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United States District Court  
Northern District of California

UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

DANIEL MANCINI,  
Plaintiff,  
  
v.  
  
CITY OF CLOVERDALE POLICE  
DEPARTMENT, et al.,  
  
Defendants.

Case No. [15-cv-02804-JSC](#)

**ORDER GRANTING APPLICATION  
TO PROCEED IN FORMA PAUPERIS  
AND DISMISSING COMPLAINT WITH  
LEAVE TO AMEND**

Re: Dkt. No. 2

Plaintiff Daniel Mancini brings this action against the City of Cloverdale Police Department, Cloverdale Police Officer Michael Campbell (“Officer Campbell”), and non-officers Kenneth Roux, Rebecca Roux, Adam Alvarek, and a number of Doe Defendants (collectively, “Defendants”), bringing claims of negligence, false imprisonment, assault and battery, and conspiracy to interfere with civil rights pursuant to 42 U.S.C. § 1985. The gravamen of Plaintiff’s complaint is that Kenneth Roux and Alvarek attacked Plaintiff after falsely accusing him of burgling Kenneth Roux’s body shop, and that when Plaintiff reported the incident to Officer Campbell, he conspired with Kenneth Roux and Alvarek to cover up their crime and ensure that they were not prosecuted. Before the Court is Plaintiff’s Application to Proceed In Forma Pauperis. (Dkt. No. 2.) The Court must also review the complaint allegations under 28 U.S.C. § 1915. As set forth below, the Court GRANTS Plaintiff’s application to proceed IFP and DISMISSES the complaint with leave to amend.

**COMPLAINT ALLEGATIONS**

The allegations in the complaint arise out of false accusations that Plaintiff committed a burglary of the Roux Body Shop in Cloverdale, California. (Dkt. No. 1 ¶ 10.) Defendant Kenneth Roux (“Roux”) owns the Roux Body Shop (the “Body Shop”). (Id.) Defendant Alvarek

1 (“Alvarek”) is associated with the Roux Body Shop, is a friend and “hit man” or “muscle man” of  
2 Roux, and is a member of the “Ghost Riders” or “Ghost Warriors” motorcycle gang. (Id. ¶¶ 10,  
3 11, 18.) A burglary occurred at the Body Shop on October 31, 2014 in which a safe was stolen.  
4 (Id. ¶¶ 11, 19.) Plaintiff did not commit the burglary, as he spent the night at home. (Id. ¶¶ 11,  
5 17.)

6           Shortly after the burglary, Kenneth Roux—armed with a 9 millimeter handgun—  
7 approached Plaintiff and accused him of committing the burglary. (Id.) On November 12 or 13,  
8 Alvarek came to Plaintiff’s home in Cloverdale and told Plaintiff that he had to go with Alvarek to  
9 the Roux Body Shop to discuss the burglary. (Id.) Plaintiff, intimidated and feeling like he had no  
10 choice, went with Alvarek. (Id.) At the Body Shop, Roux and Alvarek placed Plaintiff in a “spray  
11 booth”; there, Roux pulled out a handgun, put on leather gloves, and both men hit, kicked, and  
12 stomped on Plaintiff. (Id.) Plaintiff suffered a severely damaged left eye and injured his neck and  
13 back. (Id. ¶¶ 11, 13.) Roux threatened Plaintiff that he “was going to be taken to a wood chipper  
14 where he would be chipped and killed for doing the burglary[,]” then told Plaintiff that he had  
15 once chance to get the stolen item back within two hours. (Id. ¶ 11.)

16           After leaving the Body Shop, Plaintiff went to speak with others to find out who  
17 committed the burglary. He learned that Roux and Alvarek claimed to have a video of the  
18 burglary that showed that the SUV involved in the burglary belonged to Brenda.<sup>1</sup> (Id. ¶ 12.)  
19 Apparently Plaintiff and his wife and Roux and his wife, Beck, viewed the video together, which  
20 showed that the SUV was not actually Brenda’s. (Id.) Roux admitted that he had made a mistake  
21 and would tell Alvarek to “back off.” (Id.)

22           Plaintiff reported the assault by Roux and Alvarek to Officer Campbell of the Cloverdale  
23 Police Department. (Id. ¶ 14.) Brenda identified Roux and Alvarek in police photos, and also  
24 stated that she was afraid that Roux would be violent towards her and she was afraid of testifying  
25 against him. (Id. ¶¶ 14, 20.) In addition, Plaintiff filed a police report about the incident; the

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27 <sup>1</sup> It is not clear in the complaint who Brenda is: in one instance she is named as Brenda Mancini,  
28 Plaintiff’s wife, but elsewhere Plaintiff alleges that Brenda Norbert is the mother of Plaintiff’s  
daughter, while Plaintiff’s wife’s name is Arlene Mancini. (Compare Dkt. No. 1 ¶ 12, with id.  
¶ 16.)

1 Cloverdale Police Department would not give Plaintiff a copy, but Plaintiff learned from Officer  
2 Campbell’s supervisor that most of the information Plaintiff had given the officer was not  
3 included in the report. (Id. ¶ 15.) Officer Campbell placed a wire on Plaintiff to record statements  
4 that Roux made, but Roux denied having any knowledge of the assault. (Id. ¶ 15.) When the  
5 police spoke to Roux, he denied knowing Plaintiff. (Id.) At some point, Officer Campbell  
6 informed Plaintiff that they knew who had committed the burglary and it was not Plaintiff. (Id.)

7 As it turned out, Officer Campbell is a friend of Roux and had his personal car in Roux’s  
8 shop. (Id.) In fact, Roux did the body work for the Cloverdale Police Department, as well. (Id.  
9 ¶ 20.) As of the filing of the complaint, Plaintiff has repeatedly requested that the Cloverdale  
10 Police Department and Sonoma County District Attorney to prosecute Roux and Alvarek for the  
11 assault, but no action has been taken. (Id. ¶ 2.)

12 Plaintiff filed the four-count complaint on June 22, 2015. Plaintiff brings three counts  
13 against Roux and Alvarek for negligence, false imprisonment, and assault and battery. In  
14 addition, Plaintiff brings one count of conspiracy to interfere with civil rights under 42 U.S.C.  
15 § 1985 against Roux, his wife, Alvarek, the City of Cloverdale, the Cloverdale Police Department,  
16 and Officer Campbell for conspiring to interfere with Plaintiff’s civil rights by covering up the  
17 crimes of Roux and Alvarez and refusing to prosecute them.

18 **DISCUSSION**

19 **A. Application to Proceed In Forma Pauperis**

20 Plaintiff moves to proceed in forma pauperis (“IFP”) under 28 U.S.C. § 1915. (Dkt. No.  
21 2.) The Court finds that Plaintiff has shown good cause that he is unable to pay the filing fee  
22 associated with initiating this action. Accordingly, the Court GRANTS Plaintiff’s request to  
23 proceed IFP.

24 **B. Section 1915 Review**

25 1. Legal Standard

26 The Court must dismiss an in forma pauperis (“IFP”) complaint before service of process  
27 if it is frivolous, fails to state a claim, or contains a complete defense to the action on its face. 28  
28 U.S.C. § 1915(e)(2). The Court retains discretion over the terms of dismissal, including whether

1 to grant leave to amend. *Lopez v. Smith*, 203 F.3d 1122, 1127 (9th Cir. 2000). Because this is a  
2 pro se civil rights case, the Court must notify Plaintiffs of the deficiencies in the complaint and  
3 provide an opportunity to amend prior to dismissal, unless it is completely clear that the  
4 deficiencies of the complaint cannot be cured. *Noll v. Carlson*, 809 F.2d 1446, 1448 (9th Cir.  
5 1987) (superseded on other grounds by statute as stated in *Lopez*, 203 F.3d 1122, 1138 (Rymer,  
6 J., concurring)).

7       Regarding dismissals for failure to state a claim, Section 1915(e)(2) parallels the language  
8 of Federal Rules of Civil Procedure 12(b)(6). *Lopez*, 203 F.3d at 1127. In considering a motion to  
9 dismiss under Rule 12(b)(6) for failure to state a claim upon which relief can be granted, the Court  
10 must accept as true the allegations of the complaint in question, *Erickson v. Pardus*, 551 U.S. 89,  
11 94 (2007), and construe the pleading in the light most favorable to the plaintiff, see *Scheuer v.*  
12 *Rhodes*, 416 U.S. 232, 236 (1974). To avoid dismissal, a complaint must contain more than  
13 “naked assertions,” “labels and conclusions” or “a formulaic recitation of the elements of a cause  
14 of action.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555-57 (2007). Indeed, “[t]hreadbare  
15 recitals of the elements of a cause of action, supported by mere conclusory statements do not  
16 suffice.” *Id.* Furthermore, a claim upon which a court can grant relief must have facial  
17 plausibility. *Id.* at 570. “A claim has facial plausibility when the plaintiff pleads factual content  
18 that allows the court to draw the reasonable inference that the defendant is liable for the  
19 misconduct alleged.” *Id.* at 556. A complaint must also comply with Rule 8(a)(2), which requires  
20 that the complaint contain a “short and plain statement of the claim showing that the pleader is  
21 entitled to relief.” See, e.g., *Cromer v. Unknown*, No. CV 13-4963-CJC(OP), 2014 WL 3101410,  
22 at \*3-4 (C.D. Cal. July 2, 2014).

23       In addition, on Section 1915 review the Court also has an independent obligation to  
24 determine that it has subject matter jurisdiction over an action. *United States v. Moreno-Morillo*,  
25 334 F.3d 819, 830 (9th Cir. 2003).

26       2.       Discussion

27       Upon review, the Court concludes that Plaintiff has stated a claim for at least some of his  
28 common law counts against Roux and Alvarek, and therefore the claims against these individual

1 defendants pass muster under Section 1915 and could proceed to service. However, the same is  
2 not true of Plaintiff’s Section 1985 conspiracy count. Absent the Section 1985 claim, there would  
3 be only state law claims before the Court, and therefore supplemental jurisdiction in federal court  
4 may not be appropriate. See *Carnegie-Mellon Univ. v. Cohill*, 484 U.S. 343, 350 (1988) (“[W]hen  
5 the federal-law claims have dropped out of the lawsuit in its early stages and only state-law claims  
6 remain, the federal court should decline the exercise of jurisdiction by dismissing the case without  
7 prejudice.”); *Wren v. Sletten Constr. Co.*, 654 F.2d 529, 536 (9th Cir. 1981) (“When the state  
8 issues apparently predominate and all federal claims are dismissed . . . the proper exercise of  
9 discretion requires dismissal of the state claim.”).

10 Plaintiff’s fourth count alleges that all defendants “knowingly and willfully conspired and  
11 agreed among themselves to cover up the crimes of Roux and Alvarek and refuse to prosecute  
12 Roux and Alvarek for the crimes they committed upon [Plaintiff].” (Dkt. No. 1 ¶ 47.) As written,  
13 this count suffers from a host of defects.

14 First, Section 1985 “creates no independent cause of action and provides remedial relief  
15 only after a violation of a specifically defined and designated federal right is first established.”  
16 *Harmon v. City of Fresno*, No. CV F 08-1311 LJO GSA, 2008 WL 4690897, at \*9 (E.D. Cal. Oct.  
17 21, 2008).

18 Second, there are three different prongs of conspiracy to violate civil rights under 42 U.S.C  
19 § 1985: (1) conspiracy to prevent an officer from performing duties; (2) conspiracy to obstruct  
20 justice, intimidate a party, witness, or juror; and (3) conspiracy to deprive persons of rights or  
21 privileges. The allegations in Count Four do not indicate which subsection Plaintiff alleges, which  
22 fails to comply with Plaintiff’s obligation under Rule 8(a)(2). See *Cromer*, 2014 WL 3101410, at  
23 \*3-4. However, elsewhere in the complaint it seems that Plaintiff is proceeding under the second  
24 and third subsections, as he alleges that Defendants conspired “to violate [Plaintiff]’s  
25 constitutional rights by obstructing justice, intimidating a party, intimidating a witness and by  
26 depriving [Plaintiff] of his constitutional rights by suppressing criminal charge[s that] should have  
27 been filed against [Roux] and Alvarek.” (Dkt. No. 1 ¶ 2.) Thus, assuming for the purposes of  
28 Section 1915 review that Plaintiff brings his claims under subsections (2) and (3), the Court will

1 address the sufficiency of the claims.

2 Section 1985(2) gives rise to a cause of action where

3 two or more persons conspire for the purposes of impeding,  
4 hindering, obstructing, or defeating, in any manner, the due course  
5 of justice in any State or Territory, with intent to deny to any citizen  
6 the equal protection of the laws[.]

7 In contrast, the first clause concerns access to federal courts, and gives rise to a cause of action  
8 where persons

9 conspire [A] to deter, by force, intimidation, or threat, any part or  
10 witness in any court of the United States from attending such court,  
11 or from testifying to any matter pending therein . . . or [B] to injure  
12 such party or witness in his person or property on account of his  
13 having so attended or testified.

14 The Ninth Circuit has clarified that the former clause pertains to state courts, whereas the latter  
15 pertains to federal courts. *Portman v. Cnty. of Santa Clara*, 995 F.2d 898, 908-09 (9th Cir. 1993);  
16 *Dooley v. Reiss*, 736 F.2d 1392, 1395 (9th Cir. 1984). Here, of course, Plaintiff does not indicate  
17 the clause under which he proceeds, but because his claims involve a local police department and  
18 the Sonoma County District Attorney, the Court concludes that the state-court clause applies. In  
19 addition, Section 1985(3) bars conspiracies to “depriv[e], either directly or indirectly, any person  
20 or class of persons of the equal protection of the laws, or of equal privileges and immunities under  
21 the laws[.]” Claims brought under either of these provisions require a showing of class-based  
22 animus. See *Senator v. City of Orange Police Dep’t*, 324 F. App’x 624, 624 (9th Cir. 2009)  
23 (citations omitted); see also *Caldeira v. Cnty. of Kauai*, 866 F.2d 1175, 1182 (9th Cir. 1989)  
24 (claims under § 1985(3) require a showing of class-based animus); *Portman v. Cnty. of Santa*  
25 *Clara*, 995 F.2d 898, 908-09 (9th Cir. 1993) (claims under the federal-court clause of § 1985(2)  
26 require a showing of denial of access to the federal courts, whereas claims under the state-court  
27 clause of § 1985(2) require a showing of class-based animus). Here, Plaintiff has not included  
28 any allegations that he is a member of a protected class or that Defendants acted with animus  
based on his membership in such a class when they engaged in the alleged conspiracy. While  
equal protection claims may be brought by a “‘class of one,’ where the plaintiff alleges that [ ]he

1 has been intentionally treated differently from others similarly situated and that there is no  
2 rational basis for the difference treatment[.]” *Village of Willowbrook v. Olech*, 528 U.S. 562, 564  
3 (2000), Plaintiff has not alleged as much here. Thus, the conspiracy claim fails to state a claim on  
4 this ground.

5 Third, some of the defendants are problematic. There are not enough facts from which the  
6 Court can draw a plausible inference that Defendant Rebecca Roux was involved in any such  
7 conspiracy.<sup>2</sup> The only fact alleged pertaining to Rebecca Roux is that she was present when  
8 Plaintiff and his wife viewed the video of the burglary with Kenneth Roux. (Dkt. No. 1 ¶ 12.)  
9 There are no other facts alleged regarding her involvement with Plaintiff or her interactions with  
10 the police. Aside from the conclusory allegation that she “furthered the conspiracy by  
11 cooperation with or lent aid and encouragement” to the acts of the others, there are no facts that  
12 plausibly suggest that Roux ever agreed to enter a conspiracy with the other defendants. See  
13 *Olsen v. Idaho State Bd. of Med.*, 363 F.3d 916, 930 (9th Cir. 2004) (dismissing § 1985  
14 conspiracy claim where the complaint was “devoid of any discussion of an agreement amongst  
15 the [defendants] to violate [the plaintiff’s] constitutional rights”). In addition, the City of  
16 Cloverdale Police Department is not a proper defendant in a Section 1985 claim, as a municipal  
17 agency is not a “person” within the meaning of federal civil rights statutes.<sup>3</sup> See *Will v. Mich.*  
18 *Dep’t of State Police*, 491 U.S. 58, 71 (1989); *Staples v. Franchise Tax Bd.*, 302 F. App’x 651,  
19 652 (9th Cir. 2008) (citation omitted).

20 For each of these reasons, Plaintiff’s Section 1985 conspiracy count is insufficiently  
21 pleaded for the purposes of Section 1915. Although Plaintiff’s counts against Roux and Alvarek  
22 are passable, because this is the only claim against Officer Campbell, the City of Cloverdale, and  
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24 <sup>2</sup> The complaint is inconsistent about the name of Roux’s wife, calling her Rebecca Roux, Beck  
25 Roux, and Brenda Roux. (Dkt. No. 1 ¶¶ 1-2, 12, 49.) The Court assumes that Rebecca is the  
26 proper name, as this is the name listed in the caption.

27 <sup>3</sup> The Ninth Circuit has not yet decided whether a government employee can conspire with its own  
28 government under the intra-corporate conspiracy doctrine. See *Fakoya v. Cnty. of Clark*, No.  
2:12-cv-02149-JAD-CWH, 2014 WL 5020592, at \*7 (D. Nev. Oct. 8, 2014). The Court need not  
decide whether the City of Cloverdale can conspire with Officer Campbell because Plaintiff here  
does not allege enough facts to give rise to a plausible conspiracy claim against any Defendant.

1 the City of Cloverdale Police Department, the Court declines to proceed to service by the U.S.  
2 Marshal at this time as exercise of supplemental jurisdiction over these purely state-law claims  
3 would be inappropriate. Plaintiff shall have leave to file an amended complaint to cure the defects  
4 with the fourth count consistent with the discussion above.

5 **CONCLUSION**

6 The Court GRANTS Plaintiff's IFP application. Plaintiff's common law counts against  
7 Roux and Alvarek state a claim, but his Section 1985 conspiracy count does not. Plaintiff is  
8 granted leave to amend the fourth count against all defendants except for the City of Cloverdale  
9 Police Department, which is dismissed from this action with prejudice. Plaintiff's amended  
10 complaint is due by **July 21, 2015**. Failure to amend will result in dismissal of count four—and of  
11 Officer Campbell, the City of Cloverdale, Rebecca Roux, and the City of Cloverdale Police  
12 Department—with prejudice, and dismissal of the state law claims without prejudice.

13 **IT IS SO ORDERED.**

14 Dated: June 30, 2015

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16 \_\_\_\_\_  
17 JACQUELINE SCOTT CORLEY  
18 United States Magistrate Judge