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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

SALVADOR VARGAS,  
Plaintiff,

v.

DELIVERY OUTSOURCING, LLC, et al.,  
Defendants.

Case No. 15-cv-03408-JST

**ORDER GRANTING DEFENDANT'S  
MOTION TO COMPEL ARBITRATION**

Re: ECF Nos. 19, 20

Before the Court is Defendant Delivery Outsourcing, LLC's Motion to Compel Arbitration and Stay Proceedings.<sup>1</sup> ECF No. 19. For the reasons set forth below, the Court will grant the motion.

**I. BACKGROUND**

**A. Parties and Claims**

Defendant Delivery Outsourcing, LLC ("DO"), a Florida-based limited liability company, contracts with businesses and individuals to deliver delayed luggage to airline passengers. ECF No. 19-1; ECF No. 1-1 ¶ 6. Defendant Luggage Services and Logistics, LLC ("LSL") is a Florida limited liability company and Defendant Bags, Inc. ("Bags") is a Florida corporation. ECF No. 1-1 ¶¶ 7–8. On or around July 16, 2012, Plaintiff Salvador Vargas ("Plaintiff") entered into an Owner/Operator Agreement with DO to deliver delayed bags and luggage to air travelers in the Bay Area. See ECF No. 19-3, Merriam Decl., Ex. A (the Agreement). Plaintiff, a California resident, worked as a luggage delivery driver from July 2012 to May 2014. ECF No. 1-1 ¶ 13. He was paid for each delivery made and used his own vehicle to deliver luggage for Defendants. Id. ¶¶ 15–16. On May 16, 2014, Defendants terminated Plaintiff's employment. Id. ¶ 36.

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<sup>1</sup> Defendants Luggage Services and Logistics, LLC and Bags, Inc. jointly move to join in the motion to compel arbitration. ECF No. 20. That motion is granted.

1 On May 15, 2015, Plaintiff filed a complaint in San Mateo Superior Court alleging that  
2 Defendants misclassified him as an independent contractor, thereby depriving him of the rights  
3 guaranteed to employees under California law. ECF No. 1-1 ¶¶ 14–38. He also alleges that while  
4 employed with Defendants, he faced workplace discrimination due to his age and race or national  
5 origin. Plaintiff identifies as Latino and was approximately 70 years old at the time the alleged  
6 discrimination took place. Id. ¶¶ 30–35. Plaintiff contends he was wrongfully terminated on  
7 account of his age, race, and/or national origin. Id. ¶ 114. Plaintiff brings eleven claims for  
8 Defendants’ failure to pay minimum wage pay, pay all hours worked, pay overtime compensation,  
9 permit rest periods, permit meal periods, reimburse business expenses, and furnish accurate wage  
10 statements; waiting time penalties; unfair competition; discrimination; and wrongful termination.  
11 See generally ECF No. 1-1. Plaintiff seeks damages, restitution, waiting time penalties, costs, and  
12 attorneys’ fees. Id. at 15–16.<sup>2</sup>

13 On July 23, 2015, Defendant DO removed this action to this Court pursuant to 28 U.S.C.  
14 §§ 1441 and 1446. ECF No. 1.

15 **B. Arbitration Provision**

16 In support of its motion to compel arbitration, DO attaches Plaintiff’s Owner/Operator  
17 Agreement. See ECF No. 19-3, Decl. of Jessica Merriam (“Merriam Decl.”), Ex. A. The  
18 Agreement is seven-pages long and printed in small type. Plaintiff signed and dated the  
19 Agreement, but DO did not. The sixth page is a fill-in-the-blank form where Plaintiff provided  
20 information about his vehicle, automobile insurance, and driver’s license. See id. at 9. The last  
21 page is titled “Owner/Operator List of Understandings,” which lists fifteen statements with  
22 Plaintiff’s initials next to each statement. Id. at 10. A question is posed at the top of the list:  
23 “Before reading this document, can you read and speak English?” Id. Neither “yes” nor “no” is  
24 circled. Id.

25 Section 14, the provision on governing law, venue, and jurisdiction, appears on the fourth  
26 and fifth pages of the Owner/Operator Agreement. See id. at 7–8. The provision defines

27 \_\_\_\_\_  
28 <sup>2</sup> Citations are to the pages assigned by the Court’s electronic case filing system and not to the  
internal pagination of the document.

1 “disputes” as “[a]ny and all disputes which may arise or pertain in any way to this  
2 Agreement . . . .” Id. at 7. It also requires that disputes be submitted on an individual basis to  
3 final and binding private arbitration administered by the American Arbitration Association  
4 (“AAA”) using AAA’s Rules for Commercial Arbitration. The section further includes a  
5 delegation clause stating that “[w]hether a dispute is arbitral shall be determined by the arbitrator.”  
6 Id. However, the section also discloses that “[i]f any provision of this Agreement or portion  
7 thereof is held to be unenforceable by a court of law or equity, said provision or portion thereof  
8 shall not prejudice the enforceability of any other provision or portion of the same provision . . . .”  
9 Id.

10 Section 14 also contains a choice of law provision requiring the application of Florida law.  
11 Id. Finally, the Agreement requires that arbitration take place in Orlando, Florida, and actions to  
12 enforce or vacate the arbitral award also take place in Orlando, Florida. Id. at 7–8.

13 **C. Motion to Compel Arbitration**

14 On December 22, 2015, DO filed its motion to compel arbitration of Plaintiff’s claims and  
15 stay further judicial proceedings pending completion of arbitration. ECF No. 19. Defendants LSL  
16 and Bags moved to join in DO’s motion to compel arbitration. ECF No. 20.

17 On January 21, 2016, Plaintiff filed his opposition to the motion, arguing that the Federal  
18 Arbitration Act (“FAA”) does not apply to the agreement and that the arbitration agreement is  
19 unconscionable and unenforceable. ECF No. 24.

20 After reviewing Defendant’s motion and Plaintiff’s opposition, the Court ordered both  
21 parties to provide the Court with supplemental briefing on whether Plaintiff is an interstate  
22 transportation worker under Section 1 of the FAA. ECF No. 25.

23 On February 11, 2016, DO filed its reply in support of the motion contending that Section  
24 1 does not apply to the agreement. ECF No. 26.

25 On February 18, 2016, Plaintiff filed his sur-reply. ECF No. 27.

26 The Court heard oral argument on March 10, 2016. ECF No. 28.

27 **D. Jurisdiction**

28 The Court has jurisdiction over this action pursuant to 28 U.S.C. § 1332.

1     **II.     REQUEST FOR JUDICIAL NOTICE**

2             The Court may take judicial notice of a fact “that is not subject to reasonable dispute  
3 because it . . . can be accurately and readily determined from sources whose accuracy cannot  
4 reasonably be questioned.” Fed. R. Evid. 201(b)(2).

5             In support of its motion to compel arbitration, DO requests that the Court take judicial  
6 notice of: (1) the American Arbitration Association’s Commercial Arbitration Rules and  
7 Mediation Procedures; and (2) the American Arbitration Association’s Employment Arbitration  
8 Rules and Mediation Procedures. ECF No. 19-4. Plaintiff does not oppose the request.

9             Because AAA’s arbitration rules can be accurately and readily determined from sources  
10 whose accuracy cannot reasonably be questioned, the Court will take judicial notice.

11     **III.    LEGAL STANDARD**

12             The Federal Arbitration Act (“FAA”) applies to arbitration agreements in any contract  
13 affecting interstate commerce. See Circuit City Stores, Inc. v. Adams, 532 U.S. 105, 119 (2001);  
14 9 U.S.C. § 2. Under the FAA, arbitration agreements “shall be valid, irrevocable, and enforceable,  
15 save upon such grounds that exist at law or in equity for the revocation of any contract.” 9 U.S.C.  
16 § 2. This provision reflects “both a liberal federal policy favoring arbitration, and the fundamental  
17 principle that arbitration is a matter of contract.” AT&T Mobility LLC v. Concepcion, 563 U.S.  
18 333, 339 (2011) (internal citations omitted).

19             On a motion to compel arbitration, the court’s role under the FAA is “limited to  
20 determining (1) whether a valid agreement to arbitrate exists and, if it does, (2) whether the  
21 agreement encompasses the dispute at issue.” Chiron Corp. v. Ortho Diagnostic Sys., Inc., 207  
22 F.3d 1126, 1130 (9th Cir. 2000). If the court is “satisfied that the making of the agreement for  
23 arbitration or the failure to comply therewith is not in issue, the court shall make an order directing  
24 the parties to proceed to arbitration in accordance with the terms of the agreement.” 9 U.S.C. § 4.  
25 Where the claims alleged in a complaint are subject to arbitration, the Court may stay the action  
26 pending arbitration. Id. § 3.

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1 **IV. DISCUSSION**

2 **A. FAA Exemption for Transportation Workers Engaged in Interstate**  
3 **Commerce**

4 The FAA extends to all contracts “evidencing a transaction involving commerce,” or  
5 arising from a “maritime transaction.” 9 U.S.C. § 2. However, under Section 1 of the FAA, an  
6 exemption to the FAA exists for “contracts of employment of seamen, railroad employees, or any  
7 other class of workers engaged in foreign or interstate commerce.” 9 U.S.C. § 1; see also Circuit  
8 City, 532 U.S. at 112.

9 A district court must first “assess whether a Section 1 exemption applies before ordering  
10 arbitration.” In re Van Dusen, 654 F.3d 838, 845 (9th Cir. 2011). A plaintiff opposing arbitration  
11 under the FAA has “the burden of demonstrating the exemption.” Cilluffo v. Central Refrigerated  
12 Services, Inc., No. EDCV 12-00886 (VAP), 2012 WL 8523507, at \*3 (C.D. Cal. Sept. 24, 2012),  
13 order clarified, No. EDCV 12-00886 VAP, 2012 WL 8523474 (C.D. Cal. Nov. 8, 2012) (citing  
14 Rogers v. Royal Caribbean Cruise Line, 547 F.3d 1148, 1151 (9th Cir. 2008)).

15 Plaintiff contends that he falls within the Section 1 FAA exemption because he  
16 occasionally delivered luggage to Nevada as an employee to DO. ECF No. 24 at 7–8. To claim  
17 the Section 1 exemption Plaintiff must demonstrate that he is (1) an employee (2) engaged in  
18 interstate commerce. The Court turns first to the question of whether Plaintiff was “engaged in  
19 interstate commerce.”

20 Transportation workers are “workers actually engaged in the movement of goods in  
21 interstate commerce.” Circuit City, 532 U.S. at 112. In Circuit City, the Supreme Court applied  
22 Section 1 narrowly and distinguished the limited reach of the phrase “engaged in commerce,”  
23 which covers “only persons or activities within the flow of interstate commerce,” from the terms  
24 “affecting commerce” or “involving commerce.” Id. at 118. The Court noted that the latter terms  
25 refer to “Congress’ intent to regulate to the outer limits of its authority under the Commerce  
26 Clause.” Id. at 115.

27 Section 1’s exemption was intended to reach workers who would, by virtue of a strike,  
28 “interrupt the free flow of goods to third parties in the same way that a seamen’s strike or railroad

1 employee’s strike would.” Veliz v. Cintas Corp., No. C 03-1180 (SBA), 2004 WL 2452851 at \*3  
2 (N.D. Cal. Apr. 5, 2004). “The most obvious case where a plaintiff falls under the FAA  
3 exemption is where the plaintiff directly transports goods in interstate, such as interstate truck  
4 driver whose primary function is to deliver mailing packages from one state into another.” Id. at  
5 \*5; see also Kowalewski v. Samandarov, 590 F. Supp. 2d 477, 482–83 (S.D.N.Y. 2008) (“If there  
6 is one area of clear common ground among the federal courts to address this question, it is that  
7 truck drivers—that is, drivers actually involved in the interstate transportation of physical goods—  
8 have been found to be “transportation workers” for purposes of the residuary exemption in Section  
9 1 of the FAA.”).

10 Plaintiff contends that he engaged in interstate commerce because he delivered delayed  
11 luggage to airline passengers in California and Nevada. ECF No. 24 at 7; ECF No. 24-1, Vargas  
12 Decl. ¶ 2. DO counters that Plaintiff did not transport commercial goods and that Plaintiff did not  
13 deliver luggage outside of California. ECF No. 26 at 15. In support of this contention, DO  
14 produced delivery records that show Plaintiff only delivered luggage in California. ECF No. 26-2,  
15 Mecca Supp. Decl., Ex. A. Plaintiff responds that “the Court should not be persuaded” by this  
16 evidence because DO “failed to demonstrate that [the] records are complete and accurate.” ECF  
17 No. 27 at 9.

18 Delivery drivers may fall within the exemption for “transportation workers” even if they  
19 make interstate deliveries only “occasionally.” See International Broth. Of Teamsters Local  
20 Union No. 50 v. Kienstra Precast, LLC, 702 F.3d 954, 957 (7th Cir. 2012). In International  
21 Brotherhood, the Seventh Circuit concluded that even where interstate deliveries were a small  
22 proportion of trucker drivers’ total workload, the drivers engaged in interstate commerce. Id. at  
23 958. There, the truckers estimated making a few dozen interstate deliveries out of 1500 to 1750  
24 deliveries each year. Id.

25 The evidence in this case, however, does not support the conclusion that Plaintiffs made  
26 interstate deliveries even occasionally. DO submitted Plaintiff’s Baggage Delivery Order  
27 (“BDO”) data from the time he worked with Defendants. See ECF No. 26-2, Mecca Supp. Decl.,  
28 Ex. A. The BDO records show that Plaintiff delivered luggage only in California. Plaintiff and

1 his former supervisor, Omar Vargas,<sup>3</sup> have submitted declarations in opposition to Defendants’  
2 motion, but Plaintiff states only that “his duties included driving from Defendants' warehouse in  
3 Burlingame, California to different locations in California and Nevada to deliver delayed luggage  
4 to airline passengers,” ECF No. 24-1 at 2 (emphasis added), not that he ever actually made any  
5 deliveries to Nevada. His supervisor, Omar Vargas, states generally that “Salvador Vargas was  
6 assigned and performed deliveries in California and Nevada,” ECF No. 27-2 at 2, but does so in a  
7 declaration that was filed improperly with Plaintiff’s sur-reply, such that it is not properly before  
8 the Court. “A district court may refuse to consider new evidence submitted for the first time in a  
9 reply if the evidence should have been presented with the opening brief.” Wallace v. Countrywide  
10 Home Loans, Inc., No. SACV 08-1463 AG MLGX, 2009 WL 4349534, at \*7 (C.D. Cal. Nov. 23,  
11 2009). Moreover, even considered on its merits, Omar Vargas’ declaration is not persuasive. He  
12 fails to provide any information regarding the frequency with which Salvador Vargas travelled to  
13 Nevada, or any details of even a single delivery he made there. See ECF No. 27-2 ¶ 8. These two  
14 declarations do not rebut the very specific and credible evidence that Plaintiff never travelled to  
15 Nevada.

16 Plaintiff next responds that even if the deliveries occurred solely intrastate, it “does not  
17 make that portion of the trip any less interstate in character.” ECF No. 27 at 9 (citing to United  
18 States v. Yellow Cab Co., 332 U.S. 218, 228 (1947)). Plaintiff argues that there is continuity of  
19 movement between the interstate travel of the luggage and other items, including wheelchairs and  
20 ski equipment, to the intrastate deliveries made by Plaintiff. Id.

21 The cases cited by Plaintiff in support of this proposition refer to provisions of the  
22 Sherman Antitrust Act and the Fair Labor Standards Act (“FLSA”), not Section 1 of the FAA.  
23 The Sherman Act and the FLSA are both construed broadly. Yellow Cab, 332 U.S. at 226 (“The  
24 Sherman Act is concerned with more than the large, nation-wide obstacles in the channels of  
25 interstate trade. It is designed to sweep away all appreciable obstructions so that the statutory  
26 policy of free trade might be effectively achieved.”); Chao, 214 F. Supp. 2d at 1269 (“Because the  
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28 <sup>3</sup> Omar Vargas is also Plaintiff’s son. ECF No. 27 at 4 n.1.

1 FLSA is remedial, it is to be broadly construed.”). Section 1 of the FAA, by contrast, has  
2 consistently been construed narrowly. In Circuit City, for example, the Court considered whether  
3 a Circuit City employee who was a sales counselor in a store in Santa Rosa, California fell with  
4 the § 1 exemption. 532 U.S. at 110. The Court concluded he did not, noting that “[m]ost Courts  
5 of Appeals conclude the exclusion provision is limited to transportation workers, defined, for  
6 instance, as those workers ‘actually engaged in the movement of goods in interstate commerce.’”  
7 Id. at 112 (contrasting Section 2 of the FAA, which involves any contract evidencing a transaction  
8 involving commerce, with Section 1 of the FAA, which is limited to transportation workers  
9 actually engaged in interstate commerce).

10 Under the appropriate, narrower construction, Plaintiff has not shown that the intrastate  
11 delivery of luggage is an activity “within the flow of interstate commerce.” Id. at 117. Other  
12 courts have held that local delivery drivers do not fall within the interstate transportation worker  
13 exemption. See, e.g., Hill v. Rent-A-Center, Inc., 398 F.3d 1286, 1289–90 (11th Cir. 2005)  
14 (distinguishing between a transportation worker engaged in interstate commerce and the “activities  
15 of . . . a pizza delivery person who delivered pizza across a state line to a customer in a  
16 neighboring town”); Levin v. Caviar, Inc., No. 15-CV-01285-EDL, 2015 WL 7529649 (N.D. Cal.  
17 Nov. 16, 2015); Veliz, 2004 WL 2452851 at \*3. This Court holds likewise.

18 “Courts also look to ‘whether a strike by the category of workers at issue would interrupt  
19 interstate commerce’ in determining whether a worker falls within the FAA exemption.” Levin,  
20 2015 WL 7529649, at \*4 (quoting Lenz v. Yellow Transp., Inc., 431 F.3d 348, 352 (8th Cir.  
21 2005)). In this case, a strike by luggage delivery drivers such as Plaintiff would not have the same  
22 impact as the interruption of the “free flow of goods to third parties” that a “seamen’s strike or  
23 railroad employee’s strike would.” Veliz, 2004 WL 2452851 at \*10.

24 Plaintiff’s argument that he is “engaged in interstate commerce” asks the Court to broadly  
25 read a term that requires a narrow construction. The Court declines the invitation, and concludes  
26 that Plaintiff was not engaged in interstate commerce.<sup>4</sup>

27 \_\_\_\_\_  
28 <sup>4</sup> Because the Court concludes that Plaintiff was not engaged in interstate commerce, it does not reach the question of whether Plaintiff was an employee.



1           Because Plaintiff is not subject to the Section 1 exemption, the Court applies the FAA.

2           **B.       Validity of the Agreement to Arbitrate**

3           Although the FAA expresses “a liberal federal policy favoring arbitration agreements,” that  
4 policy is best understood as concerning “the scope of arbitrable issues.” Moses H. Cone Mem’l  
5 Hosp. v. Mercury Constr. Corp., 460 U.S. 1, 24–25 (1983). This liberal policy does not apply to  
6 the determination of whether a particular party is bound by the arbitration agreement. Comer v.  
7 Micor, Inc., 436 F.3d 1098, 1104 n.11 (9th Cir. 2006). When deciding whether a valid arbitration  
8 agreement exists, federal courts “apply ordinary state-law principles that govern the formation of  
9 contracts.” First Options of Chicago, Inc. v. Kaplan, 514 U.S. 938, 944 (1995). “[T]he party  
10 resisting arbitration bears the burden of proving that the claims at issue are unsuitable for  
11 arbitration.” Green Tree Fin. Corp. Alabama v. Randolph, 531 U.S. 79, 91 (2000).

12           Plaintiff argues that the arbitration agreement is not binding on either Plaintiff or DO  
13 because the Owner/Operator Agreement was not signed by all parties. ECF No. 24 at 10. DO did  
14 not sign the Owner/Operator Agreement and Plaintiff did not receive a copy of it. Id.

15           The law does not support this argument. “While the FAA authorizes the court to enforce  
16 only written agreements to arbitration (9 U.S.C. § 3), it does not require the written agreements to  
17 be signed.” Ambler v. BT Americas Inc., 964 F. Supp. 2d 1169, 1174 (N.D. Cal. 2013); Nghiem v.  
18 NEC Elec., Inc., 25 F.3d 1437, 1439 (9th Cir. 1994) (“While the FAA requires a writing, it does  
19 not require that the writing be signed by the parties.”).

20           In this case, Plaintiff has not established that DO’s signature was “contemplated as a  
21 condition precedent to the validity of the contract.” Fagelbaum & Heller LLP v. Smylie, 174 Cal.  
22 App. 4th 1351, 1365 (2009) (internal quotations omitted). Further, Plaintiff does not dispute that  
23 DO presented him with a copy of the Owner/Operator Agreement at the start of his employment,  
24 and that he signed it. Plaintiff then proceeded to work for DO for nearly two years. The  
25 agreement to arbitrate is a mutually binding agreement. See Serafin v. Balco Properties Ltd.,  
26 LLC, 235 Cal. App. 4th 165, 177 (2015), review denied (June 10, 2015) (“Just as with any written  
27 agreement signed by one party, an arbitration agreement can be specifically enforced against the  
28 signing party regardless of whether the party seeking enforcement has also signed, provided that

1 the party seeking enforcement has performed or offered to do so.”); Chico v. Hilton Worldwide,  
2 Inc., No. CV 14-5750-JFW SSX, 2014 WL 5088240, at \*7 (C.D. Cal. Oct. 7, 2014) (finding that  
3 an employer who did not sign the arbitration agreement nonetheless manifested assent to the  
4 agreement by presenting it to the plaintiff for execution, accepting the agreement, and then  
5 employing the plaintiff).

6 **C. Arbitrability**

7 “[P]arties can agree to arbitrate ‘gateway’ questions of ‘arbitrability,’ such as whether the  
8 parties have agreed to arbitrate or whether their agreement covers a particular controversy.” Rent-  
9 A-Ctr., West, Inc. v. Jackson, 561 U.S. at 63, 68–69 (2010). “Just as the arbitrability of the merits  
10 of a dispute depends upon whether the parties agreed to arbitrate that dispute, so the question ‘who  
11 has the primary power to decide arbitrability’ turns upon what the parties agreed about that  
12 matter.” Kaplan, 514 U.S. at 943 (emphasis in original) (internal citations omitted). Whether the  
13 court or the arbitrator decides arbitrability is “an issue for judicial determination unless the parties  
14 clearly and unmistakably provide otherwise.” Howsam v. Dean Witter Reynolds, Inc., 537 U.S.  
15 79, 83 (2002) (quoting AT&T Techs., Inc. v. Commc’ns Workers of America, 475 U.S. 643, 649  
16 (1986)). While the Court generally resolves ambiguities in arbitration agreements in favor of  
17 arbitration, it resolves ambiguities as to the delegation of arbitrability in favor of court  
18 adjudication. See Kaplan, 514 U.S. at 944–45.

19 For arbitration agreements under the FAA, “the court is to make the arbitrability  
20 determination by applying the federal substantive law of arbitrability absent clear and  
21 unmistakable evidence that the parties agreed to apply non-federal arbitrability law.” Brennan v.  
22 Opus Bank, 796 F.3d 1125, 1129 (9th Cir. 2015).

23 **1. Express Language of the Delegation Clause**

24 DO argues that the arbitrator, not the Court, must determine the validity of the parties’  
25 agreement to arbitrate. ECF No. 19-1 at 5. DO’s first contention in support of this argument is  
26 that the express language of the arbitration provision clearly and unmistakably delegates the  
27 question of arbitrability. Id. at 5. The Owner/Operator Agreement provides that “any and all  
28 disputes which may arise or pertain in any way” to the Agreement must be submitted to

1 arbitration. ECF No. 19-3, Merriam Decl., Ex. A, at 7. “Whether a dispute is arbitral shall be  
2 determined by the arbitrator.” Id.

3 The delegation clause itself does clearly state that the threshold question of arbitrability is  
4 to be delegated to the arbitrator. Taken as a whole, however, the Agreement is ambiguous. The  
5 very same paragraph also provides, “If any provision of this Agreement or portion thereof is held  
6 to be unenforceable by a court of law or equity, said provision or portion thereof shall not  
7 prejudice the enforceability of any other provision or portion of the same provision . . . .” Id.  
8 (emphasis added). This language is necessary only if questions concerning arbitrability are not  
9 resolved by the arbitrator.

10 Other courts analyzing similar conflicts as the one here – an unambiguous delegation  
11 clause contradicted by another provision of the contract – have declined to enforce the delegation  
12 clause. See, e.g., Mohamed v. Uber Techs., Inc., 109 F. Supp. 3d 1185, 1199–2000 (N.D. Cal.  
13 2015); O’Connor v. Uber Techs., Inc., No. 13-CV-03826-EMC, 2015 WL 8587879, at \*4–5 (N.D.  
14 Cal. Dec. 10, 2015). As the court in Ajamian v. CantorCO2e, L.P. explained, “[e]ven broad  
15 arbitration clauses that expressly delegate the enforceability decision to arbitrators may not meet  
16 the clear and unmistakable test, where other language in the agreement creates an uncertainty in  
17 that regard.” 203 Cal. App. 4th 771, 792 (2012). This is so because “[a]s a general matter, where  
18 one contractual provision indicates that the enforceability of an arbitration provision is to be  
19 decided by the arbitrator, but another provision indicates that the court might also find provisions  
20 in the contract unenforceable, there is not clear and unmistakable delegation of authority to the  
21 arbitrator.” Id. (emphasis in original) (citing Parada v. Superior Court, 176 Cal. App. 4th 1554,  
22 1565–66 (2009)).

23 For example, in Mohamed v. Uber, the plaintiff drivers’ contracts contained delegation  
24 clauses that, read in isolation, were unambiguous: they stated that disputes related to the  
25 arbitration provision would be decided by the arbitrator without limitation. 109 F. Supp. 3d at  
26 1199. The same provision also stated, however, that a court, rather than arbitrator, would  
27 determine the validity of the arbitration provision’s class, collective, and representative action  
28 waivers. Id. at 1201–02. The contracts further granted California state and federal courts

1 “exclusive jurisdiction” of “any disputes.” Id. at 1201. Based on these conflicts, the court  
2 concluded that the language of the delegation clause was not “clear and unmistakable” and  
3 declined to enforce it. Id. at 1203.

4 Here, despite clear language delegating arbitrability to the arbitrator, the issue of  
5 delegation is made ambiguous by the language of the arbitration provision that permits  
6 modification of the Owner/Operator Agreement should “a court of law or equity” hold any  
7 provision of the Agreement unenforceable. The Agreement cannot be read as providing a “clear  
8 and unmistakable” delegation to arbitrator. Judged on the language of the Owner/Operator  
9 Agreement, the question of arbitrability is for the Court. See Howsam, 537 U.S. at 83 (“Whether  
10 the parties have submitted a particular dispute to arbitration, i.e., the ‘question of arbitrability,’ is  
11 an issue for judicial determination unless the parties clearly and unmistakably provide otherwise.”)  
12 (internal citation and modifications omitted).

## 13 **2. Incorporation of AAA’s Commercial Rules**

14 DO also argues that the parties’ intent to delegate arbitrability is confirmed by  
15 incorporation of the AAA’s Commercial Arbitration Rules in the Agreement. See ECF No. 19-1  
16 at 6; ECF No. 19-3, Merriam Decl., Ex. A at 7. Within the AAA Commercial Rules, Rule 7(a)  
17 delegates all jurisdictional questions, including arbitrability, to the arbitrator. The Rule states:  
18 “The arbitrator shall have the power to rule on his or her own jurisdiction, including any  
19 objections with respect to the existence, scope, or validity of the arbitration agreement or to the  
20 arbitrability of any claim or counterclaim.” AAA Commercial Rule 7(a) (effective as of October  
21 1, 2013).

22 Under some circumstances, incorporating the AAA rules into an agreement can evince a  
23 “clear and unmistakable” intent to delegate. In Brennan v. Opus Bank, the Ninth Circuit affirmed  
24 a district court’s finding that an employment agreement’s express incorporation of the AAA rules,  
25 as part of the arbitration provision, was clear and unmistakable evidence of the parties’ intent to  
26 submit the arbitrability dispute to arbitration. 796 F.3d at 1131. In so holding, the court recalled its  
27 earlier observation in Oracle America, Inc. v. Myriad Group A.G., 724 F.3d 1069, 1074 (9th  
28 Cir.2013) that “[v]irtually every circuit to have considered the issue has determined that

1 incorporation of the [AAA] arbitration rules constitutes clear and unmistakable evidence that the  
 2 parties agreed to arbitrate arbitrability.” Id. at 1130. But the Brennan court limited the holding to  
 3 the facts of the case: an arbitration agreement between two sophisticated parties, one an  
 4 experienced attorney and businessman and the other a regional financial institution. Id. at 1131.  
 5 Both Brennan and Oracle specifically left open the question of whether the same rule would apply  
 6 when fewer than all the parties to an arbitration agreement were sophisticated. Id.; Oracle, 724  
 7 F.3d at 1075 n.2.

8 The Court concludes that incorporation of AAA’s rules does not evince a “clear and  
 9 unmistakable” intent to delegate disputes involving unsophisticated employees. See Aviles, 2015  
 10 WL 9810998, at \*6; Loewen v. Lyft, Inc., No. 15-CV-01159-EDL, 2015 WL 5440729, at \*6  
 11 (N.D. Cal. Sept. 15, 2015). As this Court previously explained in another case, “an inquiry about  
 12 whether the parties clearly and unmistakably delegated arbitrability by incorporation should first  
 13 consider the position of those parties. . . . After all, the question is whether the language of an  
 14 agreement provides “clear and unmistakable” evidence of delegation.” Meadows v. Dickey’s  
 15 Barbecue Restaurants Inc., No. 15-CV-02139-JST, 2015 WL 7015396, at \*6 (N.D. Cal. Nov. 12,  
 16 2015). To a large corporation (as in Oracle) or a sophisticated attorney (as in Brennan), it might  
 17 be reasonable to conclude that incorporation of the rules clearly and unmistakably evinces an  
 18 intent to delegate. “But applied to an inexperienced individual, untrained in the law, such a  
 19 conclusion is likely to be much less reasonable.” Id.

20 In this circumstance, the Court cannot conclude that the parties clearly and unmistakably  
 21 intended to delegate the question of arbitrability to an arbitrator through reference to AAA’s  
 22 Commercial Rules. Plaintiff – an unsophisticated luggage delivery driver – executed the  
 23 Owner/Operator Agreement without an opportunity to review the documents or consult with an  
 24 attorney, and the parties dispute Plaintiff’s English language proficiency. ECF No. 24-1, Vargas  
 25 Decl. ¶¶ 3–12. See Aviles, 2015 WL 9810998, at \*6 (finding that “it would strain credulity to  
 26 conclude” that the plaintiff driver evinced a clear and unmistakable intent to delegate arbitrability  
 27 through incorporation of the JAMS rules into the agreement).

28 For the foregoing reasons, the Court determines that DO’s arbitration provision fails to

1 provide clear and unmistakable evidence that the parties agreed to delegate arbitrability. Because  
2 the purported delegation provision is ineffective, the Court need not reach the parties’ remaining  
3 arguments regarding the delegation provision. The Court now turns to Plaintiff’s arguments about  
4 the unconscionability of the arbitration provision.

5 **D. Unconscionability of the Arbitration Provision**

6 The California Supreme Court<sup>5</sup> recently reiterated the test for unconscionability law in  
7 Sanchez v. Valencia Holding Co., LLC, 61 Cal. 4th 899 (2015), as follows:

8 [Unconscionability] refers to an absence of meaningful choice on  
9 the part of one of the parties together with contract terms which are  
10 unreasonably favorable to the other party. As that formulation  
11 implicitly recognizes, the doctrine of unconscionability has both a  
12 procedural and a substantive element, the former focusing on  
13 oppression or surprise due to unequal bargaining power, the latter on  
14 overly harsh or one-sided results. The prevailing view is that  
15 [procedural and substantive unconscionability] must both be present  
16 in order for a court to exercise its discretion to refuse to enforce a  
17 contract or clause under the doctrine of unconscionability. But they  
18 need not be present in the same degree. Essentially a sliding scale is  
19 invoked which disregards the regularity of the procedural process of  
20 the contract formation, that creates the terms, in proportion to the  
21 greater harshness or unreasonableness of the substantive terms  
22 themselves. In other words, the more substantively oppressive the  
23 contract term, the less evidence of procedural unconscionability is  
24 required to come to the conclusion that the term is unenforceable,  
25 and vice versa. Courts may find a contract as a whole or any clause  
26 of the contract to be unconscionable.

18 Id. at 910 (internal citations and quotation marks omitted). “Because unconscionability is a  
19 contract defense, the party asserting the defense bears the burden of proof.” Id. at 911; see also  
20 Pinnacle Museum Tower Ass’n v. Pinnacle Mkt. Dev. (US), LLC, 55 Cal. 4th 223, 236 (2012)  
21 (“[T]he party opposing arbitration bears the burden of proving any defense, such as  
22 unconscionability.”).

23 Plaintiff argues that the delegation provision itself is unenforceable because it is both

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26 <sup>5</sup> Although the Agreement contains a provision that Florida law will apply, both parties rely on  
27 California law in their unconscionability analysis. See ECF No. 19-1 at 6–7; ECF No. 24. The  
28 Court therefore does likewise. See Nagrampa v. MailCoups, Inc., 469 F.3d 1257, 1267 (9th Cir.  
2006) (applying California law “because the parties through their course of conduct have waived  
the provision of the agreement that specifies the application of Massachusetts law”).

1 procedurally and substantively unconscionable and that the Court, not an arbitrator, should decide  
2 the question of arbitrability. ECF No. 24 at 21.

3 **1. Procedural Unconscionability**

4 “Procedural unconscionability analysis focuses on oppression or surprise.” Nagrampa  
5 MailCoups, Inc., 469 F.3d 1257, 1280 (9th Cir. 2006) (internal quotation marks omitted).

6 “Oppression arises from an inequality of bargaining power that results in no real negotiation and  
7 an absence of meaningful choice, while surprise involves the extent to which the supposedly  
8 agreed-upon terms are hidden in a prolix printed form drafted by the party seeking to enforce  
9 them.” Id. (internal quotation marks omitted).

10 Plaintiff first argues that the arbitration provision is procedurally unconscionable because it  
11 was contained in a contract of adhesion. ECF No. 24 at 11–14. Plaintiff contends that the  
12 Owner/Operator Agreement is adhesive because it is a pre-printed, standardized contract, which  
13 was presented to Plaintiff on a take-it-or-leave-it manner with no opportunity to negotiate or reject  
14 it. Id.

15 DO disputes that the Owner/Operator Agreement was a contract of adhesion. ECF No. 26  
16 at 18. DO also argues that if the Court were to find that it was a contract adhesion, the Court  
17 should only find minimal procedural unconscionability because bargaining power was not grossly  
18 unequal and reasonable alternatives existed between the two parties. Id. (citing Ruhe v. Masimo  
19 Corp., No. SACV 11-0734-CJC, 2011 WL 4442790, at \*3 (C.D. Cal. Sept. 16, 2011)).

20 Here, Plaintiff has shown that the arbitration provision is part of contract of adhesion.  
21 “Under California law, [a] contract of adhesion is defined as a standardized contract, imposed  
22 upon the subscribing party without an opportunity to negotiate the terms.” Shroyer v. New  
23 Cingular Wireless Servs., Inc., 498 F.3d 976, 983 (9th Cir. 2007) (quotations omitted). Under  
24 California law, contracts of adhesion are procedurally unconscionable “to at least some degree.”  
25 Bridge Fund Capital Corp. v. Fastbucks Franchise Corp., 622 F.3d 996, 1004 (9th Cir. 2010). The  
26 arbitration provision was part of a pre-printed contract drafted exclusively by DO and provided to  
27 Plaintiff as a prerequisite to his ability to work as a delivery driver. DO gave Plaintiff only a few  
28 minutes “to quickly sign the documents without any time for questions or time to review the stack

1 of documents.” ECF No. 24-1, Vargas Decl. ¶ 12. Plaintiff further states that he was not given  
2 the opportunity or power to negotiate any of the terms of the Agreement. Id. ¶ 19. Plaintiff also  
3 asserts that he was required to sign the documents before working for Defendants. Id. ¶ 11.  
4 Although Plaintiff does not offer evidence that he actually sought to negotiate the terms of the  
5 arbitration provision or the Agreement generally, Plaintiff does explain circumstances indicating  
6 that he would not have had a meaningful opportunity to negotiate these terms even if he had so  
7 requested. The Court finds that the Agreement was adhesive. See Armendariz v. Found. Health  
8 Psychcare Servs., Inc., 24 Cal. 4th 83, 115 (2000) (“[I]n the case of preemployment arbitration  
9 contracts, the economic pressure exerted by employers on all but the most sought-after employees  
10 may be particularly acute, for the arbitration agreement stands between the employee and  
11 necessary employment, and few employees are in a position to refuse a job because of an  
12 arbitration requirement.”)

13 Plaintiff next argues that the arbitration provision is procedurally unconscionable because  
14 the Agreement was not translated or explained to Plaintiff in Spanish although Plaintiff’s native  
15 language is Spanish and he has limited English proficiency. ECF No. 24 at 13; ECF No. 24-1,  
16 Vargas Decl. ¶ 3. DO counters that this argument is a disingenuous because Plaintiff speaks  
17 English fluently and has resided in the United States for several decades. ECF No. 26 at 18.  
18 Plaintiff’s level of proficiency with the English language, whatever it might be, does not alter the  
19 Court’s unconscionability analysis. Plaintiff does not allege that he informed DO that he did not  
20 understand the agreement or that DO said it would provide a Spanish translation. While he claims  
21 that he did not have enough time to read the agreement, he does not claim that he was unable to  
22 understand it. He also does not argue that DO exploited the asserted language barrier for its own  
23 benefit. See, e.g., Molina v. Scandinavian Designs, Inc., No. 13-CV-04256 NC, 2014 WL  
24 1615177, at \*7 n.1 (N.D. Cal. Apr. 21, 2014) (finding that the plaintiff’s limited English literacy  
25 did not add to the procedural unconscionability of the arbitration provision); IJL Dominicana S.A.  
26 v. It’s Just Lunch Int’l, LLC, No. 08-cv-5417, 2009 WL 305187, at \*3 n.1 (C.D. Cal. Feb. 6,  
27 2009) (finding only minimal procedural unconscionability where the defendant did not provide the  
28 plaintiff a copy of contract in Spanish, since there was no evidence that the defendant promised to



1 provide a Spanish translation or that the defendant tried to take advantage of language  
2 differences).

3 Plaintiff also contends that the failure to provide a copy of the incorporated AAA  
4 Commercial Rules adds to the finding of procedural unconscionability. ECF No. 24 at 14. In  
5 Pokorny v. Quixtar, Inc., the Ninth Circuit held that the failure to attach the arbitration rules  
6 denied the plaintiffs “a fair opportunity to review the full nature and extent of the non-binding  
7 conciliation and binding arbitration processes to which they would be bound before they signed  
8 the [agreements].” 601 F.3d at 996–97. This failure “multipl[ies] the degree of procedural  
9 unconscionability” discussed above. Id. DO’s failure to attach the applicable rules of the AAA,  
10 while not dispositive, also adds to the Agreement’s procedural unconscionability.

11 The arbitration provision is part of a contract of adhesion offered to a person with little  
12 bargaining power on a take-it-or-leave-it basis, and it incorporates the AAA rules without  
13 attaching them. The Court finds that there is some degree of procedural unconscionability. See  
14 id. The Court next examines “the extent of substantive unconscionability to determine, whether  
15 based on the California courts’ sliding scale approach, the arbitration provision is  
16 unconscionable.” Nagrampa, 469 F.3d at 1284.

## 17 2. Substantive Unconscionability

18 “Substantive unconscionability pertains to the fairness of an agreement’s actual terms and  
19 to assessments of whether they are overly harsh or one-sided.” Pinnacle Museum Tower, 55 Cal.  
20 4th at 246. However, “[a] contract term is not substantively unconscionable when it merely gives  
21 one side a greater benefit; rather, the term must be so one-sided as to shock the conscience.” Id.  
22 (internal quotation marks omitted). When assessing substantive unconscionability, “[m]utuality is  
23 the ‘paramount’ consideration . . . .” Pokorny, 601 F.3d at 997 (quoting Abramson v. Juniper  
24 Networks, Inc., 115 Cal. App. 4th 638, 664 (2004)).

25 Plaintiff argues that the arbitration provision is substantively unconscionable because the  
26 provision requires the parties to apply Florida law and arbitrate in Orlando, Florida. ECF No. 24  
27 at 17–18. In response, DO first emphasizes that prior to filing the instant motion to compel  
28 arbitration, DO offered to arbitrate Plaintiff’s claims in San Francisco. ECF No. 26 at 20–21. DO

1 also asserts that Plaintiff has not met his burden in demonstrating that the enforcement of the  
2 choice of law and forum selection clauses is unreasonable. Id. at 26.

3 **a. Choice of Law**

4 A choice of law clause may render an arbitration provision unconscionable if its operation  
5 would deprive the plaintiff of statutorily protected rights, such as employment benefits. Ajamian,  
6 203 Cal. App. 4th at 798–99; see also Narayan v. EGL, Inc., 616 F.3d 895, 899 (2010).

7 “However, absent a reason to conclude that the choice of law provision would have such an effect,  
8 the resolution of choice of law issues is for the arbitrator, not the Court, to decide.” Galen v.  
9 Redfin Corp., No. 14-CV-05229-TEH, 2015 WL 7734137, at \*10 (N.D. Cal. Dec. 1, 2015) (citing  
10 Vimar Seguros y Reaseguros, S.A. v. M/V Sky Reefer, 515 U.S. 528, 541 (1995)).

11 Plaintiff contends that by applying Florida law, Plaintiff will waive his statutory rights  
12 under California’s Labor Code and FEHA. ECF No. 24 at 17. DO counters that the choice of law  
13 provision is not unconscionable because Plaintiff “would be free to argue before the arbitrator that,  
14 in light of his statutory claims, California, not Florida, law should apply.” ECF No. 26 at 24.

15 Plaintiff has the better argument. As Defendants do not dispute that the application of  
16 Florida law will result in the loss of unwaivable rights under the California Labor Code, Plaintiff  
17 has satisfied his burden of demonstrating that the choice of law clause in the arbitration provision  
18 is unconscionable. Flinn v. CEVA Logistics U.S., Inc., No. 13-CV-2375 W BLM, 2014 WL  
19 4215359, at \*10 (S.D. Cal. Aug. 25, 2014) (declining to enforce an arbitration provision  
20 containing a Texas choice of law clause, the effect of which would be to “eliminate all of  
21 [plaintiff’s] California Labor Code protections”).<sup>6</sup>

22 **b. Forum Selection Clause**

23 “[F]orum selection clauses are valid and should be given effect unless enforcement of the  
24 clause would be unreasonable.” Intershop Commc’ns, AG v. Superior Court, 104 Cal. App. 4th  
25 191, 196 (2002). However, if the “place and manner” restrictions of a forum selection provision  
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27 <sup>6</sup> But see Antonelli v. Finish Line, Inc., No. 5:11-CV-03874 EJD, 2012 WL 525538, at \*7 (N.D.  
28 Cal. Feb. 16, 2012) (enforcing arbitration clause and concluding that choice of law provision  
“does not necessarily result in the application of Indiana substantive law, but only compels the  
application of Indiana’s choice-of-law rules”) (emphasis omitted).

1 are “unduly oppressive,” see Bolter v. Superior Court, 87 Cal. App. 4th 900, 909–10, or have the  
2 effect of shielding the stronger party from liability, see Comb v. PayPal, Inc., 218 F. Supp. 2d  
3 1165, 1177 (N.D. Cal. 2002), then the forum selection provision is unconscionable.

4 As Plaintiff points out, under the Agreement, an arbitrator in Orlando, Florida must decide  
5 challenges to the enforceability or validity of the arbitration agreement. See ECF No. 19-3 at 7.  
6 Further, actions to enforce or vacate the arbitral award must also take place “in a court of  
7 appropriate subject matter jurisdiction in Orlando, Florida.” Id. Plaintiff asserts that this forum  
8 selection clause is unconscionable as it would require him to arbitrate with DO across the country  
9 from where the contract was executed or work performed. ECF No. 24 at 21. The Court agrees  
10 with Plaintiff that the forum selection clause renders the arbitration provision substantively  
11 unconscionable. Forcing Plaintiff, a luggage delivery driver, to challenge the arbitration  
12 agreement thousands of miles from where he worked places a substantial barrier to Plaintiff  
13 bringing his claims. See Nagrampa, 469 F.3d at 1285 (finding that the arbitral forum is designated  
14 as Boston, Massachusetts lacked mutuality because it “is a location considerably more  
15 advantageous to the [franchisor]”); Capili v. Finish Line, Inc., 116 F. Supp. 3d 1000, 1006-07  
16 (N.D. Cal. 2015) (finding the provision of the employment agreement requiring that disputes be  
17 submitted to arbitration in Indiana substantively unconscionable); Bolter, 87 Cal. App. 4th at 909  
18 (finding that enforcement of the forum selection clause requiring claims to be arbitrated  
19 exclusively in Utah would be cost prohibitive in light of fact that the potential claimants located  
20 around the country would be required to retain counsel familiar with Utah law).

21 The Court finds that the arbitration provision is substantively unconscionable to the extent  
22 it includes this forum selection clause.

### 23 **3. Severability**

24 A court has discretion to either sever an unconscionable provision from an agreement or  
25 refuse to enforce the agreement in its entirety. Pokorny, 601 F.3d at 1005 (citation omitted).  
26 California law allows the court to sever any unconscionable provisions so long as they are merely  
27 collateral to the main purpose of the arbitration agreement. Armendariz, 24 Cal. 4th at 124. “In  
28 exercising this discretion, courts look to whether the ‘central purpose of the contract is tainted with

1 illegality’ or ‘the illegality is collateral to [its] main purpose.’” Ingle v. Circuit City Stores, Inc.,  
2 328 F.3d 1165, 1180 (9th Cir. 2003).

3 The Court concludes that the choice of law clause and the forum selection clause are  
4 “merely collateral” to the main purpose of the agreement and that the clauses can easily be severed  
5 from the Agreement. See Galen, 2015 WL 7734137, at \*10 (N.D. Cal. Dec. 1, 2015) (concluding  
6 that the forum selection and choice of law provisions were easily severable from the arbitration  
7 agreement); Haisha Corp. v. Sprint Sols., Inc., No. 14CV2773-GPC MDD, 2015 WL 224407, at  
8 \*9–10 (S.D. Cal. Jan. 15, 2015) (severing the forum selection clause from the arbitration  
9 agreement). Further, DO is amenable to arbitrating in San Francisco, California. See ECF No. 26  
10 at 20, 26; ECF No. 19-2, Bogue Decl., Ex. A. The Court, accordingly, severs the choice of law  
11 and forum selection clauses from the arbitration provision.

12 Based on the findings that the arbitration provision contains some procedural  
13 unconscionability but no substantive unconscionability, other than two clauses the Court severs  
14 from the Agreement, the Court concludes that the arbitration provision is not unconscionable and  
15 is enforceable.

### 16 CONCLUSION

17 For the reasons set forth above, the Court severs the choice of law and forum selection  
18 clauses, grants the motion to compel arbitration, and stays these proceedings.<sup>7</sup>

19 The parties are instructed to submit a joint status report to the Court within ninety days of  
20 the date this order is electronically filed, and additional joint status reports every ninety days  
21 thereafter, apprising the Court of the status of the arbitration proceedings. Upon completion of the  
22 arbitration proceedings, the parties shall jointly submit to the Court, within fourteen days, a report  
23 advising the Court of the outcome of the arbitration, and request that the case be dismissed or that  
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25 <sup>7</sup> Arbitration proceedings will be initiated in the Northern District of California. As directed by 9  
26 U.S.C. section 4, arbitration “shall be within the district in which the petition for an order directing  
27 such arbitration is filed.” See also Textile Unlimited, Inc. v. A..BMH & Co., 240 F.3d 781, 785  
28 (9th Cir. 2001) (“[Section] 4 only confines the arbitration to the district in which the petition to  
compel is filed.”); Homestake Lead Co. of Missouri v. Doe Run Res. Corp., 282 F. Supp. 2d 1131,  
1144 (N.D. Cal. 2003) (ordering arbitration to take place in San Francisco, California).  
Additionally, as discussed above, DO previously stipulated to arbitrating in San Francisco. ECF  
No. 26 at 26.

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the case be reopened and a case management conference be scheduled.

IT IS SO ORDERED.

Dated: March 14, 2016

  
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JON S. TIGAR  
United States District Judge