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United States District Court
Northern District of California

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

UNITED ENERGY TRADING, LLC,
Plaintiff,
v.
PACIFIC GAS & ELECTRIC CO., et al.,
Defendants.

Case No. 15-cv-02383-RS

ORDER GRANTING IN PART AND DENYING IN PART MOTION TO DISMISS AND DENYING MOTION FOR SANCTIONS

I. INTRODUCTION

This case stems from a dispute between defendant Pacific Gas & Electric Company (“PG&E”), a leading utility provider in northern California, and one of its competitors, plaintiff United Energy Trading, LLC (“UET”), a supplier of natural gas. UET avers the defendants engage in unlawful billing, collection, and payment schemes that misappropriate funds, defraud UET, and unfairly compete for natural gas customers. UET asserts federal claims under the Racketeer Influenced and Corrupt Organizations Act (“RICO”), 18 U.S.C. §§ 1961 et seq., and the Sherman Act, 15 U.S.C. § 2, in addition to state law claims under a variety of theories, including breach of contract, breach of fiduciary duty, intentional misrepresentation, and intentional interference with prospective business advantage. PG&E counters that UET’s claims in their entirety belong before the California Public Utilities Commission (“CPUC”), and in any event, argue they have not pleaded any of their separate claims with the requisite specificity.

For the reasons explained below, PG&E’s motion to dismiss is granted with respect to the breach of contract claim, and granted with leave to amend with respect to the respondeat superior, Sherman Act, and conversion claims. It is denied with respect to the remaining claims. PG&E’s motion for Rule 11 sanctions is also denied.

1 **II. FACTUAL BACKGROUND¹**

2 Defendant PG&E has been the regulated monopoly utility in California since 1905. Its
3 service area spans from Eureka in the northern part of the state to Bakersfield in the south, and
4 from the Pacific Ocean along the coast to the Sierra Nevada mountains in the east. PG&E
5 provides both electricity and natural gas to commercial and residential end-users. Its website
6 indicates it maintains approximately 4.3 million natural gas customers.

7 As a monopoly utility, PG&E is regulated by the CPUC, which determines the rates the
8 company may charge for its electricity and natural gas. In 1991, the California legislature sought
9 partially to deregulate the state’s natural gas utility industry. To that end, the CPUC established
10 an important pilot program affording residential and small commercial gas customers—called
11 “core” customers—the opportunity to aggregate their gas loads so they could participate in
12 competitive gas markets. As a result of this program, Californians today are free to purchase their
13 commodity gas from either PG&E or certain private providers known as Core Transportation
14 Agents (“CTAs”).

15 The delivery and billing models employed by the CTAs are crucial to the instant dispute.
16 CTAs purchase natural gas on the open market and then sell it to end-users using PG&E’s
17 distribution system. As a consequence, when an end-user purchases natural gas from a CTA,
18 PG&E charges the customer a separate transportation fee. In the typical case, PG&E also charges
19 customers for electricity on the same bill.

20 Perhaps for that reason, as another aspect of deregulation, PG&E is required to offer CTAs
21 the opportunity to consolidate their billing with those of PG&E. Specifically, under PG&E’s
22 relevant tariffs—known as its “Gas Rules”—CTAs may participate in a billing and collection
23 program called “Optional Consolidated PG&E Billing.” Under this program, both the CTA’s
24 charges and PG&E’s charges appear on a single, consolidated statement, and the customer pays
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26 _____
27 ¹ The factual background is based on the averments in the complaint, which must be taken as true
28 for purposes of a motion to dismiss.

1 both sets of charges with a single check to PG&E. If the CTA chooses this billing option, PG&E
2 is required to calculate the CTA's charges based on the customer's gas usage and the CTA's
3 confidential rate. PG&E assumes responsibility for the accuracy of these charges, but not for the
4 accuracy of the CTA's rate.

5 Under Consolidated Billing, PG&E also acts as the CTA's collections agent. In that
6 capacity, PG&E is responsible for sending notices to the CTA's customers informing them of
7 unpaid balances, collecting from the CTA's customers the balance of unpaid charges, and taking
8 other appropriate actions to help recover from customers any unpaid amounts owed to the CTA.
9 After PG&E receives money from a customer, it is required to pay the CTA the amounts paid to
10 PG&E for the CTA's charges. Additionally, when transferring payments, PG&E is required to
11 specify the amount paid by each service account. If there are any amounts resulting from returned
12 payments (e.g., the customer's check "bounces") or returned payment charges, PG&E may debit
13 those amounts to the CTA on the billing statement for the following month. The tariffs, however,
14 permit no other debits or set-offs.

15 Plaintiff UET is a qualified CTA operating in PG&E's service area. It signed a Core Gas
16 Aggregation Service ("CGAS") agreement with PG&E in September 2010, and began serving
17 customers in northern California shortly thereafter. UET thus competes with PG&E for
18 commodity natural gas customers. Indeed, if UET cancels a customer's account, the end-user
19 reverts to PG&E as the default natural gas provider.

20 UET supplies its natural gas to customers in California by transporting it across interstate
21 pipelines for delivery to PG&E's Citygate. Once the gas arrives, PG&E charges UET for storage
22 and transportation of the gas to the end-user. The amount of this charge is determined by
23 reference to UET's overall volume.

24 In 2012, UET elected to participate in the Optional Consolidated PG&E Billing program.
25 Accordingly, PG&E possesses all of UET's customer information, and is responsible for
26 calculating the amounts owed to UET, billing those amounts, collecting the money, and
27 transferring it to UET.

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1 The instant dispute centers on allegations that PG&E engages in unlawful activity as
2 UET’s billing and collections agent. Specifically, UET avers three separate schemes in which
3 PG&E defrauds UET and its customers. In the “Payment Withholding Scheme,” UET avers
4 PG&E receives payments from UET customers and “holds” that money in a PG&E account
5 instead of paying it to UET for its commodity charges. In the “Energy Credit Scheme,” PG&E
6 applies credits from its own services or programs, such as rebates for the use of solar panels, to
7 UET’s commodity gas charges, effectively misappropriating UET’s charges to offset the money
8 PG&E owes to its own customers. In the “Reversal Scheme,” PG&E inappropriately “reverses”
9 UET customer charges. A reversal is a signal to UET that PG&E has not, and cannot, collect on
10 UET’s unpaid balance. It should occur only where PG&E ends service to a customer, based either
11 on non-payment or the customer’s complete termination of PG&E service. PG&E nonetheless
12 apparently reverses UET accounts from which payment has affirmatively been received.

13 The complaint identifies the fulcrum of the illegality as an associated-in-fact enterprise
14 called “Consolidated Billing.” It names three individuals—defendants Albert Torres (PG&E’s
15 Vice President of Customer Operations), William Chen (PG&E’s ESP Service Manager), and
16 Tanisha Robinson (PG&E’s Supervisor for EDI Operations and ESP Billing)—alleged to be
17 responsible for engaging in a pattern of wire fraud in furtherance of the Consolidated Billing
18 enterprise.

19 UET avers PG&E’s unlawful schemes have caused it substantial harm. Specifically, UET
20 has lost countless customers who were annoyed or upset at UET’s collection efforts on fully-paid
21 accounts, but which PG&E falsely informed UET were in arrears. UET has also disconnected
22 hundreds of accounts for non-payment based on PG&E’s false representation that these customers
23 had not paid UET’s charges. What is more, PG&E has inaccurately informed UET’s customers
24 that they need not pay for UET’s services, and its employees have improperly induced UET’s
25 customers to switch their service to PG&E. UET avers these actions not only were knowingly
26 calculated to drive as many customers as possible back to PG&E, but also that PG&E engaged in
27 these activities with the specific intent to destroy competition in the retail natural gas commodity
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1 market.

2 In January 2014, UET initiated an adjudicatory proceeding before the CPUC seeking an
3 injunction against certain of PG&E’s customer confidentiality practices and a refund on UET’s
4 accounts. Eight months later, it moved for party status in another proceeding relating to PG&E’s
5 compliance with tariffs governing CTA payment allocation. After the Commission enjoined
6 several of PG&E’s practices and ordered discovery on the amount of UET’s refund, the three
7 schemes mentioned above apparently came to light. Opining that the Commission could no longer
8 provide it with complete relief, UET commenced this action. It asserts federal claims under RICO
9 and the Sherman Act, in addition to state law claims for breach of fiduciary duty, intentional
10 misrepresentation, negligent misrepresentation, conversion, intentional interference with contract,
11 intentional interference with prospective business advantage, breach of contract, and violation of
12 California’s unfair competition law. Insisting that UET’s RICO claim is frivolous, PG&E filed a
13 motion for sanctions under Rule 11 of the Federal Rules of Civil Procedure. In July 2014, the
14 Administrative Law Judge agreed to hold the CPUC proceeding in abeyance during the pendency
15 of this action.

16 **III. LEGAL STANDARD**

17 A complaint must contain “a short and plain statement of the claim showing that the
18 pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). While “detailed factual allegations are not
19 required,” a complaint must have sufficient factual allegations to “state a claim to relief that is
20 plausible on its face.” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (citing *Bell Atl. v. Twombly*,
21 550 U.S. 544, 570 (2007)). A claim is facially plausible “when the pleaded factual content allows
22 the court to draw the reasonable inference that the defendant is liable for the misconduct alleged.”
23 *Id.* This standard asks for “more than a sheer possibility that a defendant acted unlawfully.” *Id.*
24 The determination is a context-specific task requiring the court “to draw on its judicial experience
25 and common sense.” *Id.* at 679.

26 Additionally, Rule 9(b) of the Federal Rules of Civil Procedure requires that “[i]n
27 allegations of fraud or mistake, a party must state with particularity the circumstances constituting
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1 fraud or mistake.” To satisfy the rule, a plaintiff must allege the “who, what, where, when, and
2 how” of the charged misconduct. *Cooper v. Pickett*, 137 F.3d 616, 627 (9th Cir. 1997). In other
3 words, “the circumstances constituting the alleged fraud must be specific enough to give
4 defendants notice of the particular misconduct so that they can defend against the charge and not
5 just deny that they have done anything wrong.” *Vess v. Ciba–Geigy Corp. U.S.A.*, 317 F.3d 1097,
6 1106 (9th Cir. 2003).

7 A motion to dismiss a complaint under Rule 12(b)(6) of the Federal Rules of Civil
8 Procedure tests the legal sufficiency of the claims alleged in the complaint. See *Parks Sch. of*
9 *Bus., Inc. v. Symington*, 51 F.3d 1480, 1484 (9th Cir. 1995). Dismissal under Rule 12(b)(6) may
10 be based on either the “lack of a cognizable legal theory” or on “the absence of sufficient facts
11 alleged under a cognizable legal theory.” *Balistreri v. Pacifica Police Dep’t*, 901 F.2d 696, 699
12 (9th Cir. 1990). When evaluating such a motion, the court must accept all material allegations in
13 the complaint as true, even if doubtful, and construe them in the light most favorable to the non-
14 moving party. *Twombly*, 550 U.S. at 570. “[C]onclusory allegations of law and unwarranted
15 inferences,” however, “are insufficient to defeat a motion to dismiss for failure to state a claim.”
16 *Epstein v. Wash. Energy Co.*, 83 F.3d 1136, 1140 (9th Cir. 1996); see also *Twombly*, 550 U.S. at
17 555 (“threadbare recitals of the elements of the claim for relief, supported by mere conclusory
18 statements,” are not taken as true).

19 **IV. DISCUSSION**

20 **A. Threshold Issues**

21 **1. Judicial Notice**

22 When resolving a motion to dismiss for failure to state a claim, review is generally limited
23 to the four corners of the complaint. *Allarcom Pay Television. Ltd. v. Gen. Instrument Corp.*, 69
24 F.3d 381, 385 (9th Cir. 1995). The court may, however, look to exhibits attached to the
25 complaint, see *Hal Roach Studios. Inc. v. Richard Feiner & Co., Inc.*, 896 F.2d 1542, 1555 n.19
26 (9th Cir. 1989), and documents incorporated by reference into the complaint. See *Van Buskirk v.*
27 *Cable News Network, Inc.*, 284 F.3d 977, 980 (9th Cir. 2002). Documents upon whose contents
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1 the complaint necessarily relies—even if the complaint does not explicitly allege their contents—
2 and whose authenticity and relevance are uncontested, are considered incorporated by reference.
3 See *Coto Settlement v. Eisenberg*, 593 F.3d 1031, 1038 (9th Cir. 2010); *Knieval v. ESPN*, 393 F.3d
4 1068, 1076–77 (9th Cir. 2005). The court may, in addition, take into account material that is
5 properly the subject of judicial notice. *Lee v. City of Los Angeles*, 250 F.3d 668, 688–89 (9th Cir.
6 2001). Judicial notice may be taken of a fact not subject to reasonable dispute because it either is
7 generally known within the trial court’s territorial jurisdiction, or can be readily determined from
8 sources whose accuracy cannot reasonably be questioned. Fed. R. Evid. 201(b).

9 Here, PG&E asks that judicial notice be taken of seven documents related to the Gas Rules
10 and earlier CPUC proceedings.² Defs.’ RJN Ex. A–G. UET objects only to exhibits A, D, and E
11 on the grounds that it did not refer to those documents in its complaint. UET also asks that notice
12 be taken of PG&E’s briefs in opposition to UET’s motion to hold in abeyance the CPUC
13 proceeding it initiated. Pl.’s RJN Ex. 1, 2.

14 Because Exhibit A is a published tariff approved by the CPUC, and Exhibits D and E are
15 public records from relevant CPUC proceedings to which UET sought party status, PG&E’s
16 request for judicial notice is granted. In the interest of completeness, UET’s request that notice be
17 taken of PG&E’s briefs on abeyance is also granted.

18 **2. Jurisdiction**

19 As a threshold matter, PG&E contends UET’s federal claims should be stayed under the
20 primary jurisdiction doctrine and its state law claims dismissed based on the exclusive jurisdiction
21 of the CPUC.

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24 ² The documents are: Gas Schedule G-CT, Gas Rule No. 23, UET’s First Amended Complaint
25 filed in CPUC Proceeding C.14-01-006, UET’s Motion Requesting Party Status in CPUC
26 proceeding A.13-12-012, the Scoping Memorandum and Ruling of Assigned Commissioner and
27 Administrative Law Judge filed in CPUC proceeding C.14-01-006, UET’s Motion to Hold
28 Proceeding in Abeyance in CPUC proceeding C.14-01-006, and the Administrative Law Judge’s
Ruling Granting Motion to Hold Case in Abeyance in CPUC proceeding C.14-01-006. Defs.’ RJN
Ex. A–G.

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a. Primary Jurisdiction

“The primary jurisdiction doctrine allows courts to stay proceedings or to dismiss a complaint without prejudice pending the resolution of an issue within the special competence of an administrative agency.” *Clark v. Time Warner Cable*, 523 F.3d 1110, 1114 (9th Cir. 2008). The doctrine may properly be invoked only “in a limited set of circumstances”; it “is not designed to ‘secure expert advice’ from agencies every time a court is presented with an issue conceivably within the agency’s ambit.” *Id.* at 1114 (internal quotations omitted). “It is to be used only if a claim requires resolution of an issue of first impression, or of a particularly complicated issue that Congress has committed to a regulatory agency.” *Id.* (internal quotations omitted). In deciding whether to apply the doctrine, courts typically assess whether there is: “(1) [a] need to resolve an issue that (2) has been placed by Congress within the jurisdiction of an administrative body having regulatory authority (3) pursuant to a statute that subjects an industry or activity to a comprehensive regulatory authority that (4) requires expertise or uniformity in administration.” *Id.* at 1115.

In lieu of examining these factors, PG&E urges this Court to follow the example of *PNG Telecomms., Inc. v. Pac-West Telecomm, Inc.*, No. Civ. S-10-1164 FCD/EFB, 2010 WL 3186195 (E.D. Cal. Aug. 11, 2010). That case involved a dispute over an alleged interconnection agreement implementing obligations under the federal Telecommunications Act. See *id.* at *5. The district court found it appropriate to defer to the CPUC for three reasons. First, the Telecommunications Act specifically granted state commissions the authority to interpret the relevant provision of the federal statute at issue. *Id.* at *7. Second, the CPUC had expertise in resolving interconnection disputes. *Id.* Third, the issues in the case were already pending before the CPUC, so deference would avoid “an extremely inefficient bypass of an administrative remedy.” *Id.* (internal quotation marks omitted).

Unlike in *PNG*, prudential considerations do not favor deferring UET’s federal claims. First, neither RICO nor the Sherman Act implicate regulatory authority Congress placed within the specific jurisdiction of the CPUC. Second, PG&E has not identified any issue that requires the

1 Commission’s technical expertise to resolve, much less any question of first impression. True,
2 PG&E casts this action as a billing dispute, and, invoking UET’s CPUC complaint, insists the
3 claims rely on interpretation of the Gas Rules. See Reply in Supp. of Mot. to Dismiss at 9:3, 9:17–
4 10:1, 10:24–25. UET’s federal complaint, however, is predicated on fraudulent behavior
5 involving misrepresentations found in emails sent over interstate wires. PG&E has not shown
6 how the propriety of this behavior turns on a specific interpretation of Gas Rules 10, 11, 23, or 27.
7 Third, unlike in PNG, the ALJ in the instant dispute held the CPUC proceeding in abeyance—
8 notwithstanding the fact the parties had engaged in significant discovery—because UET
9 introduced allegations of tortious and criminal conduct that “spilled over the jurisdictional limits
10 of the Commission.” Defs.’ Request for Judicial Notice (“RJN”) Ex. E. Given that observation,
11 rather than hindering judicial efficiency, the ALJ noted this Court’s consideration would “serve[]
12 judicial economy.” Id. Finally, it is worth noting the Ninth Circuit has questioned whether primary
13 jurisdiction doctrine even permits a case to be referred to a state agency rather than a federal
14 agency. See *Cost Mgmt. Servs., Inc. v. Wash. Nat. Gas Co.*, 99 F.3d 937, 949 n.12 (9th Cir. 1996).
15 In light of these factors, and the discretionary nature of the primary jurisdiction doctrine, its
16 application is not appropriate in the present case.

17 **b. The CPUC’s Exclusive Jurisdiction**

18 PG&E maintains UET’s state law claims fall within the exclusive jurisdiction of the
19 CPUC. Its argument rests on two premises: first, that UET’s allegations are wholly based on the
20 CGAS agreement, which requires that disputes be reviewed in the first instance by the CPUC;
21 second, that application of the Covalt test mandates that the instant dispute falls within the
22 exclusive jurisdiction of the CPUC.

23 In September 2010, UET signed a CGAS agreement with PG&E that governs their core
24 transport relationship. Two clauses are particularly relevant. First, the agreement provides that
25 “[c]omplaints against the utility arising out of this Agreement shall be enforced only under the
26 provisions of Section 1702 of the Public Utilities Code.” Mot. to Dismiss at 5:9–11. That section
27 creates a process permitting a CTA to file a complaint with the CPUC against public utilities like
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1 PG&E. Second, the CGAS agreement contains a waiver stating that “[n]o party under this
2 Agreement shall be assessed any special, punitive, consequential, incidental, or indirect damages,
3 whether in contract or tort (including negligence) or otherwise, for any breach, actions or inactions
4 arising from[,] out of, or related to this Agreement.” Id. at 5:13–17.

5 PG&E maintains these clauses, taken together, forbid this Court from hearing UET’s state
6 law claims. At bedrock, its argument is that UET raises nothing more than a billing dispute
7 founded on PG&E’s application of its CPUC-approved Gas Rules. As such, the claims
8 necessarily arise out of the CGAS agreement because it mandates compliance with the Gas Rules.
9 The agreement, moreover, provides that disputes must be adjudicated before the CPUC, and the
10 waiver provision bars the recovery of relief beyond what the CPUC can mandate. Thus, according
11 to PG&E, no additional recovery can be had and jurisdiction lies exclusively with the CPUC.

12 UET counters that while its CPUC complaint quarreled with PG&E’s compliance with Gas
13 Rule 23, its federal complaint avers intentionally tortious conduct, fraud, and violations of
14 statutory law. According to UET, nothing in the Gas Rules, the CGAS Agreement, or any
15 decision by the CPUC could permit PG&E to monopolize, commit wire fraud, or perpetuate the
16 other unlawful acts mentioned. Thus, the instant dispute falls outside the strictures of the CGAS
17 Agreement. What is more, UET contends the waiver provision is invalid as to allegations of
18 fraud, intentionally tortious conduct, or violations of statutory law, all of which are carefully
19 pleaded in its federal complaint.

20 PG&E is correct with respect to the breach of contract claim, but UET has the more
21 persuasive argument with respect to all other claims. UET avers PG&E breached the CGAS
22 contract because it violated Gas Rule 23.C.1.c(4)(a) by failing to pay UET the amounts paid to
23 PG&E for UET’s gas commodity charges after it receives payment from UET’s customers. UET
24 also claims PG&E violated Gas Rule 23.C.1.c(5)(a) by failing to specify the amount paid by each
25 service account, collect the unpaid balance of all charges from customers, send notices informing
26 customers of unpaid balances, and take actions to recover unpaid amounts owed to UET. These
27 claims arise under the Gas Rules, the compliance with which the CGAS contract mandates, so
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1 they not only stem from the CGAS agreement, but their adjudication would require this Court to
2 construe PG&E’s obligations under the Gas Rules. Because such a ruling could interfere with the
3 CPUC’s exercise of its authority, the breach of contract claim falls within the exclusive
4 jurisdiction of the CPUC.

5 With respect to the remaining claims, UET does not quarrel with PG&E’s application of
6 the Gas Rules as not “to its liking,” Reply in Supp. of Mot. to Dismiss at 1:22; instead it objects to
7 intentionally tortious conduct it avers caused it considerable harm. In other words, although
8 Consolidated Billing is a service provided pursuant to a CPUC-regulated agreement, the essence
9 of UET’s claims is not that the Payment Withholding Scheme, Energy Credit Scheme, and
10 Reversal Scheme are mistaken applications of the Gas Rules amounting to a billing dispute
11 governed by the CGAS agreement. Rather, UET avers those schemes represent intentionally
12 tortious conduct that exceeds anything contemplated by the Gas Rules. Given that the allegations
13 are assumed to be true, the remaining claims, as plead, fall outside the four corners of the CGAS
14 Agreement.

15 PG&E also argues that *San Diego Gas & Electric Co. v. Superior Court*, 13 Cal. 4th 893
16 (1996) (“Covalt”), supports the CPUC’s exclusive jurisdiction. The three-part test laid out in that
17 case is designed to resolve conflicts between Public Utilities Code section 1759,³ which limits
18 jurisdiction to review an order of the CPUC to the California Court of Appeal and the California
19 Supreme Court, and section 2106,⁴ which grants courts jurisdiction to hear actions for damages

21 ³ “No court of this state, except the Supreme Court and the court of appeal . . . shall have
22 jurisdiction to review, reverse, correct, or annul any order or decision of the commission or to
23 suspend or delay the execution or operation thereof, or to enjoin, restrain, or interfere with the
24 commission in the performance of its official duties” Cal. Pub. Util. Code § 1759(a).

25 ⁴ “Any public utility which does, causes to be done, or permits any act, matter, or thing prohibited
26 or declared unlawful, or which omits to do any act, matter, or thing required to be done, either by
27 the Constitution, any law of this State, or any order or decision of the commission, shall be liable
28 to the persons or corporations affected thereby for all loss, damages, or injury caused thereby or
resulting therefrom. If the court finds that the act or omission was wilful, it may, in addition to the
actual damages, award exemplary damages. An action to recover for such loss, damage, or injury
may be brought in any court of competent jurisdiction by any corporation or person.” Cal. Pub.
Util. Code § 2106.

1 against a public utility that violates California law. See *Kairy v. SuperShuttle Intern.*, 660 F.3d
2 1146, 1150 (9th Cir. 2011). To determine whether an action is barred by § 1759, and thus falls
3 within the CPUC’s exclusive jurisdiction, courts ask (1) whether the CPUC has the authority to
4 adopt a regulatory policy on the subject matter of the litigation; (2) whether the CPUC exercised
5 that authority; and (3) whether action in the case before the court would hinder or interfere with
6 the CPUC’s exercise of regulatory authority. See *Covalt*, 13 Cal. 4th at 923, 926, 935.

7 Invoking UET’s complaint before the CPUC, as opposed to its federal complaint, PG&E
8 insists the *Covalt* test is met because: (1) the issue is whether PG&E properly interpreted and
9 applied the Gas Rules, a subject over which the CPUC has regulatory authority; (2) the CPUC not
10 only approved the Gas Rules and the CGAS Agreement, but has ongoing proceedings on these
11 matters, so it has exercised its authority; and (3) UET’s state law claims require the Court to
12 evaluate UET’s interpretation of Gas Rule 23, which would interfere with the CPUC’s exclusive
13 right to interpret its own rules.

14 PG&E’s exposition of the complaint is wide of the mark because it assumes the dispute is
15 wholly derived from UET’s interpretation of Gas Rule 23. To the contrary, outside of the breach
16 of contract claim, the federal complaint does not ask this Court to construe Gas Rule 23 because
17 UET avers there is no application of that rule which would permit PG&E to engage in
18 intentionally tortious conduct. Instead, notwithstanding Gas Rule 23, UET seeks to establish that
19 PG&E’s behavior amounts to a violation of several provisions of California law. Perhaps for that
20 reason, PG&E can neither point to any language in Rule 23 that the complaint asserts to have been
21 misapplied, nor advance an interpretation of Rule 23 that purports to sanction the conduct UET
22 has condemned.

23 Framed in this manner, the *Covalt* test does not bar UET’s action. The CPUC has
24 authority to make and approve rules regarding both CTAs and Consolidated Billing—two subjects
25 upon which it has exercised its authority via the Gas Rules—but UET does not ask this Court to
26 construe those rules, so the instant action does not threaten to interfere with the CPUC’s exercise
27 of its authority.

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1 Nwabueze v. AT&T, Inc., No. C 09–1529 SI, 2011 WL 332473 (N.D. Cal. Jan. 29, 2011),
 2 is instructive. There, the plaintiff challenged a telephone billing and collection practice known as
 3 “cramming,” advancing, like UET here, a federal claim under RICO, in addition to state law
 4 claims for, among other things, breach of fiduciary duty, tortious interference with contract, and
 5 violation of California’s unfair competition law. Id. at *4. AT&T argued the CPUC had exclusive
 6 jurisdiction over the state law claims because the CPUC had adopted an array of measures
 7 specifically aimed at addressing cramming. Id. at *13. Further, AT&T, like PG&E in this dispute,
 8 insisted the complaint merely challenged its billing and collection practices, and argued an award
 9 of damages would effectively replace the CPUC’s rules. Id. at 14. Applying the Covalt test, the
 10 district court found that a private action for damages would not undermine the CPUC’s regulatory
 11 regime.⁵ Id. at *16. In contrast to a claim for injunctive relief, which would require the court to
 12 impose procedures or prescribe specific steps AT&T must take, the court reasoned a lawsuit for
 13 past damages would not interfere with the CPUC’s ongoing, prospective regulation of the relevant
 14 industry. Id. Moreover, the court found it persuasive that the “plaintiff d[id] not allege any claims
 15 based on the CPUC’s cramming rules, and instead allege[d] claims based on violations of state
 16 law.” Id. at *17.

17 Similarly, UET avers claims based on violations of state law, rather than PG&E’s Gas
 18 Rules,⁶ and seeks only damages, rather than injunctive relief, as redress for past violations. In

19 ⁵ The court also relied on *Hartwell Corporation v. Superior Court*, 27 Cal. 4th 256 (2002). There,
 20 the California Supreme Court applied Covalt and found that a challenge to the adequacy of
 21 drinking water standards was barred because it would interfere with a “broad and continuing
 22 supervisory or regulatory program of the PUC.” Id. at 276. The court also held, however, that the
 23 plaintiffs could proceed on a theory that the drinking water failed to meet the federal and state
 24 drinking water standards because those claims would not interfere with the CPUC’s regulatory
 25 policy.

26 ⁶ PG&E’s reliance on *Davis v. S. Cal. Edison Co.*, 236 Cal. App. 4th 619 (2015) is therefore
 27 misplaced. In *Davis*, the plaintiff contended the defendant, “in processing his applications,
 28 violated . . . Tariff Rule 21 (Rule 21), Tariff Rule 16 (Rule 16), the California Renewable Energy
 Small Tariff (CREST) program, and the Net Energy Metering (NEM) program.” Id. at 622.
 UET’s claims, by contrast, do not arise under the Gas Rules; they arise under state law. Moreover,
 as *Davis* points out, “where the courts have found that the PUC does not have exclusive
 jurisdiction, the lawsuits have typically not required interpretation of PUC-approved rules.” Id. at
 640. Such is the case here.

1 addition, unlike the circumstances in *Waters v. Pacific Bell Company*, 12 Cal. 3d 1 (1974), where
2 a damages award was improper because the CPUC had adopted a policy limiting the liability of
3 public utilities for the specific act alleged, PG&E offers no such policy. Accordingly, UET’s
4 remaining claims are not barred by § 1759 because a lawsuit for damages based on past state law
5 violations will not interfere with the CPUC’s prospective regulation of the commodity natural gas
6 market.

7 **B. Viability of Federal Claims**

8 **1. RICO**

9 UET’s first claim proceeds under 18 U.S.C. § 1962(c), which makes it unlawful for any
10 person associated with an alleged racketeering enterprise “to conduct or participate, directly or
11 indirectly, in the conduct of such enterprise’s affairs through a pattern of racketeering activity.”
12 18 U.S.C. § 1962(c).⁷ To state a civil claim for violations of § 1962(c), a plaintiff must allege
13 “(1) conduct (2) of an enterprise (3) through a pattern (4) of racketeering activity (known as
14 ‘predicate acts’) (5) causing injury to plaintiff’s business or property.” *Grimmett v. Brown*, 75
15 F.3d 506, 510 (9th Cir. 1996) (citing *Sedima, S.P.R.L. v. Imrex Co.*, 473 U.S. 479, 496 (1985)).
16 “While the factual circumstances of the fraud itself must be alleged with particularity, the state of
17 mind—or scienter—of the defendants may be alleged generally.” *Odom*, 486 F.3d at 554.

18 As noted above, UET contends that the individual defendants engaged in three separate
19 schemes—the Payment Withholding Scheme, Energy Credit Scheme, and Reversal Scheme—
20 which had the effect of directly injuring UET. Specifically, UET avers the individual defendants
21 associated with “Consolidated Billing,” an enterprise “separate from [PG&E’s] primary business
22 activities,” Compl. ¶ 33, for the purpose of engaging in ongoing acts of wire fraud. UET details
23 ten alleged acts of fraud directed and carried out by these actors, involving the same type of data
24 transmission for the same purpose, spanning over two years, and continuing to the present day.

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26 ⁷ “[T]he survival of plaintiffs’ claim under § 1962(c) will ensure the survival of their claim under
27 § 1962(d),” *Odom v. Microsoft Corp.*, 486 F.3d 541, 547 (9th Cir. 2007) (en banc), thus, only the
28 claim under § 1962(c) need be addressed.

1 For each predicate act of wire fraud, moreover, UET identifies the manner in which false
2 information was transmitted, the exact date, the information contained in the transmission, the
3 reason why it was incorrect, and the damages that resulted. UET therefore has alleged “(1)
4 conduct (2) of an enterprise (3) through a pattern (4) of racketeering activity (known as ‘predicate
5 acts’) (5) causing injury to plaintiff’s business or property.” *Grimmett*, 75 F.3d at 510.

6 PG&E’s first attack on the RICO claim is to argue that UET has not adequately identified
7 an “enterprise” sufficiently distinct from PG&E. RICO defines an enterprise as “any individual,
8 partnership, corporation, association, or other legal entity, and any union or group of individuals
9 associated in fact although not a legal entity.” 18 U.S.C. § 1961(4). Though this language is
10 broad, the Supreme Court has provided guidance. In *United States v. Turkette*, 452 U.S. 576
11 (1981), the Court defined a RICO enterprise as “a group of persons associated together for a
12 common purpose of engaging in a course of conduct.” *Id.* at 583. Later, in *Cedric Kushner*
13 *Promotions, Ltd. v. King*, 533 U.S. 158 (2001), the Court clarified plaintiffs must “allege and
14 prove the existence of two distinct entities: (1) a ‘person’; and (2) an ‘enterprise’ that is not simply
15 the same ‘person’ referred to by a different name.” *Id.* at 161.

16 PG&E’s primary contention is that although UET asserts its claim against three specific
17 employees, “UET has not pled a separate entity, in addition to PG&E itself, with sufficient
18 particularity to support its RICO claim.” *Mot. to Dismiss* at 13:5–7. Specifically, PG&E argues a
19 group of employees cannot be considered a distinct entity under RICO if they are “simply doing
20 [their] jobs.” *Id.* at 13:9–10. Further, PG&E insists “Consolidated Billing” is a CPUC mandated
21 billing option and a unit of PG&E; not a separate entity from PG&E. Thus, from that perspective,
22 UET is simply objecting to the operations of PG&E, and not to the separate actions of the
23 individual defendants. Because an entity that is the enterprise cannot also be the RICO defendant,
24 *Lopez v. Dean Witter Reynolds, Inc.*, 591 F. Supp. 581, 585 (N.D. Cal. 1984), PG&E concludes
25 that UET’s RICO claim must fail for lack of distinctiveness.

26 UET responds that a RICO “enterprise” need not be a legal entity, but may be an
27 “association-in-fact” of individual defendants who are corporate employees. UET relies on *Cedric*
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1 Kushner, where the Supreme Court held that where “a corporate employee, acting within the scope
2 of his authority, allegedly conducts the corporation’s affairs in a RICO-forbidden way[,] [t]he
3 corporate owner/employee, a natural person, is distinct from the corporation itself.” 533 U.S. at
4 163 (internal quotation marks and citations omitted). UET thus argues it met the distinctiveness
5 requirement because it named as RICO defendants only the individual employees responsible for
6 the predicate acts, and alleged both that the Consolidated Billing enterprise is separate from PG&E
7 (since PG&E is not in the business of offering consolidated billing services), and that the
8 individual defendants associated together to conduct the enterprise’s affairs through a pattern of
9 racketeering activity.

10 Given the Supreme Court’s guidance in Cedric Kushner, UET has pleaded adequately
11 RICO’s distinctiveness requirement. UET does not allege that PG&E is either a RICO person or a
12 RICO defendant. Instead, UET avers three PG&E employees associated-in-fact to conduct the
13 affairs of a Consolidated Billing enterprise through a pattern of racketeering. Because “[a]
14 corporate employee who conducts the corporation’s affairs through an unlawful RICO pattern of
15 activity” is distinct from that corporation, UET identifies an entity sufficiently distinct from
16 PG&E by stating allegations against the individual defendants and averring the enterprise exists
17 apart from the corporate vehicle. *Id.* at 165 (quotation marks and citation omitted).

18 PG&E’s reliance on *Riverwoods Chappaqua Corporation v. Marine Midland Bank, N.A.*,
19 30 F.3d 339, 344 (2d Cir. 1994), is misplaced. *Riverwoods* not only predates Cedric Kushner, but
20 in *Riverwoods*, unlike here, the corporation, Marine Midland, was both a RICO defendant and a
21 participant in the alleged associated-in-fact enterprise.⁸ See *id.* at 333–34. Further, while the

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23 ⁸ Thus, while the *Riverwoods* court noted “employees in association with the corporation do not
24 form an enterprise distinct from the corporation,” 30 F.3d at 344, that is not the case here as the
25 complaint does not allege PG&E is a RICO defendant. For similar reasons, *In re Toyota Motor*
26 *Corp. Unintended Acceleration Marketing, Sales Practices, and Products Liability Litigation*, 826
27 *F. Supp. 2d 1180 (C.D. Cal. 2011)*, is off point. There, none of the individual employees were
28 named as RICO defendants, and the complaint merely alleged the defendant corporations
associated-in-fact to carry on their primary business activities. *Id.* at 1202–03. Here, the
individual defendants are named, PG&E is not alleged to be a part of the RICO enterprise, and the
complaint avers the individuals associated-in-fact to engage in fraudulent conduct separate and
apart from their corporate responsibilities. PG&E is correct these allegations stand in tension with

1 individual defendants here undertook their actions in connection with PG&E’s corporate affairs,
2 UET does not aver PG&E instructed the employees to dispatch fraudulent bills or commit wire
3 fraud. In other words, UET does not contend Robinson, Torres, and Chen were merely “doing
4 their jobs” because the complaint does not characterize PG&E to be saying their “job” is to engage
5 in fraud. As a result, by stating the allegations against the individual defendants and their
6 associated-in-fact enterprise, UET targets “a ‘person’ and an ‘enterprise’ that is not simply the
7 same ‘person’ referred to by a different name.” Cedric Kushner, 533 U.S. at 161.

8 PG&E next insists that UET has failed satisfactorily to identify the requisite “pattern of
9 racketeering activity.” That requirement mandates allegations of at least two separate yet related
10 predicate acts stemming from conduct of an open ended nature, carried out over a period lasting
11 longer than one year, and posing a threat to continue. Religious Tech. Ctr. v. Wollersheim, 971
12 F.2d 364, 366–67 (9th Cir. 1992). Predicate acts are related if they have “the same or similar
13 purposes, results, participants, victims or methods of commission.” H.J., Inc. v. Nw. Bell Tel. Co.,
14 492 U.S. 229, 240 (1989). Continuity can be shown by proving “a series of related predicates
15 extending over a substantial period of time,” or “past conduct that by its nature projects into the
16 future with a threat of repetition.” Id. at 241–42.

17 PG&E argues UET’s RICO claim fails because the “pattern” element must be evaluated as
18 to each individual defendant. In particular, PG&E maintains the complaint falls silent as far as an
19 explanation of how each RICO defendant—Robinson, Torres, and Chen—personally engaged in a
20 racketeering activity even once. UET counters that it identified at least ten specific acts of wire
21 fraud involving each of the individual defendants because it alleged the defendants oversee,
22 manage, implement, and direct the three schemes.

23 Accepting the complaint’s allegations as true and construing them in the light most
24 favorable to the non-moving party, as is required, UET has pleaded adequately a “pattern of
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26 the respondeat superior count. As discussed below, PG&E’s motion to dismiss that claim will be
27 granted.

1 racketeering activity” because it credits at least ten different acts to the direction and supervision
2 of each individual defendant, even if they were working together.

3 In sum, UET’s RICO claim has been adequately pleaded. Accordingly, PG&E’s motion to
4 dismiss this count must be denied.

5 **2. RICO Claim Two: Respondeat Superior**

6 UET asserts PG&E is liable on an agency theory for the racketeering activities committed
7 by Robinson, Torres, and Chen. To establish an agency relationship “a party must demonstrate the
8 following elements: (1) there must be a manifestation by the principal that the agent shall act for
9 him; (2) the agent must accept the undertaking; and (3) there must be an understanding between
10 the parties that the principal is to be in control of the undertaking.” *Bowoto v. Chevron Texaco*
11 *Corp.*, 312 F. Supp. 2d 1229, 1239 (N.D. Cal. 2004).

12 Here, UET’s factual assertions are insufficient to state a claim against PG&E on an agency
13 theory. UET avers (1) PG&E is distinct from the Consolidated Billing program operated by
14 Robinson, Torres, and Chen, (2) PG&E has benefitted from its employees’ racketeering activities,
15 and (3) PG&E exercised control over the individual defendants’ racketeering activities. These
16 conclusory allegations fail to demonstrate the necessary understanding between PG&E and the
17 enterprise, much less establish how PG&E was in control of the illegal undertaking. PG&E’s
18 motion to dismiss is therefore granted as to this count with leave to amend.

19 **3. Sherman Act: Attempt to Monopolize**

20 The third claim proceeds under Section 2 of the Sherman Act, 15 U.S.C. § 2. That
21 provision outlaws anticompetitive conduct that monopolizes or threatens actual monopolization.
22 To establish a claim for an attempt to monopolize, UET must demonstrate four elements: “(1)
23 specific intent to control prices or destroy competition; (2) predatory or anticompetitive conduct
24 directed at accomplishing that purpose; (3) a dangerous probability of achieving ‘monopoly
25 power’; and (4) causal antitrust injury.” *Rebel Oil Co. v. Atl. Richfield Co.*, 51 F.3d 1421, 1432–33
26 (9th Cir. 1995).

27 Here, UET avers PG&E intends to monopolize the deregulated retail natural gas market in
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1 its service area by forcing out CTAs using its market power and abusing its fiduciary relationship
2 under the Consolidated Billing program. UET claims PG&E possesses market power because it is
3 the default regulated monopoly utility for natural gas. If a customer cancels another provider’s
4 service, the customer automatically becomes PG&E’s customer if they wish to buy natural gas in
5 PG&E’s service area. UET asserts PG&E also has market power because it controls all billing and
6 collection activities for the companies who have chosen to use Consolidated Billing. PG&E
7 charges a fee for those services, but refuses to disclose its payment allocation criteria, so UET and
8 other CTAs cannot determine accurately whether their customers have paid their bills. UET
9 maintains it has suffered antitrust injury resulting from PG&E’s anti-competitive conduct because,
10 among other things, it has lost customers, profits, and market share. PG&E points out that the
11 Consolidated Billing program is completely optional, and had UET chosen another option, it
12 would have primary control of its own billing and collection services.

13 UET’s claim under the Sherman Act fails because UET has not sufficiently pleaded that
14 the alleged schemes, whether independently or in combination, caused antitrust injury or
15 foreclosed competition in a substantial share of the relevant market. To make out its claim for
16 attempted monopolization, UET must demonstrate how PG&E’s conduct causes injury to
17 competition beyond UET. See *Rebel Oil*, 51 F.3d at 1433; *United States v. Microsoft Corp.*, 253
18 F.3d 34, 58 (D.C. Cir. 2001). Here, UET avers PG&E’s schemes “have had an anticompetitive
19 effect across the entire retail natural gas commodity market,” Compl. ¶ 119, but it has not pleaded
20 sufficient supportive facts. Instead, it claims the unlawful reversion of its customers to PG&E
21 “resulted in a reduction in competition,” *id.*— bare allegations that fail to shed light on whether
22 PG&E’s practices extend beyond its relationship with UET, and if so, how they affected other
23 CTAs and providers within the commodity natural gas market. Accordingly, PG&E’s motion to
24 dismiss this claim for relief will be granted but with leave to amend.

25 **C. State Law Claims**

26 **1. Breach of Fiduciary Duty**

27 In order to plead a claim for breach of fiduciary duty, a plaintiff must show the existence of
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1 a fiduciary relationship, its breach, and damage caused by the breach. *Benasra v. Mitchell*
2 *Silberberg & Knupp LLP*, 123 Cal. App. 4th 1179, 1183 (2004); *Pierce v. Lyman*, 1 Cal. App. 4th
3 1093, 1101 (1991). Sounding in fraud, this claim is subject to Rule 9(b)'s heightened pleading
4 standards. See *Concha v. London*, 62 F.3d 1493, 1502 (9th Cir. 1995).

5 Here, pursuant to the Consolidated Billing program, UET avers PG&E acts as its billing
6 and collections agent. As such, PG&E possesses all of UET's customer information, and is
7 responsible for calculating the amounts owed to UET, billing those amounts, collecting the
8 money, and transferring it to UET. Because they are UET's customers, however, UET avers it has
9 the right to control and supervise PG&E's billing and collection activities. Accordingly, UET
10 avers PG&E is its agent under California Civil Code § 2295,⁹ and owes UET a fiduciary duty of
11 loyalty as a result. See *Michelson v. Hamada*, 29 Cal. App. 4th 1566, 1575–82 (1994).

12 UET avers PG&E breached its fiduciary duty in a number of ways, including by (1)
13 retaining money it collected from UET's customers for its own benefit, (2) making false
14 representations to UET about the status of its customer accounts, and (3) encouraging UET's
15 customers to cancel UET's services so the customer will revert back to PG&E. Each of these
16 allegations is supported by the examples contained in the three fraud-based schemes. UET also
17 avers PG&E's breach was intentional and made with the knowledge and authorization of William
18 Chen. Finally, UET adds it has been damaged by PG&E's breach through the money and
19 customers it has lost as a result.

20 Given the above, UET has pleaded facts sufficient to state a viable claim against PG&E for
21 breach of fiduciary duty. PG&E's motion to dismiss this count is accordingly denied.

22 **2. Intentional Misrepresentation**

23 To state a claim for intentional misrepresentation under California law, a plaintiff must
24 plead seven elements with particularity: (1) the defendant represented to the plaintiff that an
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27 ⁹ Section 2295 provides: “[a]n agent is one who represents another, called the principal, in
28 dealings with third persons.” Cal. Civ. Code § 2295.

1 important fact was true; (2) that representation was false; (3) the defendant knew that the
2 representation was false when the defendant made it, or the defendant made the representation
3 recklessly and without regard for the truth; (4) the defendant intended that the plaintiff rely on the
4 representation; (5) the plaintiff reasonably relied on the representation; (6) the plaintiff was
5 harmed; and (7) the plaintiff's reliance on the representation was a substantial factor in causing
6 that harm to the plaintiff. *Manderville v. PCG & S Group, Inc.*, 146 Cal. App. 4th 1486, 1498
7 (2007).

8 Here, UET avers PG&E made repeated, intentionally false statements to UET every time
9 PG&E used the wires to transmit information about UET's customer accounts reflecting that
10 UET's customers had not paid for UET's charges, but where the customer had in fact fully paid or
11 PG&E had instructed them not to pay. The six specific examples articulated in the Payment
12 Withholding Scheme and the Energy Credit Scheme illustrate these allegations with particularity.
13 UET avers PG&E intended it to rely on the false statements because PG&E prevented it from
14 discovering the schemes, and UET justifiably relied on the false representations by disconnecting
15 its customers when their charges were in fact fully paid. Finally, UET avers its damages include
16 lost revenues and income unlawfully withheld by PG&E, lost customers, lost market share, out of
17 pocket costs associated with trying to collect customer accounts that PG&E falsely represented
18 were not paid, and costs associated with trying to repair customer relationships.

19 UET has adequately pleaded a claim for intentional misrepresentation against PG&E.
20 PG&E's motion to dismiss this count is accordingly denied.

21 **3. Negligent Misrepresentation**

22 To state a claim for negligent misrepresentation, a plaintiff must allege (1)
23 misrepresentation of a material fact; (2) absent reasonable grounds for believing it to be true; (3)
24 intent to induce reliance; (4) justifiable reliance by the plaintiff who is unaware the representation
25 is false; and (5) damages. While knowledge of falsity is not required, the misrepresentation must
26 be affirmative; omissions or implied representations are insufficient. *Apollo Capital Fund LLC v.*
27 *Roth Capital Partners, LLC*, 158 Cal. App. 4th 226, 243 (2007). Most courts in this district also
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1 subject state common law negligent misrepresentation claims to the heightened pleading standards
2 of Rule 9(b). Jackson v. Fischer, 2013 WL 6732872, at *17 (N.D. Cal. Dec. 20, 2013) (internal
3 citations omitted).

4 For the same reasons stated in the previous section, UET has pleaded adequately a claim
5 for negligent misrepresentation. PG&E’s motion to dismiss this count is accordingly denied.

6 **4. Conversion**

7 To sustain a claim for conversion, a plaintiff must demonstrate (1) the plaintiff’s
8 ownership or right to possession of the property; (2) the defendant’s conversion by a wrongful act
9 or disposition of property rights; and (3) damages. Burlesci v. Petersen, 68 Cal. App. 4th 1062
10 (1998). Here, UET avers it owns the money its customers pay for its natural gas, yet PG&E
11 wrongfully withheld payments made by UET customers for UET charges. UET claims its
12 damages include lost revenues and income unlawfully withheld by PG&E, lost customers, lost
13 market share, out of pocket costs associated with trying to collect customer accounts that PG&E
14 falsely represented were not paid, and costs associated with trying to repair customer relationships.

15 PG&E maintains the conversion claim fails both because the amount converted is
16 approximate and UET cannot establish it is entitled to immediate possession of the property.
17 PG&E is correct that “actions for the conversion of money have not been permitted when the
18 amount of money involved is not a definite sum.” PCO, Inc. v. Christensen, Miller, Fink, Jacobs,
19 Glaser, Weil & Shapiro, LLP, 150 Cal. App. 4th 384, 396 (2007). Though UET points generally
20 to the ten incidents it pleads with respect to the fraudulent schemes, the uncertainty with respect to
21 the sum it seeks is too great given the damages it claims. Thus, UET has failed to plead
22 sufficiently a viable claim for conversion. The motion to dismiss this count is accordingly granted
23 but with leave to amend.

24 **5. Intentional Interference with Contract**

25 To sustain a claim for intentional interference with contract, a plaintiff must show: “(1) a
26 valid contract between plaintiff and a third party; (2) defendants’ knowledge of the contract; (3)
27 defendants’ intentional acts designed to induce a breach or disruption of the contractual
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1 relationship; (4) actual breach or disruption of the contractual relationship; and (5) resulting
2 damage.” *Guidiville Band of Pomo Indians v. NGV Gaming, Ltd.*, 531 F.3d 767, 774 (9th Cir.
3 2008).

4 UET avers it is party to a valid contract with its customers where it provides natural gas in
5 return for money. It asserts PG&E is aware of these contracts and has engaged in intentional acts
6 designed to disrupt them. These acts include making repeated, intentionally false statements to
7 UET that UET’s customers had not paid for UET’s charges, when in fact the customers had fully
8 paid or PG&E had instructed them not to pay. UET also avers PG&E’s customer service
9 representatives encourage UET’s customers to cancel UET’s services during calls to discuss
10 billing issues. UET contends its contractual relationships were actually breached because some of
11 its customers cancelled their contracts as a result of PG&E’s interference. UET claims damages in
12 the form of lost revenue and lost income, amongst others.

13 PG&E argues UET’s claim fails because the interference alleged is not by a third-party to
14 the contract. Yet that is precisely the position PG&E occupies in relation to UET’s agreement
15 with its customers. Accordingly, UET has pleaded a viable claim for intentional interference with
16 contract. PG&E’s motion to dismiss this count is accordingly denied.

17 **6. Intentional Interference with Prospective Business Advantage**

18 Under California law, a claim based on intentional interference with prospective business
19 advantage requires (1) an economic relationship between the plaintiff and some third party with
20 the probability of future economic benefit to the plaintiff; (2) defendant’s knowledge of the
21 relationship; (3) intentional acts, apart from the interference itself, by defendant designed to
22 disrupt the relationship; (4) actual disruption of the relationship; and (5) economic harm to the
23 plaintiff proximately caused by the acts of defendant. See *Korea Supply Co. v. Lockheed Martin*
24 *Corp.*, 29 Cal. 4th 1134, 1153–54 (2003).

25 UET’s factual averments here largely mirror those in the prior section. UET has therefore
26 pleaded a viable claim for intentional interference with prospective business advantage. PG&E’s
27 motion to dismiss this count is accordingly denied.

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7. Breach of Contract

As detailed above, UET’s breach of contract claim falls within the exclusive jurisdiction of the CPUC. PG&E’s motion to dismiss this count is accordingly granted without leave to amend.

8. Unfair Competition

Section 17200 of California’s Unfair Competition Law (“UCL”) prohibits all unlawful, unfair, or fraudulent business acts or practices. Cal. Bus. & Prof. Code § 17200 et seq. Each of these three types of business acts or practices are independently actionable; “a plaintiff may show that the acts or practices at issue are either unlawful or unfair or deceptive.” Walker v. Countrywide Home Loans, Inc., 98 Cal. App. 4th 1158, 1169 (2002). “A business practice is ‘unlawful’ if it is forbidden by law.” Id. (internal quotation marks omitted). “Unfair” business practices are those which “offend[] an established public policy”; are “immoral, unethical, oppressive, unscrupulous or substantially injurious to consumers”; or those which do not outweigh “the gravity of the harm to the alleged victim.” Id. at 1169-70 (internal quotation marks omitted). Finally, a business practice is “deceptive” if “members of the public are likely to be deceived.” Id. at 1170.

Here, the complaint incorporates all of the substantive allegations preceding this claim for relief and asserts PG&E’s conduct constitutes unlawful, unfair, anti-competitive, and fraudulent business practice. UET seeks restitution of all amounts paid by UET customers to PG&E that it has not remitted to UET, plus applicable interest.

UET has pleaded adequately a claim under the “unlawful” prong because the complaint demonstrates how PG&E’s conduct amounts to a predicate violation of other laws. See *Cel-Tech Commc’ns, Inc. v. Los Angeles Cellular Tel. Co.*, 20 Cal. 4th 163, 180 (1999) (the UCL “borrows violations of other laws and treats them as unlawful practices that the unfair competition law makes independently actionable”) (citations and quotation marks omitted). The motion to dismiss the UCL count is accordingly denied.

D. Motion for Sanctions

PG&E moves for sanctions against UET on the theory that its RICO claim is frivolous.

1 Rule 11 sanctions are appropriate when an attorney presents to the court “claims, defenses, and
2 other legal contentions . . . [not] warranted by existing law or by a nonfrivolous argument for the
3 extension, modification, or reversal of existing law or the establishment of new law.” Fed. R. Civ.
4 P. 11(b)(2). Where, as here, a “complaint is the primary focus of Rule 11 proceedings, a district
5 court must conduct a two-prong inquiry to determine (1) whether the complaint is legally or
6 factually baseless from an objective perspective, and (2) if the attorney has conducted a reasonable
7 and competent inquiry before signing and filing it.” *Holgate v. Baldwin*, 425 F.3d 671, 676 (9th
8 Cir. 2005) (citation omitted).

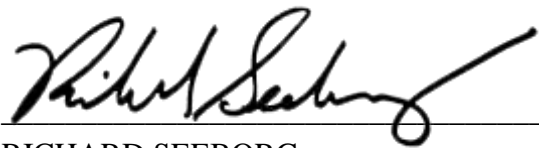
9 The allegations of fraudulent conduct contained in the complaint are not legally or
10 factually baseless, and UET appears to have conducted a reasonable inquiry prior to filing its
11 claims. Accordingly, PG&E’s motion for sanctions is denied.

12
13 **V. CONCLUSION**

14 PG&E’s motion to dismiss is granted with respect to the breach of contract claim, and
15 granted with leave to amend with respect to the respondeat superior, Sherman Act, and
16 conversion claims. It is denied with respect to the remaining claims. PG&E’s motion for sanctions
17 is denied. Any amended complaint UET elects to file must be filed within thirty (30) days from
18 the date of this order.

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20 **IT IS SO ORDERED.**

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22 Dated: November 20, 2015

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24 RICHARD SEEBORG
25 United States District Judge
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