

United States District Court
Northern District of California

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IN THE UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

)	Case No. 13-cv-03962-SC
ARVILLE WINANS, by and through)	
his guardian ad litem, RENEE)	ORDER GRANTING IN PART AND
MOULTON, on his own behalf and on)	DENYING IN PART MOTION TO
behalf of other similarly)	DISMISS; DENYING MOTION TO
situated,)	<u>STRIKE</u>
)	
Plaintiff,)	
)	
v.)	
)	
EMERITUS CORPORATION and DOES 1)	
through 100,)	
)	
Defendants.)	
)	

I. INTRODUCTION

Plaintiff Arville Winans ("Plaintiff") brings this action for declaratory and injunctive relief and damages against Defendant Emeritus Corporation ("Defendant") by and through his guardian ad litem Renee Moulton. Plaintiff is a resident of one of Defendant's assisted living facilities in Tracy, California. He alleges that Defendant has engaged in a scheme to defraud seniors by falsely representing that it will provide sufficient staff to care for all of its residents based on the residents' evaluations, "when in

1 truth [Defendant] determines facility staffing based on labor
2 budgets set to meet profit margins established by corporate
3 headquarters." ECF No. 24 (First Amended Complaint ("FAC")) ¶ 2.
4 Defendant now moves to dismiss and strike Plaintiff's FAC. ECF
5 Nos. 32 ("MTD"), 34 ("MTS"). Both motions are fully briefed. ECF
6 Nos. 43 ("MTS Opp'n"), 44 ("MTD Opp'n"), 46 ("MTS Reply"), 47 ("MTD
7 Reply").¹ The Court finds the matter appropriate for resolution
8 without oral argument per Civil Local Rule 7-1(b). As explained
9 below, Defendant's motion to dismiss is GRANTED in part and DENIED
10 in part, and Defendant's motion to strike is DENIED.

11
12 **II. BACKGROUND**

13 Defendant is the largest provider of assisted living for
14 senior citizens in the nation. FAC ¶ 15. It operates 72
15 facilities in California alone, which have an aggregate of 5,000
16 residents. Id. ¶ 10. Defendant's assisted living facilities offer
17 room, board, and assistance for seniors in certain activities of
18 daily living. Id. ¶ 16. These facilities also have "memory care
19 units," which serve individuals with dementia and other cognitive
20 disorders. Id. ¶ 17. Plaintiff is a senior citizen and has been a
21 resident of one of Defendant's facilities since October 2009. Id.
22 ¶ 8. Ms. Moulton, his niece, is his agent, having been granted his
23 power of attorney in September 2009. Id.

24 In its uniform contract with each resident, Defendant
25

26 ¹ Plaintiff has also filed an administrative motion for leave to
27 file a surreply to address new choice-of-law arguments raised in
28 Defendant's reply brief. ECF No. 49 ("Admin. Mot."), 49-1
("Surreply"). Defendant has opposed the administrative motion.
ECF No. 52. The Court GRANTS the motion, but the surreply does not
change the ultimate disposition of the motion to dismiss.

1 represents that it will evaluate the resident prior to admission
2 and assign the resident a "Level of Care" from 1 to 7, with higher
3 monthly charges imposed for higher levels of care.² Id. ¶¶ 21-22.
4 The uniform contract also represents that Defendant will
5 periodically re-evaluate each resident to determine if he or she
6 requires additional assistance. Id. ¶ 23. If so, Defendant may
7 assign the resident a higher Level of Care and collect additional
8 monthly charges. Id. Defendant conducts these periodic re-
9 evaluations using its "wE Care" system, which was previously called
10 "Vigilan." Id.

11 Using the wE Care system, Defendant has repeatedly increased
12 Plaintiff's Level of Care, along with his monthly rate. In
13 September 2010, Defendant assigned Plaintiff a Level of Care of "3"
14 and placed him in the Alzheimer's and Memory Care Unit. Id. ¶ 55.
15 Defendant increased Plaintiff's Level of Care to "4" in September
16 2012, and then to a "5" in May 2013. Id. ¶¶ 56-57. Each change to
17 Plaintiff's Level of Care has resulted in a new agreement, signed
18 by Ms. Moulton on behalf of Plaintiff, and a higher monthly rate.
19 Id. ¶¶ 55-58. Since his arrival at Defendant's facility in 2009,
20 Plaintiff's monthly rate has increased from approximately \$1,200 to
21 \$2,800. Id. ¶ 58.

22 Defendant touts the wE Care system through its marketing
23 materials. See id. ¶ 27-32. Defendant's website states that
24 "[t]he ability to provide the most comprehensive and consistent

25 ² Defendant argues that its contracts are not uniform, MTD at 1,
26 but at the pleading stage, the Court must take all well-pleaded
27 allegations as true. Defendant also contends that Plaintiff
28 concedes that the contracts are not uniform by alleging that each
resident negotiates an individual care plan. Id. However, this
does not preclude the possibility that Defendant makes uniform
representations in each of its contracts.

1 personal care services begins with the resident evaluation
2 process," that wE Care allows Defendant "to accurately evaluate and
3 monitor the personal care services of your loved one," and that wE
4 Care is used to determine the "staff required to deliver the
5 services." Id. ¶¶ 27-28. Another unidentified marketing material
6 states that Defendant's resident evaluation system will: "address
7 the time needed to complete care activities, how often those care
8 activities need to be done, any personal preferences that you . . .
9 may have, and the staff required to complete the activities." Id.
10 ¶ 32.

11 Plaintiff alleges that these representations are false and
12 misleading because Defendant staffs its facilities based on profit
13 margins, without regard for resident need. Specifically, Plaintiff
14 pleads: "Contrary to the express and implied representations in its
15 form contract and other uniform written statements, [Defendant]
16 does not staff its facilities to meet the aggregate assessed needs
17 of its residents, but instead determines staffing based on labor
18 budgets designed to meet profit objectives." Id. ¶ 33. Plaintiff
19 points to deposition testimony of Susan Rotella, Defendant's former
20 Vice President of Operations, who has sued Defendant for wrongful
21 termination. Id. ¶ 36. Rotella testified that wE Care was used to
22 assign residents a Level of Care and corresponding monthly rates,
23 but the portion of the software program that calculated how many
24 minutes per day of care and what number and type of staff were
25 necessary to provide that care were turned off at the facility
26 level. Id. ¶ 37.

27 In support of his understaffing allegations, Plaintiff also
28 alleges that, in or around January 2011, he was attacked by another

1 resident when they were left unsupervised in a dining area. Id. ¶
2 59. As a result of the attack, Plaintiff suffered multiple cuts
3 and bruises to his face and head, and the facility was issued a
4 deficiency for inadequate staff and insufficient resident
5 supervision by the Community Care Licensing ("CCL") division of the
6 California Department of Social Services ("CDSS"). Id. On
7 information and belief, Plaintiff alleges that a number of
8 Defendant's other facilities have also been cited for inadequate
9 staffing by CDSS. Id. ¶ 60.

10 Plaintiff filed this action in state court on July 29, 2013.
11 ECF No. 1 Ex. A. Defendant subsequently removed to federal court
12 on diversity grounds. ECF No. 1. After Defendant filed a motion
13 to dismiss, Plaintiff amended his complaint. ECF Nos. 18, 24. The
14 FAC asserts claims for (1) violation of the California Consumers
15 Legal Remedies Act ("CLRA"), Cal. Civ. Code § 1750 et seq.; (2)
16 violation of the California Unfair Competition Law ("UCL"), id. §
17 17200 et seq.; and (3) elder financial abuse, Cal. Welf. & Inst.
18 Code § 15610.30. FAC ¶¶ 73-114. Among other things, Plaintiff
19 seeks restitution, punitive damages, and an injunction prohibiting
20 Defendant from "promising elders, dependent adults, and their
21 family members that [Defendant] will provide the care and personal
22 services needed by each resident as assessed in their comprehensive
23 evaluation and from charging its residents based on this false
24 promise." Id. pg. 30. Plaintiff also seeks an injunction
25 "requiring Defendant to budget for and provide adequate aggregate
26 staffing that is sufficient to meet its residents' assessed needs."
27 Id. Plaintiff, through Ms. Moulton, seeks to represent all persons
28 who resided at one of Defendant's California assisted living

1 facilities from July 29, 2009 through the present. Id. ¶ 62.

2 Defendant now moves to dismiss pursuant to Federal Rule of
3 Civil Procedure 12(b)(6), as well as to strike Plaintiff's class
4 action allegations pursuant to Rule 12(f).

5
6 **III. MOTION TO DISMISS**

7 **A. Legal Standard**

8 A motion to dismiss under Federal Rule of Civil Procedure
9 12(b)(6) "tests the legal sufficiency of a claim." Navarro v.
10 Block, 250 F.3d 729, 732 (9th Cir. 2001). "Dismissal can be based
11 on the lack of a cognizable legal theory or the absence of
12 sufficient facts alleged under a cognizable legal theory."
13 Balistreri v. Pacifica Police Dep't, 901 F.2d 696, 699 (9th Cir.
14 1988). "When there are well-pleaded factual allegations, a court
15 should assume their veracity and then determine whether they
16 plausibly give rise to an entitlement to relief." Ashcroft v.
17 Iqbal, 556 U.S. 662, 679 (2009). However, "the tenet that a court
18 must accept as true all of the allegations contained in a complaint
19 is inapplicable to legal conclusions. Threadbare recitals of the
20 elements of a cause of action, supported by mere conclusory
21 statements, do not suffice." Id. (citing Bell Atl. Corp. v.
22 Twombly, 550 U.S. 544, 555 (2007)).

23 Claims sounding in fraud are subject to the heightened
24 pleading requirements of Federal Rule of Civil Procedure 9(b),
25 which requires that a plaintiff alleging fraud "must state with
26 particularity the circumstances constituting fraud." See Kearns v.
27 Ford Motor Co., 567 F.3d 1120, 1124 (9th Cir. 2009). "To satisfy
28 Rule 9(b), a pleading must identify the who, what, when, where, and

1 how of the misconduct charged, as well as what is false or
2 misleading about [the purportedly fraudulent] statement, and why it
3 is false." United States ex rel Cafasso v. Gen. Dynamics C4 Sys.,
4 Inc., 637 F.3d 1047, 1055 (9th Cir. 2011) (quotation marks and
5 citations omitted).

6 **B. Plaintiff's Claims for Equitable Relief**

7 Citing to California law, Defendant argues that the Court
8 should abstain from adjudicating Plaintiff's claims for equitable
9 relief because they require the Court to assume the functions of
10 CDSS. MTD at 4 (citing Alvarado v. Selma Convalescent Hosp., 153
11 Cal. App. 4th 1292 (Cal. Ct. App. 2007)). Under California law,
12 courts may abstain from deciding UCL claims where: (1) they
13 implicate complex economic or policy decisions best handled by the
14 legislature or an administrative agency; or (2) granting injunctive
15 relief would impose an undue burden on the trial court. See
16 Alvarado, 153 Cal. App. 4th at 1298. Plaintiff contends that
17 federal law controls here, not California law. MTD Opp'n at 5.
18 Specifically, Plaintiff contends that the Court should apply the
19 abstention doctrine set forth in Colorado River Water Conservation
20 District v. United States, 424 U.S. 800, 813, 817 (1976), which
21 provides that federal courts have a "virtually unflagging
22 obligation to exercise jurisdiction," and that courts should only
23 abstain in extraordinary and narrow circumstances. Id. at 5-6.
24 Plaintiff further argues that, even under California law, the Court
25 should decline from abstaining. Id. at 7-8.

26 As set forth below, the Court finds that (1) choice of law
27 principles require it to consider the California abstention
28 doctrine, and (2) the California abstention doctrine bars

1 Plaintiff's claims for equitable relief.

2 **1. Choice of Law**

3 Under Erie R.R. Co. v. Tompkins, 304 U.S. 64 (1938), a federal
4 court sitting in diversity jurisdiction applies state substantive
5 law and federal procedural law. An issue is procedural if it is
6 "concerned with judicial administration, such as the methods of
7 presenting facts to a court or the way a jury operates." Sims
8 Snowboards, Inc. v. Kelly, 863 F.2d 643, 645 (9th Cir. 1988). An
9 issue is substantive if it is "concerned with the legal rights of
10 the parties." Id. While the distinction between substantive and
11 procedural law is not always clear, the intent of Erie is to ensure
12 that, in diversity cases, "the outcome of the litigation in the
13 federal court should be substantially the same, so far as legal
14 rules determine the outcome of a litigation, as it would be if
15 tried in a State court." Guar. Trust Co. v. York, 326 U.S. 99, 109
16 (1945).

17 In Sims, the Ninth Circuit addressed the issue of whether a
18 California anti-injunction statute was procedural or substantive.
19 863 F.2d at 645. The statute, California Civil Code section 3423,
20 bars an injunction to prevent the breach of a personal service
21 contract, unless the contract guarantees annual payments of at
22 least \$6,000. The district court found that, even if section 3423
23 were applicable, Federal Rule of Civil Procedure 65 allowed the
24 grant of temporary injunctive relief. Id. at 646. The Ninth
25 Circuit reversed. The court found that Rule 65 and section 3423
26 did not conflict because the former "merely sets out the procedural
27 requirements for injunctions and restraining orders," while the
28 latter "expressly prohibits the issuance of injunctions in this

1 type of contract dispute." Id. The court then held that because
2 of lack of conflict, Erie "require[d] the application of state law
3 over federal law if the state law is outcome-determinative." Id.
4 The Court concluded that section 3423 was outcome-determinative
5 because an injunction would accomplish what California law
6 prohibited, and that California policy should be respected by
7 federal courts sitting in diversity. Id. at 647.

8 Plaintiff argues that Sims is inapposite because the Ninth
9 Circuit did not "consider generally whether injunctive relief is a
10 substantive or procedural issue." MTD Surreply at 2. That may be
11 so, but Sims does hold that federal courts sitting in diversity
12 must defer to state law on issues of injunctive relief where the
13 state law is outcome-determinative. Here, California's abstention
14 doctrine has the potential to determine the outcome of Plaintiff's
15 claims for equitable relief. Moreover, under Plaintiff's theory, a
16 federal court applying California law could grant an injunction,
17 where a California court applying California law could not. This
18 is plainly contrary to Sims, as well as Erie. The fact that
19 Defendant removed to federal court should not affect the remedies
20 available to Plaintiff.

21 Plaintiff further argues that, unlike the anti-injunction
22 statute in Sims, the California judicial abstention doctrine does
23 not mandate that the Court abstain from granting equitable relief.
24 This argument is also unavailing. While Plaintiff is correct that
25 the application of the abstention doctrine is discretionary, see
26 Alvarado, 153 Cal. App. 4th at 1298, that does not mean the
27 doctrine is not substantive or outcome-determinative. Neither the
28 Ninth Circuit nor the Supreme Court has enunciated the rule

1 Plaintiff is advocating here: that an issue is necessarily
2 procedural where it turns on the application of a discretionary
3 rule.

4 Plaintiff's reliance on Travelers Casualty v. W.P. Rowland
5 Constructors Corp., No. CV 12-00390-PHX-FJM, 2012 WL 1718630 (D.
6 Ariz. May 15, 2012), is also misplaced. See Surreply at 3. The
7 case is not binding on this court and, in any event, it is
8 distinguishable. In Travelers, the court applied federal law
9 rather than state law because the issue presented was purely
10 procedural: should the court apply Rule 65 or Arizona law to
11 determine the appropriate standard for granting a preliminary
12 injunction. 2012 WL 1718630, at *2. Indeed, the court
13 distinguished Sims because both federal and Arizona law permitted
14 it to issue the type of injunctive relief requested by the
15 plaintiff. Id. In contrast, in this action, California's
16 abstention doctrine imposes limits on equitable relief not present
17 in the federal Colorado River abstention doctrine.

18 Plaintiff's final argument conflates federal and state
19 abstention doctrines. Plaintiff cites to AXA Corporate Solutions
20 v. Underwriters Reinsurance Corp., where the Seventh Circuit
21 addressed whether the trial court had erred in applying an Illinois
22 statute allowing a Defendant to move to dismiss if there is another
23 action pending between the same parties for the same cause. 347
24 F.3d 272, 276 (7th Cir. 2003) (citing 735 Ill. Comp. Stat. § 5/2-
25 619(a)(3)). The trial court reasoned that the differences between
26 the Colorado River abstention doctrine and the Illinois statute
27 were sufficient to require the court to follow the state law. Id.
28 at 276. The Seventh Circuit reversed, finding that the state

1 statute was procedural. Id. at 278. The court reasoned that the
2 problem addressed by the state law was closely akin to topics such
3 as forum non conveniens and venue statutes, which were matters of
4 judicial organization. Id. AXA is inapposite because California's
5 abstention doctrine is significantly different from the Illinois
6 and federal abstention doctrines. The California doctrine does not
7 require the Court to abstain from exercising jurisdiction or
8 hearing a case altogether. It merely limits the types of claims
9 that a Plaintiff may assert based on a balancing of the equities.
10 See Acosta v. Brown, 213 Cal. App. 4th 234, 246-47 (Cal. Ct. App.
11 2013). Accordingly, the California abstention doctrine is not
12 procedural in nature.³

13 For these reasons, the Court finds that California law
14 controls the issue of whether Plaintiff is entitled to the
15 equitable relief it seeks.

16 2. Abstention

17 As California law controls, the Court must determine to what
18 extent, if any, the California judicial abstention doctrine bars
19 Plaintiff's claims. The doctrine gives courts the discretion to
20 abstain from deciding UCL claims and other claims for equitable
21 relief. See Alvarado, 153 Cal. App. 4th at 1297 (abstention
22 applies to UCL claims); see also Acosta v. Brown, 213 Cal. App. 4th
23 at 249 ("The absence of [a UCL] claim does not diminish the force
24 of the principles upon which Alvarado rests because . . . the
25 relief sought in this case . . . is in the nature of equitable
26

27 ³ Plaintiff's position is also contrary to its own authority. See
28 Wehlage v. EmRes Healthcare, Inc., 791 F. Supp. 2d 774 (N.D. Cal.
2011) (considering the merits of the defendant's California
abstention argument).

1 relief."). However, the abstention doctrine may not be used to
2 refrain from adjudicating legal claims. See Walsh v. Kindred
3 Healthcare, 798 F. Supp. 2d 1073, 1085 (N.D. Cal. 2011).
4 Accordingly, the doctrine only implicates Plaintiff's UCL claim, as
5 well as the equitable remedies sought in connection with
6 Plaintiff's CLRA claim.⁴ It does not affect Plaintiff's claims for
7 money damages.

8 Judicial abstention is appropriate where (1) "the lawsuit
9 involves determining complex economic policy, which is best handled
10 by the Legislature or an administrative agency," or (2) "granting
11 injunctive relief would be unnecessarily burdensome for the trial
12 court to monitor and enforce given the availability of more
13 effective means of redress."⁵ Alvarado, 153 Cal. App. 4th at 1298.
14 Abstention is warranted under the first ground when "granting the
15 requested relief would require a trial court to assume the
16 functions of an administrative agency, or to interfere with the
17 functions of an administrative agency." Id. Courts have abstained
18 on the second ground when the equitable relief requested would
19 result in a network of injunctions that "would have the cumulative
20 effect of a statutory regulation, administered by the . . . courts
21 through the medium of contempt hearings." Diaz v. Kay-Dix Ranch, 9
22 Cal. App. 3d 588, 599 (Cal. Ct. App. 1970).

23 _____
24 ⁴ Plaintiff argues that the abstention doctrine does not reach its
25 claims under the CLRA and the Elder Abuse Act because those claims
26 are legal causes of action. MTD Opp'n at 7. However, Plaintiff
fails to mention that he is seeking both legal and equitable
remedies through his CLRA claim.

27 ⁵ California courts may also abstain "when federal enforcement of
28 the subject law would be more orderly, more effectual, [or] less
burdensome to the affected interests," Alvarado, 153 Cal. App. 4th
at 1298; however, that scenario is not relevant here.

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a. Complex economic policy

As to the first prong of the abstention doctrine, Defendant argues that Plaintiff is asking the Court to assume the functions of CDSS. MTD at 5. Defendant argues that Plaintiff's understaffing allegations are predicated on a California regulation, 22 Cal. Code Regs. § 87411(a), that requires residential care facilities for the elderly ("RCFE") to employ staff in sufficient numbers, "and competent to provide the services necessary to meet resident needs." Id. Defendant contends that determining whether its facilities comply with section 87411(a) requires expertise and case-by-case evaluation that are better left to CDSS. Id. Moreover, according to Defendant, "[t]he constantly changing requirements of the residents served by [Defendant's] communities would mean virtually continuous court scrutiny over potentially tens of thousands of staffing decisions each and every day." Id. at 7.

In support, Defendant cites to the California Court of Appeal's decision in Alvarado. In that case, the plaintiff asserted a UCL claim based on the defendant's alleged failure to provide sufficient direct nursing care for the residents of its skilled nursing facilities ("SNF") in violation of California Health & Safety Code section 1276.5(a). Alvarado, 153 Cal. App. 4th at 1296. The court held that abstention was proper, reasoning that section 1276.5(a) was a regulatory statute that the legislature intended the Department of Health Services ("DHS") to enforce. Id. at 1304. The court also found that DHS was better equipped to evaluate compliance with the statute's 3.2 nursing-hours-per-patient-per-day ("NHPPD") requirement, which implicated a

1 host of specialized determinations, including whether the facility
2 at issue was a special treatment program service unit, whether
3 certain employees' hours counted toward the requirement, and what
4 formula should be used to calculate nursing hours. Id. at 1305-06.
5 Defendant contends that Plaintiff's claims would require an even
6 higher level of agency expertise since section 87411(a) does not
7 set forth objective standards, such as staff per resident per hour,
8 but merely requires a "sufficient number[]" of "competent" staff.
9 MTD at 6-7.

10 Plaintiff responds that Alvarado's holding was subsequently
11 limited by Shuts v. Covenant Holdco LLC, 208 Cal. App. 4th 609
12 (Cal. Ct. App. 2012). MTD Opp'n at 8. In Shuts, the trial court
13 relied on Alvarado in sustaining the defendant's demurrer to the
14 plaintiff's claims for violations of section 1276.5(a)'s NHPPD
15 requirement. 208 Cal. App. 4th at 618-19. The court of appeal
16 reversed because the plaintiff's claims were based on California
17 Health and Safety Code section 1430, a statute which was never
18 invoked by the plaintiff in Alvarado. Id. at 619. The court found
19 that section 1430(b) conferred a private right of action for the
20 violation of a SNF resident's right to reside in a facility with an
21 adequate number of qualified personnel. Id. at 619-20. The court
22 also found that Alvarado's concern with rendering complex economic
23 policy decisions was no longer pertinent. Id. at 622. Since
24 Alvarado was decided, DHS's successor agency "ha[d] made
25 significant progress in providing administrative guidance on the
26 3.2 NHPPD standard, and how it should be calculated." Id.

27 Plaintiff's reliance on Shuts is misplaced. Shuts's outcome
28 turned on the court's interpretation of section 1430(b), which

1 provides a private right of action for residents of SNFs, but not
2 for residents of the RCFEs at issue here. Further, while
3 California may have provided significant administrative guidance
4 with respect to section 1276.5(a)'s NHPPD requirement, no such
5 guidance exists as to section 87411(a). It is entirely unclear how
6 CDSS determines whether a RCFE is sufficiently staffed in
7 accordance with the statute, and the Court is ill-equipped to
8 develop its own framework for making such a determination.

9 Plaintiff suggests that the Court can use Defendant's wE Care
10 system to determine compliance with section 87411(a)'s staffing
11 requirements. MTD Opp'n at 9. But the Court could not enforce an
12 injunction by blindly relying on the outputs of the wE Care system.
13 It would need to make an independent determination of whether the
14 staffing levels provided by wE Care were sufficient to meet the
15 needs of Defendant's residents. Such a determination is beyond the
16 Court's expertise.

17 Accordingly, the Court abstains from Plaintiff's claims for
18 equitable relief to the extent that they are predicated on alleged
19 violations of section 87411(a). Plaintiff argues some aspects of
20 his UCL and CLRA claims are not predicated on section 87411(a), and
21 that the Court should not abstain from deciding those aspects of
22 his claims. MTD Opp'n at 7. He contends that the gravamen of this
23 case is that Defendant represents that it staffs its facilities to
24 meet the aggregate needs of its residents, but it actually
25 determines staffing levels based on profit objections. Id. Thus,
26 Plaintiff reasons that establishing liability for these
27 misrepresentation claims does not require regulatory interpretation
28 or proof that Defendant violated section 87411(a). Id. Defendant

1 responds that the abstention doctrine "addresses whether the remedy
2 for a violation should be devised, monitored[,] and enforced
3 administratively by [an agency] or judicially by the courts, not
4 whether the applicable regulations determine liability in the first
5 place." Reply at 4 (internal quotations omitted). Defendant
6 further argues that the Court could not administer the remedy
7 without assuming CDSS's role in determining whether staffing is
8 sufficient to meet resident needs.

9 The Court agrees with Defendant. As Plaintiff concedes in his
10 opposition brief, his claims stem from the allegation that
11 Defendant fails to staff its facilities to meet the aggregate
12 assessed needs of its residents. See MTD Opp'n at 7. Thus, there
13 is no way for the Court to craft an equitable remedy without first
14 establishing what those aggregate assessed needs are. This
15 question necessarily requires an analysis of section 87411(a). To
16 put it another way, Plaintiff essentially alleges that Defendant
17 represented that it would comply with 87411(a) by staffing its
18 facilities to meet the aggregate needs of its residents, but has
19 failed to do so. See FAC ¶ 33. The promise allegedly encompassed
20 by Defendant's standard contracts -- that residents "will receive[]
21 the services appropriate to [their] individual needs" -- is
22 identical to the requirements of section 87411(a) -- that
23 "[f]acility personnel shall at all times be sufficient in numbers,
24 and competent to provide the services necessary to meet resident
25 needs." Cal. Code Regs. tit. 22, § 87411(a). Thus, the Court
26 cannot enforce the contractual promise through an injunction
27 without assuming the role of a state regulatory agency.

28 In short, the Court is ill-equipped to make complex policy

1 determinations about the aggregate assessed needs of Defendant's
2 residents. CDSS has already been tasked with making such
3 determinations, and the Court declines to second-guess its
4 judgment.

5 **b. Undue burden on the trial court**

6 Abstention is also warranted here because "injunctive relief
7 would place an unnecessary burden on the court because of the
8 existence of other, more effective remedies." Alvarado, 153 Cal.
9 App. 4th at 1302. As Defendant points out, CDSS already has the
10 tools and authority necessary to address what Plaintiff asks the
11 Court to regulate by injunction. Id. By statute, any person may
12 request an inspection of an RCFE. Cal. Health & Safety Code §
13 1569.35. If a state investigator determines that a deficiency
14 exists and the deficiency is not corrected by the date specified by
15 CDSS, the RCFE may be fined up to \$150 per day until the deficiency
16 is corrected. Cal. Code Regs. tit. 22, §§ 87759, 87761. In
17 certain instances, CDSS may also revoke the license of a RCFE if a
18 deficiency is not corrected.⁶ Id. § 87775.

19 By comparison, it would be unduly burdensome for the Court to
20 establish a system for regulating Defendant's seventy-two
21 California facilities. The staff and resources of CDSS presumably
22 dwarf that of any monitor the Court could appoint. The court-
23 appointed monitor might need to respond to resident complaints, as
24 well as set aggregate staffing levels for each individual facility,
25 levels which change constantly. Such regulatory activities are

26 ⁶ This process has already been invoked at the facility where
27 Plaintiff currently resides. After Plaintiff was attacked by
28 another resident in January 2011, CDSS investigated and issued a
deficiency for understaffing. FAC ¶ 59.

1 beyond the scope of the Court's expertise. The Court is not
2 prepared to assume responsibility for ensuring that the needs of
3 Defendant's 5,000 California residents are being met on a daily
4 basis.

5 **3. Conclusion**

6 For these reasons, and the reasons set forth above, the Court
7 abstains from adjudicating Plaintiff's UCL claim. The Court also
8 abstains from adjudicating Plaintiff's CLRA claim, but only to the
9 extent that Plaintiff seeks equitable relief in connection with
10 that claim. The Court does not abstain from adjudicating
11 Plaintiff's claims for legal relief.⁷

12 **C. CLRA**

13 Defendant argues that the Court should dismiss the remainder
14 of Plaintiff's CLRA claim because: (1) Plaintiff cannot couch a
15 routine breach of contract claim as a CLRA claim to obtain extra-
16 contractual remedies, (2) the misrepresentations identified by
17 Plaintiff are non-actionable puffery, and (3) Plaintiff has failed
18 to plead affirmative misrepresentations or omissions with
19 sufficient particularity.

20 Defendant's first argument is predicated on principles
21 developed in the UCL context that are sometimes applied to CLRA
22 claims. California courts have held that a breach of contract may
23 form the predicate for a UCL claim, but only if the breach also
24 constitutes conduct that is unlawful, unfair, or fraudulent. Arce
25 v. Kaiser Found. Health Plan, Inc., 181 Cal. App. 4th 471, 489

26

⁷ The Court recognizes that Plaintiff's CLRA claim, to the extent
27 that it seeks legal relief, is also based on understaffing allegations
28 that may implicate issues of complex economic policy. However, as
set forth above, California's judicial abstention doctrine does not
allow the Court to abstain from hearing such a claim.

1 (Cal. Ct. App. 2010). With respect to the unfairness prong of the
2 UCL, "a systematic breach of certain types of contracts (e.g.,
3 breaches of standard consumer or producer contracts involved in a
4 class action) can constitute an unfair business practice under the
5 UCL." Id. (internal quotations omitted). Similar to the UCL, the
6 CLRA prohibits "unfair methods of competition and unfair or
7 deceptive acts or practices undertaken by any person in a
8 transaction intended to result or which results in the sale or
9 lease of goods or services to any consumer." Cal. Civ. Code §
10 1770(a). Applying UCL principles, Courts have held that a breach
11 of contract is not actionable under the CLRA without proof of more,
12 for example, where a defendant knowingly sells a defective product.
13 Baba v. Hewlett-Packard Co., C 09-05946 RS, 2010 WL 2486353 (N.D.
14 Cal. June 16, 2010).

15 The Court finds that Plaintiff has alleged something more than
16 a breach of contract here. Specifically, Plaintiff has alleged
17 that Defendant publicly touted its ability to meet the individual
18 needs of its residents, even though staffing decisions were based
19 on profit margins. Plaintiff has also alleged a systematic breach
20 of Defendant's standard resident contracts. In light of
21 Defendant's allegedly standardized contracts, the compromised
22 capacities of many of Defendant's residents, the fact that many of
23 these residents are dependent on Defendant for basic services and
24 may not be in a position to complain once they are under
25 Defendant's care, and the difficulties associated with
26 transitioning to a different RCFE, the Court finds that Plaintiff
27 has alleged sufficient facts to state a claim for a violation of
28 the CLRA. In short, Plaintiff has sufficiently alleged that

1 Defendant engaged in unfair competition by making
2 misrepresentations to a vulnerable class of consumers.

3 As to its second argument, Defendant contends that the alleged
4 misrepresentations underlying Plaintiff's CLRA claim are non-
5 actionable puffery. MTD at 11-12. Puffery is "exaggerated
6 advertising, blustering, and boasting upon which no reasonable
7 buyer would rely." Southland Sod Farms v. Stover Seed Co., 108
8 F.3d 1134, 1145 (9th Cir. 1997). "The distinguishing
9 characteristics of puffery are vague, highly subjective claims as
10 opposed to specific, detailed factual assertions." Haskell v.
11 Time, Inc., 857 F. Supp. 1392, 1399 (E.D. Cal. 1994). A
12 representation "that amounts to 'mere' puffery is not actionable."
13 Id. The Court agrees that a few of the representations mentioned
14 in the FAC are puffery, including the representations that the wE
15 Care system is "state of the art," and that Defendant's services
16 are "high quality." See FAC ¶¶ 26, 27. However, Plaintiff's CLRA
17 claim is also based on allegations that Defendant represents that
18 it uses the wE Care system to determine staffing levels, and that
19 Defendant provides "enough staff to care for all of the residents
20 at its facilities based on the residents' evaluations." See e.g.,
21 id. ¶¶ 21, 30. These statements are not vague or generalized, and
22 their truth can be objectively determined. Accordingly, the Court
23 declines to dismiss Plaintiff's CLRA claims on puffery grounds.

24 Defendant's third argument is that Plaintiff's CLRA claim
25 should be dismissed for failure to comply with the heightened
26 pleading standard of Rule 9(b), which requires that the
27 circumstances constituting fraud be pleaded with particularity.
28 MTD at 17. Defendant considers several allegations in isolation,

1 while ignoring others. Defendant has lost the forest for the
2 trees. The sufficiency of Plaintiff's allegations must be based
3 upon the complaint as a whole. Lima v. Gateway, Inc., 710 F. Supp.
4 2d 1000, 1007 (C.D. Cal. 2010). The Court finds that, taken as a
5 whole, the FAC asserts sufficient facts to support a claim under
6 the CLRA.

7 Defendant argues that Plaintiff failed to plead that he saw or
8 relied on Defendant's website and marketing materials. MTD at 21.
9 However, the absence of such allegations is not fatal to
10 Plaintiff's claim because Plaintiff does allege that he read and
11 relied on Defendant's standard contract. Also lacking merit is
12 Defendant's argument that Plaintiff has failed to allege that he
13 would have behaved differently had the omitted information been
14 disclosed. See MTD at 23. It is plausible that Plaintiff would
15 have chosen a different assisted living facility had he known about
16 the actual staffing practices at Defendant's facilities.

17 Defendant also argues that Plaintiff has not established
18 that it had any duty to disclose the manner in which it staffs its
19 facilities. Id. at 22. The Court disagrees. In its form
20 contracts, Defendant represents that it will provide different
21 levels of care depending on a resident's needs, that it will
22 develop a service plan based on the resident's evaluation, and that
23 residents will receive services appropriate to their individual
24 needs. FAC ¶ 21. These representations are contradicted by facts
25 Defendant allegedly failed to disclose: that Defendant does not use
26 evaluations to set staffing levels, but sets them using
27 predetermined corporate labor budgets. Id. ¶ 33. These
28 allegations are sufficient to support a duty to disclose. See

1 Donahue v. Apple, Inc., 871 F. Supp. 2d 913, 925 (N.D. Cal. 2012)
2 (actionable omission must be contrary to the representation made by
3 the defendant). Based on Plaintiff's allegation that Defendant had
4 a consistent staffing policy, FAC ¶¶ 33-41, it is also plausible
5 that Defendant was aware of the omitted facts at the time it made
6 the representations.

7 Accordingly, the Court declines to dismiss Plaintiff's CLRA
8 claim to the extent that it does not seek equitable relief.

9 **D. Elder Financial Abuse**

10 Defendant moves to dismiss Plaintiff's third and final claim
11 for elder financial abuse. Financial abuse of an elder occurs when
12 a person or entity "takes, secretes, appropriates, obtains, or
13 retains real or personal property of an elder." Cal. Welf. & Inst.
14 Code § 15610.30(a)(1). A person or entity engages in elder abuse
15 when an elder "is deprived of any property right, . . . regardless
16 of whether the property is held directly or by a representative of
17 an elder or dependent adult." Id. § 15610.30(c).

18 Defendant argues that Plaintiff's claim fails because Ms.
19 Moulton, who is not an elder, represented Plaintiff as his agent
20 via power of attorney in the relevant transactions. MTD at 14-15.
21 The fundamental problem with this argument is that Ms. Moulton did
22 not have anything to do with Plaintiff's initial contract for
23 services with Defendant. Plaintiff entered into that contract on
24 his own. See ECF No. 33 Ex. 1 ("Resident Agreement") at 23.
25 Defendant contends that Plaintiff's claims are not based on his
26 original contract, but the amendments to his service plan signed by
27 Ms. Moulton that increased his Level of Care. MTD at 15. But many
28 aspects of Plaintiff's claims pre-date Ms. Moulton's involvement,

1 including his general allegation that Defendant does not staff its
2 facilities to meet the aggregate needs of its residents. In any
3 event, Plaintiff's allegations support a plausible inference that
4 Plaintiff expected that Defendant's services would increase with
5 his assigned Level of Care when he initially entered Defendant's
6 facility.

7 Next, Defendant argues that a standard breach of contract
8 claim cannot support a claim for financial elder abuse. MTD at 16.
9 This argument is substantially similar to an argument the Court
10 addressed and rejected regarding Plaintiff's CLRA claim. See §
11 III.C supra. For the reasons set forth above, the Court finds it
12 unavailing.

13 Accordingly, the Court declines to dismiss Plaintiff's claim
14 for financial elder abuse.

15

16 **IV. MOTION TO STRIKE**

17 Defendant moves to strike Plaintiff's class allegations
18 pursuant to Federal Rule of Civil Procedure 12(f). Rule 12(f)
19 provides that a court may, on its own or on a motion, "strike from
20 a pleading an insufficient defense or any redundant, immaterial,
21 impertinent, or scandalous matter." Motions to strike "are
22 generally disfavored ... [and] are generally not granted unless it
23 is clear that the matter sought to be stricken could have no
24 possible bearing on the subject matter of the litigation." Rosales
25 v. Citibank, 133 F.Supp.2d 1177, 1180 (N.D. Cal. 2001).

26 Class allegations typically are tested on a motion for class
27 certification, not at the pleading stage. See Collins v. Gamestop
28 Corp., C10-1210-TEH, 2010 WL 3077671, at *2 (N.D. Cal. Aug. 6,

1 2010). However, "[s]ometimes the issues are plain enough from the
2 pleadings to determine whether the interests of the absent parties
3 are fairly encompassed within the named plaintiff's claim." Gen.
4 Tel. Co. of Sw. v. Falcon, 457 U.S. 147, 160 (1982). Thus, some
5 courts have struck class allegations where it is clear from the
6 pleadings that class claims cannot be maintained. E.g., Sanders v.
7 Apple Inc., 672 F. Supp. 2d 978, 991 (N.D. Cal. 2009).

8 Defendant's lead argument is that the facts of this case are
9 similar to those in Dennis F. v. Aetna Life Insurance, 12-cv-02819-
10 SC, 2013 WL 5377144 (N.D. Cal. Sept. 25, 2013), where the
11 undersigned recently denied class certification. MTS at 5. Dennis
12 F. is distinguishable. In that case, the plaintiff sought to
13 represent a class of adolescents who had been denied insurance
14 coverage for care at residential treatment centers. 2013 WL
15 5377144, at *2. The Court denied class certification on the ground
16 that Plaintiff's claims were predicated on medical necessity
17 determinations unique to each individual class member. Id. at *4.
18 In contrast, this case turns on whether Defendant misrepresented
19 the staffing levels maintained at its facilities.

20 Next, Defendant argues that Plaintiff's claim that
21 understaffing endangered or resulted in substantial harm to the
22 class is not appropriate for class adjudication. MTS at 10. That
23 may be so, but as Defendant concedes, Plaintiff "does not seek
24 recovery for personal injuries, emotional distress or bodily harm
25 that may have been caused by Defendant or by inadequate staffing at
26 Defendant's facilities." FAC ¶ 64. Defendant contends that if
27 Plaintiff is not seeking to recover for the alleged personal
28 injuries, those allegations should be struck from the complaint.

1 MTS at 13. However, Defendant cannot credibly contend that these
2 allegations are irrelevant. Evidence of personal injuries at
3 Defendant's facilities may help support Plaintiff's claims that
4 those facilities are understaffed. In any event, pleadings may
5 properly allege facts that do not directly support a claim for
6 relief where they provide necessary or informative background.

7 Defendant further argues that Plaintiff does not and cannot
8 satisfy the typicality or adequacy requirements of Rule 23(a). Id.
9 at 13-15. Here, Defendant rehashes a number of arguments from its
10 motion to dismiss. The Court declines to revisit those arguments
11 again. In any event, typicality and adequacy raise factual issues
12 not appropriate for determination at the pleadings stage.

13 Finally, Defendant argues that the proposed class is not
14 ascertainable because it includes every resident of Defendant's
15 California communities, including those who have received all of
16 the services they contracted for with Defendant. Id. at 16-17.
17 Once again, Defendant raises factual questions not appropriate for
18 resolution at the pleading stage. Moreover, to the extent that
19 Defendant's argument has merit, the Court need not deny class
20 certification altogether. Instead, it could potentially certify a
21 narrower class than the one proposed by Plaintiff. Whether or not
22 this is feasible or necessary is a question for another day.

23 In sum, the Court finds that Defendant's motion to strike
24 Plaintiff's class allegations is premature. The motion is DENIED
25 in its entirety.

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V. CONCLUSION

For the reasons set forth above, Defendant's motion to dismiss is GRANTED in part and DENIED in part. The Court abstains from adjudicating Plaintiff's UCL claim, as well as the equitable remedies sought through his CLRA claim. Plaintiff's other claims remain undisturbed. Defendant's motion to strike is DENIED.

IT IS SO ORDERED.

March 5, 2014



UNITED STATES DISTRICT JUDGE