterritorial RICO claim -- not that any international activity

1 will doom an otherwise domestic claim. See Morrison, 130 S. Ct. at
2 2884 (emphasis in original). Essentially, Seamaster and Summit
3 argue that even though MOL alleges an enterprise with domestic ties
4 substantial enough to make it at least "international," such an
5 enterprise is not truly domestic because the extraterritorial
6 elements somehow matter more. Adopting this position would require
7 the Court to engage in the sort of conduct-weighting analysis that
8 it has already declined to undertake. When a RICO plaintiff
9 alleges a combination of domestic and foreign elements (e.g.,
10 conduct, effects, actors), a court needs some way to determine
11 whether the domestic elements outweigh the foreign for purposes of
12 the territoriality inquiry. This implies a determination about
13 which elements are relatively important. Such a determination
14 could be made on an ad hoc basis after examining the (often prolix
15 and complex) allegations of the RICO complaint. But this Court
16 believes that the analysis calls instead for a consistent method
17 that cuts through extraneous matter to the heart of the issue. The
18 nerve center test meets this need. In the RICO context, as well as
19 in the corporate citizenship context from which it is derived, the
20 nerve center test takes a sprawling network of decision makers and
21 actors and reduces it, for legal purposes, to a single, simplified
22 location. This simplification is a feature, not a bug. Seamaster
23 and Summit's position would unhelpfully muddy the analysis: Whereas
24 the relevant categories under Morrison are "extraterritorial" and
25 "not," Seamaster and Summit would add a third category -- "both."
26 In such situations, courts would be stuck making ad hoc
27 determinations about territoriality without a reliable guide.

28 The Court also rejects Seamaster and Summit's argument that

1 MOL's RICO claims are impermissibly extraterritorial because MOL,
2 as a Japanese company, feels the effects of the alleged scheme in
3 Asia. SM/SL Reply at 4. Morrison repudiated the "effects" tests
4 adopted by various circuits and replaced it with one that focuses,
5 in the securities context, on the location of the alleged
6 transaction, and, in the RICO context, on the location of RICO's
7 object of solicitude, the enterprise as a cover for or victim of
8 racketeering activity. Cedeño, 733 F. Supp. 2d at 474. Morrison's
9 holding bars courts from refusing to apply RICO simply because the
10 scheme's effects are felt abroad; it does not suggest that courts
11 may deny relief for that reason. It is true that "MOL
12 unambiguously seeks application of RICO to remedy harmful effects
13 felt outside the United States." SM/SL Reply at 4. Such
14 application is entirely permissible under Morrison, because the
15 enterprise causing those foreign effects is a domestic one.

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V. CONCLUSION

Moving Defendants have not challenged MOL's RICO claims on any grounds other than the presumption against extraterritoriality. Having concluded for the foregoing reasons that this challenge does not succeed, the Court accordingly DENIES the partial motions to dismiss brought, respectively, by Defendants Seamasster Logistics, Inc., and Toll Global Forwarding (Americas) Inc., formerly named Summit Logistics International, Inc., and by American Global Logistics LLC. Plaintiff Mitsui O.S.K. Lines, Ltd.'s RICO claims remain undisturbed, as do the other, unchallenged claims of the Second Amended Complaint.

IT IS SO ORDERED.

Dated: May 10, 2012


UNITED STATES DISTRICT JUDGE