

Exhibit A

UNITED STATES DISTRICT COURT

NORTHERN DISTRICT OF CALIFORNIA

BEFORE THE HONORABLE RICHARD SEEBORG, JUDGE

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 BANK OF NEW YORK MELLON,))
 as Trustee, et al.,))
))
 Plaintiff,))
))
 v.) C 13-3664 CRB
))
 City of Richmond, California,))
 et al.,))
))
 Defendant.) San Francisco, California
) Friday, November 1, 2013
 -----) (30 pages)

TRANSCRIPT OF PROCEEDINGS

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1 quite concrete.

2 They have done something that is different -- that is
3 different from the sort of eminent domain case where someone
4 comes in and says, The city has this plan and it's going to
5 involve taking our property, and we want to enjoin it. Or, We
6 want some other kind of relief. And courts will say, Well,
7 there's no threat of a suit out here.

8 But here there is threat of a suit. It's really no
9 different from, in our view, it's no different from a patent
10 suit where someone comes in and they say, They've sent us this
11 letter that suggests we infringe; we need to know what our
12 rights are. If the patentee came in and said, Wait a minute,
13 your Honor, this isn't ripe; we haven't authorized a lawsuit
14 yet --

15 **THE COURT:** Do you have any sense of how many cases
16 would be in litigation if I had to monitor every single idea,
17 no matter how absurd that idea may be, as presented by a
18 legislator to the legislative body? In other words,
19 Supervisor X, Councilman Y, Member of a Board of the Permanent
20 Appeals of B thinks, I think it's a great idea to take over,
21 do everything by eminent domain; I think we should just rule
22 by eminent domain -- some idea like that -- and proposes some
23 legislation to do that, which includes within it that, by the
24 way, the eminent domain proceedings will be the ones that will
25 be followed in the constitution or the charter or whatever it

1 is. And then in comes a party saying, This piece of
2 legislation is so clearly unconstitutional, and so
3 threatening, that you ought to jump in, Judge, and do
4 something about it. Well, our courts -- our courts would be
5 filled with lawsuits involving prospective legislation. You
6 ought to see what the Congress of the United States does. You
7 ought to see what the Board of Supervisors does. And I'm just
8 talking about San Francisco -- and talk about Sacramento. You
9 can talk about anything. Any legislator had -- has the right
10 to introduce any kind of bill that legislator thinks is a good
11 idea. And that bill may or may not include within it some
12 recourse to the courts. And if courts have to jump in at the
13 beginning of this process, we could fill the docket from
14 morning to night, seven days a week. We might even be
15 declared to be essential employees, so we'd get to stay open
16 all the time =just to deal with prospective litigation.

17 So -- I'm sorry. I mean, I've got to tell you, I have
18 actually thought about your argument, and it just to me, seems
19 that that's exactly why you have a ripeness doctrine. Exactly
20 why. And while you can cabin together a set of facts like you
21 do with a patent litigation, where one party can do something
22 and one party is threatening something, and I understand
23 that's -- that is arguably, you know, something that a court
24 might want to intervene in, and declaratory relief is
25 always -- is so prospective anyway by its nature, by its

1 nature, but that doesn't mean that all declaratory relief is
2 the same thing.

3 And what I've tried to say is, when you involve the
4 legislative process, it becomes a different animal. Because
5 there are any number of things which are uncertain about the
6 legislative process that are not necessarily uncertain about
7 the -- what I call the private party process. And the
8 implications are quite different.

9 I don't for a moment quarrel with your factual scenario
10 that letters have been sent out and that people are concerned
11 about their homes and the lenders are concerned about the
12 integrity of their loans, which have been collateralized or
13 sold or whatever happens to these things. I'm certain that
14 there is uncertainty. I'll grant you that. I'm certain
15 that's a correct representation. There is -- there may be a
16 certain amount of uncertainty about it, but that doesn't mean
17 this, given the scenario, given the requirements, that the
18 Court, at this juncture, jumps in.

19 **MR. FALK:** Your Honor, I think there are distinctions
20 here. You do have a threat to sue. You have a threat to sue
21 that was authorized as part of the -- that was essentially
22 authorized when they agreed to turn things over to MRP and
23 work with MRP to carry out this plan. Those threats to sue
24 were not only authorized, but they were confirmed. The very
25 same people that would have to vote to sue in order to go

1 forward with the program voted not to take those letters off
2 the table. Which would, of course -- without that threat,
3 this would be a very different case. But that is a
4 distinguishing characteristic, and it's a very important
5 distinguishing characteristic.

6 The other thing is that they -- the city and MRP have
7 tried to make this all about some challenge to a legislative
8 act, the resolution of necessity. What we're talking about
9 here is the power to carry out their threat of litigation. In
10 the Santa Cruz case that they cite, talking about resolution
11 of necessity, it differentiates between a challenge to the
12 resolution of necessity, which has lots of problems if you're
13 trying to enjoin one of those, and a challenge to the power to
14 take. And the power to take, the power to go in and take our
15 property, they can pass anything they want. We're not trying
16 to say that -- they can pass, you know, they can pass any
17 ordinance they want. It may be constitutional,
18 unconstitutional. We're not trying to get an advance ruling
19 on some legislation. What we're trying to get an advance
20 ruling on, and what is fully concrete, is the
21 unconstitutionality and unlawfulness of the threat, threatened
22 litigation that they are using right now to try to get, to the
23 extent that our trustees and the other trustees can come to
24 the table, which is limited, but to the extent that they can,
25 they're using this threat of litigation coercively, and that

1 is the, at least on some of these claims, there is nothing
2 that the resolution of necessity is going to tell us about the
3 situs of these loans that isn't fully concrete now. That is
4 as ripe as it's going to be.

5 We think the same applies to the purpose aspect. They can
6 say whatever they want but there's plenty of context here and
7 plenty of record that would -- that makes clear that the
8 essential elements that would make the -- this a matter of
9 private use rather than public use, the fact that it's
10 essentially dividing up the banks' property and giving it --
11 dividing it between MRP and some Richmond @ voters, that is
12 not going to change. They may change some things, they can
13 change what they say, but that issue isn't going to change.

14 The situs, though, is very, very clear, and that just
15 can't change. And that, in light of this threat of litigation
16 which could be determined and could be nipped in the bud, as
17 in our view it should be, is completely ripe. If they hadn't
18 threatened litigation, this would be a very different case.
19 But they have, and they've refused to withdraw that threat.

20 **MR. KRONLAND:** Scott Kronland for the defendants.

21 **THE COURT:** So that's the issue. It's different.
22 You have your letters out there. You're threatening
23 litigation that's very real, and therefore they should be able
24 to argue for declaratory relief because of that distinction.
25 How that distinguishes it from the other proceedings we've

1 had, I'm not sure it distinguishes -- it may be now there's a
2 different argument that's being advanced -- I'm not sure that
3 argument couldn't have been advanced the last time around, but
4 it wasn't. Not to the extent that they've advanced it anyway.

5 **MR. FALK:** We weren't here, your Honor.

6 **THE COURT:** They weren't here. New day. New lawyer.
7 New argument. There we go. Okay.

8 **MR. KRONLAND:** Putting aside the other case, which
9 didn't involve declaratory relief claims and involved the same
10 letters, I think your Honor's right, that the issue here is
11 that legislative action is different. When the supposed
12 threat depends upon legislative action, before it could be
13 carried out, you don't have a ripe case. If someone says, If
14 you don't do something, I'm going to go to Congress and I'm
15 going to ask them to pass a law, the issue whether the law
16 would be constitutional or not is not ripe.

17 And here, it's not the threat of litigation. In order to
18 exercise eminent domain power, under California law, you'd
19 have to adopt a resolution of necessity, which is a
20 legislative act. Before you can do that under California law,
21 you'd have to have a noticed public hearing, the purpose of
22 which is to provide information about whether you should adopt
23 a resolution of necessity. And here, there's been no
24 resolution of necessity; there's been no hearing about whether
25 to adopt a resolution of necessity; there's been no notice of

1 the setting of such a hearing. So it's entirely speculative
2 in the meaning of Article III as to whether any injury would
3 ever occur. And when the speculation is because of
4 legislative action, as opposed to, you know, private party
5 patent threat, there's not a single case that they have cited
6 or we can find in which a federal court has ever adjudicated
7 whether legislative action would be valid if it were adopted.

8 And in the New Orleans case, which is 100 percent directly
9 on point, in which someone came to the Supreme Court and said,
10 A city council is going to adopt an ordinance, I know it's
11 going to happen, it's going to be blatantly unconstitutional,
12 they've done it before, the Supreme Court dismissed the case
13 for lack of jurisdiction. Said the Court shouldn't interfere
14 by any order, in any mode. And they said, when it would be
15 ripe, the quote was, When the city council shall pass an
16 ordinance that violates the plaintiff's rights, they can come
17 to federal court. And until -- since then, not a single case
18 to the contrary that allows declaratory relief in advance of
19 the formal legislative action that would allegedly violate the
20 plaintiff's rights.

21 So I don't think that there could be a clearer case of
22 lack of standing and ripeness than one in which the harm could
23 only occur if the legislature does something that it hasn't
24 done.

25 **THE COURT:** Well, I think counsel's argument, as I

1 understand it, is -- you're both right and wrong. He would
2 say, Of course, we're very concerned about the ultimate harm
3 that would occur if these proceedings proceeded. That is, in
4 fact, if eminent domain proceeded. Yes, that would be
5 terrible. That would be very harmful. But he says, But that
6 doesn't mean that because the horrible thing has yet to occur,
7 that something harmful is not occurring right now. And he's
8 saying that -- as I understand it -- he's saying, The very --
9 the fact is that the city has notified, as I understand it,
10 notified individuals or homeowners that their house may be
11 subject to these proceedings -- is that correct? I haven't
12 seen the letter; I don't know what's actually gone out.

13 **MR. FALK:** Notified the trustees of all the loans
14 that they propose to take.

15 **THE COURT:** And that's the harm -- and that's a harm
16 in and of itself that makes it ripe for determination.

17 **MR. FALK:** Notification with the threat of
18 litigation. I mean, the city's engaged in negotiations over
19 property all the time without threats of litigation. And when
20 things go wrong --

21 **THE COURT:** Your cue card is coming up (referring to
22 Mr. Johnson).

23 **MR. FALK:** Right. As my co-plaintiff's counsel
24 points out, we are being asked to evaluate and accept offers.
25 We're talking about something that's very present, and is

1 backed up by this threat of litigation. If the threat of
2 litigation wasn't there, well then, the issue of the
3 constitutionality of their acquisition, extraterritorial
4 property, you know, wouldn't be ripe.

5 **THE COURT:** But the point about the threat of
6 litigation, as I understand counsel, is that that doesn't
7 become a real threat unless it's authorized by the council.
8 That is to say, they have to first have a finding of
9 necessity. And that can't occur before a public hearing. And
10 we haven't had a public hearing on that. And the purpose of
11 the public hearing is to try to convince, one way or the
12 other, the council members either to enact the rule of
13 necessity or not. And so that's part of the legislative
14 process. And until that occurs, it becomes nothing more than
15 an idea that is being proposed and considered.

16 And so that sort of takes me back full circle to where I
17 was at the beginning. There are a lot of ideas out there.
18 You may have three votes or four votes for the idea. But
19 until -- but if the requirement is five votes for the idea,
20 then you don't have that yet. And if the courts have to weigh
21 in because three or four out of seven think it's a great idea,
22 we would be tied up -- we could get -- an example would be
23 legislation in which there are -- you could get legislation
24 with, if you had almost everybody in Congress cosponsoring it
25 and authoring it -- and I've seen those things not pass,

1 interestingly enough. Sure, I'll sign on, I'll sign on, and
2 then it comes on for a vote, or it never comes up, too
3 embarrassing or whatever. So it doesn't become the law
4 because it's not enacted. It's real in the sense that, Oh,
5 all the people that are necessary to vote for it have said
6 they're going to vote for it, but they don't. Because the
7 vote never takes place.

8 So I'm just saying that that's the way the -- that makes
9 the legislative process so different and so unique.

10 And there's a whole nother thing that goes on around here
11 which is that courts are supposed to give deference to the
12 legislative process proceeding the way a legislative process
13 is at least intended to proceed, which is public discourse.
14 This is not -- what I do is not public discourse. It's a
15 court acting, based upon the Court's judgment, as to what
16 should be done. But it's not public discourse. It's done in
17 public, but it's not public discourse.

18 But the legislative process embodies public discourse.
19 And for the court to jump in because it is concerned that, if
20 enacted, something would cause some unconstitutional harm, or
21 concerned that the threat of harm is sufficient to then
22 warrant intervention while the discourse is occurring, is very
23 unusual. Counsel says there isn't a single case supporting
24 your proposition.

25 **MR. FALK:** There also isn't a single case supporting

1 the proposition a palpable threat of litigation is
2 insufficient to make a declaratory judgment action ripe. The
3 issues he's talking about are not the same. Even the eminent
4 domain cases say there's been no threat of litigation, where
5 in some other piece of the process here -- and this is
6 different for that reason, and they have had votes -- granted,
7 yes, there's another vote to come, but they've had the vote to
8 say go forward. And yes, what you did, the threat is fine, we
9 stand behind it, by a super-majority. Those are quite
10 different from any of the other cases.

11 Yes, this is a case that -- I mean, I will be very candid
12 with the Court: This is falling between the pure legislation
13 cases and the pure threat of litigation cases. No question,
14 this case. But it is not an effort to enjoin a resolution of
15 necessity or an ordinance. It is an effort to address a
16 current present threat of litigation that -- of
17 unconstitutional litigation. And the threats have been
18 endorsed by the council. Yeah, they have to take another vote
19 to bring the action, but this is about as -- this is as
20 imminent as pretty much any other threatened litigation. You
21 have a record here. It's not like this has just been proposed
22 by Councilman So-and-so.

23 **THE COURT:** I understand. We have a record.

24 **MR. KRONLAND:** I would just comment that what the
25 letter actually says, which is in the record, is, We'd like to

1 response they offer but maybe they don't have the power to
2 take it -- we don't think they have the power to take it.
3 They may not have the power to acquire it at all.

4 At a minimum, we would ask, if the Court is going to
5 dismiss, it be with leave to amend for us to ask for a
6 declaration as to situs of the property to see whether the
7 offers or the threats --

8 **THE COURT:** You're talking about the situs of the
9 property in terms of whether, since it's a mortgage, whether
10 it follows the debtor? Whether it follows --

11 **MR. FALK:** Exactly.

12 **THE COURT:** By the way, those may or may not be
13 complicated issues, but I don't have to get into any of that
14 at this point. I may never have to get into that.

15 Okay. I think I understand the arguments. I will take a
16 look -- I'll go back, at your suggestion, take a look at
17 Exhibit F; take a look at the brochure that is attached.

18 **MR. KRONLAND:** I have to correct one thing: The
19 statement they didn't have to include the brochure. Actually,
20 they did. California law requires the brochure when there's a
21 possibility eminent domain might be exercised in the future,
22 and it's the standard brochure on the League of Cities
23 website. So actually, they did have to include that, the
24 brochure.

25 **MR. FALK:** If they want to threaten action, they did.

