

United States District Court
For the Northern District of California

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

THOMAS SANDERS,)	Case No. 11-3725 SC
)	
Plaintiff,)	ORDER GRANTING IN PART AND
)	DENYING IN PART DEFENDANTS'
v.)	<u>MOTIONS TO DISMISS</u>
)	
THE CHOICE MANUFACTURING)	
COMPANY, INC.; NRRM, LLC; and)	
DOES 3 through 50, inclusive,)	
)	
Defendants.)	

I. INTRODUCTION

Plaintiff Thomas Sanders ("Plaintiff") brings this putative class action against The Choice Manufacturing Company, Inc. ("Choice"), NRRM, LLC ("NRRM"), and Does 3 through 50. Choice and NRRM (collectively, "Defendants") have moved to dismiss Plaintiff's First Amended Complaint ("FAC"). ECF Nos. 18 ("NRRM MTD"), 21 ("Choice MTD"). These motions are fully briefed. ECF Nos. 25 ("Opp'n to NRRM MTD"), 28 ("Opp'n to Choice MTD"), 29 ("NRRM Reply"), 30 ("Choice Reply").¹ For the reasons set forth below,

¹ Plaintiff filed a motion for leave to file a surreply, attaching a surreply brief, arguing that further briefing was necessary to address arguments raised for the first time by NRRM in its reply brief. ECF No. 33 ("Surreply"). As the Court declines to address the new arguments in NRRM's reply, Plaintiff's motion to file a surreply is DENIED as moot. See Adriana Intl. Corp. v. Lewis & Co., 913 F.2d 1406, 1417 n.12 (9th Cir. 1990) (issues raised for the first time in a reply brief need not be considered). Many of the new arguments raised in NRRM's reply are substantially similar

1 the Court GRANTS in part and DENIES in part Defendants' motions to
2 dismiss.

3
4 **II. BACKGROUND**

5 As it must on a motion to dismiss brought under Federal Rule
6 of Civil Procedure 12(b)(6), the Court takes as true all well-
7 pleaded factual allegations in Plaintiff's FAC. Plaintiff is a
8 California resident, NRRM is a Missouri limited liability company,
9 and Choice is a New Jersey corporation with its principal place of
10 business located in New Jersey. ECF No. 1 ("Not. of Removal") Ex.
11 1 ("FAC") ¶¶ 14, 15, 17.

12 NRRM contacted Plaintiff in July 2007 about purchasing
13 Choice's automotive additive ("the Choice additive") for the price
14 of \$1,993. Id. ¶ 31. The Choice additive came with a limited
15 product warranty (the "Policy" or "Policies") that warrants against
16 damage to the moving parts of a vehicle's engine and transmission
17 caused by failure of the Choice additive. Id.; Choice RJN² Ex. 2

18
19 to those raised in Choice's opening brief. Choice's arguments and
20 Plaintiff's response to those arguments are addressed below.

21 ² Choice filed a request for judicial notice ("RJN"), asking the
22 Court to take judicial notice of a number of exhibits. ECF No. 22
23 ("Choice RJN"). Choice later filed a RJN in support of its reply
24 brief. ECF No. 31 ("Choice Reply RJN"). Plaintiff has not opposed
25 either RJN. Under Rule 201 of the Federal Rules of Evidence, a
26 court may take judicial notice of facts generally known within the
27 territorial jurisdiction of the trial court or capable of accurate
28 and ready determination by resort to sources whose accuracy cannot
reasonably be questioned. A court may also take judicial notice of
a document if the plaintiff's claim depends on the contents of the
document, and the parties do not dispute the authenticity of the
document. Knieval v. ESPN, 393 F.3d 1068, 1076 (9th Cir. 2005).
However, the Court may not take judicial notice of the truth of the
facts recited within a judicially noticed document. Lee v. City of
Los Angeles, 250 F.3d 668, 688-90 (9th Cir. 2001). The Court
GRANTS Choice's RJNs, but limits its review of the exhibits
accordingly.

1 ("Policy") at 1-2. The Policy does not apply when the purchaser
2 fails to satisfy certain maintenance requirements, such as changing
3 the vehicle's engine oil every four months or four thousand miles.
4 Policy at 2.

5 Plaintiff believed he was purchasing an extended automobile
6 warranty rather than a limited product warranty. FAC ¶¶ 31-32.
7 Plaintiff alleges that NRRM never informed him that it was selling
8 an additive warranty rather than an extended automobile warranty.
9 Id. ¶ 31. Plaintiff further alleges that he would have never
10 purchased the Choice additive from NRRM had he known what he was
11 truly buying. Id. ¶¶ 31-32.

12 In or around September 2010, Plaintiff's vehicle's transfer
13 case failed. Id. ¶ 36. Plaintiff filed a repair claim with Choice
14 under the Policy sometime thereafter. Id. Choice rejected the
15 claim on the grounds that Plaintiff had not satisfied his
16 maintenance obligations under the Policy with respect to oil
17 changes. Id. Plaintiff alleges he was unaware of his maintenance
18 obligations because "at no time subsequent to his purchase of the
19 Policy was Plaintiff ever provided a copy of the terms and
20 conditions associated with the Policy." Id.

21 In March 2011, Plaintiff commenced this putative class action
22 in California Superior Court. Not. of Removal ¶ 1. Plaintiff
23 subsequently filed his FAC in Superior Court on May 23, 2011. FAC
24 at 1. Choice removed the action to federal court on July 28, 2011.
25 Not. of Removal.

26 The gravamen of the FAC is that Defendants were prohibited
27 from selling the Policies to Plaintiff and the putative class
28 members under Sections 116.5 ("Section 116.5"), 700 ("Section

1 700"), and 12800 et seq. ("Sections 12800-12865") of the California
2 Insurance Code. Section 116.5 provides:

3 An express warranty warranting a motor vehicle lubricant,
4 treatment, fluid, or additive that covers incidental or
5 consequential damage resulting from a failure of the
6 lubricant, treatment, fluid, or additive, shall
7 constitute automobile insurance, unless all of the
8 following requirements are met:

9 (a) The obligor is the primary manufacturer of the
10 product. . . .

11 (b) The [Insurance] commissioner has issued a written
12 determination that the obligor is a manufacturer as
13 defined in subdivision (a). . . .

14 (c) The agreement covers only damage incurred while the
15 product was in the vehicle.

16 (d) The agreement is provided automatically with the
17 product at no charge.

18 Cal. Ins. Code § 116.5. Pursuant to Section 116.5(b), the
19 Department of Insurance ("DOI") has issued a written determination
20 that Choice is a "primary manufacturer of the product" as defined
21 by Section 116.5(a). See Choice RJN Exs. 1, 3. Under Section 700,
22 no person may sell automobile insurance in this state without
23 holding a certificate from the California Insurance Commissioner
24 ("Section 700 certificate"). See Cal. Ins. Code § 700(a).
25 Plaintiff alleges that the Policies constitute automobile insurance
26 because they fail to meet all of the conditions set forth in
27 Section 116.5 and that neither NRRM nor Choice maintains a Section
28 700 certificate. See FAC ¶¶ 6, 23. Plaintiff further alleges that
the Policies constitute vehicle service contracts ("VSC") under
Section 12800(c)(1) and that NRRM is not a qualified seller of VSCs
under Section 12800(f)(1). Id. ¶¶ 25-30.

1 Plaintiff asserts five causes of action. Plaintiff's first
2 cause of action for declaratory relief asserts that Defendants'
3 sale of the Policies to Plaintiff and other putative class members
4 is unlawful pursuant to Insurance Code Sections 116.5, 700, and
5 12800 et seq. FAC ¶ 55. Plaintiff seeks a declaration that the
6 Policies are voidable and that Plaintiff and the putative class
7 members are entitled to restitution for all monies paid to
8 Defendants. Id. Similarly, the second cause of action for
9 rescission asserts that the Policies are null and void and that
10 Plaintiff and the putative class are entitled to rescission and
11 restitution. Id. ¶¶ 56-59. The third cause of action asserts that
12 Defendants violated the Consumer Legal Remedies Act ("CLRA"), Cal.
13 Civ. Code § 1770 et seq., by failing to represent that the Policies
14 "were in fact Additive Policies and not extended warranties," and
15 that NRRM was prohibited by law from selling the Policies and
16 Choice was prohibited from acting as the obligor under the
17 Policies. Id. ¶¶ 60-65. The fourth cause of action asserts a
18 violation of the False Advertising Law, Cal. Bus. & Prof. Code §
19 17500 et seq. Id. ¶¶ 66-68. The fifth cause of action for
20 violation of the California Unfair Competition Law ("UCL"), Cal.
21 Bus. Cal. Bus. & Prof. Code § 17200 et seq., asserts that
22 Defendants engaged in unlawful conduct because they were prohibited
23 from selling the policies under Section 700 of the Insurance Code.
24 Id. ¶¶ 69-73.

25 Choice and NRRM have each moved to dismiss all five causes of
26 action. NRRM has also moved to dismiss Plaintiff's class action
27 allegations.

28

1 **III. LEGAL STANDARD**

2 A motion to dismiss under Federal Rule of Civil Procedure
3 12(b)(6) "tests the legal sufficiency of a claim." Navarro v.
4 Block, 250 F.3d 729, 732 (9th Cir. 2001). "Dismissal can be based
5 on the lack of a cognizable legal theory or the absence of
6 sufficient facts alleged under a cognizable legal theory."
7 Balistreri v. Pacifica Police Dep't, 901 F.2d 696, 699 (9th Cir.
8 1988). "When there are well-pleaded factual allegations, a court
9 should assume their veracity and then determine whether they
10 plausibly give rise to an entitlement to relief." Ashcroft v.
11 Iqbal, 129 S. Ct. 1937, 1950 (2009). However, "the tenet that a
12 court must accept as true all of the allegations contained in a
13 [claim] is inapplicable to legal conclusions. Threadbare recitals
14 of the elements of a cause of action, supported by mere conclusory
15 statements, do not suffice." Id. (citing Bell Atl. Corp. v.
16 Twombly, 550 U.S. 544, 555 (2007)). The allegations made in a
17 complaint or counterclaim must be both "sufficiently detailed to
18 give fair notice to the opposing party of the nature of the claim
19 so that the party may effectively defend against it" and
20 "sufficiently plausible" such that "it is not unfair to require the
21 opposing party to be subjected to the expense of discovery." Starr
22 v. Baca, 633 F.3d 1191, 1204 (9th Cir. 2011).

23
24 **IV. DISCUSSION**

25 Plaintiff does not oppose Defendants' motions to dismiss as to
26 his second cause of action for rescission and fourth cause of
27 action for violations of the False Advertising Law. See Opp'n to
28 Choice MTD at 13, 22. Accordingly, the Court DISMISSES Plaintiff's

1 second and fourth causes of action WITHOUT LEAVE TO AMEND. The
2 Court addresses Plaintiff's remaining causes of action below.

3 **A. DOI Approval**

4 Choice argues that this action should be dismissed because the
5 DOI has already determined that Choice is an approved product
6 warrantor under Section 116.5. Choice MTD at 13. Choice asks the
7 Court to take judicial notice of the DOI's website and a letter
8 from the DOI, both stating that, pursuant to Section 116(b), the
9 Insurance Commissioner has issued written determination that Choice
10 is a "manufacturer" as defined by Section 116.5(a). Id. at 15;
11 Choice RJN Exs. 1, 3. The Plaintiff responds that the DOI's
12 determination that Choice is a manufacturer as defined by Section
13 116.5(a) is not dispositive of whether the Policy meets the other
14 elements of Section 116. Opp'n to Choice MTD at 10-11.

15 The Court agrees with Plaintiff. Even if the Court were to
16 take judicial notice of the documents cited by Choice, there is no
17 indication that the DOI has determined that the Policy meets all of
18 the requirements set forth by Section 116.5.³ For example, there
19 is no indication that the DOI has determined that the Policy
20 "covers only damage incurred while the product was in the vehicle"
21 or that the Policy was "provided automatically with the product at
22 no extra charge." See Cal. Ins. Code § 116.5(c)-(d). Accordingly,
23 at this stage, the Court declines to find that the DOI has
24 determined that the Policy satisfies the requirements of Section
25 116.5.

26 _____
27 ³ In its reply brief, Choice also argues that the DOI must have
28 found that the Policy met the requirements of Section 116.5 as the
Policy was submitted to the DOI for approval in 2004. Reply at 3;
Reply RJN Ex. B. This argument is also unpersuasive. While DOI
was possibly aware of the Policy, there is no indication that DOI
actually approved it.

1 **B. Primary Jurisdiction**

2 Choice also argues that dismissal is warranted because the DOI
3 has "primary jurisdiction" over Plaintiff's claims. Choice MTD at
4 13-14. Under the doctrine of primary jurisdiction, a court may
5 stay or dismiss a case pending action by an administrative agency
6 vested with the power to resolve underlying issues in the case.
7 See Farmers Ins. Exch. v. Super. Ct., 2 Cal. 4th 377, 394 (Cal.
8 1992). Courts generally invoke the doctrine to take advantage of
9 administrative expertise and ensure uniform application of
10 regulatory laws. See id. at 391. Choice argues that the DOI has
11 "both administrative expertise on section 116.5 and familiarity
12 with Choice's product warranty that this Court does not." Choice
13 MTD at 15.

14 Plaintiff responds that dismissal is inappropriate under the
15 California Court of Appeal's decision in Aicco, Inc. v. Insurance
16 Company of North America, 90 Cal. App. 4th 579 (Cal. Ct. App.
17 2001). Id. at 11-12. In Aicco, the court held that "if a court
18 decides to invoke the doctrine of primary jurisdiction, the proper
19 procedure is not to dismiss the action, but to stay it, pending the
20 administrative body's resolution of the issues within its
21 jurisdiction." 90 Cal. App. 4th at 594. The court found that the
22 doctrine of primary jurisdiction was not applicable in that case
23 "since the administrative bodies ha[d] already rendered whatever
24 decision might be relevant to the . . . suit." Id. at 595.

25 The Court agrees with Plaintiff and declines to invoke the
26 doctrine of primary jurisdiction. The Court is reluctant to stay
27 this action pending a determination by the DOI since there is no
28 indication that the DOI has taken up or will take up the issue.

1 Nor is it clear how Plaintiff or the Court could possibly bring the
2 matter before the DOI.

3 Choice argues that the lack of an administrative action
4 pending before the DOI does not foreclose the application of the
5 primary jurisdiction doctrine. See Choice Reply at 14-15.
6 However, the two authorities on which Choice relies are inapposite
7 since, in both cases, the matters at issue had already been taken
8 up by an administrative agency. In Reudy v. Clear Channel Outdoor,
9 Inc., No. 02-5438 SC, 2009 U.S. Dist. Lexis 39318, at *15 (N.D.
10 Cal. Apr. 24, 2009), this Court invoked the doctrine of primary
11 jurisdiction to stay and later dismiss an action where "the sole
12 relief that Plaintiffs [were] requesting (i.e., enforcement of the
13 City's sign regulations) [was] already being carried out by a City
14 agency that exists for this specific purpose."⁴ Likewise, in
15 Jonathan Neil & Associates, Inc. v. Jones, 33 Cal. 4th 917, 936-37
16 (Cal. 2004), the California Supreme Court stayed an action pending
17 final resolution of a dispute which was currently before the DOI.

18 Choice also argues that the DOI "is actively bringing
19 enforcement actions against purported product warrantors whose
20 warranties do not satisfy section 116.5." Choice Reply at 14.
21 However, it does not appear that any of these enforcement actions
22 involves Choice, NRRM, or the Policy at issue in this case. See
23 Choice Reply RJN Ex. A. Accordingly, Choice's argument is
24 irrelevant to the Court's determination of whether to invoke the
25 doctrine of primary jurisdiction in the instant action.

26 _____
27 ⁴ Further, the Court later clarified that dismissal was based on
28 the doctrine of equitable abstention as the Ninth Circuit held that
primary jurisdiction is an improper ground for a dismissal with
prejudice. See Reudy v. Clear Channel Outdoor, Inc., No. 02-5438
SC, 2010 U.S. Dist. LEXIS 130295, at *3-4 (N.D. Cal. Nov. 29,
2010).

1 For the foregoing reasons, the Court declines to invoke the
2 doctrine of primary jurisdiction. If Defendants later present
3 evidence that there is a pending action before the DOI concerning
4 the underlying Policy at issue in this dispute, the Court would be
5 willing to reconsider its decision on the matter.

6 **C. Section 116.5**

7 NRRM argues that all of Plaintiff's claims fail because the
8 Policy complies with each of the requirements of Section 116.5.
9 NRRM MTD at 6-12. The Court finds that resolution of this issue
10 involves factual determinations which are not appropriate on a
11 motion to dismiss.

12 The parties' dispute over whether the Policy and the Choice
13 additive meet the criteria set forth in Section 116.5 involves a
14 variety of factual issues. For example, Plaintiff alleges that the
15 Policy does not cover damage resulting from a failure of the
16 additive, as required by Section 116.5, because (1) "the additives
17 are only added to the vehicles once . . . then leave the vehicle
18 due to dissipation, molecular breakdown, and/or fluid replacement .
19 . . long before the expiration of the Policy;" and (2) the Choice
20 additive cannot possibly help the performance of the transmission,
21 which is covered under the Policy, because the additive is added to
22 the radiator, which is part of the vehicle's cooling system. FAC ¶
23 23(b), (d). NRRM takes issue with these allegations. First, NRRM
24 argues that, absent a radiator flush (which was not alleged by
25 Plaintiff), the Choice additive will remain in an engine for the
26 duration of the Policy. NRRM MTD at 11. NRRM further argues that
27 the additive improves the performance of the transmission by
28 helping the engine run cooler. Id. at 11-12. Even if NRRM's

1 assertions were true, they depend on factual findings which are
2 inappropriate at the pleading stage.

3 Plaintiff also alleges that Section 116.5(d) was not satisfied
4 because the Policy was not "provided automatically with the [Choice
5 additive] at no extra charge." FAC ¶ 23(e). Plaintiff points out
6 that the Choice additive costs \$1,993 while comparable additives
7 are sold at retail stores for \$25. Id. NRRM responds that the
8 price of the Choice additive is actually \$1,993 and that Plaintiff
9 cannot specifically allege that it is worth anything less than the
10 price he paid for it. NRRM MTD at 12. Again, the Court is
11 unwilling to resolve such factual disputes on a motion to dismiss.

12 Accordingly, the Court declines to find that the Policy
13 satisfies the conditions set forth in Section 116.5 because such a
14 determination necessarily involves factual determinations which are
15 inappropriate for resolution at the pleadings stage. The parties
16 may raise these issues again on a motion for summary judgment when
17 the Court may properly consider the relevant facts.

18 **D. CLRA (Third Cause of Action)**

19 Choice argues that Plaintiff's third cause of action for
20 violation of the CLRA fails because, under Fairbanks v. Superior
21 Court, 46 Cal. 4th 56 (Cal. 2009), the CLRA does not apply to
22 insurance. Choice MTD at 21. Plaintiff alleges that the Policy
23 does not meet the statutory exception set forth in section 116.5 of
24 the Insurance Code and, consequently, Defendants were engaged in
25 the sale of insurance. See FAC ¶ 24. Choice reasons that if the
26 CLRA does not apply to insurance, Plaintiff's third cause of action
27 fails as a matter of law. Choice MTD at 21-22. The Court agrees.

28

1 The CLRA provides that it is unlawful to engage in certain
2 "unfair methods of competition" in connection with "the sale or
3 lease of goods or services." Cal. Civ. Code § 1770(a). The
4 statute defines "goods" as "tangible chattels bought or leased for
5 use primarily for personal, family, or household purposes,
6 including certificates or coupons exchangeable for these goods."
7 Id. § 1761(a). It defines "services" as "work, labor, and services
8 for other than a commercial or business use, including services
9 furnished in connection with the sale or repair of goods." Id. §
10 1761(b).

11 In Fairbanks, the California Supreme Court affirmed the
12 dismissal of an action brought under the CLRA alleging deceptive
13 and unfair practice in the marketing and administration of life
14 insurance policies. 46 Cal. at 60. The court reasoned that life
15 insurance is not a good or service as those terms are defined by
16 the CLRA. Id. at 60-61. The court stated that "[a]n insurer's
17 contractual obligation to pay money under a life insurance policy
18 is not work or labor, nor is it related to the sale or repair of
19 any tangible chattel." Id. at 61. The Court found that the CLRA's
20 legislative history supported its conclusion. Id. at 61-62. The
21 CLRA was adapted from a model law that defined the term services to
22 include insurance, but the legislature chose to omit this reference
23 to insurance when it enacted the law. Id. The court also noted
24 that the legislature had expressly defined the term service to
25 include insurance in other statutes but elected not to do so for
26 the purposes of the CLRA. Id. at 62.

27 Plaintiff argues that Fairbanks is inapposite because the
28 holding of that case was limited to life insurance policies. Opp'n

1 to Choice MTD at 19-20. Plaintiff contends that, while life
2 insurance is not "related to the sale or repair of any tangible
3 chattel," the product warranty at issue here is. Id. at 20. The
4 Court disagrees. Analyzing the CLRA's legislative history and
5 comparing its text to that of similar statutes, the Fairbanks court
6 concluded that the legislature did not intend for the CLRA to
7 encompass the sale of insurance. See 46 Cal. at 60-62. The
8 Fairbanks court did not limit its reasoning to actions brought in
9 connection with the sale of life insurance.

10 The Court finds that the CLRA does not apply to actions
11 brought in connection with the sale of insurance. Accordingly, the
12 Court DISMISSES Plaintiff's third cause of action for violation of
13 the CLRA. Dismissal is WITHOUT LEAVE TO AMEND because Plaintiff's
14 CLRA claim fails as a matter of law.

15 **E. Declaratory Relief (First Cause of Action)**

16 Choice argues that Plaintiff's first cause of action for
17 declaratory relief is barred because the California Insurance Code
18 does not provide for a private right of action. See Choice MTD at
19 7-13. Plaintiff does not offer a coherent response.⁵ The Court
20 agrees with Choice and finds that Plaintiff's claim for declaratory
21 relief is barred as a matter of law.

22 "[A] private right of action exists only if the language of
23 the statute or its legislative history clearly indicates the
24 Legislature intended to create such a right to sue for damages."
25 Vikco Ins. Servs., Inc. v. Ohio Indemnity Co., 70 Cal. App. 4th 55,
26 62 (Cal. Ct. App. 1999). "If the Legislature intends to create a
27

28 ⁵ As discussed in Section IV.F.1 below, Plaintiff does address the Insurance Code's lack of a private cause of action in the context of his claim for UCL violations.

1 private cause of action, we generally assume it will do so
2 directly[,] . . . in clear, understandable, unmistakable terms."
3 Id. at 62-63 (internal quotation marks and citations omitted).

4 Plaintiff's claim for declaratory relief is predicated on
5 violations of sections 116.5, 700, and 12800-12865 of the Insurance
6 Code. See FAC ¶ 55. Specifically, Plaintiff alleges that he and
7 the putative class "are entitled to a declaration . . . that
8 Defendant[s'] transacting of any business with respect to the
9 Policies is independently unlawful pursuant to both California
10 Insurance Code Section 116.5 and Section 700; and California
11 Insurance Code Section 12800 et seq." Id. The statutory language
12 of these sections does not include "clear, understandable,
13 unmistakable terms" authorizing a private right of action. Section
14 116.5 provides that additive warranties do not constitute
15 automobile insurance if certain conditions are met. The statute
16 does not provide for any type of liability at all. The provisions
17 of both Sections 700 and 12800-65 indicate that the legislature
18 intended for the state to manage enforcement. Section 700(b)
19 provides that persons who sell insurance without first obtaining
20 proper authorization may be punished through imprisonment or a fine
21 not exceeding \$100,000, or both. Similarly, Section 12845 states
22 that persons who provide VSC forms to sellers without complying
23 with other provisions of the statute may be imprisoned or subject
24 to a fine of up to \$500,000, or both.⁶ Both Sections 700(b) and
25

26 ⁶ Further, nothing in the legislative history of these sections
27 indicates that the California legislature intended to create a
28 private right of action. Section 116.5 was enacted in 1999, has
been amended at least three times since, and has never included any
relevant language concerning liability. See Choice RJN Ex. 4
(Leg. History of Cal. Ins. Code § 116.5). Section 700 has been
amended at least eight times since its enactment in 1935, and at no

1 12845 provide that the Insurance Commissioner may seek an
2 injunction in a court of competent jurisdiction to enforce the
3 provisions.

4 Plaintiff's first cause of action for declaratory relief fails
5 as a matter of law. The Court may not grant declaratory relief
6 based solely on three sections of the Insurance Code which do not
7 provide for a private right action. Accordingly, the Court
8 DISMISSES Plaintiff's first cause of action WITHOUT LEAVE TO AMEND.

9 **F. UCL Violations (Fifth Cause of Action)**

10 In Plaintiff's fifth cause of action for UCL violations, he
11 alleges that Defendants' "marketing, advertising, publicity,
12 promotional efforts, sales, administration, and acting as obligor
13 under the Policies" amount to unfair competition and unlawful
14 practices because the Policies constitute automobile insurance or
15 VSCs and Defendants were not licensed to sell such products under
16 Sections 700 or 12800-12865. FAC ¶¶ 71-72. Defendants move to
17 dismiss Plaintiff's UCL claim on the grounds that (1) the Insurance
18 Code does not provide for a private right of action, and (2)
19 Plaintiff fails to plead fraud with particularity.

20 1. Private Right of Action

21 As with Plaintiff's claim for declaratory relief, Choice moves
22 to dismiss Plaintiff's UCL cause of action on the grounds that
23 Sections 116.5, 700, and 12800-12865 do not provide for a private
24 right of action. As discussed in Section IV.E supra, the Court
25 finds that the text and legislative history of these provisions
26 show that they do not create private rights of action. Plaintiff

27
28 time in its history did it provide for a private right of action.
See id. Ex. 5 (Leg. History of Cal. Ins. Code § 700). Section
12845 was enacted in 2003 and has never included a private right of
action. See id. Ex. 5 (Leg. History of Cal. Ins. Code § 12845).

1 argues that a private citizen may utilize the UCL to enforce the
2 provisions of a statute, even where the underlying statute does not
3 expressly provide for a private right of action. Opp'n to Choice
4 MTD at 7. Choice responds that Plaintiff's UCL claim is actually a
5 claim for violation of the Unfair Insurance Practices Act ("UIPA").
6 Choice Reply at 7. Choice points out that the California courts
7 have held that the UIPA does not provide for a private right of
8 action and that a plaintiff may not plead around this bar by
9 recasting a UIPA claim as a UCL claim. Choice Reply at 7-8.
10 Alternatively, Choice argues that the Insurance Code provisions
11 challenged by plaintiff are "so substantially similar to the UIPA,
12 which does not allow private rights of action, that they should be
13 treated the same for Plaintiff's UCL claim." Id. at 9.

14 The UCL can form the basis for a private cause of action, even
15 where the predicate statute does not provide for a private cause of
16 action. See Chabner v. United of Omaha Life Ins. Co., 225 F.3d
17 1042, 1048 (9th Cir. 2000); Stop Youth Addiction, Inc. v. Lucky
18 Stores, Inc., 17 Cal. 4th 553, 573 (Cal. 1998). However, "[t]here
19 are limits on the causes of action that can be maintained under
20 section 17200." Chabner, 225 F. 3d at 1048. Specifically, the UCL
21 cannot form the basis for a cause of action where the predicate
22 statute actually bars the action or expressly permits the
23 challenged conduct. Id. A statute does not necessarily bar a
24 private right of action where the statutory scheme provides for
25 penal remedies. See Stop Youth Addiction, 17 Cal. 4th at 572;
26 Stevens v. Super. Ct., 75 Cal. App. 4th 594, 605 (Cal. Ct. App.
27 1999). As Plaintiff points out, a number of courts have held that
28 private plaintiffs may use the UCL to enforce other provisions in

1 the Insurance Code requiring persons selling insurance to acquire a
2 license from the state. See Wayne v. Staples, Inc., 135 Cal. App.
3 4th 466, 478 (Cal. Ct. App. 2006) (plaintiff could bring UCL action
4 to enforce section 1635(h) of the Insurance Code); Stevens, 75 Cal.
5 App. 4th at 605 (plaintiff could bring a UCL claim for violation of
6 section 1631 of the insurance code).

7 In Moradi Shalal v. Fireman's Fund Insurance Companies, 46
8 Cal. 3d 287, 304-05 (Cal. 1988), the California Supreme Court held
9 that the UIPA did not create a private cause of action against
10 insurers who violate its provisions. The UIPA prohibits, among
11 other things, "making or disseminating . . . any statement
12 containing any assertion, representation or statement with respect
13 to the business of insurance . . . which is untrue, deceptive, or
14 misleading." Cal. Ins. Code. § 790.03(b). A plaintiff may not
15 plead around Moradi Shalal, by recasting a claim for a UIPA
16 violation as a UCL cause of action. See Mfrs. Life Ins. Co. v.
17 Super. Ct., 10 Cal. 4th 257, 283-284 (Cal. 1995). For example, in
18 Textron Financial Corp. v. National Union Fire Insurance, 118 Cal.
19 App. 4th 1061, 1070 (Cal. Ct. App. 2004), the court found that
20 Moradi Shalal barred a UCL claim alleging that the insurer had used
21 misleading documents and misrepresented the terms of its insurance
22 policies and its obligations under them. The Court reasoned that
23 these types of activities were covered by the UIPA.⁷ Id.

24
25
26 ⁷ The California Court of Appeals rejected the court's holding in
27 Textron in Zhang v. Superior Court, 178 Cal. App. 4th 1081, 1089-90
28 (Cal. Ct. App. 2010). In Zhang, the court held that Moradi Shalal
only bars a UCL claim where "plaintiff relies on conduct that
violates the [UIPA] but is not otherwise prohibited." 178 Cal.
App. 4th at 1088 (emphasis in the original). However, the
California Supreme Court recently granted review in Zhang. See
Zhang v. Super. Ct., 225 P.3d 1080 (Cal. 2010). Thus, at this

1 The Court finds that Plaintiff may state a UCL claim for
2 violations of Section 116.5, 700, and 12800-12865. Choice does not
3 point to any language in these sections that expressly bars a
4 plaintiff from bringing a private right of action. While sections
5 780(b) and 12845 do provide that violators may be fined or
6 imprisoned, they do not state that these remedies are exclusive.
7 See Stop Youth Addiction, 17 Cal. 4th at 572. The Court rejects
8 Choice's argument that Plaintiff is impermissibly attempting to
9 plead around Moradi Shalal by framing his UIPA claim as a claim for
10 UCL violations. The UIPA prohibits "making or disseminating . . .
11 any statement containing any assertion with respect to the business
12 of insurance . . . is untrue, deceptive, or misleading." Cal. Ins.
13 Code. § 790.03(b). The allegedly actionable conduct on which
14 Plaintiff's UCL claim is based is broader than "untrue, deceptive,
15 or misleading" statements. The crux of Plaintiff's UCL claim is
16 that Defendants' acts constituted unlawful business practices
17 because they sold and acted as obligor under the Policy without
18 first obtaining a license or certificate from the DOI. See FAC ¶¶
19 71-72.

20 2. Particularity Requirements

21 Both Choice and NRRM argue that Plaintiff's UCL claim fails
22 for the additional reason that the FAC fails to plead fraud with
23 particularity in accordance with Rule 9(b) of the Federal Rules of
24 Civil Procedure. Choice MTD at 19-21; NRRM MTD at 13-15.
25 Plaintiff responds that his UCL claim is based on Defendant's
26 allegedly unlawful conduct, not fraud, and, consequently, Rule
27 9(b)'s heightened pleading standards are inapplicable. Opp'n to
28 _____
time, Zhang is no longer good law, and the Court declines to follow
it.

1 Choice MTD at 17-18; Opp'n to NRRM Opp'n at 9. Specifically,
2 Plaintiff contends that his UCL claim is predicated on the theory
3 that Defendants' sale of the Policy was unlawful because the Policy
4 constituted automobile insurance pursuant to Section 116.5 and
5 Defendants failed to obtain a proper license to sell such insurance
6 pursuant to Section 700. Id. Accordingly, the Court DISMISSES
7 Plaintiff's UCL claim to the extent that it is based on fraud.
8 However, the Court DENIES Defendants' motion to dismiss Plaintiff's
9 UCL claim to the extent the claim is based on Defendants' allegedly
10 unlawful sale of insurance without a license.

11 **G. Class Allegations**

12 Finally, NRRM moves to dismiss the class allegations in the
13 FAC. NRRM MTD at 15-20. NRRM argues that, under Federal Rule of
14 Civil Procedure 23(b)(3), individualized factual issues preclude
15 class certification in the instant action. Id. at 16.
16 Specifically, NRRM argues that the following facts would vary among
17 class members: (1) knowledge about product warranties, (2)
18 personal sales experience with NRRM, (3) reliance on NRRM's
19 representations, and (4) desire for rescission or restitution. Id.
20 at 17-20.

21 Plaintiff responds that NRRM's arguments are based on an
22 erroneous reading of the FAC. Opp'n to NRRM at 10-11. Plaintiff
23 argues that this action is not based on misrepresentations made by
24 Defendants, but on Defendants' sale of the Policy without a
25 license. Id. Plaintiff contends the issue of the legality of the
26 sale of the Policy would not vary among the putative class members.
27 Id. Plaintiff further argues that Defendants' contention that some
28 class members may not want rescission or restitution fails because

1 (1) "consumers do not buy illegal products" and (2) under Yokoyama
2 v. Midland National Life Insurance Company, 594 F.3d 1087, 1094
3 (9th Cir. 2010), individualized damages do not preclude class
4 certification.

5 The Court agrees with Plaintiff and finds that an evaluation
6 of his class action allegations is inappropriate at this time.
7 NRRM's arguments concerning Plaintiff's class action allegations,
8 in large part, misread the FAC.⁸ Further, courts generally review
9 class allegations through a motion for class certification, after
10 the defendant has answered the complaint and some discovery has
11 occurred. See In re Wal-Mart Stores, Inc., 505 F. Supp. 2d 609,
12 614-15 (N.D. Cal. 2007). In the instant action, Plaintiff's motion
13 for class certification is not before the Court, no answer has been
14 served, and there is no indication that any discovery has taken
15 place.

16 Accordingly, the Court DENIES NRRM's motion to dismiss
17 Plaintiff's class action allegations.

18
19 **V. CONCLUSION**

20 For the foregoing reasons, the Court GRANTS in part and DENIES
21 in part the motions to dismiss brought by Defendants The Choice
22 Manufacturing Company, Inc. and NRRM, LLC. The Court DISMISSES
23 WITHOUT LEAVE TO AMEND Plaintiff Thomas Sanders' first cause of
24 action for declaratory relief, second cause of action for
25 rescission, third cause of action for violations of the CLRA, and
26 fourth cause of action for violations of the False Advertising Law.
27 The Court also DISMISSES Plaintiff's fifth cause of action for

28

⁸ Indeed, NRRM appears to have abandoned its arguments concerning Plaintiff's class action allegations in its reply brief.

1 violations of the UCL to the extent that it is based in fraud, but
2 the Court DENIES Defendants' motions to dismiss this cause of
3 action to the extent it is based on Defendants' allegedly unlawful
4 sale of the Policy without a license. Plaintiff's class action
5 allegations remain undisturbed.

6

7 IT IS SO ORDERED.

8

9 Dated: November 30, 2011


UNITED STATES DISTRICT JUDGE

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28