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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

ELECTRONIC FRONTIER
FOUNDATION,

Plaintiff,

v.

UNITED STATES DEPARTMENT OF
JUSTICE,

Defendant.

Case No. [15-cv-03186-MEJ](#)

ORDER RE: IN CAMERA REVIEW

INTRODUCTION

Plaintiff Electronic Frontier Foundation filed suit against Defendant the Department of Justice, alleging violations of the Freedom of Information Act (FOIA), 5 U.S.C. § 552, in which Plaintiff sought records pertaining to the “Hemisphere” program. Compl. ¶ 1; *see* Myrick Decl., Ex. A (FOIA Request), Dkt. No. 21. On December 22, 2016, the Court granted in part Plaintiff’s Motion for Summary Judgment and Ordered Defendant to submit all records withheld from disclosure for in camera review. Order re: Cross-Mots. for Summ. J. (MSJ Order), Dkt. No. 48. In response, Defendant submitted 259 disputed pages to the Court. *See* Notice, Dkt. No. 49. Having carefully reviewed the documents, the Court issues the following order.

LEGAL STANDARD

A. FOIA Generally

FOIA authorizes courts to conduct an in camera review of documents withheld by an agency pursuant to one of FOIA’s exemptions. 5 U.S.C. § 552(a)(4)(B). In camera review allows courts “to determine whether such records or any part thereof shall be withheld under any of the

1 exemptions set forth in” 5 U.S.C. § 522(b). 5 U.S.C. § 552(a)(4)(B). But “in camera inspection is
 2 not a substitute for the government’s burden of proof, and should not be resorted to lightly, due to
 3 the *ex parte* nature of the process and the potential burden placed on the court.” *Lane v. Dep’t of*
 4 *Interior*, 523 F.3d 1128, 1136 (9th Cir. 2008) (internal quotation marks omitted); *see Wiener v.*
 5 *F.B.I.*, 943 F.2d 972, 979 (9th Cir. 1991) (“In camera review of the withheld documents by the
 6 court is not an acceptable substitute for an adequate *Vaughn* index. In camera review does not
 7 permit effect advocacy.”). “Therefore, resort to in camera review is appropriate only after ‘the
 8 government has submitted as detailed public affidavits and testimony as possible.” *Wiener*, 943
 9 F.2d at 929 (quoting *Doyle v. F.B.I.*, 722 F.2d 554, 555 (9th Cir. 1983)).

10 **B. Exemption 5: Deliberative Process**

11 While the deliberative process privilege serves a number of related purposes, its ultimate
 12 aim is to prevent injury to the quality of agency decisions. *NLRB v. Sears, Roebuck & Co.*, 421
 13 U.S. 132, 150 (1975). The purpose of the privilege is “to allow agencies freely to explore
 14 possibilities, engage in internal debates, or play devil’s advocate without fear of public scrutiny.”
 15 *Assembly of Cal. v. U.S. Dep’t of Commerce*, 968 F.2d 916, 920 (9th Cir. 1992).

16 To withhold a document under the deliberative process privilege, the agency must show the
 17 document is both predecisional and deliberative. *Nat’t Wildlife Fed’n v. U.S. Forest Serv.*, 861
 18 F.2d 1114, 1117 (9th Cir. 1988). A document is “predecisional” if it was “prepared in order to
 19 assist an agency decision maker in arriving at his decision.” *Renegotiation Bd. v. Grumman*
 20 *Aircraft Eng’g Corp.*, 421 U.S. 168, 184 (1975). Predecisional documents may include
 21 “recommendations, draft documents, proposals, suggestions, and other subjective documents
 22 which reflect the personal opinions of the writer rather than the policy of the agency.” *Assembly*
 23 *of Cal.*, 968 F.2d at 920. A predecisional document is deliberative if “the disclosure of the
 24 materials would expose an agency’s decision making process in such a way as to discourage
 25 candid discussion within the agency and thereby undermine the agency’s ability to perform its
 26 functions.” *Id.* (brackets omitted; quoting *Formaldehyde Inst. v. Dep’t of Health & Human Servs.*,
 27 889 F.2d 1118, 1122 (D.C. Cir. 1989)). A document can only be part of the deliberative process if
 28 its disclosure would expose an agency’s decision-making process in such a way as to discourage

1 candid discussion within the agency and thereby undermine the agency’s ability to perform its
2 functions. *Maricopa Audubon Soc’y v. U.S. Forest Service*, 108 F.3d 1089, 1093 (9th Cir. 1997).

3 **C. Exemptions 6 and 7(C): Contact Information**

4 Both Exemption 6 and Exemption 7(C) exempt the release of records which would
5 constitute an “unwarranted invasion of personal privacy.” 5 U.S.C. §§ 552(b)(6), (b)(7)(C).
6 Exemption 6 covers “personnel and medical files and similar files.” 5 U.S.C. § 552(b)(6).
7 Exemption 7(C) covers “records or information compiled for law enforcement purposes.” 5
8 U.S.C. § 552(b)(7)(C).

9 The standard to justify withholding documents under Exemption 6 is higher than
10 Exemption 7(C) in that it requires the disclosure of the files to constitute a “clearly unwarranted”
11 invasion of privacy, whereas Exemption 7(C) only requires that the disclosure “could reasonably
12 be expected to constitute” such an invasion. *Lahr*, 569 F.3d at 974 (quoting 5 U.S.C. 552(b)); *see*
13 *id.* (“[A]lthough both exemptions [6 and 7(C)] require the court to engage in a similar balancing
14 analysis, they differ in the magnitude of the public interest that is required to override the
15 respective privacy interest protected by the exemptions.” (internal quotation marks omitted)).
16 “Both [Exemptions] require a balancing of the public interest in disclosure against the possible
17 invasion of privacy caused by the disclosure.” *Hunt v. F.B.I.*, 972 F.2d 286, 287 (9th Cir. 1992).

18 **D. Exemption 7(A): Pending Law Enforcement Proceedings**

19 Exemption 7(A) provides that “records or information compiled for law enforcement
20 purposes” may be withheld if they “could reasonably be expected to interfere with enforcement
21 proceedings.” 5 U.S.C. § 552(b)(7)(A). The agency the burden establishing “that it is a law
22 enforcement agency, that the withheld documents were investigatory records compiled for law
23 enforcement purposes, and that disclosure of those documents would interfere with pending
24 enforcement proceedings.” *Lewis v. I.R.S.*, 823 F.2d 375, 379 (9th Cir. 1987) (citing *F.B.I., v*
25 *Abramson*, 102 S.Ct. 2054, 2059 (1982)). The Ninth Circuit has held that the Government “need
26 only explain, publicly and in detail, how releasing each of the withheld documents would interfere
27 with the government’s ongoing criminal investigations.” *Lion Raisins*, 354 F.3d at 1084 (citing
28 *Lewis*, 823 F.2d at 379).

1 **E. Exemption 7(D): Confidential Sources**

2 Exemption 7(D) provides that “records or information compiled for law enforcement
3 purposes” may be withheld if they “could reasonably be expected to disclose the identity of a
4 confidential source . . . [who] furnished information on a confidential basis, and, in the case of a
5 record of information compiled by a criminal law enforcement authority in the course of a
6 criminal investigation . . . , information furnished by a confidential source.” 5 U.S.C. §
7 552(b)(7)(D). “Under this exemption, a source is ‘confidential’ if it ‘provided information under
8 an express assurance of confidentiality or in circumstances from which such an assurance could be
9 reasonably inferred.’” *Rosenfeld v. U.S. Dep’t of Justice*, 57 F.3d 803, 814 (9th Cir. 1995)
10 (quoting *United States Dep’t of Justice v. Landano*, 508 U.S. 165, 172 (1993)). “Such an express
11 promise of confidentiality is ‘virtually unassailable.’” *Id.* (quoting *Wiener*, 943 F.2d at 986). “It
12 is also easy to prove: [the Government] need only establish [the informant] was told his name
13 would be held in confidence.” *Id.* (internal quotation marks omitted). “The focus, therefore, is not
14 whether ‘the requested *document* is of the type that the agency usually treats as confidential, but
15 whether the particular *source* spoke with an understanding that the communication would remain
16 confidential.” *Id.* (quoting *Landano*, 508 U.S. at 172; emphasis in original). To meet its burden,
17 the government must “make an individualized showing of confidentiality with respect to each
18 source,” confidentiality cannot be presumed. *Id.*

19 **F. Exemption 7(E): Investigative Techniques and Strategies**

20 Exemption 7(E) protects from disclosure law enforcement records that would reveal
21 “techniques and procedures for law enforcement investigations or prosecutions, or would disclose
22 guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably
23 be expected to risk circumvention of the law.” 5 U.S.C. § 552(b)(7)(E). To withhold information
24 under this exemption, an agency must demonstrate that the withheld information was “compiled
25 for law enforcement” purposes by establishing a “rational nexus” between “enforcement of a
26 federal law and the document for which” the exemption is claimed. *Rosenfeld*, 57 F.3d at 808.

27 **OBJECTIONS**

28 As a preliminary matter, Plaintiff objects to the submission of Binder 3, which Defendant

1 submitted despite the fact that the Court did not request the documents contained therein for in
2 camera review. Obj., Dkt. No. 50. Defendant asserts this is “appropriate because the Court did
3 not afford the Defendant the opportunity to cure the deficiencies noted by the Court in its
4 Summary Judgment Order, which is contrary to normal FOIA practice.” Notice. The Court did
5 not request these documents, nor did Defendant move for leave to submit them. Defendant’s
6 attempt to have the Court review them is therefore improper and is not well taken. As such, the
7 Court declines to consider Binder 3.

8 **DISCUSSION¹**

9 Defendant asserts the following documents are exempt from disclosure under FOIA
10 Exemptions 5, 6, 7(A), 7(D), and/or 7(E). The Court considers each document in turn.

11 **A. Document No. 1 (pg. 1-12)**

12 Document No. 1, dated September 2012, is an email chain between Federal government
13 employees discussing legal issues relating to the Hemisphere program. The emails discuss a draft
14 “rider” to be used in obtaining dropped phone replacement numbers. Attached to the emails are
15 documents containing sensitive information concerning Hemisphere data analysis. These
16 documents not only identified Hemisphere as an investigative technique, but also described
17 information such as the circumstances under which the techniques should be used, how to analyze
18 the information gathered through these techniques, and the current focus of Hemisphere
19 investigations. *See Hamdan*, 797 F.3d at 777-78 (finding FBI documents exempt from disclosure
20 where revealing a known investigative technique would enable criminals to educate themselves
21 about law enforcement methods used to locate and apprehend persons). The documents contain
22 no reasonably segregable factual material and are therefore protected from disclosure under
23 Exemption 6, 7(C) and 7(E). The Court ORDERS Document No. 1 exempt from disclosure.

24 **B. Document No. 2 (pg. 13-14)**

25 Document No. 2 is an email chain between Federal government employees discussing
26 Hemisphere Program information processing and procedures. The emails range from August 2008
27

28 ¹ The Court’s MSJ order contains a detailed factual background of this case. *See* MSJ Order at 48.

1 through September 2012. The emails contain the names of law enforcement personnel and their
2 personal contact information. Defendant's *Vaughn Index*² states "during litigation review,
3 previously withheld portions of this document were determined to be releasable." *Vaughn Index*
4 No. 13-14. The Court's in camera review of this document shows it contains segregable material.
5 Accordingly, the Court ORDERS Defendant release Document No. 2 in part. Prior to disclosure,
6 Defendant shall redact all personal contact information and law enforcement personnel contact
7 information pursuant to Exemptions 6 and 7(C).

8 **C. Document No. 3 (pg. 15)**

9 Document No. 3, dated January 2014, is an email between Federal government employees
10 discussing agency interest in participating in the Hemisphere Program. Several documents
11 outlining Hemisphere's program operations are attached to the email. The email also contains the
12 names of law enforcement personnel and their personal contact information. Defendant's *Vaughn*
13 *Index* states "during litigation review, previously withheld portions of this document were
14 determined to be releasable." *Vaughn Index* No. 13-14. The Court's in camera review of this
15 document shows it contains segregable material. Accordingly, the Court ORDERS Defendant
16 release Document No. 3 in part. Prior to disclosure, Defendant shall redact all personal contact
17 information and law enforcement personnel contact information pursuant to Exemptions (6) and
18 (7)(C).

19 **D. Document No. 4 (pg. 16-27)**

20 Document No. 4, dated January 2013, is a memorandum prepared by a DOJ attorney. The
21 draft contains law enforcement techniques that if disclosed would interfere with law enforcement
22 proceedings. The documents are protected under Exemption 7(E) because disclosure could enable
23 criminals to educate themselves about "law enforcement methods used to locate and apprehend
24 individuals." *Hamdan*, 797 F.3d at 777-78. These documents not only identified Hemisphere as
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26 _____
27 ^{2 2} The term "*Vaughn Index*" originates from *Vaughn v. Rosen*, 484 F.2d 820 (D.C. Cir. 1973),
28 wherein the court rejected an agency's conclusory affidavit stating that requested FOIA documents
were subject to exemption. *Id.* at 828.

1 an investigative technique, but also described information such as the circumstances under which
2 the techniques should be used, how to analyze the information gathered through these techniques,
3 and the current focus of Hemisphere investigations. Further, as an attorney prepared the draft
4 memorandum for the DOJ, the information is protected by the attorney-client privilege under
5 Exemption 5. *See In Re Sealed Case*, 737 F.2d 94, 98-99 (D.C. Cir. 1984) (the attorney-client
6 privilege protects confidential communications made between clients and their attorneys when
7 communications are for the purpose of securing legal advice or services). Document No. 4
8 contains no reasonably segregable factual material and therefore protected from disclosure under
9 Exemption 5 and 7(E). The Court ORDERS Document No. 4 exempt from disclosure.

10 **E. Document No. 5 (pg. 28-30)**

11 Document No. 5 contains PowerPoint slides outlining procedure for completing
12 Hemisphere Program subpoenas. The PowerPoint slides do not contain law enforcement
13 techniques or information that would interfere with law enforcement proceedings. Defendant's
14 *Vaughn* Index states that "during litigation review, previously withheld portions of this document
15 were determined to be releasable." *Vaughn* Index No. 28-30. The Court's in camera review of
16 this document shows it contains segregable material. Accordingly, the Court ORDERS Defendant
17 release Document No. 2 in part. Prior to disclosure, Defendant shall redact all law enforcement
18 personnel contact information pursuant to Exemption 7(C).

19 **F. Document No. 6 (pg. 31-34)**

20 Document No. 6 outlines basic capabilities of the Hemisphere Program. The documents
21 are protected under 7(E) because disclosure could enable criminals to educate themselves about
22 "law enforcement methods used to locate and apprehend individuals." *Hamdan*, 797 F.3d at 777-
23 78. These documents not only identify Hemisphere as an investigative technique, but also
24 describe information such as the circumstances under which the techniques should be used, how to
25 analyze the information gathered through these techniques, and the current focus of Hemisphere
26 investigations. The documents contain no reasonably segregable factual material and are therefore
27 protected from disclosure under Exemption 7(E). The Court ORDERS Document No. 6 exempt
28 from disclosure.

1 **G. Document No. 7 (pg. 35-36)**

2 Document No. 7 outlines Hemisphere procedure and contains information discussing
3 Hemisphere data analysis and results. The documents are protected under Exemption 7(E)
4 because disclosure could enable criminals to educate themselves about “law enforcement methods
5 used to locate and apprehend individuals.” *Hamdan*, 797 F.3d at 777-78. The documents not only
6 identify Hemisphere as an investigative technique, but also describe information such as the
7 circumstances under which the techniques should be used, how to analyze the information
8 gathered through these techniques, and the current focus of Hemisphere investigations. The
9 documents contain no reasonably segregable factual material and are therefore protected from
10 disclosure under Exemption 7(E). The Court ORDERS Document No. 7 exempt from disclosure.

11 **H. Document No. 8 (pg. 37-39)**

12 Document No. 8 outlines required information needed to be input into the Hemisphere
13 Program to locate a dropped phone. The documents contain information discussing Hemisphere
14 data analysis and results. The documents are protected under Exemption 7(E) because disclosure
15 could enable criminals to educate themselves about “law enforcement methods used to locate and
16 apprehend individuals.” *Hamdan*, 797 F.3d at 777-78. The documents not only identified
17 Hemisphere as an investigative technique, but also described information such as the
18 circumstances under which the techniques should be used, and how to analyze the information
19 gathered through these techniques. The documents contain no reasonably segregable factual
20 material and are therefore protected from disclosure under Exemption 7(E). The Court ORDERS
21 Document No. 8 exempt from disclosure.

22 **I. Document No. 9 (pg. 40-41)**

23 Document No. 9 is a blank Hemisphere Project Request Form. The Hemisphere Project
24 Request Form does not contain law enforcement techniques or information that would interfere
25 with law enforcement proceedings. The Court ORDERS Document No. 9 released in part. Prior
26 to disclosure, Defendant shall redact all law enforcement personnel contact information pursuant
27 to Exemption 7(C).

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1 **J. Document No. 10 (pg. 42-46)**

2 Document No. 10, dated October 2008, is an email chain between Federal government
3 employees concerning Hemisphere Program data analysis. The documents are protected under
4 Exemption 7(E) because disclosure could enable criminals to educate themselves about “law
5 enforcement methods used to locate and apprehend individuals.” *Hamdan*, 797 F.3d at 777-78.
6 The documents not only identified Hemisphere as an investigative technique, but also described
7 information such as the circumstances under which the techniques should be used, how to analyze
8 the information gathered through these techniques, and the current focus of Hemisphere
9 investigations. The email also contains the names and personal contact information of law
10 enforcement personnel. The documents contain no reasonably segregable factual material and are
11 therefore protected from disclosure under Exemption 6, 7(E) and 7(D). The Court ORDERS
12 Document No. 10 exempt from disclosure.

13 **K. Document No. 11 (pg. 47-48)**

14 Document No. 11 is identical to Document No. 9. Document No. 11 is a blank
15 Hemisphere Project Request Form. The Hemisphere Project Request Form does not contain law
16 enforcement techniques or information that would interfere with law enforcement proceedings.
17 For the following reasons above, the Court ORDERS Document No. 11 released in part. Prior to
18 disclosure, Defendant shall redact all law enforcement personnel contact information pursuant to
19 Exemption 7(C).

20 **L. Document No. 12 (pg. 49-50)**

21 Document No. 12 contains PowerPoint slides addressing information Hemisphere
22 subpoenas request. The documents are protected under Exemption 7(E) because disclosure could
23 enable criminals to educate themselves about “law enforcement methods used to locate and
24 apprehend individuals.” *Hamdan*, 797 F.3d at 777-78. The documents not only identified
25 Hemisphere as an investigative technique, but also described information such as the
26 circumstances under which the techniques should be used, how to analyze the information
27 gathered through these techniques, and the current focus of Hemisphere investigations. The email
28 also contains the names and personal contact information of law enforcement personnel. The

1 documents contain no reasonably segregable factual material and are therefore protected from
2 disclosure under Exemption 6, 7(C), 7(D), and 7(E). The Court ORDERS Document No. 12
3 exempt from disclosure.

4 **M. Document No. 13 (pg. 51-52)**

5 Document No. 13 is identical to Document Nos. 9 and 11. Document No. 13 is a blank
6 Hemisphere Project Request Form. The Hemisphere Project Request Form does not contain law
7 enforcement techniques or information that would interfere with law enforcement proceedings.
8 The Court ORDERS Document No. 13 released in part. Prior to disclosure, Defendant shall
9 redact all law enforcement personnel contact information pursuant to Exemption 7(C).

10 **N. Document No. 14 (pg. 53-55)**

11 Document No. 14, is a "Court Order Under Seal," which contains placeholders used to
12 gather information to conduct a Hemisphere request. The documents are protected under
13 Exemption 7(E) because disclosure could enable criminals to educate themselves about "law
14 enforcement methods used to locate and apprehend individuals." *Hamdan*, 797 F.3d at 777-78.
15 The documents not only identified Hemisphere as an investigative technique, but also described
16 information such as the circumstances under which the techniques should be used, how to analyze
17 the information gathered through these techniques, and the current focus of Hemisphere
18 investigations. The documents contain no reasonably segregable factual material and are therefore
19 protected from disclosure under Exemption 7(E). The Court ORDERS Document No. 14 exempt
20 from disclosure.

21 **O. Document No. 15 (pg. 56-58)**

22 Document No. 15, dated September 2013, is an email chain between Federal government
23 employees regarding general questions about the Hemisphere Program. Defendant's *Vaughn*
24 Index states "during litigation review, previously withheld portions of this document were
25 determined to be releasable." *Vaughn* Index No. 56-58. The emails contain the names and
26 personal contact information of law enforcement personnel. The Court's in camera review of this
27 document shows it contains segregable material. Accordingly, the Court ORDERS Defendant
28 release Document No. 15 released in part. Prior to disclosure, Defendant shall redact all personal

1 contact information and law enforcement personnel contact information pursuant to Exemption (6)
2 and 7(C).

3 **P. Document No. 16 (pg. 59-72)**

4 Document No. 16, dated May 2012, is an email chain between Federal government
5 employees with an attached PowerPoint. The documents are protected under Exemption 7(E)
6 because disclosure could enable criminals to educate themselves about “law enforcement methods
7 used to locate and apprehend individuals.” *Hamdan*, 797 F.3d at 777-78. The documents not only
8 identified Hemisphere as an investigative technique, but also described information such as the
9 circumstances under which the techniques should be used, how to analyze the information
10 gathered through these techniques, and the current focus of Hemisphere investigations.
11 Defendant’s *Vaughn* Index states “during litigation review, previously withheld portions of this
12 document were determined to be releasable.” *Vaughn* Index No. 59-72. The Court ORDERS
13 pages 59-62 exempt from disclosure; however, the Court ORDERS release of pages 63-72. Prior
14 to disclosure, Defendant shall redact all personal contact information and law enforcement
15 personnel contact information pursuant to Exemptions 6 and 7(C).

16 **Q. Document No. 17 (pg. 73-77)**

17 Document No. 17, dated May 2012, is an email chain between Federal government
18 employees discussing potential updates to the “Hemisphere Request Form.” The documents are
19 protected under Exemption 7(E) and 7(A) because disclosure could enable criminals to educate
20 themselves about “law enforcement methods used to locate and apprehend individuals.” *Hamdan*,
21 797 F.3d at 777-78. The documents not only identified Hemisphere as an investigative technique,
22 but also described information such as the circumstances under which the techniques should be
23 used, how to analyze the information gathered through these techniques, and the current focus of
24 Hemisphere investigations. Defendant’s *Vaughn* Index states “during litigation review, previously
25 withheld portions of this document were determined to be releasable.” *Vaughn* Index No. 73-77.
26 The documents contain no reasonably segregable factual material and are therefore protected from
27 disclosure under Exemption 7(E). The Court ORDERS Document No. 17 exempt from
28 disclosure.

1 **R. Document No. 18 (pg. 78-79)**

2 Document No. 18, dated September 2013, is an email chain between Federal government
3 employees discussing various news articles concerning the Hemisphere program. Nothing in the
4 email identifies law enforcement techniques or could reasonably interfere with law enforcement
5 techniques. Defendant’s *Vaughn* Index states “during litigation review, previously withheld
6 portions of this document were determined to be releasable.” *Vaughn* Index No. 78-79. The
7 Court ORDERS Defendant release Document No. 18 released in part. Prior to disclosure,
8 Defendant shall redact all personal contact information, law enforcement personnel contact
9 information, and private-sector identifying information pursuant to Exemption 6 and 7(C).

10 **S. Document No. 19 (pg. 80-95)**

11 Document No. 19 is an email with attached PowerPoint slides containing statistical
12 information on usage rates for Hemisphere around the country. Disclosure of these PowerPoint
13 slides would not interfere with law enforcement proceedings or reveal law enforcement
14 techniques. The Court ORDERS Defendant release Document No. 19 released in part. Prior to
15 disclosure, Defendant shall redact all personal contact information, law enforcement personnel
16 contact information, and private-sector identifying information pursuant to Exemption 6 and 7(C).

17 **T. Document No. 20 (pg. 96-97)**

18 Document No. 20, dated August 2013, is an email chain between Federal government
19 employees regarding having a Hemisphere program training day. Disclosure of this information
20 would not interfere with law enforcement proceedings or reveal law enforcement techniques. The
21 Court ORDERS Defendant release Document No. 20 released in part. Prior to disclosure,
22 Defendant shall redact all personal contact information and law enforcement personnel contact
23 information pursuant to Exemption 6 and 7(C).

24 **U. Document No. 21 (pg. 98-99)**

25 Document No. 21, dated June 2013, is an email chain between Federal government
26 employees addressing funding concerns for Hemisphere. Disclosure of this information would not
27 interfere with law enforcement proceedings or reveal law enforcement techniques. The Court
28 ORDERS Defendant release Document No. 21 released in part. Prior to disclosure, Defendant

1 shall redact all personal contact information, law enforcement personnel contact information, and
2 private-sector identifying information pursuant to Exemption 6 and 7(C).

3 **V. Document No. 22 (pg. 100-105)**

4 Document No. 22, dated September 2012, is an email chain between Federal government
5 employees discussing the AT&T Hemisphere contract. Attached to the email is the contract
6 between AT&T and the High Intensity Drug Trafficking Area Program (HIDTA). The documents
7 are protected under Exemption 7(E) because disclosure could enable criminals to educate
8 themselves about “law enforcement methods used to locate and apprehend individuals.” *Hamdan*,
9 797 F.3d at 777-78. The documents not only identified Hemisphere as an investigative technique,
10 but also described information such as the circumstances under which the techniques should be
11 used, how to analyze the information gathered through these techniques, and the current focus of
12 Hemisphere investigations. Furthermore, on the cover page of the contract is a disclaimer that
13 “this document includes information and data that shall not be disclosed outside the customer. . .”
14 Thus an expressed agreement between existed AT&T and the Government that the information
15 contained within the contract would remain confidential. The documents contain no reasonably
16 segregable factual material and are therefore protected from disclosure under Exemption 7(D) and
17 7(E). The Court ORDERS Document No. 22 exempt from disclosure.

18 **W. Document No. 23 (pg. 106)**

19 Document No. 23, dated October 2010, is a U.S. Department of Justice/Drug Enforcement
20 Administration Subpoena. The documents are protected under Exemption 7(E) because disclosure
21 could enable criminals to educate themselves about “law enforcement methods used to locate and
22 apprehend individuals.” *Hamdan*, 797 F.3d at 777-78. The documents not only identified
23 Hemisphere as an investigative technique, but also described information such as the
24 circumstances under which the techniques should be used, how to analyze the information
25 gathered through these techniques, and the current focus of Hemisphere investigations. The
26 subpoena contains law enforcement contact information. The documents contain no reasonably
27 segregable factual material and are therefore protected from disclosure under Exemption 7(E).
28 The Court ORDERS Document No. 23 exempt from disclosure.

1 **X. Document No. 24 (pg. 107-09)**

2 Document No. 24, dated October 2010, is a completed “Hemisphere Project Request
3 Form” used in a law enforcement proceeding. The documents are protected under Exemption 7(E)
4 because disclosure could enable criminals to educate themselves about “law enforcement methods
5 used to locate and apprehend individuals.” The documents not only identified Hemisphere as an
6 investigative technique, but also described information such as the circumstances under which the
7 techniques should be used, how to analyze the information gathered through these techniques, and
8 the current focus of Hemisphere investigations. The documents contain no reasonably segregable
9 factual material and are therefore protected from disclosure under Exemption and 7(A) and 7(E).
10 The Court ORDERS Document No. 24 exempt from disclosure.

11 **Y. Document No. 25 (pg. 110)**

12 Document No. 25, dated May 2007, is an email between Federal government employees
13 regarding a Hemisphere program affidavit. The emails do not contain law enforcement techniques
14 or information that would interfere with law enforcement proceedings. Accordingly, the Court
15 ORDERS Defendant release Document No. 25 in part. Prior to disclosure, Defendant shall redact
16 all personal contact information, law enforcement personnel contact information, and private-
17 sector identifying information pursuant to Exemptions 6 and 7(C).

18 **Z. Document No. 26 (pg. 111-252)**

19 Document No. 26 contains PowerPoint slides outlining Hemisphere Program procedure.
20 The documents not only identified Hemisphere as an investigative technique, but also described
21 information such as the circumstances under which the techniques should be used, how to analyze
22 the information gathered through these techniques, and the current focus of Hemisphere
23 investigations. The documents are protected because disclosure could enable criminals to educate
24 themselves about law enforcement methods used to locate and apprehend individuals. The
25 documents contain no reasonably segregable factual material and are therefore protected from
26 disclosure under Exemption 7(E). The Court ORDERS Document No. 26 exempt from
27 disclosure.

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1 **AA. Document No. 27 (pg. 253-53)**

2 Document No. 27, dated August 2010, is an email chain between Federal government
3 employees concerning the AT&T contract. The emails contain the names of law enforcement
4 personnel and their personal contact information. The Court's in camera review of this document
5 shows it contains segregable material. Accordingly, the Court ORDERS Defendant release
6 Document No. 27 in part. Prior to disclosure, Defendant shall redact all personal contact
7 information and law enforcement personnel contact information pursuant to Exemption 6, 7(C).

8 **BB. Document No. 28 (pg. 255- 59)**

9 Document No. 28 is an email chain between Federal government employees regarding
10 Hemisphere data collection processes. The documents are protected under Exemption 7(E)
11 because disclosure could enable criminals to educate themselves about "law enforcement methods
12 used to locate and apprehend individuals." *Hamdan*, 797 F.3d at 777-78. The documents not only
13 identified Hemisphere as an investigative technique, but also described information such as the
14 circumstances under which the techniques should be used, how to analyze the information
15 gathered through these techniques, and the current focus of Hemisphere investigations. The
16 documents contain no reasonably segregable factual material and are therefore protected from
17 disclosure under Exemption 6, 7(C), and 7(E). The Court ORDERS Document No. 28 exempt
18 from disclosure.

19 **CC. Document No. 29 (pg. 260-64)**

20 Document No. 29 is a contract between AT&T and DOJ. It contains restrictions on
21 Hemisphere program disclosure of information and the use of program data. The documents are
22 protected under Exemption 7(E) because disclosure could enable criminals to educate themselves
23 about "law enforcement methods used to locate and apprehend individuals." *Hamdan*, 797 F.3d at
24 777-78. The documents not only identified Hemisphere as an investigative technique, but also
25 described information such as the circumstances under which the techniques should be used, how
26 to analyze the information gathered through these techniques, and the current focus of Hemisphere
27 investigations. The documents contain no reasonably segregable factual material and are therefore
28 protected from disclosure under 7(E). The Court ORDERS Document No. 29 exempt from

1 disclosure.

2 **DD. Document No. 30 (pg. 265)**

3 Document No. 30, dated November 2007, is an email chain between Federal government
4 employees discussing a request by AT&T. The emails contain the names of law enforcement
5 personnel and their personal contact information. The Court's in camera review of this document
6 shows it contains segregable material. Accordingly, the Court ORDERS Defendant release
7 Document No. 30 in part. Prior to disclosure, Defendant shall redact all personal contact
8 information and law enforcement personnel contact information.

9 **EE. Document No. 31 (pg. 266)**

10 Document No. 31 is an email between Federal government employees regarding the
11 collection of Hemisphere data. The documents are protected under Exemption (7)(E) because
12 disclosure could enable criminals to educate themselves about "law enforcement methods used to
13 locate and apprehend individuals." *Hamdan*, 797 F.3d at 777-78. The documents not only
14 identified Hemisphere as an investigative technique, but also described information such as the
15 circumstances under which the techniques should be used, how to analyze the information
16 gathered through these techniques, and the current focus of Hemisphere investigations. The
17 documents contain no reasonably segregable factual material and are therefore protected from
18 disclosure under Exemption 6, 7(C), and 7(E). The Court ORDERS Document No. 31 exempt
19 from disclosure.

20 **FF. Document No. 32 (pg. 267-68)**

21 Document No. 32 is an email chain between Federal Government employees regarding the
22 collection of Hemisphere data. The documents are protected under Exemption 7(E) because
23 disclosure could enable criminals to educate themselves about "law enforcement methods used to
24 locate and apprehend individuals." *Hamdan*, 797 F.3d at 777-78. The documents not only
25 identified Hemisphere as an investigative technique, but also described information such as the
26 circumstances under which the techniques should be used, how to analyze the information
27 gathered through these techniques, and the current focus of Hemisphere investigations. The
28 documents contain no reasonably segregable factual material and are therefore protected from

1 disclosure under Exemption 6, 7(C), and 7(E). The Court ORDERS Document No. 32 exempt
2 from disclosure.

3 **GG. Document No. 33 (pg. 269-77)**

4 These PowerPoint slides contain statistical information regarding Hemisphere's monthly
5 request and usage rates. Disclosure of these PowerPoint slides would not interfere with law
6 enforcement proceedings or reveal law enforcement techniques. The PowerPoint slides contain
7 the names of law enforcement personnel and their personal contact information. The Court's in
8 camera review of this document shows it contains segregable material. Accordingly, the Court
9 ORDERS Defendant release Document No. 33 in part. Prior to disclosure, Defendant shall redact
10 all personal contact information and law enforcement personnel contact information pursuant to
11 Exemption 6 and 7(C).

12 **HH. Document No. 34 (pg. 278-82)**

13 Document No. 34, labeled "Hemisphere Location Data," outlines Hemisphere information
14 processing. The documents are protected under Exemption 7(E) because disclosure could enable
15 criminals to educate themselves about "law enforcement methods used to locate and apprehend
16 individuals." *Hamdan*, 797 F.3d at 777-78. The documents not only identified Hemisphere as an
17 investigative technique, but also described information such as the circumstances under which the
18 techniques should be used, how to analyze the information gathered through these techniques, and
19 the current focus of Hemisphere investigations. The documents contain no reasonably segregable
20 factual material and are therefore protected from disclosure under Exemption 7(E). The Court
21 ORDERS Document No. 34 exempt from disclosure.

22 **II. Document No. 35 (pg. 283-05)**

23 Document No. 35, is a collection of PowerPoint slides containing statistical analysis
24 regarding Hemisphere's Los Angeles department usage rates. Disclosure of the PowerPoint slides
25 would not interfere with law enforcement proceedings or reveal law enforcement techniques. The
26 PowerPoint slides contain the names of law enforcement personnel and their personal contact
27 information. The Court's in camera review of this document shows it contains segregable
28 material. Accordingly, the Court ORDERS Defendant release Document No. 35 in part. Prior to

1 disclosure, Defendant shall redact all personal contact information and law enforcement personnel
2 contact information pursuant to Exemption 6 and 7(C).

3 **CONCLUSION**

4 For the foregoing reasons, the Court ORDERS Document Nos. 2, 3, 5, 9, 11, 13, 15, 16,
5 18, 19, 20, 21, 25, 30, 33, and 35 released in part as described above. The Court finds all other
6 documents exempt from disclosure.

7 Defendant shall provide Plaintiff with the aforementioned documents, redacted in
8 accordance with this Order, within three weeks of this order. Within three weeks thereafter, the
9 parties shall file a joint status report indicating whether Defendant has fully complied with this
10 Order or whether there remain any pending disputes. Prior to filing the status report, the parties
11 shall meet and confer in good faith, either in person or telephonically, to resolve outstanding
12 disputes, if any, and to agree on a proposed course of action to resolve such disputes.

13 **IT IS SO ORDERED.**

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15 Dated: July 2, 2018

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18 MARIA-ELENA JAMES
19 United States Magistrate Judge
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