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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

ASANTE, et al.,

Plaintiffs,

v.

CALIFORNIA DEPARTMENT OF  
HEALTH CARE SERVICES, et al.,

Defendants.

Case No. [14-cv-03226-EMC](#)

**ORDER GRANTING PLAINTIFFS’  
MOTION FOR ATTORNEYS’ FEES;  
AND GRANTING IN PART AND  
DENYING IN PART DEFENDANTS’  
MOTION FOR REVIEW OF  
TAXATION OF COSTS**

Docket No. 127, 143

**I. INTRODUCTION**

Plaintiffs, nineteen hospitals from Oregon, Nevada, and Arizona, brought this action challenging California’s Medi-Cal reimbursement policies for out-of-state hospitals. The Court awarded partial summary judgment to Plaintiffs, holding that disparities between payments to out-of-state and in-state hospitals violated the dormant commerce clause. Docket No. 65 at 44. Now pending before the Court are Plaintiffs’ Motion for Attorneys’ Fees and Costs, Docket No. 127, and Defendants’ Motion for Review of Taxation of Costs, Docket No. 143. The Court **GRANTS** Plaintiffs’ motion and **GRANTS IN PART** and **DENIES IN PART** Defendants’ motion.

**II. DISCUSSION**

A. Plaintiffs Entitlement to a Fee Award

Plaintiffs move for attorneys’ fees and costs pursuant to 42 U.S.C. § 1988 and Federal Rule of Civil Procedure 54. Section 1988 provides that a court may, “in its discretion,” award a “reasonable attorney’s fee” to a “prevailing party” in a suit brought under various federal statutes, including 42 U.S.C. § 1983. “[P]laintiffs may be considered ‘prevailing parties’ for attorney’s fees purposes if they succeed on any significant issue in litigation which achieves some of the benefit the parties sought in bringing suit.” *Hensley v. Eckerhart*, 461 U.S. 424, 433 (1983)

1 (quoting *Nadeau v. Helgemoe*, 581 F.2d 275, 278-79 (1st Cir. 1978)). Plaintiffs argue that “[t]here  
2 is no dispute that [they] have prevailed on significant issues in the litigation,” given this Court’s  
3 “Final Judgment granting plaintiffs’ request for injunctive and declaratory relief under the  
4 Commerce Clause and 42 U.S.C. § 1983.” Docket No. 127 at 1.

5 Defendants do not dispute that Plaintiffs’ are prevailing parties in this sense, but they  
6 nonetheless argue that Plaintiffs in this case should not be able to recover fees, as a fee award in  
7 this case would be inconsistent with the purposes Congress had in mind in enacting § 1988, and,  
8 as the Ninth Circuit has held on more than one occasion, in determining whether to award fees  
9 under § 1988, “a court’s discretion should be guided by factors related to the Act’s purpose.” *Aho*  
10 *v. Clark*, 608 F.2d 365, 367 (9th Cir. 1979).

11 As Courts have often noted, “[t]he purpose of § 1988 is to ensure ‘effective access to the  
12 judicial process’ for persons with civil rights grievances,” *Hensley*, 461 U.S. at 429 (quoting  
13 H.R.Rep. No. 94–1558, p. 1 (1976)), and thus to “deter civil rights violations and encourage  
14 access to the courts to redress often economically unviable injuries to fundamental rights.” *Bravo*  
15 *v. City of Santa Maria*, 810 F.3d 659, 668 (9th Cir. 2016). The typical “prevailing party” under §  
16 1988, therefore, is a civil rights plaintiff who, without the ability to attract counsel with the  
17 possibility of a fee award, might otherwise be impeded in seeking to redress violations of his or  
18 her rights.

19 By contrast, the Plaintiffs in this case, as in many dormant Commerce Clause cases, are  
20 large corporations involved in interstate commerce with revenues (as Defendants argue) “near or  
21 above hundreds of millions, if not billions of dollars each year.” Docket No. 138 (“Opp.”) at 10;  
22 *see also Geowaste of Georgia, Inc. v. Tanner*, 875 F. Supp. 830, 834 (M.D. Ga. 1995)  
23 (“[W]hatever may be the ratio of poor to prosperous plaintiffs in the context of ‘traditional’ civil  
24 rights cases, that number is certainly inversely proportional to its companion figure for cases  
25 brought under the Commerce Clause.”). Moreover, in 1976, when Congress enacted § 1988, the  
26 dormant Commerce Clause was not understood to confer individual rights enforceable in a suit  
27 brought under § 1983. *See Kraft v. Jacka*, 872 F.2d 862, 869 (9th Cir. 1989), *abrogated by Dennis*  
28 *v. Higgins*, 498 U.S. 439 (1991) (“The Commerce Clause places restraints upon the power of the

1 states. It divides power between the states and the federal government. We have previously stated  
2 that ‘§ 1983 was not intended to encompass those constitutional provisions which allocate power  
3 between the state and federal government.’” (quoting *White Mountain Apache Tribe v. Williams*,  
4 810 F.2d 844, 848 (9th Cir.1984)).

5 In 1991, however, the Supreme Court held that the Commerce Clause does, in fact, provide  
6 a right enforceable by private parties in a § 1983 action. *Dennis*, 498 U.S. 439. In dissent, Justice  
7 Kennedy noted that this decision was troubling in part because it could potentially make fee  
8 awards available under § 1988 in Commerce Clause cases. Justice Kennedy noted that a fee  
9 award under § 1988 “encourages vindication of federal rights which, Congress recognized, might  
10 otherwise go unenforced because of the plaintiffs’ lack of resources and the small size of any  
11 expected monetary recovery” and pointed to legislative history indicating Congress’s intent that  
12 such awards “would be ‘limited to cases arising under our civil rights laws, a category of cases in  
13 which attorneys’ fees have been traditionally regarded as appropriate.’” *Dennis*, 498 U.S. at 464  
14 (Kennedy, J., dissenting) (quoting S.Rep. No. 94-1011, p. 6 (1976), U.S. Code Cong. & Admin.  
15 News 1976, p. 5908). In contrast to such cases, according to Justice Kennedy, the

16 significant economic interests at stake in dormant Commerce Clause  
17 cases, as well as the resources available to the typical dormant  
18 Commerce Clause plaintiff, make such concerns far removed from  
19 the realities of dormant Commerce Clause litigation. The pages of  
20 the United States Reports testify to the ability of major corporations  
21 and industry associations to commence and maintain dormant  
Commerce Clause litigation without receiving attorney’s fee awards  
under § 1988. By making such fee awards available, the Court does  
not vindicate the purposes of § 1983 or § 1988, but merely shifts the  
balance of power away from the States and toward interstate  
businesses. *Id.*

22 The Court is mindful of the force of these considerations, but concludes that they do not  
23 justify the denial of fees. Significantly, the majority in *Dennis* expressly rejected the distinction,  
24 between “power-allocating” and “rights-securing” provisions of the Constitution upon which  
25 Justice Kennedy’s dissent depended. As the Court explained, “the Commerce Clause does more  
26 than confer power on the Federal Government; it is also a substantive ‘restriction on permissible  
27 state regulation’ of interstate commerce.” *Id.* at 447 (majority opinion) (quoting *Hughes v.*  
28 *Oklahoma*, 441 U.S. 322, 326 (1979)). In that sense, the Commerce Clause “confer[s] a ‘right’ to

1 engage in interstate trade free from restrictive state regulation.” *Id.* at 448. Under the Court’s  
2 reasoning, therefore, a fee award in a dormant Commerce Clause case *would* “vindicate the  
3 purposes of § 1983 and § 1988” by ensuring that an important individual right is adequately  
4 enforced. Thus, nothing in *Dennis* suggests § 1988’s fee provision categorically excludes dormant  
5 Commerce Clause claims from its application. Nor has the Ninth Circuit or any other court. To  
6 the contrary, the Ninth Circuit has specifically stated that “[I]itigants who successfully bring suit  
7 under the Commerce Clause may recover damages under § 1983 and attorney’s fees under §  
8 1988.” *BFI Med. Waste Sys. v. Whatcom Cty.*, 983 F.2d 911, 914 (9th Cir. 1993).

9 Having determined that § 1988 applies to the case at bar, the Court is mindful that “a  
10 prevailing plaintiff [should] only be denied an award of attorney’s fees when special  
11 circumstances exist sufficient to render an award unjust.” *Thomas v. City of Tacoma*, 410 F.3d  
12 644, 648 (9th Cir. 2005). The ‘special circumstances’ exception to an award of attorney’s fees to a  
13 prevailing party under 42 U.S.C. § 1988 ‘applies only in unusual cases.’” *Vasquez v. Rackauckas*,  
14 734 F.3d 1025, 1055 (9th Cir. 2013) (quoting *Mendez v. Cty. of San Bernardino*, 540 F.3d 1109,  
15 1126–27 (9th Cir. 2008), *overruled on other grounds by Arizona v. ASARCO LLC*, 773 F.3d 1050  
16 (9th Cir. 2014) (en banc)). “In applying the ‘special circumstances’ exception, [courts] focus on  
17 two factors: ‘(1) whether allowing attorney fees would further the purposes of § 1988 and (2)  
18 whether the balance of the equities favors or disfavors the denial of fees.’” *Thomas*, 410 F.3d at  
19 648 (quoting *Gilbrook v. City of Westminster*, 177 F.3d 839, 878 (9th Cir.1999)).

20 Defendants rely on *BFI Med. Waste Sys. v. Whatcom Cty.*, 983 F.2d 911, 914 (9th Cir.  
21 1993), which explained that in evaluating the first factor, a “district court must consider ‘factors  
22 related to the Act’s purpose’ . . . includ[ing] 1) the parties’ reliance on the unavailability of a fee  
23 award; 2) the presence of bad faith by either party; 3) the size of the class benefitted by the  
24 litigation; and 4) the need for an attorney’s fee in order to attract competent counsel to the suit.”<sup>1</sup>

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25  
26 <sup>1</sup> Subsequent Ninth Circuit courts do not appear generally to have adopted the *BFI* factors as a  
27 way to evaluate whether a fee award would further the purposes of § 1988, but they have not  
28 explicitly repudiated them either. *See, e.g., Vasquez*, 734 F.3d at 1055; *Thomas*, 410 F.3d at 648.  
The Court here assumes without deciding that *BFI* remains good law, and concludes that  
Defendants do not prevail even under its broader rubric for evaluating § 1988 fee awards.

1 Defendants argue that each of these factors weigh in favor of denying a fee award in this case.  
2 The Court disagrees.

3 With respect to each of the first two factors, Defendants rely on the fact that, at one point  
4 in the litigation, Plaintiffs initially waived their federal claims and proceeded only on state law  
5 theories; only later did they amend their complaint to clearly assert a § 1983 “only at the last  
6 minute and only to avoid an adverse result.” Opp. at 8. Thus, Defendants argue that they relied  
7 on the unavailability of fees under § 1988 for state law claims, and that Plaintiffs’ last-minute  
8 assertion of federal claims constituted “bad faith” gamesmanship. But as this Court noted in its  
9 order granting Plaintiffs leave to amend, the “proposed amendment re-asserts federal claims that  
10 were expressly alleged in the original complaint, and both the parties and the court assumed in the  
11 summary judgment proceedings that federal claims were at issue.” Docket No. 121 at 3.  
12 Moreover, the Court expressly found that Plaintiffs, “[w]hile perhaps sloppy” in their drafting, had  
13 not acted in bad faith. *Id.* at 4. Accordingly, the first two factors do not weigh in Defendants’  
14 favor. As to the “size of the class benefitted by the litigation,” the parties disagree about whether  
15 to frame that class as the nineteen plaintiff hospital or the “millions of Medi-Cal beneficiaries in  
16 California who my now or in the future need inpatient services at hospitals in Arizona, Nevada, or  
17 Oregon.” Docket No. 140 (“Reply”) at 4. In either case, this factor does not weigh significantly  
18 against Plaintiffs.

19 With respect to the fourth *BFI* factor, Defendants argue that in this case, no fee was needed  
20 to attract competent counsel, because Plaintiffs are large, for-profit entities, most of which are  
21 owned by or subsidiaries of Fortune 500 companies. Opp. at 9. This argument fails, however,  
22 because Defendants improperly focus on Plaintiffs’ financial wherewithal, rather than on the  
23 characteristics of the case itself.

24 Defendants argue that a fee award was not necessary to attract competent counsel because  
25 Plaintiffs were large hospitals owned by companies with substantial financial resources.  
26 However, the Ninth Circuit has repeatedly held that “a plaintiff’s ability to pay fees should not be  
27 used as a basis for denying fees.” *Herrington*, 883 F.2d at 743; *see also Ackerley Communications*  
28 *v. City of Salem*, 752 F.2d 1394, 1396 (9th Cir.1985) (“The fact that a party has a financial interest

1 in the outcome of litigation . . . is not a valid reason for denying attorney’s fees under section  
2 1988.”). Indeed, “[w]hether or not the action would have been brought in the absence of section  
3 1988 is irrelevant.” *Sable Commc’ns of California Inc. v. Pac. Tel. & Tel. Co.*, 890 F.2d 184, 193  
4 (9th Cir. 1989). Ignoring the financial situation of a prevailing plaintiff is consistent with the  
5 animating purposes of § 1988, because Congress intended the statute not only “to eliminate  
6 financial barriers to the vindication of constitutional rights,” but also “to stimulate voluntary  
7 compliance with the law.” *Seattle School Dist. No. 1 v. Washington*, 633 F.2d 1338, 1348 (9th  
8 Cir.1980). As such, “there are public interest considerations that transcend the conferring of a  
9 financial benefit on a prevailing party.” *Sable*, 890 F.2d at 193. For that reason, Defendants’  
10 assertion that the Plaintiff hospitals were merely involved in “financial litigation” does not carry  
11 the day. Even though Plaintiffs were acting out of financial self-interest, their victory served the  
12 public interest by more clearly delineating the contours of the dormant Commerce Clause and  
13 encouraging states to comply with its requirements. Furthermore, this case did not only result in  
14 Plaintiff hospitals receiving equal compensation; it also arguably indirectly benefitted affected  
15 patients whose access to the hospitals may be enhanced as a result of this suit.

16 In sum, the *BFI* factors do not favor Defendants, and do not support the denial of a fee  
17 award in this case. And as noted above, *BFI* itself specifically held that as a general matter,  
18 “[l]itigants who successfully bring suit under the Commerce Clause may recover damages under §  
19 1983 and attorney’s fees under § 1988,” even if fees may properly be denied in some individual  
20 cases. *BFI*, 983 F.2d at 914. Tellingly, as noted above, Defendants have not cited a single case in  
21 which a court denied fees to a prevailing plaintiff in a dormant Commerce Clause case on the  
22 ground that doing so would be inconsistent with the purposes of the statute. This case is thus not  
23 one of the “unusual cases” in which special circumstances justify the denial of a fee award.

24 The Ninth Circuit has held, apart from the *BFI* factors, that the “special circumstances”  
25 exception may apply where there is “both a strong likelihood of success on the merits and a  
26 strong likelihood of a substantial judgment at the outset of the litigation,’ such that the purpose  
27 behind § 1988 – ensuring that ‘litigants with similar claims would not be dissuaded from bringing  
28

1 suit by the lack of availability of a fee award’ – is not implicated.”<sup>2</sup> *Mendez*, 540 F.3d at 1126  
2 (quoting *Herrington v. County of Sonoma*, 883 F.2d 739, 743 (9th Cir. 1989)). This is not such a  
3 case, as Plaintiffs raised a difficult constitutional question whose resolution was not clear at the  
4 outset.

5 Having determined that Plaintiffs are not barred from recovering fees under § 1988, the  
6 Court turns next to the amount of the award.

7 B. The Amount of the Fee Award

8 Plaintiffs have requested a fee award under 42 U.S.C. § 1988 of \$886,781, based on  
9 1,313.75 hours billed at a rate of \$675 per hour. Plaintiffs argue that their lodestar should be fully  
10 compensated based on the “excellent results” achieved in the case. The Supreme Court has  
11 explained that “most useful starting point for determining the amount of a reasonable fee is the  
12 number of hours reasonably expended on the litigation multiplied by a reasonable hourly rate.”  
13 *Hensley v. Eckerhart*, 461 U.S. 424, 433-34 (1983). While Plaintiffs are correct that in cases  
14 “[w]here a plaintiff has obtained excellent results, his attorney should recover a fully  
15 compensatory fee . . . encompass[ing] all hours reasonably expended on the litigation,” *id.* at 435,  
16 *Hensley* also stressed that “[i]t remains for the district court to determine what fee is ‘reasonable’”  
17 *id.* at 433. Two potential bases for reduction are significant here.

18 First, a reduction is warranted if “the plaintiff fail[ed] to prevail on claims that were  
19 unrelated to the claims on which he succeeded[.]” *Id.* at 434. In cases where a plaintiff presents  
20 “different claims for relief that are based on different facts and legal theories . . . counsel’s work  
21 on one claim will be unrelated to his work on another claim,” such that “work on an unsuccessful  
22 claim cannot be deemed to have been expended in pursuit of the ultimate result achieved,” making  
23 a fee award for that work inappropriate. *Id.* at 435. By contrast, where “the plaintiff’s claims for  
24 relief . . . involve a common core of facts or [are] based on related legal theories,” such that

25 \_\_\_\_\_  
26 <sup>2</sup> One prominent treatise, however, suggests that this so-called “bright prospects test” has been  
27 implicitly rejected by the Supreme Court. *See* Martin A. Schwartz & John E. Kirklin, 2 *Section*  
28 *1983 Litigation* § 3.3 (arguing that the Supreme Court’s decision in *Blanchard v. Bergeron*, 489  
U.S. 87 (1989), “effectively sounded the death knell of the bright prospects test as the basis for  
denying § 1988 fees to the prevailing plaintiff whose § 1983 damages suit attracted competent  
counsel on a contingent-fee basis”).

1 “counsel’s time will be devoted generally to the litigation as a whole, making it difficult to divide  
2 the hours expended on a claim-by-claim basis[,] . . . the district court should focus on the  
3 significance of the overall relief obtained by the plaintiff in relation to the hours reasonably  
4 expended on the litigation.” *Id.* Under Ninth Circuit precedent, “claims are *unrelated* if the  
5 successful and unsuccessful claims are “distinctly different” *both legally and factually.*” *Webb v.*  
6 *Sloan*, 330 F.3d 1158, 1169 (9th Cir. 2003) (emphasis in original). Conversely, “claims are  
7 related . . . if they ‘involve a common core of facts *or* are based on related legal theories.’” *Dang*  
8 *v. Cross*, 422 F.3d 800, 812–13 (9th Cir. 2005) (quoting *id.*).

9 Defendants argue that Plaintiffs should not receive fees for work expended on (1) their  
10 unsuccessful claim for retroactive monetary relief, (2) their premature appeal of this Court’s ruling  
11 on retroactive monetary relief, and (3) on their unsuccessful motion for reconsideration, as well as  
12 on their opposition to Defendants’ successful motion for reconsideration. Plaintiffs, on the other  
13 hand, while offering no argument with respect to these specific claims, contend that their “claims  
14 are all ‘related’ because they all arose out of the same ‘course of conduct,’ which was the APR-  
15 DRG and DSH policies that the Department adopted effective July 1, 2013.” Reply at 7.

16 The Court agrees that the claim for retroactive monetary relief should be treated as an  
17 “unrelated” issue on which Plaintiffs were unsuccessful, and thus not entitled to fees.  
18 Significantly, the legal issues underlying the claim for retroactive relief under California’s  
19 mandamus statute, Cal. Civ. Proc. Code § 1085 (asserted by Plaintiffs on the ground for  
20 retroactive monetary relief), gave rise to issues entirely distinct from the dormant Commerce  
21 Clause analysis. The substantial federal law issues concerning the legality of DSH policies were  
22 largely unrelated to the question whether Plaintiffs could obtain retroactive monetary relief via  
23 writ of mandate under C.C.P. § 1085. Indeed, the question of Plaintiffs’ entitlement to retroactive  
24 monetary relief under California law was addressed in separate, supplemental briefing and  
25 separate hearing *after* the Court had ruled on the dormant Commerce Clause question, and was  
26 decided in a separate order. Docket No. 82. In other words, this is not a situation like that  
27 contemplated in *Hensley*, where “counsel’s time [was] devoted generally to the litigation as a  
28 whole, making it difficult to divide the hours expended on a claim-by-claim basis.” *Hensley*, 461



1 U.S. at 435. To the contrary, the hours spent on this particular claim are clearly identifiable in  
2 Plaintiffs’ billing records. For those reasons the claim for retroactive relief constitutes an  
3 unrelated claim, such that the work unsuccessfully expended litigating it “cannot be deemed to  
4 have been expended in pursuit of the ultimate result achieved.” *Id.*; *see also id.* at 438 n.14  
5 (rejecting the position that a district court “should not withhold fees for work on unsuccessful  
6 claims unless those claims were frivolous” and holding that it is “well within [a court’s] discretion  
7 to make a limited fee award in light of the ‘minor’ relief obtained”). The Court will therefore  
8 reduce the fee award by 90.8 hours, reflecting the work on this claim and on the unsuccessful  
9 appeal from the Court’s order. For the same reason, the Court denies fees for time spent on  
10 Plaintiffs’ two motions for reconsideration, Docket Nos. 94 & 103, each of which sought to  
11 reargue aspects of the Court’s rulings with respect to C.C.P § 1085. The Court will therefore  
12 reduce the fee award by a further 11.9 hours, resulting in a total reduction of 102.7 hours. The  
13 Court will not, however, exclude time spent *opposing* Defendants’ successful motion for  
14 reconsideration. Defendants fail to offer any authority to support their position that time spent  
15 opposing such a motion is excludable where Defendants’ motion was directly related to the merits  
16 of the Court’s Commerce Clause ruling.

17 In addition, *Hensley* further instructed that “[t]he district court also should exclude from  
18 [the lodestar] fee calculation hours that were not “reasonably expended.” S.Rep. No. 94–1011, p. 6  
19 (1976). . . . Counsel for the prevailing party should make a good faith effort to exclude from a fee  
20 request hours that are excessive, redundant, or otherwise unnecessary, just as a lawyer in private  
21 practice ethically is obligated to exclude such hours from his fee submission. In the private sector,  
22 ‘billing judgment’ is an important component in fee setting. It is no less important here.” *Hensley*,  
23 461 U.S. at 434 (citation omitted).

24 Defendants argue that any fee award to Plaintiffs should be subject to a “reasonableness”  
25 reduction of this sort, for several reasons. Defendants argue that Plaintiffs lost or abandoned  
26 several claims, for which they should not recover fees; that some billing entries are vague, or not  
27 obviously necessary to this case; that Plaintiffs’ requested hourly rate is excessive; and that  
28 Plaintiffs achieved only limited success beyond changes the Department had already voluntarily

1 and unilaterally implemented under State Plan Amendment (“SPA”) 15-020. The Court disagrees  
2 with Defendants on many of their specific arguments. In particular, Plaintiffs’ requested hourly  
3 rate is not excessive. Plaintiffs’ have presented evidence that \$675 is the rate they customarily  
4 charge existing clients; as Plaintiffs’ note, the “customary fee” is one of the factors that *Hensley*  
5 instructed Courts to consider in determining a reasonable fee. Defendants argue that because  
6 Plaintiffs’ counsel are solo practitioners who lack the overhead of large law firms, their fees  
7 should be reduced accordingly, but they cite no authority for this position. Defendants also argue  
8 that Plaintiffs’ should be barred from requesting fees for work performed by a third attorney  
9 brought in late in the case, but again, they cite no authority for this claim, nor is it clear why it  
10 should be impermissible to hire additional counsel, if necessary. Defendants claim that the work  
11 performed by this attorney was duplicative of that performed by existing counsel, but they do not  
12 explain how this is so.

13 Defendants further argue that the issues on which Plaintiffs’ prevailed at summary  
14 judgment secured only marginal gains above the changes voluntarily adopted by the Department  
15 under SPA 15-020.<sup>3</sup> Opp. at 13-15. Defendants argue that under the Supreme Court’s decision in  
16 *Buckhannon Bd. & Care Home, Inc. v. W. Virginia Dep’t of Health & Human Res.*, 532 U.S. 598  
17 (2001), Plaintiffs cannot recover fees on the basis of changes made voluntarily by the State in SPA  
18 15-020; instead, Defendants contend, Plaintiffs are “prevailing parties” only to the extent that the  
19 Court’s order granting partial summary judgment secured *additional* relief.

20 Defendants misread *Buckhannon*. There, the Supreme Court rejected the “catalyst theory,”  
21 according to which a “party that has failed to secure a judgment on the merits or a court-ordered  
22 consent decree, but has nonetheless achieved the desired result because the lawsuit brought about  
23 a voluntary change in the defendant’s conduct” is nevertheless a “prevailing party” for the  
24 purposes of § 1988. *Id.* at 600. The Court explained that in such cases “defendant’s voluntary

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26 <sup>3</sup> Specifically, Defendants argue that whereas the Court’s dormant Commerce Clause ruling  
27 “requires the Department to apply the California “rural floor” in determining the wage index  
28 applicable to Plaintiffs’ rates,” SPA 15-020 had already increased many of these rates. Defendants  
also contend that although Plaintiffs succeeded on their claim with respect to DSH payments, that  
claim may be nothing more than a “paper victory,” as it is not clear whether any of the Plaintiffs  
actually qualify for such payments.

1 change in conduct, although perhaps accomplishing what the plaintiff sought to achieve by the  
2 lawsuit, lacks the necessary judicial *imprimatur* on the change” to warrant an award of fees. In the  
3 instant case, the Court specifically incorporated the provisions of SPA 15-020 into its orders  
4 mandating the Department’s compliance with the requirements of the dormant Commerce Clause.  
5 *See* Docket No. 81. Prior to the Court’s order, the Department would have been free to reverse  
6 course and repeal SPA 15-020; the Court’s Order, however, made it clear that those changes were  
7 constitutionally mandated. Therefore, SPA 15-020 has the requisite “judicial imprimatur” under  
8 *Buckhannon*, and Plaintiffs are entitled to fees reflecting the full measure of relief secured.  
9 Furthermore, it is undisputed that SPA 15-020 was enacted in response to this lawsuit. This suit  
10 was the cognizable catalyst for SPA 15-020.

11 Nonetheless, the Court agrees that some reduction in the fee award is warranted. As  
12 Defendants note, Plaintiffs do not appear to have made *any* voluntary reductions in their requested  
13 fee to account for “billing judgment,” which *Hensley* explained was essential to determining a  
14 reasonable fee. The Ninth Circuit has held that a district court may “impose a small reduction, no  
15 greater than 10 percent – a ‘haircut’ – based on its exercise of discretion and without a more  
16 specific explanation.” *Moreno v. City of Sacramento*, 534 F.3d 1106, 1112 (9th Cir. 2008). The  
17 Court finds that such a 10 percent “haircut” is warranted here.

18 As noted above, Plaintiffs’ claimed lodestar is \$886,781, based on 1,313.75 hours billed at  
19 a rate of \$675 per hour. Subtracting the 102.7 hours spent on the claim for retroactive monetary  
20 relief and motions for reconsideration leaves a lodestar of \$817,458.75 based on 1,211.05 hours  
21 billed at the same rate. The Court will subtract 10 percent from that amount, or \$81,745.88,  
22 leaving a total fee award of \$735,712.87.

23 C. Defendants’ Motion for Review of Taxation of Costs

24 Lastly, Defendants move for review of the costs taxed by the Clerk of the Court, totaling  
25 1,727.25. As an initial matter, Plaintiffs have agreed with Defendants that \$1,010.00 in filing fees  
26 for Ninth Circuit appeals should be stricken. *See* Docket No. 148. The Court accordingly grants  
27 the motion as to those fees. The only item remaining in dispute is a \$558.80 charge for transcript  
28 costs. Title 28 U.S.C. § 1920 provides that “Fees for printed or electronically recorded transcripts

1 necessarily obtained for use in the case” are taxable as costs. As Defendants note, the transcript  
2 request forms filed by Plaintiffs indicate that the transcripts were for use in Plaintiffs’ *appeals*.  
3 Civil Local Rule 54-3(b)(1), however, provides that the “cost of transcripts necessarily obtained  
4 for an appeal is allowable.” Defendants argue that this rule must be read in conjunction with Fed.  
5 R. App. P. 39(e)(2), which provides for the taxation of costs upon the *conclusion* of an appeal.  
6 But Defendants do not cite any authority which so interprets the Local Rule, and contrary to  
7 Defendants’ assertion, it is not inconsistent for a local rule to permit some transcript costs  
8 necessary for the preparation of an appeal, while the FRAP only allows costs upon the conclusion  
9 of an appeal. As Plaintiffs point out, in a number of cases this Court has found that transcripts  
10 were “necessarily obtained for an appeal” – even before the appeal – because it was a “virtual  
11 certainty” that an appeal would follow at the conclusion of the litigation. *Asyst Techs. v. Emtrak*  
12 *Inc.*, No. C 98-20451 JF(HRL), 2009 WL 668727, at \*1 (N.D. Cal. Mar. 13, 2009). The same is  
13 true here. The parties were “virtually certain” to appeal. The transcripts were reasonably  
14 necessary, and their cost will be allowed.

15 The Court thus grants in part and denies in part Defendants’ motion for review of taxation  
16 of costs. The total costs allowed will be \$717.25.

17 **III. CONCLUSION**

18 For the foregoing reasons, the Court **GRANTS** Plaintiffs’ motion for attorneys’ fees, and  
19 awards fees in the amount of \$735,712.87. The Court **GRANTS IN PART** and **DENIES IN**  
20 **PART** Defendants’ motion for review of taxation of costs, and awards costs in the amount of  
21 \$717.25.

22 This order disposes of Docket No. 127.

23  
24 **IT IS SO ORDERED.**

25  
26 Dated: February 24, 2017



EDWARD M. CHEN  
United States District Judge