

1 UNITED STATES DISTRICT COURT
2 NORTHERN DISTRICT OF CALIFORNIA

3
4 JOHN MUIR HEALTH,
5 Plaintiff,

Case No. 14-cv-03115-TEH

6 v.

**ORDER GRANTING PLAINTIFF'S
MOTION TO REMAND**

7 CEMENT MASONS HEALTH AND
8 WELFARE TRUST FUND FOR
NORTHERN CALIFORNIA,

9 Defendant.

10 Plaintiff John Muir Health has moved to remand its case against Defendant Cement
11 Masons Health and Welfare Trust Fund for Northern California. After carefully
12 considering the parties' submissions and oral arguments, the court now GRANTS
13 Plaintiff's motion to remand for the reasons set forth below.

14
15 **BACKGROUND**

16 On May 29, 2014, Plaintiff filed suit against Defendant in the Superior Court of the
17 State of California, County of Contra Costa, for damages based on the state-law claims
18 *quantum meruit* and breach of statutory duties (California Health & Safety Code Section
19 1371.4). On July 9, 2014, Defendant removed this matter to federal court under 28 U.S.C.
20 § 1441 for putative federal question jurisdiction, on the basis that Plaintiff's claims are
21 preempted by the Employment Retirement Income Security Act of 1974 ("ERISA").
22 Notice of Removal (Docket No. 1). On August 8, 2014, Plaintiff filed a motion to remand
23 the case to state court, contending that it asserts only state-law based causes of action that
24 are independent of any ERISA-preempted claim for benefits. Mot. at 3-4 (Docket No. 10).

25
26 **LEGAL STANDARD**

27 When a case "of which the district courts of the United States have original
28 jurisdiction" is initially brought in state court, a defendant may remove it to federal court

1 under 28 U.S.C. § 1441(a). “If at any time before final judgment it appears that the district
2 court lacks subject matter jurisdiction, the case shall be remanded.” 28 U.S.C. § 1447(c).
3 The district court may remand the case *sua sponte* or on the motion of a party; the party
4 who invoked the federal court’s removal jurisdiction has the burden of establishing federal
5 jurisdiction. *Emrich v. Touche Ross & Co.*, 846 F.2d 1190, 1195 (9th Cir. 1988) (citing
6 *Wilson v. Republic Iron & Steel Co.*, 257 U.S. 92, 97 (1921)). To protect the jurisdiction
7 of state courts, removal jurisdiction is strictly construed in favor of remand. *Harris v.*
8 *Bankers Life and Cas. Co.*, 425 F.3d 689 (9th Cir. 2005). Any doubt as to the right of
9 removal must be resolved in favor of remand to state court. *Gaus v. Miles*, 980 F.2d 564,
10 566 (9th Cir. 1992).

11
12 **DISCUSSION**

13 In the matter now before the Court, Defendant removed Plaintiff’s claim on the
14 mistaken belief that it gave rise to federal question jurisdiction. 28 U.S.C. §§ 1331(a),
15 1441(a). Generally, the existence of federal jurisdiction must be determined on the face of
16 the plaintiff’s complaint. *See Louisville & Nashville R.R. v. Mottley*, 211 U.S. 149 (1908).
17 A “cause of action arises under federal law only when the plaintiff’s well pleaded
18 complaint raises issues of federal law.” *Metropolitan Life Ins. Co. v. Taylor*, 481 U.S. 58,
19 63 (1973). However, the well-pleaded complaint rule does not apply where ERISA’s
20 complete preemption provision is implicated. Instead, where a complaint alleges only
21 state-law claims, and those claims are entirely encompassed by ERISA’s civil enforcement
22 scheme under ERISA section 502(a), the complaint is converted from “an ordinary state
23 common law complaint into one stating a federal claim for purposes of the well-pleaded
24 complaint rule.” *Id.* at 65-66. While the Court agrees with the Defendant that ERISA
25 includes this exception to the well-pleaded complaint rule for complete preemption, it
26 disagrees with Defendant’s assertion that Plaintiff’s causes of action are completely
27 preempted.

1 **A. Complete Preemption under ERISA**

2 Traditionally, federal preemption is merely an affirmative defense to the
3 enforcement of state law claims, displacing state law but does not providing federal
4 question jurisdiction. *Id.* at 58, 63. ERISA offers such “conflict preemption,” in section
5 514(a). ERISA’s conflict preemption provision preempts state laws that “relate to”
6 ERISA-regulated employee benefit plans, except for state laws “regulating insurance.”
7 ERISA § 514(a). Like most preemption provisions, section 514(a) does not confer federal
8 jurisdiction.

9 Conversely, section 501(a) of ERISA provides for the “complete preemption” of
10 causes of action that allege violations of the statute. Unlike conflict preemption, complete
11 preemption is “really a jurisdictional rather than a preemption doctrine, [as it] confers
12 exclusive federal jurisdiction in certain instances where Congress intended the scope of a
13 federal law to be so broad as to entirely replace any state-law claim.” *Franciscan Skemp*
14 *Healthcare, Inc. v. Cent. States Joint Bd. Health & Welfare Trust Fund*, 538 F.3d 594, 596
15 (7th Cir. 2008). In the seminal case of *Metropolitan Life Insurance Co.*, the Supreme
16 Court articulated the nature of complete preemption under section 502(a), explaining that
17 Congress intended to “so completely pre-empt” this particular area of law, “that any civil
18 complaint raising this select group of claims is necessarily federal in character.” 481 U.S.
19 at 63-64. Accordingly, complete preemption renders facially state-law based claims
20 removable to federal court. *Id.* at 66. In deciding whether to remand this case to state
21 court, the Court must determine whether Plaintiff’s claims are completely preempted.

22 The analytical framework for complete ERISA preemption was provided by the
23 Supreme Court in *Aetna Health Inc. v. Davila*, 542 U.S. 200 (2004). In *Davila*,
24 participants and beneficiaries of an ERISA-regulated employee benefit plan brought a
25 state-law based suit in state court in response to the plan’s denial of benefits. The plan
26 removed the suit to federal court, arguing that the claims “fit within the scope of, and were
27 therefore completely pre-empted by,” section 502(a) of ERISA. *Id.* at 205. In finding
28

1 preemption, the Court based its analysis on the language of ERISA section 502(a)(1)(B),
2 which provides:

3 A civil action may be brought – (1) by a participant or
4 beneficiary – . . . (B) to recover benefits due to him under the
5 terms of his plan, to enforce his rights under the terms of the
6 plan, or to clarify his rights to future benefits under the terms
7 of the plan.

8 *Id.* at 210. The Court explained that state-law causes of action that fall under the scope of
9 this section – a suit seeking provision of a plan’s benefits, enforcing rights under said plan,
10 or otherwise clarifying rights to future benefits – are completely preempted. *Id.* In order
11 to determine whether an asserted state-law cause of action comes within this scope, the
12 Court devised a two-prong test, which provides that a state-law cause of action is
13 completely preempted if: (1) “an individual at some point in time, could have brought [the]
14 claim under ERISA section 502(a)(1)(B)”;
15 and (2) “where there is no other independent
16 legal duty that is implicated by a defendant’s actions.” *Id.* The test is in the conjunctive, so
17 a state-law cause of action is only preempted by section 502(a)(1)(B) if both prongs are
18 satisfied.

19 In *Davila*, the Supreme Court determined that the plaintiffs’ claim satisfied both
20 prongs of this new test. The first prong was satisfied because the suit was ultimately
21 “about denials of coverage promised under the terms of ERISA-regulated employee
22 benefit plans,” and the plaintiffs therefore could have brought their suit under section
23 502(a)(1)(B). *Id.* The Supreme Court found that the second prong was also satisfied,
24 rejecting the plaintiffs’ argument that their claim relied upon an independent legal duty in
25 the form of a state statute that required health insurers to exercise ordinary care when
26 making health care treatment decisions. *Id.* The Court concluded that the duties imposed
27 by that statute did not “arise independently of ERISA or the plan terms,” because the
28 standards set forth in the statute “create[d] no obligation on the part of the health insurance
carrier . . . to provide to an insured or enrollee treatment which is not covered by the health
care plan of the entity.” *Id.* at 213. In other words, the legal obligation under the state
statute duplicated the ERISA plan’s existing obligations. The Court determined that the

1 plaintiffs' suit was therefore "only to rectify a wrongful denial of benefits promised under
2 [an ERISA plan], and [did] not attempt to remedy any violation of a legal duty independent
3 of ERISA." *Id.* at 214.

4

5 **B. Application of the *Davila* Test to Plaintiff's Claims**

6 Despite the differences between *Davila* and the present case, the *Davila* test is
7 nonetheless appropriate when considering the applicability of ERISA's complete
8 preemption clause. *See, e.g., Marin General Hosp. v. Modesto & Empire Traction Co.*,
9 581 F.3d 941 (9th Cir. 2009) (applying *Davila* to a cause of action alleging state-law based
10 claims). However, the differences between the two cases demonstrate why the *Davila* test
11 is not satisfied here. Most importantly, unlike the case before this Court, *Davila* involved
12 a claim by beneficiaries of an ERISA plan seeking to rectify a wrongful denial of plan
13 benefits.

14 Plaintiff's Complaint advances two causes of action. First, Plaintiff alleges
15 *quantum meruit* on the basis that Defendant "expressly and/or impliedly requested" that it
16 provide services to Defendant's enrollee, and Defendant subsequently failed to pay for
17 them. Second, Plaintiff alleges that Defendant's failure to pay for the provision of
18 emergency medical services to Defendant's enrollee is a violation of California Health &
19 Safety Code section 1371.4. That statute provides, in relevant part: "A health care service
20 plan . . . shall reimburse providers for emergency services and care provided to its
21 enrollees" Cal. Health & Safety Code § 1371.4(b). Each of these claims must be
22 addressed separately.

23

24 **1. Plaintiff's Cause of Action for *Quantum Meruit***

25 Plaintiff's cause of action for *quantum meruit* arises out of an alleged authorization
26 by Defendant "and/or its agent Blue Cross" for Plaintiff to provide medical services to
27 Defendant's enrollee during specified dates of service. Compl. ¶ 12. Plaintiff contends
28 that this authorization comprised an express or implied request for such medical services.

1 Compl. ¶ 18. In its moving papers, Plaintiff goes on to describe this authorization as an
2 “agree[ment] to pay,” a “promise,” and an “obligation[.]” created by Defendant. Mot. at 3,
3 9, 14. After Plaintiff rendered these “requested” services, which it claims benefited the
4 enrollee as Defendant intended, Defendant refused to provide payment. Compl. ¶ 21-23.

5 Plaintiff’s state-law claim for *quantum meruit* does not satisfy the *Davila* test. First,
6 Plaintiff could not have brought this claim under section 502(a)(1)(B) because it is not an
7 ERISA entity seeking to recover ERISA-regulated benefits. Second, Plaintiff’s *quantum*
8 *meruit* claim is predicated on a legal duty independent of ERISA - the quasi-contract
9 created by the authorization phone call. Consequently, Plaintiff’s *quantum meruit* claim is
10 not completely preempted by section 502(a)(1)(B).

11
12 **a. Prong One of *Davila* is not satisfied**

13 The first prong of the *Davila* test inquires whether Plaintiff is seeking to assert a
14 state-law claim that it, “at some point in time, could have brought” under ERISA section
15 502(a)(1)(B). *Davila*, 542 U.S. at 210. After evaluating the allegations in the Complaint,
16 the Court determines that Plaintiff could not.

17 Regarding the first prong, Defendant advances two arguments for preemption based
18 entirely upon the Second Circuit’s decision in *Montefiore Medical Center v. Teamsters*
19 *Local 272*, 642 F.3d 321 (2d Cir. 2011). In *Montefiore*, the Second Circuit breaks *Davila*’s
20 first prong into two steps. Step one asks whether Plaintiff is the type of party that can
21 bring a claim under ERISA. *See id.* at 328. Step two asks whether Plaintiff’s claims can
22 be construed as colorable claims for ERISA benefits. *See id.* The Court is unaware of any
23 case in the courts of the Ninth Circuit that has applied *Montefiore*’s formulation of the
24 *Davila* test. However, as discussed below, even if this Court were to apply *Montefiore*’s
25 framework as Defendant requests, Defendant would fail to meet its burden of
26 demonstrating federal jurisdiction.

27 Under *Montefiore*’s step one, the Second Circuit determined that the plaintiff, a
28 hospital, was the type of entity that could bring an ERISA claim because the patient had

1 assigned his right to reimbursement to the hospital. *Id.* at 329. The same appears to be
2 true in this case. *See* Opp’n at 5 (Docket No. 11) (noting the assignment of the enrollee’s
3 claims); Opp’n, Ex. A (Docket No. 12) (showing assignment of claims). Nonetheless,
4 because **both** of *Montefiore*’s steps must be satisfied, it is not enough that Plaintiff *could*
5 *have* brought an ERISA claim; the cause of action itself must in fact also be one that can
6 be construed as a colorable claim for ERISA benefits. *Id.* at 330-31. On this point, Ninth
7 Circuit case law is instructive.

8 In *Marin General Hospital. v. Modesto & Empire Traction Co.*, a case quite similar
9 to the one now before the Court and yet inexplicably absent from the parties’ submissions,
10 a hospital brought suit against an ERISA plan administrator in California state court for
11 breach of implied contract, breach of oral contract, *quantum meruit*, negligent
12 misrepresentation, and estoppel. 581 F.3d 941, 944 (9th Cir. 2009). After the plan
13 administrator successfully removed the case to federal court, the district court’s denial of a
14 motion to remand was overturned by the Ninth Circuit. *Id.* In reversing the decision, the
15 Ninth Circuit applied the *Davila* test and determined that the claims were not completely
16 preempted. *Id.* Similar to the allegations of Plaintiff, the hospital in *Marin General*
17 *Hospital* claimed that it telephoned the defendant before providing medical services to the
18 defendant’s enrollee. *Id.* at 943. During that phone call, the defendant allegedly
19 confirmed that the enrollee had health insurance through the ERISA plan it administered,
20 authorized the enrollee’s treatment, and agreed to cover 90% of the enrollee’s medical
21 expenses at the hospital. *Id.* After the services were provided, the hospital denied that it
22 owed the hospital 90% of the medical expenses and only paid the amount owed under the
23 patient’s ERISA plan. *Id.* The hospital’s suit sought the amount necessary to bring the
24 total payment up to 90% of its charges. *Id.* at 947. Importantly, the appellate court
25 determined that the hospital was not arguing that it was owed the additional amount under
26 the enrollee’s ERISA plan. *Id.* “Quite the opposite,” the court explained, the hospital was
27 suing precisely because it was *not* owed that money under the ERISA plan. *Id.* Rather, the
28 hospital was seeking the additional amount “based on its alleged oral contract with” the

1 plan administrator. *Id.* The Ninth Circuit held that a claim based on an implied contract
 2 does not “duplicate[]” those that are available under section 502(a)(1)(B), rendering the
 3 hospital unable to bring these claims under the ERISA scheme. *Id.* at 948. Consequently,
 4 had the Ninth Circuit applied the reasoning of *Montefiore*, the plaintiff-hospital’s claims
 5 could not have been construed as colorable claims for ERISA benefits.

6 *Marin General Hospital* cited to an earlier case that further elucidates this matter
 7 for the Court and directly refutes Defendant’s argument under *Montefiore*. In *Blue Cross*
 8 *of California v. Anesthesia Care Associates Medical Group, Inc.*, 187 F.3d 1045 (9th Cir.
 9 1999), a group of medical service providers sued Blue Cross for breach of contract,
 10 alleging that it had improperly changed the fee schedule according to which providers
 11 were compensated. *Id.* at 1048. The Ninth Circuit rejected Blue Cross’s argument that the
 12 providers’ right to receive reimbursement derived from the enrollees’ assignment of their
 13 rights to ERISA benefits - the same argument advanced by Defendants in this case to
 14 contend that *Montefiore*’s formulation is satisfied. *Id.* at 1050; *see* Opp’n at 6. The claims
 15 were not derivative, the court explained, because the providers were not arguing that Blue
 16 Cross violated the terms of an ERISA plan, but that it had breached an entirely separate
 17 contract. *Id.* at 1051. In making this finding, the Ninth Circuit stated that Blue Cross was
 18 asserting a claim for contractual breach that the ERISA enrollee could not assert, because
 19 the enrollees were not party to the provider contracts. *Id.* “The mere fact that Providers
 20 could have brought suit against Blue Cross under § 502(a)(1)(B),” the appellate court
 21 reasoned, “did not automatically mean that Providers could not bring some other suit
 22 against Blue Cross based on some other legal obligation.”

23 As in *Marin General Hospital*, Plaintiff John Muir Hospital is a health services
 24 provider that is seeking payment of an amount of money it claims it is owed under an
 25 agreement entirely independent of Defendant’s obligation to the patient-enrollee.
 26 Comparatively, as in *Marin General Hospital*, this claim does not duplicate those available
 27 under section 502(a)(1)(B). For this reason, Plaintiff’s cause of action cannot be construed
 28 as a colorable claim for ERISA benefits as required by *Montefiore*.

1 To distinguish the cases cited in Plaintiff’s moving papers, Defendant attempts on
2 numerous occasions to differentiate claims regarding the right to payment (which are
3 preempted) from claims regarding the amount of payment (which are not preempted). *See,*
4 *e.g.,* Opp. at 1 (“Plaintiff John Muir Health’s Motion to Remand should be denied because:
5 (1) the Hospital’s claim for Quantum Meruit, while characterized as a claim for damages,
6 is actually a claim involving the *right to payment* of benefits from an ERISA self-fund
7 health plan as opposed to a claim which challenges the *amount of payment*”)
8 (emphasis in original). However, read in the context of the cases from which this
9 differentiation arises, it is clear that the distinction applies only where a beneficiary (or his
10 assignee) is seeking the *right to the payment of ERISA benefits*, as opposed to the *amount*
11 *of those benefits*. Plaintiff here, however, is not seeking the right to payment of ERISA
12 benefits, but the enforcement of an independent financial obligation arising from its pre-
13 authorization correspondence with Defendant. Put another way, where the plaintiff in
14 *Marin General Hospital* sought the *amount of payment* necessary to close the gap between
15 what it was owed under the ERISA plan (\$46,655.54) and what it was promised over the
16 phone (\$178,926.54), Plaintiff in this case is seeking the amount of payment necessary to
17 close the gap between what it is owed under the ERISA plan (\$0), and what it was
18 allegedly promised during pre-authorization (\$634,210.47). *Compare Marin Gen. Hosp.,*
19 *581 F.3d at 943-44, with Compl. ¶¶ 12-13.* Accordingly, whether one chooses to view
20 Plaintiff’s claim as seeking the *right to payment* of an independent obligation arising from
21 the phone call, or seeking the proper *amount of payment* in excess of the enrollee’s
22 authorized coverage, the claim is not completely preempted.

23 Consequently, as in *Blue Cross* and *Marin General Hospital*, the enrollee’s
24 assignment of its rights to Plaintiff is of no consequence. As in both those cases, Plaintiff
25 was paid, in accordance with its assignment, the money owed to the enrollee under the
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27
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1 ERISA plan - which was nothing, as the enrollee failed to file the required paperwork.¹
 2 As in *Blue Cross* and *Marin General Hospital*, Plaintiff now seeks payment “based upon a
 3 different obligation.” *Marin Gen. Hosp.*, 581 F.3d at 948. That obligation is wholly
 4 separate from the obligations Defendant owes to its enrollee and does not duplicate any
 5 claim available under section 502(a)(1)(B), as at no point since filing the Complaint has
 6 Plaintiff sought payment under Defendant’s obligations to the enrollee. Accordingly, the
 7 claim advanced by Plaintiff is one that could not have been brought by the enrollee,
 8 because he was not a party to the alleged agreement between Plaintiff and Defendant. The
 9 Plaintiff’s claim, therefore, cannot be derivative of the enrollee’s assigned rights. Unless
 10 the Court utterly disregards the allegations and case theory of Plaintiff, the *quantum meruit*
 11 cause of action cannot be construed as a colorable claim for ERISA benefits, as required
 12 by the *Montefiore* formulation.

13 For the foregoing reasons, the Court concludes that Plaintiff’s state-law claim for
 14 *quantum meruit* based on the alleged authorization of services by Defendant was not
 15 brought, and could not have been brought, under section 502(a)(1)(B). Therefore,
 16 Plaintiff’s claim does not satisfy the first prong of *Davila*. Because the *Davila* test is in the
 17 conjunctive, the Court’s analysis could end here. However, in the interest of thoroughness,
 18 the Court proceeds to briefly explain why the *quantum meruit* claim also fails to satisfy the
 19 second prong of *Davila*.

20
 21 **b. Prong Two of *Davila* is not satisfied**

22 *Davila*’s second prong for complete preemption requires that there be “no other
 23 independent legal duty that is implicated by a defendant’s actions.” 542 U.S. at 210. If
 24 there is any legal duty independent of an ERISA plan, a claim based on that duty is not
 25

26 ¹ Plaintiff’s recognition that the enrollee was not entitled to benefits is demonstrated in the
 27 Blue Cross appeals provided by Defendant, wherein Plaintiff acknowledges that the
 28 insured has failed to complete the necessary forms, and asks Blue Cross to deny and close
 the claim so that it could pursue other avenues of payment. *See* Opp’n, Ex. E (Docket No.
 12).

1 completely preempted under section 502(a)(1)(B). For the reasons that follow, the Court
2 concludes that Plaintiff’s *quantum meruit* claim is based on an independent legal duty, and
3 therefore fails to satisfy *Davila*’s second prong.

4 In *Davila*, the Supreme Court rejected the plaintiff’s argument that a state statute
5 created an independent legal duty. In making this finding, however, the Court noted that
6 the statute merely obligated the defendant to make the payments already required by the
7 ERISA plan. Consequently, the legal duty imposed by the statute was not “independent”
8 of the defendant’s duty under the plan.

9 Conversely, Plaintiff’s *quantum meruit* claim in this case is independent of
10 Defendant’s legal duties under the enrollee’s ERISA plan because it relies entirely on a
11 separate obligation arising from the alleged authorization agreement between Plaintiff and
12 Defendant. Further, this agreement, unlike the statute in *Davila*, allegedly created a right
13 to reimbursement regardless of Defendant’s future determinations of the enrollee’s
14 ERISA-plan coverage. The legal implications of this agreement would exist whether or
15 not an ERISA plan existed. *See Marin*, 581 F.3d at 950 (“Since the state-law claims
16 asserted in this case are in no way based on an obligation under an ERISA plan, and since
17 they would exist whether or not an ERISA plan existed, they are based on ‘other
18 independent legal dut[ies]’ within the meaning of *Davila*.”). In making this point, Plaintiff
19 has even gone so far as to say it “could not care less” about Defendant’s plan obligations to
20 the enrollee. *See Reply* at 6. Further, a resolution of Plaintiff’s state-law claim would not
21 even require an interpretation of the ERISA plan’s terms. Instead, a state court will need
22 to determine whether the correspondence between Plaintiff and Defendant amounted to a
23 request for services with the understanding that Plaintiff would reasonably expect
24 payment. As explained in *Marin General Hospital*, “it is not enough for complete
25 preemption that the . . . claims ‘relate to’ the underlying ERISA plan, or that ERISA
26 section 502(a)(1)(B) may provide a similar remedy.” *Marin*, 581 F.3d at 950. While such
27 an argument for conflict preemption can be advanced by Defendant in state court, it does
28 not confer federal jurisdiction.

1 Defendant again relies on the out-of-Circuit decision in *Montefiore* to argue that its
 2 correspondence with Plaintiff did not create an independent duty under *Davila*. Opp’n at 7
 3 (citing *Montefiore*, 642 F.3d at 332). However, the court in *Montefiore* arrived at this
 4 determination because pre-approval was expressly required by the terms of the ERISA
 5 plan, and was therefore part of the underlying ERISA obligation. *Montefiore*, 642 F.3d at
 6 332. Here, by contrast, it is unclear whether the enrollee’s ERISA plan required pre-
 7 authorization. And even if such pre-authorization was required by the plan, it does not
 8 excuse Defendant’s obligation under California Health and Safety Code section 1371.4 to
 9 pay for an enrollee’s emergency medical expenses irrespective of whether the provider has
 10 been given authorization, as will be discussed below.

11 Because *Montefiore*’s holding is directly at odds with the Ninth Circuit’s reasoning
 12 in *Marin General Hospital*, the Court declines to follow the Second Circuit’s
 13 determination that a provider’s correspondence with a health plan, which is relied upon for
 14 the provision of services, holds no legal significance. It may well be the case that further
 15 discovery and litigation will demonstrate that Defendant’s authorization did not constitute
 16 a “request” for services or an “agreement” to pay Plaintiff. However, the ultimate success
 17 of Plaintiff’s allegation is not for the Court to decide under the present motion; the Court is
 18 asked merely to determine whether it is the forum constitutionally authorized to hear the
 19 case. It is the Court’s determination that it is not.

20
 21 **2. Plaintiff’s Cause of Action for Breach of Statutory Duties**

22 Plaintiff’s second cause of action is for a breach of statutory duties under California
 23 Health and Safety Code section 1371.4. Compl. ¶¶ 25-32. That statute provides, in
 24 pertinent part: “A health care service plan . . . shall reimburse providers for emergency
 25 services and care provided to its enrollees . . .” Cal. Health & Safety Code § 1371.4(b).
 26 This subdivision of section 1371.4 was enacted in 1994 to impose a mandatory duty upon
 27 health care plans to reimburse non-contracting providers for emergency medical services.
 28 *See Bell v. Blue Cross of California*, 131 Cal.App.4th 211, 216 (2005). As a result, it

1 requires payment irrespective of the enrollee’s plan determination. Plaintiff contends that
2 it provided medically necessary emergency services to a patient enrolled in Defendant’s
3 health plan, and that a failure to reimburse them for that care is a violation this statute.

4 Defendant argues that the application of section 1371.4 to Defendant is preempted
5 by ERISA. Opp’n at 9. In support of this argument, Defendant cites *Cleghorn v. Blue*
6 *Shield of California*, 408 F.3d 1222 (9th Cir. 2005). In *Cleghorn*, the Ninth Circuit held
7 that the enforcement of section 1371.4(c) against an ERISA plan was preempted where it
8 was used as a vehicle to recover wrongfully denied ERISA benefits. *Id.* at 1227 n. 6
9 (citing *Davila*, 542 U.S. at 217-18) (“Even a state law that can arguably be characterized as
10 ‘regulating insurance’ will be pre-empted if it provides a separate vehicle to assert a claim
11 for benefits outside of, or in addition to, ERISA’s remedial scheme.”). In that case, unlike
12 in the present one, an ERISA *beneficiary* sought reimbursement for emergency medical
13 services. *Id.* at 1224. The plaintiff brought a claim under California’s Unfair Competition
14 Law and the Consumer Legal Remedies Act, claiming Blue Shield was required to cover
15 emergency treatment without pre-authorization under California Health and Safety Code
16 section 1371.4(c). *Id.* The case was removed to federal court, and was ultimately
17 dismissed for failure to state a cognizable cause of action, which was affirmed on appeal.
18 *Id.* at 1225.

19 The holding of *Cleghorn* does not apply here. Unlike in that case, where an
20 enrollee was suing for the benefits that he argued were wrongfully denied under an ERISA
21 plan, Plaintiff is a third-party medical provider seeking payment for emergency services
22 rendered to Plaintiff’s enrollee, as is guaranteed by California law regardless of the
23 patient’s actual entitlement to ERISA benefits. *Cleghorn* makes clear that section 1371.4
24 is only preempted where it is being used to assert a claim for ERISA benefits without
25 adhering to ERISA’s remedial scheme. Plaintiff has never disputed Defendant’s
26 determination that the enrollee failed to file the necessary paperwork to qualify for
27 coverage; nor is Plaintiff claiming that the paperwork requirement is abrogated by section
28 1371.4, as was the analogous claim in *Cleghorn*. *Id.* at 1224. Because Plaintiff’s statutory

1 claim is not a suit seeking the provision of a plan’s benefits, the enforcement of rights
2 under said plan, or the clarification of rights to future benefits, it is not a claim available
3 under section 501(a)(1)(B), and is therefore not preempted.

4 For all of these reasons, as well as those articulated in the previous section of this
5 Order, Plaintiff’s suit is not a “separate vehicle” to assert a claim for ERISA benefits like
6 the suit in *Cleghorn*. It is not enough that the application of the statutory claim “relates to”
7 a patient enrolled in an ERISA health plan. Such an argument for conflict preemption does
8 not confer federal jurisdiction and should be offered as a defense in state court. The Court
9 therefore concludes that Plaintiff’s cause of action for breach of statutory duties is not
10 completely preempted by ERISA.

11

12 **C. Related Ninth Circuit Precedent**

13 Defendant in this case fails to adequately distinguish the Ninth Circuit precedent
14 cited by Plaintiff. First, *Ceders-Sinai Medical Center v. National League of Postmasters*
15 *of the United States*, 497 F.3d 972 (9th Cir. 2007) supports the Court’s finding that
16 Plaintiff’s claims are not preempted. Defendant’s argument that *Ceders-Sinai* involves
17 FEHBA instead of ERISA is of no consequence, as the Ninth Circuit has made clear that
18 the two federal statutes have analytically similar preemption provisions. *See, e.g.,*
19 *Botsford v. Blue Cross & Blue Shield of Mont., Inc.*, 314 F.3d 390, 393-94 (9th Cir. 2002)
20 (holding that FEHBA’s complete preemption provision closely resembles ERISA’s
21 express preemption provision, and precedent interpreting the ERISA provision thus
22 provides authority for cases involving the FEHBA provision). Consequently, the Ninth
23 Circuit’s holding that a medical center’s state-law action against a plan administrator is not
24 completely preempted where it was “suing as a third-party claiming damages, and not as
25 an assignee of rights to benefits,” is dispositive. *Ceders-Sinai Medical Center*, 497 F.3d at
26 950-51.

27 The Ninth Circuit’s decision in *The Meadows v. Employers Health Ins.*, 47 F.3d
28 1006 (9th Cir. 1995) also supports the Court’s decision. There, a medical services

1 provider was permitted to pursue a state-law cause of action against an ERISA plan
2 because the claims were pursued “not as an assignee of a purported ERISA beneficiary,
3 but as an independent entity claiming damages.” *Id.* at 1008. Defendant failed to
4 adequately distinguish this case, choosing instead to reiterate the Ninth Circuit’s reasoning.
5 *See* Opp’n at 8. Certainly, the Court recognizes differences between *The Meadows* and the
6 claims now asserted by Plaintiff. The alleged agreement in that case involved a phone call
7 and a letter verifying the patient’s eligibility and coverage. *Id.* at 1007-08. Here, Plaintiff
8 only asserts “authorization,” without more detail as to the substance or context of that
9 authorization. Additionally, in *The Meadows*, neither the hospital nor the patient had any
10 existing ties to an ERISA plan during the time period at issue, as the patient had terminated
11 his employment with the employer that provided the ERISA plan. *Id.* at 1007. However,
12 these differences are not determinative. Whether the independent legal duty upon which
13 Plaintiff brings suit arose from a phone call or a letter is of no consequence for the
14 question of preemption. And the patient’s enrollment status matters only for the
15 application of California Health & Safety Code section 1371.4(b), which is not implicated
16 by the holding in *The Meadows*. Absent a compelling reason not to do so, the court must
17 rely on the holding in *The Meadows* and find a lack of complete preemption.

18
19 **CONCLUSION**

20 For the foregoing reasons, the Court finds that Plaintiff John Muir Health’s claims
21 are not completely preempted by ERISA section 502(a)(1)(B). Because Plaintiff’s claims
22 are not completely preempted, the Court lacks federal jurisdiction over this matter and it is
23 rightfully remanded to state court for further adjudication.

24
25 **IT IS SO ORDERED.**

26
27 Dated: 09/24/14



THELTON E. HENDERSON
United States District Judge