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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

JOAN AMBROSIA, et al.,

Plaintiffs,

v.

COGENT COMMUNICATIONS, INC.,

Defendant.

Case No. [14-cv-02182-RS](#)

**ORDER DENYING JUDGMENT ON
THE PLEADINGS**

I. INTRODUCTION

Plaintiffs are former salaried employees of defendant Cogent Communications, Inc. (“Cogent”) who seek damages and other relief predicated on Cogent’s alleged failure to pay overtime in violation of California and federal law. Cogent now moves for judgment on the pleadings as to plaintiffs’ collective action and class action allegations on the basis of collateral estoppel. Pursuant to Civil Local Rule 7-1(b), the motion is suitable for disposition without oral argument and the hearing set for October 2, 2014, is vacated. The motion is denied as Cogent has not met its burden to establish that the issues presented here are identical to those decided in the prior proceeding, as explained below.

II. BACKGROUND

In December 2011, three former employees filed a complaint against Cogent in the Southern District of Texas alleging the company failed to pay overtime in violation of the Fair Labor Standards Act of 1938 (“FLSA”), 29 U.S.C. § 201 et seq. Lagos, et al. v. Cogent Communications, Inc., No. H-11-4523 (Filed Dec. 21, 2011). The Lagos court conditionally certified a nationwide class of “all current and former Global Account Managers and Regional Account Managers, employed by Cogent Communications, Inc. between December 21, 2008 to the present, who worked over 40 hours in a work week.”

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Northern District of California

1 Following discovery and an opt-in period, Cogent moved to decertify the FLSA collective
2 action, arguing the plaintiffs were exempt from overtime based on their outside sales activities.
3 Applying the analysis set forth in *Lusardi v. Xerox*, 118 F.R.D. 351 (D.N.J. 1987), the court
4 concluded the case could not be maintained as a collective action. In particular, the court found
5 that factual differences among the opt-in plaintiffs with regard to the amount of time spent on
6 outside sales activities—ranging from zero to sixteen hours per week—would have required the
7 jury to make an individual exemption determination for each plaintiff. In addition, Cogent
8 presented evidence that management had communicated the importance of outside sales work to
9 class members, while the plaintiffs had not identified any company-wide policy that would allow
10 their claims to be adjudicated collectively. Concluding “it would be impossible for the jury to
11 make a blanket determination concerning the FLSA exempt status of the entire class of Plaintiffs,”
12 the court granted Cogent’s motion, decertified the collective action, and dismissed the opt-in
13 plaintiffs.

14 Two months after the Lagos court granted Cogent’s motion to decertify the nationwide
15 class, five additional suits were brought against Cogent alleging similar overtime violations on
16 behalf of plaintiffs in California, Florida, the District of Columbia, Virginia, and New York.¹
17 Plaintiffs in the instant matter assert the same FLSA claim for unpaid overtime as was set forth in
18 Lagos and three additional claims under California state law: failure to pay overtime in violation
19 of California Labor Code, §§ 510, 1194; failure to pay wages due and owing in violation of
20 California Labor Code, §§ 200–203; and violation of the Unfair Competition Law (UCL),
21 California Business & Professions Code, § 17200 et seq. Plaintiffs seek to represent a statewide
22 class for their California claims comprised of “[a]ll account managers who have worked for
23 Defendant in California and were not paid overtime at any time during the period from four years
24 prior to the filing of the original complaint in this action through the date of final judgment.”

25 ¹ In addition to the instant suit, those case are *Cuertas, et al. v. Cogent Communications, Inc.*, No.
26 14-21429 (S.D. Fla.) (filed Apr. 22, 2014); *Jones, et al. v. Cogent Communications, Inc.*, No. 14-
27 675-ESH (D.D.C) (filed Apr. 22, 2014); *Allen, et al. v. Cogent Communications, Inc.*, No. 14-459
28 (E.D. Va.) (filed Apr. 25, 2014); and *Branch, et al. v. Cogent Communications, Inc.*, No. 14-3551
28 (S.D.N.Y) (filed May 16, 2014).

1 Complaint, ¶ 22; see Fed. R. Civ. P. 23. Plaintiffs also propose an FLSA collective action on
2 behalf of the same group, pursuant to 29 U.S.C. § 216(b).

3 Cogent now moves for judgment on the pleadings as to plaintiffs’ claims for class and
4 collective relief. See Complaint, ¶¶ 22–29. According to Cogent, plaintiffs are collaterally
5 estopped from asserting their class claims in this matter as the identical issue was already decided
6 by the Southern District of Texas.²

7 III. LEGAL STANDARD

8 Rule 12(c) of the Federal Rules of Civil Procedure provides that “[a]fter the pleadings are
9 closed—but early enough not to delay trial—a party may move for judgment on the pleadings.”
10 Such a motion, is “functionally identical” to a Rule 12(b) motion to dismiss for failure to state a
11 claim, differing only in that it is filed after pleadings are closed. See *Dworkin v. Hustler*
12 *Magazine, Inc.*, 867 F.2d 1188, 1192 (9th Cir. 1989). In evaluating a motion for judgment on the
13 pleadings, all material allegations in the complaint are accepted as true and construed in the light
14 most favorable to the non-moving party. See *Turner v. Cook*, 362 F.3d 1219, 1225 (9th Cir. 2004)
15 (citation omitted).

16 IV. DISCUSSION

17 Cogent has the burden as the party asserting collateral estoppel to establish “(1) the issue
18 necessarily decided at the previous proceeding is identical to the one which is sought to be
19 relitigated; (2) the first proceeding ended with a final judgment on the merits; and (3) the party
20 against whom collateral estoppel is asserted was a party or in privity with a party at the first
21 proceeding.” *Hyrdonautics v. FilmTec Corp.*, 204 F.3d 880, 885 (9th Cir. 2000). Cogent relies on
22 the decision to decertify the FLSA collective action in Lagos to assert collateral estoppel in this

23 ² Cogent’s request to take judicial notice of certain documents filed in the Lagos matter, including
24 the complaint and the decision to decertify the collective action in that matter, is granted. See
25 *United States ex rel. Robinson Rancheria Citizens Council v. Borneo, Inc.*, 971 F.2d 244, 248 (9th
26 Cir. 1992) (a court may take judicial notice of proceedings in other courts); *Mullis v. U.S.*
27 *Bankruptcy Court*, 828 F.2d 1385, 1388 n.9 (9th Cir. 1987) (a court may take judicial notice of the
28 existence of court files in other lawsuits and prior orders or decisions). Taking judicial notice of
such documents does not convert Cogent’s motion for judgment on the pleadings into a motion for
summary judgment. *MGIC Indemnity Corp. v. Weisman*, 803 F.2d 500, 504 (9th Cir. 1986)).

1 matter against plaintiffs’ collective FLSA claim and California state law class claims, even though
2 the latter claims were not asserted in the original Lagos matter.

3 Cogent readily satisfies the second and third factors set forth above regarding finality and
4 privity. First, the Lagos decision to decertify constitutes a “sufficiently firm” adjudication on the
5 relevant issue of FLSA certification “to be accorded conclusive effect” on that matter. See *Luben*
6 *Indust., Inc. v. United States*, 707 F.2d 1037, 1040 (9th Cir. 1983); *In re Bridgestone/Firestone*,
7 333 F.3d at 768. Second, privity is certainly satisfied as to the fourteen of sixteen plaintiffs in this
8 matter who opted-in to the Lagos collective action and thereby became parties per the FLSA. 29
9 U.S.C. § 216(b). Though neither Bill Chan nor Jason Ruis was a party in the Lagos case, they
10 share the interests of the parties in that action in certification and were adequately represented in
11 the former action by the co-plaintiffs, as well as the same lead counsel who has represented
12 plaintiffs in both matters. See *Shaw v. Hahn*, 56 F.3d 1128, 1131–32 (9th Cir. 1995) (finding
13 privity where interests aligned); *Murray v. Sears, Roebuck & Co.*, No. 09-5744-CW, 2010 U.S.
14 Dist. LEXIS 83284, at *14 (N.D. Cal. July 21, 2010) (finding unity of counsel to be a relevant
15 factor to privity).

16 Cogent does not, however, meet its burden on issue identity. The critical distinction is not,
17 as plaintiffs suggest, that this case involves California wage claims not presented in Lagos. The
18 relevant question is whether the Lagos decision that a nationwide class presented factual
19 distinctions not amenable to collective adjudication necessarily applies a statewide class of
20 California plaintiffs. In reaching its decision, the Southern District of Texas noted several factual
21 issues not necessarily present in this action on the face of the pleadings. For example, the
22 evidence presented in support of the motion to decertify in Lagos demonstrated disparate sales
23 practices among the relevant offices, a corporate structure in which the named and opt-in class
24 members reported through twelve different regional managers, and a lack of any uniform policy
25 relevant to the question of whether the plaintiffs were properly classified as exempt employees.
26 Nowhere did the Lagos court specifically discuss the evidence relevant to those opt-in class
27 members from California.

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In contrast to the nationwide class in *Lagos*, the proposed class definition in this case is limited to current and former employees in California only. Whether such a class may properly be certified under either Rule 23 or the collective action provision of the FLSA is a question for another day. At this juncture, Cogent has not demonstrated that certification of plaintiffs’ class and collective claims will necessarily present the same issue decided in *Lagos*, i.e., that a nationwide class cannot be certified.

The Eastern District of Virginia reached a similar conclusion in *Allen, et al. v. Cogent Communications, Inc.*, No. 14-456, 2014 WL 4270077, at *3 (Aug. 28, 2014), one of the five spin-off suits to follow decertification in *Lagos*. In *Allen*, Cogent asserted collateral estoppel in opposition to the plaintiffs’ motion for notice and conditional certification of a statewide, opt-in collective action. As in *Lagos*, the plaintiffs in *Allen* asserted only one claim under the FLSA. Nevertheless, the *Allen* court rejected Cogent’s collateral estoppel argument. As the *Allen* court observed, the decision in *Lagos* did not discuss any Virginia-specific practices. “[T]he issue before the *Lagos* court was whether [account managers] from across the country were similarly situated. The issue before this Court, however, is whether [account managers] from Defendant’s three Virginia offices are similarly situated. These are plainly not identical issues.” *Allen*, 2014 WL 4270077, at *4.

The cases upon which Cogent relies are distinguishable. For example, the Seventh Circuit has held that a prior decision finding the district court abused its discretion in certifying a nationwide class was sufficiently firm to preclude further attempts by either the named or absent class members to seek nationwide certification in other venues, but noted that its prior order specifically contemplated subsequent statewide claims. See *In re Bridgestone/Firestone, Inc.*, 333 F.3d 763 (7th Cir. 2003), abrogated on other grounds, *Smith v. Bayer Corp.*, 131 S. Ct. 2368, 2379–81 (2011); see also *Alvarez v. May Department Stores Co.*, 143 Cal. App. 4th 1223, 1238 (2006) (striking class allegations based on a finding the claims asserted were identical to those asserted by an identical class in a prior litigation); *Frosini v. Bridgestone Firestone N. Am. Tire, LLC*, 2007 U.S. Dist. LEXIS 73767, at 30 (C.D. Cal. Aug. 24, 2007) (applying collateral estoppel

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to California class claims because the state court had previously denied certification of a nationwide class as well as a California sub-class involving the same plaintiffs).


Cogent's failure to satisfy the first factor set forth in *Hydronautics* is dispositive, as it is Cogent's burden to establish all three factors, which are set forth in the conjunctive. See *Hydronautics*, 204 F.3d at 885. As such, collateral estoppel does not apply to plaintiffs' class and collective action allegations in this matter.

V. CONCLUSION

For the reasons set forth above, Cogent's motion for judgment on the pleadings is denied. The Case Management Conference currently set for October 2, 2014, is continued to October 9, 2014 at 10:00 a.m. in Courtroom 3 on the 17th Floor of the United States Courthouse, 450 Golden Gate Avenue, San Francisco. The parties shall file a Joint Case Management Statement at least one week prior to the Conference. Parties or counsel may appear personally or file a request to appear by telephone. If any party files such a request, all parties shall appear telephonically at 11:00 a.m. and must contact Court Conference at 866/582-6878 at least one week prior to the Conference.

IT IS SO ORDERED.

Dated: September 22, 2014



RICHARD SEEBORG
United States District Judge