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IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

CAPITAL GROUP COMMUNICATIONS INC, No. C -13-01793 EDL

Plaintiff,

v.

**ORDER DENYING MOTION TO  
COMPEL ARBITRATION AND TO  
DISMISS**

XEDAR CORP,

Defendant.

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Pending before the Court is Defendants' Motion to Compel Arbitration and to Dismiss or Alternatively Stay the Action in Favor of Arbitration. (Dkt. 16.) For the reasons set forth below, the Court denies Defendants' motion.

**I. Background**

Defendant Xedar Corp. ("Xedar") is a Colorado corporation involved in geospatial technologies and government consulting. (Compl. ¶ 11; Defs.' Mot. at 2, Dkt. 16.) On January 9, 2007, Xedar hired Plaintiff Capital Group Communications, Inc. ("CGC") to provide Xedar with investor relations services pursuant to a Consulting Agreement. (Bosch Decl. ¶ 2, Dkt. 22-1; Williamson Decl. ¶ 2, Dkt. 16-2.) Plaintiff 100 PCT, Inc., ("100 PCT") worked with CGC to provide these investor relations services. (Bernhard Decl. ¶ 2, Dkt. 22-2.) The Consulting Agreement expired on January 9, 2008, and the parties extended it to January 2010. (Consulting Agreement ¶ 1, Dkt. 16-3; Consulting Agreement Extension, Dkt. 16-4; Bosch Decl. ¶ 3.) CGC was not retained to provide Xedar with investor relations services after January 2010. (Bosch Decl. ¶ 4.)

Under the Consulting Agreement, Xedar paid CGC in shares of Xedar stock. (Consulting

1 Agreement ¶ 4.) CGC received 917,800 shares and 100 PTC received 100,00 shares.<sup>1</sup> (Compl. ¶  
2 14.) This compensation scheme was set forth in a paragraph of the Consulting Agreement titled  
3 “Remuneration.” In addition to providing that CGC would be paid in stock, this paragraph stated  
4 that:

5  
6 Further, if and in the event the Company [Xedar] is acquired in whole or part,  
7 *during the term of this Agreement*, it is agreed and understood Consultant [CGC] will  
8 not be requested or demanded by the Company to return any of the shares of  
9 Common Stock paid to it hereunder. It is further agreed that if at any time *during the*  
10 *term of this Agreement*, the Company or substantially all of the Company’s assets are  
11 merged with or acquired by another entity, or some other change occurs in the legal  
12 entity that constitutes the Company, the Consultant shall retain and will not be  
13 requested by the Company to return any of the shares.

14 (Consulting Agreement ¶ 4 (emphasis added).)

15 The Consulting Agreement contained arbitration and choice-of-law provisions. Xedar and  
16 CGC agreed that “[a]ny controversy or claim arising out of or relating to this Agreement, or the  
17 alleged breach thereof, or relating to Consultant’s activities or remuneration under this Agreement  
18 shall be settled by binding arbitration in Denver, Colorado.” (*Id.* ¶ 14.) They also agreed that the  
19 Consulting Agreement would be “governed by, construed and enforced in accordance with the laws  
20 of the State of Colorado.” (Consulting Agreement ¶ 13.) As noted above, the Consulting  
21 Agreement expired in January 2010.

22 Two years after the Consulting Agreement expired, Plaintiffs sold their Xedar stock back to  
23 Xedar for \$0.17/share. (Bosch Decl. ¶ 8; Bernhard ¶ 8.) This sale was made pursuant to stock  
24 repurchase agreements emailed to Plaintiffs by Defendant Williamson, Xedar’s CEO, who drafted  
25 them with the assistance of counsel. (Bosch Decl. ¶ 8, Ex. A; Bernhard Decl. ¶¶ 7-8, Ex. A.) These  
26 stock-repurchase agreements did not contain any arbitration provision. In May 2012, Defendant  
27 IHS acquired Xedar for \$28.8 million. (Compl. ¶ 24; Defs.’ Mot. at 4.) As a result of the  
28 acquisition, Xedar shareholders received more than \$0.17/share. (Compl. ¶ 24; Defs.’ Mot. at 4.)

While the parties do not dispute the basic terms of the share repurchase agreements set forth

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<sup>1</sup> 100 PTC received these shares from CGC; 100 PTC did not enter any contracts with Xedar for the provision of investor relations services. (Bernhard Decl. ¶ 2.)

1 above, they do disagree as to whether they were procured by deception. Plaintiffs allege that in  
2 January 2012, Williamson asked Plaintiffs whether they would be willing to sell their shares of  
3 Xedar stock. According to Plaintiffs, they asked Williamson if Xedar was involved in merger  
4 negotiations, and Williamson denied it. Plaintiffs also allege that contrary to Williamson’s denial,  
5 Xedar had in fact taken numerous steps toward being acquired but disclosed none of these steps to  
6 Plaintiffs during the share repurchase negotiations. (Compl. ¶¶ 15-21.) Plaintiffs allege that based  
7 on Williamson’s representations that there was “nothing going on” with respect to an acquisition,  
8 they agreed to sell their Xedar stock for \$0.17/share. (*Id.* ¶ 21). Defendants deny these allegations.  
9 (Defs.’ Mot. at 4.)

10 In April 2013, Plaintiffs brought the present case against Defendants for fraud, violations of  
11 federal securities laws, and violations of California statutes. Plaintiffs’ claims are all premised on  
12 Defendants having fraudulently concealed or failed to disclose material facts in connection with the  
13 share repurchase transactions. Defendants assert that Plaintiffs allegations parrot those from a case  
14 pending in Colorado federal court, *Xedar v. Rakestraw*, 12-01907 CMA BNB. Defendants now  
15 move to compel arbitration of Plaintiffs claims under the arbitration clause in the Consulting  
16 Agreement. The Court held a hearing on this motion on July 16, 2013, at which the Court denied  
17 Defendant’s motion to compel arbitration.

## 18 **II. Legal Standard**

### 19 **A. Federal Arbitration Act**

20 The Federal Arbitration Act (“FAA”), 9 U.S.C. § 1 *et seq.*, governs the Consulting  
21 Agreement. The FAA mandates that written agreements to arbitrate disputes “shall be valid,  
22 irrevocable, and enforceable, save upon such ground as exist at law or in equity for the avoidance of  
23 any contract.” 9 U.S.C. § 2. In deciding whether a dispute is arbitrable, a court must consider: (1)  
24 whether a valid agreement to arbitrate exists; and (2) whether the scope of that agreement to  
25 arbitrate encompasses the claims at issue. *Chiron Corp. v. Ortho Diagnostic Sys.*, 207 F.3d 1126,  
26 1130 (9th Cir. 2000). If a party seeking to compel arbitration establishes these two factors, the court  
27 must compel arbitration. *Dean Witter Reynolds Inc. v. Byrd*, 470 U.S. 213, 218 (1985) (“By its  
28 terms, the Act leaves no place for the exercise of discretion by a district court, but instead mandates

1 that district courts *shall* direct the parties to proceed to arbitration on issues as to which an  
2 arbitration agreement has been signed.”) (emphasis in original). When a contract contains an  
3 arbitration clause, there is a presumption of arbitrability such that doubts should be resolved in favor  
4 of coverage. AT&T Techs. v. Commc’ns Workers of Am., 475 U.S. 643, 650 (1986). This  
5 presumption is particularly strong in the case of broad arbitration clauses. Id.

6 Although “[q]uestions of arbitrability must be addressed with a healthy regard for the federal  
7 policy favoring arbitration,” Ticknor v. Choice Hotels Int’l, Inc., 265 F.3d 931, 936 (9th Cir. 2001),  
8 “a court may order arbitration of a particular dispute only where the court is satisfied that the parties  
9 agreed to arbitrate *that dispute*.” Granite Rock Co. v. Int’l Bhd. of Teamsters, 130 S.Ct. 2847, 2856-  
10 57 (2010) (emphasis in original); AT&T, 475 U.S. at 648 (“The first principle gleaned from the  
11 [Steelworkers] Trilogy is that ‘arbitration is a matter of contract and a party cannot be required to  
12 submit to arbitration any dispute which he has not agreed so to submit.’”) (quoting Steelworkers v.  
13 Warrior & Gulf Navigation Co., 363 U.S. 574, 582 (1960)). Thus, a court applies the presumption  
14 of arbitrability “only where a validly formed and enforceable arbitration agreement is ambiguous  
15 about whether it covers the dispute at hand” and “only where the presumption is not rebutted.”  
16 Granite Rock, 130 S.Ct. at 2858-59; see also Mundi v. Union Sec. Life Ins. Co., 555 F.3d 1042,  
17 1044-45 (9th Cir. 2009) (“The presumption in favor of arbitration does not apply ‘if contractual  
18 language is plain that arbitration of a particular controversy is not within the scope of the arbitration  
19 provision.’”) (quoting In re Tobacco Cases I, 124 Cal. App. 4th 1095 (Cal. Ct. App. 2004)).

20 B. State Law Regarding Arbitration

21 Although the FAA “creates a body of federal substantive law of arbitrability, enforceable in  
22 both state and federal courts and pre-empting any state laws or policies to the contrary,” Ticknor,  
23 265 F.3d at 936 (internal quotation marks omitted), courts generally apply state-law principles of  
24 contract interpretation. See, e.g., First Options v. Kaplan, 514 U.S. 938, 944 (1995) (“When  
25 deciding whether the parties agreed to arbitrate a certain matter (including arbitrability), courts  
26 generally (though with a qualification we discuss below) should apply ordinary state-law principles  
27 that govern the formation of contracts.”). A court applying state law contract interpretation  
28 principles must, however, give due regard to federal policy by resolving ambiguities as to the scope

1 of the arbitration in favor of arbitration. Mundi, 555 F.3d at 1044. But see Coenen v. R.W.  
2 Pressprich & Co., 453 F.2d 1209, 1211 (2d Cir. 1972) (“Once a dispute is covered by the [Federal  
3 Arbitration] Act, federal law applies to all questions of interpretation, construction, validity,  
4 revocability, and enforceability.”).

5 California law and Colorado law, like federal law, strongly favor enforcement of arbitration  
6 provisions. In California, “[a] heavy presumption weighs the scales in favor of arbitrability; an  
7 order directing arbitration should be granted ‘unless it may be said with positive assurance that the  
8 arbitration provision is not susceptible of an interpretation that covers the asserted dispute.’”  
9 Gravillis v. Coldwell Banker Residential Brokerage Co., 143 Cal. App. 4th 761, 771 (Cal. Ct. App.  
10 2006). Doubts are resolved in favor of sending the parties to arbitration, and arbitration agreements  
11 are to be liberally interpreted. Id. Nevertheless, “[t]he policy in favor of arbitration does not apply  
12 when the contract cannot be interpreted in favor of arbitration. Id.; see also Lawrence v. Walzer &  
13 Gabrielson, 207 Cal. App. 3d 1501, 1506 (Cal. Ct. App. 1989) (“[A] party cannot be compelled to  
14 arbitrate a dispute he has not agreed to submit.”).

15 Similarly, under Colorado law, all doubts whether a dispute is arbitrable are resolved in favor  
16 of arbitration. Lane v. Urgitus, 145 P.3d 672, 677 (Colo. 2006) (citing In re Marriage of Popack,  
17 998 P.2d 464, 467 (Colo. 2000)). Colorado courts compel arbitration unless they can say “‘with  
18 positive assurance’ that the arbitration clause is not susceptible of any interpretation that  
19 encompasses the subject matter of the dispute.” Allen v. Pacheco, 71 P.3d 375, 378 (Colo. 2003). A  
20 broad arbitration clause makes the strong presumption favoring arbitration apply with greater force.  
21 Id.

### 22 **III. Discussion**

23 Although the Consulting Agreement contains a Colorado choice-of-law provision, and the  
24 share repurchase agreements do not contain any choice-of-law provisions, the parties do not address  
25 which, in addition to the FAA, governs their dispute. However, California and Colorado are in  
26 accord. Regardless of which law is applied, the arbitration clause in the Consulting Agreement does  
27 not encompass the share repurchase transactions at issue in this case.

#### 28 A. Agreement to Arbitrate

1 The first step in the analysis is to determine whether a valid agreement to arbitrate exists.  
2 Chiron Corp., 207 F.3d at 1130. It is undisputed that the Consulting Agreement contains a valid  
3 arbitration clause.

4 B. Scope of Arbitration Agreement

5 Defendants argue that Plaintiffs' claims arise out of and relate to the Consulting Agreement  
6 because Plaintiffs obtained the Xedar shares, whose resale is at issue, through the Consulting  
7 Agreement, which provides that claims relating to Plaintiffs' remuneration are subject to arbitration.  
8 Defendants also argue that one of Plaintiffs' jobs under the Consulting Agreement was to assist  
9 Xedar with its efforts to be acquired, and Plaintiffs' allegations relate to Xedar's acquisition.  
10 Defendants further contend that the Consulting Agreement addresses the disposition of the Xedar  
11 shares in the event that Xedar is acquired, which is precisely what Plaintiffs are suing over. (Defs.'  
12 Mot. at 7; Defs.' Reply at 2-3.)

13 Plaintiffs counter that their claims have nothing to do with the Consulting Agreement.  
14 Plaintiffs point out that their claims do not involve the parties' performance under the Consulting  
15 Agreement or the compensation paid under it. Plaintiffs also note that the Consulting Agreement  
16 had expired well before the share repurchase transactions, and in any event the Consulting  
17 Agreement was silent regarding repurchase of the shares. Plaintiffs also point out that Xedar  
18 required Plaintiffs to enter into separate agreements without an arbitration clause for the stock  
19 repurchase. (Pls.' Opp. at 11.)

20 Although the arbitration provision in the Consulting Agreement is broad, it is not infinite.  
21 Plaintiffs' claims do not "arise out of" the Consulting Agreement because the alleged  
22 misrepresentations about Xedar's acquisition plan have nothing to do with the parties' performance  
23 of the Consulting Agreement or its interpretation (other than the arbitration provision itself) or the  
24 amount or the use of Plaintiffs' compensation thereunder. The compensation issue was fully  
25 resolved some two years before the separate transactions to repurchase Plaintiffs' shares pursuant to  
26 new, separate agreements. These agreements are the only ones the Court needs to interpret, and they  
27 lack arbitration provisions. Similarly, Plaintiffs' claims to not arise out of or relate to any breach of  
28 the Consulting Agreement; none is alleged.

1 Further, it is undisputed that Plaintiffs stopped providing Xedar with consulting services in  
2 January 2010, when the Consulting Agreement expired. Even if Plaintiffs' contractual duties  
3 included assisting Xedar with acquisition efforts, they ended in January 2010, and Defendants have  
4 not pointed to any relationship between Plaintiffs' earlier efforts and the acquisition that occurred  
5 two years after the Consulting Agreement expired. Put simply, Plaintiffs' allegations that  
6 Defendants misrepresented the status of Xedar's acquisition do not implicate Plaintiffs' contractual  
7 duties under the Consulting Agreement.

8 Defendants make a clever argument based on the remuneration portion of the arbitration  
9 provision, but it ultimately fails. The Consulting Agreement provides that any controversy or claim  
10 "relating to Consultant's . . . remuneration under this Agreement shall be settled by binding  
11 arbitration." (Consulting Agreement ¶ 14.) Defendants argue that Plaintiffs' claims necessarily  
12 "touch upon" the Consulting Agreement because if one substitutes the phrase "Xedar shares" for  
13 "remuneration" in the arbitration provision, the question becomes "does this lawsuit arise out of or  
14 relate to Plaintiffs' Xedar shares." (Defs.' Reply at 3.) Defendants' answer is "of course it does."  
15 (Id.)

16 Defendants' remuneration argument proves too much. According to Defendants' logic, if  
17 Plaintiffs had been compensated in cash, all future disputes between the parties that related to cash  
18 would be subject to arbitration. It is unreasonable to attribute such a broad scope to the arbitration  
19 provision at issue here, especially when it is not repeated, or even referenced, in the share repurchase  
20 agreements themselves. Moreover, the Remuneration Paragraph of the Consulting Agreement is  
21 limited in scope. It provides that if Xedar is acquired "during the term of the [Consulting]  
22 Agreement," Xedar will not ask CGC to return its shares of Xedar stock. (Consulting Agreement ¶  
23 4.) Had the parties meant for the Consulting Agreement to govern Plaintiffs' disposition of their  
24 shares in the event of Xedar's acquisition at any time in the future, they would not have specifically  
25 limited this provision to the duration of the Consulting Agreement. See, e.g., Telenor East, 567 F.  
26 Supp. 2d 432 at 440 (noting that a narrow provision in the agreement at issue suggested that the  
27 defendants' "sweeping" interpretation of an arbitration provision was unreasonable).

28 Finally, the parties' course of conduct shows that they did not intend the arbitration provision

1 in the Consulting Agreement to encompass claims regarding share repurchase transactions that were  
2 the subject of separate agreements entered into long after the original agreement expired. The new  
3 agreements that actually governed the share repurchase transactions do not contain any arbitration  
4 provisions. Defendants were represented by counsel in drafting these agreements. If the parties  
5 intended to arbitrate disputes about the share repurchase, these agreements would have reflected this  
6 intention. Instead, Defendants rely on a separate contract that expired two years earlier.

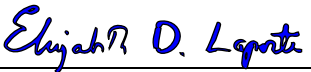
7 **IV. Conclusion**

8 Plaintiffs' claims based on alleged misrepresentations inducing them to sell their shares back  
9 to Defendants pursuant to new agreements fall outside the scope of the arbitration provision in the  
10 original Consulting Agreement. Accordingly, the Court denies Defendants' motion to dismiss.

11 **IT IS SO ORDERED.**

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Dated: August 5, 2013

  
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ELIZABETH D. LAPORTE  
United States Magistrate Judge